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STATE OF ILLINOIS PRISONER REVIEW BOARD

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9TH ANNUAL REPORT JANUARY 1 TO DECEMBER 31, 1986

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STATE OF ILLINOIS
PRISONER REVIEW BOARD

Paul J. Klincar, Chairman

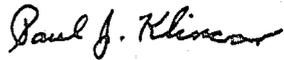
Honorable James R. Thompson
Governor, State of Illinois
207 State House
Springfield, Illinois 62706

Dear Governor Thompson:

We present herewith the Ninth Annual Report of the Prisoner Review Board. The report covers the ninth working year of the Board from January 1, 1986 through December 31, 1986.

The information in this report is provided to give you materials regarding the work of the Board for the past year. We hope the material will be beneficial to you.

Respectfully,



Paul J. Klincar
Chairman

107159

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National Institute of Justice**

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IN MEMORIAM

The members and staff of the Prisoner Review Board dedicate this, our Ninth Annual Report, to the late Board Member Earl K. Dryden.

Mr. Dryden served as a member of the former Parole and Pardon Board from 1 July, 1970 to its abolishment on 1 February, 1978. He then was appointed to the successor agency, the Prisoner Review Board, until his untimely death on 24 December, 1986. He began his professional career in 1950 as an Educator at the Illinois State Training School for Boys, St. Charles. He received a bachelor's degree from Illinois State Teachers College and a master's degree from DePaul University.

Mr. Dryden is survived by his wife Helen and his two children, Earl Sandford Dryden and Diane Knox, four grandchildren, four brothers and one sister, a number of other relatives and a host of friends.

Mr. Dryden, as a member, contributed to the development and professionalism of the Board. He will be greatly missed by his colleagues and friends.

INTRODUCTION

The Prisoner Review Board was established by Public Act 80-1099. It replaced the former Parole and Pardon Board of the Department of Corrections. The Board and the staff are an independent agency from the Department of Corrections.

Illinois Revised Statutes, Chapter 38, 1003-3-1 defines the powers and duties of the Board.

PRISONER REVIEW BOARD

Members are appointed to the Board by the Governor, with the advice and consent of the Senate. They are appointed to six year terms, which are staggered. Their salaries are set by statute. One member serves at the pleasure of the Governor as Chairman.

The Chairman and Board members are supported by agency staff, with its headquarters located in Springfield.

PAUL J. KLINCAR, CHAIRMAN, was appointed Chairman in January 1983. He has been a member of the Board since February 1979. He served twenty-two years on the Belleville Police Department, retiring as Chief of Police. He served eight years with the St. Clair County Sheriff's Department, the last two years as Sheriff. He is a graduate of the St. Louis Police Academy and the F.B.I. National Academy. He is a former member of the Illinois Law Enforcement Commission and Illinois Police Training Board. He resides in Belleville.

HERBERT D. BROWN, MEMBER, was appointed in 1983. He served twelve years with the Illinois State Police, five years with the Winnebago County Sheriff's Office, four of which he was Sheriff. He was appointed as Director of the Illinois Department of Public Safety in 1969, and Director of Law Enforcement in 1970. He is a graduate of the F.B.I. National Academy University of Illinois Police Training Institute, Northwestern University School for Police Supervision, and Michigan State University Police Personnel Management and Budgetry School. Mr. Brown resides in Rockford.

CORRINE C. FRANKLIN, MEMBER, was appointed November 1, 1981. Her professional career includes being a Registered Professional Court Reporter and Certified Shorthand Reporter from 1962 to 1981, and a legal secretary from 1956 to 1962 in Jersey County. She has attended Gem City Business College, Monmouth College, St. Louis Shorthand Institute, and Illinois Business College. She is active in the First Methodist Church of Jerseyville, Daughters of the American Revolution, Order of the Eastern Star, and P.E.O. Sisterhood. She resides in Jerseyville.

JOSEPH J. LONGO, MEMBER, is a graduate of Purdue University. He has served in state service since August 1, 1958. He served five years with the former Parole and Pardon Board, two years as Chairman. He also served as Assistant Director of the Department of Law Enforcement. Prior to his appointment to the Prisoner Review Board, he served as Superintendent of the Division of Adult Parole Services in the Department of Corrections. He resides in LaGrange Park.

RAFAEL NIEVES, MEMBER, is originally from Camuy, Puerto Rico, and presently resides in Chicago. He holds a B.A. Degree from DePaul University and has a master's degree from Governor's State University. He has been a member of the Parole and Pardon Board and the Prisoner Review Board since 1973, and has twenty-five year's experience in local and federal government.

SAL PISANO, MEMBER, was formerly with the Peoria Police Department for 31 years, starting as a patrolman and working his way to Superintendent for the final three years before he retired. He is a graduate of the Federal Bureau of Investigation National Academy, Harvard University Senior Management Institute for Police, and Northwestern University School of Police Administration. He served as Chairman and a member of the Illinois Local Officers Training Board. Mr. Pisano resides in Peoria.

WILLIAM A. REDMOND, MEMBER, was a State Representative from 1959 to 1982 and was Speaker of the House from 1975 to 1980. He was born in Chicago, earned a B.S. Degree in Engineering at Marquette University and Juris Doctor Degree from Northwestern University. He was engaged in private law practice in Chicago until he joined the United States Naval Reserve during World War II and was discharged with the rank of Lieutenant Commander. After the war he moved his law practice to Bensenville, Illinois where he served as Village Attorney and School Board Attorney. He is a member of the American Legion, Lions, Knights of Columbus, DuPage County, Illinois and American Bar Association. He resides in Bensenville.

ANNE R. TAYLOR, MEMBER, has attained a B.A. Degree from Upsala College, New Jersey, M.A. Degree from the University of Ohio, and has accumulated hours towards a Ph.D. from the University of Kansas. She was the Director of Correctional Employment Services of Champaign and McLean Counties from 1976 until assuming her position as a Board Member in February 1983. She has a community service history dating back to 1969, and has taught in several colleges and universities. She lives in Champaign.

TOMMY LEE WELLS, MEMBER, holds a B.S. Degree in Correctional Administration from Chicago State University. He is a former Assistant Superintendent and Chief of Security for the Cook County Department of Corrections, having twenty-eight years in the field of corrections. He is presently a member of the Governor's Advisory Council on Criminal Justice Legislation and also a former member of the Illinois Law Enforcement Commission Appeals Board. He resides in Chicago.

BOARD ACTIVITIES — 1986

COOK COUNTY JAIL LIAISON OFFICE

As a result of Senate Bill 2212 and budgetary constraints, the Prisoner Review Board closed its portion of the Cook County Jail Liaison Office in August 1986.

FINAL DISCHARGE REQUESTS

The Prisoner Review Board and the Department of Corrections' Adult Community Services Division reviewed its criteria for early discharge. In a joint effort, both agencies revised the criteria and processing requirements. The process involved was significant with regards to Senate Bill 2212. The results of the new criteria created a drastic decrease in the number of early discharge recommendations which the Department submitted and the Board reviewed and acted upon. The Board's goal was to ensure a greater period of supervision and the welfare of the citizens of Illinois.

INCARCERATION RELEASES

Since the establishment of determinate sentences in 1978, the manner of release from incarceration has drastically changed. During the first year of the Board's existence, 3823 persons were granted parole out of the 6684 who were considered (57%). During that year, 2602 releases were affected which were non-discretionary. The ninth year of the Board's existence reflects 866 cases being reviewed by the Board with 25 being granted parole (2.8%). The number of non-discretionary releases has risen to 8055 as a result of determinate sentencing. The number of non-discretionary releases increased 796 from 1985 and the number of paroles decreased by 13.

LEGISLATIVE ACTION — SENATE BILL 2212

Senate Bill 2212 contained several changes in the Statute, five of which directly affected the Prisoner Review Board.

The first change made recommendations to the Governor of Executive Clemency cases a confidential matter.

The second change allowed the Board the flexibility of requiring the attendance of witnesses and the production of documentary evidence to hearings anywhere in the State.

The third change abolished the requirement for the Board to review parole or release cases at the end of serving a two-year continuance period of supervision.

The fourth item made the granting of an early discharge from supervision effective upon entry of the Board's order.

The fifth item dealt with the revocation process of parole or mandatory supervised release. When a revocation is based upon new criminal charges and a court finds probable cause on the new criminal charges, it will no longer be necessary to perform a preliminary hearing. It should be noted that when the basis of the violation is for technical reasons, a preliminary hearing must still be conducted.

PRISONER REVIEW BOARD

Total Resources/Appropriations

BUDGET

(Expressed in 1000s)

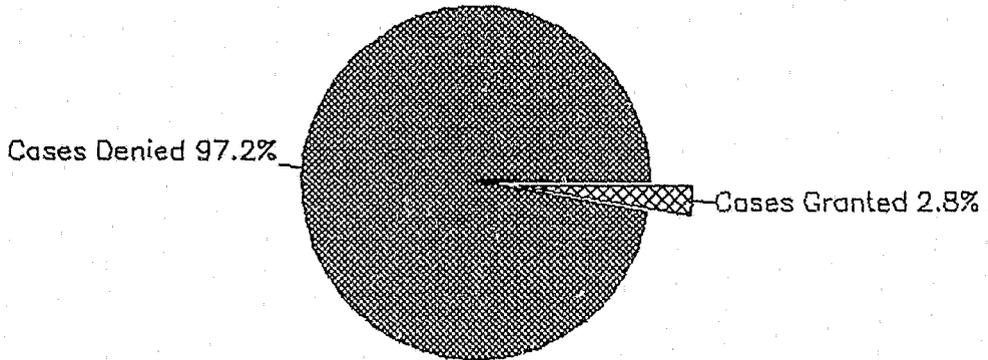
	FY 86*	FY 87**	FY 88***
Personal Services	431.8	475.9	497.4
Retirement	23.5	26.7	28.3
Social Security	25.0	28.4	30.2
Contractual Services	114.5	130.4	119.5
Travel	92.1	105.3	106.3
Commodities	13.4	14.8	12.5
Printing	4.4	5.1	5.1
Equipment	111.6	28.7	14.7
Telecommunications	25.4	24.1	25.6
Operation Automotive Equipment	<u>16.6</u>	<u>19.1</u>	<u>18.9</u>
TOTAL:	858.3	858.5	858.5

* Actual Expenditures

** Projected Expenditures

*** Requested

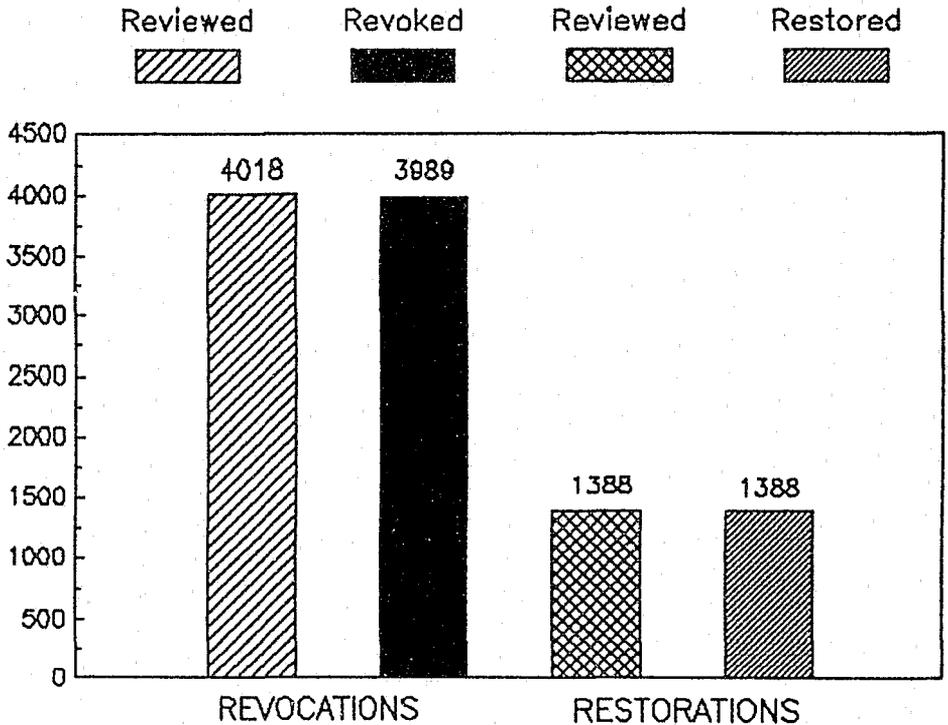
1986 PAROLE REVIEWS



866 CASES HEARD
25 CASES GRANTED

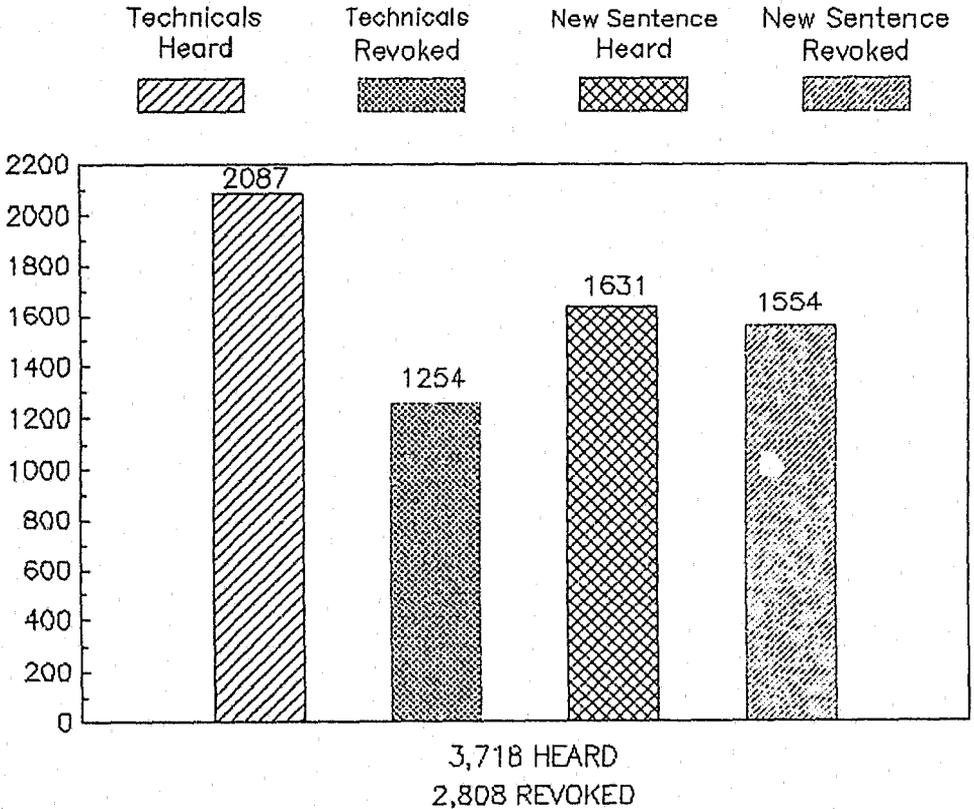
The Board considered 866 cases for parole consideration, of which 25 were paroled. The number of parole consideration cases has continued to decline since determinate sentencing took effect in 1978. The Board is required by statute to hear cases for parole consideration in panels of up to three members. Cases with a minimum sentence of twenty years or more and/or murder must then be referred to the entire Board for parole consideration. A majority of Board members must concur for parole to be granted.

1986 GOOD CONDUCT CREDIT REVIEWS



The Department of Corrections forwarded to the Board 5406 recommendations concerning good conduct credits; 4018 of those were to revoke good conduct credits and 1388 were to restore previously lost good conduct credits. The Board concurred with the Department on all of the restorations and 3989 (99%) of the revocations. They lowered 21 of the Department's recommendations and disapproved another 8.

1986 RELEASE REVOCATION HEARINGS



The Board experienced an increase in the number of cases of persons released to community supervision on parole or mandatory supervised release who were alleged to have violated the terms of their release agreement. The number climbed to 3718. Of that figure, 2808 (76%) violated their release agreement and their releases/paroles were revoked; 720 violated the conditions of supervision but were allowed to resume community supervision.

ILLINOIS PRISONER REVIEW BOARD
REPORT OF BOARD ACTIVITY — JANUARY 1986 TO DECEMBER 1986
JUVENILE/ADULT PAROLE CASES BY CENTER

PAROLE HEARING OUTCOME														
JUVENILE PAROLE CASES BY YOUTH CENTER				ADULT PAROLE CASES BY CORRECTIONAL CENTER										
				Action at Minimum			Action after Continuance					Total		
Youth Center	Cases Heard	Paroles Granted	Parole Rate	Adult Center	Cases Dec'd	Paroles Granted	Parole Rate	Cases Dec'd	Paroles Granted	Parole Rate	Cases Dec'd	Paroles Granted	Parole Rate	
Harrisburg	191	165	86%	Centralia	8	0	00%	58	2	03%	66	2	03%	
Joliet	56	38	68%	Danville	7	0	00%	54	0	00%	61	0	00%	
Kankakee	105	95	90%	Dixon	3	1	33%	56	3	05%	59	4	07%	
Pere Marquette	99	86	87%	Dwight	4	0	00%	10	0	00%	14	0	00%	
St. Charles	211	165	78%	East Moline	0	0	00%	15	2	13%	15	2	13%	
St. Charles Recpt.	7	7	100%	Graham	4	0	00%	70	0	00%	74	0	00%	
Valley View	354	273	77%	Hill	0	0	00%	0	0	00%	0	0	00%	
Warrenville Boys	76	66	87%	Jacksonville	0	0	00%	0	0	00%	0	0	00%	
Warrenville Girls	79	73	92%	Joliet	2	1	50%	13	0	00%	15	1	07%	
				Lincoln	0	0	00%	2	0	00%	2	0	00%	
				Logan	5	1	20%	43	1	02%	48	2	04%	
				Menard	27	1	04%	126	3	02%	153	4	03%	
				Menard Psych.	2	0	00%	23	1	04%	25	1	04%	
				Pontiac	6	1	17%	95	3	03%	101	4	04%	
				Shawnee	2	1	50%	64	2	03%	66	3	05%	
				Sheridan	0	0	00%	0	0	00%	0	0	00%	
				Stateville	20	0	00%	121	1	01%	141	1	01%	
				Vandalia	0	0	00%	1	1	100%	1	1	100%	
				Vienna	0	0	00%	25	0	00%	25	0	00%	
TOTAL	1,178	968	82%	TOTAL	90	6	07%	776	19	02%	866	25	03%	

SUMMARY OF BOARD ACTIVITY — ADULT & JUVENILE
For 12 Months — January 1 to December 31, 1986

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
ADULT													
Parole Reviews	90	69	73	69	90	62	66	63	77	72	65	70	866
Rehearing Requests	7	3	3	1	3	3	3	1	0	2	5	0	31
Release Dates	3	2	0	3	5	1	3	4	2	3	2	0	28
Reconsideration Requests	1	0	2	0	0	1	0	0	1	0	1	0	6
Release Reviews	701	619	658	613	639	685	648	641	744	691	711	705	8,055
Good Conduct Credits	520	301	540	646	405	412	501	440	370	477	370	424	5,406
Parole/Release Revocations	315	271	290	407	283	322	328	297	282	340	281	302	3,718
Final Discharges	29	38	64	51	46	38	72	76	22	11	34	20	501
Executive Clemency	31			29			26			41			127
TOTAL ADULT CONSIDERATIONS	1,697	1,303	1,630	1,819	1,471	1,524	1,647	1,522	1,498	1,637	1,469	1,521	18,738
JUVENILE													
Hearing Reviews	103	192	97	101	91	91	100	93	96	85	117	108	1,274
Discharge Reviews	84	167	82	77	28	67	51	72	66	91	60	42	887
Revocation Reviews	20	32	19	22	30	24	33	40	29	21	41	35	346
TOTAL JUVENILE REVIEWS	207	391	198	200	149	182	184	205	191	197	218	185	2,507
TOTAL ADULT & JUVENILE	1,904	1,694	1,828	2,019	1,620	1,706	1,831	1,727	1,689	1,834	1,687	1,706	21,245

PAROLE REVIEWS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
TOTAL CASES DECIDED													
Cases Heard	90	69	73	69	90	62	66	63	77	72	65	70	866
Cases Granted	1	3	2	4	2	3	1	2	2	1	1	3	25
Parole Rate	01%	04%	03%	06%	02%	05%	02%	03%	03%	01%	02%	04%	03%
MINIMUM CASES													
Cases Heard	4	7	6	7	9	6	15	11	7	6	6	6	90
Cases Granted	1	0	0	0	0	1	1	0	0	1	1	1	6
Parole Rate	25%	00%	00%	00%	00%	17%	07%	00%	00%	17%	17%	17%	07%
CONTINUED CASES													
Cases Heard	86	62	67	62	81	56	51	52	70	66	59	64	776
Cases Granted	0	3	2	4	2	2	0	2	2	0	0	2	19
Parole Rate	00%	05%	03%	06%	02%	04%	00%	04%	03%	00%	00%	03%	02%

REHEARING REQUESTS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
Cases Reviewed	7	3	3	1	3	3	3	1	0	2	5	0	31
Cases Granted	1	0	1	1	1	2	0	1	0	2	1	0	10
Rate	14%	00%	33%	100%	33%	67%	00%	100%	00%	100%	20%	00%	32%

RELEASE DATE OFFERS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
Total Offered	3	2	0	3	5	1	3	4	2	3	2	0	28
Total Accepted	3	1	0	2	3	1	2	3	1	2	1	0	19
Rate	100%	50%	00%	67%	60%	100%	67%	75%	50%	67%	50%	00%	68%

RECONSIDERATION REVIEWS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
Cases Reviewed	1	0	2	0	0	1	0	0	1	0	1	0	6
Cases Granted	0	0	1	0	0	0	0	0	1	0	1	0	3
Rate	00%	00%	50%	00%	00%	00%	00%	00%	100%	00%	100%	00%	50%

RELEASE REVIEWS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
TOTALS	701	619	658	613	639	685	648	641	744	691	711	705	8,055
Mandatory Release Reviews	1	6	0	0	1	0	2	0	2	1	1	1	15
Statutory Parole Reviews	2	3	11	4	2	1	1	2	2	4	2	2	36
Mandatory Supervised Release Reviews	698	610	647	609	636	684	645	639	740	686	708	702	8,004

GOOD CONDUCT CREDITS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
TOTALS	520	301	540	646	405	412	501	440	370	477	370	424	5,406
REVOCATIONS Reviewed	372	211	438	555	305	311	331	353	232	336	234	340	4,018
Revoked	368	203	431	552	303	311	330	353	231	334	234	339	3,989
Rate	99%	96%	98%	99%	99%	100%	100%	100%	100%	99%	100%	100%	99%
Lowered	4	6	7	1	1	0	1	0	1	0	0	0	21
Disapproved	0	2	0	2	1	0	0	0	0	2	0	1	8
RESTORATIONS Reviewed	148	90	102	91	100	101	170	87	138	141	136	84	1,388
Restored	148	90	102	91	100	101	170	87	138	141	136	84	1,388
Rate	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
Disapproved	0	0	0	0	0	0	0	0	0	0	0	0	0

REVOCATION HEARINGS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
Total Heard	315	271	290	407	283	322	328	297	282	340	281	302	3,718
Total Revoked	232	210	222	300	205	264	253	225	199	259	218	221	2,808
Rate	74%	77%	77%	74%	72%	82%	77%	76%	71%	76%	78%	73%	76%
Technicals Heard	178	145	156	229	169	177	173	165	166	199	151	169	2,087
Technicals Revoked	106	87	92	131	95	125	107	105	88	121	101	96	1,254
Rate	60%	60%	59%	57%	56%	71%	62%	64%	53%	61%	63%	57%	60%
New Sentence Heard	137	126	134	178	114	145	155	132	116	141	120	133	1,631
New Sentence Revoked	126	123	130	169	110	139	146	120	111	138	117	125	1,554
Rate	92%	98%	97%	95%	96%	96%	94%	91%	96%	98%	98%	94%	95%
Declared Violator-Resumed (Technical)	68	45	53	75	58	36	45	49	65	61	40	49	644
Declared Violator-Resumed (New Sentence)	6	3	4	9	5	6	9	12	4	3	7	8	76
Found Not To Be a Violator (Technical)	9	13	11	19	16	16	21	11	13	16	17	24	186

FINAL DISCHARGE REQUESTS

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
Cases Considered	29	38	64	51	46	38	72	76	22	11	34	20	501
Cases Granted	15	25	45	28	34	27	46	60	20	11	29	14	354
Rate	52%	66%	70%	55%	74%	71%	64%	79%	91%	100%	85%	70%	71%

EXECUTIVE CLEMENCY

	Jan. 1986 Docket	Apr. 1986 Docket	July 1986 Docket	Oct. 1986 Docket	Totals
Petitions Filed	35	32	26	41	134
Commutations Granted	0	0	2	1	3
Pardons Granted	3	6	4	0	13
Petitions Denied	4	1	16	0	21
Petitions Continued	28*	25*	4*	40*	97

* Incomplete — Petitions Pending

JUVENILE CASES REVIEWED

	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	12 Month Total
TOTAL	207	192	198	200	149	182	184	205	191	197	218	185	2,308
TOTAL NUMBER REVIEWED													
Hearing Reviews	103	96	97	101	91	91	100	93	96	85	117	108	1,178
Discharges Reviewed	84	64	82	77	28	67	51	72	66	91	60	42	784
Revocations Reviewed	20	32	19	22	30	24	33	40	29	21	41	35	346
Parole Cases Decided	103	96	97	101	91	91	100	93	96	85	117	108	1,178
Parole Granted	80	77	83	81	72	70	83	83	82	73	92	92	968
Parole Percent Rate	78%	80%	86%	80%	79%	77%	83%	89%	85%	86%	79%	85%	82%
Discharge Reviews	84	64	82	77	28	67	51	72	66	91	60	42	784
Discharges Granted	82	63	82	77	28	65	49	72	62	90	58	41	769
Discharge Rate	98%	98%	100%	100%	100%	97%	96%	100%	94%	99%	97%	98%	98%
Parole Revocation Hearings	20	32	19	22	30	24	33	40	29	21	41	35	346
Paroles Revoked	19	27	15	19	24	21	32	37	29	19	41	29	312
Revocation Rate	95%	84%	79%	86%	80%	88%	97%	93%	100%	90%	100%	83%	90%