



Government of Washington
Department of Social & Health Services

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U.S. Department of Justice
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INTRODUCTION

WHO WE ARE:

The Governor's Juvenile Justice Advisory Committee (GJJAC) was created to implement the federal Juvenile Justice and Delinquency Prevention Act. The members of the GJJAC are professionals and knowledgeable private citizens who are appointed by the Governor to represent various perspectives on the juvenile justice system.

WHAT WE DO:

Each year the GJJAC writes a technical plan as the state's application for federal funds from the Office of Juvenile Justice and Delinquency Prevention. In the plan the GJJAC reviews data on the juvenile justice system, identifies problems, establishes priorities needing attention, and lists projects to receive the federal funds. The plan must certify that the state is in compliance with the federal act in order for the state to receive the federal funds.

The GJJAC awards federal funds to innovative prevention and treatment projects. These projects are selected by the GJJAC on the basis of an annual competitive process, and they are required to have an outside evaluation to demonstrate their effectiveness. Technical assistance and applied research projects are awarded federal funds to improve the state's juvenile justice system.

Each year the GJJAC also issues a report to the Governor and the Legislature which presents data on the status of the juvenile justice system and offers recommendations for improvements. The juvenile justice data the GJJAC has reviewed, the problem areas it identified, the priorities it selected, and the projects awarded funds are presented in the full report.

OUR 1986 REPORT:

This is a brief summary of the GJJAC's 1986 Juvenile Justice Report. For a copy of the full report, please contact the GJJAC's staff at the Juvenile Justice Section, Department of Social and Health Services, Olympia, 98504, (206) 753-3940.

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GOVERNOR'S JUVENILE JUSTICE ADVISORY COMMITTEE

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Omak

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ACQUISITIONS

GJJAC GOALS AND BASIC POSITIONS

GJJAC MISSION STATEMENT:

The mission of the Governor's Juvenile Justice Advisory Committee is to promote delinquency prevention and to improve the juvenile justice system.

GJJAC GOALS:

- Fulfill the requirements of the federal Juvenile Justice and Delinquency Prevention Act.
- Serve as an information resource for juvenile justice issues.
- Provide policy recommendations and information to the Governor, the Legislature, DSHS, other organizations, and the public.
- Provide technical assistance and training for professionals in the juvenile justice system.
- Sponsor, promote, and encourage public education programs on juvenile justice issues.
- Develop funding priorities and award federal Juvenile Justice and Delinquency Prevention funds.
- Seek and disburse funds from other sources.

BASIC POSITIONS

1. IMPLEMENT THE FEDERAL JUVENILE JUSTICE AND DELINQUENCY PREVENTION ACT AS AMENDED.
2. OPPOSE EFFORTS TO CRIMINALIZE "STATUS OFFENDERS."
3. SUPPORT ADOPTION OF STATEWIDE STANDARDS FOR COUNTY DETENTION FACILITIES AND STATE JUVENILE CORRECTIONAL INSTITUTIONS.
4. SUPPORT EFFECTIVE PREVENTION AND EARLY INTERVENTION IN AREAS SUCH AS:
 - A. Child Abuse and Neglect
 - B. Substance Abuse
 - C. Families in Conflict
 - D. Juvenile Crime
 - E. Juvenile Mental Health

GJJAC GOALS AND BASIC POSITIONS

5. SUPPORT EFFECTIVE TREATMENT SERVICES FOR CHILDREN IN AREAS SUCH AS:
 - A. Child Abuse and Neglect
 - B. Substance Abuse
 - C. Families in Conflict
 - D. Juvenile Crime
 - E. Juvenile Mental Health
 - F. Runaway and Homeless Youth

6. SUPPORT APPLIED RESEARCH ON THE JUVENILE SYSTEM, AND THE EVALUATION OF JUVENILE JUSTICE PROGRAMS TO DETERMINE EFFECTIVENESS. SUPPORT THE REPLICATION OF EFFECTIVE STRATEGIES AND PROGRAMS.

7. SUPPORT EFFECTIVE EDUCATION SERVICES FOR JUVENILES IN AREAS SUCH AS:
 - A. Primary prevention curricula for child abuse and substance abuse
 - B. Programs to assist juveniles to remain in school
 - C. Programs which provide law-related education
 - D. Programs which provide adequate education opportunities for youth incarcerated in county detention and statewide juvenile correctional facilities
 - E. Programs to help offenders re-enter school
 - F. Programs which provide school-based social and health services

8. SUPPORT EFFECTIVE OUTREACH FOR RUNAWAYS AND HOMELESS YOUTH.

9. SUPPORT THE NON-CONFINEMENT OF MINOR AND FIRST OFFENDERS.

10. SUPPORT EFFORTS TO ASSURE THE ACCOUNTABILITY OF JUVENILES WHO EITHER ACCEPT OR DO NOT ACCEPT DIVERSION AGREEMENTS.

11. SUPPORT EFFECTIVE EFFORTS TO PROTECT EXPLOITED OR MISSING CHILDREN.

12. SUPPORT ADEQUATE FUNDING FOR THE FULL CONTINUUM OF CARE FOR YOUTH.

SUMMARY OF DATA ANALYSIS

- ⊙ Juveniles, 0-17 years, represent 26% of the state's population; the largest segment of the juvenile population is the 0-9 year-olds, and over 20% of this group live in households with an income below the federal poverty level.

- ⊙ More than 57% of all juveniles live in just four of the state's thirty-nine counties. These four counties are: King, Pierce, Snohomish, and Spokane.

- ⊙ The average number of cases referred to Child Protective Services (CPS) for the first six months of 1986 is higher than the average number of cases per month for any year since 1979.

- ⊙ Approximately 25% of students in Washington drop out of school before completing the twelfth grade. The greatest number of children enrolled in a single grade level in 1986 were in the first grade.

- ⊙ There were 43,982 juvenile arrests in the state in 1985; this was a seven percent increase in juvenile arrests over the 1984 figure. The typical juvenile offender was a white male, 17 years old, arrested for a property crime.

- ⊙ There were 9,041 juveniles held in the 18 county juvenile detention facilities during the first six months of 1986. This is an eight percent increase over the number held during the first six months of 1985.

- ⊙ The Average Monthly Population of all state juvenile correctional facilities, operated by the Division of Juvenile Rehabilitation, for the first nine months of 1986, was 849. This was a slight decrease from the 1985 figure.

SUMMARY OF PRIORITY PROBLEM AREAS

PHYSICALLY AND SEXUALLY ABUSED CHILDREN

The number of children who are reported to be physically or sexually abused continues to be high. The GJJAC is concerned about this issue because research has shown a correlation between child abuse and later delinquency. The GJJAC believes programs which prevent and treat child abuse will have both short-term and long-term benefits for the children of the state: In the short-term, the programs may prevent child abuse and treat victims. In the long-term, the programs may help to prevent delinquent behavior. Effective prevention and treatment services are needed.

JUVENILE OFFENDERS

The rates of violent and sex-related crimes have increased steadily during this decade. The number of juveniles who will be entering the at-risk years for committing offenses will be increasing over the next few years. Effective prevention and treatment strategies for delinquency need to be applied.

Another problem is that of youth who have come to the attention of the juvenile justice system as minor offenders, but who are also dependent children, without viable family support. Effective foster care is needed for these minor offenders who are not held in detention facilities.

DRUG AND ALCOHOL ABUSE

Drug and alcohol abuse continue to be a problem for juveniles. Recent surveys of school students in California and Oregon show that most youth who have tried alcohol and drugs have experimented with these substances in, or before, the 7th grade. Effective prevention, treatment, and aftercare strategies need to be applied.

STREET KIDS

These youth need help in breaking away from a destructive lifestyle. Most have come from dysfunctional families and have been victims of physical and sexual abuse. Most have dropped out of school and have no employment skills. Some have already been arrested for prostitution or property crimes, and most have drug or alcohol abuse problems. Outreach, social services, and transitional housing are needed.

PROJECTS FUNDED BY THE GJJAC IN 1986

**Program Area: Physically and Sexually
Abused Children
\$175,393**

"East King County - Child Sexual Assault Project"
HARBORVIEW MEDICAL CENTER/
OVERLAKE HOSPITAL
1035-116th N.E.
Bellevue, WA 98104
(206) 223-3047
Doris Stevens, Director \$35,068

"Prevention and Treatment of Sexual Abuse"
LOWER VALLEY CRISIS AND
SUPPORT SERVICES
Post Office Box 93
Sunnyside, WA 98944
(509) 837-6689
Martha Crownover, Director \$40,991

"Foster Care for Child Abuse Victims"
LUTHERAN SOCIAL SERVICES
North 1226 Howard
Spokane, WA 99201
(509) 327-7761
Valerie Smith, Director \$45,834

"Sexually Abused Boys' Program"
NORTH SEATTLE YOUTH SERVICES
9250 14th Avenue Northwest
Seattle, WA 98117
(206) 789-3163
Deborah Berndt, Director \$38,500

"Child Abuse Prevention Parent Education"
WOMENCARE SHELTER
1026 North Forest
Bellingham, WA 98225
(206) 671-8539
Linda Chace, Director \$15,000

**Program Area: Juvenile Offenders
\$123,059**

"Parenting Skills for Mothers of
Adolescent Sex Offenders"
DIVISION OF JUVENILE REHABILITATION
DSHS, Mail Stop KR-14
Olympia, WA 98504
(206) 753-2273
Paul Spence, Jr., Director \$16,470

"Foster Care for Dependent Offenders"
DIVISION OF CHILDREN AND FAMILY SERVICES
DSHS, Mail Stop TAF C37 B32-21
Spokane, WA 99220
(509) 458-2150
Roy Harrington, Administrator \$55,000

"Networking for Youth"
NORTHWEST YOUTH SERVICES
Post Office Box 1449
Bellingham, WA 98227
(206) 734-9862
Carol LaCasse, Director \$21,880

"Foster Family Training"
SAN JUAN COMMUNITY SERVICES
820 Guard Street
Friday Harbor, WA 98250
(206) 376-2272
Greg Thomsen, Director \$ 4,876

"Comprehensive Intervention"
SPOKANE COUNTY JUVENILE COURT
West 1208 Mallon
Spokane, WA 99201
(509) 456-4742
Leland Fish, Administrator \$24,833

PROJECTS FUNDED BY THE GJJAC IN 1986

Program Area: Alcohol and Drug Abuse
\$200,080

"Community Substance Abuse"
 CENTRAL WASHINGTON COMPREHENSIVE
 MENTAL HEALTH
 Post Office Box 959
 Yakima, WA 98907
 (509) 575-4084
 Linda Ettl, Director \$21,640

"Drug/Alcohol Abuse Prevention"
 THE SALVATION ARMY
 Third and Division
 Grandview, WA 98930
 (509) 527-3275
 Royce Bynum, Auxiliary Captain \$25,363

"DJR Drug/Alcohol Abuse Aftercare Network"
 DIVISION OF JUVENILE REHABILITATION
 DSHS, Mail Stop OB-32
 Olympia, WA 98504
 (206) 753-3268
 Dave Brenna, Director \$27,500

"Substance Abuse Treatment"
 WALLA WALLA COUNTY DEPARTMENT
 OF COURT SERVICES
 Post Office Box 1595
 Walla Walla, WA 99362
 (509) 527-3275
 Margaret Schacht, Administrator \$24,750

"Prevention Treatment for High Risk Children
 and Youth"
 EDUCATIONAL SERVICE DISTRICT 101
 West 1025 Indiana
 Spokane, WA 99205
 (509) 456-7660
 Cliff Christiansen, Director \$14,333

"Statewide Youth Coalition"
 WASHINGTON STATE SUBSTANCE
 ABUSE COALITION
 845 103rd Northeast, #B
 Bellevue, WA 98004
 (206) 455-1683
 Trish Yzerman, Youth Coordinator \$40,076

"Youth Substance Abuse"
 NORTH OLYMPIC ALCOHOL AND DRUG CENTER
 Clallam County Courthouse
 223 East Fourth
 Port Angeles, WA 98362
 (206) 452-2381
 Gail Swagerty, Director \$25,776

Program Area: Street Kids
\$100,782

"Project CHOICE/Transition Housing"
 PIERCE COUNTY ALLIANCE
 1201 South 11th
 Tacoma, WA 98405
 (206) 572-4750
 Terree Schmidt-Whelan, Director \$45,832

"New Generation"
 OMAK SCHOOL DISTRICT 19
 Post Office Box 833
 Omak, WA 98841
 (509) 826-0320
 William C. Clark, Assistant Administrator \$18,792

"Crosswalk"
 THE VOLUNTEERS OF AMERICA
 North 507 Howard Street
 Spokane, WA 99201
 (509) 624-2378
 Marilee Roloff, Director \$54,950

PROJECTS FUNDED BY THE GJJAC IN 1986

**Program Area: Technical Assistance
and Training
\$19,292**

"Juvenile Suicide Prevention"
CRIMINAL JUSTICE TRAINING COMMISSION
MS: PW-11
Olympia, WA 98504-8811
(206) 459-6342
James C. Scott, Administrator \$2,992

"Reporting Juvenile Arrests"
WASHINGTON ASSOCIATION OF SHERIFFS
AND POLICE CHIEFS
Post Office Box 826
Olympia, WA 98507
(206) 459-6386
Mert Obert, WUCR Coordinator \$8,000

"Speaker for Juvenile Justice Conference"
WASHINGTON COUNCIL ON CRIME
AND DELINQUENCY
107 Cherry Street
Seattle, WA 98104
(206) 624-3421
Larry Fehr, Director \$2,000

"Training for Teachers in Detention
School Programs"
ROCHESTER SCHOOL DISTRICT
Box 457
Rochester, WA 98579
(206) 736-1361
Jack Blain, Project Director \$6,300

**Program Area: Policy Research
\$13,986**

"Juvenile Sex Offender Treatment Evaluation"
URBAN POLICY RESEARCH
157 Yesler
Seattle, WA 98103
(206) 682-4208
Donna Schram, Ph.D.,
Primary Researcher \$13,986

**Program Area: Program Development
\$6,875**

"Juvenile Justice Program Development"
NORTHWEST REGIONAL COUNCIL
1000 North Forest
Bellingham, WA 98225
(206) 676-6749
Dewey G. Desler, Director \$3,750

"Juvenile Justice Program Development"
YAKIMA VALLEY CONFERENCE
OF GOVERNMENTS
104 North First Street, Room B-24
Yakima, WA 98901
(509) 575-4372
Lon Wyrick, Director \$3,125

**Technical Assistance Arranged
by GJJAC Staff**

"Detention Facility Evaluation"
BENTON-FRANKLIN, PIERCE,
SPOKANE COUNTIES
Provider: Charles Kehoe for American
Corrections Association

"Detention Facility and Program Evaluation"
KING COUNTY DEPARTMENT OF
YOUTH SERVICES
Provider: Officer of Juvenile Justice and
Delinquency Prevention

"Literature Search on Diversion Projects"
GRAYS HARBOR JUVENILE COURT
Provider: Office of Juvenile Justice and
Delinquency Prevention

COMPLIANCE WITH THE FEDERAL ACT

To be in compliance with the federal Act, the state must assure that juveniles, who have not committed criminal offenses, are not placed in secure detention; that juveniles are not confined in adult jails; and when held in adult jails for brief periods, juveniles are not in contact with adult offenders. Washington is in compliance with the federal Act. The following facilities are monitored each year:

- Adult jails
- Juvenile Detention Facilities
- Juvenile Correctional Facilities
- Non-Secure Facilities

Adult Jails

The state's juvenile justice code prohibits the jailing of juveniles, unless the juveniles have been remanded to adult court.

Jail data initially are collected by the GJJAC through a self-reporting process. On-site verification of the data, and inspection of site and sound separation between adult offenders and juveniles, is conducted by the Corrections Standards Board staff. The Corrections Standards Board has the power to close an adult jail which illegally holds juveniles.

The GJJAC educates law enforcement, prosecutors, juvenile court administrators, and superior court judges about the prohibition of holding juveniles in adult jails.

Juvenile Detention Facilities

The state's juvenile justice code prohibits the detention of "status offenders".

Detention data initially are collected by the GJJAC through a self-reporting form and through JUVIS (the juvenile court management information system). On-site verification of the data is conducted by the members of the GJJAC.

Juvenile Correctional Facilities

The state's juvenile justice code prohibits the confining of "status offenders" in state institutions.

A four-level screening and review system is in place to assure that only youth who have been convicted of criminal offenses are committed to the Division of Juvenile Rehabilitation. Standard sentencing guidelines limit commitments to serious and/or repeat offenders.

Non-Secure Facilities

The Division of Children and Family Services, the Division of Mental Health, and the Bureau of Alcohol and Substance Abuse are responsible for monitoring non-secure facilities which hold juveniles.