



# *Office for Victims of Crime*

## *Fiscal Year 2002*



**DISCRETIONARY PROGRAM PLAN**

**U.S. Department of Justice**  
**Office of Justice Programs**  
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For grant and funding information contact  
**U.S. Department of Justice Response Center**  
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The Office for Victims of Crime is a component of the Office of Justice Programs, which also includes the Bureau of Justice Assistance, the Bureau of Justice Statistics, the National Institute of Justice, and the Office of Juvenile Justice and Delinquency Prevention.

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**Office for Victims of Crime  
Fiscal Year 2002  
Discretionary Program Plan**





**U.S. Department of Justice**

Office of Justice Programs

*Office for Victims of Crime*

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*Washington, D.C. 20531*

Dear Colleague:

I am pleased to provide you with a copy of the Office for Victims of Crime's (OVC's) *Fiscal Year 2002 Discretionary Program Plan*. OVC created this program plan to highlight the tools and resources available to help communities meet their needs, to expand and improve services to victims, and to enhance the skills of those who serve victims.

The Program Plan reflects OVC's efforts to respond to input from the victims' field, to incorporate programs and projects that respond to recent amendments to the Victims of Crime Act (VOCA) contained in the USA PATRIOT Act, which give OVC greater discretionary funding and authority, and to address the efficacy of victim assistance initiatives and the long-term needs of victims. The Program Plan is organized according to the five global challenges as set forth by the field in OVC's 1998 report *New Directions from the Field: Victims' Rights and Services for the 21st Century*.

In related news, OVC has also developed a *Fiscal Year 2002 Discretionary Grant Application Kit*, which describes all of OVC's competitive discretionary grant programs for FY 2002 and contains the materials and directions necessary to apply for these grants.

OVC is committed to helping communities nationwide respond to the needs of crime victims by expanding and improving services and supporting and nurturing service providers. For more information about OVC's program plan, please contact OVC at 202-307-5983. For copies of the program plan or application kit, please call the Office for Victims of Crime Resource Center at 800-627-6872 or 301-519-5500.

Sincerely,

John W. Gillis  
*Director*

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# OVC FY 2002 Discretionary Program Plan

## INTRODUCTION

This year marks the commemoration of two important milestones in the history of the victim service field—the 30th anniversary of the founding of the first three victim assistance programs in the United States and the 20th anniversary of the publication of the *Final Report* of President Ronald Reagan’s Task Force on Victims of Crime, widely regarded as the blueprint of the victims’ movement. It is notable that both of these seminal events were occasioned by the efforts of grassroots organizers, men and women on the local level who, by direct action or through their own compelling testimony, put crime victims on the national agenda.

Since the establishment of those first three victim assistance programs in 1972, thousands have sprung up in communities across the Nation. Victim compensation programs are now operating in every state. And in addition to the countless laws that have been passed to improve the status of victims, 32 states have amended their constitutions to guarantee certain basic rights for victims. Now, what began as a small but forceful campaign for equal access to justice has become an established discipline run by committed professionals and an ever-expanding corps of dedicated service providers and volunteers.

One need look no further than the terrible events of September 11 to understand the invaluable legacy of this movement to strengthen victim services. Along with the many

brave firefighters, law enforcement officers, and rescue workers who responded to the terrorist attacks, hundreds of counselors, chaplains, social workers, and victim service providers strove in the face of overwhelming tragedy to meet the needs of those directly affected. The groundwork for reaching out to victims and their families had long been laid, and it was the strength of this foundation that made the difference in the lives of thousands.

There is no more fitting time than now, in the aftermath of the attacks, for those in the victim service field to return to the principles that have guided us so successfully and to listen again to the voices of victims. It was, after all, those voices that put us on our current path and opened the eyes of the Nation to the plight of crime victims. It is in this spirit of returning to our roots—our grassroots—that we present this Fiscal Year 2002 Discretionary Program Plan. By means of it, we hope to articulate our desire to give communities the tools and resources to help them meet their own needs, to expand and improve services, and to develop the skills of those who serve victims.

The Office for Victims of Crime (OVC) Program Plan not only represents a revisitation of the fundamental tenets of our mission, but also reflects OVC’s efforts to respond to three disparate sources. First, and most importantly, the Program Plan is fully informed by input from the field as gathered through meetings with both grassroots and national organizations. Second, it incorporates the recent amendments to the Victims of Crime Act (VOCA) contained in the

USA PATRIOT Act, which give OVC greater discretionary funding and authority. And third, by addressing the efficacy of crisis response initiatives and the long-term needs of victims, it seeks to expand on lessons learned from the terrorist attacks.

The Program Plan is organized according to five global challenges as they were set forth in OVC's report, *New Directions from the Field: Victims' Rights and Services for the 21st Century*. Published in 1998 and reflecting feedback from the victim service field, *New Directions* updates the progress made since the 1982 President's Task Force *Final Report*. It also outlines strategies for meeting victims' needs in the future and charts a course for every discipline that comes into contact with victims, from agents of the criminal justice system to healthcare professionals to faith community leaders.

The first of the global challenges is "to enact and enforce consistent, fundamental rights for crime victims in federal, state, juvenile, military, and tribal justice systems, and in administrative proceedings." The impetus of the victims' movement is the uncompromising spirit in which advocates have labored to raise the standing of victims in the criminal justice process. Though their efforts have resulted in a tremendous proliferation of victims' rights laws, the application of those laws is uneven. Even amendments to state constitutions do not always carry in practice the force they reflect on the books. OVC is committed to following through on behalf of victims, seeking to enhance resources and change attitudes and practices. To that end, the Program Plan

announces a National Crime Victim Law Institute (NCVLI) which aims to improve victim access to the criminal justice system by creating partnerships with law schools and training new attorneys to provide legal assistance to victims. Also included is a project to improve compliance with victims' rights laws that will, through technical assistance and mentorship, build on the expertise of states that have instituted compliance enforcement programs.

The second global challenge is "to provide victims with access to comprehensive, quality services regardless of the nature of their victimization." Because the strength of the victim service field lies in the talent, compassion, ingenuity, and determination of providers on the local level—the men and women who live and work in the communities they serve—OVC devotes its funding resources to supporting their efforts. Rural areas, inner-city neighborhoods, and other underserved populations like the elderly, American Indians, and people with disabilities will find opportunities in the Program Plan, and the faith community will play a pivotal role in expanding service capacity. Two solicitations expressly address crime in urban settings, one that hopes to build and expand service networks and another that seeks the active involvement of the clergy and faith-based organizations in improving community responsiveness to crime victims. The faith community also figures prominently in OVC's efforts to support law enforcement. A chaplaincy training and support project is intended to bolster the response of law enforcement officials to victims. OVC will also

continue to support tribes through its Victim Assistance in Indian Country (VAIC) and Children's Justice Act (CJA) Partnerships in Indian Country programs.

The third global challenge identified by the field is "to integrate crime victims' issues into all levels of the Nation's educational system to ensure that justice and allied professionals and other service providers receive comprehensive training on victims' issues as part of their academic education and continuing training in the field." Victims often never see traditional victim service providers. In many cases, a prosecutor, law enforcement officer, clergy member, social worker, medical professional, or mental health provider will be the person to whom a victim will tell her story. Unfortunately, these professionals rarely receive the education and training they need to respond appropriately. Through its academic-based national, state, and tribal victim assistance academies, OVC supports the knowledge and skills development of professionals from a variety of disciplines. The NCVLI provides training and education to law students on the rights of victims and offers opportunities for continued learning through an annual national conference. And a Faith Community Education Initiative will introduce a training curriculum on victimization issues into seminaries. The Program Plan also advertises cross discipline enrichment opportunities, including a conference for multidisciplinary sexual assault response teams, and several discipline-specific initiatives, including training for physicians in responding to elder abuse, a conference for probation and parole officers,

and technical assistance for law enforcement officials.

The fourth global challenge is "to support, improve, and replicate promising practices in victims' rights and services built upon sound research, advanced technology, and multidisciplinary partnerships." The victims' field owes its success to the adaptability of its practitioners, who make whole careers out of borrowing from, building on, and improving approaches implemented elsewhere. OVC is in a unique position to facilitate the exchange of information between programs about practices that work and it is in that role that we can perhaps be of the greatest value to the field. Our Program Plan recognizes the tremendous contributions made by organizations such as Mothers Against Drunk Driving and programs like TRIAD and Court Appointed Special Advocates and encourages partnerships with tribes to develop similar practices in Indian Country. A project to help victim service organizations strengthen their capacity to help victims with disabilities will generate models and promising practices for reaching this underserved population. OVC also hopes to create stronger links with law enforcement through its Victim Services in Rural Law Enforcement project, which will support pilot projects in 10 sites across the country.

The fifth global challenge is "to ensure that the voices of crime victims play a central role in the Nation's response to violence and those victimized by crime." Perhaps the greatest asset of the victim assistance community is the powerful testimony of victims. The stories told by and about victims have

inspired countless pieces of legislation, spurred the creation of innumerable programs, driven public policy, and changed the hearts of offenders. An Oral History Project will capitalize on that very strength, letting victims and victim advocates articulate the philosophy behind their work. The National Public Awareness and Education Campaign project will solicit input from the field on a national strategy to heighten public awareness of victims' issues and the role of OVC and the Crime Victims Fund (the Fund) specifically.

Reading through our Program Plan, you will notice a strong emphasis on evaluation. At a minimum, all grantees must conduct performance evaluations or performance measurement as part of their regular activities. Performance evaluation compares actual and planned activities both in terms of resource utilization and production. It typically answers the question of whether a program has achieved its objectives, expressed as measurable performance standards. OVC also stresses the importance of program/process evaluation in which the efficiency and effectiveness of ongoing or completed program activities are assessed. A program/process evaluation provides a narrower, deeper examination of program functioning and typically answers questions of why a program worked, unintended benefits or consequences of a program, and how a program might be improved or changed. For almost all OVC programs, either a performance evaluation or program/process evaluation will be required and is indicated under the evaluation subheading as "internal evaluation by grantee." OVC is also supporting process and, hopefully

in the future, impact evaluations of select programs through separate competitive solicitations. These are specifically noted in the Program Plan in the evaluation section of the individual program descriptors as "external and independent evaluation." Notwithstanding the individual kind of evaluation that will be undertaken, it is important to note that all program descriptions contain a section entitled "Performance Measure(s)" in response to the mandates of the Government Performance Results Act. The fact that victim service providers rely so heavily on the experiences of their peers across the country means that a thorough analysis of those experiences is not only helpful but also critical. We feel that it is incumbent on us to provide the field with the best information about how programs work, information that can only be gathered by a systematic review of their efficacy.

You will also notice that each program advertised considers strategies beyond the current fiscal year. Multiple-year funding initiatives reflect our goal of committing resources to programs that work and helping them to stabilize after development, bearing in mind that future-year funding is always contingent on the level of deposits in the Fund and on the success of grantees in achieving their objectives, including the timely submission of quality products.

The Program Plan is one of many ways we have of supporting efforts to improve services for crime victims. Our Training and Technical Assistance Center (TTAC) allows victim service providers, criminal justice personnel, and allied professionals to tap the

experience and knowledge of the most prominent experts in the field and to participate in various enriching opportunities. The training offered is regional, national and/or site-specific. The OVC Resource Center, our outreach and dissemination arm, serves as a clearinghouse for state-of-the-art material about victimization and criminal justice issues, facilitating the exchange of information among practitioners nationwide. Our formula grant program covers operational expenses for thousands of public and nonprofit victim assistance organizations and supports all state victim compensation programs. OVC's discretionary authority, as advertised in the Program Plan, complements all of these efforts. As a partner in your work to reach and serve victims, we hope that it reflects the needs of your community and that you will find opportunities in it for meeting those needs.

**GLOBAL CHALLENGE I:** To enact and enforce consistent, fundamental rights for crime victims.

### NEW PROGRAMS

**Project Name:** *Database of State, Tribal, and Federal Victims' Rights Laws*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Before victims' rights laws can be enforced, victims and victim advocates must know what these laws are. OVC seeks to support the establishment of an easily accessible database of state, tribal, and federal victims' rights laws that identifies

statutes and gaps in victims' statutory protections.

**Funding:**

**FY 2002:** None (Applications will be solicited in FY 2003)

**FY 2003:** \$500,000

**FY 2004:** \$150,000

**FY 2005:** \$250,000

**Objective:** To create and maintain a complete, continuously updated, and easily accessible database of all federal, state, and tribal victims' rights statutes and codes and relevant case law for use by OVC, victim advocacy organizations, researchers, criminal justice personnel, and victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** All

**Project Description:** OVC funding would support the costs of developing a database that would allow users easy access to all state, tribal, and federal victims' rights statutes and relevant case law. This mechanism would ensure that victim advocacy and service organizations have continuously updated information and easy access to needed information. Access to this information would also aid the efforts of OVC, its grantees, and numerous other victim advocacy and criminal justice systems to conduct assessments of victims' rights laws, identify gaps in statutory protections, provide a source of data for training, and assist states with identifying model legislation. During the first year of the project, OVC staff would assess feasibility and costs for

developing and maintaining the database, and develop and announce a solicitation.

**Outcome/Deliverable(s):** Database that can be updated and that is accessible by the field

**Performance Measure(s):** Establish a database that is dedicated to victims' rights laws that is easily accessible by the field. Number of laws identified and catalogued into database.

**Evaluation:** Internal, by grantee.

**Project Name:** *State and Territorial Legislators Victim Education Project*

**Name of Grantee/Recipient:** National Conference on State Legislatures

**Problem Statement:** State and territorial legislators are dependent on accurate and objective information for enacting sound legislation. The ability of the crime victims' field to convey their message in an objective manner is often handicapped by the sensationalism which frequently accompanies high-profile crimes against persons. While this often serves to move legislators to respond to concerns of crime victims, the response is often partial or influenced by extreme positions. The crime victims' field would benefit from the ability to systematically present objective information to state legislators from organizations to whom they turn to get necessary comprehensive information about the needs of crime victims.

**Funding:**

**FY 2002:** \$300,000

**FY 2003:** \$400,000

**FY 2004:** \$350,000

**FY 2005:** \$300,000

**Objective:** To educate the Nation's state and territorial legislators about the continuing needs of crime victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** State and territorial legislators

**Project Description:** This project will provide objective information to state and territorial legislators on the needs of and issues related to crime victims. In addition to information on crime victim issues, this project will contribute to the systematic inventory of state crime victim legislation which can be shared across states and will provide valuable information to state VOCA agencies. OVC is supporting this program by funding a database of state, tribal, and federal victims' rights laws.

**Outcome/Deliverable(s):** Six workshops for state and territorial legislators on crime victim issues; selected special publications on crime victim issues which go to all state and territorial legislators; a hearing in one or two states or territories for the relevant committees on crime victim issues; a report on new crime victims' enactments along with an analytic assessment of the nature of these enactments in comparison to prior enactments.

**Performance Measure(s):** To be determined by OVC and the grantee.

**FY 2004:** \$1,150,000

**FY 2005:** \$1,375,000

**FY 2006:** \$775,000

**Evaluation:** External, independent.

**Project Name:** *National Crime Victim Law Institute and State/Federal Demonstration Program*

**Objective:** To support a national model designed to provide legal assistance to victims asserting their statutory and constitutional rights and foster the replication at the state and federal levels. Funding priority will be given to states that have passed constitutional amendments affording rights to victims.

**Name of Grantee/Recipient:** National Crime Victim Law Institute (NCVLI)

**Victim Focus:** All crime victims

**Problem Statement:** *New Directions from the Field: Victims' Rights and Services for the 21st Century* documents the progress in establishing state and federal rights over a 20-year period of time. The report indicates that although "tremendous strides have been made to enact victims' rights laws and deliver services to victims in the United States, serious deficiencies remain in the Nation's victims' rights laws and their implementation. The rights of crime victims vary significantly among states and at the federal level. Frequently, victims' rights laws are ignored. Even in states that have enacted constitutional rights for victims, implementation is often arbitrary and based on the individual practices and preferences of criminal justice officials." The enactment and vigorous enforcement of consistent, fundamental victims' rights is a priority for the Bush Administration and OVC. Hence, OVC is committing significant resources to support the enforcement of victims' statutory and constitutional rights.

**Practitioner Focus:** Law students, lawyers, and paralegals

**Funding:**

**FY 2002:** \$550,000

**FY 2003:** \$775,000

**Project Description:** This project will replicate the model established by NCVLI for providing advocacy and support services to victims in asserting their rights in several states and at one federal site. NCVLI advocates in cases concerning participation, privacy, and protection for crime victims in courtrooms around the country. It provides pro bono legal support in the form of research, memoranda, and amicus briefs; assists in ongoing nationwide cases; trains 8 to 12 law students per semester providing them with valuable hands-on experience working on cases involving crime victim law around the country; and hosts a national conference every summer for victim lawyers and advocates to receive training on crime victim laws and rights and their implementation.

The program strategy uses multiyear funding to support the development and implementation of the national model in states that have passed

constitutional amendments for victims and for one federal site. In FY 2002, OVC will support funding for NCVLI to deliver a conference, develop a funding assessment instrument, participate in site selections, develop and deliver training and technical assistance to states, develop educational materials for the National Alliance of Victim Rights Lawyers as part of a continuing legal education effort incorporated in this project, and support one replication project currently under development at Arizona State University (ASU) in conjunction with Arizona Voice for Victims of Crime. In FY 2003, OVC will make funding available to NCVLI to host a conference, deliver continuing legal education to affiliated lawyers, solicit competitive applications from four additional state sites interested in implementing the State Crime Victim Law Institute model and funding for one federal demonstration site and support the delivery of technical assistance to these sites using the planning and implementation guide developed in FY 2002. Funding for State Crime Victim Law Institutes will be supported over a 3-year period with the first year devoted to planning, the second year to implementation, and the third year to refinement and implementation. In FY 2004, OVC will provide second-year funding to the first four state sites, one federal site, funding for four new state sites, funding for ASU for third-year funding at \$75,000, and funding to NCVLI to deliver a conference, deliver continuing legal education to affiliated lawyers, for oversight and technical assistance to nine state sites. In FY 2005, OVC will provide third-year funding to sites selected in FY 2003 and second-year funding to sites selected in FY 2004, fund the NCVLI to

convene a conference of State Crime Victim Law Institute grantees to discuss program and document implementation strategies in a publication that will be disseminated by OVC, and to offer continuing legal education to affiliated lawyers. In FY 2006, third-year funding will be provided to state sites funded in FY 2004, deliver a conference, provide oversight and technical assistance to funded sites, provide continuing legal education to affiliated lawyers, and make staff and materials accessible for program evaluation.

**Outcome/Deliverable(s):** In FY 2002, a conference, planning and implementation guide, delivery of technical assistance materials for replicating national project at the state and federal levels, and funding for one replication project under development, and offer continuing legal education to affiliated lawyers via the National Alliance of Victim Rights Lawyers.

**Performance Measure(s):** 1) Implementation and continuation of model at funded sites; 2) number of victims assisted by funded sites and amount of legal services provided to each victim, e.g., court appearance, motions, memoranda, briefs, etc.; 3) number of law students trained at the national and state sites; 4) implementation of model for a federal site; and 5) number of law students and volunteer lawyers participating in sites.

**Evaluation:** External, independent.

**Project Name:** *Victims' Rights Education Project*

**Name of Grantee:** National Victims Constitutional Amendment Network (NVCAN)

**Problem Statement:** In 1982, when the President's Task Force on Victims of Crime began its work, only four states had enacted a basic set of rights for crime victims in the criminal justice system. Today, every state has laws protecting victims rights, and 32 states have established protections for victims in their constitutions. More than 27,000 federal and state statutes related to the rights and interests of crime victims have been enacted over the past three decades. Sadly, however, many victims remain unaware of their rights and how to assert them. Further, many citizens and victims of crime lack basic knowledge and understanding about what rights are afforded to them at the state level and by the Federal Government in both the adult and juvenile justice systems. Frequently when victims are aware of their rights, they often do not understand the distinction between a statutory right and a constitutional right; hence, they become frustrated, resentful, and lose confidence in the criminal justice system when their rights are denied.

**Funding:**

**FY 2002:** \$300,000

**FY 2003:** \$300,000

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To develop informational materials for the general public explaining rights available to crime victims.

**Practitioner Focus:** Victim service providers and advocates, allied professionals, and criminal and juvenile justice professionals

**Victim Focus:** All victims of crime and the general public

**Project Description:** OVC will provide funding through a cooperative agreement to the public education and training arm of the National Victims Constitutional Amendment Network, a consortium of victim rights and other organizations whose purpose is to provide education and outreach about crime victims' rights. They will conduct field interviews with victims' rights groups in selected areas around the country to discuss the implementation of victims' rights, develop and implement a public education campaign for victims of crime and the general public which will focus on providing basic information and instruction about what victims' rights exist and how to assert them. The grantee will develop informational materials such as fact sheets, brochures, comprehensive educational packages containing frequently asked questions and answers, tips for asserting rights and where to get help doing so, and other products to increase general public awareness for crime victims and the public regarding victims' federal and state rights. OVC anticipates that NVCAN will link with an organization or institution that has background and experience in understanding victims laws and their enforcement.

**Outcome/Deliverable(s):** Report documenting the implementation of victims'

rights, educational brochures and other training materials.

**Performance Measures:** Number of brochures developed, number of interviews conducted with victims, number of community-based presentations, number of contacts made with victims' rights groups and community presentations given, and number of trainings offered to trainers.

**Evaluation:** Internal, by grantee.

**Project Name:** *Victims' Education and Community Intervention Program*

**Name of Grantee/Recipient:** Superior Court of California, Orange County

**Problem Statement:** While public awareness of the dynamics and prevalence of domestic violence has increased in the last two decades, there is still a lack of understanding that domestic violence is a pattern of coercive behavior used by one person to gain power and control over a current or former intimate partner. While similar dynamics are present in youth dating violence, many adolescents have not been educated to understand that violence has no place in a healthy relationship or even to recognize abusive behavior when it is directed at them or their friends. Finally, while child abuse remains pervasive in our society, many teachers and other practitioners in the schools have not been trained to recognize child abuse or to fulfill their roles as mandatory reporters of child abuse and neglect. Research increasingly shows that these forms of interpersonal violence

are connected, as opposed to discrete or unique forms of victimization, and communities need models and training to address these forms of violence in a coordinated, holistic fashion.

**Funding:**

**FY 2002:** \$500,000

**FY 2003:** \$500,000

**FY 2004:** \$500,000

**FY 2005:** TBD

**Objective:** To promote the development of community-based models and practices that increase awareness and understanding of the dynamics of family and interpersonal violence and ensure that victim needs for safety and services are addressed appropriately and collaboratively across community systems.

**Victim Focus:** Victims of domestic violence, child victims and witnesses of family violence, and victims of dating violence.

**Practitioner Focus:** Teachers and other school personnel and the faith community.

**Project Description:** This demonstration project will further develop and enhance a broad-based community awareness and education initiative on the impact of family and interpersonal violence in Orange County, California. The project focuses on fostering collaborative partnerships and cross-training among community advocacy groups and victim assistance organizations, civil and criminal justice agencies, the judiciary, educators, the faith community, and other concerned community based groups. The grantee will

develop and administer three community conferences: (1) one for the clergy on domestic violence, child abuse and the impact of domestic violence on child witnesses; (2) another aimed at youth on dating violence and the hallmarks of healthy relationships; and (3) a third conference for teachers and school personnel on the dynamics of child abuse and domestic violence, the impact of domestic violence on children and adolescents, and school personnel's mandatory reporting role in cases of suspected child abuse. The grantee will also develop a workshop on youth dating violence that will be delivered at every high school in Orange County and will work collaboratively with the faith community to provide the workshop to their youth organizations and activities. Finally, the project will support a community task force to address ongoing problems of family and interpersonal violence, and to develop protocols, procedures, and training to address gaps in services and coordination of service needs for victims. Project findings and products will be disseminated at the end of the project to assist replication of project components in other communities.

**Outcome/Deliverable(s):** Three conferences specifically for educators, the clergy, and youth on interpersonal violence to enhance attendees' understanding and awareness of family and dating violence, available services, and appropriate reporting and intervention. Development of a workshop curriculum on teen dating violence and healthy relationships that will be provided in every high school in Orange County and to youth groups sponsored by a broad range of religious organizations.

**Performance Measure(s):** Number of personnel trained in conferences. Number of workshops conducted and students educated on teen dating violence.

**Evaluation:** Internal, by grantee.

**GLOBAL CHALLENGE II:** To provide victims with access to comprehensive, quality services.

## NEW PROGRAMS

**Project Name:** *Federal Victims' Emergency Fund*

**Name of Grantee/Recipient:** OVC

**Problem Statement:** At times, victims do not have the funding to pay for certain crime-related expenses caused by a crime. This may include the expenses associated with a victim attending the sentencing or other parts of the criminal trial. Such costs are not covered by state compensation or assistance.

**Funding:**

**FY 2002:** \$25,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To reimburse crime victims for certain expenses related to their participation in the federal criminal justice system that are not payable by other agencies.

**Victim Focus:** All victims of federal crimes

**Practitioner Focus:** Not applicable.

**Project Description:** OVC will administer a fund that will be available to the various headquarters of those federal agencies involved in the investigation or prosecution of a criminal case involving victims. Approved amounts would be drawn from the fund on a case-by-case basis to reimburse federal crime victims for certain crime-related expenses when other sources do not exist to cover the expense. Guidelines would be developed for identifying such expenses and for establishing basic program policies, practices, and procedures.

**Outcome/Deliverable(s):** Accounting of expenses paid by the program and the number of victims assisted in participating in criminal justice proceedings.

**Performance Measure(s):** Number of federal crime victims accessing this service to participate in criminal justice proceedings.

**Evaluation:** Internal, by grantee.

**Project Name:** *Helping Outreach Programs To Expand (HOPE)*

**Name of Grantee:** Open solicitation

**Problem Statement:** Through a series of roundtable meetings with crime victims and victim advocates OVC has become aware of a growing body of *grassroots*, nonprofit, community-based victim organizations and

coalitions who are not linked to mainstream victim services programs and who do not have access to traditional funding for services, outreach, and networking. Oftentimes, these organizations need only a small amount of money and access to resources to expand and enhance their outreach and services to crime victims.

**Funding:**

**FY 2002:** \$200,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To provide resources to grassroots organizations to improve outreach and services to crime victims.

**Practitioner Focus:** Community-based victim service providers and advocates

**Victim Focus:** All victims of crime

**Project Description:** OVC will provide up to \$5,000 in funding to grassroots, community-based victim organizations and coalitions to support program development, networking, coalition building, and service delivery. Funds may be used for the following types of expenses, such as to develop program literature, train advocates, produce a newsletter, support victim outreach efforts, and recruit volunteers. Interested organizations should submit a letter of request on the agency's letterhead to the OVC director. The letter should contain the following: (1) the organization's mission statement, (2) background information about

the organization/coalition, (i.e., how long in existence, names and titles of organization's principals, etc.), (3) description of activities and crime victim services, (4) statement of need, and (5) intended uses of funds. Recipients of funds will be required to participate in roundtable describing how funds were used and the impact of funding on program efforts.

**Outcome/Deliverable(s):** Report documenting how funds were used to further program efforts.

**Performance Measures:** Number of victims served; types of services provided; number of advocates, volunteers, and service providers trained; number of organizations participating in roundtable discussions; and number of promising practices identified.

**Evaluation:** Internal, by OVC.

**Project Name:** *Training Scholarship Program for Victim Assistance Providers, Law Enforcement, and Allied Practitioners*

**Name of Grantee/Recipient:** OVC TTAC

**Problem Statement:** Small community-based crime victim services and advocacy organizations operate with very limited budgets, yet provide significant services to underserved and unserved crime victims by virtue of their location in neighborhoods where victims reside. Their need for training to enhance skills of practitioners and volunteers is significant, but resources are not available to support such

training. When training is provided through OVC-sponsored conferences, workshops, and other specialized or general training events, funds are not available to support transportation and per diem to attend these events or to pay registration fees. This program—which supports the attendance of such practitioners—would contribute to enhancing skills of staff of grassroots community-based organizations.

**Funding:**

**FY 2002:** None

**FY 2003:** \$500,000

**FY 2004:** \$500,000

**FY 2005:** \$500,000

**Objective:** To provide scholarships to attend training events to individuals who deliver direct services to victims in community-based victim assistance agencies, and to line-duty law enforcement and allied practitioners in social, mental health, disability, healthcare, faith, or other relevant fields.

**Victim Focus:** All crime victims

**Practitioner Focus:** Allied practitioners and volunteers in community-based crime victim assistance agencies and organizations and line-duty law enforcement officers.

**Project Description:** This project will provide scholarships of up to \$500 to assist with lodging, conference fees, travel and other requirements associated with attending OVC-sponsored training. A plan for development and implementation of this project will be developed by TTAC in FY 2002, with the first

scholarships to be available in FY 2003. Criteria and procedures will be developed for administration of this project as part of the overall plan.

**Outcome/Deliverable(s):** A plan for implementation of the project in 2002 and an undetermined number of scholarships available to practitioners and volunteers serving crime victims.

**Performance Measure(s):** Number of persons trained from grassroots, community-based organizations serving crime victims.

**Evaluation:** Internal, TTAC.

**Project Name:** *Victim Services in Rural Law Enforcement*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Many crime victims do not receive needed services in the aftermath of victimization, including crisis counseling, advocacy, mental health services, emergency financial assistance, shelter, and information on case disposition. Law enforcement officers are often the first individuals to approach victims after a crime occurs, and often are the only contact victims have with the criminal justice system. Due to the isolation, geographical distances, and limited resources available to law enforcement in rural areas especially, many victims never receive the services vital to begin their emotional, physical, and financial healing. Rural law enforcement agencies need help

identifying resources and promising practices to creatively and economically meet this challenge.

**Funding:**

**FY 2002/2003:** \$500,000

**FY 2004:** \$950,000

**FY 2005:** \$550,000

**Objective:** To ensure that underserved victims in rural areas receive services and interventions.

**Victim Focus:** All crime victims

**Practitioner Focus:** Rural law enforcement

**Project Description:** This project will competitively select and provide funding to a law enforcement agency or organization to develop and administer a 4-year project that integrates a strong victim assistance component into rural law enforcement agencies. In FY 2002/2003, the grantee will competitively select and provide a planning grant of \$30,000 each to 10 sites to develop or significantly enhance their ability to provide assistance to crime victims, including the first response to victims by law enforcement. In FY 2004, each subgrantee organization will receive \$75,000 to implement its victim assistance strategy and \$40,000 in FY 2005. The grantee oversight organization will work closely with OVC to develop criteria for selection of law enforcement agencies eligible for the funding and to develop and disseminate a streamlined application procedure. Core elements of these programs must include close collaboration with system and community-based victim assistance providers and a baseline knowledge of victimization issues. The grantee will be

responsible for conducting a performance evaluation of the sites and providing training and direct technical assistance to the sites on strategic planning, building subgrantee financial capacity to sustain the program after OVC funding ends, enhancing knowledge of the impact of victimization and appropriate interventions and services, and providing services to victims from ethnic or cultural minority populations and to victims with disabilities. At the end of the project, the grantee will produce a concise report that covers the development of the program and the evaluation findings, highlighting the core elements and sustaining principles of the programs which were successful.

**Outcome/Deliverable(s):** A report that highlights innovative practices, core elements, and guiding principles to assist the development of victim assistance provided by law enforcement in rural areas.

**Performance Measure(s):** Number of organizations able to maintain victim assistance component after OVC funding ends and number of sites that establish or enhance victim services or develop victim assistance components.

**Evaluation:** Internal, by grantee.

**Project Name:** *Law Enforcement Chaplaincy Services to Crime Victims*

**Name of Grantee/Recipient:** Law Enforcement Chaplaincy Sacramento

**Problem Statement:** As people in crisis frequently seek the aid of the clergy, faith community practitioners are in a unique position to respond to victims' needs. Their role as crisis responders takes on even greater significance when it is joined with that of law enforcement, the criminal justice system's first responders to crime. Chaplains in law enforcement agencies are uniquely positioned to guide the law enforcement response to crime victims, but many law enforcement agencies do not use chaplains in this role. Many chaplains are not trained to respond to a broad range of crime victims, including victims of mass violence and terrorism.

**Funding:**

**FY 2002:** \$100,000

**FY 2003:** \$100,000

**FY 2004:** \$100,000

**FY 2005:** Transition to TTAC

**Objective:** To strengthen the law enforcement response to crime victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** Law enforcement

**Project Description:** This project will modify an existing curriculum and development of a law enforcement based model for providing chaplaincy services to victims of violent crime. The project is intended to equip chaplains to respond to victims of crime, including crimes of terrorism and mass violence, and particularly to support and improve the law enforcement response to victimization. Its first year will be devoted to modifying and expanding a

curriculum for chaplains on responding to crime victims. The curriculum will integrate relevant information from a crisis response manual being finalized by the Center for Mental Health Services. In the second year, the grantee will pilot the curriculum in four to six sites throughout the Nation, and revise the curriculum based on pilot testing results. In the third year, the grantee will provide training and technical assistance to several sites nationwide to help chaplains implement a model for providing chaplaincy services to victims of crime in their communities.

**Outcome/Deliverable(s):** Training curriculum and development of a replicable law enforcement model for providing chaplaincy services to victims of violent crime.

**Performance Measure(s):** Number of law enforcement agencies which offer chaplaincy services to crime victims, including victims of mass violence and terrorism.

**Evaluation:** Internal, by grantee.

**Project Name:** *Collaborative Response to Crime Victims in Urban Areas*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Many crime victims reach out to their clergy and faith-based communities for help in healing and seeking needed resources in the aftermath of crime. Many clergy and faith-based communities wish to serve victims but do not have the resources

available to establish viable networks and services.

**Funding:**

**FY 2002/2003:** \$1,100,000

**FY 2004:** \$1,100,000

**FY 2005:** \$1,100,000

**Objective:** To assist communities in creating a system of services through their faith-based organizations and network with secular victim service programs.

**Victim Focus:** All crime victims

**Practitioner Focus:** Clergy, lay persons, and service providers in faith-based communities.

**Project Description:** This initiative would establish networks of faith-based victim assistance programs within communities that will collaborate with each other and with secular victim assistance programs to provide and enhance services to crime victims. In each community, this would include development of a directory of faith-based victim assistance programs which include faith-based services and the services they provide, such as shelter to domestic violence victims, individual and group counseling, transitional housing, legal and personal advocacy, and the recruitment and training of volunteers from churches, mosques, and synagogues within communities to provide direct services to victims, 24-hour hotline services, information and referral services, transportation, and hospital and court accompaniment. Five urban sites will be chosen with the conduit organization receiving \$300,000 per year to provide onsite training

and technical assistance and to conduct site evaluations. The remainder of the funding will go to the sites.

**Outcome/Deliverable(s):** Plan five faith-based victim services programs, an evaluation report.

**Performance Measure(s):** Number of service networks established involving clergy, number of victims served, and number of volunteers in faith-based communities trained to work with crime victims.

**Evaluation:** External, independent.

**Project Name:** *Training for Community-Based Grief Centers*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Millions of Americans call upon religious leaders for spiritual guidance, support, and information in a personal crisis. One study found that people who have lost loved ones are almost five times more likely to seek the aid of the clergy than all other mental health sources combined. Furthermore, incidents of violent crime and terrorism can extend the reach of trauma to entire communities, perpetuating the need for faith-based counseling and resources.

**Funding:**

**FY 2002:** \$200,000

**FY 2003:** \$50,000

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To assist communities in establishing grief centers to work with victims of violent crime, including terrorism and mass violence.

**Victim Focus:** All victims of violent crime, including terrorism and mass violence

**Practitioner Focus:** Clergy, victim service providers, law enforcement, mental health professionals, social services/social workers, schools, and nonprofit organizations.

**Project Description:** This project, to be awarded to one organization, will oversee the development of protocols for creating grief centers to work with victims of violent crime, including victims of terrorism and mass violence. During the program's first year, the grantee will identify five pilot sites that will work independently to identify strategies for setting up grief centers capable of meeting the needs of violent crime victims. Those strategies will be committed to paper in the form of protocols, which will be shared among the sites, with violent crime, terrorism, and mass violence experts, and with communities that have experienced incidents of large-scale violence. While each of the four pilot sites may represent a single faith (Muslim, Jewish, Christian, etc.), they must as a group reflect multiple faith approaches. A fifth site must be ecumenical in nature. The grantee will select and provide technical assistance to the sites and will facilitate the exchange of information between sites and outside experts. The protocols and key players in developing them will be available through OVC's TTAC in subsequent years.

**Outcome/Deliverable(s):** Protocols and establishment of grief centers to work with victims of violent crime.

**Performance Measure(s):** Selection of five sites, establishment of council to guide protocol development, and number of written protocols developed.

**Evaluation:** Internal, by grantee.

**Project Name:** *Preventing and Intervening with Violence Against Children and Adults with Disabilities*

**Name of Grantee/Recipient:** State University of New York (SUNY), Upstate Medical University

**Problem Statement:** Disability advocates have reported an epidemic of victimization committed against people with disabilities. Research by Sobsey and Doe in 1991 indicated that 83 percent of women with intellectual disabilities had been sexually assaulted, and of those assaulted, nearly 50 percent had been sexually assaulted more than 10 times. Recent research by Sullivan and Knutson in 1998 found that the relative risk for maltreatment among children with disabilities was three times that of other children. Disability service providers, including mental health and healthcare providers, have not traditionally focused on the victimization of individuals with disabilities, yet these practitioners are uniquely positioned to identify and intervene with children and adults with disabilities who have been victimized.

**Funding:**  
**FY 2002:** \$30,000

**Objective:** To enhance the healthcare provider's role in identifying and responding to victims with disabilities and to strengthen multidisciplinary community responses to these victims.

**Victim Focus:** Child and adult victims with disabilities

**Practitioner Focus:** Healthcare, disability service, and victim assistance providers

**Project Description:** OVC will transfer funding through an Interagency Agreement to the Centers for Disease Control and Prevention to supplement its grant funding awarded to SUNY Upstate Medical University to conduct a national-scope conference on violence against children and adults with disabilities. The conference will target healthcare practitioners, researchers, victims, victim service providers, and disability service providers to develop recommendations on needed prevention and intervention strategies to prevent violence against people with disabilities, and to ensure that they have access to the criminal justice system and receive needed victim services and interventions. OVC funding will strengthen the conference focus on coordination among the medical, criminal justice, victim assistance, and disability communities.

**Outcome/Deliverable(s):** Report of conference proceedings and findings

**Performance Measure(s):** Recommendations for the healthcare, disability, and victim assistance communities that can be implemented.

**Evaluation:** Internal, by grantee.

**Project Name:** *Predatory Internet Crimes Against Children and Adolescents Training and Awareness Kit*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Cybercrime committed against the vulnerable population of children and adolescents is a growing menace that is only beginning to receive the attention needed to determine the scope and nature of this victimization. As a result, appropriate public awareness, prevention, and intervention initiatives for these young victims must be developed.

**Funding:**

**FY 2002:** None (Applications will be solicited in FY 2003)

**FY 2003:** \$500,000

**FY 2004:** TBD

**Objective:** To disseminate information nationwide to children and adolescents about Internet predators and where to get help.

**Victim Focus:** Child and adolescent victims

**Practitioner Focus:** Educators and youth service providers

**Project Description:** This project would develop sophisticated marketing materials to impart critical information to children and adolescents about the predatory practices of criminals who use the Internet to lure their victims to them and where to turn for help. A separate kit would target educators and youth service providers about their role in fighting Internet crime directed at America's youth, and resources to support their efforts. During FY 2002, OVC will consult with OJJDP staff to focus efforts around the findings of a current National Academy of Sciences (NAS) research project funded by OJJDP and the U.S. Department of Education on the safe and appropriate use of the Internet by children. In FY 2003, OVC would competitively award funding for the development of a marketing strategy and age-appropriate materials. The grantee would be required to enlist the services of a professional marketing firm to ensure that the products and marketing strategy will appeal to the targeted audience and to enlist the volunteer efforts of a celebrity or celebrities who would appeal to different age groups to launch an advertising campaign for the kits. Based on the NAS research study findings, additional educational and awareness activities may be continued in FY 2004.

**Outcome/Deliverable(s):** Two kits with developmentally appropriate information aimed at children and adolescents to educate them about predators on the Internet and where to turn for help. A separate kit for educators and youth service providers would educate them about the role they can play in fighting Internet crime directed at children and adolescents and resources to aid their efforts.

**Performance Measure(s):** Number of age appropriate kits requested and disseminated.

**Evaluation:** Internal, by grantee.

**Project Name:** *Victims of Crime Act (VOCA) Victim Assistance Program Training and Technical Assistance*

**Name of Grantee/Recipient:** The National Association of Crime Victim Compensation Boards (NACVCB) and the National Association of VOCA Assistance Administrators (NAVAA)

**Problem Statement:** State agencies are tasked with administering nearly \$1 billion in federal VOCA funds at any given time. Multiyear funding, rapidly increasing funding amounts, and the changing landscape of victims' rights and services necessitates a wide range of training and technical assistance to aid states in identifying unserved and underserved victim populations, to improve the distribution and management of federal funds, and to monitor and measure program performance and service delivery quality.

**Funding:**

**FY 2002:** \$275,000

**FY 2003:** \$400,000

**FY 2004:** \$125,000

**Objective:** To develop administrative tools to assist OVC and state and territory VOCA administrators manage VOCA formula grants.

**Victim Focus:** All crime victims

**Practitioner Focus:** State and territorial VOCA crime victim compensation and assistance administrators.

**Project Description:** This project will support separate and joint conferences of the NACVCB and the NAVAA; development of new administrator orientation programs; creation of new data elements and outcome measures for subgrant award and performance reporting; development of subgrantee monitoring protocols; update of the Mass Casualty Protocol; and provide technical assistance on state strategic planning.

**Outcome/Deliverable(s):** Three conferences; two orientation packages; new subgrant and performance reporting instruments; subgrantee monitoring protocols; updated Mass Casualty Protocol; up to six states receiving technical assistance on strategic planning.

**Performance Measure(s):** Conferences with 85 percent good and higher ratings on satisfaction surveys and number of new state administrators receiving training.

**Evaluation:** Internal, by grantee.

**Project Name:** *Victim-Related Training Video Development*

**Name of Grantee/Recipient:** IMO Productions

**Problem Statement:** OVC will develop new training and informational videos and/or update existing videos to provide practical, cutting-edge informational videos for the field and other allied professionals serving crime victims.

**Funding:**

**FY 2002:** \$500,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To support the development of cutting-edge training videos for victim service providers, victim advocates, and allied professionals.

**Victim Focus:** All crime victims

**Practitioner Focus:** Allied practitioners and volunteers in community-based crime victim assistance agencies and organizations, line-duty law enforcement officers, state VOCA administrators, and OVC staff.

**Project Description:** This project will develop new training videos that will focus on different victim-related issues, including a comprehensive victims of violent crime video taking the victim step-by-step through the criminal justice system after a violent crime. Other videos developed would be used to train the VOCA administrators and their staff and would include program overviews, processes, and procedures. Drafts of the videos will be developed and issues and topics will, in part, be identified from those in the field working to serve crime victims.

**Outcome/Deliverable(s):** At least three new and/or updated videos will be developed for training purposes. DVDs and other cutting-edge technology will be used where possible.

**Performance Measure(s):** Number of persons trained from grassroots community-based organizations and allied federal, state, and local professionals serving crime victims.

**Evaluation:** Internal, by grantee.

**Project Name:** *Services, Training, and Technical Assistance To Support U.S. Citizens Victimized Abroad*

**Name of Grantee/Recipient:** U.S. Department of State, Bureau of Consular Affairs, Overseas Citizen Services

**Problem Statement:** U.S. citizens who become victims of crime abroad require assistance and services that may not be accessible through a state/local victim assistance program (e.g., liaison to U.S. Embassy/Consulate office, advocacy with foreign government, etc.).

**Funding:**

**FY 2002:** \$118,000

**FY 2003:** \$116,000

**FY 2004:** \$118,000

**Objective:** To fund services provided to U.S. citizens victimized abroad.

**Victim Focus:** U.S. citizens victimized abroad

**Practitioner Focus:** Victim advocate at U.S. Department of State

**Project Description:** OVC will provide funding to the State Department to improve the quality and coordination of services provided to U.S. citizens victimized abroad. This funding will be used to train consular officials assigned abroad. Funding will also be used to have direct service staff and to support the delivery of services.

**Outcome/Deliverable(s):** Enhanced services provided to U.S. citizens victimized abroad.

**Performance Measure(s):** Number of victims served and number of consular officials trained.

**Evaluation:** Internal, by recipient.

**Project Name:** *Promising Practices on Serving U.S. Citizens Victimized Abroad*

**Name of Grantee/Recipient:** OVC TTAC

**Problem Statement:** The State Department, Bureau of Consular Affairs, Overseas Citizens Services, estimates that the number of Americans who travel, study, work, and reside abroad is more than 3 million. According to the Departments of Commerce and Transportation travel and tourism statistics, more than 60 million Americans travel abroad each year. The Department of Education estimates that approximately 114,000 U.S. students study abroad each year. Though most Americans abroad do not become victims of crime, there is a significant number who do and they return to

their city/state in the U.S. in need of assistance. State and local victim service providers often lack the knowledge, skills, or resources to respond to U.S. residents victimized abroad once they return to the United States.

**Funding:**

**FY 2002:** \$50,000

**FY 2003:** \$25,000

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To educate service providers at the state/local level on how to better respond to citizens victimized abroad.

**Victim Focus:** Victims of crime abroad; transnational crimes (trafficking, torture, etc.)

**Practitioner Focus:** Victim service providers at the state/local levels

**Project Description:** Development of a publication and/or training program (e.g., 3 hour workshop) for local victim service providers who come into contact with U.S. citizens who have been victimized abroad or lost a loved one to homicide or other crimes abroad and have returned to the United States. The goal of the project would be to give U.S. service providers the tools they need to assist victims with accessing foreign criminal justice systems, compensation programs, etc., through the proper channels.

**Outcome/Deliverable(s):** Development of a handbook and delivery of training and technical assistance to state and local victim service providers.

**Performance Measure(s):** Number of practitioners receiving the handbook and/or attending the workshop.

**Evaluation:** Internal, by TTAC.

**Project Name:** *Antiterrorism and Emergency Assistance Program for Terrorism and Mass Violence Crimes*

**Name of Grantee/Recipient:** Accessible to federal, state, and local governments and private, nonprofit organizations in the aftermath of an act of terrorism/mass violence

**Problem Statement:** The threat of terrorism and criminal mass violence against American citizens in the U.S. and abroad has increased in recent years. Such acts leave victims with serious physical and emotional wounds and challenge government officials and communities to respond immediately with appropriate effort. Victim assistance and compensation providers face the daunting task of coordinating effective and timely responses, providing information and assistance to victims, and working closely with other agencies and victim service organizations.

**Funding:**

**FY 2002:** \$17 million

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To provide resources for an effective, comprehensive response to victims of terrorism/mass violence.

**Victim Focus:** Terrorism and mass violence victims

**Practitioner Focus:** Victim advocates, mental health professionals, state crime victim compensation representatives, law enforcement, etc.

**Project Description:** Develop and manage a program for providing funding to various government/nongovernmental and community agencies to coordinate and provide services to victims in the aftermath of terrorism and mass violence crimes. Amounts to be determined on a case-by-case basis, up to available amount.

**Outcome/Deliverable(s):** An effective, comprehensive response to victims of terrorism/mass violence by state victim assistance and compensation programs, U.S. Attorneys' Offices, victim service and nongovernmental agencies, and federal, state, and local governments.

**Performance Measure(s):** Number and types of agencies requesting assistance and number of victims served.

**Evaluation:** Internal, by OVC.

**Project Name:** *VAIC Training and Technical Assistance Program*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** The Victim Assistance in Indian Country (VAIC) discretionary grant program presently supports 28 victim

assistance programs in Indian Country. These programs need intensive training and technical assistance to help them develop, maintain, and sustain their programs. In addition, they require close monitoring to ensure that reported progress and financial expenditures are being accurately reported and to identify problems and issues that need to be resolved. In FY 2002, eight programs have completed their 3-year funding cycle and will need intensive assistance in developing plans to sustain the organization once OVC funding is no longer available. In FY 2003, 20 additional programs will have completed their 3-year funding cycle and will need training and technical assistance to develop sustainability and improve the quality of services provided to victims.

**Funding:**

**FY 2002:** \$350,000

**FY 2003:** \$350,000

**FY 2004:** \$350,000

**Objective:** To provide high-quality, intensive training and technical assistance to the VAIC programs to help develop, enhance, and sustain the program which will ultimately improve services and assistance to American Indian victims of crime under federal jurisdiction.

**Victim Focus:** American Indian victims of crime under federal criminal jurisdiction.

**Practitioner Focus:** VAIC program staff (American Indian victim assistance staff)

**Project Description:** OVC funding would support a training and technical assistance provider for the VAIC program. The grantee

would be expected to provide extensive training and technical assistance to the reservation-based VAIC victim assistance programs through training conferences, regional trainings, site visits, and mentoring meetings. The scope of this project is expected to include assistance with monitoring the VAIC programs and providing technical assistance on the long-term sustainability of programs. FY 2002 would be a competitive solicitation to select the grantee with FY 2003 and FY 2004 as continuation years.

**Outcome/Deliverable(s):** Training and technical assistance, monitoring, a VAIC post awards conference, and coordination of mentoring visits between programs.

**Performance Measure(s):** Number of the VAIC program staff trained and mentored, number of training and technical assistance requests serviced, number of monitoring visits made, and number of training modules developed.

**Evaluation:** No.

**Project Name:** *Sexual Assault Training in Indian Country*

**Name of Grantee/Recipient:** TTAC consultants

**Problem Statement:** American Indian women suffer a very high rate of sexual assault and child sexual abuse is a documented problem in American Indian communities. According to a BJS study on crime in Indian Country,

American Indians have the highest rate of rape and sexual assault of any of the demographic groups. Seven out of every 1,000 American Indians are victimized by rape or sexual assault compared with 2 out of 1,000 for all other races. Many U.S. communities have adopted the Sexual Assault Nurse Examiner (SANE)/Sexual Assault Response Team (SART) model for responding to victims and for providing sensitive medical forensic care. Advocates who work with sexual assault victims in Indian Country do not have access to evidence-based training that incorporates key elements of traditional culture as well as the SANE/SART model in responding to victims.

**Funding:**

**FY 2002:** \$100,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To adapt the OVC-funded Sexual Assault Counselor Advocate Training for use in American Indian communities.

**Victim Focus:** American Indian victims of rape and sexual assault.

**Practitioner Focus:** American Indian victim assistance programs and IHS medical staff.

**Project Description:** This project would take the Sexual Assault Counselor Advocate Training currently being piloted by the Sexual Assault Resource Service and adapt it for training advocates and other first responders to victims of sexual assault in Indian communities. This curriculum, which is an evidence-based

curriculum, includes key information on the SANE/SART model and the important role that advocates play as part of a SART. The curriculum will be modified based on input from American Indian advocates to incorporate traditional cultural and spiritual elements, pilot tested in several Indian communities, and revised on feedback from the testing. In FY 2002, TTAC would convene a group of American Indian sexual assault advocates to adapt the advocate training to American Indian communities and to pilot test it in one American Indian community under an existing OVC grant Building Skills for Sexual Assault Responders. In FY 2003, this curriculum would be pilot tested in three to five more American Indian communities. After final revision, the curriculum will be disseminated in American Indian communities.

**Outcome/Deliverable(s):** Development and dissemination of a culturally competent curriculum and delivery of training and technical assistance

**Performance Measure(s):** Number of Indian communities receiving advocate training and the number of Indian communities requesting technical assistance on the implementation of a coordinated community response to sexual assault victims.

**Evaluation:** Internal, by TTAC.

**Project Name:** *Urban High Crime Neighborhood Initiative*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Some neighborhoods in urban areas experience substantially higher rates of crime such as homicide, robbery, and assault than other urban, suburban, and rural communities, yet services for crime victims in these areas may be inadequate or located outside of the neighborhood, making them inaccessible to many victims. At the same time, these neighborhoods are also struggling with social ills such as poverty, low academic achievement, and high unemployment, and services to victims may not have received adequate attention and funding, particularly when state and local funding decisions are not driven by criminal victimization statistics.

**Funding:**

**FY 2002:** \$300,000

**FY 2003:** \$750,000

**FY 2004:** \$750,000

**FY 2005:** \$500,000

**Objective:** To create collaborative models for grassroots, community service, and victim assistance organizations to join together in high-crime, urban settings that will improve the range, quality, and accessibility of services to crime victims.

**Victim Focus:** Victims in high-crime urban neighborhoods

**Practitioner Focus:** Victim service providers and community leaders in high-crime urban neighborhoods

**Project Description:** OVC will fund a victim assistance organization or public agency in five high-crime urban neighborhoods to develop promising practices and collaborative networks to improve victim access to needed services and interventions. These model networks or partnerships should build on existing resources, identify critical gaps in services, and develop collaborative, innovative solutions that improve the criminal justice response to victims and enhance victim services. To assist in institutionalizing these improved responses and services to victims, OVC, through TTAC, will provide ongoing technical assistance to the grantee and its community partners to: (1) conduct a needs assessment that identifies gaps in needed services and interventions and existing resources; (2) develop a plan for addressing these gaps in service delivery that builds on collaboration among local resources such as grassroots organizations, law enforcement, public housing, health, the faith community, social services, parks and recreation programs, and community centers; (3) sustain the project after OVC funding ends by focusing on strengthening organizational capacity, fund-raising capability, and program evaluation activities; and (4) work with the grantee organization to develop and execute a project evaluation, culminating in a final progress report to OVC that outlines the strategies and practices that were effective.

**Outcome/Deliverable(s):** The first year deliverables are a completed needs assessment and a comprehensive plan to improve the criminal justice and victim assistance response to crime victims in the neighborhood. Deliverables during the second and third years

are progress reports that address implementation of and adjustments to the plan; services and interventions for crime victims that are added or improved; number of victims served; and an assessment of expanded collaboration among service providers. The final report will summarize the success of the project, including core principles and practices that were effective in increasing collaboration among community service providers, and lessons learned.

**Performance Measure(s):** Number of grantees that establish viable victim networks, number of victims served, establishment of an advisory committee, completion of the needs assessment, and development of a preliminary plan for each site.

**Evaluation:** External, independent.

## CONTINUATION PROGRAMS

**Project Name:** *Victim Services 2000*

**Name of Grantee/Recipient:** Vermont Center for Crime Victim Services

**Problem Statement:** Despite the increase in rights and services for crime victims in the last two decades, many victims still must struggle to discover what rights they have, what services and other resources are available to them, and how to access those services and resources, as victim services are often fragmented or unavailable in the victim's community. In rural areas, additional obstacles affect the availability, timeliness, and quality of services

for victims. These barriers include long distances, geographical isolation, limited funding and resources, and a lack of information about victimization coupled with social attitudes that may discourage victims from seeking the help they need. In many rural areas, the safety net for victims depends on timely communication, resource sharing, and close collaboration among service providers. Victim service agencies in rural areas need information and models for developing effective and comprehensive responses to victims.

**Funding:**

**FY 2002:** \$300,000

**FY 2003:** \$200,000

**FY 2004:** Transfer to TTAC

**Objective:** To create collaborative models for rural communities to improve the range, quality, and accessibility of services for crime victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** Victim advocates, criminal justice system practitioners, allied practitioners

**Project Description:** During FY 2002, OVC will support the fourth year of a 5-year demonstration project that is developing integrated victim service systems to ensure that victims receive a continuum of coordinated, accessible services to meet their needs. In this year of the project, the grantee will support the Vermont Victim/Survivor of Crime Council to facilitate information sharing between and support for victims and survivors; deliver training at the Vermont Victim Assistance

Academy on victims telling their stories; reach out to underserved populations to improve services, particularly for victims with disabilities; conduct public education on victims' issues and victim assistance resources; continue meetings of the VS2000 Advisory Group (a consortium of 38 organizations); and evaluate victim/survivor satisfaction with the Crime Council.

**Outcome/Deliverable(s):** Four OVC bulletins outlining the evolution and implementation of specific aspects of their service delivery model. Site-specific technical assistance will be available to jurisdictions interested in replicating aspects of the VS2000 model through OVC TTAC in FY 2004 and beyond.

**Performance Measure(s):** Number of publications for victims and victim assistance programs, needs assessment and plan for addressing victim needs in an isolated, rural county in northeastern Vermont, and a training curriculum.

**Evaluation:** External, independent.

**Project Name:** *2002 National Crimes Against Children Conference*

**Name of Grantee/Recipient:** Dallas Children's Advocacy Center

**Problem Statement:** Research indicates that each year close to 1 million children are victims of abuse and neglect, and as many as 10 million children are witnesses to violence in their homes and communities. Research also

indicates that the rate of crime against children is two to three times higher than crimes against adults. Because of their age, size, and dependency, children are particularly vulnerable to abuse and exploitation. At the same time, a national survey of prosecutors found that of all cases child abuse and adult sexual assault cases require the most time and resources. While some adults have a natural ability to relate comfortably and effectively to children, many do not; however, with training and guidance, most professionals can develop skills that enhance their ability to work with young victims and witnesses.

**Funding:**  
**FY 2002:** \$25,000

**Objective:** To educate front-line personnel charged with investigating, prosecuting, and treating child victims of abuse and neglect about special factors in serving this vulnerable victim population. These special considerations include child development and cognitive ability, the impact of victimization and trauma on child victims, and the value of a collaborative, multidisciplinary approach to addressing child victimization.

**Victim Focus:** Child abuse and neglect victims and children otherwise exposed to violence

**Practitioner Focus:** Law enforcement, prosecutors, social workers, mental health and medical professionals

**Project Description:** This project supports multidisciplinary and victim-sensitive training for criminal justice and related professionals

engaged in the detection, investigation, prosecution, and victim advocacy functions of child physical and sexual abuse, child fatality, and child neglect cases.

**Outcome/Deliverable(s):** Three-day national training conference with an overall emphasis on multidisciplinary and victim-sensitive approaches to the investigation and prosecution of child abuse, including several victim-focused workshops.

**Performance Measure(s):** Number of appropriately trained criminal justice professionals to promote effective and victim-sensitive responses to victims of child abuse and neglect.

**Evaluation:** Internal, by grantee.

**Project Name:** *Victims of Trafficking Service Coordination Project*

**Name of Grantee/Recipient:** Coalition To Abolish Slavery and Trafficking (CAST)

**Problem Statement:** This grant has three components. Problem for first component: There is a dearth of information and training available for victim service professionals and law enforcement on trafficking in persons to the United States. The lack of training results in less effective services being provided to victims when cases are detected. Problem for second component: Trafficking victims do not understand the legal process and are often not aware of resources they may be able to access. Problem for third component: Despite the

intensive service needs of trafficking victims, they often face greater obstacles (e.g., language barriers) to getting needed services.

**Funding:**  
**FY 2002:** \$75,000

**Objective:** To support CAST in delivering direct services to trafficking victims and training to trafficking victim service providers and law enforcement.

**Victim Focus:** Victims of trafficking in persons.

**Practitioner Focus:** Law enforcement and trafficking victim service personnel.

**Outcome/Deliverable(s):** Ten training sessions, at least 100 law enforcement and victim service professionals trained, educating 35 victims about the criminal legal system and providing a range of services as needed, coordinating a task force meeting and providing client education sessions, coordination with and referral to law enforcement, HHS, Labor, INS, and BOP, intensive case management of 25 victims of trafficking resulting in clients progressing from homelessness to having shelter, food, and basic health care.

**Project Description:** CAST is one of a few victim service organizations in the United States dedicated to providing direct services to victims of trafficking in persons. OVC supports this program which includes funding for training, advocacy and case management of victims of trafficking.

**Performance Measures:** Number of persons trained, types and number of services provided, and number of victims served.

**Evaluation:** Internal, by grantee.

**Project Name:** *Determining Legal Interventions, Policies, and Services To Assist Adult Survivors of Childhood Maltreatment: A National Needs Assessment and Planning Grant*

**Name of Grantee/Recipient:** University of Iowa

**Funding:**

**FY 2002:** \$150,000

**FY 2003:** TBD

**Objective:** To examine and describe the unmet needs of adult survivors of childhood maltreatment and to recommend more comprehensive policy and practice initiatives to meet these needs.

**Problem Statement:** Research shows that adults who were abused as children by family members experience long-term consequences, including greater risk for developing depression and posttraumatic stress disorder and of being victimized or perpetrating violent crimes. Although the long-term impact of child maltreatment on adults is increasingly clear, the development of interventions and public policies to help this group lags far behind.

**Victim Focus:** Adult survivors of childhood sexual abuse and maltreatment

**Practitioner Focus:** Policymakers and funders, victim advocates

**Project Description:** In the first year of this project, the grantee conducted a literature search and a survey of service providers to determine what relevant research exists on the needs of adult survivors and what services are available to them. The grantee held two focus groups that examined this collected information to further inform its usefulness. This 2nd and final year of funding will support two focus groups where recommendations for additional research, interventions, and services will be made. A report encompassing the research, survey, and the recommendations will be generated. In FY 2003, OVC will review the findings and disseminate information to target audiences.

**Outcome/Deliverable(s):** A final report on the research, survey findings, and recommendations

**Performance Measure(s):** Recommendations to OVC and the victims' field.

**Evaluation:** No.

**Project Name:** *Interagency Collaborations To Address Domestic Violence and Child Maltreatment: The Greenbook Technical Assistance Project*

**Name of Grantee/Recipient:** National Council of Juvenile and Family Court Judges (NCJFCJ) in partnership with the American Public Human Services Association (APHSA)

and the Family Violence Prevention Fund (FVPPF)

**Problem Statement:** Historically, most communities have treated the abuse of women and the maltreatment of children as two separate events having little to do with each other. Services for battered women and those for abused and neglected children have been and largely continue to be delivered from separate arenas, with distinct historical frameworks and primary constituencies. Communities now are being asked to confront a new and compelling set of facts: (1) adult domestic violence and child maltreatment often occur together; and (2) new responses are required at primary points of intervention to ensure the safety and well-being of battered mothers and their children. In a national survey of more than 6,000 American families, researchers found that 50 percent of men who frequently assaulted their wives also frequently abused their children.

**Funding:**  
**FY 2002:** \$300,000

**Objective:** To provide technical assistance to six demonstration sites funded under an interagency initiative of the U.S. Departments of Justice (DOJ) and Health and Human Services (HHS) to implement the recommended guidelines in *Effective Intervention in Domestic Violence and Child Maltreatment Cases: Guidelines for Policy and Practice (Greenbook)*

**Victim Focus:** Victims of domestic violence and children who are victims of, or witness, family violence

**Practitioner Focus:** Child protective services workers and domestic violence victim advocates

**Project Description:** This is the final year of a 3-year multi-agency project on implementation of the *Greenbook*. OVC funding supported technical assistance to the six pilot sites funded by a partnership of eight federal offices within DOJ and HHS. The technical assistance partnership (NCJFCJ, APHSA, and FVPPF) will (1) establish and maintain a technical assistance structure; (2) coordinate technical assistance and consulting services; (3) provide linkages among national partners, demonstration sites, and other *Greenbook* efforts; (4) assess needs and develop/refine a plan of action; and (5) host all-sites conferences.

**Outcome/Deliverable(s):** Technical assistance provided to six demonstration sites

**Performance Measure(s):** Number of technical assistance requests handled.

**Evaluation:** External, independent.

**Project Name:** *INS Victim Service Project*

**Name of Grantee/Recipient:** Immigration and Naturalization Service (INS)

**Problem Statement:** The INS deals with victims every day. Most significantly, INS often holds convicted offenders from the state and federal systems in custody pending removal or deportation proceedings. In addition, in the area of trafficking, the INS has contact with many victims who entered the country illegally and are seeking visas. A process needs to be established when victims are notified by the INS of the release or deportation of offenders so victims are protected.

**Funding:**

**FY 2002:** \$119,000

**FY 2003:** TBD

**FY 2004:** TBD

**Objective:** To maintain a notification program so that the INS can notify victims about any release or deportation of offenders from INS custody and to train INS personnel on victims' rights and services.

**Victim Focus:** Victims whose perpetrators are in INS custody and victims who come into contact with the INS in their pursuit of visas or as part of an investigation.

**Practitioner Focus:** INS personnel who come into contact with crime victims.

**Project Description:** OVC funding would support efforts to maintain the victim notification program and train INS staff on victims' rights and services.

**Outcome/Deliverable(s):** Direct notification service for victims whose offender is being held by INS.

**Performance Measure(s):** Development of functioning victim notification program, number of victims served, and number of INS personnel trained.

**Evaluation:** Internal, by recipient.

**Project Name:** *Victim Assistance in Indian Country (VAIC) Discretionary Grant Program*

**Name of Grantee/Recipient:** 21 tribal programs in the 2nd and 3rd year of their grant cycle

**Problem Statement:** The high rate of crime in Indian Country reflected in numerous recent studies demonstrates the need for victim assistance programs in Indian Country to help victims cope with and heal from crime. Many reservations are impoverished, isolated, and lack any victim assistance services. VAIC programs frequently are the only source of victim services on the reservation. OVC has made discretionary funding available for tribal-based programs on reservations with federal criminal jurisdiction.

**Funding:**

**FY 2002:** \$1,304,285

**FY 2003:** \$2,000,000

**FY 2004:** \$2,000,000

**FY 2005:** \$2,000,000

**Objective:** To develop high-quality, sustainable, victim assistance programs on all reservations with federal criminal jurisdiction.

**Victim Focus:** All victims of crime on reservations with federal criminal jurisdiction.

**Practitioner Focus:** Victim assistance programs on reservations with federal criminal jurisdiction.

**Project Description:** OVC funds the VAIC discretionary grant program to support the development of high-quality, sustainable victim assistance programs on Indian reservations with federal criminal jurisdiction. FY 2002 funds will support the 3rd year (and 2nd year for one program) funding for 21 reservation-based programs. OVC will also provide “transition” funding to eight existing VAIC programs that have completed their 3rd year of funding, but have been unable to secure funding to sustain their programs; funding for these programs will be at 50 percent of the previous year funding amount.

**Outcome/Deliverable(s):** FY 2002: High-quality, sustainable victim assistance programs on the 21 reservations receiving existing VAIC grants. FY 2003 and beyond: The development of additional reservation-based victim assistance programs on reservations with federal criminal jurisdiction.

**Performance Measure(s):** Number of victims served, range of services provided, and the number of staff.

**Evaluation:** External, independent.

**Project Name:** *Children’s Justice Act Partnerships for Indian Communities*

**Name of Grantee/Recipient:** 2 grantees in their first year, 12 grantees in their 2nd year, 5 in their 3rd year, and 1 in its 4th year.

**Problem Statement:** Numerous studies have documented significant incidents of child abuse, particularly child sexual abuse among American Indian children. Congress created the Children’s Justice Act (CJA) grant program and apportioned 15 percent of the funding available for American Indian programs. The program is intended to improve the investigation and prosecution of child abuse cases and to minimize the trauma to child abuse victims as they participate in the criminal justice system. Many Indian tribes have many incidents of child abuse but do not have laws, programs, or services to investigate and prosecute cases and assist victims. The needs of these vulnerable victims have been ignored in the past and have only recently received recognition.

**Funding:**

**FY 2002:** \$1,721,500

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To establish rights and services for American Indian child abuse victims and to improve the investigation and prosecution of child abuse cases, particularly child sexual abuse cases.

**Victim Focus:** American Indian child abuse victims

**Practitioner Focus:** Child abuse victim service providers, law enforcement, and prosecutors handling American Indian child abuse cases.

**Project Description:** The CJA grant program provides funds directly to tribes and nonprofit tribal agencies to improve the investigation and prosecution of child abuse, particularly cases of child sexual abuse. Funding is provided for a 3-year period with goals for each of the years. At the conclusion of the 3-year funding, the tribe should have in place a criminal code that addresses child abuse, a training curriculum for investigators and prosecutors of child abuse cases, a multidisciplinary protocol for conducting child abuse investigations and prosecutions, and a service delivery plan for child abuse victims. In FY 2002, one tribe that has finished its 3 year grant cycle is receiving 50 percent funding for a fourth year to encourage its program's sustainability.

**Outcome/Deliverable(s):** Functioning child abuse victims assistance programs at the tribal level.

**Performance Measure(s):** Number of child abuse victims identified; number of child abuse prosecutions at tribal, state, and federal levels; increased scope of services provided to American Indian child abuse victims.

**Evaluation:** Internal, by grantee.

**Project Name:** *Children's Advocacy Centers in Indian Country*

**Name of Grantee/Recipient:** Western Regional Child Advocacy Center and National Children's Alliance

**Problem Statement:** There is a serious child abuse victimization problem in Indian Country. Services to assist American Indian child abuse victims are scarce in Indian Country. Challenges to providing support for American Indian child abuse victims include remoteness of Indian Country to existing services and cultural issues in using services that are not designed for American Indian children. Children's Advocacy Centers are increasingly being established in urban areas to assist child abuse victims in recovering from the abuse and in participating in the criminal justice process. There are very few Children's Advocacy Centers in Indian Country.

**Funding:**  
**FY 2002:** \$250,000  
**FY 2003:** \$200,000  
**FY 2004:** \$200,000

**Objective:** To increase the number of American Indian child abuse victims that have access to a Children's Advocacy Center.

**Victim Focus:** American Indian victims of child abuse.

**Practitioner Focus:** Multidisciplinary agencies that work with and assist child abuse victims.

**Project Description:** OVC will fund three new Children Advocacy Center's on American Indian reservations. The funding will be used

for program development, training and technical assistance, and cross-mentoring.

**Outcome/Deliverable(s):** Three new Children's Advocacy Centers in Indian Country and training and technical assistance to existing Children's Advocacy Centers in Indian Country.

**Performance Measure(s):** Establishment of three functioning Children's Advocacy Centers on American Indian Reservations, number of child victims that have access to expanded services through CACs, and number of child abuse prosecutions that occur because of better evidence gathering techniques at the CACs.

**Evaluation:** Internal, by grantee.

**Project Name:** *VOCA/VAIC Working Group*

**Name of Grantee/Recipient:** Professional and Scientific Associates

**Problem Statement:** Although crime is a serious problem in Indian Country, which has been documented in the BJS report on crime in Indian Country, there is a lack of victim services in Indian Country and there are unique challenges in providing victim assistance in Indian Country. In the past, tribal victim assistance programs and state VOCA programs have had issues with providing services in Indian Country and there have been complaints on both sides about the handling of funding, compensation, and services. Tribes have stated that Indian victims do not receive

appropriate amounts of compensation from state programs and do not receive proportionate amounts of VOCA funding for their victim assistance programs. States have had problems getting paperwork from tribes and dealing with changing tribal governments. Accordingly, there is a need for state VOCA administrators and Indian tribal victim assistance program administrators to better communicate and coordinate.

**Funding:**

**FY 2002:** \$100,000

**FY 2003:** \$100,000

**Objective:** To improve the coordination between state VOCA administrators and American Indian victim assistance program managers and to obtain information about victim assistance in Indian Country to guide OVC program decisions.

**Victim Focus:** American Indian victims of crime both on and off a reservation.

**Practitioner Focus:** State VOCA victim compensation and assistance professionals and victim assistance professionals who assist American Indian victims of crime.

**Project Description:** OVC will provide funding to support the continuation of collaborative efforts between American Indian grantees and state VOCA victim assistance grantees through a series of three working group meetings. Attendees at the meetings will be state VOCA administrators and VAIC program managers. One of the three meetings will be scheduled to coincide with the National

Association of VOCA Assistance Administrators (NAVAA) national meeting. The working group will offer advice and information to OVC about the following issues: 1) identification of American Indian consultants for the TTAC database; 2) identification of American Indian organizations that have the capacity to deliver training and technical assistance in Indian Country; 3) input about the BIA Regional Victim Assistance Coordinator concept/solicitation; 4) input regarding the Nevada Urban Indians Program; 5) input regarding the American Indian Victim Assistance Academy, i.e., link to an American Indian College/University, possible grantee organization, training needs (link to needs assessment), etc.; 6) needs assessment in Indian Country; 7) input regarding support for CACs in Indian Country using CASA model; 8) transitioning CJA/VAIC programs to other funding sources after OVC funding ends; 9) survey of victims in Indian Country, i.e., identification of victims, format for face-to-face meetings, conducting a written survey, etc.; and 10) continuing discussions from earlier meetings concerning: increasing American Indian representation on decisionmaking boards, increasing availability of compensation to American Indian victims, improving relationship between VOCA and American Indian programs, and improving the reporting and paperwork submission from American Indian programs.

**Outcome/Deliverable(s):** Three meetings between VOCA administrators and VAIC program staff to discuss problem areas in working together to assist American Indian crime victims.

**Performance Measure(s):** Number of American Indians represented on state VOCA victim assistance committees and number of tribes that apply for VOCA subgrants.

**Evaluation:** Internal, by OVC.

**Project Name:** *CIRCLE Program*

**Name of Grantee/Recipient:** Corrections Program Office Intra-agency Agreement

**Problem Statement:** Many tribes, including the three CIRCLE tribes, lack the capability and appropriate resources to comprehensively fight crime, violence, and substance abuse. The presence of serious violent crime and existing insufficient tribal infrastructures make it difficult for most tribal communities to address local problems in a comprehensive way. This program will support tribal efforts to enhance the safety and protection of Native American Indian communities through the development and implementation of crime prevention strategies, victim services, improved community policing services, criminal investigation, enhanced prosecution, and tribal court systems improvement to include improved documentation of active cases, code revision, probation services, and alternative sentencing programs.

**Funding:**  
**FY 2002:** \$90,000

**Objective:** To provide funding from various OJP funding streams to help three Indian tribes improve their criminal justice systems.

**Victim Focus:** Victims of crime on the Zuni Pueblo, Oglala Sioux, and Northern Cheyenne Indian reservations.

**Practitioner Focus:** Victim assistance programs at the three reservations

**Project Description:** OVC will transfer funds to support the continuing cost of cluster group meetings and a participatory evaluation of CIRCLE programs.

**Outcome/Deliverable(s):** Two cluster meetings and an evaluation of the program's success.

**Performance Measure(s):** Establishment of a victim service program on each reservation and the number of victims served and types of services provided.

**Evaluation:** External, independent.

**Project Name:** *Court Appointed Special Advocates (CASA) in Indian Country*

**Name of Grantee/Recipient:** National Court Appointed Special Advocate, Inc.

**Problem Statement:** Child abuse victims are sometimes involved with several different court systems to resolve the child's status. Systems can include the tribal, state, and federal criminal justice systems, and the tribal abuse and neglect system. Children involved in these systems need an advocate who will look out for their interests. The Court Appointed Special Advocates (CASA) program is a successful

organization that trains volunteers to act as advocates in court for child abuse victims. There are very few CASA programs in Indian Country.

**Funding:**

**FY 2002:** \$205,000

**FY 2003:** \$205,000

**FY 2004:** \$205,000

**Objective:** To encourage the development of five new CASA programs on Indian reservations and to provide technical assistance to existing Indian CASA programs.

**Victim Focus:** American Indian child abuse and neglect victims.

**Practitioner Focus:** CASA program personnel

**Project Description:** OVC would provide funding to the national CASA program to support their training and technical assistance to American Indian CASA programs. In addition, the funding would support the development of five new tribal CASA programs.

**Outcome/Deliverable(s):** Delivery of training and technical assistance and the establishment of five new American Indian CASA programs.

**Performance Measure(s):** Establishment of five new tribal CASA programs, number of tribal CASA programs, and number of American Indian child abuse victims assisted by CASA programs.

**Evaluation:** Internal, by grantee.

**Project Name:** *Children's Justice Act Training and Technical Assistance*

**Name of Grantee/Recipient:** Tribal Law and Policy Institute

**Problem Statement:** The CJA grant program encompasses about 30 tribal-based child abuse initiatives. These programs need intensive training and technical assistance to develop into functioning, sustainable programs. The programs also need intensive monitoring to help maintain appropriate task timelines.

**Funding:**

**FY 2002:** \$300,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To provide intensive training and technical assistance and monitoring to CJA grantees to achieve CJA program goals.

**Victim Focus:** American Indian child abuse victims.

**Practitioner Focus:** CJA grantees, service providers, and other allied professionals.

**Project Description:** OVC funding will support the third year of a 3-year grant period to provide training and technical assistance to the CJA programs. The provider will assist the grantees in meeting the objectives of their grant programs and in improving the handling of child abuse cases in Indian Country.

**Outcome/Deliverable(s):** Training and technical assistance to CJA grantees to include monitoring visits, onsite mentoring, regional training conferences, and other support as needed.

**Performance Measure(s):** Number of sustainable CJA programs that exist after the CJA 3-year funding cycle has ended, number of American Indian child abuse victims identified and assisted, number of trainings provided, and number of technical assistance, mentoring, and monitoring visits completed.

**Evaluation:** Internal, by grantee.

**Project Name:** *IHS Child Protection Team and Forensic Training and Equipment*

**Name of Grantee/Recipient:** Indian Health Service (IHS)

**Problem Statement:** The Indian Health Service provides much of the medical and mental health assistance to American Indian child abuse victims through Child Protection Teams (CPT). Those teams are in need of comprehensive and practical training on developing strategies to address child abuse issues, appropriate child protection protocols, and forensic examinations and interviews. IHS medical staff perform many of the forensic physical examinations of American Indian child abuse victims. IHS does not have adequate equipment to perform the medical examinations and staff is not adequately trained on the proper use of the equipment.

**Funding:**

**FY 2002:** \$250,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To provide state-of-the-art training to IHS medical and CPT staff on strategies to protect child abuse victims and gather evidence for child abuse prosecutions.

**Victim Focus:** American Indian child abuse victims, particularly child sexual abuse.

**Practitioner Focus:** IHS CPT and medical staff.

**Project Description:** This funding will support the final two regional trainings of IHS CPT staff on effective strategies to protect American Indian child abuse victims. After these trainings, all 12 IHS area regions will have received CPT training. Funding would also support the purchase of equipment to conduct forensic physical examinations of child abuse victims at IHS facilities that lack such equipment and training for IHS staff on the operation of the equipment.

**Outcome/Deliverable(s):** Two regional seminars on CPT training. Specialized medical/camera equipment and computer hardware/software and advanced level training for 10 to 15 pediatricians and/or nurse practitioners.

**Performance Measure(s):** Number of IHS staff trained, types and number of pieces of

equipment purchased, number of CPT teams established, number of American Indian child abuse victims helped by CPTs and examined using the purchased equipment.

**Evaluation:** Internal, by grantee.

**Project Name:** *United States Customs Service Training Initiative*

**Name of Grantee/Recipient:** United States Customs Service

**Problem Statement:** As a federal law enforcement agency, the United States Customs Service is mandated by law to provide certain direct services to victims of federal crime under its investigative jurisdiction, including victims of child pornography, human smuggling, and drug trafficking. The Customs Service seeks to ensure that these services are routinely provided and that crime victims are treated with dignity and respect by Customs Service employees who come into contact with crime victims. The Customs Service has successfully provided training to all of its Office of Investigations Special Agents and is seeking to complete full agency training for all of its enforcement personnel that come into direct contact with victims.

**Funding:**

**FY 2002:** \$40,000

**Objective:** To train United States Customs Service personnel on victims' rights and services.

**Victim Focus:** Any victim of federal crime under the investigative jurisdiction of the United States Customs Service.

**Practitioner Focus:** Law enforcement personnel of the United States Customs Service.

**Project Description:** This project will support specialized, agency-specific training on victims' rights and services to all Customs Service enforcement personnel who come into contact with victims.

**Outcome/Deliverable(s):** Delivery of agencywide training on victims' rights and services to United States Customs Service personnel and a report as indicated in the performance measures.

**Performance Measure(s):** Annual reporting of number of persons trained; number of cases investigated; number of victims identified; number of victims to whom services were provided; type of informational products disseminated; and percentage of victims reporting Customs Service responsiveness to victims' needs.

**Evaluation:** Internal, by grantee.

**Project Name:** *Improving Police-Based Services*

**Name of Grantee/Recipient:** International Association of Chiefs of Police (IACP)

**Problem Statement:** Law enforcement

officers often provide the first response to victims of crime. They are frequently the victim's only contact with the criminal justice system and are uniquely positioned to provide victims with needed assistance and information following a crime. However, the law enforcement response to victims varies tremendously across the country. Increased training, technical assistance, and resources for law enforcement are critical for the provision of quality, comprehensive, and timely services for victims.

**Funding:**

**FY 2002:** \$300,000

**FY 2003:** \$200,000

**FY 2004:** Transition into TTAC

**Objective:** To improve the response of law enforcement agencies to crime victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** Law enforcement and victim advocates in law enforcement organizations

**Outcome/Deliverable(s):** Symposium, clearinghouse, provision of technical assistance, semi-annual newsletter, pocket guide, model brochure.

**Project Description:** This project will provide technical assistance to individual departments and regional groups of departments, enhance outreach efforts, and improve statewide training on victim services. Technical assistance efforts will engage consultants who will use the current curriculum (developed by IACP in Phase II of

the project) and will be coordinated by IACP. IACP will enhance its outreach efforts by: (1) analyzing existing victim services programs in law enforcement agencies; (2) creating a clearinghouse of information on existing programs; (3) producing a semi-annual newsletter with updated information on IACP's survey of victim services programs and other aspects of the IACP project, legislative updates, articles, and tips on grant-writing; (4) creating a publication for police officers on law enforcement's response to victims, with condensed information and a pocket card; and (5) developing a model brochure on victim services for police officers to give to victims. IACP will focus efforts on improving statewide training for police on victim services, including working with state training boards to promote inclusion of victim services training at police academies. Finally, IACP will convene an annual national symposium on victims' issues in the D.C. area. In FY 2003, IACP will continue to provide technical assistance and convene a symposium on victims' issues.

**Performance Measure(s):** Number of agencies receiving technical assistance on victim assistance issues.

**Evaluation:** Internal, by grantee.

**Project Name:** *2nd National Sexual Assault Response Team (SART) Training Conference*

**Name of Grantee/Recipient:** Sexual Assault Resource Service

**Problem Statement:** There is a need to facilitate a national-scope training opportunity for medical and forensic nursing personnel to join with victim advocates, law enforcement, and prosecutors that focuses on improving their ability to develop and deliver multidisciplinary, coordinated responses to child and adult victims of sexual violence. A training event is needed that brings top national experts together to deliver state-of-the-art training on emerging and ongoing issues, especially around the issue of developing and improving community teams to respond to victims of sexual assault and serve child or male victims of sexual violence.

**Funding:**

**FY 2002:** \$80,000

**FY 2003:** \$60,000

**FY 2004:** \$80,000

**FY 2005:** \$60,000

**Objective:** To develop and deliver state-of-the-art training to SARTs on emerging and ongoing issues in serving victims of sexual assault and to create a national venue for collaboration and sharing of promising practices among all the disciplines that typically respond as part of SARTs.

**Victim Focus:** Victims of sexual assault and abuse, including children and males

**Practitioner Focus:** Victim advocates, law enforcement, forensic medical examiners, and prosecutors

**Outcome/Deliverable(s):** National training conference to be held in the late spring or early summer 2003

**Project Description:** This project supports a second national conference to provide state-of-the-art, evidence-based training on sexual assault by national experts to approximately 1,000 practitioners from the fields of medicine, forensic nursing, law enforcement, prosecution, and victim advocacy. The development of Sexual Assault Nurse Examiner (SANE) programs has revolutionized the medical-forensic response to child and adult victims of sexual assault and has been a driving force behind the proliferation of SARTs. The successful development of these teams has led to new challenges for the field, especially around the roles and boundaries of each team member. This second national conference will focus heavily on team-building and appropriate roles for team members, as well as promising practices in reaching out to sexual assault victims, who are typically the least likely victims to report their victimization to law enforcement. Evaluations of the workshops will be used to identify expert trainers who will then deliver specialized regional training workshops through TTAC. FY 2002 funding will support planning and implementation activities and FY 2003 funding will support conference expenses that are not covered by program income generated from attendee registration fees. FY 2004 and FY 2005 funding will support a third national conference that will be conducted in 2005.

**Performance Measure(s):** Number of practitioners trained and number of training workshops developed and presented.

**Evaluation:** Internal, by grantee.

**Project Name:** *Building Skills for Sexual Assault Responders*

**Name of Grantee/Recipient:** Sexual Assault Resource Service

**Problem Statement:** While some states have developed standardized training for sexual assault victim advocates, many parts of the country have not done so or their training has not been revised for many years. Many advocate programs provide sound basic advocate training, but do not have more in-depth training for experienced advocates. The provision of a national-scope, standardized curriculum that is evidence based and that addresses recent developments, such as the emergence of drug-facilitated sexual assault, DNA evidence, and the use of Sexual Assault Nurse Examiners (SANEs) and Sexual Assault Response Teams (SARTs), would allow rape crisis center personnel to devote more time to serving victims directly, as they would not have to spend their time and limited financial resources to develop an appropriate curriculum for training new and more experienced rape crisis counselors.

**Funding:**

**FY 2002:** \$99,840

**FY 2003:** Transition into TTAC

**FY 2004:** Transition into TTAC

**FY 2005:** Transition into TTAC

**Objective:** To develop a standardized, evidence-based, national-scope training curriculum for rape crisis center advocates and other first responders to sexual assault victims.

**Victim Focus:** Victims of sexual assault and abuse

**Practitioner Focus:** Victim advocates and first responders to victims of sexual assault

**Project Description:** In the previous 2 years, the grantee surveyed the research relevant to serving victims of sexual assault and developed a training curriculum based on known scientific evidence that supports practice and procedure in responding to victims of sexual assault. The grantee piloted the curriculum in nine regional workshops and revised the curriculum based on pilot testing findings. In this last year of the project, the grantee will provide nine advanced training workshops in sites nationwide, deliver an integrated basic and advanced training curriculum, complete the project evaluation, and provide the evaluation findings to OVC.

**Outcome/Deliverable(s):** Standardized, national-scope training curriculum; 9 workshops

**Performance Measure(s):** Number of advanced training workshops delivered.

**Evaluation:** Internal, by grantee.

**Project Name:** *First Response to Victims of Crime: Fourth Edition*

**Name of Grantee/Recipient:** National Sheriffs' Association

**Problem Statement:** Law enforcement officers often provide the first response to

victims of crime. They are frequently the victim's sole contact with the criminal justice system and are uniquely positioned to provide victims with needed assistance and information following a crime. However, law enforcement officers typically do not have access to information on different types of victimization and appropriate, effective responses to victims. As a result, there is a need for concise, accurate information to help them interact with victims of many different types of crimes as well as victims with distinct needs due to a disability.

**Funding:**

**FY 2002:** \$40,000

**FY 2003:** \$200,000

**FY 2004:** Transition into TTAC

**Objective:** To develop concise, uncomplicated, and accurate information for line officers to help them better understand and meet the needs of crime victims.

**Victim Focus:** Victims of child abuse, elder abuse, domestic violence, sexual assault, mass violence, drunk driving, and co-victims of homicide, as well as victims with physical and mental disabilities.

**Practitioner Focus:** Line officers in law enforcement and first responders

**Project Description:** This project would build on the success of two existing OVC projects with the National Sheriffs' Association that developed concise handbooks for law enforcement, one focusing on intervening with specific kinds of victims and another that focused on victims with disabilities. This project

would consolidate the two handbooks, and expand some information, including how to respond to victims of mass violence and terrorism and how to respond to victims with mobility impairments. In FY 2003, funding would support the development of training to expand the information provided in the handbook.

**Outcome/Deliverable(s):** Handbook and training curriculum

**Performance Measure(s):** Number of copies requested from the OVCRC.

**Evaluation:** No.

**Project Name:** *Corrections-Based Victim Services Training*

**Name of Grantee/Recipient:** National Institute of Corrections (NIC) and Corrections Program Office (CPO)

**Problem Statement:** Corrections-based programs for victim assistance were virtually nonexistent until the 1980s. The corrections community did not view victims as part of their constituency, or inappropriately diverted victims to programs with a primary focus on offender rehabilitation, as opposed to addressing victims' needs. While victim services in correctional settings now exist in every state, some continue to be offender, not victim, focused. Training is needed for corrections-based victim service providers to improve the quality of services they provide to

victims and to ensure that their programs are victim, not offender, focused.

**Funding:**

**FY 2002:** \$30,000

**FY 2003:** \$30,000

**FY 2004:** Transition into TTAC

**Objective:** To train corrections-based victim service providers on the impact of crime on victims, victimization dynamics and corresponding victim needs, and to provide these practitioners the knowledge and skills that will help them shift their focus from the offender to the victim.

**Victim Focus:** All crime victims

**Practitioner Focus:** Corrections-based victim service providers

**Project Description:** This partnership among OVC, NIC, and the CPO will ensure that each State Corrections Victim Services Coordinator receives state-of-the-art training annually on a broad range of victims' issues and is given timely information on program models and promising practices that can be adapted in his or her state to improve victim services. Training topics in the first year included: fundamental victims' rights, victim notification, victim restitution, safety planning for victims, outreach to victims, and program evaluation.

**Outcome/Deliverable(s):** Delivery of training on serving victims at an annual conference.

**Performance Measure(s):** Number of participants trained.

**Evaluation:** Internal, by recipient.

**Project Name:** *Center for Mental Health Services*

**Name of Grantee/Recipient:** Center for Mental Health Services (CMHS)

**Problem Statement:** There is a lack of training for mental health professionals and victim service providers in responding to the mental health needs of terrorism and mass violence victims.

**Funding:**

**FY 2002:** \$30,215

**FY 2003:** \$60,000 via OVC TTAC

**Objective:** To train mental health professionals and victim service providers to adequately respond to the mental health needs of terrorism and mass violence victims.

**Victim Focus:** Terrorism and mass violence victims

**Practitioner Focus:** Mental health professionals, victim service providers, social/human service workers, chaplains, and federal agencies.

**Project Description:** Development of a training guide for mental health providers and victim service providers in responding to the mental health needs of victims of terrorism and mass violence. Training will be made available via TTAC in FY 2003 and beyond.

**Outcome/Deliverable(s):** A formal training curriculum/manual available for practitioners to understand and respond to

the mental health needs of terrorism and mass violence victims.

**Performance Measure(s):** Number of practitioners who receive the training.

**Evaluation:** Internal, by recipient.

**Project Name:** *OVC Victim and Family Assistance Telephone Center for 9/11 Attacks (and future terrorism and mass violence incidents)*

**Name of Grantee/Recipient:** FEI Behavioral Health

**Problem Statement:** There is a need for OVC to collect and disseminate victim information and provide services to a wide range of victims in the aftermath of a terrorism and/or mass violence incident. The call center would capture the following information from a caller after a terrorism or mass violence event: name, address, telephone number; information on the affected individual, such as name, address, phone, sex, citizenship, marital status, whether or not he/she speaks English or a native language, hair and eye color, height, weight, date of birth or age, clothing description; is the caller a relative, information on next of kin; etc. Services referrals might include medical, mental health, financial, temporary housing, travel, etc. Call center staff might include directors of crisis operations, coordinators and supervisors,

licensed counselors with graduate degrees in social work, counseling, family therapy, or psychology. All staff would complete a training program to participate in drills and full disaster simulation to respond immediately upon notification that a terrorism or mass violence event has occurred. The call center would operate 24 hours/7 days a week until the demand for information collection, service, and referrals diminish. At that time, the call center staffing would be cut back but would continue to provide telephone-based crisis support to victims and their families and assessment/referrals.

**Funding:**

**FY 2002:** \$3,041,159

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To establish a call center for victims of terrorism and/or mass violence.

**Victim Focus:** Terrorism and mass violence victims

**Practitioner Focus:** Not applicable

**Project Description:** Inbound and outbound crisis telephone center to communicate with and provide assistance to victims of the 9/11 attacks (and future terrorism and mass violence incidents). The call center would offer immediate, personalized translation services to communicate with survivors and family members who speak any of more than 140 languages, through *Language Line Services*. A

TDD would be available for communication with persons who are hearing impaired.

**Outcome/Deliverable(s):** Delivery of victim assistance services and referrals.

**Performance Measure(s):** Number of calls received, types of requests received, and number of referrals provided to victims.

**Evaluation:** Internal, by recipient.

**Project Name:** *Victim Support for International/Domestic Terrorism and Mass Violence Crimes*

**Name of Grantee/Recipient:** Research Planning, Inc. (RPI)

**Problem Statement:** Victims of terrorism and mass violence crimes (domestic and abroad) often require a wide range of direct assistance from OVC beginning after the crime through the criminal justice proceedings. Such assistance may include travel/lodging to funerals, memorial services, trials; organization of briefings/meetings; informational mailings; and other direct services.

**Funding:**

**FY 2002:** \$750,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To provide direct assistance to victims of terrorism and mass violence.

**Victim Focus:** Terrorism and mass violence victims

**Practitioner Focus:** Not applicable

**Project Description:** The threat of terrorism against Americans worldwide has increased in recent years. OVC is responsible for developing programs and initiatives to help victims of terrorism, mass violence, and crimes that have transnational dimensions. This victim support project is the vehicle to ensure that resources are immediately available to assist these victims from the crisis response stage to posttrial proceedings. Services for this project are based on OVC's past experience with support for victims and families of the following terrorist attacks: the September 11, 2001, terrorist attacks in New York, Virginia, and Pennsylvania; the bombing of the USS Cole in the port of Aden, Yemen, on October 12, 2000; the bombing of two U.S. Embassies in East Africa on August 7, 1998; the bombing of Khobar Towers in Saudi Arabia on June 25, 1996; the bombing of the Alfred P. Murrah Federal Building in Oklahoma City on April 19, 1995; the bombing of Pan Am Flight 103 over Lockerbie, Scotland, on December 21, 1988; and other terrorism incidents in which OVC has provided support. Assistance to victims and families on behalf of OVC have included travel assistance, meeting/briefing coordination, and other logistical tasks.

**Outcome/Deliverable(s):** OVC will have a mechanism to provide direct assistance to victims of terrorism and mass violence from the aftermath through the criminal justice proceedings. Deliverables will include: a

victim/family member database; organization of and payment for victim travel/lodging; meetings and briefing coordination; maintenance of a toll-free line for travel and other logistical questions; and informational mailings.

**Performance Measure(s):** Number of victims served, types of services provided,

and percentage of victims reporting responsiveness to needs.

**Evaluation:** No.

**Project Name:** *Remembering 9/11 Victim and Family Assistance Web Site*

**Name of Grantee/Recipient:** Brook Group

**Problem Statement:** There is a need to provide timely information to a large, widespread population of terrorism and mass violence victims from the aftermath through the criminal justice process. Terrorism and mass violence victims are often from many states and/or countries in different time zones and from different cultures. The purpose of a victim Web site is to provide the families of victims with a centralized information site that they can go to from the incident's occurrence forward and to provide analysis about any future criminal trials. First and foremost, the Web site would give victims a toll-free number to call with questions or reports of information on their lost loved one. The additional kinds of information provided to victims would include official messages from U.S. Government sources; news clips; press releases; resources

such as helpful publications on death notification, coping after terrorism or mass violence, and guides for parents on how to talk with their children in the aftermath of terrorism. Victim benefits, assistance and compensation information (both federal and state) are other resources for victims on the Web site. The Web site would include a glossary of terms and acronyms encountered in disaster response and recovery and frequently asked questions and links to external Web sites (such as other U.S. Government and/or state Web sites for information and resources). In OVC's experience, a victim Web site is the most cost-effective way to make information available to such a large and diverse group in a very timely manner.

**Funding:**

**FY 2002:** \$203,067

**FY 2003:** \$200,000

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To have a cost-effective avenue for OVC to provide timely information to a large victim population in the United States and abroad.

**Victim Focus:** Terrorism and mass violence victims

**Practitioner Focus:** Not applicable

**Project Description:** Design and maintain a terrorism victim assistance Web site. The site currently focuses on the 9/11/01 attacks and will also serve as a template for similar future sites.

**Outcome/Deliverable(s):** Web site for victims and family members in the aftermath of terrorism or mass violence crimes.

**Performance Measure(s):** Number of users or hits.

**Evaluation:** Internal, by recipient.

**Project Name:** *Abducted Children Reunification Program*

**Name of Grantee/Recipient:** National Center for Missing and Exploited Children

**Problem Statement:** Parents whose children are taken illegally across U.S. borders and overseas by a spouse or biological parent often do not have the financial means to travel internationally to attend court proceedings and/or retrieve their children. OVC provides support to the left-behind parent(s) for such services as transportation expenses for travel to attend a court proceeding with his/her child; translation services of necessary documents related to the court hearing and reunification process; counseling support to prepare the parent(s) for the reunification and/or to minimize trauma for the child. In a 7-month period during FY 2001, OVC travel funding assisted in the recovery of 28 children from 14 foreign countries.

**Funding:**

**FY 2002:** \$100,000

**FY 2003:** \$100,000

**FY 2004:** \$100,000

**FY 2005:** TBD

**Objective:** To provide travel, translation, and counseling assistance for parents left behind in international child abduction cases.

**Victim Focus:** Victims of international parental abduction—the children who are abducted and the parents who are left behind in the United States.

**Practitioner Focus:** Not applicable

**Project Description:** Provide assistance to parents whose children are illegally taken across U.S. borders by a spouse or biological parent. Funds to assist with parent/child reunification and return to the United States.

**Outcome/Deliverable(s):** Reunification of parent and child.

**Performance Measure(s):** Number of children recovered and number of parents receiving services.

**Evaluation:** Internal, by recipient.

**Project Name:** *Office for Victims of Crime Resource Center (OVCRC)*

**Name of Grantee/Recipient:** Aspen Systems Corporation

**Problem Statement:** Over the past decade, OVC has witnessed substantial growth in the victims' field and an increase in the variety of issues facing crime victims and those who serve them. We have seen an expansion of the roles and responsibilities of allied professionals, a

proliferation of research, evaluation, and statistics on the impact of crime, implementation of rights, and delivery of services to crime victims. OVC established its national victims' clearinghouse in response to a recommendation contained in the 1982 report of the *President's Task Force on Victims of Crime* which stated that "the Federal Government should establish a federally based resource center for victim and witness assistance." Authorization and funding for this information dissemination activity, later to become known as OVCRC, is vested in the Victims of Crime Act of 1984, as amended [42 U.S.C. 10603].

**Funding:**

**FY 2002:** \$2,465,633

**FY 2003:** \$2,710,029

**FY 2004:** \$2,845,530

**FY 2005:** \$2,987,806

**Objective:** OVCRC was designed to provide information and resources to its customers and work with national, international, state, military, and tribal victim assistance and criminal justice agencies, as well as other professional organizations, to support their efforts in promoting fundamental rights and comprehensive services for all crime victims.

**Victim Focus:** All crime victims and victim service providers

**Practitioner Focus:** State, local, federal, and tribal agencies serving victims and victim service providers; private nonprofit victim service organizations; victim advocacy organizations; victims' rights organizations; and researchers and educators.

**Project Description:** Last year, OVCRC responded to roughly 19,700 requests/inquiries on a variety of issues related to crime victims at the international, federal, tribal, state, and local levels. OVCRC is committed to making information available to the field which is current, comprehensive, and accessible on a 24-hour basis using the latest technology. The critical components of OVCRC are effective identification, procurement, analysis, marketing, packaging, and distribution of information services, products, and publications. This project has a “built-in” evaluation component based on a Quality Assurance Surveillance Plan (QASP) that sets forth procedures and guidelines for use in evaluating the technical performance of the contractor. Work efforts are evaluated every 6 months by the Contracting Officer’s Technical Representative (COTR) and task monitors with input and assistance from the contractor. Additionally, OVCRC’s user survey component allows OVC to design and implement annual surveys of its users to determine the overall level of customer satisfaction with the service, utility, and products provided.

**Outcome/Deliverable(s):** Victim-related information collection, abstracting, and databasing; response center operations including search, retrieval, and referral services; networking and conference support; user surveys; document storage and dissemination; print and electronic publication development and support services; marketing and promotion services; and international program support.

**Performance Measure(s):** Number of overall requests/inquiries from the field, number of OVC publications disseminated and requested, number of requests for the discretionary grant application kits, and number of NCJRS registered users indicating an interest in OVC and victim-related information.

**Evaluation:** Internal, by recipient.

**Project Name:** *OVC National Training and Technical Assistance Center*

**Name of Grantee/Recipient:** TBD

**Problem Statement:** Victim service organizations and agencies have varied levels of skills, organizational capacity, knowledge and technological resources to support consistent delivery of quality services to crime victims, to reach unserved and underserved crime victims and to promote victims issues. While insufficient funds often contribute to these problems, increased skill in management, resource development, and service delivery are not dimensions which increased funds would necessarily ameliorate. As noted in the *Report to the Nation 2001*, while progress has been made in the past two decades in expanding rights and services for crime victims, new victims have emerged in relation to new technologies and changing environments. For example, victims of cybercrime, trafficking, drug-facilitated sexual assault, fraud aided by electronic technologies, national and international terrorism, domestic mass violence, as well as reduction in age of victims place new

demands upon OVC's training and technical assistance capabilities.

**Funding:**

**FY 2002:** \$4,065,000

**FY 2003:** \$5,500,000

**FY 2004:** \$6,000,000

**FY 2005:** \$6,000,000

**Objective:** To improve the quality of service delivery by providing adequate resources, to increase the number of unserved and underserved crime victims, to increase the adaptation of programs determined to represent best program practices, and to broaden the focus and public awareness of crime victims' issues.

**Victim Focus:** All crime victims.

**Practitioner Focus:** Federal, tribal, state, and local agencies serving crime victims; private nonprofit victim service agencies; advocacy organizations that support and promote victims' rights and services; volunteer agencies who provide support to crime victims; and formula and discretionary recipients of OVC funds.

**Project Description:** In 1998, OVC established the National Victims of Crime Training and Technical Assistance Center (TTAC) for purposes of delivering resources to support cost-effective training and short-term technical assistance to victim assistance programs and other agencies that serve victims. This project will maintain and continue operation of TTAC, with an expansion in the scope of training and technical assistance offered, and increased focus on the benefits to

crime victims, volunteers who support crime victim advocacy programs, and organizations and communities serving victims. The training offered is regional, national, and/or site-specific. National Training is offered through implementation of the Annual Training Calendar with predefined dates and locations of scheduled offerings. An Annual Training Resource Guide is issued which identifies and describes available training offerings. A second major resource offered by TTAC to the field is technical assistance designed to increase the capacities of crime victims' agencies to deliver and sustain effective services to victims. Technical assistance responds to immediate needs through speakers bureau requests, total system planning, and specialized developmental assistance. Both of the latter have typically focused on program development, management, planning, evaluation, and policy/procedural development. While technical assistance may be delivered in phases over an extended period of time, it is for the most part of short-term duration, having as the major objective, developing capability in local/state organizations to meet their own needs through acquisition of new skills or materials. In the interest of increasing the number of soundly developed curricula, training manuals, technical guides, and text materials available to OVC's target audiences, TTAC supports adaptation of materials in the public domain which are relevant to crime victims target audiences. They will also support development of new or tailor existing training materials to the needs of a particular group of service providers.

**Outcome\Deliverable(s):** Recurring technical assistance to the field; training for practitioners,

volunteers, administrators, and policymakers serving crime victims; adaptation of training and technical assistance materials; resources to support technical assistance in response to mass violence and community disaster; management, tracking, and evaluation of training and technical assistance; peer reviews of OVC publications; needs assessments; marketing of TTAC/OVC's services; support for implementation of G.I. Bulletin for NOVA administrators; a plan for implementation of the internship/fellowship program provided for in 42 U.S.C. 10603(c)(3); a strategic plan for support of community crime victim agency capacity development; and a plan for a scholarship program for the field to attend OVC-sponsored training.

**Performance Measures Indicators:** Number of volunteers and practitioners trained from community-based crime victims agencies/organizations and faith-based organizations serving crime victims; number of technical assistance requests received and serviced; number of training courses supported; number of training curricula and other materials adapted for use by victim service organizations; and number of states implementing strategic plans.

**Evaluation:** Internal, by recipient.

**GLOBAL CHALLENGE III:** To integrate crime victims' issues into all levels of the Nation's educational system.

## NEW PROGRAMS

**Project Name:** *Faith Community Professional Education Initiative*

**Name of Grantee/Recipient:** Victim Services 2000 and the Denver Seminary

**Problem Statement:** Millions of Americans call on their clergy for spiritual guidance, support, and information in times of personal crisis. One study found that people in crisis due to the death of someone close were almost five times more likely to seek the aid of clergy than all other mental health sources combined. While the faith community has historically provided prison ministry programs, few religious institutions have developed services or programs specifically to serve victims of crime. And while most clergy are educated in traditional grief counseling techniques, they also need training regarding the needs of victims; how and when to make referrals to criminal justice, medical, mental health, and social service resources in the community; and how they can become part of the immediate and ongoing community response to victims of crime, including victims of mass violence and terrorism.

**Funding:**

**FY 2002/2003:** \$350,000

**FY 2004/2005:** \$350,000

**FY 2005:** Transition into TTAC

**Objective:** To provide training to practitioners in the faith community that will enhance their ability to understand and serve crime victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** The faith community

**Project Description:** One of the outcomes of the OVC-funded demonstration project Victim Services 2000–Denver was an innovative partnership between VS 2000 and the Denver Seminary that developed and piloted a core curriculum for the clergy on victimization. In FY 2003–4, OVC will provide funding to VS 2000 in partnership with the Denver Seminary to build on its foundation effort of integrating victimization content into the professional education of the clergy. In the first two years of this project, the grantees will survey a wide array of schools of theology regarding the scope and nature of curricula content on victimization issues and determine their interest in serving as a pilot site for the developed curriculum. The grantee will analyze survey results and select 4–6 sites encompassing a broad ecumenical range of faiths to pilot their curriculum. The grantee will revise the curriculum based on pilot-testing results and develop a strategy to disseminate broadly and integrate the curriculum into professional schools of education for the clergy across the Nation. Part of this strategy will include identifying clergy who can provide the elements of the training through OVC TTAC. The grantee will also develop a chapter for the National Victim Assistance Academy (NVAA) on the role of the faith community in responding to crime victims and highlight promising practices. The grantee will work with NVAA to develop a video (funded separately by OVC) on promising practices to accompany the NVAA chapter. Finally, the grantee would

lay the groundwork for reaching out to other faiths to integrate victimization content into their professional schools of education. Potential funding in FY2004–5 would support a partnership of the grantee with the other faith communities to integrate victimization content into the professional education of their clergy. Funding would support development of appropriate victimization curricula, pilot testing, and a dissemination plan for the resulting training, including identification of appropriate trainers for OVC TTAC. At the end of the project, the grantee will contact schools initially surveyed to ascertain if victimization curricula have been added, modified, and/or expanded. The grantee will provide a summary report to OVC that will be disseminated to the field as an OVC Bulletin.

**Outcome/Deliverable(s):** To provide a foundation-level training curriculum on crime victims and victimization issues that can be used at professional schools that educate religious practitioners.

**Performance Measure(s):** Number of schools initially which have integrated victimization content into their curriculum.

**Evaluation:** Internal, by grantee.

**Project Name:** *Vertical Victim Assistance in Indian Country*

**Name of Grantee/Recipient:**  
Noncompetitive (TBD)

**Problem Statement:** There is a documented high crime problem in Indian Country. OVC has funded several efforts to maintain victim service personnel in remote areas of Indian Country to provide services to American Indian crime victims who otherwise do not have access to services. Right now, there are VAIC program reservation-based advocates, FBI victim specialists, U.S. Attorney's Office victim/witness personnel, and others who advocate for American Indian crime victims. Many times victims are contacted by several different service providers as they make their way through the criminal justice process. This is unsatisfactory for victims because they establish rapport and trust with one service provider and then have to start all over with another service provider. It is very confusing and disruptive for victims and may be an inefficient use of resources.

**Funding:**

**FY 2002:** \$200,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To develop a model of coordinating victim services in Indian Country so that victims have to deal with only one point of contact.

**Victim Focus:** All crime victims on reservations where there is federal criminal jurisdiction.

**Practitioner Focus:** Victim service providers, federal agency victim assistance personnel, law

enforcement, and prosecutors in Indian Country.

**Project Description:** This is a developmental demonstration project dependent on collaboration across a range of agencies having a stake in this issue. Selecting the grantee will involve a collaborative effort. OVC funding will provide a demonstration project to improve the efficiency of the delivery of victim services in Indian Country by coordinating communication between all victim service personnel and the victim. In FY 2002, a working group of all affected agencies would be established, an entity to develop a protocol would be identified, Memoranda of Understanding (MOUs) among different agencies would be developed, and a demonstration site would be identified. In FY 2003, the working group will collect basic data measuring victim needs, victim statistics, and the benefits of coordination to the tribes. The model protocol will be activated in the chosen federal judicial district. In FY 2004, OVC will continue implementation of the model. In FY 2005, OVC will complete an evaluation comparing FY 2003 victim service delivery data with FY 2004 data.

**Outcome/Deliverable(s):** Model protocol and MOUs that make the delivery of victim services more efficient in Indian Country.

**Performance Measure(s):** Number of victims served and the percentage of victims reporting responsiveness to their needs.

**Evaluation:** Internal, by recipient.

**Project Name:** *American Indian Victim Assistance Academy*

**Name of Grantee/Recipient:** OVC TTAC

**Problem Statement:** Recent studies have documented a serious crime problem in Indian Country. American Indian victims have been considered an underserved population because of lack of services for them. There are many challenges in providing assistance to victims in Indian Country including poverty, unemployment, isolation, and complex criminal jurisdictional problems. Presently, there is no basic training on academic and skills topics for new victim service providers in Indian Country. Those practitioners need baseline information and skills training to become effective resources for American Indian crime victims.

**Funding:**

**FY 2002:** \$140,000

**FY 2003:** \$140,000

**FY 2004:** \$100,000

**FY 2005:** \$100,000

**Objective:** To establish a basic victim assistance skills academy for victim service providers and others who work with victims in Indian Country.

**Victim Focus:** American Indian victims of crime

**Practitioner Focus:** Reservation-based victim service providers, federal agency victim assistance personnel, tribal and federal law enforcement officers, federal prosecutors, and tribal prosecutors and court personnel.

**Project Description:** OVC funding will support the development of a skills-based academy for victim service providers and allied professionals in Indian Country. Based on the identified American Indian victim needs and working with American Indian victim services experts and NVAA staff, in the first and second years, TTAC consultants will: (1) draft an academy text; (2) identify possible Indian Country experts; (3) hold meetings with American Indian victims to gather information about needs; and (4) seek advice from five to seven Indian service centers, university programs, VOCA/VAIC working groups, etc. In the third year of the project, TTAC will pilot test the academy and in the fourth year TTAC consultants will refine the text and offer the second training. Preference will be given to establish the Academy at an American Indian college or other American Indian institution.

**Outcome/Deliverable(s):** FY 2002: Training needs assessment and survey of crime victims in Indian Country. FY 2003: Draft the Academy curriculum. FY 2004: Pilot test the Academy. FY 2005: Refine curriculum and offer second Academy.

**Performance Measure(s):** Number of training requests received by the Academy and number of persons who complete the Academy.

**Evaluation:** Internal, by recipient.

**Project Name:** *Process Evaluation of Victim Assistance in Indian Country (VAIC) Discretionary Grant Program*

**Name of Grantee/Recipient:** Competitive through the National Institute of Justice

**Problem Statement:** Since 1988, OVC has funded reservation-based direct victim services, including crisis intervention, emergency shelter, mental health counseling, and hiring of victim advocates. A process evaluation will be beneficial to identify strengths and weaknesses of the current VAIC program strategy and to assist in planning the funding of future programs in Indian Country.

**Funding:**

**FY 2002:** \$500,000

**Objective:** To assess the strengths and weaknesses of the VAIC grant program strategy and identify promising strategies for improving services to American Indian crime victims.

**Victim Focus:** American Indian crime victims

**Practitioner Focus:** Victim assistance programs on reservations.

**Project Description:** OVC will provide funds to the National Institute of Justice to develop a solicitation for a process evaluation of the VAIC grant program over a 3-year period.

**Outcome/Deliverable(s):** A final report of the process evaluation results; two to three presentations of results at DOJ/OVC

conferences; and a presentation to VAIC program staff.

**Performance Measure(s):** Satisfactory completion of the above deliverables.

**Evaluation:** Not applicable.

**Project Name:** *National Victim Assistance Academy Evaluation*

**Name of Grantee/Recipient:** Competitive through the National Institute of Justice (NIJ)

**Problem Statement:** In early 1995, OVC funded the National Victim Assistance Academy (NVAA) with the goal of providing high quality, intensive education and training to victim service providers, advocates, and professionals from federal, state, tribal, and local settings. The Academy was also to provide for career development/in service training opportunities for OVC staff. The major objectives were: 1) development of a comprehensive, research-based course of academic instruction that provided victim advocates with current, cutting-edge knowledge about victim assistance and the field of victimology; and 2) adaptation and integration of victimology instruction in institutions of higher learning and facilitation of its application in other venues. These objectives were to be achieved through design and implementation of an interdisciplinary training curriculum, development of a bibliography of training curricula, production of videos and viewers' guides, and development of a participant training manual. Over the past 6 years, approximately 1,700 victim service

professionals, including federal victim-witness coordinators from all 50 states, 4 U.S. territories and 6 foreign countries have completed the NVAA. While participant evaluations were completed at the end of each Academy and provide an impressive record of participant satisfaction and benefits, there is no analytic summary of these evaluations, nor has any assessment been conducted on actual gains in skills and knowledge of participants, changes in student attitudes and pursuit of formal education and further career enhancement, or impact on policies, practices, or program services in their agencies. A formal evaluation of NVAA will help inform policy with respect to needs for training and career development which the “Academy” model might support in the future and will determine the most valuable aspects and appropriateness for replication at the state level.

**Funding:**

**FY 2002:** \$350,000

**Objective:** To provide OVC with information on the value and impact of NVAA for possible further development of educational opportunities funded by OVC to reach specific victim assistance professionals; to determine the most valuable aspects and appropriateness of the Academy model for replication at the state level; to assess the extent to which the Academy supports the goals of professionals in the field; to document the approach taken in establishing the partnership among the government, nonprofit sector, and academia; and to evaluate the impact on participants.

**Victim Focus:** All crime victims

**Practitioner Focus:** Federal, tribal, state, and local agencies serving crime victims; private nonprofit victim services agencies; academies and advocacy organizations that support and promote victim rights and services; volunteer agencies that support crime victims; formula and discretionary recipients of OVC funds; and academicians and state agencies interested in hosting an academy.

**Project Description:** An independent evaluation will be conducted in coordination with NIJ. The contractor will provide for data collection, data assessment, and a final report in two parts—a retrospective of two years of operation and an impact report of the Academy class of 2002.

**Outcome/Deliverable(s):** An evaluation report that includes a retrospective assessment of two prior years of NVAA’s operation documenting approaches taken in the NVAA sites to establish partnerships among the government and academic and nonprofit sectors, and provides descriptive assessment of NVAA curricula, faculty, texts, and other elements of the NVAA instruction program; and, which documents impact on participants, including but not limited to, improvements in NVAA graduates’ knowledge, ability, job performance, promotion potential, understanding of victim needs, and delivery of services to victims.

**Performance Measure(s):** Completion of the evaluation and production of a final report.

**Evaluation:** Not applicable.

**Project Name:** *State Victim Assistance Academies Project*

**Name of Grantee/Recipient:** Competitive for four new states

**Problem Statement:** *New Directions from the Field: Victims' Rights and Services for the 21st Century* reports that, since VOCA was enacted, OVC's funding of national, regional, and state conferences in the area of victims' rights and services has resulted in the training of thousands of victim service providers, volunteers, and allied professionals. While significant progress has occurred over the past two decades with respect to enhancing and extending professionalization in the victims' field and enactment of state and federal statutes regarding crime victims' rights, much remains to be done. In addition to supporting national training events, OVC has played a major role in the development and professionalization of this field by channeling significant funding to local communities and states for direct services to victims, delivery of substantive training and technical assistance to victim service practitioners, volunteers, and policymakers, development and replication of victim-related promising practices nationwide, and broad-based dissemination of timely, substantive and relevant information to the field. With development of the first National Victim Assistance Academy (NVAA) in 1995, OVC made a major investment in institutionalizing comprehensive, academic-based training for a diverse group of victim service providers,

including federal, tribal, state, and local justice and allied professionals. Adaptation of the essential elements of NVAA at the state level for purposes of advancing the objectives of the Academy and building on training efforts initiated in such states as Florida, Arkansas, South Carolina, Virginia, and New Mexico to raise the professionalism and knowledge of victim advocates was a logical next step in moving the infrastructure of the victims' field forward.

**Funding:**

**FY 2002:** \$440,000

**FY 2003:** \$140,000

**FY 2004:** \$400,000

**Objective:** To adapt the essential NVAA elements in states to make the week-long intensive foundation course of study in victimology and victims' rights and services available on a broader scale.

**Victim Focus:** All crime victims

**Practitioner Focus:** Tribal, state, and local agencies serving crime victims, private not-for-profit victim service agencies, systems-based and community-based victim service agencies, advocacy organizations that support and promote victims' rights and services, and volunteer agencies that support crime victims residing within the state implementing the Academy Initiative.

**Project Description:** The SVAA initiative began in 1999 with the award of competitive discretionary grants to states to support their efforts to provide comprehensive, academic-

based, fundamental education for victim assistance providers, victim advocates, and allied professionals who routinely interact with crime victims, based on the NVAA course model and text. Five state agencies and/or organizations—Pennsylvania Commission on Crime & Delinquency, Connecticut Judicial Branch, Texas Attorney General’s Office, Colorado Organization for Victim Assistance (COVA), and Utah Office of Crime Victim Reparations—were the recipients of funding and will receive third and final-year funding under this solicitation. Central to the project has been the encouragement of similar initiatives in other states with the ultimate goal of establishing a nationwide network of state academies capable of meeting the foundation-level educational needs of a broad range of victim assistance providers and allied professionals. The design of the state academies requires development and use of a planning committee and establishment of a partnership with academic institutions in the first year; the second year requires support of curriculum design, course presentation, and evaluation of the state academy; and the third year focuses on curriculum modification based on evaluation and presentation of an academy providing assistance with strategic planning and program development for other states interested in planning and developing academies. OVC will provide third- and final-year funding to the existing state academies and provide first-year funding for four new state academies.

**Outcome/Deliverable(s):** One academy for up to 50 victim advocates and allied professionals in the 5 states completing the 3-

year program; a plan for supporting the initiation of 4 additional academies in FY 02; implementation of a plan for initiation of four new academies and one academy in each of the four new states in FY 03 and FY 04; delivery of technical assistance by the 5 original state academies to the new academies; and a plan for initiation of an additional 4 academies in FY 04.

**Performance Measure(s):** Number of state academies that continue to operate after OVC funding terminates and number of victim advocates and allied professionals trained.

**Evaluation:** Internal, by grantee.

## CONTINUATION PROGRAMS

**Project Name:** *Intervention for the Protection of Elderly Victims*

**Name of Grantee/Recipient:** Baylor College of Medicine

**Problem Statement:** The mortality rate for millions of elderly victims is triple that of other older persons. Since the elderly visit their doctors much more frequently than the general population, physicians are in a position to intervene and help protect elderly victims. However, while there are a number of well-recognized risk factors for elder abuse, very little is taught about elder abuse in medical schools.

**Funding:**  
**FY 2002:** \$150,000

**FY 2003:** \$100,000

**FY 2004:** Transition into TTAC

**Objective:** To train physicians on the risk factors and indicators of elder abuse, appropriate intervention strategies, reporting and documenting the abuse, and working with law enforcement.

**Victim Focus:** Victims of elder abuse

**Practitioner Focus:** Physicians

**Outcome/Deliverable(s):** Training curriculum, case study workbook for academic physicians, and an OVC Bulletin

**Project Description:** To address training on elder abuse in medical schools, OVC provided funding for the first year of this project to the Baylor College of Medicine to develop a curriculum for academic physicians, who in turn will train thousands of future physicians. The grantee piloted the training at two medical schools in Texas during the first year, targeting faculty in geriatrics, family practice, emergency medicine, surgery, and general internal medicine. The grantee has revised the curriculum based on the results of the pilot testing and is developing a bulletin about its Texas Elder Abuse and Mistreatment Institute, which is the first collaboration in the country between a state adult protective services (APS) agency and a geriatric team. In FY 2002, the grantee will train physicians on elder abuse at six remaining Texas medical schools. The grantee will further revise training materials and publish a curriculum for use at medical schools nationwide and provide an overview of their

program and training in an OVC Bulletin. Since research indicates that medical doctors make very few reports of elder abuse to adult protective services, the grantee will track reported cases in the State of Texas Adult Protective Services regions where medical schools are located to determine whether there is any change in reporting by physicians. With funding in its third year, the grantee will develop an interactive Web site for ongoing education, technical assistance, and interdisciplinary case consultations to participating medical school sites.

**Performance Measure(s):** Number of physicians trained, number of attendees reporting use of curriculum in their clinical practice, and number of reports of elder abuse to adult protective services by physicians in regions where training is conducted.

**Evaluation:** Internal, by grantee.

**Project Name:** *National Victim Assistance Academy*

**Name of Grantee/Recipient:** Victims' Assistance Legal Organization (VALOR)

**Problem Statement:** As noted in *New Directions from the Field: Victims' Rights and Services for the 21st Century*, victims of crime were virtually invisible in the laws and policies that governed our justice systems prior to the 1982 *President's Task Force on Victims of Crime: Final Report*. While significant progress has occurred over the past two decades with respect to enactment of state

and federal statutes regarding crime victims' rights, much remains to be done in providing educational and developmental opportunities for victim service providers, volunteers, and policymakers who impact victims' issues. In the years since VOCA was enacted, OVC has played a major role in the development and professionalization of this field by channeling significant funding to local communities and states for direct services to victims, delivery of substantive training and technical assistance to victim service practitioners, volunteers, and policymakers, development and replication of victim-related promising practices nationwide, as well as through broad-based dissemination of timely, substantive and relevant information to the field.

**Funding:**

**FY 2002:** \$422,000

**FY 2003:** TBD

**Objective:** To provide a week-long intensive foundation course of study in victimology, victims' rights and services, and to provide technical assistance to states developing victim assistance academies.

**Victim Focus:** All crime victims

**Practitioner Focus:** Federal, tribal, state, and local agencies serving crime victims, private not-for-profit victim service agencies, systems-based and community-based victim service agencies, advocacy organizations that support and promote victims' rights and services, volunteer agencies that support crime victims, and formula and discretionary recipients of OVC funds.

**Project Description:** This project will continue the National Victim Assistance Academy, initiated in 1995, for purposes of providing training to 300 victim advocates and allied professionals and conducting an impact evaluation with a retrospective assessment of two of its prior years of operation. The major goal of the Academy has been to provide high quality, intensive education and training to victim service providers, advocates, and professionals from federal, state, tribal, and local agencies/organizations. The two major objectives have been development of a comprehensive, research-based course of academic instruction that provides victim advocates with current, cutting-edge foundation-level knowledge about victim assistance and the field of victimology; and adaptation and integration of victimology instruction in institutions of higher learning and facilitation of its application in other venues. These objectives have been achieved through design and implementation of an interdisciplinary training curriculum, development of a bibliography of training curricula, educational videos, and development of a participant training manual. In addition, the Academy has also developed two specialized topic courses for victim service providers. The specialized topic series continues the same academic-based, practitioner-oriented training and education that has been the cornerstone of the foundation-level Academy since 1995, but whose focus is more concentrated on a single topic area over the span of 2–3 days—they are "Leadership in Victim Services" and "Ultimate Educator: Maximizing Adult Learning Through Training and Instruction." Distance learning

technologies like teleconferencing were also used to facilitate transfer of knowledge and to maximize resources for the Academy. Approximately 1,700 victim service professionals, including federal victim-witness coordinators from all 50 states, the U.S. territories, and 6 foreign countries have completed the NVAA course since 1995. The results of the evaluation will inform future planning for continuation of the Academy and integration at the state and local levels of the most valuable aspects in state academy efforts.

**Outcome/Deliverable(s):** One Academy for 300 professionals, victim advocates, volunteers, and policymakers; one Web-based course on “Ethics and Victim Services”; two topic-specific courses offered twice each (“Ultimate Educator: Maximizing Adult Learning Through Training and Instruction” and “Leadership in Victim Services”); one satellite conference in conjunction with the Academy, development of a new NVAA text section concerning victims of terrorism, and continuation of the NVAA Web site and the toll-free number.

**Performance Measure(s):** Number of requests for training and number of practitioners completing the Academy.

**Evaluation:** External, independent.

**GLOBAL CHALLENGE IV:** To support, improve, and replicate promising practices in victims’ rights and services.

## NEW PROGRAMS

**Project Name:** *Promising Practices in Serving Crime Victims with Disabilities*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Disability advocates have reported an epidemic of victimization committed against people with disabilities. Research by Sobsey and Doe in 1991 indicated that 83 percent of women with cognitive disabilities had been sexually assaulted, and of those assaulted, nearly 50 percent had been sexually assaulted 10 or more times. Recent research by Sullivan and Knutson in 1998 found that the relative risk for maltreatment among children with disabilities was three times that of other children. At the same time, many victim assistance agencies report that they rarely serve victims with a disability and many individuals with disabilities report that they are unaware of victim services or that the services are frequently inaccessible and inappropriate to their individualized needs.

**Funding:**

**FY 2002/2003:** \$850,000

**FY 2004:** \$1,450,000

**FY 2005:** \$950,000

**Objective:** To identify and promote the use of promising practices and principles in communities through innovative partnerships that will strengthen the ability of victim service practitioners to provide accessible and appropriate services to victims with various disabilities.

**Victim Focus:** Child and adult victims with disabilities

**Practitioner Focus:** Victim assistance, criminal justice, and disability service providers

**Project Description:** This project will competitively select and provide funding to a public agency or private, nonprofit organization to develop and administer a 4-year project that establishes promising practices and models for ensuring that victims with disabilities receive needed services and interventions. In FY 2002/2003, the grantee will competitively select and provide a planning grant of \$60,000 to each of 10 sites to develop or significantly enhance their ability to provide comprehensive, accessible services to victims with disabilities. In FY 2004, the subgrantee organizations will receive \$120,000 to implement their accessible services initiative and \$70,000 in FY 2005. The oversight organization will work closely with OVC to develop criteria for selection of programs or organizations eligible for funding and to develop and disseminate a streamlined application procedure. Each site selected must develop a plan that focuses on collaboration with law enforcement, prosecutors, disability advocates and service providers, system and community-based victim assistance providers, and mental health and healthcare providers. The grantee will be responsible for developing and administering a comprehensive evaluation of the program sites and for providing training and direct technical assistance to the sites on strategic planning, building subgrantee financial capacity to sustain the program after OVC funding ends, enhancing knowledge of the dynamics of victimization of individuals with

disabilities and appropriate interventions and services, and providing culturally appropriate services to victims with disabilities from ethnic or cultural minority populations. At the end of the project, the grantee will produce a concise report that covers the development of the program and the evaluation findings, highlighting the core elements and sustaining principles of the programs that were successful.

**Outcome/Deliverable(s):** Final report that will serve as a replication guide for communities

**Performance Measure(s):** Number of subgrantees that continue to provide comprehensive, accessible victim services after OVC funding ends.

**Evaluation:** Internal, by grantee.

**Project Name:** *MADD American Indian Outreach*

**Name of Grantee/Recipient:** Mothers Against Drunk Driving (MADD) national program

**Problem Statement:** American Indians have a high rate of alcohol-related traffic fatalities. Very few reservations have any services directly aimed at assisting victim survivors of drunk-driving crashes

**Funding:**

**FY 2002:** \$95,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To encourage the development of support programs for DUI crash victims in American Indian communities by distributing informational materials about the Mothers Against Drunk Driving program.

**Victim Focus:** American Indian victim/survivors of DUI crashes

**Practitioner Focus:** Victim service providers in Indian Country

**Project Description:** OVC will make a grant to the national Mothers Against Drunk Driving for the development of a campaign to establish programs to support American Indian victim survivors of DUI/DWI crashes. MADD has an underserved communities outreach effort and this grant would be part of that initiative. In FY 2003, OVC will fund technical assistance and mentoring efforts through TTAC and the VAIC training and technical assistance provider. In FY 2003, OVC will document the experiences with the training program and produce a report.

**Outcome/Deliverable(s):** A 15-minute video that outlines services to victims, an awareness poster, a brochure on victim services, and a survey report assessing the impact on victim services—all specific to American Indian communities.

**Performance Measure(s):** Number of American Indian communities that establish DUI/DWI support programs based on the MADD model.

**Evaluation:** Internal, by grantee.

**Project Name:** *Indian Health Service (IHS) Forensic Psychologist/Interviewer*

**Name of Grantee/Recipient:** Indian Health Service

**Problem Statement:** The Billings/Rocky Mountain region has approximately 2,000 child abuse, sexual abuse, and domestic violence cases involving children as victims and witnesses in any given year. Since 1990, the Rocky Mountain region has experienced a 25 percent increase in the number of reported child protection referrals, including a 49 percent increase in sexual abuse referrals. In FY 1999, 223 cases were reported. The lack of an experienced child interviewer resulted in victims not being interviewed adequately or in a timely manner. In some instances multiple interviews were conducted, thus revictimizing the victim. The IHS psychologist in this region has broad responsibility for treating all members of the community and undertaking the role of forensic examiner of a child abuse victim could place the psychologist in an ethical dilemma if a client is the alleged perpetrator.

**Funding:**

**FY 2002:** \$136,000

**FY 2003:** \$116,250

**FY 2004:** \$117,000

**Objective:** To establish a demonstration project in the Billings/Rocky Mountain region to document ways of improving the number and quality of Indian child abuse prosecutions and to eliminate further trauma to the victim.

**Victim Focus:** American Indian child abuse victims, particularly child sexual abuse victims.

**Practitioner Focus:** IHS Child Forensic Interview Specialist

**Project Description:** This project will provide forensic interviewing for law enforcement and/or child protection teams for severe child physical and sexual abuse victims in the Billings/Rocky Mountain regional area. The specialist would be stationed at the Crow Agency and would also provide technical assistance and training to tribal social service, law enforcement, and other applicable tribal, state, and federal agencies.

**Outcome/Deliverable(s):** Forensic Interview Specialist for all of the Montana Indian reservations.

**Performance Measure(s):** Number of child abuse cases investigated and substantiated; number of cases staffed by CPT teams; and number of child abuse cases prosecuted.

**Evaluation:** Internal, by grantee.

**Project Name:** *Forensic Interviewer/Special Prosecutor*

**Name of Grantee/Recipient:** Executive Office for United States Attorneys and the U.S. Attorney's Office for the District of New Mexico

**Problem Statement:** Throughout Indian Country, collection of evidence and

prosecution of serious child abuse cases is complex and problematic. Communication and collaboration among tribal, state, and federal agencies is often poor and can jeopardize the successful prosecution of these cases. Successful child sexual abuse prosecutions often rely heavily on the forensic interview with the victim. There are no recognized child forensic interviewers close to the Navajo and Zuni reservations that are currently used by the FBI and U.S. Attorney's Office for the District of New Mexico (USAO-NM). Thus, American Indian child abuse victims from remote reservations often must travel several hours from their homes for forensic interviews. This puts unnecessary hardship on these victims and can weaken their resolve to follow through with critical steps in evidence collection. In response to the significant violent crime and sexual abuse problem in New Mexico, the USAO-NM increased the number of Indian Country cases prosecuted over the last few years. However, there has been no coordinated response between prosecutors and interviewers to successfully prosecute these cases.

**Funding:**  
**FY 2002:** \$150,000  
**FY 2003:** \$150,000

**Objective:** To establish a demonstration project to document ways to improve the number and outcome of American Indian child abuse prosecutions and to limit additional trauma to victims as they negotiate the investigative and prosecutorial systems.

**Victim Focus:** American Indian child abuse victims

**Practitioner Focus:** U.S. Attorney, forensic child interview specialist

**Project Description:** This pilot project will provide funds to hire a forensic child interview specialist and special prosecutor to serve child abuse victims in New Mexico's Indian Country. The project will aim to reduce trauma to child victims by providing forensic interview services in their home communities.

**Outcome/Deliverable(s):** A functioning team that includes the forensic child interview specialist and the prosecutor.

**Performance Measure(s):** Number of American Indian child abuse cases prosecuted; number of American Indian child abuse cases successfully prosecuted; number of forensic interviews completed; number of trainings provided; number of community workgroup meetings attended; number of multidisciplinary team meetings attended in the Navajo/Zuni area.

**Evaluation:** Internal, by recipient.

## CONTINUATION PROGRAM

**Project Name:** *Blackfeet TRIAD Program*

**Name of Grantee/Recipient:** Blackfeet Child and Family Advocacy Center (TRIAD Program)

**Problem Statement:** Elder abuse is an under reported crime that has been gaining more widespread attention recently. According to

BJS, annually there are 41.9 violent crime victimizations per 1,000 persons over the age 50 for American Indians. This rate compares with 16.6 violent crime victimizations for whites, 15.4 for blacks, and 7.4 for Asians. Thus, there is a serious victimization of elder American Indians in this country.

**Funding:**

**FY 2002:** \$50,000

**FY 2003:** TBD

**FY 2004:** TBD

**Objective:** To develop a promising practice of providing support and assistance to elderly crime victims in Indian Country.

**Victim Focus:** Elderly crime victims living in Indian Country

**Practitioner Focus:** Victim assistance and social services personnel working in Indian Country

**Project Description:** OVC funding supports the demonstration program of adapting a TRIAD elder abuse program to an Indian Country setting, the Blackfeet reservation. Twenty-five percent of the Blackfeet reservation—about 1,500 persons—is considered elder. There is a very high poverty rate on the reservation and elders are frequently victims of violent crimes such as robbery and assault. OVC has supported the development of this program for 3 years. This year, OVC plans to conduct a TRIAD assessment of the success of this program and work with tribal leaders to find a permanent source of funding to sustain the program. Last year, the Blackfeet

provided technical assistance to the Zuni tribe to develop an elder abuse program and this year funding is provided for four mentoring visits to four additional Indian reservations to adapt the TRIAD model.

**Outcome/Deliverable(s):** Services to victims of elder abuse on the Blackfeet Reservation.

**Performance Measure(s):** Number of elder abuse victims served and range of services provided.

**Evaluation:** External, independent.

**GLOBAL CHALLENGE V:** To ensure that the voices of crime victims play a central role in the Nation's response to violence.

### NEW PROGRAMS

**Project Name:** *OVC Oral History Project*

**Name of Grantee/Recipient:** Justice Solutions, Inc.

**Problem Statement:** Most Americans, unless their lives have been impacted by crime, are unaware of the history and evolution of the victims' rights field. 2002 marks the 20th anniversary of the *President's Task Force on Victims of Crime* and the 30th anniversary of the emergence of the first victim assistance programs. These landmark anniversaries offer an ideal opportunity to educate public policymakers, historians, academicians, and the general public about the history and vision of the early pioneers in the victims' field.

**Funding:**

**FY 2002:** \$125,000

**FY 2003:** TBD

**Objective:** To document the progress of the victims' rights field and emerging needs of crime victims and to develop a video archive of interviews with the pioneers and leaders in the field.

**Victim Focus:** All crime victims

**Practitioner Focus:** All

**Project Description:** This project will document the progress made in the victims' rights field since the founding of the first three victim assistance programs 30 years ago and will assess the anticipated and actual impact of the *President's Task Force on Victims of Crime: Final Report*, published 20 years ago. Project staff will develop two special reports to commemorate the anniversaries. In the second phase of the project, a video, supported by separate funding from OVC, will be developed to memorialize the achievements of the victim assistance field and to identify some of its pioneers. Project funds will support interviews of staff of the three maiden assistance programs, members of the Presidential task force, and other recognized victim advocates. They will also support the research for and writing of the two reports and the design of the accompanying video. The products will serve as original source documentation of the founding of the victim assistance movement and will be used as education and outreach tools.

**Outcome/Deliverable(s):** Two OVC bulletins and video archives

**Performance Measure(s):** Number of bulletins and videos requested.

**Evaluation:** Not applicable.

**Project Name:** *National Public Awareness and Education Campaign*

**Name of Grantee/Recipient:** Competitive

**Problem Statement:** Although OVC conducts a very successful National Crime Victims' Rights Week (NCVRW) ceremony every year, its reach has not typically extended beyond the criminal justice and victim assistance fields. Most Americans, unless their lives have been impacted by crime, do not know about the Crime Victims Fund and how it supports services and financial compensation for crime victims, are largely unaware of OVC, and do not fully understand the devastating affect of crime on victims and their loved ones. Public policy is shaped by public opinion, and to fulfill its leadership and advocacy role, OVC must work with victims to make their voices resonate throughout the Nation.

**Funding:**

**FY 2002:** \$500,000

**FY 2003:** TBD

**FY 2004:** TBD

**Objective:** To increase the public awareness of victims' issues and to honor those who serve victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** General public

**Project Description:** Funding will support the development and implementation of a strategy to heighten public awareness of victims' issues and the role of OVC and the Crime Victims Fund in serving crime victims throughout the Nation. At a minimum, the project will accomplish the following: (1) continue OVC's annual tradition of supporting the development of a kit of adaptable resource materials for the victims' field, such as posters, model speeches, press releases, camera-ready artwork, and plans for commemorative activities for use during National Crime Victims' Rights Week 2003; (2) the development of awareness activities and supporting resources throughout calendar year 2003; and (3) the publication of an article about OVC, the Crime Victims Fund, and victims' issues in at least one major national publication during the project period. The grantee will work closely with OVC to use innovative approaches, such as enlisting the volunteer efforts of celebrities whose lives have been affected by crime in Public Service Announcements, profiling some of the extraordinary survivors who have used their pain and grief to fuel their efforts to help other victims, and educating the public about the Crime Victims Fund—the Federal Government's "best kept secret"—because it makes offenders, not taxpayers, pay for services to crime victims. Grantee will do pre- and post-statistical sampling in four sites across the country to test whether or not awareness has increased.

**Outcome/Deliverable(s):** NCVRW Resource Kit, marketing campaign, article in national magazine

**Performance Measure(s):** Increase in public recognition of victims' issues, OVC, and the Crime Victims Fund.

**Evaluation:** Internal, by grantee.

**Project Name:** *Victims' Roundtable Discussions*

**Name of Grantee/Recipient:** OVC TTAC

**Problem Statement:** In order for OVC to be the Nation's advocate for crime victims, OVC must know the needs of the field. To learn what the grassroots organizations, faith-based organizations, and others in the field need from OVC to more effectively serve crime victims, OVC plans to go to the field and listen to these needs and concerns.

**Funding:**

**FY 2002:** \$280,000

**FY 2003:** TBD

**FY 2004:** TBD

**FY 2005:** TBD

**Objective:** To gather information from the field regarding the unmet needs of crime victims.

**Victim Focus:** All crime victims

**Practitioner Focus:** Allied practitioners and volunteers in community-based crime victim assistance agencies and organizations, line-duty

law enforcement officers, state VOCA administrators, and OVC staff

**Project Description:** OVC will select up to six sites throughout the United States and invite victims who have started their own nonprofit, grassroots organization to attend a "Victims' Roundtable Discussion." Each Roundtable will be videotaped and a series of videotapes will be developed depicting OVC's Victims' Roundtable Discussions. Meeting notes and follow-up comments will be provided to participants as necessary. Once completed, OVC plans to establish a victim working group so that OVC can stay in contact on a first-hand basis with the needs of the field. The videos will be used to train persons serving crime victims.

**Outcome/Deliverable(s):** At least six Victims' Roundtable Discussions throughout the United States and a series of videos that capture the main issues and concerns raised. DVDs and other cutting-edge technology will be used where possible.

**Performance Measure(s):** Number of persons attending roundtables, number of training videos produced, number of requests for training videos, and number of recommendations to OVC.

**Evaluation:** Not applicable.

**U.S. Department of Justice**  
Office of Justice Programs  
*Office for Victims of Crime*

**Office for Victims of Crime**  
**FY 2002 Discretionary Program Plan**

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