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ST. THOMAS, VIRGIN ISLANDS
WORKSHOP "LAW ENFORCEMENT IN THE YEAR 2000"

JUNE 2 AND 3, 1988

NOTE: Because Mr. Stewart often speaks from notes, the speech as delivered may vary from the text. However, he stands behind this speech as printed.

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TRYING TO PREDICT WHAT LAW ENFORCEMENT WILL BE LIKE TWELVE YEARS FROM NOW IS LIKE THE JOKE PRESIDENT REAGAN HAS TOLD ABOUT THE RUSSIAN WHO WANTS TO BUY A CAR. THE MAN GOES TO THE OFFICIAL AGENCY, PUTS DOWN HIS MONEY, AND IS TOLD THAT HE CAN TAKE DELIVERY OF HIS CAR IN EXACTLY TEN YEARS.

"MORNING OR AFTERNOON?" THE BUYER ASKS. "TEN YEARS FROM NOW, WHAT DIFFERENCE DOES IT MAKE?" REPLIES THE CLERK. "BECAUSE," SAYS THE CAR-BUYER, "THE PLUMBER IS COMING IN THE MORNING."

WELL, I DON'T KNOW WHAT THE AUTO BUSINESS OR THE PLANNING BUSINESS WILL BE LIKE IN THE YEAR 2000 IN EITHER THE UNITED STATES OR THE SOVIET UNION. BUT I DO HAVE SOME IDEAS ABOUT WHAT LAW ENFORCEMENT MIGHT BE LIKE, BASED ON RESEARCH THAT NIJ AND OTHER ORGANIZATIONS HAVE SPONSORED.

POLICING IN THE FUTURE WILL BE INFLUENCED BY DEMOGRAPHIC AND SOCIO-ECONOMIC CHANGES, SHIFTS IN PUBLIC PRIORITIES REGARDING LAW ENFORCEMENT, CONTINUED GROWTH IN PRIVATE SECURITY, CHANGES IN THE COMPOSITION OF POLICE FORCES, AND THE USE OF NEW MANAGEMENT PROGRAMS AND FIELD STRATEGIES, LIKE PROBLEM-ORIENTED POLICING.

UNDER SOCIAL AND DEMOGRAPHIC CHANGES, I WOULD INCLUDE THE GROWING GEOGRAPHIC CONCENTRATION OF AN (UNDERCLASS) IN MANY OF OUR URBAN AREAS ALONG WITH SOCIAL PROBLEMS ASSOCIATED WITH HIGHER CRIME RATES AND THE RELATED CONCERN OF MORE OF THE GENERAL POPULATION BEING EXPOSED TO GANGS AND DRUGS. THIS WILL INCREASE CITIZEN FEAR OF CRIME AND VIOLENCE AND IS CLEARLY AN ISSUE THAT HAS TO BE ADDRESSED IN A COMPREHENSIVE MANNER. THERE IS ALSO THE GROWING ISOLATION OF SOME OF THE MIDDLE CLASS IN PRIVATELY-

POLICED RESIDENTIAL AREAS AND FACILITIES LIKE SHOPPING MALLS. THIS MAY INFLUENCE THE PERCEPTION OF CITIZENS REGARDING THE BENEFITS OF PUBLIC POLICE EFFORTS.

DEMOGRAPHICALLY, WE ARE SEEING AN AGING OF THE POPULATION AND AN INCREASE IN NON-ENGLISH SPEAKING GROUPS. THESE CHANGES WILL INFLUENCE THE RELATIONSHIPS BETWEEN THE POLICE AND THOSE WHOM THEY SERVE. THE AGING PHENOMENON MAY LEAD TO AN INCREASE IN PROBLEMS SUCH AS FAMILY ABUSE OF THE ELDERLY AND INCREASED FEAR AMONG CITIZENS WHO ARE ELDERLY AND ISOLATED. COMMUNICATION PROBLEMS BETWEEN POLICE AND NON-ENGLISH SPEAKING GROUPS WILL PRESENT SPECIAL CHALLENGES BOTH IN DEFINING PARTICULAR PROBLEMS AND IN PROMOTING EFFECTIVE RESPONSES ON THE PART OF CITIZENS AND POLICE.

IN ALL OF THESE AREAS, POLICE ACTIONS AND RESPONSES ARE MORE LIKELY TO BE EFFECTIVE IF ATTENTION HAS BEEN GIVEN TO THESE CHANGES IN SOME PLANNED AND SYSTEMATIC MANNER.

IN GENERAL, THERE WILL BE CHANGES IN POLICE WORK FROM FIGHTING CRIME TO MAINTAINING ORDER; FROM REACTIVE POLICING TO CRIME PREVENTION; FROM REDUCING CRIME TO REDUCING FEAR; AND FROM DEALING WITH NARROW PROBLEMS, LIKE INDIVIDUAL CALLS FOR SERVICE, TO ATTACKING A BROADER RANGE OF UNDERLYING PROBLEMS, LIKE THE DEMAND FOR DRUGS.

NOW, LET'S TAKE A LOOK AT SOME OF THESE THINGS IN CLOSER DETAIL--SPECIFICALLY, THREE AREAS: PRIVATE SECURITY, POLICE OPERATIONS, AND TECHNOLOGY:

PRIVATE SECURITY

WILL PROVIDE ONE OF LAW ENFORCEMENT'S GREATEST CHALLENGES. THE MAJOR CHANGE WILL BE IMPROVED COOPERATION AND COLLABORATION BETWEEN PUBLIC POLICE AND PRIVATE SECURITY.

MANY OPPORTUNITIES TO MOVE IN THAT DIRECTION RIGHT NOW, BUT ON BOTH SIDES, A NATURAL TENDENCY TO PROTECT OWN TURF. BUT DEFENSIVE STANCE NOT NECESSARILY MOST EFFECTIVE IN LONG RUN. IN MANY CASES, COULD DO BETTER JOB WITH MUTUAL KNOWLEDGE, INFORMATION SHARING, INTERACTION.

USED TO BE (TEN OR MORE YEARS AGO) THAT PRIVATE SECURITY MEANT SOLO NIGHTWATCHMAN OR 'RENT-A-COP.' I WAS ONE, BACK IN '60s, FOR BURNS INTERNATIONAL SECURITY. WORKED AT TIFFANY'S, BEATLES CONCERT, FOR MIA FARROW, OTHER LESS GLAMOROUS ASSIGNMENTS.

HORIZONS OF PRIVATE SECURITY HAVE EXPANDED ENORMOUSLY TODAY. PEOPLE FEEL MORE VULNERABLE IN HOMES, WORK PLACES, SCHOOLS, STORES, EVERYWHERE THEY GO. SO THEY TURN TO PRIVATE SECURITY.

1986 ESTIMATES--WE SPENT OVER \$26 BILLION ON PUBLIC LAW ENFORCEMENT, TWICE AS MUCH (\$51 BILLION) ON PRIVATE SECURITY. PROJECTIONS SHOW PRIVATE SECURITY WILL GROW TWICE AS FAST AS PUBLIC LAW ENFORCEMENT.

PRIVATE SECURITY HAS TAKEN OVER WIDE RANGE OF FORMER POLICE FUNCTIONS. IN PHOENIX, HANDLE CROWD CONTROL. IN LOS ANGELES COUNTY, SECURITY FOR PARKS. IN DENVER, FOR BUILDINGS. IN HARTFORD, CONNECTICUT, FOR SPORTING EVENTS. IN DADE COUNTY, FLORIDA, FOR COURTS. IN BOSTON, FOR COURTS, HOSPITALS,

LIBRARIES. IN PITTSBURGH, FOR TRANSFER OF PRISONERS. AT DALLAS-FORT WORTH AND OTHER AIRPORTS, SECURITY INCLUDING BAGGAGE CHECKING.

NEED PRIVATE SECURITY BECAUSE POLICE DON'T HAVE RESOURCES OR CAPACITY TO MEET PUBLIC'S EXPECTATIONS FOR SAFETY. PRIVATE SECURITY OFFERS GREATER SENSE OF CONTROL; MORE CHOICE, INCLUDING DAILY PROTECTION, SPECIALIZED TECHNICAL SERVICES.

INCREASED PRIVATE SECURITY PROFESSIONALISM. INDUSTRY ATTRACTS MANY FORMER MEMBERS OF TRADITIONAL LAW ENFORCEMENT-- ROBERT MCGUIRE, FORMER NEW YORK CITY POLICE COMMISSIONER, NOW PINKERTON SECURITY CHAIRMAN; BUD MULLEN, FORMER DEA HEAD, NOW RUNS PRIVATE FIRM IN NEW YORK.

NIJ HAS DEFINED AREAS FOR IMPROVED PUBLIC POLICE-PRIVATE SECURITY COOPERATION:

- O BURGLAR ALARM SERVICE CALLS. BUSINESS IS BOOMING. MOST CALLS (95 TO 98 PERCENT) FALSE, BUT COMPRISE AT LEAST 10 PERCENT OF ALL POLICE CALLS. MUST BE BETTER RADIO COMMUNICATION BETWEEN PRIVATE SECURITY, PUBLIC POLICE.
- O EMPLOYEE THEFT AND SHOPLIFTING. SERIOUS CONCERN TO BUSINESSES. MOST IMPORTANT FACTOR IS EMPLOYEE'S PERCEPTION OF RISK OF GETTING CAUGHT.
- O WHITE COLLAR CRIME. INCLUDES COMPUTER CRIME, INDUSTRIAL ESPIONAGE.
- O TERRORISM. AIRPORT SECURITY IS EXAMPLE.
- O INFORMATION SHARING. TWO SEPARATE JUSTICE SYSTEMS

MIGHT DEVELOP.

POLICE OPERATIONS

ANOTHER BENEFIT OF INCREASED PRIVATE SECURITY--WILL FREE-UP POLICE OFFICERS AND OTHER RESOURCES FOR DIFFERENT TYPES OF OPERATIONS:

- O PROBLEM-ORIENTED POLICING. CAN BE APPLIED TO ANY PROBLEM (LIKE REPEAT CALLS FOR SERVICE--64 PERCENT OF CALLS IN MINNEAPOLIS CAME FROM FIVE PERCENT OF ADDRESSES)
- O DIFFERENTIAL POLICE RESPONSE. LESS RANDOM PATROL AND RAPID RESPONSES.
- O COMMUNITY POLICING. MORE CONSTRUCTIVE POLICING. JOIN WITH CITIZENS AS CO-PRODUCERS OF PUBLIC SAFETY. WALK-IN MINICENTERS. REFER SOME PROBLEMS TO PUBLIC OR PRIVATE ORGANIZATIONS THAT SPECIALIZE IN SETTLING DISPUTES OUTSIDE COURT SYSTEM.
- O LESS-THAN-LETHAL-WEAPONS. NOW KNOW SIX POTENTIALLY SUITABLE COMPOUNDS. NEXT STEP IS TESTING. NEED \$10 MILLION TO DO IT.

TECHNOLOGY

WILL BE MORE EMPHASIS ON SCIENCE AND ENGINEERING IN LAW ENFORCEMENT. MORE SCIENTIFIC CERTAINTY IN INVESTIGATIONS, SCIENCE-ORIENTED TESTIMONY IN COURTS; LESS RELIANCE ON EYEWITNESS TESTIMONY.

- ARTIFICIAL INTELLIGENCE. POTENTIAL OF INTERACTIVE COMPUTER PROGRAMS (LIKE VICAP TO IDENTIFY SERIAL MURDERS). BALTIMORE POLICE TESTING EXPERT SYSTEMS TO IDENTIFY BURGLARY SUSPECTS.
- PORTABLE COMPUTERS. USE LAP-TOP COMPUTERS IN PATROL CARS; LINKED BY CELLULAR PHONES TO LOCAL, REGIONAL, NATIONAL, INTERNATIONAL SYSTEMS.
- DRUG USE DETECTION. NIJ FUNDING PROJECT TO REFINE HAIR ANALYSIS. ALSO, THROUGH DNA TESTING, MIGHT DETECT IDENTIFICATION FROM SINGLE BODY CELL. GENETIC FINGERPRINTS CAN BE MAJOR BREAKTHROUGH.
- VIDEOTAPES. RECORDING OF COURTROOM TESTIMONY WILL ALL BUT ELIMINATE NEED FOR WRITTEN TRANSCRIPTS.

IN SUMMARY---IN RESEARCH, THE FUTURE IS NOW.

QUESTIONS? DISCUSSION? YOUR IDEAS?