U.S. Department of Justice Office of Justice Programs *Executive Office for Weed and Seed* 

SEED

ð

WEED



**November/December 2001** 

G

A

8

Α

Z I N

Ε

Volume IX, Number 5

South Tucson Weed and Seed's Veterans Day Parade in Arizona page 12

# NOVEMBER/DECEMBER 2001



Letter From the Assistant Attorney General	3
What's Working	
Law Enforcement	4
Prevention, Intervention, and Treatment	6

Weed & Seed In-Sites

Executive Office for Weed and Seed

is a publication of the

U.S. Department of Justice

Office of Justice Programs

810 Seventh Street NW.

Washington, DC 20531

Stephen Rickman, Director

Robert M. Samuels, Deputy Director

Cheryl Driscoll, Supervisory Grants Manager

Paul Casagrande, Special Projects Coordinator

Kathleen Severens, Director of Community

Nancy Ware, Director of Technical Assistance and Training

Louise Lucas, DEFY Coordinator and Reentry Programs Coordinator

Phone: 202-616-1152

Fax: 202–616–1159 www.ojp.usdoj.gov/eows

Community Policing	9
Economic Development	10
September 11, 2001, Need and Seed Tribute	12
DEFY	12
Ninners	17
Departments	
Web Sight	20
Conference Corner	21
EOWS News	22
Resources	23

Edison Aponte, Faith Baker, Michael Connor, Jonathan Faley, Sharron Fletcher, Romia Gore, Robert Hendricks, Erin Holbert, Dionne Johnson, Katherine Mera, Andrew Press, Shannon Taitt, Geroma Void, Program Managers

Claude Thomas, Chief of Staff

Mary Breen, Anita Snyder, Special Assistants to the Director

Linda Hawkes, Administrative Officer/Grant Specialist

Prince Cummings, Program Analyst

Penne Soltysik, Public Relations Specialist and *In-Sites* Editor

Lisa Huff-Galloway, Secretary

Jessica Caldwell, Tracy DaCosta, Special Assistants, Technical Assistance and Training Division

Please send all submissions, comments, or address corrections to the above address.

On the Cover

Dispute Resolution

SSG Robert Powell helps Eliza Reyna from the South Tucson Weed and Seed site down from a truck during the Tucson Veterans Day Parade. See page 12. Photo courtesy of Marcia Roberts.



# FROM THE ASSISTANT ATTORNEY GENERAL

I am so pleased to greet all of our Weed and Seed communities. I have a great affinity for you and the work you do, having served as U.S. Attorney in a Weed and Seed community and as the first Director of the Executive Office for Weed and Seed in 1992. This issue of *In-Sites* focuses on Weed and Seed communities in the aftermath of September 11, 2001. With that in mind, I would like to share some of my thoughts with you.

The events of September 11 are seared in all of our memories. On that tragic day, life in America changed forever, and I think something changed in each of us as well. Shortly after the attacks, I visited "ground zero" in New York



City and met with local officials and recovery workers. I expected to be horrified at the sheer evil the scene represented—and I was. I expected to be overcome with emotion—and I was. But my overriding impression was one of reverence, defiance, strength, and affirmation. The hundreds of rescue workers who slept only when exhaustion forced them to rest . . . the hundreds of American flags that were hung, letters that were written, and other tributes to those who lost their lives . . . the unflagging dedication of those who gave thousands of hours to assist the survivors . . . all of these sights convinced me that terrorists will never defeat our country.

This spirit of perseverance and patriotism is echoed in Weed and Seed neighborhoods across America. From the prayer vigil in Selma, California, to the Weed and Seed Mobile Community Outreach Police Station van deployed by the City of Norwalk, Connecticut, to generate light at ground zero on that terrible, dark day to the Tucson, Arizona, Veterans Day Parade honoring America's heroes to the Assistant U.S. Attorneys in the U.S. Virgin Islands who teach high school students the values of faith and freedom that are the core of our Constitution, Weed and Seed communities have pulled together to respond to the terrorist attacks on our Nation.

These few examples and the everyday work of all of our citizens on the Weed and Seed Steering Committees—residents, law enforcement and emergency response officials, faith-based groups, local businesses, and schools—convince me that our resolve as a Nation is strong. As we are called to action, Weed and Seed neighborhoods continue to respond. They care for families with loved ones on active military duty; strengthen law enforcement and counterterrorism activities; develop local emergency response and security plans; evaluate fire, rescue, and public health resources; monitor local economic development; and encourage the faith-based community to assist people of all faiths in the healing process.

Preparing our Nation to respond to the threat of terrorism on U.S. soil is another important focus for the Office of Justice Programs (OJP). Since September 11, OJP has been working hard to support the Nation's response to the attacks on America.

- Through our Public Safety Officers' Benefits Program, our Bureau of Justice Assistance is providing financial assistance to the families of the courageous firefighters, police officers, medical rescue personnel, and other public safety officers who died while trying to save the lives of others in the World Trade Center attack.
- Our Office for Victims of Crime, since that first day, has provided crisis counseling and helped victims to access assistance, including services and financial compensation supported through our funding programs.
- Our National Institute of Justice provided expertise and high-tech camera equipment to assist in recovery efforts at the World Trade Center and the Pentagon and is working with the Federal Aviation Administration to identify technology that will assist in airport security.
- Our Office for Domestic Preparedness worked closely with New York officials to reestablish the city's Emergency Operations Center, which was destroyed in the attack, and continues to provide equipment funding, training, technical assistance, and support for national, State, and local exercises to enhance the capacity of State and local agencies to respond to domestic terrorism.

We will continue to work closely with the White House Office of Homeland Security to determine other ways that OJP resources and expertise can help our Nation prevent and respond to terrorism. However, the real work of mobilizing America to meet this challenge lies within our communities. Over the past 10 years, I have seen firsthand how powerful Weed and Seed partnerships can be in ensuring public safety. I look forward to working with you to help our country meet the challenge of domestic terrorism.

Deborah J. Daniels Assistant Attorney General Office of Justice Programs

#### LAW ENFORCEMENT -

Law enforcement task forces across the country credit Weed and Seed for providing them with a direct link to the community. By partnering with Weed and Seed, task forces comprising various Federal, State, and local partners find themselves with the tools they need to "hit the streets."

In the next three issues of In-Sites, task force efforts in Weed and Seed communities will be highlighted to demonstrate effective approaches and creative partnerships. EOWS encourages sites to submit information regarding their task force initiatives. Share with In-Sites readers photos of your task force operation, seizure counts from your raids, or commentary on what makes your task force successful. Members of law enforcement not already connected to a task force effort in Weed and Seed communities should contact the site's coordinator or call EOWS at 202–616– 1152 to speak with a Program Manager and learn more about linking to a Weed and Seed site.

## Weed and Seed Provides Resources for Task Force in Central Maine Kathy Spellacy

he primary mission of the Central Maine Violent Crimes Task Force (CMVCTF) is to seek out and arrest people who have committed violent crimes in Androscoggin County and central Maine. The Androscoggin Weed and Seed initiative funded the task force's efforts to remove guns from the streets of central Maine. As the task force has grown and become better known, law enforcement agencies throughout the country have sought their assistance. The task force demonstrates exactly what a multiagency, multijurisdictional unit can accomplish.

From July 1999 through July 2001, the task force ranged in size from just two agents to a full compliment of six. (All agents assigned to the task force are deputized by the U.S. Marshals Service.) Though not as large and complex as other task forces across the country in much bigger areas, CMVCTF removed more than 100 illegally possessed guns from the streets of central Maine in just 24 months. In addition, the task force arrested 7 individuals with outstanding murder warrants, 5 individuals for attempted murder, and 12 fugitives

According to the Maine Uniform Crime Report, the violent crime rate among Maine juveniles increased about 20 percent between 1988 and 1997. In an attempt to remove the number of illegal guns and target wanted felons on the streets of central Maine, a task force partnered with its local Weed and Seed site. Today, 100 fewer illegal handguns plague communities in central Maine.

#### Between 1986 and 1997, the rate of Maine juveniles arrested for possessing weapons nearly doubled.

*Source: Maine Uniform Crime Report* 

wanted by Maine authorities who had fled the State. Forty-six individuals were charged with felony possession of a firearm, and four armed career criminals were sentenced to Federal prison for terms ranging from 15 years to life. These accomplishments have had a profound impact on the community and the court system.

Weed and Seed funding gave the task force the resources they needed to operate efficiently. The task force, which once operated out of a basement with two phones for four to six agents to share, was able to upgrade their office. They now can accommodate up to eight agents, providing each agent with a desk and telephone line. Office rental, training classes, and undercover equipment were supplied through the Weed and Seed site. Without the Weed and Seed program, the Central Maine Violent Crimes Task Force would be unable to accomplish its goals and fulfill its mission.

To learn more about effective task force approaches to removing illegal guns off the streets, request a free copy of the Bureau of Justice Assistance's *Reducing Illegal Firearms Trafficking: Promising Practices and Lessons Learned* (NCJ 180752). This and many other valuable publications from the Office of Justice Programs are available online at **www.ncjrs.org**.



# denticers (a Police

## Minneapolis Officers Focus on Saturation Detail in the Phillips Neighborhood

Christina Kendrick

n May 11, 2001, the Minneapolis Police Department's 3d Precinct conducted a saturation detail in the Phillips Neighborhood, a neighborhood in which more than half of the residents live in poverty. Ongoing problems exist with narcotics trafficking, gang violence, prostitution, and other related crimes and calls for police service are higher than any other neighborhood in Minneapolis. In an effort to connect with the community, more than 60

welcomed the officers and thanked them for their work. Local Weed and Seed site coordinators and staff from the U.S. Attorney's Office also thanked the officers, gave details regarding the use of Weed and Seed funds to support "weeding" efforts, and provided a brief overview outlining the details and goals of the saturation. Finally, the group of officers went over the process for identifying and removing anyone from the community who was found committing a



Officers from the Minneapolis Police Department's 3d Precinct prepare for the saturation detail of the Phillips Neighborhood to let residents know they care about the community's well-being.

law enforcement officers gathered in the Phillips Neighborhood to orchestrate a 1-day community "cleanup." The goal of the detail was to let local residents know that narcotics trafficking, prostitution, or any offense that affects the livability of the neighborhood would not be tolerated.

Roll call was held at 6 p.m. at the Franklin Avenue Community Safety Center. Dinner for the officers was provided by the American Indian Business Development Corporation (AIBDC). Community members from AIBDC and local business owners criminal act. The community established a temporary booking unit, and three investigators from the police department were assigned to book, interview, and/or debrief arrestees. By walking through the community and visiting with local businesses and residents, officers were able to identify individuals with outstanding warrants, people who were causing a public nuisance, or people they knew were wanted by the police on other charges.

The saturation led to 65 arrests, mostly for misdemeanors, warrants, or "quality of life" violations, but officers also arrested an unregistered Level 3 Sex Offender. (In Minnesota, this type of offender has the highest risk for reoffending and is required to register his or her new addresses with local officials.) They also located two males wanted for parole violations and arrested a male wanted by authorities for burglary and obstruction of legal process with force. Probation officers were able to check the probation status of 13 offenders, and 19 gang members were contacted and identified by Gang Strike Force Officers (a special Antigang Task Force).

Finally, the effort received tremendous support from the Minneapolis Police Department's Community Crime Prevention/Safety For Everyone (CCP/SAFE) Unit. CCP/SAFE is a part of the Community Services Bureau of the Minneapolis Police Department. Officers in this unit work to reduce crime and improve the livability of the neighborhoods located in the 3d Precinct. Because of the officers' ongoing outreach efforts within the community, a high level of trust between officers and law-abiding residents exists. The relationship between the officers and residents and business owners was the driving force behind the overall saturation effort and the reason why officers were successful that day.

#### **Saturation Results**

#### Arrests

- 1 gross misdemeanor arrest
- 2 narcotics arrests
- 3 felony arrests (2 parole
- violators, 1 burglary warrant) 11 warrant arrests
- 48 misdemeanor arrests (e.g., possession of drug paraphernalia, consumption of alcohol in public, and littering)
- 65 total arrests

#### Contacts

- 1 city weapons ordinance (knife)
- 1 unregistered Level 3 Sex Offender
- 11 problem address visitations
- 16 petty misdemeanor traffic citations
- 19 gang members identifications
- 47 total contacts

## **Project Safe Neighborhoods** Student Pledge Against Gun Violence Helps Middle District of Florida Launch Initiative

Donna Schulz and Will Daniels

ttorney General John Ashcroft recently launched Project Safe Neighborhoods: America's Network Against Gun Violence, further demonstrating the Bush Administration's commitment to remove illegal guns from the streets of the United States. Under the direction of each U.S. Attorney, resources will be allocated to support both State and local prosecutors and investigators and fuel ongoing networking projects at the State and local levels. To enhance community outreach, each U.S. Attorney will work with community partnerships throughout his or her district to devise or enhance a gun violence reduction plan best suited for each community.

State's Attorneys' Offices look forward to bringing on additional staff and other resources to fully enforce the gun laws of the United States and the State of Florida and more effectively prosecute offenders.

The Middle District has successfully launched many collaborative projects, including the organization of 15 Weed and Seed sites. (Today, the USAO helps 8 of these Weed and Seed sites coordinate DEFY [Drug Education for Youth] programs, which mentor more than 250 children.) The announcement of PSN came at a time when USAO staff were coordinating ongoing partnerships in their communities to bring gun violence awareness to schools and community residents.

To appreciate beauty; to find the best in others; to leave the world a bit better. Whether by a healthy child, a garden, or a redeemed social condition. To know even one life has breathed easier because you have lived. This is to have succeeded.

-Ralph Waldo Emerson

When Project Safe Neighborhoods (PSN) was announced, the U.S. Attorney's Office (USAO) for the Middle District of Florida immediately adapted their Operation HALT the Violence! strategy to complement the resources of the PSN initiative. The Middle District Law Enforcement Coordinating Committee and community outreach staff are anxious to receive the reinforcement they need to better coordinate and improve partnerships to reduce gun violence. The Criminal Division of the U.S. and

#### Federal and State Experts Enhance Strategy

On behalf of its new Project Safe Neighborhoods initiative, the USAO for the Middle District of Florida has enhanced its ongoing firearms violence reduction strategy, Operation HALT the Violence! It has partnered with the Florida Regional Community Policing Institute (RCPI), the Florida Crime Prevention Association, the Florida Department of Law Enforcement, and the Office of the Florida Attorney General to provide specialized training to teachers, students, and parents on preventing and dealing with school violence. Halt the Violence! has led to the development and production of new prevention tools that are more attractive to today's youth than resources used in the past. For example, young people in middle school and high school classrooms across Florida now have access to Aftermath: Lessons in School Safety, an exciting and interactive CD-ROM created by RCPI to help youth examine healthy ways to deal responsibly with issues relating to guns, bullies, alcohol, and teenage suicide. This interactive teaching tool has been distributed to all of Florida's School Resource Officers (SRO) via the SRO network.

The Middle District and statewide partners have also used research from the Behavioral Science Unit of the Federal Bureau of Investigation (FBI) Academy, as well as the crime analysis division of the Florida Department of Law Enforcement, to further direct the strategic initiatives of Halt the Violence! The FBI, along with State and local leaders, law enforcement officers, and school system personnel, provided training at several statewide summits. By inviting witnesses and school leaders to provide testimonials and their strategic plans, Halt the Violence! coordinators have been best prepared to consider better ways to investigate or at least plan more effective approaches to dealing with the aftermath of tragic events (including acts of gun violence in schools) and how to prevent tragedies by intervening. Across the board, one strong recommendation resonated among partners: gun-violence reduction efforts need to incorporate a solid, proactive, and preemptive education



#### PREVENTION, INTERVENTION, AND TREATMENT



DEFY youth from the Middle District of Florida lead the Tampa community in the Student Pledge Against Gun Violence at a crime prevention rally held in downtown Tampa outside the U.S. Attorney's Office.

plan. Although USAO staff felt they had been conscientious about incorporating education into their holistic outreach plans in the past, the summits have served as great tools for expanding and directing the Middle District's gun violence reduction strategy. Based on the recommendations of these summits, PSN/HALT the Violence! is conducting community forums in Polk County/Lakeland/ Haines City and Hillsborough County/Tampa through a pilot program with funding from the Office of Community Oriented Policing Services and a partnership with the Fox Valley Technical Institute.

#### The Student Pledge Against Gun Violence

Most churches, camps, afterschool programs, and community police officers do what they can to prevent youth from resorting to violence under any circumstance. Halt the Violence! coordinators were anxious to link resources in the Middle District and strengthen efforts to change the attitudes of the youth in their schools. A growing national movement called Student Pledge Against Gun Violence (**www.pledge.org**) motivates students to get involved. By taking the Pledge, a student makes a conscious decision not to use guns to settle disputes and adopts an attitude that will influence his or her friends to do the same. Annual crime prevention events, vigils, and rallies are great ways to energize and unite a community against gun violence, but as time passes, typically so does the energy. Because of the Pledge, students are constantly reconnected to their commitment. They put their commitment into practice by continuously coordinating projects and communicating with classmates, teachers, and advisors. Throughout the year, pledge-takers also coordinate efforts in their community to spread gun violence awareness. The Student Pledge Against Gun Violence has proven to be a unique opportunity to personally involve students in the fight against gun violence. Through their collective commitment with millions of young people across the Nation, students have the power to impact the violent crime that is affecting their lives.

The Middle District of Florida encourages students across the State to take the Pledge and provide assistance in planning special events with their schools, other students, and their families. This USAO's Web site, www.usdoj.gov/ usao/flm, offers students ways to mobilize their classmates, increase awareness, and get others to take the Pledge. Many students and teachers in the Middle District use this Web site to get ideas, while others take the lead and coordinate their own events to best serve the needs of their community.

A USAO that wants to involve the schools in its district in the fight against gun violence will find that by incorporating the Pledge into its outreach plan, it can best help return its schools to safe havens for

learning and positive interaction among young people. This year, on the Day of National Concern about Young People and Gun Violence observed on October 17, thousands of youth across the great State of Florida signed the Student Pledge Against Violence. Throughout the years to come, Halt the Violence! partners will continue to plan and oversee Project Safe Neighborhoods initiatives in the Middle District, and coordinators will continue to count on the young people of Florida to provide leadership for their schools and their communities. Our young people are our future!

On August 2, 1996, Senate Resolution 282 was passed by unanimous consent in the U.S. Senate. The resolution, which officially named November 7, 1997, as the "Day of National Concern About Young People and Gun Violence," calls for national distribution of the Student Pledge against Gun Violence. In 2000, more than 2.4 million youth across America signed the Pledge. The annual observance of the Day of National Concern falls in mid-October.

## **Drug-Free Communities Support Program Grantees Announced**

n November 2001, 157 communities throughout the Nation were notified that they will share \$15 million in new Federal grants to strengthen their efforts to prevent illegal drug and alcohol use by young people. The Drug-Free Communities Support Program is overseen by the White House Office of National Drug Control Policy in partnership with the Office of Juvenile Justice and Delinquency Prevention. The program strengthens local coalition efforts to prevent and reduce young people's illegal use of drugs, alcohol, and tobacco by encouraging citizen participation in community intervention and prevention.

"The battle against substance abuse will be won by communities dedicated to addressing the many different reasons people use drugs," said Assistant Attorney General Deborah J. Daniels. "The Drug-Free Communities Program enables local communities to develop local solutions to local problems and lets residents participate in helping their neighbors and taking pride in their successes," added Daniels.

Weed and Seed sites have found that by tapping into Federal funding streams, they can get the provisions they need to accomplish the goals of their strategies. Through grant funding, technical assistance, and national networking, sites have been able to learn from other communities and have gained the resources needed to strengthen their own local initiatives. Weed and Seed communities, including those in Albuquerque, New Mexico; Providence, Rhode Island; Freeport, Illinois; and Battle Creek, Michigan, have coordinated initiatives funded by the Drug-Free Communities Support Program to strengthen their prevention, intervention, and treatment initiatives. In-Sites will feature information about the approaches these communities use and the progress they make as they continue to coordinate efforts to make their communities healthy.

Find out how to get involved with the Drug-Free Communities Support Program! At this year's Weed and Seed Grant Application Kit Workshop, EOWS staff will teach Weed and Seed sites how to apply to the fiscal year (FY) 2002 Drug-Free Communities Support Program. The Application Kit Workshop will be held February 25-27, 2002, in Indianapolis, Indiana. On February 28, 2002, sites will get guidance on how to strengthen their own prevention, intervention, and treatment strategies with the support of the Drug-Free Community Support Program.

Learn more about the initiatives supported through the Drug-Free Communities Support Program and grantee projects funded through FY 2001 at ojjdp.ncjrs.org/dfcs.

## Have You Met ADAM?

One of the only reliable and accurate sources of information available to communities about local drug trends is provided by the resources of ADAM—the National Institute of Justice's Arrestee Drug Abuse Monitoring program. By taking an analytical approach to information gathering upon intake of both the juvenile and adult arrestee populations, a community can best understand the attitudes associated with and frequency of specific activities. Understanding local perspectives on drug use, illegal firearms, teen sex, and public health is a crucial step for a community practicing or planning a comprehensive strategy such as Weed and Seed.

Each Weed and Seed site is strongly encouraged to seek the support of the analytical tools and training support funded through ADAM. As a Weed and Seed site, chances are you qualify under the protocol for ADAM support. The program provides critical aid to community planning, monitoring, and resource allocation. Visit www.adam-nij.net/ about1.htm for more information.



Arrestee Drug Abuse Monitoring Program

## Off-Duty Officers a Welcomed Presence at John R. Grubb YMCA in Des Moines, Iowa

our years ago, six officers (five of whom are still there) began a new off-duty assignment to serve and protect the YMCA, a primary Weed and Seed Safe Haven. Weed and Seed funded officer involvement at this site so that community residents could improve their physical well-being by participating in YMCA activities without being concerned about crime or harassment.

When the program first began, YMCA patrons and local residents had some unanswered questions, suspicions, and even resentment about the presence of police at the YMCA. However, over time they discovered that the officers were there to help the community and safeguard the rights of YMCA members. So far, the results have been quite positive. "We don't have any problems here," said Officer Chris Curtis. "No one has ever been barred from the YMCA, and there have been only two arrests-one for possible theft and one for intoxication-since the program began. Everyone is on a first-name basis, and it is a very relaxed environment."

On any weekday evening, you can see two of the five officers—in casual

dress but distinctly police officers walking around the YMCA grounds and talking with members and visitors. The officers work from 5 to 10 p.m. Monday through Friday. Even when they are not working, they are often found using the fitness equipment at the YMCA or just hanging out. They are a part of the community, and people are grateful for their presence.

In addition to covering the YMCA, the officers have been asked to settle disputes and assist with traffic accidents in the surrounding area. In some cases, they have been asked to answer minor legal questions for visitors to the YMCA. Ultimately, the participating officers believe their job is to be available to patrons of the YMCA and for neighborhood residents in general. "It's nice to work where the people appreciate you. It's not like that in other places in Des Moines," commented Officer Mike Westlake.

Officer Curtis said, "The kids seem to like us a lot, and we like them. They ask our advice and invite us to join in some activities. We're here to interact and socialize with the people who come to the Y."

Young people will often ask the officers about their equipment and what their jobs are like. Such interactions teach children about law enforcement and give them positive experiences with police officers. For the officers, children, and program staff at the YMCA, it is a win-win situation that has proved effective in promoting the Des Moines Weed and Seed initiative.

They are the unsung heroes of the John R. Grubb YMCA in Des Moines, Iowa: off-duty police officers whose presence at the YMCA and in the surrounding area makes the environment safer.

#### What's the best way to have your site featured in In-Sites?

Submit a story to *In-Sites*, and our staff will help you develop and polish the text! Please e-mail draft text to **soltysik@ojp.usdoj.gov** or submit it on disk via mail with your hardcopy original photos. Please include captions with your photos and send them to:

#### **In-Sites**

Executive Office for Weed and Seed 810 Seventh Street NW., Room 6131 Washington, DC 20531

Photos will be returned if a self-addressed envelope is included. Visit www.usdoj.gov/eows/insites.htm for more information on submitting your story to us. What's happening in your neighborhood? We look forward to hearing from you!

## ONYX Weed and Seed Creates Jobs and Fresh Attitude

**Richard Bray** 

n 1989, a group of residents in central city Toledo, Ohio, were frustrated over the growing problems in their community. The area was high in crime and low in economic opportunity. As a result, some of the residents turned to drugs or drug-related enterprises, increasing the population of both drug addicts and residents going to jail. To combat the situation, several residents founded **ONYX** (Organized Neighbors Yielding eXcellence), applied to the Internal Revenue Service for incorporation as a private nonprofit community development corporation, and started making plans to turn their community around. In 1998, ONYX, Inc., applied for and received Weed and Seed Official Recognition.

initiating a plan to help the unemployed population of their target area gain steady jobs, they could best counter other problems such as addiction and homelessness. With a starting point identified, the committee members discussed where they could place people in jobs. They decided to focus on the young men and women who had recently been released after serving time in jail. In addition, the site would find steady employment for individuals reentering the community after receiving addiction treatment in an inpatient facility.

#### **Fresh Attitude**

The Steering Committee, recognizing that the population they were targeting had lost their families, jobs, cars,

To address problems identified in a central city Toledo neighborhood, ONYX Weed and Seed takes a holistic approach to goal setting, resulting in a healthier neighborhood from which greater opportunities will grow.

ONYX Weed and Seed's objective and goals were clear: to create a visually appealing neighborhood by reducing the number of vacant lots in the ONYX Weed and Seed and surrounding community and employing and paying livable wages to people from the neighborhood. When the ONYX Weed and Seed Steering Committee discussed problems in the community, they agreed that the identified problems were somehow related. Problem properties, drug and alcohol use, and lack of steady employment continued to plague their streets despite the progress made in rehabilitating their housing stock and cleaning up the neighborhood's streets and parks. The committee members decided that by

and houses to addiction, established a support network to help these individuals get closer to recovery. ONYX Weed and Seed funded Fresh Attitude, a nontraditional approach to drug and alcohol rehabilitation. In 2000-2001, Fresh Attitude provided intensive case management and outpatient counseling services to 10 individuals who lived in the target area. The program's services operated out of the community's Safe Haven. Recovering addicts who participated in the program attended 2-hour group sessions twice a week, mandatory support group meetings (e.g., Alcoholics Anonymous) once a week, and individual counseling as needed and underwent periodic and random urine screening.

After its first year, Fresh Attitude coordinators celebrated their successful treatment of people in recovery but reinforced the need to provide a continuum of services and care (e.g., job placement, continued health services, and counseling) to those served. Many of its clients needed gainful and meaningful employment to support their continued road to recovery from addiction. Soon, ONYX Weed and Seed began to look in its own backyard for the solution.

#### ONYX Neighborhood Work Corps

Looking around the ONYX Weed and Seed community, evidence of progress was plentiful. Signs that the neighborhood was on the rebound after years of decay and neglect were starting to bring the community renewed hope and energy. The ONYX Weed and Seed neighborhood had seen the influx of more than 80 newly constructed homes, several rehabilitated homes, and a new retail center at a major intersection in the neighborhood. However, the conditions of unkempt vacant city-owned land, abandoned homes, and other properties were daily reminders that the dedication and hard work of the community were still much needed.

ONYX, Inc., staff understood that the city of Toledo lacked the human resources needed to properly maintain the vacant lots throughout the city. ONYX, Inc., directed by the goals set forth in its Weed and Seed strategy, made the connection to keep the neighborhoods of Toledo beautiful by employing residents who were advanced in their recovery. An economic development project that would assist the city with vacant land maintenance was born—ONYX Neighborhood Work Corps. ONYX

continued on page 16



# What's Working

## **Community Fair Links Services to Pine Bluff Residents**

Jessie Turner

n September 22, 2001, more than 500 residents of the University Park Neighborhood in Pine Bluff, Arkansas, took advantage of the University Park Community Fair. It was the first community event of its kind coordinated by Pine Bluff Weed and Seed. Residents of all ages socialized with neighbors, participated in a day of fun and games, and, most important, learned more about the programs and services coordinated by the partners of the local Weed and Seed site.

Pine Bluff Weed and Seed is a relatively new site, receiving Weed and Seed funding just this year. From recreation and athletics to mentoring and tutoring, residents can visit either of its two Safe Haven facilities for a wide variety of programs. However, the Steering Committee and site coordinators wanted the residents to be excited about the changes happening around them and to know that many supporters from within the community and from the surrounding area were committed to the Weed and Seed effort. Thus, the idea to host "Empowering and Engaging Community Residents" came to life.

To help spread the word to everyone in the Pine Bluff area about the great things happening thanks to the efforts of Pine Bluff Weed and Seed, coordinators of the event arranged for a live remote broadcast by radio station KCAT AM 1340. Radio personalities were onsite to welcome residents to the all-day event held at Dollarway Junior High School. The program officially kicked off at 10 a.m. with a welcome from Weed and Seed community partners. Throughout the day, service providers from the area shared

College to enroll in education programs or computer classes. Also, representatives from local banks informed residents about legislation and Federal initiatives that back the economic development of their community and walked them through the process of securing a low-interest home ownership or home improvement loan.

Coordinators wanted to take the opportunity to bring employment

Community events are perhaps the most popular way Weed and Seed sites have found to energize the residents of their target areas and breathe new life into their Weed and Seed initiatives. In Pine Bluff, Arkansas, site coordinators found that their community fair was exactly what they needed to keep the ball rolling.

information with community residents. Many tables lined with resources were set up throughout the gymnasium, giving residents a onestop service area. The nonprofit Southeast Arkansas Medical Network, Inc., assisted by the Pine Bluff Nurses

> Association, gave residents cholesterol and diabetes screenings and blood pressure checks. Adults were encouraged by representatives from the University of Arkansas at Pine Bluff and Southeast Arkansas

resources to the community because they knew many residents who would attend the event were having difficulty getting a job that paid them fair wages. With more than half of the households in the area bringing in less than \$15,000 a year, there is a great need for jobs that offer security and potential for advancement. To address this issue, event coordinators invited human resource personnel from J.C. Penney, Lowe's Hardware, and the A-Team-a local temporary employment agency-to attend the event. The businesses gladly accepted the opportunity to recruit from the area and brought plenty of job applications to the fair. Printed Page, Inc., a local copying and business center, sent volunteers to the event to help residents draft employment resumes.

continued on page 21



Youth from the Pine Bluff Weed and Seed site learn about fire safety from Jeffrey Brown of the Pine Bluff Fire Department.

## September 11, 2001 Weed and Seed Tribute

When *In-Sites* staff surveyed Site Coordinators for their input about the events of September 11 and the impact the attacks had on their communities, responses varied. Some sites united and coordinated charitable events. Other sites leaned on their neighbors and friends at candlelight vigils and prayer circles. Each of their responses, including the ones highlighted in this special section, serves as a reminder that a community's readiness to unite after tragic events relies directly on the support systems maintained during times of peace.

#### Selma, California

On the evening of September 14, 2001, the community of Selma Weed and Seed sponsored an all-night "sleep over" for both youth and adults. We had about 60 youth and 20 adults. Staff and adult volunteers prepared a barbeque, and at 7 p.m. we gathered in a circle and lit candles. One of our volunteer parents said a prayer in memory of those who were killed and to comfort those of us who live to see the footage of the attacks daily. We then started up a bonfire and burned it all night, until sunlight at 6 a.m. It was a peaceful way for our community to come together, pray, and begin the healing process.

> —Henrietta Aguallo-Olveda, Site Coordinator, Selma Weed and Seed

#### Veterans Day Reenergizes Tucson Communities

On September 10, the Westside Coalition and South Tucson Weed and Seed sites were energized with that proud feeling the Weed and Seed community experiences after pulling off a successful Phase I Drug Education for Youth (DEFY) camp. The next day, upon hearing the news of the terrorist attacks, the energy turned to something between sadness and confusion, anger and fear. Arizona's Governor quickly responded to President Bush's request for the State Governors to provide the support of National Guardsmen. Instantly, 200 uniformed guardsmen from the Arizona National Guard were deployed to receive training from the Federal Aviation Administration in preparation for their deployment to 10 of the State's major airports.

The Arizona National Guard is family to the entire Tucson Weed and Seed community. Volunteers from the National Guard's Drug Demand Reduction (DDR) Program support the site at every turn; therefore, when the site received word that the Arizona National Guard had been deployed and were possibly going to be called on for additional duties, the community became concerned. The community kept itself busy by holding local events and meetings and, eventually, started the healing process.

The impact the Arizona National Guardsmen had on the community's children and their families on Veterans Day was notable. Despite rumors that other towns and cities had canceled or scaled down their Veterans Day parades, the popular Tucson Veterans Day Parade was a go; the local children were excited about it. Uniformed Guardsmen from DDR were there in full support and invited the DEFY

kids they had come to know during the past summer's Phase I camp to march with them. The parade turned out to be the most old-fashioned patriotic celebration Tucson has seen in a very long time. It renewed the community's positive energy. The crowd cheered for the DEFY children who waved and proudly wore their bright yellow DEFY shirts. Along with the National Guardsmen, the children marched waving American flags, sang cadence from camp, and showed their support for America. The support of the National Guard and the Tucson Weed and Seed's relationship with the entire Tucson community helped everyone involved reaffirm both their pride in the United States and their pride for their DEFY children.

–Marcia Roberts, Site Coordinator, Tucson Weed and Seed

#### Norwalk Weed and Seed's MCOPS Van Supports Ground Zero Rescue

On September 11, just a few hours after the terrorist attack on the World Trade Center, the New York Police Department (NYPD)

> sent out a teletype asking for assistance from area police departments. The Norwalk, Connecticut, police department (approximately 40 miles north of New York City) assembled a team of 12





On most days, Norwalk's Weed and Seed Mobile Community Outreach Police Substation (MCOPS) is used to provide outreach to the Norwalk Weed and Seed community. On September 11, however, it traveled to ground zero to support relief efforts at the World Trade Center.

officers to head to New York to assist NYPD, and Chief Harry Rilling deployed the department's Weed and Seed Mobile Community Outreach Police Station (MCOPS) vehicle. Norwalk Police Department personnel quickly loaded the vehicle for the 2hour drive to New York City; officers had collected every 5-gallon water container they could find, as well as flares, flashlights, medical aid kits, and other supplies. The MCOPS vehicle was assigned to a checkpoint on the main emergency route, at Westside Highway and 14th Street. Once near "ground zero," officers loaded more supplies, food, tools, and clothing. While some officers manned the checkpoint and secured the area, other officers distributed supplies. The MCOPS provided one of the few locations with working lights, generators, and air conditioning. Rescue workers and police officers used the MCOPS van to rest, regroup, and prepare to deploy back into ground zero. The MCOPS vehicle has always been a place for Norwalk citizens to get assistance and support. The Norwalk Police Department was very proud to lend the MCOPS vehicle in support of the heroes of September 11.

> —Lt. Thomas Cummings, Commander, Norwalk Police Department

#### Bringing Applications in Law to Students in the U.S. Virgin Islands

Most people have to wait until college to get an education in law. In the U.S. Virgin Islands, however, high school students learn firsthand from practicing attorneys who work at the U.S. Attorney's Office.

Assistant U.S. Attorney Joycelyn Hewlett teaches classes in street law at Ivana Eudora Kean High School on St. Thomas, and Assistant U.S. Attorney Kim Chisholm teaches street law at neighboring Charlotte Amalie High School. On the island of St. Croix, Assistant U.S. Attorney Carl Morey teaches Business Law at St. Croix Central High School. All of these people are employed by the U.S. Department of Justice and serve the U.S. Attorney's Office for the District of the Virgin Islands. Each one of these attorneys volunteers his or her time in an effort to introduce high school students to legal theories and applications in their everyday life.

September 10, 2001, marked the beginning of a new semester at St. Croix Central High School. Morey started it off with a discussion about the document that holds this Nation together: the U.S. Constitution. He engaged the class in discussion by asking the students to consider what life would be like had our founding fathers not formed a union for freedom. The classroom came alive as the students started to interact with one another and their instructor. Morey's topic proved noteworthy the next day when the class learned of the attacks at the World Trade Center in New York and at the Pentagon in Washington, D.C., which posed a threat to the freedom of all Americans. Such events brought the importance of the U.S. Constitution to life for the students, enabling them to learn a very important lesson about the value of freedom.

I want to commend all of our attorneys and those from the U.S. Attorney's Office for the District of the Virgin Islands, members of the private bar, and members of the judiciary for collaborating with us to make this an exciting and intellectually challenging school year for our high school students on St. Croix, St. John, and St. Thomas. The work we do will yield benefits beyond measure for the students and the community at large. Thank you! Thank you! Thank you!

> —Azekah Jennings, Executive Assistant U.S. Attorney for the District of the Virgin Islands

#### Accountability Board in Eugene Gives Residents the Means To Resolve Hate Threats

Unexpected situations confront Weed and Seed coordinators all the time, and coordinators have learned to handle them using the support systems of their neighborhood and their relationships with citywide partners. Troubling situations usually work themselves out without much panic. During the early morning of September 11, however, Bethel Weed and Seed residents in Eugene, Oregon, received the shocking news of the terrorist (continued on next page)

#### (continued from previous page)

attacks on the East Coast, as did the rest of the Nation. No one imagined that our community would experience immediate repercussions much closer to home.

That afternoon, a 33-year-old man from our Weed and Seed community made a threatening phone call to the local Islamic Cultural Center—which also serves as the local mosque stating that "all Muslims should be erased." The director of the center was able to retrieve the caller's phone number from Caller ID technology.

With pressure building in the community, the man turned himself in to the police the following morning. Many members of the Bethel community were not only deeply saddened, but felt extremely disappointed that someone from our community would carry out such an act of hatred.

> Through our partnership with the local District Attorney's (DA's) Office, this case was referred to our Bethel Community Accountability Board, which is funded under our Weed and Seed Special Em-

phasis Initiatives as a Justice Innovation. The 13-member board of community residents was established through Weed and Seed to help sanction offenders referred by the DA's Office and the Department of Parole and Probation and foster some "reparation" and "accountability" for crimes affecting the Weed and Seed community. The Board accepted the referral and started reviewing the September 11 incident as a hate crime.

The Community Accountability Board met with all parties affected by the phone threat. The offender, the victims, members of the Board, and residents of the community gathered for two open-forum sessions at which the offense could be discussed. Each session lasted 2 hours and was held at our local Public Safety Station. The Board was able to create a restorative agreement that the entire community, including the victims, felt was not only fair but would work to better "educate" the offender on tolerance and diversity. Terms of restoration for the offender included writing a public letter of apology (which was published in the local newspaper), attending lectures on Muslim issues, speaking with juvenile offenders about the issue, and seeking long-term counseling.

#### —Lorna Flormoe, Site Coordinator, Bethel-Eugene Weed and Seed

We are so grateful for the Eugene interfaith community and our civic leaders, including the mayor and police department, and even total strangers, for their rapid show of support and kindness after the news broke.

—Tammam Adi, Director of the Islamic Cultural Center, in a letter to the City of Eugene

#### National Law Enforcement Officers Memorial

The National Law Enforcement Officers Memorial, dedicated in 1991 and located in downtown Washington, D.C., honors America's fallen Federal, State, and local law enforcement officers. On May 13, 2002, the names of those officers lost as a result of the September 11 attacks will be engraved on the National Law Enforcement Officers memorial during the memorial's annual candlelight vigil held during National Police

Week. An estimated 70 officers are either still missing or confirmed dead as a result of the terrorist attack.

#### Evaluation of Domestic Preparedness To Come From Recently Formed Task Force

On November 9, 2001, President Bush signed an Executive order creating the Presidential Task Force on Citizen Preparedness in the War Against Terrorism. The Task Force made recommendations to help prepare Americans in their homes, neighborhoods, schools, workplaces, places of worship, and public spaces for the potential consequences of terrorist attacks. The task force also recommended ways for Americans to support local agencies, including police departments, fire departments, and community health centers, which are often the first to respond to a terrorist attack. The task force is cochaired by the President's Homeland Security and Domestic Policy advisers and consists of relevant Federal agency heads. Visit www. whitehouse.gov/news/releases/ 2001/11/20011109-15.html to view the complete Executive order, and go to the EOWS Web site (www.ojp.usdoj.gov/eows/ whatsnew.htm) to read the task force's findings. 🛑



## **Approaches to Overcoming Program Challenges**

#### Diversification: Eastern District of North Carolina

Location: Cherry Point Marine Corps Air Station Youth participants: 35

Officer Phyllis Robinson, New Bern Police Department, reported on a well-received 8-day camp. The biggest success was merely having the opportunity to provide children in the Weed and Seed target area with constructive activities during the summer, as many of the children did not have other options (for activity) during the summer months. Taking children from the New Bern Weed and Seed area and introducing them to children of military personnel helped both groups of children understand one another better. (Children of the target area generally live below the poverty level, whereas dependants of Marines are primarily middle class.) Barriers were broken down, friendships were made, and all the children had an exciting and educational summer. The lessons they learned will help them greatly in the future, and the Weed and Seed children were given the tools necessary to climb out of poverty. Several of the Weed and Seed children are being raised by grandparents and other family members because their parents have significant problems and cannot care for them or simply do not want to care for them. Mentoring will have a very positive impact on these children and undeniably change their lives.

#### Multisite Coordination: Eastern District of Michigan

#### *Location:* Selfridge Air National Guard Base *Youth participants:* 75

Youth were selected from four Weed and Sees sites in Michigan: Northwest Detroit, Inkster, Highland Park, and Flint. This was the fifth year the U.S. Attorney's Office for the Eastern

District of Michigan has helped coordinate the DEFY program. Military personnel from the U.S. Air Force, Air National Guard, Army, Coast Guard, Navy, and Marine Corps and from the Michigan National Guard Demand Reduction Force offered support and resources for this year's summer camp. The range and commitment of the mentors were inspiring; they represented local and State law enforcement agencies and five Federal agencies, including the U.S. Attorney's Office. The biggest challenge was maintaining the nonresidential aspect of the program. Because of the broad outreach, transportation was a challenge. Some children commuted daily up to 48 miles each way. With the help of community mentors and volunteers from all four Weed and Seed sites, the 2000–2001 DEFY program was the best yet for the Eastern District of Michigan.

children. The area used for the 2001 DEFY Phase I consisted of 500 acres that included several camp areas, a dining hall, basketball courts, and classrooms. Children were recruited and referred by teachers and residents of the Smoketown Shelby Park Weed and Seed target area in Louisville, Kentucky. The Kentucky National Guard provided five staff to conduct the curriculum and assist with the program. Volunteers from other organizations and agencies helped facilitate the program throughout the week to give full-time staff much-needed breaks. The success of the camp is attributed to many partners and the leveraging of many contributions. Transportation to and from the camp was provided by Safe and Drug Free Schools and Communities of Jefferson County; 6 dozen tubes of toothpaste and 6 dozen toothbrushes were donated by

Final status reports for DEFY (Drug Education for Youth) Phase I are being reviewed by DEFY Coordinator Louise Lucas. Final reports detail the challenges and obstacles that DEFY camps face and the approaches to programming that make a camp more successful. Here, *In-Sites* highlights a few unique DEFY camp situations.

#### Leveraging Resources: Western District of Kentucky

Location: Loucon Training and Resort Center Youth participants: 39

The residential camp was located approximately 1<sup>1</sup>/<sub>2</sub> hours outside Louisville. The site tried a new location because last year's location did not have enough recreation space for the a private individual; blankets, sheets, and pillows were donated by the local fire department; and 50 water bottles were donated by the Department of Neighborhoods Operation Brightside. The Kentucky National Guard contributed resources to pay for the lodging and materials for a physical fitness course through its Drug Demand Reduction initiative. Thanks to all of these generous contributors, 39 youth from a (*continued on next page*) (continued from previous page)

low-income neighborhood were given the chance to attend a weeklong camp for a Phase I budget of \$2,200.

#### Location Selection: Texarkana, Arkansas and Texas

Location: Texarkana College Youth participants: 43

Traditionally, DEFY Phase I camps are held on military bases or facilities. The two sites of Texarkana, Arkansas and Texas, however, chose to run their second annual DEFY camp at an alternate location. Planning for DEFY Phase I began in early March. Texarkana is unique in that two States (and two U.S. Attorneys' Offices) share the target area but are considered two different Weed and Seed sites. Since their award of Official Recognition in 2000, site coordinators from both sites have found that collaborating together works best for them. The two sites discussed the details of their upcoming Phase I camp and decided to first approach the task of finding a camp location. The year before, the military base the sites used did not provide enough recreational opportunity for the active youth. This year, planners decided to approach the local community college

with an organized proposal outlining what was needed. Texarkana College (Texas) offered the DEFY planners exactly what they asked for: classroom space and a fitness center. College leaders bought into the concept and enthusiastically helped finalize the details of the camp program. Next year, coordinators plan to look into a residential camp to "eliminate the deprogramming the children receive from their peers and family once they leave for the day." Although the camp was not on a military base, it could not have survived without the dedication and leadership of the U.S. Army Guard (Arkansas) and the U.S. Marine Corps (Texas). In addition, collaboration with the local college may lead to future partnerships for both Weed and Seed sites.

#### Task Master: Middle District of Florida Location: Multiple sites Youth participants: 240

The Middle District of Florida is a great example for all of Weed and Seed, not to mention the DEFY program. Will Daniels, familiar to most Weed and Seeders and attendees of the annual DEFY train-the-trainer meetings, represents the U.S. Attorney's Office for the Middle District of Florida and helps coordinate and plan nine DEFY programs. Brevard County, Tampa, Sarasota County, Orlando, Ocala, Jacksonville, Lakeland, Hillsborough County, and St. Petersburg all host individual DEFY programs on behalf of their Weed and Seed sites. Each camp has a unique set of challenges and rewards. In addition to overseeing the DEFY projects in Florida's Middle District, Daniels still manages to travel great distances over the summer to help developing sites coordinate their local Weed and Seed strategies and applications for Official Recognition.

Every DEFY camp coordinated during the 2001 summer months was unique in its own way. EOWS salutes every mentor, military unit, police officer, and staff volunteer who committed himself or herself to the children of Weed and Seed. Your dedication and belief in their futures provide these children with the guidance and support they need to develop into healthy young adults. At the upcoming 2002 DEFY Train-the-Trainer Conference, sites will have the opportunity to share their challenges and approaches with each other. Refer to the EOWS online calendar (www.ojp.usdoj.gov/eows/ conferences/htm) for updates on this training. 🧰

#### **ONYX Weed and Seed Creates Jobs and Fresh Attitude**

continued from page 10

Weed and Seed moved forward, looking to its Safe Havens to identify recovering addicts and ex-offenders who were ready for employment and interested in being a part of an effort to revitalize the neighborhood.

Using funds from a grant awarded by Toledo's Department of Neighborhoods, ONYX Weed and Seed purchased lawn equipment and a truck and started a bank account to pay the wages of its new line of staff hired by the ONYX Neighborhood Work Corps. Whereas the day-to-day management of the Work Corps is headed by ONYX, Inc., staff, two staff members are designated as supervisors, giving leadership opportunities and project management experience to employees who take ownership and show more advanced signs of recovery.

The ONYX Neighborhood Work Corps currently has the funding to operate a small business, employing up to 10 individuals and youth in a business that is visually enhancing the neighborhood, and to pay wages that help employees maintain their homes and support their families. In spring 2002, the Neighborhood Work Corps hopes to expand its services beyond city-owned vacated lots to residential, commercial, and other city-owned properties. In the meantime, as winter approaches, Fresh Attitude will continue to prepare the residents of Toledo for a life of sobriety and healthy living as just a small but crucial part of the overall comprehensive Weed and Seed strategy.



## New Haven Police Department Recognized for Its Commitment to Community Policing

he New England Community-Police Partnership (NECP<sup>2</sup>) presented the New Haven Department of Police Service with the Robert Trojanowicz Memorial Community Policing Award (50,000+ population category) on June 19, 2001, for "its outstanding commitment to community policing and partnership development." At a ceremony held at Saint Anselm College in Manchester, New Hampshire, Police Chief Melvin Wearing accepted the award on behalf of the New Haven, Connecticut, department. "We are honored to receive this distinction and to be recognized for our work on a regional level in the New England area," said Chief Wearing.

The New Haven Department of Police Service serves as a national and international model and is known for its progress in implementing community policing, developing an organizational support mechanism and community partnership to sustain this policing policy, and preventing crime. Chief Wearing oversees all police operations in New Haven, including the Fair



Police Chief Melvin Wearing accepted the Robert Trojanowicz Memorial Community Policing Award on behalf of the New Haven Department of Police Service.

Haven neighborhood in the Weed and Seed target area. Under his leadership, the law enforcement element of the New Haven Weed and Seed strategy focuses on violent crimes and efforts to improve the quality of life for Fair Haven residents. In 1996, the neighborhood reported six homicides, whereas in 1999, no homicides were reported. This reduction can be attributed to Weed and Seed-funded patrol procedures and collaborative efforts between the New Haven Department of Police Service and other agencies involved in community policing efforts citywide. Under the Weed and Seed law enforcement effort, police officers patrol hotspots to reduce street narcotics sales, gang activity, noise, loitering, and other quality-of-life problems. Officers have formed bonds with the community, and the community has become integral to helping patrol officers curb crime and make the district a vibrant and wholesome community for its citizens.

"We have some great community policing techniques, and our officers are devoted to their target communities. They are not afraid of establishing relationships with residents and leaders of the target communities in which they work," stated Luz Gonzalez, Site Coordinator for New Haven Weed and Seed.

## Milwaukee Detective Contributes to the Nation's Sexual Assault Program

n June 27, 2001, Milwaukee, Wisconsin, Police Chief Arthur L. Jones presented a Superior Achievement Award to Detective Lori Gaglione of the Sensitive Crimes Division because she was selected as the grand prize winner in the fourth annual Good Housekeeping Award for Women in Government.

Lori Gaglione's 17-year career with the Milwaukee Police Department

has included such exciting assignments as going undercover to infiltrate narcotics activities and posing as a prostitute to uncover illicit activities. However, she finds her current investigative work as a detective in the sexual assault unit the most rewarding. "I love to see a case through from beginning to end," Gaglione explains.

Always frustrated when the statute of limitations ran out on unsolved cases,

Gaglione devised a plan to keep them open. Combining shrewd legal maneuvering with high-tech science, Gaglione's plan enables prosecutors to issue John Doe warrants (for sexual assault cases) based on the DNA evidence a suspect leaves at a crime scene (such as blood or hair samples). Thus, when anyone charged with a felony in Wisconsin is arrested, his or her DNA

continued on page 19

## **Buffalo Weed and Seed Recovers From Community Tragedies**

DeShuna Moore

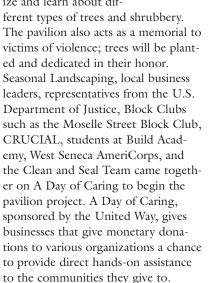
ith the death of Donald M. Dade, Executive Director of CRUCIAL (Coalition for the Redevelopment of United Community Involvement and Leadership), and the fatal shooting of local resident Oscar Paris at a Safe Haven event, the Weed and Seed site in Buffalo, New York, suffered unimaginable loses. Since 1997, Weed and Seed provided Buffalo with the tools the community needed to bring itself up from what was once the city's most socioeconomically distressed areas. With great leadership and strong partnerships, Buffalo Weed and Seed has become a national example. However, the community's losses in the early months of 2001 should have been enough to stop them in their tracks . . . should have been.

#### Losing a Leader

On February 19, 2001, community leader and visionary Donald M. Dade passed away at the Veteran Affairs Medical Center. Dade served as Executive Director of CRUCIAL, a Weed and Seed Safe Haven that has provided crime prevention and other services for youth in the North Fillmore neighborhood since 1991. He also was chairman of Buffalo Weed and Seed's Steering Committee for 2 years. He recently received a Community Service Award from the Federal Bureau of Investigation. Dade, a 79year-old World War II veteran, was well respected in the community and a mentor to Buffalo Weed and Seed Site Coordinator and Program Director Oswaldo Mestre, Jr. "He is going to be missed," Mestre said during an interview for the Buffalo News. "He gave half a century of his life to his country and his community."

In Dade's honor, Buffalo Weed and Seed dedicated the Donald M. Dade Memorial Pavilion during the Buffalo Weed and Seed 4th Annual Awards Ceremony on June 28, 2001. "Since the dedication, Buffalo Weed and Seed has received more than \$10,000 from people and organizations that believed in what Donald M. Dade stood for," said Mestre.

The pavilion's public garden offers the community a leisure space where they can socialize and learn about dif-



#### Sending a Strong Message

On January 30, 2001, nearly 3 weeks before the loss of Dade, the Buffalo Weed and Seed found out that Oscar Paris was fatally shot in CRUCIAL's gymnasium. Buffalo Weed and Seed has one of the most aggressive, comprehensive gun-violence prevention programs in the country, so it came as a shock to the community that a gun took someone's life. A dispute broke out over a basketball game and ended when an 18-year-old at the center pulled a gun on 33-year-old Paris.



Earlier this year, the announcement of Project Exile, a nationally renowned antigun violence initiative, brought new energy to the Buffalo Weed and Seed community. Oswaldo Mestre speaks to the community at the launch of Project Exile in Buffalo.

Mestre, who was volunteering at CRUCIAL when the incident occurred, talked to Paris, trying to keep him alert until the paramedics arrived. An important message resonated throughout the neighborhood with the shooting of Paris; just 30 minutes before the tragedy, Mestre talked to nearly 50 youth in the gymnasium about the importance of resolving conflicts in a peaceful manner to avoid confrontation.

Mestre joined city officials, community activists, and religious leaders of CRUCIAL on the Thursday after the shooting for a news conference to offer condolences to the victim's family. In an effort to hold the community together, he announced that, more than ever, the center is committed to its mission.

Because of Mestre's bravery during the shooting, he received an award from the Crisis Center, an organization that helps those in need during an emergency. The award was presented to Mestre on June 12, 2001, at the Adam's Mark Hotel in Buffalo. Mestre continues to talk to groups of young people in the community about the importance of resolving disputes in a nonviolent manner. (On November 26, 2001, a jury found Odell "OJ"



Wilkins, 20, guilty of second-degree murder and second-degree possession of a weapon as a result of the fatal shooting. His sentencing is scheduled for January 23, 2002.)

A garden was planted in Paris's memory on a spring day in Buffalo. As a result of the shooting, the Buffalo Weed and Seed Program has participated in several conflict resolution programs that revitalize and rebuild communities with the assistance of residents. "If a positive can come out of something like this, it's that this community is resilient," Mestre said. "People are going to continue to demand that we put in place the tools needed to prevent shootings—and that's what we're doing."

#### **Coming Out of the Storm**

The community had difficulties recovering from the tragedies. Many steps were taken to help residents heal. For one, local police, the District Attorney, the Bureau of Alcohol, Tobacco and Firearms, and the U.S. Attorney's Office collaborated to put criminals behind bars longer and to get illegal guns off the street. Project Exile, a program that enforces strict sentencing guidelines for illegal gun possession, has provided Buffalo authorities with the resources needed to "exile" numerous repeat offenders from the community to serve Federal sentences. The program also has been instrumental in developing better relations between community police officers and residents.

During the Buffalo Weed and Seed 4th Annual Awards Ceremony, a tree was planted in memory of Dade and 16 organizations and individuals were recognized for the positive impact they made on communities in the Weed and Seed target area. Shakor Aljuwani of United Neighborhoods received the Doris Lewis Community Spirit Award, which honors Doris Lewis, a spirited community police officer who was killed in a car accident on August 16, 1999.

Finally, Buffalo's Mayor Anthony M. Masiello joined forces with local business owners, block club leaders, and community law enforcement officials to spearhead an antigraffiti campaign. The purpose of the event, which occurred July 2, 2001, was to remove graffiti from walls and buildings in various Buffalo areas in an effort to rebuild Buffalo. The ultimate goal was to eliminate 60 percent of the graffiti in the city. "Property crimes like graffiti and vandalism are not victimless crimes," said Mayor Masiello. "The entire neighborhood is the victim. Perpetrators of these crimes instill a sense of fear in residents and lay claim to the buildings, walls, and open spaces that rightly belong to residents."

#### **Continuing Success**

Youth development and leadership programs under the U.S. Department of Labor's Youth Opportunity Initiative (VISTA), a growing SeedTech computer learning center, and a new Young Astronaut Council curriculum are new additions to Buffalo Weed and Seed and will all be available at CRU-CIAL by the end of January 2002.

Buffalo Weed and Seed also welcomed five new AmeriCorps\*VISTA volunteers, who are part of the Corporation for National and Community Service. (Two more VISTA volunteers will join the staff in January 2002.) CRUCIAL will have two VISTA volunteers. One of these volunteers will provide computer training, and the other will start programs that promote self-esteem and self-worth. A third volunteer will work at the Buffalo Science Museum, a new Weed and Seed Safe Haven. The remaining four volunteers will serve in different Safe Havens throughout the city to train youth on computers, promote self-esteem, implement science projects, and establish other rewarding programs. Buffalo Weed and Seed began its year with tragedy, but the programs that have grown throughout the year have given the site strength to focus on the future.

## Milwaukee Detective Contributes to the Nation's Sexual Assault Program

continued from page 17

can be compared to the outstanding John Doe warrants to see whether it matches anything.

Gaglione's own department had its first successful match on a John Doe warrant last March. "I can't tell you how satisfying it was to bring closure for the victim—and for all women," says Gaglione. "They can feel safe again." Police departments around the country have adopted Gaglione's program. The Good Housekeeping Award for Women in Government recognizes women whose work improves the lives of others through innovative programs and dedication to public service. Detective Gaglione was nominated by the Milwaukee Police Department and was 1 of 10 women selected from more than 300 national nominees. She and the other honorees were profiled in the July 2001 issue of *Good Housekeeping* magazine. The Good Housekeeping Award ceremony was held on June 20, 2001, at the Sewall Belmont House in Washington, D.C.

Because Milwaukee Police Department rules and regulations prohibit department members from accepting rewards or gifts for services rendered in the line of duty, Detective Gaglione donated her monetary award of \$25,000 to various special-interest charities in the Milwaukee area.



This section typically provides information about organizations and programs that are available on the World Wide Web. For this issue, however, In-Sites details another online resource recently created and implemented by EOWS: a list service for Weed and Seed Site Coordinators and EOWS staff. Take a look at what exciting dialogues the new list service has already conjured up!

EOWS developed an e-mail list service to provide Weed and Seed Site Coordinators with a tool they could use to exchange information and resources easily and guickly. The Weed and Seed Site Coordinator Listserv was the brainstorm of Marcia Roberts of the Tucson, Arizona, police department and Site Coordinator of Tucson Weed and Seed. "Listservs are a great way for individuals across the country who are related through a common interest to ask questions of the greater group and get answers," she explained at the Accreditation Training held in Arizona in early 2001.

EOWS responded by developing a directed, efficient listserv system that targets key players in Weed and Seed. The first list, the Site Coordinator Listserv, was launched November 13, 2001, with a welcome message from EOWS to 150 Site Coordinators. It was no surprise that minutes after the opening message was distributed, Roberts became the first member to begin communication. Her post, or question, was a very good one:

#### Question

We're looking for creative techniques/mechanisms to reach out to the community to inspire participation in a community development plan process. We're bilingual in a Hispanic community, and already in the process of doing the usual: direct mailings, newspapers, radio, church bulletin. Has anyone tried something out of the ordinary that they can share? Please include the nature of your outreach and any interesting text/content that you think made your outreach especially effective.

–Marcia Roberts, Tucson, Arizona, Weed and Seed

And she received a few very good answers:

#### **Answers**

#### Develop Focus Groups

I also work in a community with a high Hispanic population, and stimulating community involvement is not always easy. I have a university social work class meeting in my neighborhood this semester, comprising 23 college (senior-level) students who are learning about low-income communities. Their goal is to develop four focus groups, each of which will work with residents on a specific neighborhood problem. Newspapers, fliers, and radio do not bring in the attendance from the residents at their meetings, so we have decided to do a street parade with music and entertainment. Each student in the class is required to make contact with at least one person along the route who will agree to go with them to their focus group meeting that same night. We will provide refreshments at the final destination and hope that this will develop

enthusiasm for community involvement from many age levels.

#### —MaryAnn Drury, Weed and Seed Coordinator, New Britain, Connecticut

**Promote Events via the Media** Many cities and towns have a public or college television station, a cable access center, or both, and their mission is to promote community ventures and information. Inquire. Find out about having interviews to promote Weed and Seed.

> -Celeste Carey, Site Coordinator, Albina Weed and Seed Northeast Coalition of Neighborhoods, Portland, Oregon

Give Personalized Attention

In working with Latino families, I have found very successful the doorto-door type of campaigns; particularly when you are able to do the 'knocking' between 6 p.m. and 8 p.m. A few words such as: "I hope to see you in this activity; your presence is important" go a long way. Latinos appreciate very much the 'human touch' and special personalized attention.

> —Maria Hernandez, Trenton, New Jersey

As EOWS staff become more familiar with listserv technology, lists directed toward law enforcement, Safe Haven Coordinators, Steering Committee members, U.S. Attorney's Office representatives, and DEFY Coordinators and their military partners will be developed. EOWS thanks the entire Weed and Seed community for bringing forward their ideas and appreciates the patience they have demonstrated in awaiting development of improved services. Summaries of all Weed and Seed Site Coordinator Listserv communications are posted weekly on the EOWS Web site for the general public. 🕋

Information exchanged on the listserv between Weed and Seed Site Coordinators is cataloged and available to the public at the EOWS Online Community Center. Visit **www.ojp.usdoj.gov/eows/ commcent.htm** to learn more about what is happening in Weed and Seed neighborhoods!



### CONFERENCE CORNER

To help sites prepare their travel plans to Weed and Seed training workshops, EOWS presents approximate dates and locations for 2002 workshops. Here's a "heads up" on the conference calendar for the first half of 2002.

#### February: Weed and Seed Application Kit Workshop

This annual training is coordinated to ensure that sites properly fulfill the requirements set forth by EOWS and the U.S. Department of Justice. EOWS staff describe the grant process and review the nuts and bolts of Weed and Seed funding. Attendees learn about applying for and using EOWS awards, submitting a request for Special Emphasis dollars, and the process for requesting technical assistance. The training session also includes a review of the reporting requirements of the Office of Justice Programs. The workshop is scheduled for February 25-28, 2002, in Indianapolis, Indiana. EOWS will keep sites updated via the Web site (www.ojp. usdoj.gov/eows) and will distribute correspondence to all U.S. Attorneys' Offices (USAOs).

#### March/April: DEFY Train-the-Trainer

Time flies when you're the coordinator of a Weed and Seed DEFY (Drug Education for Youth) program! It's almost the time of year when hundreds of DEFY Program Coordinators, their military partners, and their U.S. Attorney's Office representatives gather for the DEFY Train-the-Trainer Workshop, a 2-day event that takes place each year in late winter or early spring. EOWS DEFY Program Coordinator Louise Lucas is currently planning for

the 2002 Train-the-Trainer Workshop, expected to be held the last week of March in Las Vegas, Nevada. Sites practiced with DEFY should be contacting their partners from last year to prepare for the training. Sites interested in applying for DEFY should be pitching the program to local military partners (a military partner must be identified before an application for DEFY funding is submitted to EOWS). Next year's application process is expected to be competitive as sites continue to expand DEFY efforts. Please contact Louise Lucas directly with any questions or suggestions regarding the upcoming DEFY training at 202-616-3454.

#### April/May: Weed and Seed Accreditation Series

In 2001, EOWS coordinated and offered sites the opportunity to receive Weed and Seed Certification—a process through which "site teams" achieve recognition for advanced training in the Weed and Seed strategy. Participant feedback showed that the 8 days of training was time well spent because participants new to Weed and Seed learned a lot from the testimony and experience of their classmates. EOWS presented some 185 Officially Recognized sites with certification in 2001.

As 2002 approaches, the next set of accreditation training sessions is being coordinated. Sites that were unable to attend in 2001 and those recently awarded Official Recognition will be invited to attend. The dates have been tentatively set for the following:

#### Accreditation Training I:

April 22–26, St. Louis, Missouri



#### Accreditation Training II: May 6–10, Tampa, Florida

After completion of these sessions, only those site teams consisting of a site coordinator, a law enforcement representative, and a community representative will receive certification. (Classrooms are broken up by region; therefore sites may share the same USAO representative.) Questions regarding registration for this conference may be directed to Katherine Mera, 202–616–2599, at EOWS.

Sites should remember that these trainings and respective dates are tentative. Visit the EOWS Mark Your Calendar Web page (**www.ojp.usdoj. gov/eows/conferences.htm**) for a complete list of the 2002 Weed and Seed workshop plans.

#### Community Fair Links Services to Pine Bluff Residents

continued from page 11

Finally, a community event is not complete without activities for the children . . . besides fun and games, that is. Members of the Tri-County Drug Task Force volunteered to talk to the neighborhood children about the use and dangers of consuming alcohol and the importance of not resorting to violence when they feel angry. Firefighters from the Pine Bluff Fire Department shared safety and fire prevention tips in their mobile classroom, "Smokehouse on Wheels."

In the end, everyone benefited. Weed and Seed was able to educate the local community about its initiatives and the good things to come. Residents were encouraged to make a better life for themselves and their families by tapping into some of the resources Weed and Seed was bringing to the community.



#### FBI Executive Fellows Present Research on Gangs

In October 2001, Federal Bureau of Investigation (FBI) Executive Fellows David Allender and Dennis Lane gave a presentation on modern gang trends to EOWS staff. Both Fellows provided great detail on the stereotypes affiliated with gangs and their members, activities, and interests. The presentation highlighted methods and approaches used by law enforcement to better understand gang organizations nationwide, measure their presence, and predict their behaviors at the local level.

"Gangs are not a problem police are going to be able to resolve," Allender said. "However, through training and networking with other law enforcement agencies across the country, police officers can better understand and predict gang-related activity."

Both Fellows have extensive knowledge of gangs and gang-related activities. As a lieutenant with the Indianapolis, Indiana, police department, Allender has for 3 years coordinated special gang unit efforts to target members of highly sophisticated gangs. Lane has focused law enforcement efforts on gangs in the Raleigh, North Carolina, area as the lieutenant supervising the FBI's Safe Streets Task Force partnership with the Raleigh Police Department. Both Fellows, representing law enforcement agencies from two very different communities, offered EOWS quite similar testimony from a law enforcement officer's perspective. Universally, Allender explained, officers who are practiced in antigang

efforts can quickly identify an individual as a gang member and often can identify the gang affiliation simply by looking at personal characteristics such as the style of dress and hand gestures.

"This isn't to say that if you dress like a gang member you're a gang member," Allender said. "It's cool for kids these days to look like gang members. And so we're looking at other identifiers, such as graffiti symbols, to infiltrate the more sophisticated organizations."

Antigang task forces have been successful in analyzing the symbols and words that are painted on walls, bridges, sidewalks, and schoolyards across many communities. To the common citizen, many remnants of graffiti make little sense; however, these symbols, signs, numbers, and words help law enforcement officers gain knowledge of the gang activity in their surrounding area. The Fellows explained how studying graffiti can give officers insight into how many gangs are organized in the area, their level of enterprise, if any, and what cultures they represent. Graffiti messages are deciphered at the local level and shared nationally through law enforcement networks to support antigang efforts. It is important, Allender and Lane explained, to understand



FBI Executive Fellows David Allender (sitting) and Dennis Lane work onsite at both the Executive Office for Weed and Seed and the Federal Bureau of Investigation headguarters.

that most graffiti is the result of kids being bored. "A lot of community centers closed in the '80s, and kids were walking around with no direction, nothing to do," Allender explained. "It was during this time that we started to see more kids spraying graffiti on our public buildings—for them, it was an act of defiance. Gangs, on the other hand, use graffiti to talk to each other, sending encrypted messages showing turf claimed and communicating threats to rival gangs."

Sites looking to learn more about advancements in law enforcement approaches to gangs should contact David Allender (see Resources, page 23). EOWS staff often discuss gang issues with sites and U.S. Attorneys' Offices; however, the information presented by the Fellows provided real information that many Weed and Seed sites may find useful.



## **For More Information**

Contact these organizations or *In-Sites* Editor Penne Soltysik for more information on articles featured in this issue, or visit the EOWS Web site for related links at **www.ojp.usdoj.gov/ eows/publications.htm**.

#### Page 4: Weed and Seed Provides Resources for Task Force in Central Maine

Sgt. Mike McGonagle Lewiston Police Department Lewiston, Maine mmcgonagle@ci.lewiston.me.us

#### Page 5: Minneapolis Officers Focus on Saturation Detail in the Phillips Neighborhood

Community Crime Prevention/ Safety for Everyone, 3d Precinct Minneapolis, Minnesota 612–673–2955

Christina Kendrick Community Support Specialist Minneapolis, Minnesota Wskendrick@aol.com

#### Page 6: Student Pledge Against Gun Violence Helps Middle District of Florida Launch Project Safe Neighborhoods Initiative

U.S. Department of Justice: www.usdoj.gov

U.S. Attorney's Office for the Middle District of Florida: www.usdoj.gov/ usao/flm/weed/wshot.html

Operation HALT the Violence! Will Daniels Community Resource Specialist U.S. Attorney's Office for the Middle District of Florida william.daniels@usdoj.gov

#### Page 9: Off-Duty Officers a Welcomed Presence at John R. Grubb YMCA

Carolyn Gathright Site Coordinator ccgathright@ci.des-moines.ia.us

#### Page 10: ONYX Weed and Seed

Creates Jobs and Fresh Attitude Richard Bray Site Coordinator ONYX Weed and Seed Toledo, Ohio rbray@onyxdc.org ONYX Weed and Seed: www.onyxcdc. org/weed\_and\_seed.htm

#### Page 11: Community Fair Links Services to Pine Bluff Residents Jessie Turner

Site Coordinator Pine Bluff, Arkansas pbicvr@aol.com

#### Page 17: New Haven Police Department Recognized for Its Commitment to Community Policing

Luz Gonzalez Site Coordinator New Haven Weed and Seed New Haven, Connecticut 203–946–7376

Robert Trojanowicz Memorial Community Policing Award Web site: www.necp2.org/ trojanowicz1.htm

#### Page 17: Milwaukee Detective Contributes to the Nation's Sexual Assault Program

Good Housekeeping Award for Women in Government: www.cawp. rutgers.edu/News/GHAward.html

#### Page 18: Buffalo Weed and Seed Recovers From Community Tragedies DeShuna Moore Media and Community Relations Specialist

AmeriCorps\*VISTA Buffalo, New York dmoore@ch.ci.buffalo.ny.us

#### Page 22: FBI Executive Fellows Present Research on Gangs

David Allender Executive Fellow Washington, D.C. 202–205–2681

#### Sites Reporting Activities Related to September Attacks

#### Henrietta Aguallo-Olveda

Site Coordinator Selma Weed and Seed wnsselma@msn.com

#### Marcia Roberts

Site Coordinator Tucson Weed and Seed mrobert1@ci.tucson.za.us

#### Lt. Thomas Cummings

Commander Norwalk Police Department 203–857–5378

#### Lorna Flormoe

Site Coordinator Bethel-Eugene Weed and Seed lorna.flormoe@ci.eugene.or.us

#### April Bodemann

Site Coordinator Ft. Myers Weed and Seed abodemann@cityftmyers.com

#### **Related Resources**

America Responds: Presidential Actions and White House Responses www.whitehouse.gov/response

#### U.S. Department of Justice and Aid to Victims of September 11 Attacks

www.ojp.usdoj.gov/ovc/ publications/factshts/terrorism. htm

National Law Enforcement Officers Memorial www.nleomf.com

## **Available online!**



**U.S. Department of Justice** Office of Justice Programs *Executive Office for Weed and Seed* 

Washington, DC 20531

Official Business Penalty for Private Use \$300 Return Service Requested



FIRST-CLASS MAIL POSTAGE & FEES PAID DOJ/EOWS PERMIT NO. G-91