BJA FY25 Prosecuting Cold Cases Using DNA

Anticipated Total Amount to Be Awarded Under This Funding Opportunity: \$6,500,000

Anticipated Award Ceiling: Up to \$500,000

Anticipated Period of Performance Duration: 36 months

Funding Opportunity Number: O-BJA-2025-172467

Deadline to submit SF-424 in Grants.gov: October 27, 2025, by 11:59 p.m. Eastern Time Deadline to submit application in JustGrants: November 3, 2025, by 8:59 p.m. Eastern Time





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BASIC INFORMATION

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Bureau of Justice Assistance</u> (BJA) is accepting applications for funding in response to this notice of funding opportunity (NOFO).

Agency Name	U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance
NOFO Title	BJA FY25 Prosecuting Cold Cases using DNA
Announcement Type	Initial
Funding Opportunity Number	O-BJA-2025-172467
Assistance Listing Number	16.036

Executive Summary

This NOFO supports prosecutors in the investigation and prosecution of violent cold case crimes where a suspect DNA profile is already developed. This initiative aims to enhance public safety and ensure appropriate case resolution for victims and their families. Law enforcement and prosecutorial agencies may utilize this funding for investigative and prosecutorial activities, as well as crime and forensic analyses that could increase the rate of successful prosecutions and/or other appropriate resolution of cases. Please see the Eligible Applicants section for the eligibility criteria.

OJP is committed to advancing work that furthers DOJ's mission to uphold the rule of law, to keep our country safe, and to protect civil rights. OJP provides federal leadership, funding, and other critical resources to directly support law enforcement, combat violent crime, protect American children, provide services to American crime victims, and address public safety challenges, including human trafficking and the opioid crisis.

Key Dates and Times

Funding Opportunity Release Date	September 17, 2025	
Pre-Application Webinar	Details about a webinar for this NOFO will be provided at a later date. Please be sure to check BJA's Upcoming Events for further information.	
SAM.gov Registration/Renewal	Recommend beginning process by September 26, 2025, and no later than October 13, 2025	
Step 1: Grants.gov Application Deadline	11:59 p.m. Eastern Time on October 27, 2025	
Step 2: JustGrants Application Deadline	8:59 p.m. Eastern Time on November 3, 2025	

Application Deadlines & **Basic** Eligibility Program Award Post-Award Other Application Information Description Contents Review **Notices** Requirements Information Checklist

Funding Details

Total Amount to Be Awarded Under This Funding Opportunity: Anticipated \$6,500,000

Anticipated Number of Awards: up to 16

Anticipated Award Ceiling: Up to \$500,000

Note: Applicants may propose a budget that is less than the anticipated award ceiling amount. The budget should be reasonable to conduct the proposed project and be within the applicant's capacity to manage.

Anticipated Period of Performance Start Date: October 1, 2025

Anticipated Period of Performance Duration: 36 months

Availability of Funds

This funding opportunity, and awards under this funding opportunity, are subject to the availability of funding and any changes or additional requirements that may be imposed by the agency or by law. In addition, nothing in this NOFO is intended to, nor does it, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States or its departments, agencies, entities, officers, employees, agents, or any other person.

Statutory Authority

Full-Year Continuing Appropriations Act, 2025 (Pub. L. No. 119-4, Div. A, Secs. 1101(a)(2) and 1301(4), 139 Stat. 9, 10-11, 17; see Pub. L. No. 118-42, 138 Stat. 25, 147, para. 10(A)).

Agency Contact Information

For assistance with the requirements of this funding opportunity:

OJP Response Center

Phone: 800-851-3420 or 202-353-5556 (TTY for hearing-impaired callers only)

Email: OJP.ResponseCenter@usdoj.gov

Hours of operation: 9:00 a.m. to 5:00 p.m. Eastern Time (ET) Monday-Friday

For assistance with **SAM.gov** (registration/renewal):

SAM.gov Help Desk Phone: 866-606-8220

Web: SAM.gov Help Desk (Federal Service Desk)

Hours of operation: 8:00 a.m. to 8:00 p.m. ET Monday-Friday

For assistance with **Grants.gov** (registration, submission of the Application for Federal Assistance SF-424):

Grants.gov Customer Support Hotline

Phone: 800-518-4726, 606-545-5035

Email: support@grants.gov

Web: Grants.gov Customer Support

Hours of operation: 24 hours a day, 7 days a week, except on federal holidays

For assistance with **JustGrants** (registration, submission of full application):

JustGrants Service Desk

Phone: 833-872-5175

Email: <u>JustGrants.Support@usdoj.gov</u>

Hours of operation: 7:00 a.m. to 9:00 p.m. ET Monday-Friday and 9:00 a.m. to

5:00 p.m. ET on Saturday, Sunday, and federal holidays.

For procedures related to unforeseen technical issues beyond the control of the applicant that impact submission by the deadlines, see <u>Experiencing Technical Issues Preventing Submission of an Application (Technical Waivers)</u>.

Resources for Applying

Pre-Application Webinar: Details about a webinar for this NOFO will be provided at a later date. Please be sure to check BJA's Upcoming Events for further information.

<u>OJP Grant Application Resource Guide</u>: Referred to as the "Application Resource Guide" throughout the NOFO, this resource provides guidance to help applicants for OJP funding prepare and submit their applications.

<u>JustGrants Application Submission Training Webpage</u>: Offers helpful information and resources on the grant application process.

BasicEligibilityProgramDeadlines & ApplicationAwardPost-AwardOther ApplicationInformationDescriptionContentsReviewNoticesRequirementsInformationChecklist

Note: If this NOFO requires something different from any guidance provided in the <u>Application Resource Guide</u>, the difference will be noted in this NOFO and the applicant should follow the guidance in this NOFO.



ELIGIBILITY

Eligible Applicants

The types of entities that are eligible to apply for this funding opportunity are listed below:

Government Entities

- State governments
- County governments
- City or township governments
- Special district governments
- Native American Tribal governments (federally recognized)
- o Native American Tribal governments (other than federally recognized)

Other

- State and local prosecuting agencies
- Units of local government
- Law enforcement agencies

State Government Entities: For the purposes of this NOFO, "state" means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

"Other" Entities Definition:

 Other Units of Local Government: For the purposes of this NOFO, "other units of local government" include towns, boroughs, parishes, villages, or other general purpose political subdivisions of a state.

Additional Applicant Eligibility Factors

In order to request a federal grant award under this program, an applicant that is a State or local government entity must submit a certification (using only the template provided in the Appendix, entitled "Certification by the Chief Executive Officer (or senior official) of the Applicant Government." Tribal government entities and educational organizations (e.g., public or state-controlled institutions of higher education) are not required to submit this certification. This certification is a basic minimum requirement of this funding opportunity, such that applications from applicants that are required to submit it and fail to do so, will be denied.

Also, such applicants should anticipate that awards to state or local government entities under this NOFO will include an award condition addressing compliance with 8 U.S.C. § 1373.

A prosecuting entity must be fully engaged in the project either as the lead applicant OR by providing a letter of intent and/or memorandum of understanding to demonstrate full engagement in the project.

Other qualifying applicants, such as law enforcement agencies that partner with a prosecutorial entity, may serve as the lead applicant for the award and submit an application, but a letter of intent/memorandum of understanding must be submitted from the prosecutorial entity that fully demonstrates its involvement, support, and engagement in the project.

Application Application Deadlines & Basic **Eligibility** Program Award Post-Award Other Information Description Contents Review **Notices** Requirements Information Checklist

If a memorandum of understanding and/or a letter of intent from a prosecutorial entity is not included with the grant application, the applicant may not proceed to peer review. See Memorandum of Understanding (MOU) and/or Letter of Intent section of this NOFO for additional information.

Limit on Number of Applications

An applicant may submit more than one application if each application proposes a different project in response to the NOFO.

Applications under which two or more entities (project partners) would carry out the federal award will be considered. However, only one entity may be the applicant for the NOFO; any others must be proposed as subrecipients. See the <u>Application Resource Guide</u> for additional information on subawards.

An entity may be proposed as a subrecipient in more than one application.

Cost Sharing/Match Requirement

This NOFO does **not** require cost sharing/match.

PROGRAM DESCRIPTION

General Purpose of the Funding

The purpose of this funding is to increase the rate of violent cold case crime prosecutions in the United States in cases where suspect DNA has already been identified. Provided a DNA profile attributed to a known or unknown suspect has already been developed from crime scene evidence, this funding supports investigative and prosecutorial activities, as well as crime and forensic analyses, that could lead to the successful prosecution of violent cold cases.

Permissible uses of this funding include traditional law enforcement and prosecutorial activities, as well as the creation and/or sustainment of a multidisciplinary team for case reviews, and resources for advanced DNA testing and forensic genetic genealogy. Additional permissible uses of funding include assistance for prosecutors in addressing challenges in dealing with cold cases in the form of training and/or expert witness support, and trauma-informed resources for agencies to support victims and their families in their pursuit of justice.

Definitions

For the purposes of this funding opportunity, the following are defined as:

- Combined DNA Index System (CODIS): The generic term used to describe the Federal Bureau of Investigation's program of support for criminal justice DNA databases, as well as the software used to run these databases. CODIS contains profiles from forensic evidence and Offenders/Arrestees and can provide investigative information that may assist with identifications. There are three levels of CODIS: the Local DNA Index System (LDIS), used by individual laboratories; the State DNA Index System (SDIS), used at the state level to serve as a state's DNA database containing DNA profiles from LDIS laboratories; and the National DNA Index System (NDIS), managed by the FBI as the nation's DNA database containing all DNA profiles uploaded by participating states.
- Digital Evidence Analysis: The data retrieval and analysis of multimedia audio, video, and still image materials, such as surveillance recordings and video enhancement and computers associated with criminal casework.
- **DNA Analysis:** Includes the handling, screening, laboratory testing, profile interpretation, and reporting of samples containing DNA. DNA analysis may be conducted on unidentified human remains, missing persons samples, or family reference samples.
- **DNA from a suspect:** A CODIS-eligible, or otherwise statistically relevant, short tandem repeat (STR or Y-STR) profile that has been generated from crime scene evidence and is attributed to the suspected perpetrator of the violent cold case crime.
- Familial DNA searching: An intentional or deliberate search of the DNA database conducted after a routine search for the purpose of potentially identifying close biological relatives of the unknown forensic sample associated with crime scene evidence.

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- Firearms & Toolmark Analysis: The examination and interpretation of firearm and toolmark evidence. This includes the comparison of microscopic toolmarks on bullets, cartridge cases, and other ammunition components and may also include firearm function testing, serial number restoration, muzzle-to-object distance determination, tools, and toolmarks.
- Forensic genetic genealogy (FGG): The combination of genetic analysis with traditional historical and genealogical research to study family history. For forensic investigations, it can be used to connect unidentified DNA from forensic evidence or unidentified human remains to potential relatives in genealogical databases. This information can help point to the possible identity of the perpetrator or unidentified remains.
- **Friction Ridge Analysis:** The interpretation of friction ridge patterns (e.g., from fingers, palms, and feet) developed from crime scene evidence.
- Mitochondrial DNA Analysis (mtDNA): A forensic DNA technology that targets DNA found within the mitochondria of a cell. It is particularly useful in instances with limited sample or where the DNA is highly degraded such as hairs or evidence exposed to adverse conditions. Individuals (both male and female) along the same maternal line are expected to have the same mtDNA profile.
- National Missing and Unidentified Persons System (NamUs) Program: A national centralized repository and resource center, funded and administered by the National Institute of Justice, for locating missing persons, identifying unidentified human remains, and repatriating unclaimed persons.
- National DNA Index System (NDIS): One part of CODIS, that contains the DNA profiles contributed by federal, state, and local participating forensic laboratories. All 50 states, the District of Columbia, the federal government, the U.S. Army Criminal Investigation Laboratory, and Puerto Rico participate in NDIS.
- National Integrated Ballistic Information Network (NIBIN): An automated ballistic imaging network established by the Bureau of Alcohol, Tobacco, Firearms, and Explosives and used by local, state, tribal and federal law enforcement partners. NIBIN compares images of submitted ballistic evidence from shooting scenes and recovered firearms and results in potential links or associations from the same firearm requiring further confirmation.
- Next Generation Identification (NGI): A biometric database managed and operated by the FBI that stores and provides services related to individual fingerprint records, latent and palm prints, iris scan, facial recognition, and other biometric data for criminal justice purposes.
- **Prosecution:** A proceeding instituted and carried out by due course of law, before a competent tribunal, for the purpose of determining the guilt or innocence of a person charged with a crime. For the purpose of this NOFO, the term may also encompass all activities necessary to adjudicate violent cold case crimes, including, but not limited to, prosecutorial case review, investigation, crime analysis, and/or evidence analysis.

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- Short Tandem Repeat (STR) Analysis: The most common type of forensic DNA technology used in criminal casework and for searching in CODIS. It can be used to help connect suspects to crime scene evidence.
- Trace Evidence Analysis: The examination and interpretation of physical evidence recovered from crime scenes that may result from the transfer of small or minute quantities of materials (e.g., hairs, fibers, paint, tape, glass, geological materials).
- Violent Criminal Apprehension Program (ViCAP): A unit of the FBI responsible for the
 analysis of serial violent and sexual crimes, is situated within the Critical Incident
 Response Group's (CIRG) National Center for the Analysis of Violent Crime (NCAVC).
 ViCAP maintains the largest investigative repository of major violent crime cases in the
 U.S. It is designated to collect and analyze information about homicides, sexual
 assaults, MP, and other violent crimes involving UHR.
- Violent Cold Case Crime: An FBI Uniform Crime Reporting (UCR) Part 1 violent crime (sexual assault, homicide, aggravated assault, robbery), missing persons, or unidentified persons cold case that is unsolved at the time of the grant application's deadline, which has (1) the potential to be solved and/or prosecuted through the application of forensic techniques and/or technologies and/or there is (2) newly acquired information, or advanced technologies, to analyze cold case evidence. BJA may consider exceptions (e.g., an immediate and ongoing threat to public safety) on a case-by-case bases.
- Y-STR Analysis: A forensic DNA technology that targets DNA locations on the Y
 chromosome that is only carried by male individuals. Males along the same paternal line
 are expected to have the same Y-STR DNA profile.

Requirements for Case Eligibility

- Cases eligible to be worked under the grant are violent cold case crimes (as defined by this NOFO) where a DNA profile has previously been developed from the crime scene evidence and is believed to be from the suspected perpetrator (whether known or unknown)
- **IMPORTANT:** Prosecuting Cold Cases using DNA program funding may **not** be utilized for investigations in which a suspect's DNA profile does not already exist. Funding may also not be utilized to work missing and/or unidentified human remains cases unless there are suspect DNA profiles already developed in the case. However, there are other BJA programs that support investigations without existing suspect DNA profiles. To learn more about these programs, visit https://bja.ojp.gov/topics/forensic-sciences.

Requirements for DNA Analyses and Related Activities

- To qualify for the DNA analysis and related activities as described below, a DNA profile (STR or Y-STR) that is eligible for CODIS entry—or otherwise deemed statistically relevant by the prosecutor—must already have been developed from crime scene evidence from the violent cold case crime and attributed to a suspected perpetrator.
- All DNA analyses (with the exception of FGG testing) performed using grant program funding must be done by a laboratory accredited to the FBI's Quality Assurance

Standards (QAS). See Quality Assurance Standards for Forensic DNA Testing Laboratories.

- All eligible DNA profiles developed with funding under this program must be entered into CODIS and, where applicable, uploaded to NDIS.
- All DNA analyses conducted, and profiles generated during the testing portion of this program must be maintained pursuant to all applicable federal privacy requirements, including those described in 34 U.S.C. § 12592(b)(3).
- Once a case meets the initial eligibility requirements of this grant program, generally, the following DNA analyses activities are supported under the conditions included herein:
 - STR, Y-STR, and mtDNA testing of additional evidence: This may include clothing, objects, weapons, ligatures and other forensic evidence associated with the investigation when needed to further prepare the case for prosecution. It may also include re-testing of previously tested items with the most up-to-date versions of the DNA typing and interpretation technologies.
 - Testing of reference samples: This may include known samples such as blood cards or buccal swabs from individuals associated with investigations.
 - Specialized DNA collection or extraction techniques: Awardees should review cases and reach a consensus on next investigative steps as a multidisciplinary team (e.g., law enforcement, prosecutor, forensic scientist) before applying specialized DNA collection or extraction techniques in a given case. Awardees are expected to discuss with their MDT the risks associated with these specialized methods such as evidence consumption, preservation, and integrity or chain of custody concerns prior to employing them in a given case. If evidence will be consumed, awardees are highly encouraged to choose methods with improved success rates based on published research findings.
 - Familial DNA searches If legally allowed in the applicant's state, it is highly recommended that familial DNA searching be performed first to try to identify an unknown suspect before pursuing forensic genetic genealogy.
- Forensic Genetic Genealogy: Award recipients utilizing grant program funds for FGG must adhere to the DOJ Interim Policy Forensic Genealogical DNA Analysis and Searching (FGGS) document.
 - In the interests of fiscal responsibility, BJA highly recommends the applicant/grantee establish a relationship with the FBI's Investigative Genealogy team for the investigative portion of FGG (at no cost to the awardee). Funding from this program may be used for the testing portion of FGG (i.e., wet lab processing/SNP analysis). If the applicant proposes to outsource the genealogy portion of FGG (i.e., tree building and subsequent steps in the process) they should provide additional justification in the project narrative and budget proposal section as to why in-house genealogy or the FBI Investigative Genetic Genealogy (IGG) team is unlikely to meet their jurisdictional needs.

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- o If submitting physical crime scene evidence (as opposed to DNA extracts) to vendors for FGG analysis, it is essential that law enforcement and prosecutors consult with their crime lab prior to submission to discuss potential concerns to ensure remaining DNA sample is available in the event additional testing is needed and/or the case proceeds to trial once a suspect is identified.
- Related Forensic Activities: All non-DNA forensic analysis (e.g., friction ridge analysis, digital evidence analysis, trace evidence analysis, etc.) should be performed by a facility that complies with generally accepted practices for the discipline, such as applicable accreditation and quality assurance standards. All non-DNA evidence analyses must involve cases where a suspect DNA profile has already been generated. The results of the non-DNA analyses should be uploaded to the appropriate forensic databases as applicable (e.g., NIBIN, NGI).
- Award recipients must leverage existing federal resources such as the FBI's Violent
 Criminal Apprehension Program (ViCAP). and NIJ's National Unidentified and Missing
 Persons System (NamUs) by entering eligible cases and using the available services to
 generate investigative leads, when applicable.

Applicants should refer to <u>Application Contents</u>, <u>Submission Requirements</u>, <u>and Deadlines</u>: <u>Budget Detail Form</u> for information on allowable and unallowable costs that may inform the development of their project design.

Agency Funding Priorities

In order to advance public safety and help meet its mission, OJP will provide priority consideration to applicants that propose (as applicable within the scope of this funding opportunity) projects designed to advance the goals listed below. Applicants seeking priority consideration specify describe in the proposal narrative (and in the budget detail form, if applicable) which of the following goal(s) the project is intended to advance and how it will do so:

- (a) Directly supporting law enforcement operations (including immigration law enforcement operations);
- (b) Combatting violent crime;
- (c) Supporting services to American citizens;
- (d) Protection of American children:
- (e) Support of American victims of trafficking and sexual assault; and
- (f) State/local law enforcement efforts that are coordinated with federal law enforcement efforts (including immigration law enforcement efforts)—at minimum as shown by—
 - (1) compliance with 8 U.S.C. § 1373, which provides that state and local government entities may not prohibit, or in any way restrict, any government entity or official from sending to, receiving from, maintaining, or exchanging information regarding citizenship or immigration status, lawful or unlawful, of any individual with components of the U.S. Department of Homeland Security or any other federal, state or local government entity; and

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(2) having in place a statute, ordinance, rule, regulation, policy, or practice that is designed to ensure both (A) that agents of the United States acting under color of federal law in fact are given access to any pertinent correctional facility for the purpose of permitting such agents to meet with individuals who are (or are believed by such agents to be) aliens and to inquire as to such individuals' right to be or remain in the United States; and (B) that, when any such facility receives from the U.S. Department of Homeland Security a formal written request authorized by the Immigration and Nationality Act that seeks advance notice of the scheduled release date and time for a particular alien in such facility, then such facility in fact will honor such request and (as early as practicable) provide the requested notice to such Department.

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas does not guarantee a funding award.

Unallowable Uses of Funds

The following are certain unallowable costs and certain activities that are out of the program scope and will not be funded.

- 1. Out of program scope is any program or activity, at any tier that, directly or indirectly, violates (or promotes or facilitates the violation of) federal immigration law (including 8 U.S.C. § 1373) or impedes or hinders the enforcement of federal immigration law—including by failing to comply with 8 U.S.C. § 1373, give access to DHS agents, or honor DHS requests and provide requested notice to DHS agents.
- 2. Out of program scope is any program or activity, at any tier that violates any applicable Federal civil rights or nondiscrimination law. This includes violations that (1) indirectly violate the law, including by promoting or facilitating violations; or (2) unlawfully favor individuals in any race or protected group, including on a majority or minority, or privileged or unprivileged, basis, within a given area, population, or sector.
- 3. As specified in the <u>DOJ Grants Financial Guide</u>, in Chapter 3.13, "Unallowable Costs" ("Legal Services for Aliens"), any obligations of funds, at any tier, under this award to provide (or to support the provision of) legal services to any removable alien or any alien otherwise unlawfully present in the United States shall be unallowable costs for purposes any award made under this notice, but the foregoing shall not be understood to apply— (1) to legal services to obtain protection orders for victims of crime; or (2) to immigration-related legal services that may be expressly authorized or required by any law, or any judicial ruling, governing or applicable to the award.

Program Goals and Objectives

Goal 1: Enhance Prosecutorial and Investigative Capacity for the Resolution of Violent Cold Case Crimes

Objective 1: Increase the number of violent cold case crimes reviewed and investigated for potential prosecution and/or case resolution.

Objective 2: Promote the integration of advanced forensic technologies to re-examine evidence from violent cold case crimes where a suspect DNA profile has already been developed.

Goal 2: Promote Justice for Victims

Objective 1: Improve and promote collaboration among stakeholders by successfully increasing capacity of law enforcement and prosecutorial entities.

Objective 2: Foster partnerships between law enforcement, prosecutorial agencies, forensic experts, and victim response agencies to leverage resources conduct case reviews, and promote comprehensive engagement and support for victims and their families in their pursuit of justice

How Awards Will Contribute to Program Goals/Objectives

OJP anticipates award recipients will experience an increase in their capacity to investigate and prosecute violent cold case crimes, thereby reducing the number of unresolved cases in their individual jurisdictions and improving public safety.

Expected Outcomes: Deliverables and Performance Measures

To achieve the goals and objectives of this funding opportunity, OJP has identified expected deliverables that must be produced by a recipient. OJP has also identified performance measures (pieces of data) that will indicate how a recipient is achieving the performance goals and objectives previously identified. Recipients will need to collect and report this performance measure data to OJP.

OJP will measure success by reviewing a recipient's submission of performance reports and data and the extent to which project implementation reflects progress toward the goals and objectives of this NOFO.

Deliverables

Award recipients will be expected to develop and submit the deliverables listed below in the course of implementing their proposed project.

- Award recipients must complete an inventory of unresolved violent cold case crimes under the jurisdiction's control which already have suspect DNA profiles developed (as defined above) that the recipient will work under the program. An Inventory Form will be provided to the awardee upon award acceptance. If an award is made, 75% of funds will be withheld until the inventory is received and approved by BJA.
- Enter all "criteria cases" into ViCAP before the end of the grant period (unless
 proceeding to FGG in which case ViCAP entry is required before FGG commences).
 Regularly utilize and leverage the ViCAP database to develop investigative leads to
 inform violent cold case crime investigations.
 - Cases submitted into the ViCAP database must meet the ViCAP criteria requirements. ViCAP cases include:
 - Homicides (and attempts) that are known or suspected to be part of a series and/or are apparently random, motiveless, or sexually motivated.
 - Sexual assaults that are known or suspected to be part of a series and/or are committed by a stranger.
 - Missing persons where the circumstances indicate a strong possibility of foul play and the victim is still missing.

- Unidentified human remains where the manner of death is known or suspected to be homicide.
- Award recipients must ensure all the ViCAP questions are appropriately answered and, when available, provide additional detail. Information in ViCAP must be comprehensive. The narrative section should be detailed but succinct. Narrative information can be copied and pasted directly from an agency's incident report.
- Award recipients should enter all solved and unsolved ViCAP criteria cases, because a solved case could very well link to another agency's unsolved case.
- BJA has partnered with the FBI and its ViCAP team to support violent crime grant programs. FBI ViCAP staff are available to assist award recipients in gaining entry into the system, provide training on optimal use of the database, and conduct crime analyses on specific cases upon request. For more information about ViCAP, please refer to: https://www2.fbi.gov/hq/isd/cirg/ncavc.htm#vicap.

Performance Measures

OJP will require each award recipient to submit regular performance reports that communicate progress toward achieving the goals and objectives identified in Program Goals and Objectives. Applicants can visit OJP's performance measurement page at Ojp.gov/performance for more information on performance measurement activities.

A list of performance measure questions for this funding opportunity can be found at Prosecuting Cold Cases performance measures.

Funding Instrument

OJP expects to make awards under this funding opportunity as grants. See the "<u>Administrative</u>, <u>National Policy</u>, and <u>Other Legal Requirements</u>" section of the <u>Application Resource Guide</u> for a brief discussion of important statutes, regulations, and award conditions.

APPLICATION CONTENTS, SUBMISSION REQUIREMENTS, AND DEADLINES

This NOFO contains all the information needed to apply for this funding opportunity. The application for this funding opportunity is submitted through web-based forms and attachments in Grants.gov and JustGrants through the steps that follow.

Unique Entity Identifier (UEI) and SAM.gov Registration

To submit an application, an applicant must have an active registration in the <u>System for Award Management (SAM.gov</u>). SAM.gov assigns entities a unique entity identifier (UEI) that is required for the entity to apply for federal funding. Applicants will enter their UEI with their application. Award recipients must then maintain an active UEI for the duration of their award's period of performance.

First-time Registration: Entities registering in SAM.gov for the first time will submit information about their entity type and structure, financial information (such as dates of the fiscal year, banking information, and executive compensation), entity points of contact, and other information. The information is reviewed and verified by SAM.gov, and then a UEI is issued. This process may take several weeks, so entities considering applying for funding should begin the registration process as soon as possible.

Renewing an Existing Registration: Entities must renew their SAM.gov registration every 12 months to keep it active. If an entity does not renew their SAM.gov registration, it will expire. An expired registration can delay or prevent the submission of an application for funding in Grants.gov and JustGrants.

Applicants are encouraged to start the SAM.gov registration or renewal process **at least 30 days prior to the application's Grants.gov deadline.** Applicants who fail to begin the registration or renewal process at least 10 business days prior to the Grants.gov deadline may not be able to complete the process in time and will not be considered for a technical waiver that allows for late submission.

Submission Instructions: Summary

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants. See <u>Basic Information: Key Dates and Times</u> for the Grants.gov and JustGrants application deadlines.

- **Step 1:** The applicant must submit the required <u>Application for Federal Assistance SF-424</u> by the Grants.gov deadline.
- **Step 2:** The applicant must submit the full application, including attachments, through JustGrants by the deadline (see JusticeGrants.usdoj.gov).

Submission Step 1: Grants.gov Submission of SF-424

Access/Registration

If the applicant does not already have a Grants.gov account, they will need to register for this opportunity in Grants.gov. Applicants should follow the Grants.gov Quick Start Guide for Applicants to register, create a workspace, assign roles, submit an application, and troubleshoot issues.

Submission of the SF-424

Applicants will begin the application process in Grants.gov with the submission of the SF-424, which collects the applicant's name, address, and UEI; the funding opportunity number; and proposed project title, among other information. The SF-424 must be signed by the Grants.gov Authorized Organizational Representative for the applicant.

See the <u>Application Resource Guide</u> for additional information on completing the SF-424.

Section 8F – Applicant Point of Contact: Please include the name and contact information of the individual **who will complete the application in JustGrants.** JustGrants will use this information (*i.e.*, email address) to assign the application to this user in JustGrants.

Section 19 – Intergovernmental Review:

This funding opportunity is not subject to <u>Executive Order (E.O.) 12372</u> (Intergovernmental Review). Applicants should answer section 19 by selecting, "Program is not covered by E.O. 12372."

An applicant should submit the SF-424 as early as possible and recommended not later than 48 hours before the Grants.gov deadline. If an applicant fails to submit the SF-424 in Grants.gov by the deadline, they will be unable to submit their application in JustGrants.

Once the first part of the application has been successfully submitted in Grants.gov, the Grants.gov Workspace status will change from "In Progress" to "Submitted." Applicants will also receive a series of four Grants.gov email notifications. Refer to the DOJ Application Submission Checklist for additional details.

If an applicant needs to update information in the SF-424 after it is submitted in Grants.gov, they can update the information as part of their JustGrants submission (see <u>Application Contents</u>, <u>Submission Requirements</u>, and <u>Deadlines</u>: <u>Standard Applicant Information</u>). They do not need to submit an update in Grants.gov.

Submission Step 2: JustGrants Submission of Full Application Access/Registration

For first-time JustGrants applicants, once the application is received from Grants.gov, DOJ will send an email (from DIAMD-NoReply@usdoj.gov) to the email address listed in Section 8F of the SF-424 with instructions on how to create a JustGrants account. This email should arrive within 24 hours after confirmation from Grants.gov of the SF-424 submission.

Creating and setting up a JustGrants account consists of three steps:

- Follow the instructions in the email to first confirm who will be the Entity Administrator (the person who manages which staff can access JustGrants on behalf of the applicant).
- Log in to JustGrants and confirm the information in the Entity Profile.
- 3. Invite other individuals who will serve as the Application Submitter and the Authorized Representative for the applicant to register for JustGrants.

These steps should be completed in JustGrants as early as possible and recommended not later than 48 hours before the JustGrants deadline. Once registered in JustGrants, the Application Submitter will receive a link in an email to complete the rest of the application in

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JustGrants. Applicants can find additional information on JustGrants registration in the <u>DOJ</u> <u>Grant Application Submission Checklist</u>.

Preparing for Submission

Some of the required sections of the application will be entered directly into JustGrants, and other sections will require documents to be uploaded and attached. Therefore, applicants should allow enough time before the JustGrants deadline to prepare, enter, and upload all the requirements of the application.

Applicants may save their application in the system and add to or change the application as needed prior to hitting the "Submit" button at the end of the application in JustGrants. After the application deadline, no changes or additions can be made to the application. **OJP** recommends that applicants submit the complete application package in JustGrants at least 48 hours prior to the JustGrants deadline.

For additional information, including file name and type requirements, see the "How To Apply" section in the <u>Application Resource Guide</u>.

Standard Applicant Information

The Standard Applicant Information section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and can make whatever edits are needed. Within this section, the applicant will need to add ZIP codes for areas affected by the project; confirm their Authorized Representative; and confirm the organization's unique entity identifier, legal name, and address.

Proposal Abstract

A proposal abstract (no more than 2,000 characters) summarizing the proposed project must be completed in the JustGrants web-based form. The text from abstracts will be made publicly available on the OJP.gov and USASpending.gov websites if the project is awarded, so this section of the application should not contain any personally identifiable information (e.g., the name of the project director).

The abstract should be in paragraph form without bullets or tables and written in the third person (e.g., they, the community, their, themselves, rather than I or we). The abstract should include the following information:

- The name of the applicant's proposed project.
- The purpose of the proposed project (i.e., what the project will do and why it is necessary).
- Where the project will take place (i.e., the service area, if applicable).
- Who will be served by the project (i.e., who will be helped or have their needs addressed by the project).
- What activities will be carried out to complete the project.
- The subrecipient(s)/partner organizations or entities, if known.
- Deliverables and expected outcomes (i.e., what the project will achieve).

See the Application Resource Guide for an example of a proposal abstract.

Data Requested With Application

Financial Management and System of Internal Controls Questionnaire (including Applicant Disclosure of High-Risk Status)

The Financial Management and System of Internal Controls Questionnaire helps OJP assess what financial management and internal control systems the applicant has in place, whether these systems would be sufficient to maintain a funding award, and the associated potential risks of an applicant as part of the pre-award risk assessment process. Every OJP applicant (other than an individual applying in their personal capacity, not representing an applicant organization) is required to complete the web-based form in JustGrants. See the Application Resource Guide: Financial Management and System of Internal Controls Questionnaire (including Applicant Disclosure of High-Risk Status) for additional guidance on how to complete the questionnaire.

Agency Funding Priorities Inventory

Applicants should complete the Agency Funding Priorities Inventory to indicate whether they are seeking priority consideration based on any of the items listed in the <u>Agency Funding Priorities</u> section, and if so, which priority(ies) their project will address.

Proposal Narrative

Format of the Proposal Narrative: The Proposal Narrative will be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point size font; have no less than 1-inch margins; have numbered pages; and should not exceed 15 pages. If the Proposal Narrative does not comply with these restrictions, OJP may consider such noncompliance in peer review and in final award decisions.

Sections of the Proposal Narrative: The Proposal Narrative must include the four sections listed below. If the applicant seeks priority consideration, the Proposal Narrative must state which priority goal(s) the applicant's project will advance and describe how (see section, Agency Funding Priorities under Program Description).

- **1. Description of the Need:** What critical issue or problem is the applicant proposing to address with this project? Please include:
 - A brief explanation of the need, gap, or issue to be addressed by the proposed project.
 - Supporting information, data, or evidence to demonstrate the need's existence, size, and impact on the target population and community.
 - How the need relates to the purpose of the NOFO.
 - Describe the challenges faced in conducting cold case prosecutions for violent cold case crimes where a DNA profile from a suspect has already been developed.
 - Demonstrate the understanding of the problem and the expected impact of the funding in closing/prosecuting violent cold case crimes where a suspect's DNA profile has been developed. Include appropriate citations and other information, where relevant, and demonstrate an understanding of the grant program's suspect DNA requirement.
- **2. Project Goals and Objectives:** How will the proposed project address the needs identified and address the purpose of the NOFO? Please include:
 - Project goals (goals are broad, visionary statements on what the applicant hopes to accomplish).

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- Project objectives (objectives are specific outcomes the applicant plans to achieve through project activities).
- How the applicant's goals and objectives relate to the goals and objectives of the NOFO.
- **3. Project Design and Implementation:** How will the applicant implement project activities that meet the goals and objectives? Please include:
 - What activities the applicant will conduct to achieve the proposed goals and objectives.
 - Demonstrate understanding of the problem and expected impact of the funding in closing/prosecuting violent cold case crimes where a suspect's DNA profile has been developed. Include appropriate citations and other information, where relevant, and demonstrate an understanding of the grant program's suspect DNA requirement.
 - Provide specific examples and approximate numbers of qualifying cases that the applicant intends to work on using funds from this program.
 - Demonstrate an understanding of the utilization of current DNA technologies and other forensic technologies, DOJ policies, and the applications to solving/prosecuting cold cases.
 - o Describe the analytical methods and the technical approach that will be taken.
 - How the applicant will deliver or complete those activities.
 - When the activities will take place.

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- Who in the applicant's organization will staff the activities, including key staff.
- Who will participate in and benefit from the activity.
- What deliverables, reports, and other items will be produced as part of the project.
 - Describe how you will conduct the inventory requirement under this program.
 Detailed inventory information can be found under the Deliverables section.
- If the applicant plans to use subrecipients to help conduct the project, please name them (if they are known) or describe how the applicant will identify them. Please describe their role in conducting project activities.
- **4. Capabilities and Competencies:** What administrative and technical capacity and expertise does the applicant bring to successfully complete this project? Please include:
 - A short description of the applicant's capacity to deliver the proposed project and meet
 the requirements of the award, including collecting and reporting the required
 performance measure data. Who will be responsible for this task, and how will the
 applicant collect the data? Refer to Program Description: Performance Measures for
 additional details on performance measures for this funding opportunity.
 - A description of projects or activities the applicant organization has conducted, or is currently conducting, that demonstrate the applicant's ability to undertake the proposed project activities.
 - A summary of relevant experience of team members with key responsibilities for implementing the project.

Project Evaluations: An applicant that proposes to use award funds to conduct project evaluations must follow the guidance in the "<u>Note on Project Evaluations</u>" section in the Application Resource Guide.

Budget and Associated Documentation: Budget Detail Form

The applicant will complete the JustGrants budget detail form. The form collects the individual costs under each cost category needed to implement the proposed project. Applicants should ensure that the name/description of each cost is clear and provide the detailed calculation (e.g., cost per unit and number of units) for the total cost. Applicants should enter additional narrative, as needed, to fully describe the cost calculations and connection to the project goals and objectives (including, if applicable, describing connections to OJP priority goals).

Budget proposals should include the funding needed to implement the proposed activities. In preparing their budget proposals, applicants should consider what types of costs are allowable, if awarded funding. Costs are allowable when they are reasonable, allocable to, and necessary for the performance of the project funded under the federal award and when they comply with the funding statute and agency requirements, including the conditions of the award and the cost principles set out in 2 C.F.R. Part 200, Subpart E and the DOJ Grants Financial Guide.

All expenditures under this program must relate directly to violent cold case crimes where DNA from a suspect has been identified with a corresponding DNA profile developed (suspects may be known or unknown) and for activities that may lead to the prosecution of such violent cold case crimes. Federal funds must be used to supplement existing state and local funds for program activities and must not supplant those funds that have been appropriated for the same purpose.

Generally Allowable Costs

- <u>Salary and benefits of additional employees</u>: Funds may be used for the salaries and benefits of additional full-time or part-time employees to engage in activities related to the prosecution of eligible violent cold case crimes, including case review, investigation, location of evidence, forensic analysis of evidence, and prosecution as described above. Applicants should demonstrate that additional full-time/part-time employee(s) would be directly engaged in these activities.
- Overtime: Funds may be used to pay existing employee overtime for the purposes of adjudication, case review, investigation, location of evidence, crime analysis, and forensic analysis of evidence, including post-database hit case investigation necessary for the retrieval of confirmatory evidence samples. Project activities must be related to violent crime cold cases where DNA (from a known or unknown suspect) has been identified and a corresponding profile has been generated with the goals of prosecuting such cases and reducing the number of unresolved violent crime cold cases. All overtime payments must be made in accordance with the DOJ Grants Financial Guide, available at https://www.ojp.gov/funding/financialguidedoj/iii-postaward-requirements#k3adln.
- <u>Travel (limited)</u>: Funds may be used for travel expenses related to investigative purposes, evidence collection, and necessary prosecutorial activities within the scope of the program. These costs must be in accordance with federal policy or an organizationally approved travel policy. The Office of the Chief Financial Officer reserves the right to determine the reasonableness of the recipient's own established travel rates. The current travel policy and per diem rate information is available at the Per Diem Rates—General Services Administration website: https://www.gsa.gov/travel/planbook/per-diem-rates.

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- Computer equipment (limited): Funds may be used to upgrade, replace, lease, or purchase computer hardware or software that will be used exclusively for activities related to the prosecution of violent cold case crimes, within the scope of this program, including case review, investigation, location of evidence, forensic analysis, and prosecution of cases where a suspect's DNA profile has been developed. Equipment will be limited to desktop computers, monitors, keyboards, mouse, laptops, external CD writers, portable memory storage devices, printers, and scanners.
- Consultant and contractor services: Funds may be used to hire consultants or temporary
 contract staff, or both, to conduct case reviews, investigations, locate evidence, or
 conduct forensic analyses of evidence in violent cold case crimes where DNA from a
 suspect has been identified (suspect(s) may be known or unknown). Funds may also be
 used for contracts with accredited fee-for-service laboratories to conduct forensic
 analyses of evidence for these cases.

Generally Unallowable Costs

- Salaries, benefits, or overtime for staff who are not directly engaged in prosecution, case review, investigation, location of evidence, and forensic analysis of evidence for violent crime cold cases where known or unknown suspect DNA profiles have been developed.
- Laboratory equipment.
- Portable investigative equipment.
- Vehicles.
- Construction.
- Renovation.
- Rental costs for space.
- Office furnishings.
- Costs for general cold case investigations—those that do not involve UCR Part 1 violent crimes and do not have suspect DNA profile already developed.
- General laboratory capacity enhancement or general casework backlog reduction.
- Exhumations.
- Testing of human remains where the suspect's DNA profile has not been developed.

Costs Associated With a Conference/Meeting/Training: An applicant that proposes to use award funds for activities related to a conference, meeting, training, or similar event should review the <u>Application Resource Guide</u> for information on prior approval, planning, and reporting costs for a conference/meeting/training.

Costs Associated With Language Assistance and Access: If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable in specific grant programs. Costs to provide reasonable accommodation and facilitate language access for individuals who are deaf or hard of hearing may also be allowable in specific grant programs. See the Application Resource Guide for information on costs associated with language assistance.

For additional information about how to prepare a budget for federal funding, see the <u>Application Resource Guide</u> section on "<u>Budget Preparation and Submission Information</u>" and the technical steps to complete the budget form in JustGrants in the <u>Complete the Application in JustGrants:</u> <u>Budget</u> training.

Budget and Associated Documentation: Budget/Financial Attachments Indirect Cost Rate Agreement (if applicable): An applicant with a current, federally approved indirect cost rate agreement should upload it as an attachment in JustGrants.

Indirect costs are costs of an organization that are not readily assignable to a particular project but are necessary for the operation of the organization and the performance of the project. Examples of costs usually treated as indirect include those incurred for operation and maintenance of offices or workspaces and salaries of administrative or support staff. The requirements for the development and submission of indirect cost proposals and cost allocation plans are listed in Appendices III–VII of 2 C.F.R. Part 200. A non-federal applicant should follow the guidelines applicable to its type of organization. See the DOJ Grants Financial Guide and the OJP Grant Application Resource Guide for additional information on indirect cost rate agreements.

Consultant Rate (if applicable): OJP has established maximum rates for consultants; see the "Listing of Costs Requiring Prior Approval" section of the <u>DOJ Grants Financial Guide</u> for more information. If an applicant proposes a rate for a consultant on their project that is higher than the established maximum rate and receives an award, then the award recipient must submit a document requesting approval for the rate and cannot incur costs at the higher rate without prior OJP approval. The award recipient must provide justification for why the proposed rate is higher than the established maximum rate, such as why the rate is reasonable and consistent with that paid for similar services in the marketplace.

Limitation on Use of Award Funds for Employee Compensation for Awards Over \$250,000; Waiver (if applicable): If an applicant proposes to hire employees with federal award funds, for any award of more than \$250,000, the recipient may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the federal government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. Applicants may request a waiver from this requirement by submitting the appropriate form. See the Application Resource Guide for information on the "Limitation on Use of Award Funds for Employee Compensation for Awards over \$250,000; Waiver."

Disclosure of Process Related to Executive Compensation (if applicable): This notice of funding opportunity expressly modifies the Application Resource Guide by not incorporating its "Disclosure of Process Related to Executive Compensation" provisions. Applicants to this funding opportunity are not required to provide this disclosure.

Memorandum of Understanding (MOU) and/or Letter of Intent

Applicants should include a signed Memorandum of Understanding (MOU) or a letter of intent for each partner (including subrecipients) confirming the partner's agreement to support the project through commitments of staff time, space, services, or other project needs. MOUs or letters of intent demonstrate the commitment of partner organizations to participate in the project. An MOU is a formalized commitment of staff and/or resources that is signed by authorized representatives of both partner organizations. A letter of intent indicates the organizations' intention to partner, but the details of the commitment have not been fully worked out and officially agreed to.

Each MOU should include the following:

- Names of the organizations involved in the agreement.
- What service(s) and other work will be performed under the agreement by what organization.
- Duration of the agreement.

Letters of Intent should include the following:

- Names of the organizations involved in the agreement.
- High level summary of what service(s) and other work will be performed under the agreement by what organization with an agreement by each agency to enter into a formalized MOU upon award receipt

MOUs/Letters of Intent should be submitted as one separate attachment to the application.

Unsigned draft MOUs may be submitted with the application, but the applicant should describe in a cover page to the attachment why it is unsigned. Non-prosecutorial entities <u>must</u> include a letter of intent and/or MOU from a prosecutorial entity demonstrating a commitment to the project in order to move forward to the peer review process.

Additional Application Components

The applicant should attach the additional requested documentation listed below in JustGrants.

- Curriculum Vitae or Resumes: Provide resumes of key personnel who will work on the proposed project or a description of the experience and skills of key personnel necessary to implement the project.
- Tribal Authorizing Resolution: An application in response to this NOFO may require
 inclusion of Tribal authorizing documentation as an attachment. If applicable, the
 applicant will upload the Tribal authorizing documentation as an attachment in
 JustGrants. See the <u>Application Resource Guide</u> for information on Tribal authorizing
 resolutions.
- Letters of Support: A letter of support is from an entity or individual that knows the
 applicant's work. The letter tends to speak to the applicant's capacity to implement their
 proposed project for the benefit of the community. It differs from an MOU in that the
 entity is not committing staff, services, or supplies to help the applicant implement the
 project. Applicants should include, for each named supporting entity, a signed letter of
 support that outlines the supporting entity's reasons for supporting the project.

Each letter of support may include descriptions of the following:

- Relationship between the applicant entity and the supporting entity.
- Need for and benefits that would be gained from the project.
- Applicant's capacity to complete the proposed project.

Letters of support should be signed and submitted as one separate attachment to the application in JustGrants.

• **Timeline:** Provide a timeline listing key activities and milestones, and the quarters during which they will take place.

Potential Environmental Impact: The National Environmental Policy Act (NEPA) of 1969 (Public Law No. 90-190; 42 U.S.C. § 4371, et seq.) established a national policy to promote the protection and enhancement of the environment. This policy was in response to growing concerns about the ecological balance and preservation of wildlife in the United States while meeting the demands of a growing population. Any BJA grant recipient with a project involving the use of chemicals, or involving construction, renovation, or remodeling, must complete the appropriate NEPA process prior to project initiation.

A Categorical Exclusion (CATEX)—a class of actions that, either individually or cumulatively, would not have a significant effect on the human environment and therefore would not require preparation of an environmental assessment or environmental impact statement under NEPA—may be available for some projects where the environmental impact is minimal. A Programmatic Environmental Assessment (PEA) has been conducted that may cover certain projects, particularly those limited to routine indoor laboratory activities.

Alternatively, a grant recipient may be required to conduct an environmental assessment (EA), to assess the need for a project or proposed action, alternatives to the project/action, and the environmental impacts of the proposed and alternative project/action. If a grantee is required to conduct an EA, BJA will provide this service free of charge. Applicants do not need to allocate funding for this process in their grant applications.

Depending on a review of the project, after award grant recipients may be asked to provide additional information, so BJA can determine if either the CATEX or the PEA completes the NEPA process for particular projects or if an EA is necessary. For more information regarding NEPA, please visit https://bja.ojp.gov/national-environmental-policy-act-nepa-guidance.

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities: JustGrants will prompt each applicant to indicate if it is required to complete and submit a lobbying disclosure under 31 U.S.C. § 1352.

The applicant is required by law to complete and submit a lobbying disclosure form (Standard Form/SF-LLL) if it has paid or will pay any person to lobby in connection with the award for which it is applying AND this application is for an award in excess of \$100,000. This disclosure requirement is not applicable to such payments by an Indian Tribe, Tribal organization, or any other Indian organization that are permitted by other federal law.

Lobbying means (for this requirement) influencing or attempting to influence an officer or employee of any agency, a member of Congress, an officer or employee of Congress, or an employee of a member of Congress. See 31 U.S.C. § 1352; 28 C.F.R. part 69. Note: Most applicants do not engage in activities that trigger this disclosure requirement.

An applicant that is not required by law (31 U.S.C. §1352) to complete and submit a lobbying disclosure, should enter "No." By doing so, the applicant is affirmatively asserting (under applicable penalties) that it has nothing to disclose under 31 U.S.C. § 1352 with regard to the application for the award at issue.

Disclosure of Duplication in Cost Items: To ensure funding coordination across grantmaking agencies, and to avoid unnecessary or inappropriate duplication of grant funding, the applicant must disclose if it has any pending applications for federal funding, including pending

applications for subawards of federal funds, for the same project and the same budget items included in this proposal. Complete the JustGrants Applicant Disclosure of Duplication in Cost Items form. See the Application Resource Guide for additional information.

DOJ Certified Standard Assurances: Review and accept the DOJ Certified Standard Assurances in JustGrants. See the <u>Application Resource Guide</u> for additional information.

DOJ Certifications: Review the DOJ document <u>Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; <u>Coordination with Affected Agencies</u>. An applicant must review and sign the certification document in JustGrants. See the <u>Application Resource Guide</u> for more information.</u>

Applicant Disclosure and Justification – DOJ High-Risk Grantees (if applicable): If applicable, submit the DOJ High-Risk Disclosure and Justification as an attachment in JustGrants. A DOJ high-risk recipient is an award recipient that has received a DOJ high-risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, noncompliance with award terms and conditions on prior awards, or that is otherwise not responsible. See the Application Resource Guide for additional information.

Submission Dates & Times

Refer to <u>Basic Information: Key Dates and Times</u> for the submission dates and times.

Applicants should submit their applications as early as possible and recommended not later than 48 hours before the deadlines. To be considered timely, the full application must be submitted in JustGrants by the JustGrants application deadline. Applicants will use the Certify and Submit feature in JustGrants to confirm that all required application components have been entered, which includes identifying the Authorized Representative for the applicant. Once the application is submitted, the Application Submitter, Authorized Representative, and Entity Administrator receive a confirmation email.

An applicant will receive emails after successfully submitting application components in Grants.gov and JustGrants and should retain all emails and other confirmations received from the SAM.gov, Grants.gov, and JustGrants systems.

Experiencing Technical Issues Preventing Submission of an Application (Technical Waivers)

If an applicant misses a deadline due to unforeseen technical issues with SAM.gov, Grants.gov, or JustGrants, the applicant may request a waiver to submit an application after the deadline. OJP will only consider requests to submit an application via alternative methods or after the deadline when the applicant can document that there is a technical issue with a government system that was beyond their control and that prevents submission of the application via the standard process prior to the deadlines. Issues resulting from circumstances within the applicant's control, such as failure to begin the SAM.gov, Grants.gov, or JustGrants registration and application process in sufficient time, will not be considered.

Requests and documentation must be sent to the OJP Response Center at OJP.ResponseCenter@usdoj.gov, Applicants should follow these steps if they experience a technical issue:

1. Contact the relevant help desk to report the issue and receive a tracking number.

See <u>Basic Information</u>: <u>Contact Information</u> for the phone numbers, email addresses, and operating hours of the SAM.gov, Grants.gov, and JustGrants help desks. Reports of technical issues to the help desk must occur **before** the application deadline.

If an applicant calls the help desk and experiences a long wait time, they can also email the help desk to obtain a tracking number. Tracking numbers are generated automatically when an applicant emails the applicable service desk, and for this reason, long call wait times for support do not relieve the applicant of the responsibility of getting a tracking number.

- 2. If an applicant has technical issues with SAM.gov or Grants.gov, the applicant must contact the OJP Response Center at OJP.ResponseCenter@usdoj.gov within 24 hours of the Grants.gov deadline to request approval to submit after the deadline. The applicant's request will need to include:
 - A description of the technical difficulties experienced (provide screenshots if applicable).
 - A timeline of the applicant's submission efforts (e.g., date and time the
 error occurred, date and time of actions taken to resolve the issue and
 resubmit, and date and time support representatives responded).
 - An attachment of the complete grant application and all the required documentation and materials (this serves as a "manual" submission of the application).
 - The applicant's unique entity identifier (UEI).
 - Any SAM.gov, Grants.gov, and JustGrants Service Desk tracking/ticket numbers documenting the technical issue.
- 3. If an applicant has technical issues with JustGrants that prevent application submission by the deadline, the applicant must contact the OJP Response Center at OJP.ResponseCenter@usdoj.gov within 24 hours of the JustGrants deadline to request approval to submit after the deadline. See step 2 for the list of information the applicant must provide as part of its request.

As a reminder: the waiver request will not be considered unless it includes documentation of attempts to receive technical assistance to resolve the issue prior to the application deadline. OJP will review each waiver request and the required supporting documentation and notify the applicant whether the request for late submission has been approved or denied. An applicant that does not provide documentation of a technical issue (including all information previously listed), or that does not submit a waiver request within the required time period, will be denied.

For more details on the waiver process, OJP encourages applicants to review the "Experiencing Technical Issues" section in the <u>Application Resource Guide</u>.

APPLICATION REVIEW

Responsiveness (Basic Minimum Requirements) Review

OJP screens applications to ensure they meet the basic minimum requirements (BMR) prior to conducting the merit review. Following are the basic minimum requirements for this funding opportunity. If OJP determines that an application does not include these elements, it will not proceed to merit review and will not receive any further consideration.

- The application is submitted by an eligible applicant.
- The requested award amount does not exceed the award ceiling.
- The application is responsive to the scope of the NOFO.
- The following application elements are included:
 - SF-424 (Grants.gov)
 - Proposal Narrative (JustGrants)
 - Budget detail form, which includes the budget items, their calculations, and explanation (JustGrants)
 - If lead applicant <u>is not</u> a prosecutorial entity: Letter of Intent and/or Memorandum of Understanding for all project partners, but at minimum, for a prosecutorial entity.
 - Applicant State or local government entities only: Certification by the Chief Executive Officer (or senior official) of the Applicant Government (using the Appendix 1 template)

Applicants whose application fails to meet the BMR are provided notice (including an appropriate point of contact for questions) within a few weeks after the submission due date.

Merit Review Criteria

Peer Review Criteria

Applications that meet the basic minimum requirements will be evaluated for technical merit by peer reviewers based on how the proposed project/program addresses the following criteria:

- Statement of the Problem/Description of the Issue (15%): What critical issue or problem the applicant is proposing to address with this project.
- **Project Goals and Objectives (5%):** How the proposed project will address the identified need and the purpose of the funding opportunity.
- Project Design and Implementation (40%): The strength of how the applicant will
 implement activities, including the soundness of the project design and how the activities
 align to the stated goals and objectives and grant program requirements such as those
 related to DNA analysis, FGG, and ViCAP.
- Capabilities and Competencies (20%): The applicant's administrative and technical
 capacity to successfully complete this project. The strength of the proposed project team
 and collaborative partnerships accompanied by sufficiently descriptive MOUs/Letters of
 Intent.
- **Budget (15%):** Completeness and cost effectiveness. The budget and associated narrative should correlate with the proposed activities described in the Project Design and Implementation.

• Other (5%): The applicant's understanding of the program's suspect DNA requirement as it pertains to the definition herein.

Programmatic and Financial Review Criteria

After the peer review, applications undergo additional programmatic and financial reviews. OJP staff may reach out to applicants during the programmatic or financial review if a submitted form is incomplete or needs to be updated. Note that OJP staff are not authorized to provide information on peer review scores or comment on programmatic, risk, or budget/financial reviews while the merit review is in progress.

In addition to BMR and peer review criteria, other important considerations for OJP include geographic coverage, strategic priorities (including, but not limited to, the priority areas already mentioned, if applicable), available funding, past performance, and the extent to which the budget detail form accurately explains project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles. If cost sharing/match is not required for this opportunity, applicants will not receive higher consideration by proposing a voluntary match contribution in their budget.

Risk Review

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to applicant risk. OJP assesses whether an applicant with one or more prior federal awards has a satisfactory record of performance, integrity, and business ethics, including by (among other things) checking whether the applicant is listed in SAM.gov as excluded from receiving a federal award.

Depending on the severity and nature of the risk factors, the risk assessment may result in the removal of an applicant from consideration or selection for award, or it may result in additional post-award conditions and oversight for an awarded applicant.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM.gov.

Important Note on Responsibility/Qualification Data (formerly FAPIIS): An applicant may review and comment on any information about its organization that currently appears in SAM.gov and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in SAM.gov, in its assessment of the risk posed by the applicant.

Selection Process

All final award decisions will be made by the Assistant Attorney General, unless a statute explicitly authorizes award decisions by another official or there is written delegation of authority to another official. This official may consider not only peer review ratings and program office recommendations, but also other factors as indicated in the "Application Review" section to make final award decisions. For additional information on the application review process, see the <u>Application Resource Guide</u>.

AWARD NOTICES

Federal Award Notices

For successful applicants, JustGrants will send a system-generated email to the Application Submitter, Authorized Representative, and Entity Administrator with information on accessing their official award package in JustGrants. The award package will include key information (such as funding amount and period of performance) as well as award conditions that must be followed. The Authorized Representative for the entity should accept or decline the award within 45 days of the notification. See the Application Resource Guide for information on award notifications and instructions.

Applicants not selected for an award will receive notification after all award recipients have been notified. OJP also provides unsuccessful applicants with a summary of peer reviewer comments.

Future Funding Opportunities

OJP may, in certain cases, provide additional funding in future years to awards made under this funding opportunity through continuation awards. When making continuation award decisions, OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the progress of the work funded under the award.

Applications submitted under this FY 2025 funding opportunity may be funded in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.



POST-AWARD REQUIREMENTS AND ADMINISTRATION

Reporting

All award recipients under this funding opportunity will be required to submit the following reports and data:

- Quarterly financial reports.
- Semi-annual performance reports.
- Final financial and performance reports.
- If applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions.

See the <u>Application Resource Guide</u> for additional information on specific post-award reporting requirements, including performance measure data and the method for submitting reports in OJP's online systems. Future awards and fund drawdowns may be withheld if reports are delinquent, and in appropriate cases, OJP may require additional reports.

Performance Measure Reporting

Award recipients are required to submit performance measure data and performance reports in JustGrants on a semi-annual basis. Applicants selected for an award will receive further guidance on post-award reporting processes.

Program- and Award-Specific Award Conditions

OJP includes various conditions on its awards. These may include program-specific conditions, which typically apply to all recipients of a funding opportunity, and award-specific conditions, which are included to address recipient-specific issues (e.g., programmatic or financial risk). Recipients may view all conditions, and actions required to satisfy those conditions, in the award package in JustGrants.

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the Application Resource Guide.

Civil Rights Compliance

If a successful applicant accepts funding from OJP—as a recipient of OJP funding—that award recipient must comply with certain federal civil rights laws that prohibit the award recipient from discriminating on the basis of race, color, national origin, sex, religion, or disability in how it delivers its program's services or benefits and in its employment practices. The civil rights laws that may be applicable to the award include, but are not limited to, Title VI of the Civil Rights Act of 1964, the nondiscrimination provisions of the Omnibus Crime Control and Safe Streets Act of 1968, and Section 504 of the Rehabilitation Act of 1973. These and other federal civil rights laws are discussed in greater detail on OJP's Legal Overview—FY 2025 Awards webpage under the

"Civil Rights Requirements" section. Additional resources are available from the OJP Office for Civil Rights.

Compliance with federal civil rights and nondiscrimination laws is material to the government's decision to make any award and payment under this program, including for purposes of the False Claims Act, and each recipient will be required to certify (in its acceptance of the conditions of the award) that it does not operate any programs (including any such programs having components relating to diversity, equity, and inclusion) that violate any applicable Federal civil rights or nondiscrimination laws.

See OJP's <u>Partnerships with Faith-Based and Other Neighborhood Organizations webpage</u> for specific information for faith-based organizations applying under this NOFO.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the <u>Application Resource</u> <u>Guide</u> for additional information.

Information Technology Security Clauses

An application in response to this NOFO may require inclusion of information related to information technology security. See the <u>Application Resource Guide</u> for more information.

Other Reporting Requirements

Applicants and recipients are required to notify OJP if you know that you or any of your organization's principals for the award transaction are presently excluded or disqualified (*i.e.*, debarred or suspended) or otherwise meet any of the criteria in 2 C.F.R. 180.335. Recipients must comply with requirements in 2 C.F.R. Part 180, as implemented by DOJ in 2 C.F.R. Part 2867, which, among other things, require recipients to check certain information sources and, in some cases, notify the federal awarding agency prior to the agency awarding federal funds via contracts or subawards.

If a recipient's award includes a federal share of more than \$500,000 over the period of performance of the award, then the award (per 2 C.F.R. 200.113) will include a condition that may require the recipient to report and maintain certain information (relating to certain criminal, civil, and administrative proceedings) in SAM.gov. See the <u>Reporting Requirements page</u> for more information.



Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the projects and activities funded under this NOFO. For additional information on what should be included in the application, see the Application Resource Guide section "Information Regarding Potential Evaluation of Programs and Activities."

Freedom of Information and Privacy Act

See the <u>Application Resource Guide</u> for important information on the Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a).

Applicants are advised not to include any unnecessary personally identifiable information, sensitive law enforcement information, or confidential financial information with the application.

Provide Feedback to OJP

See the Application Resource Guide for information on how to provide feedback to OJP.

APPLICATION CHECKLIST

BJA FY25 Prosecuting Cold Cases Using DNA

This application checklist has been created as an aid in developing an application. For more information, reference the "OJP Application Submission Steps" in the OJP Grant Application Resource Guide and the DOJ Application Submission Checklist.

SAM.gov Registration/Renewal

 Confirm that your entity's registration in the System for Award Management (SAM.gov) is active through the NOFO period. Submit a new or renewal registration in SAM.gov, if needed (see <u>Application Resource Guide</u>).

Grants.gov Registration

- Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password (see <u>Application Resource Guide</u>).
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see <u>Application Resource Guide</u>).

Grants.gov Opportunity Search

- Search for the funding opportunity in Grants.gov using the opportunity number, assistance listing number, or keyword(s).
- Access the funding opportunity and application package (see Step 7 under "OJP Application Submission Steps" in the Application Resource Guide).
- Sign up for Grants.gov email notifications (optional) (see <u>Application Resource Guide</u>).

Funding Opportunity Review and Project Planning

- Review all sections of the NOFO.
- Confirm your entity is eligible to receive funding (see Eligibility: Eligible Applicants).
- Confirm your proposed budget is within the allowable limits (see <u>Basic Information:</u>
 <u>Funding Details</u>), includes only allowable costs (see <u>Application Contents, Submission Requirements</u>, and <u>Deadlines: Budget Detail Form</u>), and includes cost sharing if applicable (see <u>Eligibility: Cost Sharing/Match Requirement</u>).
- Review the performance measures for this funding opportunity and confirm you will be prepared to collect and report on this data (see <u>Program Description: Performance</u> <u>Measures</u>).
- Review the "<u>Legal Overview—FY 2025 Awards</u>" in the <u>OJP Funding Resource Center</u> and confirm you are prepared to follow the requirements.
- Read OJP policy and guidance on conference approval, planning, and reporting under "Listing of Costs Requiring Prior Approval" in the <u>DOJ Grants Financial Guide</u> or see the Application Resource Guide.

Submission Step 1: Grants.gov

After registering with SAM.gov submit the SF-424 in Grants.gov.

- Complete and submit the SF-424 by the deadline.
- Confirm Section 8F of the SF-424 lists the name and contact information of the individual who will complete the application in JustGrants.

- Confirm that, within 48 hours of your submission in Grants.gov, you receive four (4)
 Grants.gov email notifications:
 - o A submission receipt
 - A validation receipt
 - A grantor agency retrieval receipt
 - o An agency tracking number assignment
- If no Grants.gov receipt and validation email is received, or if error notifications are received, contact the OJP Response Center at 800-851-3420, 202-353-5556, or OJP.ResponseCenter@usdoj.gov or the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, or support@grants.gov regarding technical difficulties (see the Application Resource Guide section on "Experiencing Unforeseen Technical Issues").
- Confirm that, within 24 hours after receipt of confirmation emails from Grants.gov, the individual listed in Section 8F of the SF-424 receives an email from JustGrants with login instructions.

Submission Step 2: JustGrants

- Complete the following information:
 - Entity and User Verification (first-time applicants)
 - Standard Applicant Information
 - Proposal Abstract
 - Financial Management and System of Internal Controls Questionnaire (see <u>Application Resource Guide</u>)
 - Agency Funding Priorities Inventory
- Upload the Proposal Narrative.*
- Complete the budget detail form.*
- Upload other budget/financial attachments, as applicable.*
- Upload additional application components, as applicable.*
 - If lead applicant <u>is not</u> a prosecutorial entity: Letter of Intent/Memorandum of Understanding for all project partners, but at minimum, for a prosecutorial entity.
 - Applicant State or local government entities only: Upload properly executed Certification by the Chief Executive Officer (or senior official) of the Applicant Government, using only the certification template provided in the specified Appendix to this NOFO.*
- Complete the required disclosures and assurances:
 - Disclosure of Lobbying Activities and submission of SF-LLL, if prompted by the system
 - Disclosure of Duplication in Cost Items
 - DOJ Certified Standard Assurances
 - Applicant Disclosure and Justification DOJ High-Risk Grantees
- Complete the required DOJ Certification on Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Coordination with Affected Agencies.

*Note: Items designated with an asterisk must be submitted for an application to meet the basic minimum requirements review. If OJP determines that an application does not include the designated items, it will neither proceed to peer review nor receive further consideration.

Application Deadlines & Application Checklist Other Basic Eligibility Program Award Post-Award Information Description Contents Review **Notices** Requirements Information

JustGrants Review, Certification, and Application Submission

- Address any validation errors displayed on screen after attempted submission, then return to the "Certify and Submit" screen to submit the application.
- Note the confirmation message at the top of the page. Users will also receive a notification in the "bell" alerts confirming submission.
- If you do not receive an application submission confirmation email or validation from JustGrants, or if an error notification is received, please contact the JustGrants Service Desk at 833-872-5175 or JustGrants.Support@usdoj.gov. See the Application Resource-Guide for additional information.

Appendix 1

U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS

Certification by the Chief Executive Officer (or senior official) of the Applicant Government

On behalf of the applicant named below, and in support of its application, I certify under penalty of perjury to the Office of Justice Programs ("OJP"), U.S. Department of Justice ("USDOJ"), that all of the following are true and correct:

- (1) I am the chief executive officer of the State or local government ("the jurisdiction") of which the applicant entity named below is a part (or a senior official of the jurisdiction, with the legal authority to bind the same), I have received appropriate legal advice as to this certification, and I have the authority to make this certification on my own behalf as chief executive officer (or senior official) and on behalf of the jurisdiction and the applicant entity. I understand that OJP will rely upon this certification as a material representation in any decision to make an award to the applicant entity.
- (2) I have carefully reviewed (or have received pertinent legal advice concerning) 8 U.S.C. §§ 1373(a) & (b) and 1644, including the prohibitions on certain actions by State and local government entities, agencies, and officials regarding information on citizenship and immigration status.
- (3) I (and the applicant entity) understand that, for purposes of this certification, the term "program or activity" means what it means under title VI of the Civil Rights Act of 1964 (see 42 U.S.C. § 2000d-4a), and that terms used in this certification that are defined in 8 U.S.C. § 1101 mean what they mean under that section 1101, except that the term "State" also shall include American Samoa (cf. 42 U.S.C. § 901(a)(2)).
- (4) I (and the applicant entity) assure that the applicant entity (and its officials and other personnel) will comply with 8 U.S.C. §§ 1373 and 1644 in any "program or activity" receiving federal financial assistance under any award made by OJP pursuant to this application. I further certify that any subrecipient (at any tier) of such federal financial assistance (and its officials and other personnel) will also comply with 8 U.S.C. §§ 1373 and 1644.

I acknowledge that a materially false, fictitious, or fraudulent statement (or concealment or omission of a material fact) in this certification, or in the application that it supports, may be the subject of criminal prosecution (including under 34 U.S.C. § 10271 or under 18 U.S.C. § 1001 or 1621, and may subject me and the applicant entity to civil penalties and administrative remedies for false claims or otherwise (including under 31 U.S.C. §§ 3729–3730 and §§ 3801–3812). I also acknowledge that OJP awards, including certifications provided in connection with such awards, are subject to review by USDOJ, including by OJP and by the USDOJ Office of the Inspector General.

Signature of Chief Executive Officer (or senior official) of the Applicant Government	Date of Certification
Printed Name of Chief Executive Officer (or senior official)	Title of Chief Executive Officer (or senior official)
Name of Applicant Government Entity	