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REMARKS BY THE HONORABLE JAMES K. STEWART  
DIRECTOR OF THE NATIONAL INSTITUTE OF JUSTICE

TO THE  
UNIVERSITY OF ILLINOIS  
AUGUST 24, 1988

NOTE:

Because Mr. Stewart often speaks from notes, the speech as delivered may vary from the text. However, he stands behind this speech as printed.

NCJRS

AUG 14 1988

ACQUISITIONS

THANK YOU, \_\_\_\_\_, AND GOOD MORNING LADIES,  
AND GENTLEMEN.

THE NATIONAL INSTITUTE OF JUSTICE IS PLEASED TO BE A  
COSPONSOR OF THIS THIRD ANNUAL SYMPOSIUM ON CRIMINAL JUSTICE  
ISSUES AND I'M PLEASED TO BE BACK FOR THE THIRD TIME. IN THEIR  
BRIEF HISTORY, THESE ANNUAL CONFERENCES HAVE BECOME ESTABLISHED  
DATES ON THE CALENDAR FOR CRIMINAL JUSTICE ADMINISTRATORS,  
PRACTITIONERS, ACADEMICIANS AND RESEARCHERS. THE OFFICE OF  
INTERNATIONAL CRIMINAL JUSTICE OF THE UNIVERSITY OF ILLINOIS AT  
CHICAGO DESERVES A LOT OF CREDIT AND OUR THANKS FOR COORDINATING  
AND COSPONSORING THESE IMPORTANT MEETINGS.

I KNOW THAT EVEN AT THIS EARLY HOUR, THE MIND CAN ABSORB  
ONLY AS MUCH AS THE SEAT CAN ENDURE. AS SOMEBODY ONCE SAID,  
NATURE GAVE HUMANS TWO ENDS--ONE TO SIT ON AND ONE TO THINK WITH.  
EVER SINCE THEN, SUCCESS OR FAILURE HAS BEEN DEPENDENT ON WHICH

ONE THEY USE THE MOST. WE WANT THIS TO BE A SUCCESSFUL MEETING, BUT YOU HAVE A LOT OF SITTING, ENDURING AND ABSORBING TO DO, SO I'LL GET ON WITH IT.

WHEN I SPOKE HERE TWO YEARS AGO, MY SUBJECT WAS THE COMPLEXITY OF DOMESTIC TERRORISM, ESPECIALLY AS IT RELATED TO THE POLICE. AT THAT TIME, I TALKED ABOUT A NEW \$1.5 MILLION RESEARCH PROGRAM ON DOMESTIC ANTI-TERRORISM THAT NIJ WAS LAUNCHING. AS DICK WARD AND HAROLD SMITH WROTE IN THE PREFACE OF THEIR BOOK SUMMARIZING THE 1986 SYMPOSIUM, "ONE OF THE MORE PERPLEXING PROBLEMS IN TRYING TO UNDERSTANDING TERRORISM IS THE LACK OF STABLE RESEARCH IN THIS AREA."

RESEARCH IS NIJ'S MANDATE--POLICY-RELATED RESEARCH THAT GIVES CRIMINAL JUSTICE ADMINISTRATORS AND PRACTITIONERS OPTIONS BASED ON THE RULE OF EVIDENCE, NOT THE RULE OF THUMB--AND THE THREE-PART RESEARCH PROGRAM I TALKED ABOUT TWO YEARS AGO WAS DESIGNED TO DO JUST THAT. IT INCLUDED TECHNOLOGY RESEARCH; THE DEVELOPMENT OF MODEL RESPONSE PLANS AND TRAINING MATERIALS; AND A

STUDY OF AIRPORT SECURITY.

I'M HAPPY TODAY TO REPORT ADVANCES IN ALL THREE AREAS AND I WANT TO GIVE YOU A BRIEF PROGRESS REPORT.

IN TECHNOLOGY RESEARCH, ONE OF THE THINGS I TALKED ABOUT WAS LESS-THAN-LETHAL WEAPONS. WE NOW HAVE REACHED THE POINT OF BEING ABLE TO IDENTIFY ABOUT SIX POTENTIALLY SUITABLE COMPOUNDS THAT MAY BE EFFECTIVE AND SAFE FOR USE IN THIS MANNER. THE NEXT STAGE IS TESTING, BUT WE CAN'T DO THAT UNTIL WE HAVE THE MONEY FOR IT. IT WILL TAKE AN INVESTMENT OF UP TO \$10 MILLION. THAT'S HALF OF NIJ'S ENTIRE BUDGET AND FAR MORE THAN OUR AGENCY CAN AFFORD TO SPEND NOW ON LESS-THAN-LETHAL WEAPONS DEVELOPMENT. BUT I CERTAINLY HOPE AND EXPECT THAT THE RESEARCH WE HAVE ACCOMPLISHED TO DATE WILL TRANSLATE INTO EFFECTIVE PRACTICAL APPLICATION NOT TOO MANY YEARS FROM NOW.

THE SECOND PART OF OUR PROGRAM WAS DESIGNED TO HELP STATE AND LOCAL AUTHORITIES PREVENT OR RESPOND TO TERRORIST INCIDENTS. SINCE THE PUBLIC AUTOMATICALLY TURNS TO ITS LOCAL POLICE FOR

GUIDANCE AND PROTECTION FROM TERRORIST THREATS, THOSE AGENCIES HAVE TO BE WELL-VERSED IN HANDLING AND UNDERSTANDING TERRORISM PROBLEMS.

DICK WARD HERE AT ILLINOIS IS DIRECTING A PROJECT THAT WILL DEVELOP RESPONSE PLANS AND TRAINING MATERIALS THAT WILL HELP POLICE ADMINISTRATORS PLAN HOW TO COPE WITH POTENTIAL TERRORIST-RELATED THREATS OR ACTIONS. GEORGE SHOLLENBERGER, OF NIJ, WHO IS HERE TODAY, IS NIJ'S CONTACT ON THAT PROJECT.

FINALLY, SUPPORTING THESE TWO PROJECTS, WE HAVE LAUNCHED AN INVESTIGATION TO BETTER UNDERSTAND HOSTAGE NEGOTIATIONS AND TO PROVIDE PRACTITIONERS WITH THE TOOLS THEY NEED WHEN THEY INITIALLY ARE CONFRONTED WITH A HOSTAGE SITUATION. THIS IS A JOINT INVESTIGATION CONSISTING OF THE CHIEF FBI NEGOTIATOR FOR THE ATLANTA/OAKDALE PRISON RIOTS LAST FALL, FRED LANCELEY AND THE CHIEF PSYCHIATRIC CONSULTANT FOR THAT NEGOTIATION FROM THE UNIVERSITY OF LOUISVILLE, DR. ROGER BELL.

THIS STUDY WILL PRODUCE A NEARLY DEFINITIVE TYPOLOGY

(SOCIAL, PSYCHIATRIC, PSYCHOLOGICAL AND BEHAVIORAL FACTORS) OF HOSTAGE TAKERS THAT WILL PERMIT THE RESEARCH TEAM TO PROVIDE TRAINED LAW ENFORCEMENT NEGOTIATORS UNDER ALMOST ANY SITUATION - LIKE THE RECENT ATLANTA/OAKDALE PRISON RIOTS - WITH A PROCEDURE TO QUICKLY IDENTIFY THE PROFILE TYPE FOR THE HOSTAGE TAKER, WHICH THEN PERMITS THEM TO CHOOSE THE MOST COMPATIBLE NEGOTIATOR AND TO SELECT THE MOST POTENTIALLY SUCCESSFUL NEGOTIATION STRATEGIES AND TECHNIQUES BOTH BEFORE AND DURING THE NEGOTIATION.

SO MUCH FOR TWO YEARS AGO, AND THE PROGRESS WE HAVE MADE SINCE THEN.

LAST YEAR, THE SUBJECT OF THIS SYMPOSIUM WAS INTERNATIONAL DRUG TRAFFICKING, AND I TALKED THEN ABOUT SOME OF THE IMPORTANT RESEARCH NIJ WAS SPONSORING IN TWO MAIN AREAS--DETECTION AND ENFORCEMENT.

ONE ASPECT OF INTERNATIONAL DRUG TRAFFICKING IS MONEY LAUNDERING. A STUDY ON THIS TOPIC THAT NIJ SPONSORED CONCLUDES THAT LOCAL CRIMINAL JUSTICE AGENCIES IN OUR COUNTRY COULD DO MUCH

MORE TO COMBAT MONEY-LAUNDERING--AND THEY'LL HAVE TO IF WE ARE GOING TO MAKE SIGNIFICANT HEADWAY AGAINST DRUGS. WE NEED TO CONFISCATE DEALERS' PROFITS AS WELL AS THEIR SUPPLIES.

STATE AND LOCAL LAW ENFORCEMENT AGENCIES HAVE BEEN LESS PROMINENT THAN THE FEDERAL GOVERNMENT IN THE FIGHT AGAINST MONEY LAUNDERING, IN PART BECAUSE OF THE INTERNATIONAL SCALE OF SOME OPERATORS' ACTIVITIES.

BUT THIS STUDY DOCUMENTS FOR THE FIRST TIME THAT THERE IS A SIGNIFICANT ROLE FOR STATE AND LOCAL AGENCIES TO PLAY. BECAUSE THEY ARE OFTEN CLOSER TO STREET AND WHOLESALE-LEVEL DRUG DEALING, THEY MAY BE ABLE TO COLLECT MORE INFORMATION ON THE FLOW OF ILLEGAL DRUG MONEY THAN WE HAD EARLIER THOUGHT.

I ALSO SAID LAST YEAR THAT WHEN WE TALK ABOUT INTERNATIONAL DRUG TRAFFICKING, INCREASINGLY WE'RE TALKING ABOUT THE TERRORISM AND VIOLENCE THAT ACCOMPANY IT.

AND THAT GETS US TO THIS YEAR'S SYMPOSIUM THEME-  
INTERNATIONAL TERRORISM IN THE NEXT DECADE.

JUDGING FROM RECENT EVENTS, WE HAVE OUR WORK CUT OUT FOR US. THE TERRORIST ASSASSINATION OF A U.S. NAVY CAPTAIN IN GREECE IN JUNE REFLECTED THE DRAMATIC INCREASE IN TERRORIST ATTACKS AROUND THE WORLD DURING THE FIRST PART OF 1988.

ACCORDING TO THE STATE DEPARTMENT, THERE WERE 265 TERRORIST INCIDENTS AROUND THE WORLD IN THE FIRST QUARTER OF THIS YEAR COMPARED TO 170 DURING THE SAME PERIOD LAST YEAR. THERE WERE 63 ANTI-AMERICAN INCIDENTS DURING THE FIRST QUARTER, RANGING FROM ARSON TO KIDNAPPING AND THEFT. THAT COMPARES TO 24 INCIDENTS DURING THE SAME PERIOD A YEAR AGO--A 162 PERCENT INCREASE IN ATTACKS AFFECTING AMERICAN BUSINESS STAFFS, DIPLOMATS, MILITARY PERSONNEL, OR VISITORS.

WORLDWIDE, 2905 CASUALTIES ATTRIBUTED TO INTERNATIONAL TERRORISM WERE RECORDED LAST YEAR, INCLUDING 612 FATALITIES. THE STATE DEPARTMENT REPORTS THAT 7 OF THOSE KILLED WERE AMERICANS AND 47 AMERICANS WERE WOUNDED.

DESPITE ALL THAT, THERE STILL IS NOT A CONSENSUS AMONG

WESTERN NATIONS ON HOW TO DEAL WITH TERRORISM--AND THAT'S WHAT I WANT TO TALK ABOUT TODAY. IT SEEMS TO ME THAT A KEY TO CONTROLLING INTERNATIONAL TERRORISM IN THE DECADE AHEAD IS IMPROVING COOPERATION AND AGREEMENTS AMONG NATIONS IN A NUMBER OF AREAS.

TERRORISM IS A CRIME OF OPPORTUNITY AGAINST TARGETS OF OPPORTUNITY. BY THEIR MURDEROUS ACTS, TERRORISTS SYMBOLICALLY COMMUNICATE A MESSAGE. MORE OFTEN THAN NOT, THEY GET AWAY WITH IT, ESCAPING ANY KIND OF PENALTY.

BECAUSE TRAVEL IS SO EASY, TERRORISTS MOVE FROM ONE COUNTRY TO ANOTHER, SEEKING A PROTECTIVE HAVEN. THEY EITHER RETREAT TO A PROTECTIVE STATE OR, WHEN THEY ARE CAPTURED, THEY GET OFF EASY BECAUSE THE COUNTRY THAT HAS THEM DOES NOT WANT TO RISK TRIGGERING RETALIATORY TERRORIST ACTS AGAINST ITSELF BY TREATING ITS CAPTIVES HARSHLY.

WE HAVE TO CLOSE THIS INTERNATIONAL UMBRELLA OF SECURITY FOR TERRORISTS AND MAKE MORE COUNTRIES LESS HOSPITABLE TO THEM. WE

HAVE TO GET MORE COUNTRIES TO PULL IN THE WELCOME MATS THAT  
TERRORISTS KNOW ARE OUT THERE, NOTWITHSTANDING SOME COUNTRIES'  
PROFESSIONS TO THE CONTRARY.

THAT IS THE OBJECTIVE OF AN INITIATIVE THAT THE NATIONAL  
INSTITUTE OF JUSTICE HAS UNDERTAKEN. WHILE THE STATE DEPARTMENT  
PROCEEDS IN ITS EFFORTS TO CONTROL TERRORISM BY DIPLOMATIC MEANS,  
WE'RE GOING AT IT FROM A DIFFERENT DIRECTION.

THE NEED FOR IMPROVED INTERNATIONAL LEGAL COOPERATION IN  
CRIMINAL JUSTICE MATTERS HAS BECOME SHARPLY APPARENT IN RECENT  
YEARS. MANY CRIMINAL OFFENSES HAVE A SIGNIFICANT INTERNATIONAL  
DIMENSION--AND TERRORISM IS CERTAINLY AMONG THEM, ALONG WITH  
NARCOTICS, MONEY-LAUNDERING, AND THE LIKE. TERRORISM IS A GLOBAL  
PHENOMENON AND IT DEMANDS AN INTERNATIONAL, COORDINATED RESPONSE.

BUT WHEN OFFENSES ARE CARRIED OUT ACROSS INTERNATIONAL  
BORDERS, MAJOR PROBLEMS DEVELOP--IN EXTRADITING SUSPECTS,  
COLLECTING EVIDENCE, STANDARDIZING ROLES OF EVIDENCE, AND  
IMPLEMENTING FORFEITURES OF PROPERTY AND GOODS.

SOME OF THESE PROBLEMS ARE SIMPLY DUE TO LOGISTICAL AND BUREAUCRATIC PROBLEMS IN REQUESTING LEGAL ASSISTANCE. OTHER PROBLEMS ARE ROOTED IN THE DIFFERENCES BETWEEN COMMON LAW AND CIVIL LAW MECHANISMS AND THEORIES. STILL OTHERS ARE DUE TO DIFFERENCES IN THE POLITICAL AIMS OF VARIOUS NATIONS. AND STILL OTHERS ARE DUE TO DIFFERENCES IN THE METHOD OF SCIENCE (FRYE RULE).

HOW TO OVERCOME THESE PROBLEMS WAS THE SUBJECT OF AN EXTRAORDINARY CONFERENCE THAT NIJ SPONSORED THIS PAST JUNE AT HARVARD UNIVERSITY. IT BROUGHT TOGETHER A DISTINGUISHED ROSTER OF SENIOR GOVERNMENT OFFICIALS AND SCHOLARS FROM THE UNITED STATES, THE FEDERAL REPUBLIC OF GERMANY, AND SWITZERLAND TO DISCUSS THESE MATTERS IN AN INFORMAL SETTING--AND SEEK POTENTIAL SOLUTIONS.

A MAJOR OBJECTIVE OF THE CONFERENCE WAS TO TRY TO CREATE AN INTERNATIONAL BASIS FOR THE EXCHANGE OF CAPTURED TERRORIST SUBJECTS NOTWITHSTANDING DIFFERENCES IN LEGAL SYSTEMS IN

DIFFERENT COUNTRIES. IN A SENSE, IT IS AN INTELLECTUAL EXERCISE--TO WORK OUT CONFLICTS OR INCOMPATIBILITIES BETWEEN CIVIL AND CRIMINAL LAWS; TO REFINE EXTRADITION TREATIES; TO MAKE IT EASIER FOR A TERRORIST SUSPECT TO BE PROSECUTED IN THE COUNTRY WHERE HE IS CAPTURED FOR THE CRIMES HE ALLEGEDLY COMMITTED IN ANOTHER COUNTRY.

FROM ITS BEGINNING, THE REAGAN ADMINISTRATION HAS ARGUED FORCEFULLY AT HOME--AND IN ANY FOREIGN CAPITALS WHERE IT COULD FIND AN EAR--THAT TERRORISTS SHOULD BE CAUGHT, TRIED AND SENTENCED LIKE COMMON CRIMINALS, AND THAT THE INTERNATIONAL COMMUNITY SHOULD WORK TOGETHER, SPARING NO EFFORT TO BRING THEM TO JUSTICE. THIS ADMINISTRATION HAS MADE VIGOROUS ANTI-TERRORISM ONE OF THE CORNERSTONES OF AMERICAN FOREIGN POLICY.

INITIALLY, OUR EFFORTS MET WITH LITTLE SUCCESS. AS WE SAW IT, THE EUROPEANS SOUGHT TO AVOID TERRORIST THREATS, RATHER THAN CONFRONT THEM. THEY HAD THE CAPACITY TO HANDLE TERRORISM, BUT THEY DIDN'T HAVE THE WILL.

FINALLY, ON JANUARY 13, 1987, THE NEW SPIRIT OF INTERNATIONAL COOPERATION THAT THE UNITED STATES WAS TRYING TO DEVELOP BEGAN TO PAY OFF. THAT WAS THE DAY THAT THE POLICE OF THE FEDERAL REPUBLIC OF GERMANY PICKED UP MOHAMMED HAMADEI WHEN HE ARRIVED AT THE FRANKFURT AIRPORT AND PUT HIM IN JAIL.

THE UNITED STATES HAD BEEN AFTER HAMADEI SINCE JUNE OF 1985, WHEN ARAB TERRORISTS HIJACKED TWA FLIGHT 847 ENROUTE FROM ATHENS TO ROME AND FORCED THE CREW TO FLY TO BEIRUT INTERNATIONAL AIRPORT. THERE, UNDER THE GLARE OF INTERNATIONAL MEDIA ATTENTION, THEY SHOT U.S. NAVY DIVER ROBERT STETHEM IN THE HEAD AND HELD 39 OF THE MAINLY AMERICAN PASSENGERS AND CREW HOSTAGE FOR 17 DAYS BEFORE ESCAPING INTO ANARCHIC BEIRUT.

NOW, IN 1987, HAMADEI WAS IN JAIL IN FRANKFURT AND ONE STEP AWAY FROM CUSTODY AND TRIAL IN THE UNITED STATES--OR SO WE THOUGHT. IT DIDN'T TURN OUT THAT WAY, AS A CASE STUDY OF THE HAMADEI AFFAIR THAT WAS PREPARED FOR THE HARVARD CONFERENCE SHOWED. THE EXTRADITION PROCEEDINGS THAT THE UNITED STATES HOPED

AND THOUGHT WOULD PROCEED SMOOTHLY WERE FRUSTRATED AND COMPLICATED BY MANY FACTORS, INCLUDING THE GERMAN GOVERNMENT'S FEAR OF RETALIATION--TERRORISTS SEIZED TWO GERMAN NATIONALS WITHIN A WEEK AFTER THE GERMANS ARRESTED HAMADEI.

GERMANY NEVER DID EXTRADITE HAMADEI TO THE UNITED STATES, BUT IT DID AGREE TO PROSECUTE HIM ON THE U.S. CHARGES IN GERMANY, AND THAT TRIAL IS UNDERWAY NOW.

THE HAMADEI CASE DEMONSTRATES THE DIFFICULTIES INVOLVED IN ACHIEVING COOPERATION AMONG NATIONS ON HOW TO DEAL WITH INTERNATIONAL TERRORISM. BUT IT ALSO SHOWS THAT WHERE THERE'S A WILL, THERE'S A WAY. THE CHALLENGE IN THE DECADE AHEAD IS TO ENCOURAGE MORE COUNTRIES TO HAVE THAT WILL. (EXAMPLES: INTERNATIONAL COOPERATION IN ERADICATING DRUG CROPS WITH COLUMBIA AND IN CONVICTING MAJOR ORGANIZED CRIME SYNDICATES WITH ITALY).

MEANWHILE, AS WE PROCEED ON INTELLECTUAL AND LEGAL LEVELS TO REMOVE BARRIERS TO EFFECTIVE LAW ENFORCEMENT INTERNATIONALLY, NIJ ALSO IS INVOLVED IN TECHNICAL RESEARCH DESIGNED TO DO THE SAME

THING.

I TALKED A LITTLE TWO YEARS AGO ABOUT VICAP--THE VIOLENT CRIMINAL APPREHENSION PROGRAM THAT WE DEVELOPED WITH THE FBI. IT IS A NATIONAL DATA CENTER DESIGNED TO HELP POLICE IDENTIFY VIOLENT CRIMINALS LIKE SERIAL MURDERERS WHO MOVE FROM PLACE TO PLACE. THIS KIND OF TECHNOLOGY COULD BE VERY HELPFUL TO POLICE INTERNATIONALLY, AS WELL AS DOMESTICALLY, IN IDENTIFYING AND TRACKING TERRORISTS.

THERE'S A KIND OF CHEMISTRY TO THE PROCESS OF CRIMINAL DETECTION. THERE ARE CERTAIN ESSENTIAL BITS--CERTAIN ATOMS OF INFORMATION--THAT ARE VITAL LINKS IN THE CHAIN. TAKEN SINGLY, THEY ARE INERT. BRING THEM TOGETHER AND THEY START A REACTION.

IN THE MODERN WORLD OF INTERNATIONAL TERRORISM, ONE OF THOSE ATOMS OF INFORMATION MAY BE IN THE UNITED STATES AND ANOTHER IN ITALY, OR GERMANY, OR ALMOST ANYPLACE ELSE AROUND THE WORLD. BECAUSE AS THE WORLD GETS SMALLER, VIOLENT CRIMINAL TRAVEL FROM COUNTRY TO COUNTRY--WHEREVER THEY THINK THEY WILL BE SAFE FROM

DETECTION, ARREST OR PROSECUTION.

SO IN ADDITION TO VICAP, WE NEED AN INTERNATIONAL SYSTEM AND AN INTERNATIONAL DATABASE TO COORDINATE EFFORTS AMONG COUNTRIES. WHETHER IT'S BETWEEN LOCAL AGENCIES, BETWEEN STATES OR BETWEEN COUNTRIES, WE NEED TO DEVELOP TEAMWORK TO HUNT DOWN THE CRIMINAL TERRORISTS AMONG US.

ANOTHER TECHNOLOGY WE'RE WORKING ON NOW IS THE DEVELOPMENT OF CAVIS--A COMPUTER-ASSISTED VOICE IDENTIFICATION SYSTEM.

OFTEN, THE ONLY CLUE TO THE PHYSICAL IDENTITY OF A TERRORIST SUSPECT IS A VOICE OVER THE TELEPHONE, OR THE RADIO, OR ON TAPE. BUT VOICE IDENTIFICATION UNTIL RECENTLY WAS WHERE FINGERPRINTING WAS IN THE LATE 19TH CENTURY.

NOW, WITH COMPUTERS, WE CAN USE COMPUTER GRAPHICS TO REPRESENT A SPEAKER'S UNIQUE VOCAL SIGNATURE AND MAKE IDENTIFICATION WITH HIGH ACCURACY. WE HOPE TO DEVELOP A TECHNOLOGY THAT PRODUCES RESULTS ADMISSIBLE AS EVIDENCE IN COURT.

SIMILARLY, THERE'S DNA, OR GENETIC FINGERPRINTING--THE

IDENTIFICATION OF A SUSPECT FROM A SINGLE CELL. SOMEBODY AT THE FBI HAS CALLED IT THE SINGLE MOST IMPORTANT BREAKTHROUGH IN CRIMINAL IDENTIFICATION IN THIS CENTURY.

AND IT'S GAINING INCREASING ACCEPTANCE IN THE COURTS. FOR EXAMPLE, DNA FINDINGS WERE RULED ADMISSIBLE IN A VIRGINIA COURT FOR THE FIRST TIME LAST MONTH AS EVIDENCE IN A CAPITAL MURDER TRIAL. I CAN SEE THE POSSIBILITY OF INTERNATIONAL DNA BANKS TO TRACK DOWN AND IDENTIFY TERRORISTS AROUND THE WORLD.

FINALLY, THERE'S OUR RESEARCH INTO LESS-THAN-LETHAL WEAPONS, WHICH I MENTIONED EARLIER. WITH THIS TYPE OF WEAPON IN A TERRORIST-HOSTAGE SITUATION, WE MIGHT BE ABLE TO CAPTURE THE TERRORIST ALIVE WITHOUT RISKING ANY ADDITIONAL HARM TO THE HOSTAGES OR BYSTANDERS.

ALL OF THESE RESEARCH ACTIVITIES THAT I HAVE DESCRIBED CAN MAKE A DIFFERENCE, BY HELPING LAW ENFORCEMENT AUTHORITIES DEVELOP PRACTICES BASED ON INFORMED POLICIES TO MANAGE CRITICAL SITUATIONS. AND ANY TERRORIST INCIDENT CERTAINLY IS A CRISIS.

THERE ARE MANY COURAGEOUS MEN AND WOMEN INVOLVED IN LAW ENFORCEMENT TODAY. WE ARE TRYING TO CREATE INITIATIVES THAT REMOVE BARRIERS THAT STAND IN THE WAY OF THEIR DOING THEIR JOBS EFFECTIVELY.

SOMETIMES WE HAVE TO BREAK WITH TRADITION TO EXPLORE NEW TERRITORY. IF JONAS SALK HAD NOT GONE TO WORK ON A VACCINE AGAINST POLIO, WE'D STILL HAVE A LOT OF IRON LUNGS--ADVANCED THOUGH THEY MIGHT BE--PUMPING LIFE INTO POLIO VICTIMS TODAY. IF THE WRIGHT BROTHERS HAD NOT TRIED OUT A NEW CONTRAPTION ON A BENCH IN NORTH CAROLINA, WE'D STILL BE TRAVELING TO CONFERENCES LIKE THIS BY TRAIN, OR CAR, OR MAYBE HORSE-AND-CARRIAGE.

AS I SAID HERE TWO YEARS AGO, ONE OF THE GREATEST CHALLENGES IN FIGHTING TERRORISTS IS TO CONQUER THE ILLUSIONS THAT THEY CREATE. WE NEED TO PREVENT TERRORIST ORGANIZATIONS FROM APPEARING STRONGER THAN THEY ARE. WE NEED TO STRIP AWAY THE PSEUDO-RESPECTABILITY THEY ATTEMPT TO CREATE FOR THEMSELVES.

BUT AS I DISCUSSED TODAY, WE ALSO NEED TO BE ABLE TO ACT IN

A QUICK, COORDINATED, AND EFFECTIVE FASHION AGAINST THE REALITY OF TERRORIST CRIMES, NOT JUST WITHIN OUR OWN NATIONAL BORDERS BUT ALSO AGAINST AMERICAN CITIZENS OR UNITED STATES INTERESTS ANYWHERE IN THE WORLD.

THE UNITED STATES IS MAKING NEW INROADS IN ITS FIGHT AGAINST INTERNATIONAL TERRORISM. OUR STRATEGIC INTELLIGENCE CAPABILITIES HAVE NEVER BEEN MORE EFFECTIVE AND CONGRESS HAS GIVEN NEW IMPETUS TO LAW ENFORCEMENT EFFORTS TO COMBAT TERRORISM. THERE IS ADDED IMPORTANCE TO INTERNATIONAL COOPERATION SINCE DRUG TRAFFICKING AND TERRORISM HAVE BECOME INCREASINGLY PAIRED.

BUT TERRORISM IS A WORLDWIDE PROBLEM AND DEMANDS A WORLDWIDE RESPONSE, NOT JUST THROUGH THE USE OF FORCE BUT THROUGH EVERY LEGAL MEANS AVAILABLE. AS THOMAS JEFFERSON WARNED IN 1784, AFTER THE FIRST HIJACKING OF AN AMERICAN SHIP BY BARBARY COAST PIRATES, "AN INSULT UNPUNISHED IS THE PARENT OF OTHERS."

THAT'S THE GOAL OF OUR ANTI-TERRORISM RESEARCH AT THE NATIONAL INSTITUTE OF JUSTICE. AS ALWAYS, WE WELCOME YOUR

COMMENTS, YOUR SUGGESTIONS FOR WORK THAT WE SHOULD BE DOING TO  
HELP YOU, AND YOUR SUPPORT.

THANK YOU.

UNIVERSITY OF ILLINOIS

TALKING POINTS

- O THANK YOU, \_\_\_\_\_.
- O NIJ COSPONSORING THIS SYMPOSIUM FOR THIRD YEAR. MY THIRD TIME HERE.
- O TWO YEARS AGO - I SPOKE ABOUT COMPLEXITY OF DOMESTIC TERRORISM.  
PROGRESS REPORT ON NIJ'S \$1.5 MILLION DOMESTIC RESEARCH PROGRAM:
  - TECHNOLOGY RESEARCH -- LESS-THAN-LETHAL WEAPONS
  - MODEL RESPONSE PLANS AND TRAINING MATERIALS FOR STATE/LOCAL POLICE (DICK WARD AND GEORGE SHOLLENBERGER)
  - AIRPORT SECURITY STUDY (RICHARD RAU)
- O LAST YEAR - I SPOKE ABOUT INTERNATIONAL DRUG TRAFFICKING.
  - MONEY-LAUNDERING STUDY
- O THIS YEAR - INTERNATIONAL TERRORISM. WORK CUT OUT FOR US:
  - 265 TERRORIST INCIDENTS WORLDWIDE IN FIRST QUARTER THIS YEAR COMPARED TO 170 IN FIRST QUARTER LAST YEAR.
  - 63 ANTI-AMERICAN INCIDENTS IN FIRST QUARTER THIS YEAR COMPARED TO 24 IN FIRST QUARTER LAST YEAR (162 PERCENT INCREASED).
  - 2905 WORLDWIDE TERRORISM CASUALTIES LAST YEAR, INCLUDING 612 DEATHS. 7 AMERICANS KILLED, 47 WOUNDED.
- O STILL, NO CONSENSUS AMONG WESTERN NATIONS HOW TO DEAL WITH TERRORISM.
- O KEY TO CONTROLLING INTERNATIONAL TERRORISM IS IMPROVING COOPERATION AMONG NATIONS.

- O TERRORISM - CRIME OF OPPORTUNITY AGAINST TARGETS OF OPPORTUNITY. TERRORISTS USUALLY GET OFF EASY - TRAVEL; COUNTRIES AFRAID OF RETALIATION.
- O NEED TO CLOSE INTERNATIONAL UMBRELLA OF SECURITY.
- O NEED FOR IMPROVED INTERNATIONAL COOPERATION IN CRIMINAL JUSTICE MATTERS.
- O HARVARD CONFERENCE.
- O REAGAN ADMINISTRATION - STRONG ARGUMENTS FOR INTERNATIONAL COOPERATION.
- O HAMADEI CASE - DEMONSTRATES DIFFICULTIES.  
WHERE THERE'S A WILL, THERE'S A WAY.
- O NIJ TECHNICAL RESEARCH - POTENTIAL APPLICATIONS TO INTERNATIONAL TERRORISM:
  - VICAP
  - CAVIS
  - DNA
  - LESS-THAN-LETHAL WEAPONS
- O COURAGEOUS MEN AND WOMEN IN LAW ENFORCEMENT.
- O RESEARCH - BREAKING DOWN BARRIERS TO THEIR EFFECTIVENESS.
- O ALSO, BREAKING WITH TRADITION.
  - SALK - POLIO
  - WRIGHT BROTHERS - FLIGHT
- O U.S. MAKING NEW INROADS AGAINST TERRORISM; BUT WORLDWIDE PROBLEM REQUIRES INTERNATIONAL RESPONSE, INCLUDING LEGAL.
  - THOMAS JEFFERSON: "AN INSULT UNPUNISHED IS THE PARENT OF OTHERS."