

USE AND EFFECTIVENESS OF FINES, JAIL, AND PROBATION IN MUNICIPAL COURTS

By

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ABSTRACT

Lower courts sentence most persons arrested for felonies, as well as misdemeanors. Statistics are rare on their financial penalties, which are usually conditions of probation.

Offenses mainly determined penalties, but prior criminal record and drug problems best predicted postrelease recidivism and nonpayment of financial penalties, in Los Angeles Municipal Courts. These courts sentenced 55 percent to probation without financial penalties, 23 percent to probation plus financial penalties, 8 percent to jail (usually with probation) without financial penalties, and 14 percent to probation plus jail plus financial penalties.

Since jailing costs \$900 per month, only incapacitates briefly, increases welfare costs, and criminalizes those not already highly criminalized, this study recommends on cost-benefit grounds: 1. Use probation without financial penalties only for indigent not nighly criminalized offenders, but expand community service sentences. 2. Use financial penalties at rates proportional to European day fines, as well as community service sentences, for offenders who are neither indigent nor highly criminalized.

3. Reduce jail sentences for not highly criminalized offenders, and for the marginally criminalized replace jailing by house arrests and community service penalties, plus financial penalties for the non-indigent.

4. Researchers and court officials collaborate to extend such research, especially to superior and to juvenile courts.

The Use and Effectiveness of Fines, Jail, and Probation in Municipal Courts, by Daniel Glaser and Margaret A. Gordon, University of Southern California

EXECUTIVE SUMMARY

THE PROBLEM

Lower courts in the United States (often called "municipal courts") not only impose sentences following misdemeanor arrests, out due to plea bargaining, they also impose most sentences following felony arrests in California and other states. Their predominant penalty is probation, and their most severe punishment is jail. Conditions of probation may include--in any combination--jail, community service, fines, restitution, and diverse other monetary assessments, especially cost of probation services (commonly called "COPS").

Statistics are rare on conditions of probation other than jail. We do not know what kinds of offenders receive financial penalties, how many pay them, and what their consequences are for recidivism reduction. This pioneering effort to fill these knowledge gaps sought: (1) to identify the attributes of offenders that make them most likely to receive particular types of penalties; (2) to estimate the relative effectiveness of these penalty determinants in procuring money and reducing recidivism rates for various kinds of offenders; (3) to infer the policy implications of these findings from a costs-benefits perspective.

RESEARCH METHODS

Data for this study were compiled primarily from the files of the Los Angeles County Department of Probation for closed cases from the county's Municipal Courts. Using a computer-tape list of nearly 22,000 cases closed in 1984, we sampled from all persons convicted of assault, burglary, drug crimes, driving under the influence of intoxicating substances (abbreviated "DUI"), theft, and indecent exposure. These comprised 80 percent of the courts' cases. Persons convicted on multiple charges were designated in the list only by their most serious offense, using a Probation Department classification that stresses drug crimes. This partly explains why drug offenses comprised 52 percent of the cases.

Because our tape indicated that 55 percent of the courts' sentences were propation only, and only one-sixth to one-ninth had each of the other penalties (in various combinations), we supplemented random samples from each offense group by random selections within offense types of the recipients of fines, jail, restitution, or COPS. For 1121 cases we coded items checked off by propation officers on their standardized investigation forms, including details of each offender's prior criminal record, economic circumstances, and family status. From narrative accounts of the offenses, we coded aspects of each of the six types of crimes. For a two-year followup, we used supervision records for those with at least two years of probation in the community, 1987 criminal record sheets for the others, and data on payment of financial penalties.

We soon realized that regardless of whether financial penalties are called fines, restitution, or COPS, or any combination of these, only their sum is what offenders are told to pay, usually in monthly installments. Those with several types of monetary penalties have their payments assigned to pay one penalty at a time, in a standardized sequence determined by the probation office, so that most payers only know how much of their total they nave paid. Therefore, it seemed reasonable for some of our tabulations to reduce 17 different combinations of punishments in our sample to the following four mutually exclusive categories:

> Probation Only (15 percent of our sample) Propation Plus Financial Penalties Only (41 percent) Probation Plus Jail Only (19 percent)

Probation Plus Jail Plus Financial Penalties (25

percent)

"Only" above refers to the absence of jail or financial penalties or both, but there could be other special conditions, notably community service. The three percent of our cases who had jail without probation we combined with those who had jail plus probation; none had financial penalties without probation. FINDINGS

The best predictors of recidivism and of nonpayment of financial penalties were extensive prior criminal record and prior drug problems, but the best predictor of the penalty was the offense, although all six of the crimes we studied could legally receive any of the four types of sentence we distinguished.

Multivariate statistical analysis indicated that drug offenses most enhanced the odds of getting punishment by probation only, indecent exposure predicted financial penalties alone, burglary and theft forecast jail without financial penalties, and all offender types--but especially DUI and burglars--were more likely than drug offenders to receive jail plus financial penalties. In 97 percent of our drug cases the charge was use or possession, rather than sale or manufacture, and PCP was the sole or principal drug in two-thirds of our cases. In addition to the offense as predictor of the penalty, having a high school or better education, no drug problem, and no prior conviction increased odds of probation only; having no prior conviction, no alconol or drug problems, education through high school or beyond, and being white, raised the odds of probation plus financial penalties only; being black or hispanic, a prior drug problem, prior conviction, and peing unemployed raised chances of jail terms without financial penalties; not having education through high school and being white significantly augmented offense in increasing the chances of getting probation plus jail plus financial penalties. Jailing, however, markedly reduced the chances of collecting a financial penalty from the offender.

Recidivism had much different predictors. Multivariate analysis snowed that the odds of a postrelease arrest (during our 2-year followup period) were about doubled by having a prior conviction or drug problem. Weaker independent predictors of rearrest were youthful age, being black, and conviction for drug

offenses. Thus, offense only weakly affected prospects of rearrest, but was by far the strongest predictor of the penalty.

Odds of postrelease incarceration, in jail or prison, were tripled by a prior conviction or drug problem, but somewnat decreased with each year of age. Jail penalties for the current offense also increased the odds of subsequent reincarceration, independently of personal attributes or of the offense.

The odds of probation revocation were more than tripled by a prior drug problem, and were almost tripled by being convicted of DUI, when compared to the odds for revocation with drug offenses. Since DUI cases had lower rearrest rates and about the same reincarceration rates as the rest of the sample, rule violations were evidently more important than new crimes in their probation revocations. About half their arrests followed automobile accidents for which there were often large restitution charges, and they also often had special requirements for participation in treatment programs, both of which they sometimes neglected. Regardless of other attributes that we examined, odds of probation revocation were more than doubled for blacks compared to whites, increased with age, and were significantly increased if one had not completed high school, or was sentenced to procation plus jail plus a financial penalty.

About two-thirds of the fines and COPS penalties were paid in full, and 55 percent of the restitution charges, with only 11 percent of fines and COPS as well as 13 percent of restitution not paid at all. The strongest predictors of not paying financial

penalties in full were having a prior drug problem, being sentenced to jail in addition to receiving financial penalties, being black, and being sentenced for drug offenses. The total amount of financial penalties increased with income, and had medians of \$489 for the employed, but \$368 for the unemployed. The median totals of all monetary assessments were \$542 for whites, \$452 for hispanics, and \$387 for blacks.

Our six separate offense groups differed somewhat from each other. Drivers under the influence were the oldest, with a median age of 32.5. Their 70 percent with prior arrests was the highest of any offense group, but their 24 percent postrelease arrest rate in our 2-year followup period was second lowest, yet their 44 percent probation revocation rate was the highest. Apparently their failure to pay high restitution obligations due to damage and injuries from accidents, and/or to meet the alcoholism control conditions of their probations, rather than new offenses, caused the revocations.

Burglars; with median age 21, were the youngest group, but overlapped considerably the thieves, drug offenders, and assaulters in most traits, including prior and postrelease crimes. The 49 percent postrelease arrest rate of drug offenders was the nighest of all offense groups, although they were the most leniently penalized, most going to arug diversion programs. They were predominantly charged with PCP use or possession.

The indecent exposers, almost all of whom were males, were mostly charged with masturbating when visible to women whom they

did not know. Almost half were married, and they were more educated and affluent than the other offenders in our sample. Their 19 percent postrelease arrest rate was the lowest of any offense group, and their recidivism was most significantly predicted by prior criminal record, but they remain a puzzling category.

To keep the identity of the judges confidential, we assigned a number to each judge, and recorded the judge's number with each case's coded data. Because 218 different judges of the huge Los Angeles Municipal Court system sentenced our 1121 cases, the average was only 5.14 cases per judge. Of 32 judges who sentenced 10 or more persons in our sample, one judge with 16 cases who sentenced none to propation with monetary penalties only, but 12 to jail only, had the closest to a possible deviant sentencing pattern that we discerned. There was some variation in sentencing patterns among the 10 probation supervision districts with 53 or more of our sample's cases, but there was no explanation for these variations apparent in our data. Although there doubtless was some idiosyncratic sentencing, our findings that the offense is the strongest predictor of the penalty, but that recidivism was most strongly predicted by attributes of offenders, has some practical implications for sentencing policies.

DISCUSSION

Sentencing in the United States for well over a decade has been increasingly influenced by the just desert movement, which advocates emphasis on the offense, rather than on attributes of

the offender, in determining punishment. Arguments for this policy include abstract philosophical contentions that it is more just than sentencing by offender attributes, as well as claims that prediction of recidivism or rehabilitation is too unreliable a basis for determining sentences, that deterrence is greatest with penalties predictable on the basis of the offense, and that the public objects to persons convicted of the same offense receiving different penalties. Opposing arguments include evidence that: a. the public advocates penalties more severe than it is willing to pay for, and is less consistent than just desert proponents assume in supporting punishment only proportionate to the seriousness of the offense; b. the certainty of a penalty gives it more special and general deterrence than its severity, after some minimum necessary severity is achieved, for which fines often suffice, and would be preferable to diversion or probation witnout special conditions for many cases; c. certainty cannot be great because less than a tenth of serious criminal predations and a fraction of one percent of drug usages or sales result in government penalties; d. most high-rate offenders are so unspecialized in their offenses that chance alone determines the offense for which they are caught, which would be the basis for just desert penalties; e. statistical guidelines predict recidivism more accurately than case study predictions alone, whether by judges, psychiatrists, social workers or any other type of human being. Of course, these opposing arguments do not preclude using just desert for the crime as the basis for fixing

minimum and maximum permissible penalties for each offense.

Accordingly, we propose a cost-benefits approach to sentencing. Possible benefits include: deterrence of offenders so that they do not repeat their crimes; incapacitation of offenders so that they cannot commit crimes while incapacitated; deterrence of others, so that they are afraid to commit crimes; instilling a sense of justice in the community from the fairness and consistency of sentences, and from their neither greatly exceeding in severity the harm done by the crime nor being so negligible as to trivialize a serious offense; compensating both victims and the criminal justice system by collecting financial and/or service penalties from offenders. Costs of traditional penalties, include: the cost of incapacitation, estimated by Los Angeles County officials as \$30 per day (\$900 per month) for jailing (compared to \$28 per month for probation supervision, with current high caseloads); the criminalizing effects of jailing on some offenders, especially those not previously much involved in crime or with criminals; the hidden costs of jailing, such as increased welfare costs for offenders' dependents when preadwinners are confined, or for released offenders if jailing results in their unemployment; what economists call opportunity costs, such as the possibility that many of those now jailed would be deterred as effectively by financial penalties that produce government income in excess of costs, or more cheaply than by jailing if given community service penalties, or if incapacitated by house arrest and electronic monitoring in the community.

RECOMMENDATIONS

1. Use sentences of probation only (but not precluding community service penalties) for offenders who combine a clear lack of current or prospective economic resources with no serious prior criminal record or drug problems, or none for several years of well adjusted life in the community.

Our data indicate that following this advice will mean more fines for many offenders now receiving probation only. It should also mean some effort to have potentially rehabilitative community service penalties for young offenders unable to pay fines who are from neighborhoods where most youths are unemployed and most families on welfare, which segregates them from employed persons. 2. Use sentences of probation plus financial penalties only (but not precluding community service penalties), with rates approximating European day fines, for offenders who combine some current or potential economic resources with no very serious prior criminality or drug problems, or none for several years of well acjusted life in the community.

This economically profitable sentence was associated with low recidivism rates. Day fines, successfully adopted in at least a half-dozen European countries and now tried in Staten Island, New York, have similar deterrent effects on the rich and the poor because each is fined so many days earnings, then pays what he or she earns minus deductions for bare necessities and for support of dependents.

3. Use jail sentences (with or without probation) for offenders

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with the most serious prior criminal record or drug problems, adding financial penalties only for those who clearly have current or prospective economic resources.

Considering the brevity of jail terms, their \$900 per month cost, and their indirect costs detailed above, much attention should be given to their replacement for the more marginal risk recipients by house arrest and electronic monitoring, with community work, training or other programs.

4. Foster more collaboration of judges, prosecutors, defense counsel, probation administrators and researchers in: a. improving the case record systems on which they all depend; b. extending the type of research reported here to superior and juvenile court records, to discern their division of labor with the municipal courts, and its consequences; c. interpreting the implications of research findings for sentencing policy, and for guiding further research.

THE USE AND EFFECTIVENESS OF

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FINES, JAIL, AND PROBATION IN MUNICIPAL COURTS

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Problem and Goals

The lower courts in the United States, called "municipal courts" or various other designations in different states, do not only impose all sentences following misdemeanor arrests. Because most felony charges are reduced to misdemeanors in plea bargaining before conviction occurs, in California and some other states these lower courts also impose most sentences following felony arrests. Their predominant penalty is probation, and their most severe penalty is a jail term, since only higher courts are authorized to send persons to prison.¹

In Los Angeles and many other urban counties, fines, restitution, community service, and a variety of special financial assessments for serious crimes are almost always imposed as conditions of probation, and jail is also usually imposed as a condition of a longer probation term that continues in the free community after its jail component is completed. A frequent additional financial assessment is a charge for the cost of probation services, abbreviated "COPS."

Unfortunately, statistics are rarely compiled on the

frequency of these conditions of probation other than jail. They were not included in the nationally standardized classification of penalties for "Offender-Based Transaction Statistics" (OBTS), which record fines only when they are the only penalty and are not conditions of probation, which has become rare in California. We also have no data on what kinds of offenders receive the various types of monetary penalties that are conditions of probation, how many actually pay them, and what their consequences are for recidivism reduction.

This research is a pioneering effort to fill these knowledge gaps. Its goals have been: (1) to identify the attributes of offenders that make them most likely to receive particular types of penalties; (2) to estimate the relative effectiveness of these penalty determinates for recidivism reduction and money collection with various kinds of offenders; (3) to infer the policy implications of these findings from a costs-benefits perspective.

We believe that we have made important contributions to the achievement of these goals. This report describes how we proceeded, and presents our findings for six offenses collectively, as well as separately for each of these offense groups. It also discusses the implications of our findings for achieving a greater ratio of benefits to costs from sentencing.

<u>Research Methods</u>

The data for this study were compiled from the files of the Los Angeles County Department of Probation for closed cases from the county's Municipal Courts. Because our research began late in 1986 and we wished to determine recidivism rates for offenders in a two-year followup period, we sampled from a computer tape, prepared for us by the Propation Department, that listed the 21,983 cases closed in 1984.

After deleting a few percent of the cases because they either began before 1981 or had been dismissed after case files were started for them, we had 21,529 cases from which to sample. We then divided them into the six categories of offense shown in Table 1: assault, burglary, drug crimes, driving under the influence of intoxicating substances (abbreviated "DUI"), theft, and indecent exposure. As the bottom row of Table 1 shows, these comprised almost 80 percent of the cases on the tape (total percentages add to 101 due to rounding each to the nearest whole number). Persons convicted on multiple charges involving different crimes were designated on the tape only by their most serious offense, using a Probation Department system of seriousness classification that stresses drug crimes. This partly explains why drug crimes comprise 52 percent of the cases.

Our plan was to include all of the 167 indecent exposure cases, and to begin our sampling by randomly selecting 150 from each of the five other offense groups. As Table 2 shows, over half the offenders sentenced by the court in 1984 received

probation only, and one to two ninths also received probation with the various financial penalties and/or jail (in diverse combinations that are not indicated). Therefore, we planned within each of the five offense groups other than indecent exposure also to select randomly 50 cases with fines, 50 with jail, 50 with restitution, and 50 with COPS (cost of probation services). This would total 1917 cases. We began with 350 assault cases selected in this fashion, and proceeded to collect data on them from Probation Department files, but found that this took our staff more time than we had scheduled and budgeted for this task.

To assure adequate data collection in the period for which our study was funded, we reduced the random samples from offense groups other than assault and drugs to 100 cases. We increased the random sample for drugs to 200, mistakenly assuming that there would be much variety in the substances used that would make a difference in their sentencing and recidivism patterns. We also reduced the random samples from penalty groups to 40 for assault and drug crimes, and to 30 for the other offenses. As Table 1 shows, however, we could not get 40 fined drug offenders as only 38 out of the 11,105 were listed as fined.

In addition, we found that many cases in our random samples for each offense had no sentence recorded on the list of 1984's closed cases provided by the Probation Department. Indeed, after our samples were drawn and our data collection was well underway, we found that sentences were reported on this computer-tape list

for only 16,057 cases, as shown in Table 2. Of the 5,472 without sentence reported, 53 percent were designated "closed investigation" because a file was opened for presentence investigation but no sentence was imposed, 18 percent were closed as "off calendar" which we understand occurs if the subject absconds or dies before sentencing, 11 percent were revoked or terminated before sentencing, and some type of release without supervision was indicated for the remaining 18 percent.

Yet for many of those in the random samples with no sentence shown on the tape, we found sentencing information in the files. For example, some of those placed "off calendar" when they did not show up in court for sentencing were apprehended and sentenced later. In addition, we treated grants without supervision as a type of probation, as we also did specific diversion programs for drug offenders and for domestic conflict cases, and we determined the offenses and offender attributes statistically related to these types of case dispositions.

Not only were some cases in the random samples never sentenced, but we also found that the contents of a few files were too sparse to be useful, and files for many cases were unavailable. Therefore, as Table 3 shows, we procured sufficient information for our statistical analyses on only 1121 persons, comprising 77% of the sample that we sought. The tape's data on age and race for assault, the largest offense group in our sample, did not indicate that the sampled cases that were unavailable or lacked sufficient data for our research differed

significantly from those for which we procured usable data.

Furthermore, documents in some files indicated that restitution, fines or COPS assessments were frequently reduced or canceled by a court on the basis of circumstances, such as illness or unemployment, that developed between sentencing and completion of a probation term. Sometimes, however, the probation term was lengthened because of nonpayment or other violation not deemed justification for revoking probation. For all such cases we tabulated the court's final sentence. The penalty reductions and our oversampling for the types of penalties in which we were interested account for most of the differences between Taples 2 and 5 in penalty percentages for specific offenses.

We coded for statistical tabulation all the information in the files that seemed pertinent to our interests, relying mostly on the categories checked off by the probation officers in their standardized investigation report forms. Most of these items are shown in Taple 4. They included for each offender the number of past misdemeanor and felony arrests and convictions, as well as simple classifications of employment status, debts, marital status, financial status, alcohol or drug problems, and much other personal information.

The files also had police reports and other documents with narrative accounts of the offenses, so we made our own coding systems to note distinctive details of the six types of crimes that we studied. To get a two-year postrelease followup of all

cases, we used the supervision records for those sentenced to at least two years of probation in the community. For those with briefer or no postrelease supervision, we coded information from 1987 criminal record sheets procured for us by the Probation Department. To maintain confidentiality we assigned our own research case numbers to all persons we studied, and did not retain their names or agency case numbers in our coded research information.

In this and similar studies, it must be realized that the only data available are in files and on computerized records designed for case administration rather than for compilation of statistics. That is why the information they contain was not always complete or recorded in a uniform manner, although the probation officer's largely precoded investigation report form was available for most cases, and usually had none or few of its items left blank if an entry was appropriate. The parenthesized numbers in the right-hand column of Table 4 indicate that only gender, age, and prior criminal record was indicated in the files for all 1121 cases. Of course, offense and sentence also were indicated. These items of information were provided on several forms, including the criminal record "rap sheet," so that if one form was missing the needed data could be obtained from another. An important product of our research findings from such imperfect files can be a demonstration of the policy guidance benefits that can result if court agencies in collaboration with statistical researchers develop more standardardized and complete records,

preferably computerized, that would be more useful for both administration and research.

After we nad drawn our samples and were pretesting our data-collection forms, we found that in some cases there was assessed a small amount--from \$15 to \$50--designated "PA" in the sentence order, often in addition to a fine and/or COPS. We were told that PA stood for "penalty assessment," and that it could be regarded as an additional fine, so we added it to the fines. Later we learned that this was usually imposed when there was not a clear basis for restitution being paid to a specific person victimized in the crime, and it was contributed to the state's general fund for the indemnification of victims, or to other special funds.

The Municipal Courts impose their penalties in all possible combinations. Yet regardless of whether financial penalties are called fines, restitution, PA or COPS, or any combination of these, the sum of all these financial penalties that an individual receives is what he or she must pay to the probation office in monthly installments.

Furthermore, when probationers receive several different types of financial penalty simultaneously, they have no say as to which penalty their payments are assigned. The department policy when an individual has several types of financial penalties is to pay restitution first, when that is paid in full to assign the next payments to fines, then to pay any required PA amount, and to pay COPS last. Usually the offender only knows how much of

nis total payment obligation he nas completed; not to which of the separate penalty accounts his money has been transferred. Therefore, since the offenders have a similar payment experience regardless of the designations of their financial penalties, it seemed reasonable for many of our tabulations to combine all financial penalties. This permitted us to reduce the large variety of combinations of punishments in Municipal Courts to the following four mutually exclusive types of penalties (each of which is followed by the percentage of our sample receiving it):

Probation Only (15%)

Probation Plus Financial Penalties Only (41%) Probation Plus Jail Only (19%)

Probation Plus Jail Plus Financial Penalties (25%) By "only" above we refer to the absence of jail or financial penalties unless they are indicated, but there could be other special penalties or restrictions imposed as conditions of probation. We did collect some data on community service penalties, but this sentence was infrequent in our 1984 sample. Only about two percent of our cases had jail without probation, and because with caseloads of from one to several hundred per officer, few probationers received much supervision in the community, we combined the few jail only cases with those that had jail plus probation. No one received a financial penalty without probation.

Table 2 shows the proportions receiving these four penalties for each offense in the 16,057 cases of our sampling list for

which a sentence was recorded. Table 5 shows the proportions with each of these penalties for each offense in the 1121 cases of our sample. Had we been aware of the justifications for pooling financial penalties and, therefore, devised these four mutually exclusive categories early enough in this pioneering research, we might have sampled by the four categories to get one quarter of the cases from each. However, even this method would not have resulted in the same number of cases for each of the four penalty groups, because for many cases, information gleaned irom the case files revised the information on sentencing indicated on the sampling tape. Furthermore, omitting the cases for which the tape indicated no sentence would mean losing some cases for which the files indicated that sentence was imposed later.

Our analysis began by finding which separate attributes of offenders were most associated with their getting a particular penalty, and with their recidivating. We then undertook multivariate analysis that takes into account relationships among these attributes. For example, both prior probation violation and prior incarceration predict severe penalties, but since most of those previously incarcerated also had probation previously, once one knows that a person had prior incarceration the most useful additional information for predicting the penalty and recidivism may not be whether there was also prior probation, but another item, such as age or prior drug problems. Our multivariate analysis attempts to determine what combination of

types of information about individuals makes the most accurate predictions.

The indicators of recidivism that we recorded from the supervision files and rap sheets covering the two-year followup period included information on postrelease misdemeanor or felony arrests or convictions, probation violation hearings, probation revocations, and incarcerations. We also had data on another aspect of postrelease adjustment, the payment of financial penalties, as well as completion of required community service penalties. The attributes of offenders predicting postrelease arrests, convictions and incarcerations were similar, but were often somewhat different from the best predictors of probation revocation.

Information on the payment of financial penalties and on the completion of community service obligations were gleaned from the supervision log cards, and occasionally from other documents in the case files. Although somewhat sloppily recorded and not in the files on every case, they permitted us to tabulate what seem to be the only statistics available on the completion of these conditions of probation, and on the attributes of offense and offender related to this completion. The county's statistics on payment of financial penalties are compiled by an office of the State Treasurer that contracts to do the bookkeeping and handle the banking for money collected by the Probation Department. However, their statements show only the total amount collected from all cases during a fiscal period, and the total amount due

on unpaid penalties as of the end of that period, rather than individual payment completion rates.

We investigated about a hundred distinctly different possible predictors of penalties and/or of recidivism, both individually and in multivariate analysis. Many of them we revised after our initial tabulations, in order to combine categories that separately had too few cases to yield statistically significant and valid relationships.

Tens of thousands of sentencing decisions are made in the Los Angeles Municipal Courts separately and independently each year by over 200 different judges. Although punishment is limited by laws on the minimum and maximum severity permissible for each type of offense, any statistical patterns of variation of penalties within the permissible range will suggest shared ideas among the judges as to the relative importance of various factors in deciding on an appropriate punishment.

Of course, factors that we could not investigate may also affect sentencing decisions. These uninvestigated factors include variations in court processing, such as private or public defense counsel, pretrial confinement or release, number of continuances, and congestion of the court calendar. These are not supposed to affect penalties, but it is often alleged that they are influential. Necessarily uninvestigated are items of information that we did not have in the files in a sufficiently uniform manner for many cases; we do not think there are serious omissions of this type, but there doubtless are some. Also, the

available information on several attributes of offenders was . judgmental, hence of uncertain accuracy.

Although our data show that we were able to identify many factors statistically related to particular types of penalties, inability to predict the exact sentence for each case is due to the independence of the judges, their inconsistencies, and the deviations of each from any predominant pattern for all judges, as well as the limitations of file information, and of statistical methods. We also undertook some analysis of variation among judges and among propation supervision districts in penalties imposed, with findings that are summarized in a section of this report on judicial idiosyncracies and probation office subcultures.

All Offenses

Sentencing Variations for Six Crimes

Sentences recorded by the Los Angeles Municipal Courts for cases opened in 1981 or later and closed in 1984 are shown in Table 2. Although as already indicated, there was some incompleteness and inaccuracy in the computer tape from which that table was compiled, it probably yields percentages that are approximately correct. Surprisingly, it shows that persons convicted of drug crimes were most likely to receive the most lenient penalty, probation only; 82 percent of drug offenders had this sentence. The most severely punished from this perspective were those convicted of driving under the influence (DUI), of

whom only 20 percent received probation only. Drug offenders were also the least often jailed, with only 9 percent getting this punishment (alone, with probation, or with probation and a financial penalty), as contrasted with 40 percent for DUI cases and an even higher 50 percent for burglars, according to Table 2.

Table 2 also shows that financial penalties were made conditions of probation most often for DUI, imposed on 72 percent of this group, including 32 percent who also received a jail term. Returning to Table 1, it is evident that a majority of DUI cases were required to make restitution payments, because so many of them are caught only after auto accidents in which people are injured or property damaged, or both.

The variations in sentences by offense for our sample, shown in Table 5, reflect the fact that we oversampled the types of penalties in which we were especially interested: jail, fines, restitution and COPS. If it were not for our oversampling, we would not have had enough cases with some penalties in particular offense groups to permit significant statistical analysis. As indicated in the preceding section, at the time we oversampled for jail, fines, COPS and restitution we had not learned enough about the administration of the diverse types of financial penalties to realize that we would be justified in dealing with them collectively, thus making feasible our four mutually exclusive penalty categories.

As Table 5 shows, an unanticipated result of this oversampling by specific penalties instead of by our four

mutually exclusive categories is that we have too few "probation only" and "probation plus jail plus financial penalty" cases for some types of crimes. However, as already mentioned, any sampling by penalty group from the tape would have yielded a sentence distribution not quite as anticipated, for the case files sometimes showed that financial penalties were canceled by the court after they were entered on the tape record of initial sentencing.

Description of the Offense Groups

As Table 4 shows, our sample's six crime groups were quite diverse. A separate analysis of the predictors of penalties and of recidivism for each of these six types of offenders follows this discussion of all cases collectively, but some brief description of them all should preceded our analysis of the overall influences of offenses and of offender attributes on penalties and on postrelease behavior.

Assaulters were the largest group in our sample because we began collection of data for them first, and that experience made us realize that we had to reduce our samples for the other groups if we were to finish data collection in the time available. The assaulters included older married men with alcohol problems like the DUI and indecent exposure cases, as well as youths similar to the burglars, thieves and drug offenders. This may explain why they were intermediate, neither the highest nor the lowest of the offense groups, in education, income, marital status and almost

all the other attributes for which data are presented in Table 4.

The burglars were the youngest group, reflecting the fact that conflict with the law for this offense usually begins when the offenders are in the jurisdiction of the juvenile court. But those who are most active in this crime are unspecialized in their lawbreaking, so that their prior or subsequent offenses are about as likely to be drug crimes, theft or assault as another burglary. Table 4 shows that they were the least educated, most often unmarried, most often unskilled, poorest in employment stapility and financial status, and youngest at first arrest, of all the six offense groups in our sample.

The contrast between our finding of lenient penalties for drug crimes and the severe penalties for large-scale drug smugglers and dealers that are publicized in newspapers and television is explained by the fact that of the 196 drug cases in our sample, 56 percent were charged only with use or being under the influence, and 41 percent merely with possession, leaving only a residual 3 percent charged with sale or manufacture, which are the most severely punished drug crimes.

Surprisingly, PCP was the only drug or the first drug mentioned in the offense descriptions in 62 percent of our drug cases, as compared with cocaine in 17 percent, heroin in 15 percent, marijuana in only 3 percent, and other drugs in 3 percent. Of course, the extent to which particular drugs or types of drug crimes are the basis for arrest or prosecution is not so much an index of the prevalence of their use in the

community as of police and court policies. We understand that in the early 1980s there was a strong focus on PCP in law enforcement efforts, and a tendency to overlook marijuana possession in small quantitites, for which penalties had just been reduced. Only a minute fraction of the public's drug use comes to police attention, and then not so much from citizen complaints as from police initiative in looking for it, or from their encountering it accidentally while investigating other offenses.

Like the assaulters, the drug offenders are intermediate between other offense groups in most of the attributes reported in Table 4. However, they have the most hispanics, which included half this group, and of course, they are highest in percentage said to have drug problems. They are close to the burglars and thieves in high proportion unskilled, and in low age at first arrest.

Drivers under the influence were the oldest of the offense groups, and only the indecent exposers had a smaller percentage of blacks, a higher percentage employed, a higher proportion with skilled or professional occupations, a higher percentage said to have good financial status, and a higher percentage whose source of income was earnings. Of course, the DUI cases were highest in percentage with reported alcohol problems, and they were also highest in percentages with prior arrests, convictions, probations, and incarcerations, as well as in median monthly income, and percentage separated or divorced. Their older age is

a factor in their accumulating longer criminal records than the otner groups, especially as compared to the burglars. Although there was diversity among them, they seemed mostly to be persons for whom an occupational career with above average success had been impeded by chronic alcoholism.

Thieves were identified by their conviction under Article 484 of the California Penal Code, which includes not only theft but acts that other states often distinguish as fraud or confidence game. In our sample, this offense for 43 percent was shoplifting, for 21 percent theft as an employee, 16 percent fraud, 8 percent theft from the person or clothing of the victim, and 13 percent other types of theft. As Table 4 shows, one third of the thieves were females--the largest proportion of any of the six crime groups that we studied. The thieves were second to the burglars in youthfulness, and in young age at first arrest, but were highest in percent black, percent unemployed, and percent with no income.

The indecent exposers were the most unusual criminals in our sample. Only one was a woman, and two-thirds of the male offenders were arrested when masturbating in public view. As Table 4 shows, they were the most predominantly white, most highly educated, least unemployed, most with skilled or professional occupations, least often with drug problems, and highest percent married of any of our offense groups. More details on this group, and on the literature regarding them, are provided in the special section on them later in this report.

Some Explanation of Our Multivariate Prediction Tables

Table 6 summarizes the findings of our multivariate analysis of the items of information that predicted which of the four mutually exclusive types of penalty the Municipal Courts would impose. Before discussing its contents, it may be well to provide a nontechnical analysis of what the components of this table mean, an explanation that will also fit Tables 10 through 14, as well as the small tables in the text of the sections of this report on the six separate offenses.

For the multivariate analysis presented in these tables, we employed the statistical method of logistic regression. This is appropriate when the item to be predicted is a dichotomy, such as "yes" or "no," rather than a continuous measure such as number of people or annual income.

For Table 6, this procedure was done separately for each of the four penalties, each treated as a dichotomy. The table shows how much the odds of getting each penalty are multiplied by a unit change in the offender attributes or in the offense. In this analysis, all but age and monthly income are also used as dichotomies. Therefore, while a unit change in age is a change of one year and a unit change in income is a change of one dollar, the changes in the other attributes--such as having less than a high school education or being married--is a change from having that attribute to not having it, or vice-versa. The multipliers show how a unit change in an attribute or offense
would affect the odds of having the indicated penalty. These odds are conditional, in that they depend upon the values of each of the predictive attributes and the offense types.

To include as predictors in logistic regression those attributes, such as race or offense, that have more than two categories, all but one of their categories must each be treated as a separate dichotomous attribute (called a "dummy variable"). Thus, instead of race being a variable with categories white, black and hispanic, "black" is used to classify all cases as black or not-black, and "hispanic" is used to designate all cases as hispanic or not-hispanic, but white is omitted. With race thus treated as two separate attributes, black and hispanic, the omitted attribute white is the "reference category." This means that the multiplier effect shown for black is the amount by which the odds of receiving a particular penalty are multiplied--that is, increased or decreased--for a black offender, as compared to the odds for a white offender receiving that penalty. Similarly, the multiplier effect for hispanic relates the odds of a hispanic getting the penalty to the odds of a white getting it.

In addition, it should be noted that these are what statisticians call "partial" effects. This means that the multiplier effect for each attribute is the change in odds that results from having that attitude compared to not having it, or by a unit change in that attribute if it is not a dichotomy, regardless of whether offenders are similar or different in the other attributes of the model. ("Model," as the term is used in

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this type of statistical analysis, refers to the set of attributes used in the analysis and the method of analysis employed).

Accordingly, Table 6 snows that the odds of receiving Probation plus Jail Only (without financial penalties) are nearly five times as great for a black offender as for a white offender. Thus, even if two of the subjects are alike on other attributes used in this analysis, if one is black and the other white, the odds of receiving that penalty are five times greater for the black. However, since these are partial effects, we can also assess the impacts of other attributes separately from the race effect, and vice versa. If a black offender has a drug problem, his odds of receiving probation and jail only are about 13 times as great as those of a white offender without a drug problem (4.964 x 2.594 = 12.877). Compared to another black offender without a drug problem, however, there is only a 2.5 multiplication of odds, i.e., the effect shows for Drug Problem.

To calculate the actual odds of receiving a particular penalty for a given offender, all of the attributes and offense types in the analysis have to be taken into consideration. The more two offenders differ on those characteristics that make substantial changes in the odds, the more their likelihood of receiving a certain type of penalty also will differ. However, the multiplier effects shown in Tables 6 and 10-14 allow us to assess the distinctive partial contribution of each attribute and offense employed in the analysis to the penalty or the indicator

of recidivism with which the table is concerned.

Multipliers of less than one in Table 6--those that begin with a zero before the decimal point--indicate that the attribute or offense to which they apply reduces the odds of getting the indicated penalty. Thus, for "Probation Only," the smallest entry is Ø.066 after "DUI." This means that the odds of offenders in our sample getting this penalty were about .066 as great if they were convicted of DUI as they were if convicted of the reference category, drug offenses. Indeed, consistent with Table 5, all five of the crimes for which figures are entered under Probation Only reduced the odds of getting this most lenient penalty, compared with those odds if convicted of drug offenses. On the other hand, Table 6 shows that for punishment by Probation plus Financial Penalty Only, none of the offenses other than Indecent Exposure greatly affected the odds, but they were raised about 50 percent by being employed, and they were much reduced by being black or by having an alcohol or drug problem or a prior conviction.

Under "Probation Only" in Table 6, the multiplier effect of 1.365 after "alcohol problem" surprisingly reveals that this mildest of our four types of penalty was somewhat more likely to be given to those in our sample who were reported to have alcohol problems than to those said to have no such problems. However, the absence of an asterisk after this figure indicates that in the small number of cases in our sample who received this penalty, the relationship to alcohol problems shown by these odds

was small enough to be caused readily by chance variations in the random selection of cases for the sample. Conversely, the three asterisks after the multiplier effect figure for DUI indicate that there was less than one chance in a hundred of multipliers this different from 1.000 being caused by chance.

Altogether, seven considerations affected our choice of attributes to be used in our multivariate analyses. The first, and primary concern was the correlation between the attribute (independent variable) and the variable to be predicted (dependent variable), which in Table 6 is the penalty (and in Table 10 are the indicators of recidivism). We tried to include only the attributes that most greatly affected the odds of getting this item to be predicted.

A second consideration was any strong correlation among the several attributes or offenses that were the predictors. For example, odds of getting a particular penalty and of postrelease recidivism were strongly affected by each indicator of prior criminality--prior arrests, prior convictions, prior probations, and prior incarcerations. However, these indicators are highly correlated with each other, since anyone with a prior conviction almost always has a prior arrest, almost everyone with prior probation or prior incarceration had both prior arrest and prior conviction, and people incarcerated are likely previously to have had probation. To include more than one of these four indicators of prior criminality would reduce the impact of each of them separately on the odds of a particular penalty or of postrelease

recidivism, and would raise the probability that any odds found could readily result from chance variations in sampling. It would thereby increase the prospect that a repetition of this study in a later period would find much different odds for these items. Therefore, only one of the criminal record items is included.

The third consideration was the number of cases for which no data were available on a particular attribute. These are shown by the totals of less than 1121, in parentheses, in the right-hand column of Table 4. In multivariate regression analyses with a given set of variables, all cases should have information on each of the variables used. Since we only had for every case the offense, the penalty, gender, age and the prior criminal record record items, our multivariate analyses must exclude some cases whenever we use variables other than these. The number excluded for each analysis, and other technical information, are reported at the bottom of these tables. We had to exclude some attributes that might have made stronger predictions because they could not be applied to nearly as many cases as the variables that we included.

The fourth consideration was the split in our cases made by those attributes that were treated as dichotomies. We adopted a rule of automatically excluding any dichotomy that had less than 15 percent of the cases in one of its categories, and we preferred those that approached a 50-50 split, if all our other considerations were not greatly affected thereby.

A fifth consideration was a preference for objective information rather than subjective impressions. We preferred factual data, such as whether offenders were employed or not or their monthly income, to the officers' ratings of "employment stability" or "financial status," even when the latter affected the odds somewhat more than the objective items. The objective information is presumably more reliable, for it should be the same regardless of which officer reports it, while officers might disagree in their subjective assessments.

A sixth consideration was the practicality of a judge considering the attribute at sentencing. For example, although prior arrest was for some offenses a somewhat stronger predictor of postrelease criminality than prior conviction, we preferred to use prior conviction in Tables 6, 10 and 12. Thus, it cannot be contended that a judge influenced by our findings might deny someone probation on the basis of a past arrest on which the accused had been acquitted. Also, our odds in predicting postrelease incarceration and probation revocation were much higher than shown in Table 10 when we constructed a multivariate table in which postrelease arrest was used as one of the predictive attributes, but a judge at the time of sentencing does not know which offenders will have postrelease arrests, so this as impractical.

A final consideration affecting the attributes that we used in multivariate analyses was a desire for consistency in some tables or sets of tables. Thus, for the penalty predictions of

Table 6, the strongest odds for the impact of education are found with all but the probation plus jail cases by separating cases according to whether they had less than high school and those with high school or more; for the probation plus jail cases, the best prediction was by treating separately those with education beyond high school. However, for a simpler table we accepted a slight loss in statistical prediction power by using the same division on education (less than high school and high school or more) for all four penalty groups. Similar concern for consistency affected several other variables.

As may be inferred at this point, our multivariate analyses were repeated many times using different sets of variables and different types of dichotomies, before we decided which "models," as the statisticians call them, provided the most satisfactory tables in the light of all of the above considerations.

We should also add that in analyses such as those of Table 6, that estimated how various attributes and the offense affected the odds of someone getting a particular penalty, we had to take into account the fact that in order to get more cases with the infrequent penalties in which we were interested, we deliberately oversampled jail, fine, restitution and COPS cases. This made our sample not representative of the total list of cases from which it was selected. Therefore, before we began our analyses we deliberately weighted the cases according to their combination of specific types of financial and other penalties to make the proportions of each of 17 combinations of penalties identical in

our weighted sample to their proportions in the list of sentenced cases (for which four broader combinations of penalties are shown in Table 2).

In the section on separate offenses we employ stepwise logistic regression analysis. This means that while we begin with a set of potentially predictive attributes selected by the above criteria, we do not retain all of them. Let us call the number of attributes initially selected "n." We first determine which attribute makes the best prediction of the odds for the dependent variable, and include it in our prediction model. We then analyze which of the remaining n-1 attributes makes the best prediction after taking into consideration the effect of the first variable selected, and we add this to our model. The remaining n-2 attributes are then similarly examined to select the next best predictor taking into consideration the first two selections, and this process is continued until no additonal attributes add significantly to the strength of predictions from the variables already selected. Such a procedure relies less on the theoretical guidelines that determined the set of attributes initially employed, and more on what the data themselves reveal are statistically significant relationships. This approach is different from that of Tables 6 and 10-14, in which many non-significant attrubtes are retained, which allows us to compare the effects of the same attributes for different sentences and postrelease outcomes, to show how all the theoretically important attributes actually compare as

predictors. The stepwise procedure retains only relationships that are not likely to have occurred due to chance variation in the selection of the sample of cases.

Also included in some of our multivariate tables is the intercept, which is a technical concept of some complexity when more than two variables are used in a regression analysis. In Table 6, the intercept can be thought of as the adjusted odds of receiving a given penalty, versus not receiving it, afte the partial effects of the attributes and offenses used in the analysis have been accounted for. In general, the closer the intercept is to the overall odds of a case being in one category of the dependent variable rather than in another category, the weaker is one's predictive ability. For Table 6, after weighting, the odds from which the intercepts should deviate are 1.240, 0.290, 0.086, and 0.100. These differ appreciably from the intercepts 1.388, 0.590, 0.103 and 0.009.

To assess the overall ability of a multivariate regression table to guide the prediction of behavior involved in sentencing or other decisions, a summary measure is available, the coefficient of determination, or \mathbb{R}^2 . This estimates the proportion of the likelihood of being in one category of the dependent variable versus in the other that has been explained by its covariation with the predictive (independent) variables. For Table 6 this proportion differs for each column, but ranges from a low of only .059--about 6 percent--for probation only, to a high of .115--11 1/2 percent--for probation plus jail only.

These coefficients are misleadingly low when using logistic regression analysis in which, for the sake of consistency and comparability from one table to the next, one includes both significantly related attributes and others not as significant but of theoretical interest. The latter may actually detract from the R² because this statistic adjusts for the number of variables used in the model. At the bottom of Table 12 we have "reduced model" R2 values, which is the percent of likelihood explained by the significant predictors (those with asterisks) taken alone. These are somewhat higher than the original \mathbb{R}^2 because variables not contributing to the explained likelihood are excluded. Since with fewer variables one has fewer cases with missing information, the reduced model analyses used somewhat more cases. Usually the R^2 values are somewhat higher with reduced models, but occasionally they are diminished by effects of having more cases. In the multivariate regression analyses presented in small tables within the text on the separate offenses, stepwise methods are used that only include the most significant predictive variables, and they are for more homogenous populations since they cover only one offense. Therefore, they often yield much higher values for R^2

Multivariate Prediction of the Penalties

The figures in Table 6 show that the strongest influences on chances of getting the most lenient penalty, <u>Probation Only</u>, were those affecting who would not have it--all the crimes other than drug offenses. The reference category was drug offense, and all the other crimes have odds multipliers of less than 1.000, which means that they all have only a fraction of a drug offender's chances of getting this penalty. DUI with 0.066 and burglary with 0.112 have the lowest fractions, with assault 0.169, indecent exposure 0.173, and theft highest at 0.296. While this difference in getting probation only for the various offenses was indicated by Table 2 for all the 1984 cases to which our weighted sentence is proportional, what Table 6 estimates are the relative odds of receiving this sentence.

Having high school or higher education, having no drug problem, and having no prior conviction, were also strongly related to getting a probation only penalty, with only a 5 to 10 percent chance that variations in the sampling of our cases account for their odds being as different from 1.000 as they are. More noteworthy, perhaps, is that when the offense and these variables effects are taken into account, the impact on odds of getting this sentence were not significantly beyond chance for age, never married, income, employment or alcohol problem.

<u>Probation plus Financial Penalties Only</u> is shown by Table 6 to have been most strongly predicted by not being black, not having prior alcohol or drug problems or prior convictions, and

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being convicted of indecent exposure.

Some bias in sentencing practice is suggested not only by probation plus financial penalty being less likely for blacks than for whites, but also by the fact that Table 6 shows further that odds of getting <u>Probation plus Jail Only</u> was most enhanced by being black. The odds of getting a jail only sentence were greater for blacks than for whites independently of the differences between these two racial groups on the other attributes measured.

The odds of jail sentences without financial penalties were also increased 2 1/2 times by being convicted of burglary or having a drug problem, and they were also increased by being unemployed, as well as by being hispanic or being convicted of theft. Once their collective impact on the odds of getting this sentence is taken into account, age, education and marital status have no significant impact, and alcohol problems have only a marginal influence.

The conditional odds of getting the most severe punishment, <u>Probation plus Jail plus Financial Penalty</u>, were high for all of the crimes we studied when compared to the odds of getting this most severe punishment for drug offenses, but were especially high for DUI and for burglary. They were lower for hispanics, but higher for those with less than a high school education. Once the impact of these attributes was taken into account, Table 6 indicates that employment, marital status, and drug or alcohol problems had little impact on the odds of getting jail plus

financial penalty. Also, for getting this or any of the three other types of punishment, age had relatively little impact once the more strongly influential attributes were taken into account.

Separate Predictors of Recidivism

Table 7 shows that indecent exposers had the lowest postrelease arrest rate and drug criminals the highest, with a similar contrast also applying to their postrelease conviction, probation revocation, and incarceration rates. Assaulters and thieves also had low reconviction rates. DUI offenders had low rates of postrelease arrest and conviction, but were the highest in probation revocation. This may reflect DUI's exceeding other offense groups in the prospect of having probation revoked for noncriminal conduct, such as failure to pay restitution, to refrain from drinking, or to attend required treatment or training programs.

The separate statistical relationships of some offender attributes to recidivism are indicated in the various parts of Table 8. The degree to which the recidivism indicators are predictable by the offender attributes is best measured by Cramer's V, but Gamma shows how consistently rates of recidivism increase or decrease with an increase in an offender attribute that is measurable in one direction (such as age or income) or by the absence or presence of an attribute (such as employment or prior probation). Gamma is inappropriate, however, for

attributes (such as marital status classified as "single," "married" and "separated or divorced") that have three or more categories that do not clearly measure different amounts of the same thing.

The Gamma number is preceded by a minus sign for those variables, such as occupational status and monthly income, in which an increase in the attribute is associated with a decrease in recidivism rates. For the relationship of recidivism to an attribute, however, the sign of Gamma reflects the direction in which the attribute is classified. Thus, entries for "Financial Status" on the probation officers' presentence reports, from which we drew our case data, has its categories in the sequence "Good," "Fair," "Marginal" and "Poor"; therefore, Gamma is positive for Financial Status because recidivism is higher for each "advance" in this attribute.

For all offense and penalty groups taken collectively, and each offender attribute considered separately, Table 8 shows by its Cramer's V values that seriousness of rearrest or reconviction was most closely related to a record of drug problems (Part B). Almost as closely related to this index of recidivism were prior arrests and prior confinements (Part A), an unskilled occupation (Part C), and poor financial status (Part D). Not far behind were prior convictions and prior probations (Part A), and employment stability (Part D). Probation revocation was most closely related to drug problems and prior arrests, but almost as closely to prior convictions and low

monthly income. Drug problem was by far the variable most related to postrelease incarceration, followed by prior confinements, prior arrests, and prior convictions (whether for misdemeanors or felonies, or both considered together), and also by unskilled occupation, poor financial status, low monthly income, or low educational attainment.

An anomaly in our findings for most of the offender groups was that those whom the probation officers classified at sentencing as having debts that were "excessive," rather than "reasonable" or "none," were the most likely to have no further difficulties with the law after release. Apparently, to have credit ratings good enough to acquire debts that seemed excessive was to have a nigh capacity for achieving a conventional way of life after the shock of conviction, but to have no debts was to have below average prospects of postrelease adjustment because of a poor employment record that also resulted in inability to buy anything on credit.

For all offenses taken collectively, alcohol problems were not nearly as closely related to postrelease recidivism as were drug problems. Rates for all indicators of recidivism diminished with age, as was to be expected from most prior research. Never married offenders had the highest rates of serious postrelease arrests and convictions, probation revocations, and incarcerations. Although married offenders had the lowest rearrest and postrelease incarceration rates, they had slightly higher rates of probation revocation than those who were

separated or divorced. One may speculate that the probation officers may have learned of rule violations from complaints by the spouses of probationers that they would not have received for separated or divorced offenders.

Recidivism rates by offense are analyzed separately in Table 9 for each of our four mutually exclusive types of penalties. For all offenses taken collectively, rates of postrelease arrest, incarceration and probation revocation were lower for those sentenced to financial penalties only, and higher for those jailed, than for those given the most lenient penalty, probation only. One might expect that probation only would be given to the lowest risk offenders and would be followed by the lowest recidivism rate, but this did not occur for all offenses taken collectively, although it did to a slight extent for drug offenders and burglars. Little difference in recidivism rates seemed to result from adding financial penalties to jail sentences, except for DUI cases, which had distinctly more postrelease arrests and convictions after jailing if they also had financial penalties. However, the few indecent exposers given jail without financial penalties had the highest recidivism rates. In general, the recidivism and financial payment statistics suggest a predominant tendency to cost-effectiveness in Municipal Court imposition of financial penalties and restraint from jailing, but not nearly its full achievement, a topic to be discussed further at several points in this report.

Tables 7, 8 and 9 imply that it is wise to impose probation

with financial penalties alone for cost-effective punishment of offenders who have little prior criminal record and some financial resources. Although it justifies jailing for incapacitation of previously confined or drug-addicted offenders to prevent their committing crimes in the community, since they have the highest rates of return to crime when they are released, it also suggests the urgent need for experimenting with alternatives to incarceration. Appropriately, Los Angeles county has recently followed the lead of several other jurisdictions in trying out house arrest and other restraints in the community, combined with work training and placement, for those usually jailed offenders who are most likely to succeed with such measures.

Multivariate Prediction of Recidivism

In multivariate analysis of the predictors of postrelease recidivism for all cases taken collectively, we considered simultaneously all of our six offenses and four mutually exclusive types of penalties, in addition to attributes of offenders that taken separately were highly related to recidivism rates and not closely related to each other. This, more conclusively than the analysis of separate predictors, showed that neither the type of offense nor the type of penalty imposed was as closely related to the probability of recidivism as were some of the attributes of offenders.

The first indicator of recidivism investigated by

multivariate methods was rearrest during our 2-year followup period. This analysis, summarized in Table 10, estimates that those in our sample who had a drug problem, according to the probation officer's report, had odds of rearrest over twice as high as persons who had no drug problem. Independently, prior convictions also almost doubled the odds of rearrest. The odds of postrelease arrest diminished greatly with increasing age of the offender at sentencing, and dropped somewhat with conviction for theft as compared to conviction for drug offenses, but there was some increase in the odds of rearrest from being black. When the effects of all of these factors were taken into account, there was little additional impact from low education, not being married, monthly income, employment, alcohol problems, offenses other than theft, being hispanic, or the particular one of the four mutually exclusive penalties imposed, although jailing increased rearrest odds somewhat.

The second indicator of recidivism analyzed in Table 10 is postrelease incarceration in jail or prison. A prior drug problem more than tripled the odds of postrelease incarceration, while prior conviction almost tripled the odds, and each additional year of age reduced the odds more than five percent. The offenses did not as markedly affect the odds of postrelease incarceration, although they were highest for DUI offenders. Being sentenced to jail, however, greatly increased the odds of reincarceration within 2-years after release. Once the multivariate analysis took into account the independent effects

of these attributes, there were little additional effects from race, education, marital status, income, employment, alcohol problems, or the offense.

Multivariate analysis of the statistical predictors of probation revocation are also shown in Table 10. They reveal some similarities to and some differences from the predictors of postrelease arrest or incarceration. For all three of these indices of postrelease difficulties with the law, the strongest predictor was a prior drug problem; it more than tripled the odds of probation revocation. The second strongest predictor of probation failure, however, was being convicted of DUI, which almost tripled the odds of probation revocation. Apparently there was much violation of the special requirements imposed on DUI probationers, but we do not know whether their high revocation rates were due to their missing restitution payments, neglecting to attend or pay for alcoholism treatment programs, or simply due to their further drinking and/or driving. The third strongest predictor of probation revocation, we regret to report, was being black, which more than doubled the odds of revocation. This may suggest that some aspects of probation supervision practices are correlated with race, but our guess is that the street environment and the law enforcement intensity in the ghetto areas in which poor blacks tend to be segregated increase their risk of being found to be probation violators, regardless of their behavior. Additional strong predictors of probation revocation, independently of the foregoing, were less than high

school education, and being sentenced to probation plus jail plus a financial penalty.

It will be noted in Table 10 that we had information on all attributes for only 873 cases in the analyses of postrelease arrest and incarceration, and only 825 for probation revocation. Although the same attributes were used for all three of these multivariate analyses, there were fewer probation cases because 29 persons in our sample received jail sentences without probation, and for about 50 of the probationers we had no definite indication of either satisfactory completion and discharge from probation or its revocation.

The R² figures indicate that our attributes account for 14 percent of the likelihood of postrelease incarceration, and about 9 percent of the likelihood of both postrelease arrests and probation revocation. These percentages are low partly because in this table we tried to include all theoretically important potential predictors of recidivism, and we chose to include the same possible predictors for all three indicators of recidivism, thus permitting comparative assessment of the separate predictive importance of all the variables studied for each of the three different indicators of postrelease adjustment. This contrasts with the higher percentages of explained variance obtained in some of the multivariate tables for the more homogenous separate offense groups, presented within the text later in this report, in which stepwise logistic regression analysis was employed which retains for each table only the predictor variables that are most

closely and independently related to the outcome studied.

Table 12 summarizes separate multivariate analyses of attributes related to postrelease arrest for each of the four mutually exclusive penalty groups. However, dividing the sample into four components means that there are fewer cases in each of the four analyses than in those of Table 10 that consider all penalty groups simultaneously. Therefore, there are fewer relationships in Table 12 that cannot readily be due to chance. The only strong predictor of postrelease arrest for all four penalty groups shown in this table is drug problem, but it is only highly significant with these smaller samples for those offenders sentenced to probation plus jail only. The older releasees were at sentencing, the less likely was their arrest in our 2-year followup period, but only for those sentenced to probation with both financial penalties and jail was this relationship clearly too strong to be explained by chance.

Postrelease incarceration for those sentenced only to probation was most likely if they were unemployed, Table 13 shows; for these leniently punished offenders, employment cut the odds of jailing or prison to almost a fourth of what it would otherwise be for offenders who were unemployed. Prior convictions also was a strong predictor of postrelease incarceration for those given probation only. For those with probation plus financial penalties only, youthful age, low education, drug problems as well as prior convictions appreciably increased odds of jailing or prison. A prior drug problem was

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the only significant predictor of postrelease incarceration for those given jail only. For those with jail plus financial penalties, however, the odds of postrelease incarceration were about halved if they were employed as compared with the odds for similar offenders who were unemployed, but of course, these odds were increased by any prior conviction or prior drug problem. Rather small percentages of the likelihood of postrelease arrest or incarceration were explained in these separate penalty group analyses, and these proportions are only slightly higher for reduced model analyses that employ only the variables marked with asterisks.

Predictors of probation revocation for the separate penalty groups, as for other offender groups, differed somewhat from the predictors of postrelease arrest or incarceration, Table 14 For those sentenced only to probation, being convicted of shows. assault greatly increases the prospects of probation revocation, as does an alcohol problem, neither of which were so predictive of arrest or incarceration for this penalty group; unemployment and drug problems also much augmented their prospects of probation revocation. For those given probation with financial penalties only, all the offenses other than the reference category DUI markedly reduced odds of probation revocation. Presumably the high restitution charges for DUI cases, due to the injuries caused by the accidents in which so many were involved, made probation revocation rates especially high for those convicted of this offense. In addition, odds of revocation for

those with financial penalties only were increased by being black, of youthful age, less than high school education or having a drug problem. For the jail only group, probation revocation was only significantly predicted by a prior drug problem. Drug problems were supplemented by being black, of youthful age, and having prior convictions as predictors of revocation for those given probation plus jail plus financial penalties. The surprising finding for the latter group, however, was that being never married halved the odds of probation revocation.

Anomalous findings on probation revocation, as compared with the predictors of arrest or incarceration, suggest distinctive features of the administration of probation about which we can only speculate. For example, it is possible that difficulties of married probationers, such as family fights, are more likely to come to the attention of probation supervisors than difficulties of never married probationers. Again, proportions of likelihood explained were not very high, but were surprisingly highest for the probation only group.

Attributes Predicting Payment Rates for Financial Penalties

About two-thirds of those sentenced to pay fines or COPS completed the payments in full, Table 7 shows, and 55 percent paid restitution in full. About a quarter paid fines or COPS in part, leaving only 11 percent paying nothing at all on these penalties. For restitution, 32 percent paid in part and 13 percent made no payments.

The size of financial penalties of all types varied with a number of personal attributes. Excluding cases in which there were no financial penalties, and a few percent for whom we had information that there were penalties but no figures on the amount, the median totals that offenders had to pay were: \$408 for women and \$498 for men; \$542 for whites, \$452 for hispanics, \$387 for blacks, and \$452 for others; \$377 for those 18-22 years old, \$369 for age 23-27, \$518 for 28-34s, and \$606 for age 35 and over. Especially relevant were education and income: the medians were \$377 for those with less than a complete high school education, and \$362 for those with a high school diploma only, but \$613 for those with education beyond high school; they varied with income, from \$400 for those with no reported income, to \$609 for those with incomes of over \$2000 per month. Those employed had median total monetary penalties of \$487, while the median for the unemployed was \$368, which raises a question of how much attention was given to ability to pay when sentencing. However, the relationship of the size of financial penalties to these attributes was much closer for fines than for restitution or COPS.

Total financial penalties for those in the six offense groups ranged from a low of only \$160 for drug offenders to a high of \$668 for DUI cases, still counting only those who received monetary punishments and for whom the files indicated the amounts levied. DUI cases paid most on all penalties, but especially on restitution, which ranged from a low of \$57 for

burglars to a high of \$1,050 for DUI cases; many of of the latter had to pay for injuries to persons and/or property in automobile accidents. Restitution was so rare for drug offenders in the total list from which we sampled, that we did not try to oversample restitution cases for them, and it also was rare for indecent exposure, for which we took all cases rather than a sample. Median fines were \$608 for DUI, \$417 for drug crimes, \$378 for indecent exposure, \$362 for assault, \$360 for theft, and \$333 for burglary. Median COPS assessments were \$352 for DUI, \$257 for indecent exposure, \$225 for theft, \$186 for assault, \$138 for burglary, and \$62 for drugs.

Indecent exposers, assaulters and thieves had the highest rates of completing payments of fines and COPS. Most thieves and assaulters paid restitution assessments in full, most drivers under the influence paid it in part, and burglars were intermediate in payment rates, slightly exceeding other offense groups in percentage not paying at all. This doubtless reflects the amount of restitution in relation to income; Table 4 shows that burglars and thieves were very low in income, while DUI was highest, with assaulters intermediate.

Table 8 shows that the factors separately associated with rates of payment of financial penalties have some similarities to but some differences from the factors predicting recidivism. Drug problems and prior criminal record, the best predictors of recidivism, were also associated with low rates of payments. These findings were not always statistically significant because

only two-thirds of our sample had financial penalties, as Table 5 shows, including 19 percent who also had a jail term. However, having debts, which we have indicated above was closely linked to nonrecidivism, was the attribute most strongly related to paying COPS. Surprisingly, although good financial status was highly related to payment of fines, it was not so closely linked to payment of restitution or COPS, and monthly income was not especially correlated with payment of financial penalties. These confusing findings for different types of financial penalty are to some extent consequences of the arbitrary sequence in whicn the probation department assigns money from those receiving multiple payments, with restitution paid first and COPS last.

For all cases, the rates of payment in full were, as expected, inversely related to the amount of total financial penalties imposed. This relationship was especially strong and significant for assault and drug cases. Rates of postrelease arrest or incarceration were not significantly related to the total size of financial penalties, but probation revocation rates increased directly with the amount to be paid, presumably because rates of nonpayment increased with the size of these levies. These consequences of the size of the financial penalties, however, were not strong or significant for those given probation plus financial payments only; they were especially strong for those give jail plus financial penalties. Jailing greatly reduced prospects of collecting fines, restitution or COPS, unless the amounts imposed were small:

For multivariate analysis we tried to identify factors affecting the odds that all financial penalties would be paid in full. As Table 11 shows, what we found was again that drug problems most strongly affected the conditional odds of fully paying financial penalties. Those with drug problems had one-third the odds of paying in full of persons without drug problems. Being black, being convicted of DUI as compared with having a drug offense, and having a jail sentence in addition to the financial payment, each about halved the conditional odds of payment in full. Additional but more marginal predictors of nonpayment were having less than a high school education, and each dollar lower in monthly income. Once these factors affecting odds of payment were taken into account, little impact on prospects of payment came from age, marital status, drug problems, prior convictions, or the offenses other than DUI.

Although Table 5 shows that 745 cases in our sample had financial penalties, Table 11 indicates that only for 539 of these 745 cases did we have information on all of the attributes used in our multivariate analysis, as well as information on their penalty payments. Indeed, we lacked penalty payment information on 11 percent of those with fines, 8 percent of those with restitution, and 11 percent of those with COPS. The R² for Table 11 indicates that our multivariate analysis explained only about 6 percent of the likelihood of payment of financial penalties in full.

Comparison of Penalty Predictors with Recidivism Predictors

Table 6 indicates that judges vary the sentences greatly according to the offense. Like Tables 1 and 2, it confirms that for cases closed in 1984, the Los Angeles County Municipal Courts tended to be most lenient for drug users and possessors, the reference category on offense, which gave all other offenses multipliers of less than one for probation only. They were more likely to jail burglars, but to give indecent exposers probation with financial penalties. Table 6 also showed most conclusively that in addition to basing the sentence largely on the offense, judges tended to jail disproportionately offenders who were black, hispanic, unemployed, of low education, and with prior drug problems, as well as those who had prior convictions.

Contrastingly, in our statistical tabulations of the predictors of recidivism, the offenses for which individuals in our sample were convicted were on the whole, not nearly as predictive of postrelease arrest, conviction or incarceration in our 2-year followup as were some of their personal attributes. Prior drug problems and prior criminal record were especially predictive of postrelease difficulties with law enforcement agencies.

While these are not new types of findings in criminological research, they may be the basis for questioning the wisdom of the court's emphasis on the offense in sentencing, which in turn reflects recent efforts in criminal law to make penalties depend more on the offense than the offender. Before presenting our

findings on the separate offenses, therefore, it may be appropriate to discuss this issue in sentencing philosophy.

The Offense Versus Offender Attributes as the Basis for Sentence Determination

Sentencing policy in the United States since the early 1970s has been increasingly dominated by the just desert movement, which advocates emphasis on the offense, rather than on attributes of the offender, in determining punishment. The arguments in favor of punishment by the offense alone include abstract metaphysical contentions that it is more just than sentencing on the basis of offender attributes, as well as empirical claims that prediction of recidivism or rehabilitation is too unreliable a basis for determining sentences, that deterrence is greatest with penalties predictable on the basis of the offense, and that the public objects to persons convicted of the same offense receiving different penalties.²

Arguments opposing a focus only or primarily on just desert in sentencing are supported by this and other research. These arguments, all empirically grounded, include:

(1) the fact that when asked what punishments are appropriate for particular crimes, the public advocates more severe penalties than are usually imposed, but they also show by their votes on prison bond issues and taxes that they are unwilling to pay for such sentencing policies, and they actually do not consistently support making penalties proportionate in severity only to the

seriousness of the offense;³

(2) the evidence that the certainty of a penalty gives it more deterrent effect than its severity, after some minimum necessary severity is achieved;⁴

(3) the evidence that certainty cannot be great because less than a tenth of serious property crimes and only a minute fraction of one percent of drug usages or sales result in government penalties, plus the evidence that most high-rate offenders are so unspecialized in their offenses that chance alone largely determines the offense on which they are caught, which would be the basis for just desert penalties;⁵

(4) the evidence that statistical prediction of recidivism by the attributes of offenders more than by their offenses already is more accurate than the only alternative, case study predictions by judges, psychiatrists, social workers or any other type of human being, whether they claim to base their predictions on the offense, their experience, their training, or anything else.⁶

Accordingly, this research has sought to assess statistically both the offense and offender attributes, alone and in combination, as predictors of recidivism. The ultimate objective is to recommend sentencing principles, within just desert upper and lower limits of justifiable severity of punishment for the offense, that maximize social benefits in excess of costs.⁷

From the analysis thus far, it would seem that optimum sentencing policies for societal benefits in excess of costs

would impose incarceration or severe restraint in the community especially on offenders with prior drug problems and prior criminal records, and especially on those with these attributes who are convicted of burglary. Conversely, it would rely primarily on financial penalties for those with few or no prior arrests, good financial status and employment prospects, as well as no serious prior drug problems. This was the predominant sentencing pattern in the Municipal Courts of Los Angeles, but attention to its cost-effectiveness for recidivism reduction may make it an even more predominant and consistent sentencing policy.

The Separate Offense Groups

Some refinement of the above conclusions on our total sample are provided by examination of our data on each of the six separate offense groups that we studied. While the analyses of all offenses that concerned us until this point showed that the offense was the main determinant of the penalty, here we shall be concerned with the predictors of what variation of punishment there was within a separate offense group, and what best predicted recidivism for penalty groups with that offense. We present tables on these matters with all of the relationships that we found were statistically significant.⁸

The multivariate analysis of penalty prediction within each offense group, done separately for each of the four mutually exclusive types of penalty, used stepwise logistic regression

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with sets of attributes that separately were significantly predictive of that penalty for this offense, were not highly correlated with each other, and did not have too many cases for which information was missing. Nevertheless, for strong predictions of some of the penalties we had to use some groups of variables on which less than all cases had information, so there are fewer cases in most of the stepwise regression tables presented here than prior tables. The stepwise procedure identifies first the variable in the set that is most closely related to the outcome being predicted, then the next most closely related variable, then the next most, and so forth, until all variables in the set that most markedly account for the outcome statistically have been identified.

It should be noted that for these multivariate analyses, all cases in our sample for each offense group were weighted to make their proportions with each of 17 combinations of penalty correspond to the percentages with these combinations of penalties in all cases on our sampling tape with that offense. This corrected for our oversampling of infrequent penalties. When there was a choice, objective attributes such as marital status, education and monthly income were preferred to subjective assessments by the probation officers, such as their judgment of whether financial status was "good," "fair," "marginal" or "poor." Furthermore, for most of these analyses the attributes were regrouped into dichotomies, such as spouse is the victim or not, previously arrested or not, and so forth. Shown are the

effects of each of these variables on the odds of getting that penalty, and "p," the probability that their effect on the odds could be caused by chance. In addition, the percentage of the likelihood of receiving a given penalty that is explained by each table is indicated, that is, the table's coefficient of determination or \mathbb{R}^2 .

In the multivariate analysis of the predictors of indicators of recidivism--postrelease arrest, probation revocation and incarceration--we used three of the penalties as control variables before proceeding to stepwise prediction. This means that with the set of variables that we employed for logistic regression we included three types of penalties as dichotomies: Probation plus Financial Penalties Only; Probation plus Jail Only; Probation plus Jail plus Financial Penalties. This yielded the multipliers on the odds of getting these indicators of recidivism for each penalty, as compared with the odds for the reference variable, the omitted penalty, Probation Only. Often these odds were appreciable, but they had a very high probability (p) of being caused by chance. This means that the penalty had little probable effect in the recidivism prediction. These will be discussed separately for each offense's multivariate tables on recidivism.

Assault

Table 4, discussed earlier in this report, shows that our 262 assaulters tended to be slightly older than the other offenders whom we studied, and also had somewhat more extensive records of prior arrests, convictions, and incarcerations, but not more prior probations. They were intermediate among the six offense groups on almost all personal attributes.

The victims of their assaults were strangers in 31 percent of the cases, friends or acquaintances in 22 percent, spouses in 16 percent, persons in other love relationships in 14 percent, members of the family other than spouses in 6 percent, and miscellaneous other persons in 11 percent. Half the assaults were done without weapons other than hands, or in some cases feet. Only 6 percent of the assaults involved use of a gun, 14 percent a knife, and 30 percent other weapons, such as a stick or a hammer. Half the assaults occurred in a home, 29 percent on a street or other outdoor space, 7 percent in a bar, party or other drinking place, and 15 percent in miscellaneous other locations, such as a store or workplace.

In only 30 percent of our cases was the assaulter reported to have been intoxicated at the time of the offense, including ten percent of the cases in which both the offender and the victim were drunk. This contrasts with much criminological literature that reports drinking associated with most assaults, but it may also reflect incompleteness in the descriptions of offenses that we found in the files, perhaps in their accounts of

drinking. In only two percent of the cases was the victim alone reported to have been drunk, in three percent one or more participants were under the influence of drugs other than alcohol, and in 55 percent of the cases no intoxication was reported for any participant.

Twenty-three of our assault cases received a special diversion from the usual penalties that was designated as for domestic violence offenders, 5 were placed in other types of diversion programs, 26 were given summary probation, and 26 probation without supervision. These comprise 31 percent of all cases, the remaining 69 percent being on regular probation. Differences in probation outcome for these diverse dispositions were far beyond explanation by chance (p < .000): revocation rates were 25 percent for regular probation, but 50 percent for summary probation, 30 percent for domestic diversion, 4 percent for release without supervision, and zero for the 5 cases with other types of diversion. Differences in postrelease arrest and in incarceration rates both had a 7 percent probability of being due to chance, but they indicated that: (a) postrelease arrest rates in our 2-year followup period were 48 percent on summary probation, 39 percent in domestic diversion, 35 percent on regular probation, 20 percent in other diversion, and 15 percent for those without supervision; (b) postrelease incarceration rates were 30 percent for summary probation, 19 percent for regular probation, 7 percent for release without supervision, 4 percent for domestic diversion, and 20 percent for other

diversion. It would appear that the summary probation case selection was not very astute, and that domestic diversion was of no clear benefit. However, sometimes summary probation was given to someone already on regular probation for another offense. There are too few cases in these special categories to warrant analysis of the effects of the attributes of individuals within each group.

Table Al presents our findings on the separate attributes of assaulters and assaults that were most predictive of the penalties imposed, as shown by Cramer's V and Gamma, two statistical measures of association that have already been discussed. Table A2 shows the best predictors of recidivism for assaulters in each of the four mutually exclusive penalty categories. On the whole, assaulters received penalties about as severe as the average for our total sample, and had recidivism rates similar to those of the entire sample. As Table 7 shows, 65 percent had no postrelease arrests, but 18 percent were incarcerated during our 2-year followup period. Although 47 percent had probation violations recorded in their supervision files, only 25 percent had their probation revoked. About two-thirds paid their financial penalties in full, but about ten percent paid nothing.

For assault, since 92 percent of the assaulters were males, we excluded females from the multivariate analyses. The following were our stepwise logistic regression findings for each of the four types of penalties for male assaulters, using sets of
up to 15 variables to determine which is the most predictive, which is the second most predictive, and so forth, until no further variables are markedly predictive.

Table Al indicates that when the offender attributes were considered separately, having never had prior probation was most associated with an assaulter getting the penalty of <u>probation</u> <u>only</u>, and also highly predictive were being old at one's first arrest (often for this assault), and being married or otherwise related to the victim. Table A2 shows that prior criminal record, youthfulness at sentencing and at first arrest, as well as prior drug and alcohol problems, were the best predictors of recidivism for this group. Multivariate findings were as follows:

Probation Only

<u>Predictive Variables</u>	Mu	ltiplier of Oc	<u>lds</u>	<u>p</u>
Victim is Spouse of the	Assaulter	37.690		0.0000
College Education		9.267		0.0002
Monthly Income		Ø.999		0.0102
Prior Arrest	•	Ø.115		0.0001
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Clearly, within this set of variables that collectively best predicted the penalty of probation only for male assaulters, the single most predictive item was that the victim was the assaulter's wife. The odds of getting this lenient penalty were almost 38 times as great with spouse as victim as with other victims. Having a college education multiplied the odds of getting this penalty by more than nine. Greatly reducing the odds of getting this penalty, however, was any prior arrest. Also reducing the odds of this penalty was each dollar of income

(which increased the odds of financial penalties). These four predictors accounted for 30 percent of the likelihood of receiving this penalty. A total of 15 variables were used in the multivariate analysis for the 204 assault cases with all needed data. Not adding significantly to the effects on odds when these four predictors were taken into account were the 11 additional variables: black, hispanic, age, single, number of children, employed, drug problem, 21 years or older at first arrest, used no weapon (e.g., used fists) in assault, assault occurred in a residence, victim or suspect intoxicated.

Table Al's statistics indicate that punishment by probation plus financial penalties only was most strongly predicted separately for assaulters by absence of prior drug problems, lack of prior criminal record, and good financial status. Table A2 shows that the best predictors of recidivism for this group were low education, as well as drug problems and prior criminal record. Our multivariate findings were:

Probation plus Financial Penalty

<u>Predictive Variables</u>	<u>Multiplier of Odds</u>	p
Assault Occurred in Residence	2.565	0.0272
Used No Weapon (e.g., used fists) 2.243	0.0202
Monthly Income	1.001	0.0005
Prior Arrest	Ø.498	0.0471
Drug Problem	Ø.222	Ø.Ø111
Victim is a Relative of Assaulte	r Ø.196	0.0003

According to this best multivariate prediction, the odds of an assaulter being punished by probation with financial penalties but no jail were increased most by the assault occurring in a residence (rather than in a public place), and almost as much by no weapon being used other than parts of the body, usually the hands. Also slightly increasing these odds was each dollar of income, but the odds of getting this penalty were halved by a prior arrest, and divided by five if a relative other than the assaulter's spouse was the victim. However, although this analysis was undertaken with 13 variables, these six best predictors only accounted for one sixth of the likelihood with the 215 cases used for this analysis.

Table Al shows that the characteristics of assaulters that were most associated separately with their getting <u>probation plus</u> <u>jail only (or jail without probation)</u> were drug problems, low income, unemployment, prior arrests, and prior convictions. Table A2 indicates that recidivism by assaulters jailed with no financial penalty was especially predicted by their having an unskilled occupation, as well as by drug problems, prior criminal record, and the victim being a friend or acquaintance or someone in a love-relationship (other than marriage) with the assaulter.

Multivariate findings were:

Probation plus Jail (including Jail Only)

Predictive Variables	<u>Multiplier of Odds</u>	p
Prior Arrest	6.063	0.0024
Black	4.665	0.0006
Drug Problem	2.255	Ø.Ø825
Monthly Income	Ø.998	0.0000
Assault Occurred in a Residence	Ø.4Ø2	0.0311

A prior arrest record multiplied sixfold the odds of an assaulter getting jailed as a condition of probation, without financial penalties. However, and independently of the other factors, being black multiplied the odds almost five times. Prior drug problems more than doubled the odds, but the odds were diminished somewhat by increased monthly income, and were markedly reduced if the assault occurred in a residence, rather than on a street or other public place. These five variables, out of 13 used in this analysis of 215 cases, accounted for 32 percent of the likelihood of male assaulters being jailed without financial penalties.

Most of these findings indicate that assaulters with jail sentences and no financial penalties were predominantly poor risks, in that they had a high proportion with prior arrests and drug problems. However, being black was an attribute that also increased the chances of incarceration. This suggests that some racial bias in sentencing prevailed, since use of other variables that differentiated black offenders as a whole--such as lower average income, presence of a drug problem, and arrest history--did not eliminate a significant increment to the

prediction of jail sentence from being black.

Punishment by probation plus jail plus financial penalties was not very well predicted by the separate attributes of offense and offender presented in Table Al, but its best predictors were prior probation, using a weapon in the assault, having no more than high school education, and being employed. Table A2 indicates that recidivism of assaulters sentenced to jail plus financial penalties was best predicted by prior criminal record, but was separately predicted also by low educational attainment, and by the victim being the assaulter's spouse. Multivariate findings on prediction of this severe penalty identified the same four variables as Table Al showed had the strongest separate relationships to this type of sentence:

Probation plus Jail plus Financial Penalty

Predictive Variable	<u>Multiplier of Odds</u>	p
Prior Probation	4.585	0.0001
Employed	2.300	Ø.Ø418
Less Than High School	Education 1.860	Ø.Ø982
Used no Weapon (e.g.,	used fists) Ø.350	Ø.ØØ75

In this multivariate analysis, prior probation was the attribute of an assaultive male that most increased his odds of getting this most severe of municipal court penalties. Being employed also increased the odds of a sentence to jail plus financial penalties, as did having less than a high school education. However, the odds of getting this sentence were cut by almost two-thirds if the assaulter used no weapon other than his fists or other parts of his body. These four predictors, out of 13 used in this analysis with 215 cases, accounted for only 9 1/2

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percent of the likelihood of getting this severe penalty.

Multivariate prediction of recidivism for all assaulters, using three of the four types of penalties as dichotomous (dummy) control variables, then proceeding to stepwise logistic regression by personal attributes as predictive variables, yielded somewhat different results for each indicator of recidivism, as follows:

Postrelease Arrest of Assaulters

Penalties as Control Variables Multiplier of Penalties	p
Probation plus Jail only 1.575	0.5067
Probation plus Financial Penalties Ø.456	0.1914
Probation plus Jail plus	
Financial Penalties 1.260	0.7062
Predictive Attributes	
Drug Problem 2.414	0.0563
Age Ø.965	0.0904
Victim is a Stranger Ø.431	0.0225
21 Years Old or Older at	
First Arrest Ø.355	0.0044

The above figures indicate that there is no basis for confidence in the multipliers shown for the effect of the penalty on the probability of postrelease arrest for assaulters, since the high p values indicate that chance alone could well have caused the multipliers shown here (which are all conditional on the odds impact of the cmitted reference penalty, Probation Only). The stepwise analysis of the effects on odds of the predictive attributes of assaulters show that a drug problem more than doubled their odds of a postrelease arrest, while each year of age appreciately diminished these odds, and they were more than halved if a stranger was the victim or the assaulter was 21 years of age or older at first arrest. In addition to the penalty

control variables and these four attributes, eight additional attribute variables were employed that had no marked offense on the odds of an assaulter's postrelease arrest: white, less than high school education, income, single, employed, assault without a weapon (other than fists or other parts of the body), assault occurred in a residence, and victim or suspect intoxicated. This analysis, with 200 cases, accounted for 10 percent of the likelihood of postrelease arrest.

Postrelease Incarceration of Assaulters

Penalties as Control Variables Mu	<u>ltiplier of Odds</u>	p
Probation plus Jail Only	1.766	0.5539
Probation plus Financial Penalties	s Ø.943	Ø.9495
Probation plus Jail plus		
Financial Penalties	1.006	Ø.9945
Predictive Attributes		
Drug Problem	5.109	0.0009
Less Than High School Education	2.541	Ø.Ø43Ø
21 Years Old or Older at		
First Arrest	Ø.251	Ø.ØØ21
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These figures indicate that the odds multipliers shown for the penalty having an impact on the chances of postrelease incarceration are probably due to chance. Of the predictive attributes, however, drug problems again were most important, multiplying the odds of postrelease incarceration more than five-fold, while they were increased 2 1/2 times by less than high school education, but cut to a fourth if the assaulter was 21 years or older at first arrest (which was often for this assault). This analysis with 12 variables and 200 cases accounted for 16 percent of the likelihood.

Revocation of Probation for Assaulters

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These figures reveal, as have our other relevant tabulations, that the predictors of probation revocation differ from those of other indicators of recidivism. The values of p for the control variables are sufficiently low to give us confidence that getting a sentence of probation plus jail or probation plus financial penalties reduces to about a quarter the odds of probation revocation that result from the reference penalty category, probation only. However, the multiplier shown for sentences of probation plus jail plus financial penalties has too high a probability of being caused by chance to merit much confidence. Drug problems again had the greatest impact of any attribute on the odds of this indicator of recidivism, for it more than doubled the odds, while they were slightly reduced by each dollar of income, and they were more than halved by being white, or by being 21 years old or older at this offense. This analysis with 12 variables was done with 192 assault cases that had probation sentences and information on all of the other variables, and it accounted for 9 percent of the likelihood of revocation among assaulters.

To summarize, all of our statistics on penalty predictors

for assaulters show that there is a tendency to impose financial penalties on those who are employed, whether or not they are also jailed. Yet our data on collection of financial penalties indicate that jailing greatly reduces the ability of the offenders to make payments, presumably because it eliminates immediate income, creates financial burdens for care of dependents, and impairs subsequent employability. This suggests the cost-benefits advantage to a government of alternatives to jailing, such as community service, for employed offenders. Also, where jail space and available jail staff permit it, weekend jail sentences for employed offenders permit them to support dependents and pay taxes, as well as financial penalties. However, persistence in employment or in sincere efforts to seek jobs should be a condition of probation with weekend jailing; experience in Los Angeles County when it had weekend jailing during the 1970s was that too many of those with this sentence were alcoholics who did not work regularly, and spent the weekends in jail contentedly sleeping off their drunkenness of the rest of the week.

The brutality of the assault, as indicated by whether the victim required medical aid, was only related to sentencing in that it was most predictive of the requirement that the offender make restitution payments. Intoxication of the assaulter or the victim was predictive of the length of the probation term, and use of a weapon of the length of the jail term. Financial penalties were least likely if the victim was the assaulter's

spouse. None of these features of the offense was highly predictive of recidivism, which is another piece of evidence that the offender's prior behavior record rather than the current offense is the best guide to cost-effective punishments.

In conclusion, our findings suggest that assaulters would be most cost-effectively sentenced: (a) if jail confinement, for purposes of preventing recidivism by incapacitating the offender, were imposed primarily on the basis of the seriousness of the prior criminal record, especially its starting at an early age; (b) if financial penalties were made conditions of probation primarily on the basis of prospective financial resources. These sentencing principles are independent of features of the offense, such as the weapon employed or the injuries inflicted, although the latter justifies restitution penalties. Also, surprisingly, the odds of postrelease arrest were found to be reduced by more than half if the victim was a stranger, rather than someone known to the offender.

Burglary

For this crime, the unlawful entry into a building to commit a felony, usually theft, the median age of those arrested in the United States has not exceeded 19, so a large fraction appear in juvenile rather than municipal courts. But it is also a crime in which the offenders tend to have high recidivism rates, so that most adults convicted of this offense in California now receive a Superior Court prison term. In our sample, the median age of

burglars was 21, making it the youngest of the offense groups. It is probably because of this low age, and because burglars with the worst criminal records are in prison, that the burglars in our sample had a smaller percentage with prior arrests, convictions, probations or incarcerations than most of our other offender groups. Table 7 shows that the 40 percent postrelease arrest rate for burglars in our 2-year followup period exceeded that of all the other offense groups except drug offenders, as did their 36 percent postrelease incarceration rate. Their 42 percent probation revocation rate was slightly exceeded by both drug and DUI cases.

Surprisingly, 51 percent of our burglars committed their offense in a business building, and 28 percent burglarized autos, with only 16 percent burglarizing homes, and 4 percent other places, such as schools. In 13 percent of the burglary cases, extensive damage was done to the place burglarized, in 41 percent damage was only done to gain entrance, as by breaking doors or windows, and in 46 percent no significant damage was reported. In 2 percent of our burglary cases, the burglar assaulted someone they encountered although their prosecution was for the burglary; in 60 percent they encountered someone but there was no assault or threat of assault; in 38 percent no one was encountered by the offender in the place burglarized. Of course, these figures reflect the fact that about 90 percent of burglaries are not solved by the police, and those that are solved are disproportionately the ones in which someone has seen the

burglar.

In 19 percent of the burglaries no loss of property was reported, in 4 percent the loss was valued as less than \$100, in 48 percent it was valued as between \$100 and \$999, and in 28 percent the loss was valued as \$1000 or more. For cases in which loss was reported, the most valuable items taken in 40 percent were said to be portable appliances (such as televisions, radio sets, or vacuum cleaners), in 16 percent clothing, in 11 percent cash, in 8 percent food or beverages, in 8 percent auto parts, and in 8 percent tools (including garden tools), with 10 percent other items. On the whole, as will be seen, these features of the offenses somewhat affected penalties imposed, but had little effect on recidivism rates.

Eight of our sample's 165 burglars got jail terms without probation, 7 received summary probation, and 13 probation without supervision. For these small groups, the differences in postrelease recidivism rates from the rates for our burglars on regular probation were not significant.

<u>Probation only</u> was imposed on only 10 of the burglars in our sample, so one cannot generalize with confidence on them, although exploratory analysis suggested that excessive debts most distinguish this leniently treated group.

Probation plus financial penalties only was received by 55 of our burglars. Table Bl shows that they had significantly less prior confinement and more education, and more of them were married than the other burglars. Stepwise logistic regression

analysis with 12 variables for 142 cases revealed the following: Probation plus Financial Penalties Only

Predictive Variables	<u>Multiplier of O</u>	dds p Less
Than High School Education	Ø.5Ø8	Ø.Ø964
Prior Incarceration	Ø.131	Ø.ØØ59
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Prior incarceration reduced to almost an eighth the odds of receiving financial penalties only as a sentence for burglary, and having less than a high school education cut these odds in half. These two variables accounted for 7 percent of the likelihood of receiving this penalty. The variables that did not add significantly to prediction by these two alone in this multivariate analysis were age, white, married, employed, drug problem, under 18 years at first arrest, burglary of an auto, extent of property damage inflicted, someone encountered during the burglary, and total value of items taken.

Postrelease arrests and convictions of burglars sentenced to probation plus financial penalties only are shown in Table B2 to have been most accurately predicted by the separate attributes of drug problems, not taking anything of value, and oddly, by their being employed, but the validity of these predictions was rendered somewhat uncertain by the small size of this group and the high proportion of cells with low expected values.

Table Bl shows that <u>probation plus jail only</u> was imposed on burglars who differed significantly from the others by the separate attributes of prior probation, convictions and incarceration, lack of skilled occupation, drug problems, damage to the property that they burglarized, and surprisingly, by the

relatively small value of the loot in their burglaries. They were "losers" even in burglary. Multivariate analysis predicted this penalty as follows:

Probation plus Jail Only (or jail without probation)

Predictive Variables	<u>Multiplier of Odds</u>	g
Prior Incarceration	2.343	0.0429
Age	1.057	Ø.Ø456
Income from Earnings (in \$5	ØØ units) Ø.498	Ø.Ø676
Place Burglarized was a Hom	e Ø.205	Ø.Ø37Ø
بيبتو حيك فلك تبك معلا شبة بيبن حين منهر بيبو حيت معود بين مين فيط عبد بيبو عنت زيبو بيبت بيبل مية فات جيب فيد وما	: الله عنه حيد حيد بيج بيج جي عبد عنه عنه عنه عنه عنه عن عن حي في خية حيد الله وعد عن عن عنه عبر	. میں تحد میں جی میں جب جب جب جب خد میں میں م

Prior detention, jailing or imprisonment more than doubled the odds of jailing without financial penalty for burglars similar on our other variables. These odds were also significantly increased for each year of age, but were halved for those offenders whose income was from their earnings (rather than from spouse, parents, welfare or other sources). The odds were cut by almost a fifth if the place burglarized was a home. Apparently this penalty was largely reserved for the more professionalized older burglars, previously confined, whose targets were businesses and other nonresidential structures, and who had no legitimate earnings. However, this analysis of 136 cases only accounted for 7 percent of the likelihood of getting this sentence.

Table B2 indicates that recidivism of burglars receiving jail-only sentences was predicted significantly only by indicators of prior criminality--previous arrests, convictions, probations and incarceration.

Table Bl shows that <u>probation plus jail plus financial</u> <u>penalties</u>, the most severe sentence of the Municipal Court, was

imposed on burglars who were younger at sentencing and at their first arrest than others, more often did extensive damage to the property they burglarized, and more often had prior misdemeanor convictions. Multivariate analysis yielded the following:

Probation plus Jail plus Financial Penalties

Predictive Variables	<u>Multiplier of Odds</u>	<u>a</u>
Burglary of a Home	4.1333	0.0085
Age	Ø.843	0.0061

Those burglars whose target was a home had over four times the odds of receiving this most severe penalty of the Municipal Court of burglars with other targets. However, prospects of this penalty declined considerably with age. These two variables out of 12 used in the analysis accounting for 11 percent of the likelihood of receiving this punishment by 136 burglars. Table B2 indicates that recidivism of those with this most severe punishment was best predicted by prior alcohol problems and by all prior criminal record indicators.

Multivariate prediction of recidivism for burglars, using the types of penalties as control variables, yielded the following:

Postrelease Arrest of Burglars

Penalties as Control Variables	<u>Multiplier of Odds</u>	p
Probation plus Jail Only	2.292	Ø.4378
Probation plus Financial Penalt	ies 1.472	Ø.7143
Propation plus Jail plus		
Financial Penalties	2.685	Ø.3471
Predictive Attributes		
Drug Problem	4.169	0.0048
Prior Arrest	4.136	0.0011
Hispanic	2.178	0.0784
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The high p values of the odds multipliers for the control

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variables indicate that one cannot have confidence that any penalty significantly affected the odds of a postrelease arrest independently of a burglar's attributes. Of 13 predictive attributes employed to predict a burglar's arrest, three had marked impact: having a drug problem or a prior arrest each independently multiplied the odds of a postrelease arrest more than four-fold, and being hispanic more than doubled these odds. The attributes in this analysis that had no marked impact after stepwise inclusion of the above three were black, age, less than high school education, married, employed, no debts, under 18 years at first arrest, burglary of a business, someone encountered during the burglary, and total value of items taken. This analysis with 130 cases accounted for 11 percent of the likelihood of receiving this sentence.

Postrelease Incarceration of Burglars

Penalties as Control Variables Mu	<u>ultipliers of Odds</u>	p
Probation plus Jail Only	1.975	0.4723
Probation plus Financial Penalties	s 1.22Ø	Ø.8372
Probation plus Jail plus		
Financial Penalties	2.233	Ø.391Ø
Predictive Attributes		
Drug Problem	6.078	0.0001
Prior Incarceration	3.064	Ø.Ø26Ø
· · · · · · · · · · · · · · · · ·		

Consistent with most of our other recidivism prediction findings, drugs and prior criminal record were the best predictors, and penalties had no multiplicative effects that could not readily be due to chance. A drug problem multiplied the odds of a burglars postrelease incarceration six-fold, and prior incarceration tripled these odds. Nine additional variables employed in this

analysis, largely overlapping those listed under postrelease arrest above, had no marked impact to supplement that of these two variables and the control variables. This analysis with 146 cases accounted for 12 percent of the likelihood.

Revocation of Probation for Burglars

Penalties as Control Variables Mul	tiplier of Odds	g
Probation plus Jail only	1.138	Ø.9Ø21
Probation plus Financial Penalties	Ø.529	Ø.5338
Probation plus Jail plus		
Financial Penalties	2.081	Ø.4636
Predictive Attributes		
Drug Problem	15.612	0.0000
Less Than High School Education	2.680	0.0304
Age	Ø.877	0.0314

The impact of penalties on probation revocation shown by the above odds multipliers could readily have been due to chance variations in sampling selection, but the increase in these odds well over 15 times for those with drug problems had less than one chance in ten thousand of being due to chance. Also significant was more than doubling of revocation rates for burglars with less than high school education, and a marked reduction in revocations with each year of age. This analysis, with 137 cases, accounted for 20 percent of the sentencing likelihood. The attributes having no marked multiplicative effects after the above were included were black, hispanic, married, employed, prior arrest, 21 years or older at first arrest, burglary of a home, someone encountered during the burglary, and total value of items taken.

In conclusion, our findings suggest that burglars with early and extensive prior criminality, and with drug or alcohol problems, are the offenders for whom incapacitation by

incarceration, in jail or prison, most effectively protects the public from recidivism. However, those sentenced in municipal courts are presumably not the most professional or large-scale burglars, when compared to those whom superior courts send to In view of their relatively young age and the prison. approximately \$900 per month cost per person of jailing (Los Angeles County Sheriff's estimates), this may be the group that most warrants experiments with intensive community supervision, such as electronic monitoring, as well as remedial schooling, vocational training and employment placement. Lipsey's excellent analysis of training investments for juvenile probationers in Los Angeles County indicated that benefits exceed costs most for a middle-risk group⁹; the most criminalized are likely to recidivate regardless of assistance given them, and the least criminalized will not recidivate even if given no special programs. It seems likely that a middle-risk group in our burglars are those with prior criminal records who do not have serious drug problems, and showed some promise in school or employment.

Drug Crimes

As Table 1 shows, over half of the 22,000 Los Angeles Municipal Court cases closed in 1984 were charged with drug offenses. For the 196 of this group in our sample, Table 7 reports that 49 percent had postrelease arrests in our 2-year followup period, the highest rate of any of the offense groups. They also were highest or nearly highest in having 37 percent incarcerated and 43 percent with their probation revoked. Very few were fined or ordered to pay restitution to anyone; over a fourth were assessed COPS, and although 59 percent paid this in full, theirs was the lowest repayment rate of any of our offense groups.

By their postrelease behavior, the drug offenders seemed to be the most criminalized of our offense groups, but most do not seem to have been hard core addicts. As indicated earlier in this report, PCP rather than heroin was the drug most frequently involved in the charges against them, but 97 percent had as their first charge use or possession rather than sale or manufacture, and the latter was never the second charge. For the 83 cases in which the accounts in the file indicated a value for the drugs involved, this value was less than \$100 in 78 percent of the cases and between \$100 and \$499 in the remaining 22 percent.

For the drug offenders, almost all of the probation only cases and 61 percent of all in this offense group received a special form of probation known as "drug diversion," in which some treatment was supposed to be provided. An additional 17

percent received "summary probation," 3 percent received probation without supervision, and 5 of the 196 cases in this offense group received jail terms without probation. The recipients of summary probation, of probation without supervision and of jail without probation had appreciably higher postrelease recidivism rates than the others; the drug diversion cases had slightly lower rates. Before crediting treatment for the lower rates of the drug diversion group, it should be noted that those in diversion group were significantly less likely to have had prior convictions, prior alcohol problems, or even prior drug It seems likely that selection of low risk cases problems. contributed more than the treatment programs to the fact that 58 percent of the drug diversion cases had no postrelease arrests, compared to 51 percent of all drug offender cases.

Probation only was given to 70 drug offenders who, Table Drl shows, were most differentiated from the others by their lack of prior criminal record of any type, and by their better than average financial status at time of sentencing. Stepwise logistic regression with 11 variables, for 143 cases, showed the following three predictors as the best, explaining 10 percent of the likelihood of receiving this sentence:

Probation Only

Predictive Variables	Multiplier of Odds	g
White	2.221	Ø.Ø657
Monthly Income	1.001	Ø.Ø138
Less Than High School Edu	cation Ø.343	0.0053

Being white more than doubled the odds of receiving this lenient

penalty, and these odds were also increased with each dollar increment of monthly income, but were cut by almost a third for those with less than a high school education. The eight variables in this analysis that did not add significantly to explanation by the above three were age, single, alcohol problem, prior incarceration, resides with family, 21 years or older at first arrest, convicted of drug use charge, and cocaine as primary drug involved.

Recidivism in the probation only recipients, as indicated by postrelease arrests or convictions, was best predicted by exceptionally unstable employment records and low income, according to Table Dr2. Their postrelease incarceration was best predicted by prior incarceration, which was apparently overlooked when their sentences were determined solely by their offense. Their probation revocation was predicted by unstable employment, and by being black, as well as by having many children, and having low monthly income. Again, the predictors of probation revocation are inexplicably somewhat different from those predicting arrest, conviction or incarceration. That being white is associated with receiving this most lenient of penalties, while being black is associated with getting probation revoked but not with arrest or incarceration, suggests that some racial bias is involved in case decisions.

Probation plus financial penalties only was imposed on 63 drug offenders who, Table Drl shows, more often than the other penalty groups, lacked a prior criminal record, were male, and

had possession as their drug charge. Stepwise regression with ten variables indicated that this sentence was best predicted by three of these:

Probation plus Financial Penalty Only

Predictive Variable	Multiplier of Odds	g
Employed	2.739	0.0265
Age	Ø.878	0.0036
PCP is Primary Drug Involved	Ø.272	0.0042
والمتوجبين فتتوجبوا ويواجبوا ويرو بجروا فبلغ فبلغ فلما فتتواجبه فتتوجبها فتتواجبوا فتتواجبوا بتواجبوا فبواجبو التواجب		

Being employed nearly tripled the odds of getting financial penalties only as conditions of probation, while each year of age much reduced these odds, and they were reduced to only about one-fourth of what they would otherwise be if PCP was the primary drug involved. However, only 8 percent of the likelihood of this penalty was accounted for in this analysis of 149 cases.

Oddly enough, according to Table DR2, the postrelease arrest or conviction of drug offenders with probation plus financial penalties only were significantly predicted by their having prior alcohol problems; prior drug problems similarly characterized recidivist and nonrecidivist drug criminals with this penalty. Their probation revocation was predicted significantly by prior criminal record items, as well as by alcohol problems, and by their having more children than other drug offenders.

Probation plus jail only was the penalty for 50 drug offenders who, Table Drl shows, differed most significantly from the others by having more prior arrests, convictions, probations, and incarcerations. They also had the highest proportion whose drug use the probation officers designated as "clear problem," rather than "possible problem" or "no problem." They were the

youngest in age at first arrest, and had the poorest job and financial status. In our stepwise multivariate logistic regression, however, the following five of 11 variables used predicted this penalty:

Probation plus Jail Only:

<u>Predictive Variable</u>	<u>Multiplier of Odds</u>	ġ
No Source of Income	24.710	0.0000
Less Than High School	Education 19.498	0.0001
Convicted of Drug Use	Charge 5.894	0.0092
Age	1.197	0.0050
White	Ø.Ø13	0.0014
	-	

Poverty, lack of education, and being nonwhite, tremendously increased the odds of a drug user getting a jail sentence without financial penalty, according to this rigorous and powerful statistical analysis. Also increasing the odds of this penalty appreciably were being convicted of drug use, rather than merely possession (manufacture or sales charges were rare in municipal court cases), and each year of age much increased the odds of a jail penalty. This analysis of 143 drug offense cases accounted for 32 percent of the likelihood of receiving this penalty.

The recidivists among jailed only drug users who had postrelease arrests or convictions were only significantly distinguished by their early age at first arrest, according to Table Dr2, but those whose probation was revoked were differentiated by having more prior misdemeanor arrests, probations and convictions than the other jailed drug offenders.

Jail plus financial penalties was imposed on only 13 drug offenders in our sample. They were significantly different from

the other penalty groups by having a larger proportion with prior misdemeanor convictions, but there were too few to warrant multivariate analysis of factors in their recidivism.

Multivariate analysis of postrelease adjustment indicators for the drug cases as a whole, using the penalty groups as control variables, had somewhat distinctive results, as is shown by the following tabulations:

Postrelease Arrest of Drug Offenders

Penalties as Control Variables Mult	<u>iplier of Odds</u>	p
Probation plus Jail Only	1.496	0.4502
Probation plus Financial Penalties	Ø.845	Ø.6965
Probation plus Jail plus		
Financial Penalties	3.878	Ø.1765
Predictive Attributes		
Monthly Income	Ø.999	0.0290
College Education	Ø.232	Ø.Ø389
Cocaine as Primary Drug Involved	Ø.229	0.0154
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Apparently, unlike the current age of "crack" or "rock" cocaine, in 1984 when the cases in our sample were closed the use of cocaine was associated with less criminality than use of other types of illegal drugs, particularly PCP, the then predominant substance in these Municipal Court cases. Chances of postrelease arrest were cut by a fourth if cocaine was the principal substance involved, or if they had a college education, and were also reduced by each additional dollar of monthly income. The impacts of penalties on postrelease arrest odds for drug offenders had a high probability of being due to chance, and the attributes that added little predictive significance to the above were black, hispanic, age, single, resides with family, alcohol problem, prior incarceration, under 18 years at first arrest, and

conviction for drug use charge. This analysis with 143 cases accounted for ten percent of the likelihood of postrelease arrest.

Postrelease Incarceration of Drug Offenders

Penalties as Control Variables	<u>s Multiplier of Odds</u>	g
Probation plus Jail Only	2.465	Ø.1236
Probation plus Financial Pena	lties 1.433	0.4764
Probation plus Jail plus		
Financial Penalties	31.466	Ø.ØØ7Ø
<u>Predictive Attributes</u>		
Resides With Family	6.341	0.0311
Monthly Income	Ø.999	0.0087
Prior Incarceration	Ø.217	0.0020
College Education	Ø.217	0.0896

The above provides even more surprising findings on the predictors of postrelease behavior for that anomalous and changing offense category, drug offenders. Our 1984-closed drug cases, if given probation plus jail plus financial penalties, had over 31 times as much chance or postrelease incarceration as offenders with the reference category penalty, probation only. The drug offenders who resided with their families had over six times as much chance of postrelease incarceration as similar offenders not residing with their families. It is much more difficult to explain these statistically very significant findings than to explain the facts that odds of postrelease incarceration were cut to less than a quarter of what they would otherwise be if the subject had prior incarceration or had a college education. This analysis accounted for 18 percent of the likelihood of postrelease incarceration in 143 cases.

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Revocation of Probation for Drug Offenders

<u> </u>
0.0204
Ø.9286
Ø.2138
0.0208
Ø.Ø663
0.0264
Ø.Ø1Ø6

For drug offenders, probation revocation had largely different predictors than postrelease arrest or incarceration. The odds of probation being revoked were increased four-fold by a drug offender being sentenced to jail without financial penalties, but they were cut to an eighth of what they would be for otherwise similar persons if the offender had some college education. Surprisingly, these odds also increased with age and with income, and they were increased well over three-fold by being black. Although the pattern of blacks having greater prospects of probation revocation was, unfortunately, revealed for several types of probationers, these other predictors for drug offenders are quite puzzling. Once all the above variables were taken into account, chances of revocation were not increased appreciably by being hispanic, married, residing with family, alcohol problems, being under 18 years old at first arrest, being convicted of drug possession, or cocaine being the primary drug This analysis with 134 cases accounted for 11 percent involved. of the likelihood of revocation.

In conclusion, our study indicates that drug offenders

sentenced in 1984 in the Los Angeles County Municipal Courts were almost all users or possessors of nonopiate drugs, rather than advanced addicts or dealers. Nevertheless, large proportions had prior criminal records, and their postrelease recidivism rates in our 2-year followup period was the highest of any offense group by the criteria of arrests, including felony arrests, and by postrelease incarceration. Those sentenced to jail plus financial penalties were especially likely to be reincarcerated after their release, and those sentenced to jail as a condition of probation without financial penalties were especially likely to get their probation revoked. Indeed, drug offenders were second only to DUI cases in rates of probation revocation.

These drug offenders seemed to be mostly unspecialized young lawbreakers greatly overlapping the burglary and theft groups, and almost as likely to recidivate by a nondrug as by a drug offense. They appear to have included many poor risks for the probation only penalty that they received more liberally than did the other offense groups. Judges apparently deemed the possession of small amounts of drugs not to be serious offenses when large fractions of the youth population were using drugs, and the judges seemed to have unwarranted faith in the effectiveness of the drug diversion programs. However, this was a diverse group. Those with better financial resources sentenced to probation only may well have been more deterred if given financial penalties, while experiments with community service and house-arrest sentences should be attempted with some of the

jailed middle-risk cases. These penalties would certainly be advantageous to the county economically. Of course, the problem of optimum sentencing for these cases can raise complex issues of the overall consequences of alternative drug control policies for society as a whole.

Driving Under the Influence

Of the 190 offenders in our sample convicted of driving under the influence of intoxicating substances (abbreviated "DUI"), alcohol was the substance in all but 6 cases. Details of the behavior leading up to the driving under the influence charge was available for only 104 of the cases, but for these, 9 percent were said to have killed or seriously injured someone, 7 percent to have injured someone less seriously, 33 percent to have had an automobile accident in which no personal injuries resulted, 50 percent to have been stopped for improper driving without having a collision, and 2 percent to have other events result in the DUI charge. As indicated in Table 2, their median age was 32.5, the highest of any of the offender groups that we studied, and they were also older than the others at their first arrest at the median age of 26.5. Nevertheless, their 74 percent with prior arrests was the highest such percentage for any of the offense groups, as was their 63 percent prior convictions, 53 percent prior probation, and 34 percent prior incarceration.

Only 24 percent of the DUI offenders were arrested in our 2-year followup period, Table 7 shows, which was much less than

the burglar and drug offender arrest rate, but 44 percent of the DUI cases had their probation revoked, which was slightly more than the burglars and drug criminals did. We did not tabulate reasons for probation revocation, but we have the impression that DUI cases more often than the other kinds of offenders had probation revoked for failing to obey special conditions imposed on them, particularly not paying restitution and other financial penalties, as well as drinking, driving while their license was suspended, and/or not attending driving school or alcoholism treatment programs.

Forty-three percent of our DUI cases received Summary Probation, but their postrelease recidivism rates were not significantly different from those on regular probation.

Only 11 DUI offenders in our sample were sentenced to <u>probation only</u>, too few for significant statistical findings.

Probation plus financial penalties only was the sentence of 79 DUI offenders. They most markedly differed from the other DUI cases by their absence of drug problems, but Table DUIL shows that they also differed by lacking prior arrests or previous alcohol problems. Our stepwise regression analysis with 129 cases revealed that five attributes in a set of nine accounted for 15 percent of the variance, and each of these attributes greatly reduced the odds of a DUI offender getting a primarily monetary punishment:

Probation plus Financial Penalty

Predictive Variable	<u>Multiplier of Odds</u>	p
Married	Ø.21Ø	0.0007
Alcohol Problem	Ø.24Ø	Ø.Ø11Ø
Drug Problem	Ø.3Ø1	0.0901
Employed	Ø.377	0.0413
Prior Arrest	Ø.39Ø	0.0509

Surprisingly, being married divided almost into fifths the odds of a drunken driver getting a sentence of financial penalties only. For the other offenses that we studied, being employed increased the odds of monetary penalties only, but for DUI cases they reduced the odds of such a punishment to less than 40 percent of what it would be if they were unemployed. Similarly, alcohol problems, drug problems, and prior arrests reduced the prospects of getting a sentence without confinement. Fifteen percent of the likelihood of receiving this sentence was accounted for in this analysis of 129 cases.

Despite their lack of impact on sentences, drug problems and early age at first arrest most significantly predicted which drunken drivers with financial penalties only would have postrelease arrests and convictions in our 2-year followup period, Table DUI2 shows. Their prior detention or incarceration was the best predictor of their probation being revoked.

Probation plus Jail Only sentences were imposed in only 13 DUI cases, but they significantly differed from the others by the proportions who had prior drug problems, prior misdemeanor convictions, and older age. Those in this group who were rearrested or convicted, however, were significantly

differentiated from the others in this group only by their youth.

Probation plus Jail plus Financial Penalties, the Municipal Court's most severe punishment, was imposed on 85 DUI offenders who were most distinguished from the others by the proportion who were classified as having clear alcohol problems, as well as by prior arrests, convictions and probations, Table DUIL shows. Our stepwise regression analysis with ten variables, for 120 cases, found that prior probation, which multiplied by five the odds of a drunken driver getting this double penalty, was the only variable that significantly predicted this sentence when the simultaneous impact of other variables was considered. It accounted for only 8.5 percent of the likelihood. Those drunken drivers in this most severely punished group with the most serious postrelease arrests and convictions significantly differed from the others, Table DUI2 shows, by their reported absence of prior drug problems, younger age at sentencing, and younger age at first arrest.

Multivariate analyses of recidivism indicators for DUI cases during our 2-year postrelease followup, like the foregoing analyses of penalty prediction, yielded only a few significant predictors, as follows:

Postrelease Arrest of DUI Offenders

Probation plus Financial Penalties 1.217 Ø.825Ø	
Probation plus Jail plus	
Financial Penalties 3.330 Ø.1613	
Predictive Attribute	
Age Ø.878 Ø.0004	

There were so few DUI cases sentenced to jail only that they and the few probation only were used together as a reference category for penalties, and there was no significant impact from the other two types of sentence. Indeed, age was the only attribute that markedly affected the odds of postrelease arrest for DUI cases, and aging greatly reduced these odds. The attributes having no significant impact after age and the penalties were taken into account were hispanic, less than high school education, single, employed, alcohol problem, prior incarceration, and 21 years or older at first arrest. This analysis of 115 cases accounted for almost 13 percent of the likelihood of arrest.

Postrelease Incarceration of DUI Offenders

Penalties as Control Variables Multip	<u>olier of Odds</u>	g
Probation plus Financial Penalties	2.472	Ø.4252
Probation plus Jail plus		
Financial Penalties	9.375	0.0415
Predictive Attributes		
Less than High School Education	2.226	0.0971
21 Years Old or Older at First Arrest	Ø.385	Ø.Ø483

For DUI cases, being sentenced to probation plus jail plus financial penalties greatly increased the odds of postrelease incarceration. As already reported, many of these offenders had large restitution payments to make, and giving them a jail sentence plus large financial penalties much increased their prospects of subsequent serious offenses, as compared to the

consequences of giving similar offenders the other types of penalties. However, those whose first arrest did not come until they were 21 years old or older had less than forty percent of the postrelease incarceration risk of offenders whose arrest record began at an earlier age. Also, having less than a high school education more than doubled the odds of jail or prison confinement during our 2-year followup. When these variables were taken into account, no marked additional impact on the odds of postrelease incarceration came from being white, from age, being single, employment status, alcohol problems, or prior incarceration. This analysis with 115 cases, however, accounted for only nine percent of the likelihood of incarceration.

Probation Revocation of DUI Offenders

<u>iables Mu</u>	ltiplier of Odds	<u>p</u>
Penalties	1.677	0.5094
	2.446	Ø.2423
	2.361	0.0513
	Ø.951	Ø.Ø24Ø
	<u>iables Mu</u> Penalties	iables <u>Multiplier of Odds</u> Penalties 1.677 2.446 2.361 Ø.951

The impacts of penalties on odds of probation revocation were not significant for DUI offenders, but these odds were more than doubled with prior incarceration, and reduced appreciably with increasing age. The impacts of these variables was not significantly augmented by the other attributes used in this analysis: white, less than high school education, married, no source of income, alcohol problem, and 21 years or older at first arrest. This analysis with 107 cases, however, accounted for little more than two percent of the likelihood of revocation.

Although many DUI offenders overlapped the other offense groups in having prior records of assault, burglary, drug crimes and/or theft, their persistence in alcohol-related vehicle offenses makes them on the whole a unique problem for the administration of justice. Organized protests by victims of their lethal crimes, especially by Mothers Against Drunk Driving (MADD), has resulted recently in a rapid increase of both the penalties and the arrest and prosecution rates for this offense. A recent Arizona study of sentencing for the charge of driving while intoxicated with a revoked license concluded that use of prison sentences for these offenders was least frequent for those who were most educated, but independently of education, was less frequent for Chicanos than for other ethnic groups.¹⁰ A Houston study found no significant differences in recidivism rates for similar DUI cases given fines, probation or jail sentences, or for the provision of professional counseling on alcoholism for such cases; it concludes that experimentation should be done with long-term education and supervision programs, but that the present evidence is that jailing such offenders is not cost-effective.¹¹

Theft

As indicated earlier, these 177 cases of our sample were convicted under California Penal Code Section 484 which includes not only theft, but acts that might in other state criminal codes be labeled fraud or confidence game. They could appropriately be called "thieves or cheats," but we have called them "thieves" for the sake of brevity.

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For the 171 cases in which the offense was described, 43 percent consisted of shoplifting, 21 percent thefts by employees, 16 percent types of fraud, 8 percent taking items from the clothing or person of the victim (mostly pickpocketing), and 13 percent other types of theft. In 68 percent of the 164 in which the victim was described, it was a corporation or large business, in 15 percent a small business, and in 17 percent an individual or other. For the 165 cases in which the value of the thieve's loot was indicated, the median value was \$388, with 11 percent estimated as over \$5000 and 35 percent as under \$100. In the 166 case for which the items taken were described, it was cash in 26 percent, jewelry or clothing in 24%, and a large diversity of other things in the remaining 50 percent.

As Table 4 shows, the thieves were second to the burglars in youthfulness, both at sentencing and at first arrest. They also were lowest of the offense groups in their percentage with prior arrest, prior convictions, and prior incarceration, and tied with the drug offenders but second to the burglars in low percentage with prior probation. This small prior criminal

record probably reflects both their youthfulness and the fact that so many were shoplifters or employee thieves engaging in illegal acts common in their age group, at which they were caught for the first time.

Ten percent of our thieves received Summary Probation, and smaller percentages other types of special probation grants, but they did not have significantly different recidivism rates from the three-fourths on regular probation.

Probation only was imposed on 25 thieves who differed most from the others, according to Table Tl, by the small value of what they stole, but also differed significantly by their low employment stability, prior incarceration or detention, and shoplifting as their method of theft. Stepwise logistic regression with 11 variables showed that three attributes best predicted this mild penalty:

Probation Only

Multiplier of Odds	g
3.753	0.0027
Ø.297	0.0060
0.023	Ø.Ø428
	<u>Multiplier of Odds</u> 3.753 Ø.297 Ø.Ø23

Thieves who were married had close to four times as much chance as other thieves of getting a probation only sentence, but thieves with a prior arrest record had less than a third the odds of other thieves for this sentence, and employee thieves had miniscule prospects for this most lenient of court penalties. These three factors accounted for 14 percent of the sentencing likelihood in this analysis of 132 cases. The factors that added
little to prediction were black, hispanic, age, college education, no source of income, drug problem, total value of items taken, and large business as victim of theft.

Postrelease adjustment of thieves with probation only is shown by Table T2 to have only been significantly predicted for probation revocation, and this only by their having a prior drug problem.

Probation plus financial penalties only was imposed on 75 thieves who differed most significantly from the others, according to Table Tl, by their employment stability, lack of prior incarceration or detention, and lack of prior drug problems. Stepwise logistic regression linked the following set of four attributes most closely to this penalty:

Probation plus Financial Penalties Only

<u>Predictive Variables</u>	<u>Multiplier of Odds</u>	g
White	5.848	0.0002
Married	Ø.447	Ø.Ø891
Drug Problem	Ø.221	Ø.Ø2Ø7
Prior Detention	0.058	0.0018

Being white increased the odds almost six-fold for a thief's getting probation with financial penalties only. However, being married surprisingly more than halved these odds, having had a drug problem reduced them to almost a quarter of what they would otherwise be, and they were almost negligible if one had prior detention. That being married reduced the odds is surprising because married persons have lower recidivism rates than single or divorced persons, on the whole, and are more likely to pay financial penalties. This analysis of 132 cases, in which ten

variables were used, accounts for 18 percent of the likelihood of receiving this penalty.

Those with postrelease arrests or convictions in this group were significantly differentiated, according to Table T2, only by the small proportion who were convicted of theft from their employer, their number of prior felony arrests, and the large proportion who lived alone, hence the small proportion living with their families.

Jail only (with or without probation) was imposed on 32 thieves who, Table Tl shows, differed significantly from the others by the extent of their prior arrests, convictions and probation, as well as their poor financial status, and absence of debts. Stepwise logistic regression analysis showed the following relationships:

Probation plus Jail Only

Predictive Variables	Multiplier of Odds	p
Prior Arrest	7.769	0.0010
Drug Problem	5.912	Ø.Ø181
Large Business as Victim of	Theft 3.134	Ø.Ø92Ø
Married	Ø.2Ø9	Ø.Ø166
White	0.030	0.0003

Prior arrest and drug problem, greatly increased the odds of these thieves getting jailed, which might be justified by the fact that these two variables are the best predictors of recidivism. Also consistent with recidivism statistics is the finding that being married reduced the odds of jailing without financial penalties to only a fifth of what they otherwise would be; marriage was most associated with probation only. This

analysis of 132 cases, in which five variables proved strongly predictive, accounted for 34 percent of the likelihood of this sentence. The postrelease arrests and convictions of thieves with jail only, Table T2 shows, were significantly predicted by their prior drug problems, felony arrests, and felony convictions.

Jail plus financial penalties was imposed on 45 thieves who, according to Table T1, differed significantly from the others by the high value of their loot, the high proportion who stole from residences, the high proportion of their victims that were small businesses or individuals rather than corporations, and their high proportion of males. Stepwise logistic regression analysis using nine variables, indicated that only one variable, the total value of the items stolen, significantly affected the odds of getting jail plus financial penalties, by more than doubling them; it accounted for 16 percent of the sentencing likelihood in 132 cases.

Those with jail plus financial penalties who had postrelease arrests or convictions, according to Table T2, significantly differed from the others in the high proportion who had unskilled occupations, a small number of children, low value of their loot, and the victims who were individuals rather than small businesses or corporations.

Multivariate analysis of the postrelease adjustment of thieves in our sample had the following results:

Postrelease Arrest of Thieves

Penalties	as Co	<u>ntrol</u>	<u>Vari</u>	lables 1	Multir	<u>olier of</u>	Odds	g
Probation	Only					1.177		Ø.8255
Probation	plus	Jail	Only			Ø.684		Ø.5823
Probation	plus	Finan	cial	Penaltic	es	0.615		Ø.4Ø84
Predictiv	<u>e Attr</u>	<u>ibute</u>	S					
Prior Arr	est					4.126		0.0078
Age						Ø.892		0.0055
Employee	Theft					Ø.294		Ø.Ø821
Married						Ø.17Ø		Ø.Ø113

The reference category for penalty for thieves was probation plus jail plus financial penalties, but no significant impact on odds of postrelease arrest came from any type of penalty. A prior arrest increased the odds of postrelease arrest for a thief more than four fold, while being married reduced them to less than a fifth of what they would otherwise be. Age also reduced the odds of postrelease arrest, and they were reduced to almost a fourth of what they would otherwise be if the thief were someone who stole from his employer. Once these variables were taken into account, the odds of postrelease arrest were not significantly affected by the other attributes used in the analysis: black, hispanic, college education, income, drug problem, total value of items taken, or small business as victim of the theft. This analysis with 133 cases accounted for 13 percent of the likelihood of postrelease arrest.

Postrelease Incarceration of Thieves

Penalties as Control Variables Mult	<u>iplier of Odds</u>	p
Probation Only	1.810	0.4066
Probation plus Jail Only	0.970	Ø . 9653
Probation plus Financial Penalties	Ø.452	Ø.22Øl
Predictive Attributes		
Drug Problem	6.242	0.0007
Prior Arrest	3.197	0.0306
Age	Ø.887	0.0080

The penalties did not significantly affect odds of a thief's postrelease incarceration, but they were increased more than six-fold by a drug problem, and more than tripled by a prior arrest. The prospects of a thief's jailing or imprisonment diminished considerably with age. These are the predominant findings in most of our tabulations, and accounted for 15 percent of the incarceration likelihood in this analysis of 139 cases. These results were not significantly augmented by the other variables used in this stepwise regression, which were: black, hispanic, college education, single, no source of income, theft through fraud, total value of items taken, and large business as victim of theft.

Probation Revocation for Thieves

<u>Penalties as Control Variables</u>	Multiplier of Odds	p
Probation Only	1.326	Ø . 6543
Probation plus Jail Only	Ø.657	0.5277
Probation plus Financial Penalti	es Ø.561	Ø.2256
Predictive Attributes		
Drug Problem	2.390	0.0768
Total Value of Items Taken	1.306	0.0786
Age	Ø.951	0.0611
Drug Problem Total Value of Items Taken Age	2.390 1.306 0.951	Ø.Ø768 Ø.Ø786 Ø.Ø611

The above findings show no impact of penalties on probation revocation for thieves, and weaker impact of the predictive attributes than has been found for other offense groups or for postrelease arrest or incarceration for thieves. The one anomalous finding was that the total value of items taken increased the odds of a thief's probation revocation by about 30 percent, perhaps due to inability to pay restitution. In addition, these odds were more than doubled by a drug problem, but diminished somewhat by age. This analysis with 134 cases, however, accounted for only about two percent of the likelihood of probation revocation.

Our data suggest that most of the thieves closely resembled the burglars and drug offenders in being unspecialized young lawbreakers. Table 4 shows, however, that overall they had lower postrelease offense rates in our 2-year followup period, perhaps especially reflecting their less recidivistic component, those who were employee thieves. As with the others, it would appear that financial penalties should suffice for cost-effective deterrence of thieve's with little prior criminality or drug problems. Also, the better risks among the remainder might merit experimental trial in alternatives to jail, such as house arrest

and programs of work and/or training, perhaps as community service sentences.

Indecent Exposure

Known popularly as "flashers" and psychiatrically as "exhibitionists," these offenders are rarely studied by criminologists. All but one of our 131 cases were males, and they also differed significantly from the other offense groups by the fact that 65 percent were white, 29 percent hispanic, 5 percent black and 1 percent Asian in a county that by the 1980 census was 52 percent white, 28 percent hispanic, 13 percent black and 7 percent Asian. Of the convicted indecent exposers, 45 percent were married, an additional 14 percent had previously been married but were separated or divorced when their presentence reports were prepared, and almost half were the fathers of one or more children. Their median age of 28 was somewhat higher, and they were somewhat more educated, more affluent, and less often previously arrested than those in our five other offense groups, but 57 percent had previously been arrested and half had previously been convicted of a crime.

In 87 percent of the cases we studied, the victims of the offense were strangers to the offender, but perhaps this is due to such a crime often not being reported to the police when the person committing it is a relative, a friend or even an acquaintance. In 71 percent of the cases the audience to whom exposure was made was female, in 26 percent it was mixed in

gender, and in 3 percent it was exclusively male. In half the cases the members of the audience were all adults, in 38 percent they were children or teenagers, and in 12 percent they included both adults and juveniles. Automobiles were the settings of 45 percent of the exposures, 43 percent were on the street or another public place, and 12 percent were in part of a building--usually the offender's home--but exposed to public view.

In two-thirds of the 131 cases the offender was masturbating when exposing himself, in 11 percent an erect penis was exposed without masturbating, and in 21 percent there was no report on the state of the sexual organs when exposed. In 94 percent of the cases the exposure came as a sudden surprise to the victim; in only 3 percent did it follow flirtatious conduct, and 3 percent were preceded by non-flirtatious communication. Most of these percentages are fairly close to those of the nonrandom survey of sex offenders in prisons and mental hospitals initiated by Alfred C. Kinsey before his death and finished by Gebhard and associates, and also to the Romero and Williams findings on Philadelphia exhibitionists on probation.¹²

Thirty percent of the exposers were given special types of probation, including 17 percent granted probation without supervision, but there were no significant differences in their recidivism rates from those on regular probation.

<u>Probation only</u> was given to 23 exposers who, Table IEl shows, differed significantly from the others in the proportion

reported to have shown good cooperation with the treatment specialist to whom the court referred them, but to have had poor employment stability and financial status, as well as prior felony convictions. Stepwise multivariate regression analysis with ten variables, however, showed a significant relationship of this mild penalty to only one variable, that the penis was not erect when exposed. While this tripled the odds of getting this penalty, this relationship only accounted for two percent of that likelihood. The attributes that showed no appreciable relationship to probation only after this one was taken into account were white, age, college education, married, no source of income, alcohol problem, previous probation, exposer exhibited himself from a residence, and young female(s) as the involuntary audience (victims).

Those with probation only who had postrelease arrests or convictions are shown by Table IE2 to have been significantly more educated, more often in poor health, with more prior felony arrests, and more often married than those not arrested in our 2-year followup period. The same or similar attributes differentiated those with this penalty whose probation was revoked.

Propation plus Financial Penalties Only was imposed on 74 exposers. They differed from the others significantly, according to Table IEL, by the proportion with reports of poor cooperation with treatment specialists, no drug problems, good employment stability and good financial status, as well as an unfavorable

prognosis from the treatment specialist. Stepwise logistic regression showed that three variables out of ten used markedly affected the odds of getting this penalty, as follows:

Probation plus Financial Penalty Only

Predictive Variable	Multiplier of Odds	p
Employed	4.821	0.0013
Exposer Exhibited Himself		
From an Auto	2.182	Ø.Ø645
Prior Incarceration	Ø.45Ø	Ø.Ø736
ن دين هي جنه هي جنه جنه جنه هي بين عن عن عن جن هو جي جن جن جن جن جن جن جي		

The odds of getting financial penalties only with probation were increased almost five-fold for exposers who were employed, and more than doubled if they exhibited themselves while in an auto, but were more than halved if they had prior prison, jail or juvenile detention confinement. This analysis with 112 cases accounted for 9 percent of the likelihood of receiving this penalty.

Those with probation plus financial penalties only who had postrelease arrests, convictions or probation revocations, according to Table IE2, differed significantly from those who did not by the proportion who were reported to have had poor cooperation with the treatment specialist; those arrested and convicted also had unfavorable prognoses by the treatment specialist and prior probation, while those whose probation was revoked also had less education and more prior convictions than the others.

Propation plus Jail Only was imposed on 22 exposers who, Table IEl shows, differed most from the others by the proportion reported to have had drug problems, a poor employment record,

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unskilled occupation, and prior incarceration or detention. Stepwise logistic regression showed that three variables were most important in predicting this penalty, as follows: <u>Probation plus Jail Only</u>

<u>Predictive Variables</u> <u>Multiplier of Odds</u>	p
Penis Erect While Exposed 6.329 Ø	.Ø225
Exposer Exhibited Himself from	
an Auto Ø.306 Ø	.0808
Employed Ø.103 Ø	.0002

The factor most increasing the prospects of an exposer being jailed, but without financial penalty, was being unemployed; the odds of getting this penalty were only one-tenth as large for an employed exposer. Features of the exposure also affected its punishment, with odds of jail without financial penalty increased more than six-fold if the penis was erect while exposed, but reduced to less than a third of what it would otherwise be if the exposer exhibited himself from an auto. Data in the above table account for 17 percent of the sentencing likelihood.

Postrelease arrest of exposers sentenced to jail only, according to Table IE2, was most linked statistically to prior drug problems, and was usually by recurrence of the same offense, but was also highest for those who were married and those with no source of income at the time of sentencing. Although one must generalize from few cases here, this finding seems to justify the court's imposing jail most often on indecent exposers with drug problems (which was not its practice), but from another perspective, it shows the futility of brief jail terms as a means of protection from this crime.

Jail plus financial penalties was imposed on only 12 exhibitionists, too few for identifying significant predictors.

In multivariate analysis of recidivism for indecent exposers, those with penalties other than probation plus financial penalties only were so few that we had to use them collectively as a reference category, with which to compare the impact of probation plus financial penalties only. We found, however, that penalty had no significant impact on the odds of recidivism of indecent exposers; the odds multipliers that predicted postrelease difficulties for them were few, and for postrelease arrest quite unusual.

Postrelease Arrest of Indecent Exposers

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Penalties as Control Variables Multipli	<u>er of Odds</u>	g
Probation plus Financial Penalties Only	Ø.59Ø	0.2995
Predictive Attribute		
Penis Erect While Exposed	Ø.233	0.0001

Exposers with their penis not reported as erect while exposed had four times the odds of postrelease arrest of similar exposers with their penises reported as erect. The attributes that had no significant impact once the penalties and state of the penis were taken into account, were white, age, less than high school education, married, employed alcohol problem, prior incarceration, exposing in a public place, and young female victim(s). This analysis with 112 cases, in which only 20 cases had postrelease arrests, accounted for little more than one percent of the arrest likelihood.

In a multivariate analysis of predictors of postrelease incarceration for exposers, using ten attributes, the only

statistically significant odds multiplier was no source of income, which more than tripled the odds, but was significant only at a .09 probability. This analysis with 115 cases, in which only 13 had postrelease incarceration, accounted for not even one percent of the likelihood of this outcome. Somewhat more successful stepwise regression results occurred for probation revocation, as follows:

Probation Revocation of Indecent Exposers

Penalties as Control Variables Mult	iplier of Odds	p
Probation plus Financial Penalties	0.709	Ø.5447
Predictive Attributes		
Less than High School Education	3.698	0.0254
Married	Ø.237	0.0246
	الله خاله الله أحجد بالله الماء الله الله الله الله الله الله الله ال	مري معند معرد حدة قلك بجنه شعه الحرد جرية عرضه جريد ع

Perhaps because of the stereotype of moron applied to sex offenders despite their distribution of I.Q.s comparable or superior to that of other lawbreakers, indecent exposers with less than high school education had well over triple the odds of probation revocation of otherwise similar indecent exposers. Married exposers, however, had less than a quarter of the odds of probation revocation of similar exposers who were unmarried. This analysis with 103 cases, 17 of whom had their probation revoked, accounted for 5 1/2 percent of the likelihood of revocation.

Indecent exposure is an offense for which there are only very speculative explanations. The gratification that the offenders get from their exhibitions is unclear, but when they recidivate it is often by the same offense. Because it is so puzzling, it is a crime in which the court seems most often to

seek assessments from various types of treatment specialists, including in our cases psychiatrists, psychologists, psychiatric social workers, and a sociologist (recently deceased) who has done published research on other types of sex offenders. Although it is easy to assert that mental health treatment is more appropriate than punishment for these persons who seem so irrational to most of us, a 10-year followup in Philadephia showed that exhibitionists in group psychotherapy programs had no less recidivism than similar offenders not receiving such treatment.¹³

A cost-benefits basis for sentencing indecent exposers is impeded by the difficulty of assessing the cost of this crime to society. It does less clear damage to its victims, the audience, than would be done my most violent or property offenses. If the exposer has economic resources, a financial penalty can be justified as enabling the government to recover the cost of arrest and prosecution, in addition to its possibly having deterrent effects.

Is the psychological pain that this crime causes to its involuntary audience sufficient to justify the government's spending \$900 per month to jail an exhibitionist in order to incapacitate him from exposing himself in the outside community? If so, is the harm done by the offense sufficient to justify more than a brief jail term? It should also be noted that we found jail terms to be followed by the highest rates of recidivism, but we cannot know whether this is due more to the effects of jail

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confinement than to those jailed being the exposers with the highest risk of recidivism when sentenced. Furthermore, it is probable that jailing reduces the offender's ability to pay a financial penalty. Yet, when confronted by exhibitionists who have already recidivated after lesser penalties, and who have a record of drug problems that our research shows are associated with repetition of crime, there is an understandable inclination of judges to impose jail terms. If the prospect of the offender paying financial penalties is low, then it is especially important to explore imaginatively the possibility of alternatives to jail, such as community service sentences.

Judicial Idiosyncracies and Probation Office Subcultures as Determinants of Penalties

One of the persons employed by the National Institute of Justice to review our research proposal asserted that we would find few predictors of penalties because sentences vary so greatly with the idiosyncracies of judges. Asked to respond to this, we said only that we would investigate how diverse the judges were in their sentencing practices, which we have done.

The case files from which our data came included the name of the sentencing judge, and the name of the probation district responsible for the presentence investigation. To keep the identity of the judges confidential, we assigned a number to each judge, and recorded the judge's number with each case's coded data. To test the possibility that a shared probation office

subculture distinguishes sentencing recommendations of officers who work together, we also recorded the name of the district office for each case.

Because 218 different judges of the huge Los Angeles Municipal Court system sentenced the 1121 cases in our sample, there was an average of only 5.14 cases per judge. Since there were too few cases per judge within any offense group to permit analysis of their sentencing variation by offense, we pooled all offense groups together. This revealed that the judge whose number appeared most often had sentenced 33 of our cases, and next highest were two who each sentenced 29. Altogether, only 16 judges had sentenced 15 or more cases each, and another 16 had sentenced from 10 to 14 cases each. More important, there was no clear pattern of difference in use of the four mutually exclusive types of sentences by the judges. Of the 16 judges who each sentenced 15 or more cases, one with 16 cases sentenced no one to probation with monetary penalties only, but sentenced 12 cases--75 percent--to jail only. This is the most deviant sentencing pattern in all of these cases that we discerned in the 218 judges. Of course, with 218 judges it is probable that others have idiosyncratic sentencing patterns, but we could find no indication of any sufficiently deviant to discredit our research. The fact that we repeatedly found patterns of offenses and of offender attributes statistically associated with particular types of sentences certainly discredits the contention that judicial idiosyncracy is the sole determinant of variations

in penalties. Nevertheless, if the judges had been more consistent with each other in their sentencing policies, we probably would have been able to identify statistical predictors of their penalties that accounted for more of the sources of likelihood of an offender receiving a particular penalty than did our multivariate analyses.

Our 1121 cases were assigned to 18 different probation supervision districts, according to the case records, but we are informed that reorganizations changed district boundaries and office names somewhat, so that all 18 districts did not exist throughout the period from 1981 through 1984 when our cases were opened, and some names were incorrect designations. At any rate, 10 of the 18 districts contributed between 53 and 163 cases each, while the remaining 8 ranged from one to 27 cases each; 6 cases were supervised for other California counties, and for 19 cases the district was not indicated. Of the 10 districts with 53 or more cases, five had percentages with a particular type of penalty that differed by ten or more percentage points from the percentage with that penalty for all 1121 cases: South Central and Los Angeles (downtown) had respectively 55 and 26 percent with financial penalties only, compared with 41 percent for all cases; San Gabriel Valley had 28 percent with jail only compared to 18 percent for all cases; the East San Fernando Valley and Harbor districts had about 40 percent with jail plus financial penalties compared with 25 percent for all cases. One can only speculate as to why some districts have more and some have less

of the more severe or the more lenient penalties. It is somewhat surprising, for example, that one of the poorest areas, the predominantly black South Central district, had the highest percentage sentenced to financial penalties only. Perhaps they are more aware there than elsewhere of the limited benefits and great costs from jailing, compared to the clearer public benefit from financial penalties.

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Although we failed to find clear and explainable patterns of idiosyncratic or subcultural sentencing, our findings of statistically significant relationships of offenses and some offender attributes to penalties, and especially, of offender attributes to recidivism, have important implications for court decisions in many cases.

Concluding Discussion and Recommendations

This report has argued for the adoption of sentencing principles that maximize benefits and minimize costs for the community. The possible benefits for a community from sentencing criminals include:

a. Deterrence of offenders so that they do not repeat their crimes.

b. Incapacitation of offenders so that they cannot commit crimes during the period of their incapacitation.

c. Deterrence of others, so that they are afraid to commit crimes.

d. Instilling a sense of justice in the community from the fairness and consistency of sentences, and from their neither greatly exceeding in severity the harm done by the crime nor being so negligible as to trivialize a serious offense.
e. Compensation of victims by criminals for the cost of crimes to the victims, and compensation of the criminal justice system by criminals for the costs of their apprehension, prosecution, and control.

This research has focused on the last of these potential benefits, compensation by the offenders. It ignores another possible benefit, reformation of the offenders, except insofar as deterrence is an aspect of reformation. Our concern with benefits, particularly of the financial variety, is partly due to the costs of traditional sentences. These costs include:

a. The expense of incapacitation, now estimated by Los Angeles county officials as \$30 per day (\$900 per month) for jailing (compared to \$28 per month for probation supervision, with present high caseloads).

b. The possible criminalizing effects of jailing on some offenders, especially those not previously much involved in crime or with criminals.

c. The hidden costs of jailing, such as increased welfare costs for offenders' dependents when a breadwinner is confined, or for the offenders on release if jailing diminishes their legitimate income prospects.

d. What economists call opportunity costs, such as the possibility that many of those now jailed would be deterred more effectively by financial penalties that provide income in excess of costs for the government, or more cheaply by their incapacitation through house arrest and electronic monitoring in the community.

Recommendations on Broad Sentencing Principles

This report has provided evidence and argument that benefits will be maximized and costs minimized by three broad sentencing principles. Although our research shows that these principles already are approximated by the Municipal Courts of Los Angeles County, considerable deviation from them that increases costs and reduces benefits was also noted. Therefore, we recommend that these principles be explicitly adopted as guidelines for sentence

negotiations and decisions, with some occasional modification for exceptional attributes of offenders or offenses detailed in this report, but not necessarily to the complete exclusion of all other sentencing considerations (such as assessment of harm done by the offense). These rules are:

1. Use sentences of probation without financial penalties (but not excluding community service) exclusively for offenders who combine a clear lack of economic resources (no source of income, no employment, little immediate employment potential, poor financial status) with no serious prior criminal record or drug problem, or none for several years of well adjusted life in the community.

More rigorous adoption of this principle, our data indicate, would reduce the proportion of drug offenders and some others receiving this sentence who have high recidivism rates, and would be deterred by more definite penalties, and/or be able to offset the cost of their criminal justice processing by paying financial penalties. The deterrent component of this sentence is only the threat of a more severe punishment for probation violation. With the high caseloads of Los Angeles probation officers preventing much field supervision, this penalty is in practice much like a suspended sentence. However, if stronger deterrence is deemed necessary for offenders with marginally serious prior criminality or drug or alcohol problems and no economic resources,

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consideration should be given to imposing community service penalties, rather than incurring the \$900 per month cost of jailing, plus its hidden additional costs described above.

Community service may be especially desirable for young offenders with little work experience, who live in neighborhoods where most young men are unemployed and their families on welfare. They cannot pay financial penalties, and if they are not already highly criminalized jail will make them so, but if they are scattered in small work groups with regular employees or volunteers of government or nonprofit organizations, it not only gives them needed work experience, but more contact with working adults than they get in their usual lives.

It should also be noted that mild punishments have repeatedly been proved to reduce recidivism more for unadvanced offenders than either no punishment or more severe penalties.¹⁴ With caseloads of 200 to 300 per probation officer in Los Angeles, penalty with no conditions such as community service or financial penalties is equivalent to no punishment.

We have found no evidence that summary probation, probation without supervision, or diversion programs were particularly effective alternatives to regular probation, although our conclusions on this are based on a relatively small number of such cases in our sample. Much depends, of course, on how cases are selected for such special probation, and how diversion is administered, but the record where they have been rigorously evaluated has been more favorable for tangible alternative experiences, such as community service and work camps, than for modest changes in supervision or counseling.

2. Use sentences of probation plus financial penalties but no jail (although not precluding community service), with rates approximating European day fines, for offenders who combine some economic resources (employment or employment potentiality, family support) with no very serious prior criminal record or drug problems, as well as for older offenders whose prior criminality or drug problems--if any--were followed by well-adjusted years.

We found that the economically profitable sentence of financial penalties without jail was disproportionately given to those convicted of indecent exposure, and next most often for DUI. Their low rearrest rates suggest the wisdom of this policy. The indecent exposure offenders also had the highest rate of paying their financial penalties; the DUI payment record was not so good, and their probation revocation rate was the highest of the offense groups studied, but these facts probably reflect their high restitution obligations as well as their alcoholism.

This research has not explored thoroughly the issue of what is the optimum size for financial penalties, although this should be done in future studies. Obviously a large fine can be a terrible or impossible burden for a poor person but not a strong deterrent for someone who is wealthy. Scandinavian countries pioneered, and West Germany, Austria and several other nations

have now adopted the day fine approach to this problem. Under this system, the judge imposes a penalty of so many days' income on each offender, so that those receiving the same sentence may pay different amounts. In Sweden the collection is by their equivalent of our Internal Revenue Service, which has income tax records. It deducts certain allowances for necessities and dependents, but charges some amount even to welfare recipients. It charges interest if payment is deferred, seizes wages or property if necessary, and collects from about 99 percent of those fined. Research in West Germany has shown that this system distinctly reduced recidivism, as well as the justice system's net costs.¹⁵ Currently it is being experimentally introduced in Richmond County (Staten Island), New York, with the assistance of the Vera Foundation and the National Institute of Justice.

While day fines cannot readily be introduced, research on past experience with financial benefits might suggest penalty scales that would approximate those of day fines in their variation with the offender's ability to pay. The British and the Dutch, who use fines extensively (they provide the full costs of operating magistrate's courts in Britain), claim that in practice their fines approximate day fines.

While pooling of all financial penalties simplified our statistics and the sentencing principles set forth here, the judges must, of course, still differentiate fines, restitution, PA and COPS. Restitution tends logically to be based on the victims' injuries, property losses or other expenses due to the

crime, hence is determined by criteria quite different from those of the recommended sentencing principles. We suggest, however, than an effort be made to adjust nonrestitution financial penalties, taking the restitution amount into account, so as to make the total financial penalties an individual receives approximate day fine proportions. Further study of past financial penalties and their consequences, in relation to attributes of offenders, might facilitate the development by collaborating judges, probation officials and researchers of guidelines for financial penalties. These could be gradually refined on the basis of experience with them.

Finally, it should be noted that this second sentencing principle does not preclude the imposition of additional community service penalties, regardless of the offender's income and financial penalties.

3. Use sentences of jail (with or without probation) for offenders with the most serious prior criminal record or drug problems, adding financial penalties only for those who clearly have current or prospective economic resources.

Since jail is for a community its municipal court's most costly penalty, it should be used primarily for the most criminalized lawbreakers, for whom incapacitation seems most crucial. The courts seem to have followed this policy by imposing jail-only sentences disproportionately on those with

prior drug problems, on burglars, on those previously incarcerated, and on the unemployed. Independently of these selective factors, however, jail was used disproportionately for blacks, and to a lesser extent for hispanics.

Considering the short duration of Municipal Court jail terms, and the high recidivism rates that follow them, a community's benefits from such an expensive penalty do not seem great. With unadvanced offenders, the criminalizing effects of jail may create costs in excess of incapacitation benefits. Of course, faced with someone who has recidivated after more lenient penalties, judges often wish to seek some increased deterrent effect, and a jail term may be the only increment in severity that is available. For those middle risk cases now jailed, however, the further use of house arrest and electronic monitoring, as well as community service and training programs, should be explored; they may cost the county less than jailing, and they may not be as criminalizing or as much a source of increased welfare dependency as jailing.

Compared to those receiving jail only, the recipients of jail plus financial penalties were slightly more often employed, but compared to all those with other three penalty groups, they less often had a high school education, prior drug problems, or conviction for drug crimes. They were also more often white, independently of other attributes. Recidivism rates for offenders with this double penalty were somewhat lower than those of the persons sentenced only to jail, but this difference varied

somewhat by offense. However, this was the only type of sentence that appreciably increased the odds of probation revocation, perhaps because jailing reduced postrelease ability to pay financial penalties.

4. Foster collaboration of researchers with judges, prosecutors, defense counsel and probation officers in the improvement of case records and of statistical guidance for sentencing policies

This research was a pioneering effort to tabulate data on the correlates of past sentencing decisions and their consequences by pouring through case files not designed to be sources of statistics. While the files had diverse papers, not always uniform or neat, our main resource, the Probation Officer's Report form, is a great improvement for both our purposes and those of case administration over the verbose and discursive narrative presentence reports found in many other probation offices. In the 1980s, however, the system of files can be greatly improved by having a computerized form based on the current Probation Officer's Report for presentence data, supplemented by a computerized case log for recording penalty payments, community service, and other objective data on conformity to or violation of the conditions of probation. It could also record changes in the offender's presentence attributes or circumstances.

Such forms and computerization procedures should be designed

not only to provide ready access to standard types of information for probation and judicial needs, but could also be coded for ready tabulation of statistics such as those compiled in this research. By collaboration of researchers and administrators in designing the form, testing the entries for reliability and validity, as well as interpreting statistical findings, the knowledge we gathered in this study can be continually updated and otherwise improved. Such collaboration should also increase the extent to which findings from these data are applied for policy improvements. Ideally, a coordinated effort of this type can provide a kind of quality control on sentencing and correctional practices, as well as a continual cost-benefits assessment that takes into account all of the concerns of sentencing policy.¹⁶

Of course, the kind of research we have done, which we could now do much better on the basis of our experience, should be extended to the superior court files, as well as to those of the juvenile court. It should seek to trace the division of labor of these courts in dealing with their overlapping offender populations, and to compare their practices and effectiveness with similar types of lawbreakers. Ultimately, researchers, judges, prosecutors, defense counsel and probation staff should collaborate in interpretation of the findings from research, and in the guidance of further inquiries. Such coordinated efforts should lead to greater specificity than that of our four principles in recommendations on sentencing policies. It will be

especially useful if it is accompanied by improved statistics on the conformity of court sentences to stated principles, and on the consequences of such conformity and of nonconformity for various types of crime control.

FOOTNOTES

1. In California, Municipal Courts also "certify" most felony cases to the Superior Courts for sentencing. This occurs if felony charges are negotiated while in the lower courts to a court-approved settlement that includes a prison term. See: Candace McCoy and Robert Tillman, <u>Controlling Felony Plea</u> <u>Bargaining in California</u>. Sacramento: Bureau of Criminal Statistics, 1986.

George Fletcher, <u>Rethinking Criminal Law</u>. 2. Boston: Little Brown, 1978; Richard G. Singer, Just Desert. Cambridge, Mass.: Ballinger. 1979; Andrew von Hirsch, Doing Justice. Boston: Northeastern University Press, 1976; Ibid, Past or Future Crimes. New Brunswick, N.J.: Rutgers University Press, 1987. 3. Norval Morris, "Punishment, Desert, and Rehabilitation," in Herman Gross and Andrew von Hirsch, eds., <u>Sentencing</u>. New York: Oxford University Press: 1981; Stephen D. Gottfredson and Ralph B. Taylor, "Public policy and prison populations: Measuring opinions about reform." Judicature 68 (October-November, 1984): 291-317; Peter H. Rossi, Jon E. Simpson, and JoAnn L. Miller, "Beyond crime seriousness: Fitting the punishment to the crime." Journal of Quantitative Criminology 1 (1,1985):59-90; Alexis M. Durham III, "Crime Seriousness and Punitive Severity." Justice Quarterly 5 (March 1988):133-153; Sherwood E. Zimmerman, David J. van Alstyne and Christopher S. Dunn, "The National Punishment Survey and Public Policy Consequences." Journal of Research on Crime and Delinquency 25 (May, 1988):120-149.

4. Maynard L. Erickson and Jack P. Gipbs, "Findings on the Deterrence Question and Strategies for Future Research." Journal of Criminal Justice 4 (Fall, 1976):175-189; Charles R. Tittle, "Evaluating the Deterrent Effects of Criminal Sanctions," in Malcolm W. Klein and Katherine S. Teilmann, <u>Handpook of Criminal</u> Justice Evaluation. Beverly Hills, Calif.: Sage, 1980; Jonannes Andenaes, "Deterrence," in <u>Encyclopedia of Crime and Justice</u>. New York: Free Press, 1983.

5. Jan M. Chaiken and Marcia R. Chaiken, <u>Varieties of Criminal</u> <u>Behavior</u>. Santa Monica, Calif.: Rand Corp.; <u>Ibia</u>, "Crime rates and the active criminal," in James Q. Wilson, ed., <u>Crime and</u> <u>Public Policy</u>. New Brunswick, N.J.: Transaction Books, 1983. 6. Daniel Glaser, "Who gets probation and parole: Case study versus actuarial decision making." <u>Crime and Delinguency</u> 31 (July 1985):367-385.

7. <u>Ibid</u>, "Six principles and one precaution for efficient sentencing and corrections." <u>Federal Probation</u> 48 (Decemper, 1984):22-28.

8. The taples of bivariate relationships for the separate offense groups present all relationships of offender attributes

to penalties or to indicators of recidivism that were significant at the 5 percent level of probability, were not dependent on single cases, and had expected frequencies of less than five in less than 91 percent of their cross-tabulations (most frequently these expected frequences were zero, which provides much confidence in the validity of the probability estimates). 9. Mark W. Lipsey, "Is delinquency prevention a cost-effective strategy?" Journal of Research in Crime and Delinquency 21

(November 1984):279-302.

10. Barbara Cable Nienstedt, Marjorie S. Zatz, and Thomas Epperlein, "Court Processing and Sentencing of Drinking Drivers." Journal of Quantitative Criminology 4 (March 1988):39-59.

<u>ll. Gerald R. Wheeler and Rodney V. Hissong, "Effects of</u> <u>Criminal Sanctions on Drunk Drivers." Crime and Delinguency</u> 34

(January 1988):29-42.

12. Paul H. Gephard, John H. Gagnon, Wardell B. Pomeroy, and Cornelia V. Christenson, <u>Sex Offenders</u>. New York: Harper & Row, 1965; Alex K. Gigeroff, J.W. Mohr, and R. E. Turner, "Sex offenders on probation: The exhibitionist." <u>Federal Probation</u> 32 (September, 1968):18-21; Joseph J. Romero and Linda M. Williams, "Recidivism among convicted sex offenders." <u>Federal</u> <u>Probation</u> 49 (March 1985):58-64.

13. Joseph J. Romero and Linda M. Williams, "Group psychotherapy and intensive probation supervision with sex offenders." <u>Federal</u> <u>Probation</u> 47 (December 1983):36-42.

14. Joan McCord, "Deterrence and the Light Touch of the Law," in David P. Farrington and J. Gunn, eds. <u>Reactions to Crime</u>. New York: Wiley, 1985.

15. Robert W. Gillespie, "Fines as an Alternative to Incarceration: The German Experience." <u>Federal Probation</u> 44 (December 1980):20-26; Hans J. Albrecht, "Recidivism after Fines, Suspended Sentences, and Imprisonment." <u>International</u> <u>Journal of Comparative and Applied Criminal Justice</u> 8 (Winter, 1984): 199-207; Sally T. Hillsman, Barry Mahoney, George F. Cole, and Bernard Aucnter, "Fines as Criminal Sanctions." <u>National</u> <u>Institute of Justice: Research in Brief</u> (September 1987); Sally T. Hillsman and Judith A. Greene, "Tailoring Criminal Fines to the Financial Means of the Offender." <u>Judicature</u> 72 (June-July 1988):38-45.

16. For a discussion of strategies of institutionalizing more rational policymaking through evaluation research, see Chapter 9 of Daniel Glaser, <u>Evaluation Research and Decision Guidance</u>. New Brunswick, N.J.: Transaction Books, 1988.

Table 1

JAIL, FINE, RESTITUTION AND COPS* PENALTIES IMPOSED FOR VARIOUS OFFENSE GROUPS BY THE MUNICIPAL COURTS OF LOS ANGELES COUNTY IN ALL CASES CLOSED IN 1984 AND OPENED 1981 OR LATER (THE POPULATION FROM WHICH WE SAMPLED)

Penalty		Assault	Burg- lary	Drug Crimes	Driving Under the Influence	Theft	Indecent Exposure	All Other Crimes	All Cases
Jail	No.	246 25%	252 42%	612 6%	910 37%	383 24%	25 15%	1057 23%	.3485 16%
Fine	No.	218 22%	240 40%	38 0.3%	469 19%	348 22%	8 5 %	1143 25%	2464 11%
Resti- tution	No. %	194 20%	141 24%	180 1.6%	1267 51%	323 21%	62 37%	1226 27%	3393 16%
COPS	No.	137 14%	97 16%	638 6%	628 25%	228 15%	40 24%	808 17%	2576 12%
Total C % by Of	ases	990 55%	598 3%	11105 52%	2479 12%	1565	167 1%	4625 21%	21529 100%
<pre>* "COPS penalti penalti penalti</pre>	es an es or es do	an acron re not mu rof non- o not add	ym for tually penalty to 100	"Cost o exclusi dispos percen	f Probation ve, and are itions, the t.	n Serv: e not e e perce	lces." Si exhaustive entages fo	nce the of all r these	se four

Table 2

CASE AND BY OF	ES CLOSED OPENED IN FFENSE, AN	NUN BY THE 1981 (D BY F(MBER AND MUNICIP DR LATER DUR MUTU	PERCENTA AL COURTS FOR WHOM ALLY EXCLU	GE OF OF LOS A PENAI USIVE PI	ANGELES I LTY WAS RE ENALTY CAT	N 1984 CORDED EGORIES	, 3
Penalty	Assault	Burg- lary	Drug Crimes	Driving Under the Influence	Theft e	Indecent Exposure	All Other Crime:	All Cases
Probation Only*	363 45%	132 26%	5889 82%	462 20%	543 43%	47 33%	1452 37%	8888 55%
Probation plus Financial H	195 24% Penalties	121 24% Only *	662 9%	922 40%	336 27%	69 49%	1379 35%	3684 23%
Probation plus Jail Only *	82 10%	61 12%	466 7%	181 8%	121 10%	15 11%	342 9%	1268 8%
Probation plus Jail plus Financ	164 20% sial Penal	191 38% ties	146 2%	729 32%	262 21%	10 7%	715 18%	2217 14%
Total Cases % by Offens	s: 804 se: 5%	505 3%	7163 45%	2294 14%	1262 8%	141 1%	3888 24%	16,057 100%
<pre># "Only" he both, unles other penal</pre>	ere refers s otherwi ties, suc	to the se ind: h as co	e absenc Lcated,	e of jail but not ne service.	or fin: ecessar:	ancial pen ily to the	alties	or or of

Table 3

THE NUMBER OF SENTENCED CASES IN OUR SAMPLE WITH USABLE FILE DATA, BY OFFENSE, AS PERCENTAGE OF THE CASES RANDOMLY SELECTED FROM THE TOTAL OFFENSE GROUP OR FROM SPECIFIC PENALTY CATEGORIES WITHIN IT

Item:	Assault	Burg- lary	Drug Crimes	Driving Under the Influence	Theft	Indecent Exposure	All Cases
No. of Cases Usable Files	Found Th : 262	at Were 165	Sentenced 196	and had 190	177	131	1121
Their Percen Cases:	tage of t 85% ==========	he Rand 75%	omly Selec 62%	ted 86%	80%	78%	77%

Table 4

ATTRIBUTES OF CASES IN OUR SAMPLE, BY OFFENSE											
Attribute:	Assault	Burg- lary	Drug Crimes	Driving Under the Influence	Theft	Indecent Exposure	All Cases (No.With Data)				
Percent Male	89	88	74	89	66	99	84				
Median Age	27.5	21.2	25.1	32.5	24.4	28.7	26.7 (1121)				
Percent by Rac	e:	h C	~ 4	- FO	li 🖛	66	11.6				
White	20	40	31	52	45	00 5	40 w				
Hispanic & Oth	ier ("ot	her" va	ries from	less than	one to 1	nearly 3 1	percent)				
	35	35	50	41	32	29	38 (1109)				
Percent by Edu	eation	Complet	ed:	· • -		b					
Less than H.S.	46	60	50	40	35	41	46 •				
High School Mono then H S	27	30	35	30	39	24	34				
Hore than h.b.	4	10	15	2 4	20	رد	(988)				
Percent by Mar	ital St	atus:									
Single	40	74	57	35	54	41	50				
Married	32	1,9	27	36	29	45	31 🛡				
Separated or I	28	7	16	29	17	14	19 (982)				
Percent Employ	ved:										
	62	56	58	72	48	74	61 (991) ●				
Percent by Occ	upation	Catego	ry:	26	· 11 11	20	11.11				
UNSKILLED Skilled on Pro	41 fossion	57 al	50	30	44	30	44				
DKITTER OF LIG	59	43.	44	64	56	70	56				
					-	, , -	(755)				
Percent by Emp	loyment	Stabil	ity Class	ification:							
Good	50	28	43	71	48	70	50				
Fair	31	43	44	21	38	19	<u> ゴゴ</u>				
Poor	19	29	13	O	15	11	(785)				
Median Monthly	/ Income	*					(10)/				
• • •	\$638	\$193	\$459	\$756	\$192	\$750	\$513 📍				
Percent With	n No Inc	ome (in	cluded in	above medi	an calci	ulations)					
	20	37	28	17	42	18	(932)				
Percent by Fir	ancial	Status	ULASSIFIC: 15	ation:	16	30	21				
Fair	20	24	10 25	40	31	34	32				
Marginal	24	27	27	17	26	• 13	23				
Poor	25	36	23	15	28	14	24				
(continued on	next sh	eet)				4	(888)				

Attribute:	Assault	Burg- lary	Drug Crimes	Driving Under t Influenc	; Theft the te	Indecent Exposure	All Cases (No.With Data)				
Percent by None Earnings Family Public Aid Other	Source of 11 62 6 (including 16 5	Income: 15 57 15 g unempl 10 3	15 58 8 .oyment i 16 2	14 73 2 .nsurance, 9 2	26 48 13 gov't.pe 11 3	13 74 4 ensions & 5 4	16 61 8 welfare) 12 3 (970)				
Percent by None Reasonable Excessive	Debts: 27 58 16	45 42 13	28 58 13	22 64 14	33 55 12	6 79 15	28 58 14 (814)				
Percent by None Possible Clear Probl	Alconol P 60 20 em 20	77 77 17 6	82 15 3	19 73 8	89 11 	86 14	69 23 8 (982)				
Percent by None Possible Clear Probl	Drug Prob. 83 12 em 5	15 10	19 69 13	89 11 	82 18 	94 6 	72 23 5 (982)				
Median Age First Arre	at st 23.0	19.7	20.4	26.5	22.3	25.0	22.0 (1097)				
Percent wit Arrest	h Prior: 69	59	65	74	45	57	63				
Conviction	55	45	49	63	40	50	(1121)				
Probation	39	34	36	53	36	46	40				
Incarcerati	on 30	22	33	34	21	33	(1121)				
NUME	BER	OF	CAS	ES	IN	THE	SAMP	LE	IN	EACH	OF
------	-----	-----	-----	----	-----	-------	------	-----	----	------	-------
FOUR	MUT	UAL	LY	EX	CLU	SIVE	PENA	LTY	CA	TEGO	RIES,
]	BY	OFFEN	SE				

Penalty:	Assault	Burg- lary	Drug Crimes	Driving T Under the Influence	heft	Indecent Exposure	All Cases
PROBATION ONLY	· · · · · · · · · · · · · · · · · · ·			ری خبر این می جد جرر می این این می برم بند 			
No. of cases:	26	10	70	11	25	23	165
% of total:	10%	6%	34%	6 %	14%	18%	15%
PROBATION PLUS	5 FINAN	ICIAL PENA	LTIES				
No. of cases:	: 115	55	63	79	75	74	461
% of total:	44%	33%	32%	42%	42%	56%	41%
PROBATION PLUS	5 JAIL	(OR, IN 2	4 CASES,	JAIL WITHOUT	PROB	ATION)	
No. of cases:	: 51	41	50	15	32	22	211
% of total:	19%	25%	26%	8%	18%	17%	.19%
PROBATION PLUS	S JAIL	PLUS FINA	NCIAL PE	NALTIES		•	an a
No. of cases	70	59	13	85	45	12	284
% of total:	27%	36%	7%	45%	26%	9%	25%
		=============			====		

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MULTIPLIER EFFECTS OF OFFENDER ATTRIBUTES AND OFFENSE ON THE CONDITIONAL ODDS OF RECEIVING EACH OF FOUR TYPES OF PENALTIES^a

obation Only	Probation + Financial	Probation	Probation
	Penalty Only	+ Jall Only	+ Jail + Financial Penalty
Ø.775	Ø.341***	4.964***	Ø.7Ø3
1.222	Ø.7Ø3	1.986***	Ø.675*
cef.categ.	ref.categ.	ref.categ.	ref.categ. ^b
1.010	1.009	Ø.991	Ø.988
0.687*	0.729*	1.293	1.779***
0.741	1.295	Ø.979	Ø.997
1.000	1.000	1.000	1.000
1.019	1.507**	Ø.614**	1.225
1.365	0.558***	1.371	1.110
0.631*	0.520***	2.594***	Ø.790
0.735*	0.687**	1.515**	1.384
Ø.169***	1.297	1.500	29.065***
Ø.112***	Ø.64Ø	2.577***	43.833***
ef.categ.	ref.categ.	ref.categ.	ref.categ.
Ø.066***	1.396	1.057	78.803***
Ø.296***	Ø.937	1.809*	22.152***
Ø.173***	2.Ø68**	1.363	11.549**
863	863	863	863
1.388	Ø.59Ø	Ø.1Ø3***	Ø.ØØ9***
	Ø.775 1.222 ef.categ. 1.010 Ø.687* Ø.741 1.000 1.019 1.365 Ø.631* Ø.735* Ø.169*** Ø.112*** ef.categ. Ø.066*** Ø.296*** Ø.173*** 863 1.388	Ø.775 Ø.341*** 1.222 Ø.7Ø3 ref.categ. ref.categ. 1.010 1.009 Ø.687* Ø.729* Ø.741 1.295 1.000 1.000 1.019 1.507** 1.365 Ø.558*** Ø.631* Ø.520*** Ø.735* Ø.687** Ø.169*** 1.297 Ø.169*** 1.297 Ø.169*** 1.396 Ø.937 9.37 Ø.173*** 2.068** 863 863 1.388 Ø.590	Ø.775 Ø.341*** 4.964*** 1.222 Ø.7Ø3 1.986*** :ef.categ. ref.categ. ref.categ. 1.010 1.009 Ø.991 Ø.687* Ø.729* 1.293 Ø.741 1.295 Ø.979 1.000 1.000 1.000 1.019 1.507** Ø.614** 1.365 Ø.558*** 1.371 Ø.631* Ø.520*** 2.594*** Ø.735* Ø.687** 1.515** Ø.169*** 1.297 1.500 Ø.112*** Ø.640 2.577*** Ø.937 1.809* Ø.173*** 2.068** 1.363 863 863 863 1.388 Ø.590 Ø.103***

^a These effects (the antilogs of the logistic regression coefficients) represent the amount by which the odds of receiving a given penalty are multiplied per unit change in each independent variable, or (for a dichotomous attribute) the amount by which the odds for those having the attribute are multiplied compared to the odds for those who do not.

^b ref.categ. = reference category. This is the omitted category from a set of mutually exclusive categories measuring one attribute (e.g., race), when each category is used as a separate dichotomous measure (dummy variable). The effects of the included categories are then relative to that of the reference category.

THE PER POSTRE	CENTAGES LEASE ADJ	OF CASE USTMENT	S IN OUR S IN A 2-YE	AMPLE WITH AR FOLLOWU	H VARIOUS JP PERIOD	INDICATOR , BY OFFEN	RS OF ISE
Postrelease Recidivism Indicators	Assault	Burg- lary	Drug Crimes	Driving Under the Influence	Theft	Indecent Exposure	All Cases
(No. of case	s: 262	115	196	190	177	131	1121)
ARRESTS AND None:	CONVICTIO 65	NS (cla 60	ssified by 51	the most 76	serious, 75	on scale 81	shown): 67
Arrest(s): Misdemeanor	1 1	7	8	6	8	5	8
Conviction(s Felony):12	18	21	12	11	11	14
Arrest(s)	8	5	12	2	3	zero	6
Conviction(s): 3	10	9	4	3	3	5
PROBATION OU No Violation Violations.	TCOME: : 53 but	42	46	37	57	66	50
Not Revoked: Revoked:	22 25	16 42	11 43	20 44	11 32	16 18	16 34
POSTRELEASE	INCARCERA	TION (j	ail or pri	son):			
No: Yes:	82 18	64 36	63 37	25	81 19	88 12	75 25
PAYMENT OF F Paid No :	INES BY T 11	HOSE FI	NED: zero	15	8	3	11
Paid Part: Paid in Full (No. Fined	23 : 66 : 97	30 56 66	50 50 10	33 52 132	17 75 71	16 81 75	25 64 451)
PAYMENT OF R	ESTITUTIO	N BY TH	OSE WITH R	ESTITUTION	AS PART	OF SENTEN	ICE:
Paid Part:	27	38	25	57	23	zero	32
(Total Nos.:	60	55	4	29 21	52	3	195)
PAYMENT OF " Paid None:	COPS" BY 7	THOSE W	ITH "COPS" 22	AS PART O 8	of sentenc 14	CE: zero	11
Paid Part: Paid in Full	21 : 71	31 61	19 59	31 61	20 67	17 83	23 66
(Total Nos.:	56 ======	36 =======	54 	51 ========	51	30 =========	278) ======

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Final Report, Fines, Jail & Probation in Muni. Cts. Table 8

Postrelease Behavior	Prior	Arrests	Pr <u>Convi</u>	ior ctions	Pri Probati	lor Lons C	Pr onfine	ior <u>ments</u> s
Indicator	None	One or More	None	One or More	None	One or More	None	One or More
MOST SERIOUS POS None: Misdemeanor	STRELE. 78	ASE ARRES 60	T OR C 74	ONVICTIO 61	N: 71	62	72	55
Arrest: Misdemeanor	б	9	7	9	7	9	7	10
Conviction: Felony	11	16	13	15	14	14	13	17
Arrests: Felony	3	7	4	7	5	6	5	8
Conviction: (Total Cases:	2 410 V=.20	8 ***701); G=.38	2 549 * V=.18	9 **572 ; G=.28	3 668 ** V=.15;	9 **453 G=.20	3 797 * V=.20	11 **324) ; G=.33
PROBATION OUTCON No Violation: Violations. but	4E: 61	43	57	42	54	42	53	40
Nor Revoked: Revoked: (Total Cases:	13 27 405 V=.17	19 39 ≄**648 7; G=.28	12 31 525 # V=.16	20 38 **528 ; G=.22	14. 21 633 ** V=.12;	20 37 **420 G=.17	15 31 763 ¥ V=.12	19 41 **290) ; G=.2
POSTRELEASE INCA No: Yes: (Total Cases:	ARCERA 87 13 420 V=.2	FION (jai 68 32 ***701 1; G=.51	l or p 84 16 549 # V=.19	rison): 67 33 **572 ; G=.42	81 19 668 ** V=.17;	66 34 * 453 G= • 37	82 18 797 * V=.23	60 40 **324) ; G=.50
PAYMENT OF FINES Paid None: Paid Part: Paid in Full: (No. Fined:	5 BY TI 9 20 72 186 V=.13	HOSE FINE 12 29 59 # 265 G=24	D: 10 20 70 220 V=.12	12 30 58 # 231 ; G=21	11 19 70 264 *≭ V=.16;	10 34 56 187 G=22	10 24 66 344 n V=.07	12 30 58 s 107) ;G=15
PAYMENT OF RESTI Paid None: Paid Part: Paid in Full: (Total Cases:	TUTIO 14 25 61 93 V=.15	N BY THOS 13 38 49 ns 102 ; G=17	E WITH 16 26 58 114 n V=.15	RESTITU 10 40 51 s 81 ; G=06	TION AS 15 27 58 126 ns V=.14;	PART OF 10 41 49 69 G=09	SENTE 13 27 60 149 V=.20	NCE: 13 48 39 46) ;G=28
PAYMENT OF "COPS Paid None: Paid Part: Paid in Full: (Total Cases:	5" BY 5 6 14 81 108	THOSE WIT 14 29 57 ***170 G=, 48	H "COP 8 17 75 148 ¥	S" AS PA 14 30 56 # 130 G=- 36	RT OF SE 11 18 72 171 * V= 17.	INTENCE: 11 32 57 107 G=- 26	9 19 71 213 ¥	15 35 49 * 65)

Ð

Final Report, Fines, Jail & Probation in Muni. Cts. Table 8. PERCENTAGES WITH VARIOUS INDICATORS OF POSTRELEASE ADJUSTMENT:

Part B. BY REPORTS ON THEIR DRUG & ALCOHOL PROBLEMS, & DEBTS

						, 		40 44 40 56 56 68 64 6	
Postrelease	Alcoho	1 Prot	lems	Drug	Probl	ems		Debts	
Behavior	None	Pos-	Clear	None	Pos-	Clear	None	Reas-	Exces-
Indicators		sible			sible			onable	sive
MODI SERIOUS PO	USTRELE 60	ASE AI	KREST U.	R CONVL	CTION:	EO	E 9	74	76
Mone: Misdemeanon	09	05	05	()	49	50	20	()	10
Arrest:	7	7	12	R	0	. <u>h</u>	0		71
Misdemeanor	1	1	16	U .	2	–			
Conviction:	14	15	12	12	21	18	20	13	8
Felony			• =	• • •					•
Arrest:	5	6	8	3	11	14	6	4	5
Felony									
Conviction:	5	6	3	3	11	14	7	4	6
(Total Cases:	677 ns	230	75	710#*	¥222	50	227 🝍	#475	112)
	V=.05;	G=.06		V=.21	; $G = .40$	5	V=.11	; G=2	22
	****		* *** *** *** *** *** ***				-		
No Violation:	UME:	li o	E It -	57	28	21	20	= 6	6.2
Violations bu	- 55 +	40	54	21.	50	21	23	50	02
Nor Revoked:	15	19	10	18	12	16	17	16	11
Revoked:	30	41	27	26	50	53	44	28	27
(Total Cases:	645 **	209	74	682**	*200	45	215**	¥461	93)
· · · ·	V=.09;	G=.15	5	V=.17	; G=.3	9	V=.13	; G=2	27
POSTRELEASE IN	CARCERA	TION (jail o	r priso	n):				
No:	78	70	73	83	58	52	67	80	82
Yes:	22	30	27	17	42	48	33	20	18
(Total Cases:	b'/'/ *	230	75	710 * *	*222	50	227 **	*475 • 7- 7	93)
	v=.00;	G= • 17		V=.20	; G=.50		V= • 14	; u=	- 1
PAYMENT OF FINI	ES BY T	HOSE	TNED:						
Paid None:	g g	10	13	8 .	18	37	15	8	7
Paid Part:	22	31	32	23	45	25	33	21	27
Paid in Full:	70	59	55	70	37	37	52	71	66
(No. Fined:	255 ns	110	31	349**	# 38	8	82 n	s211	41)
	V=.09;	G=2	21	V=.18	; G=5	54	V=.1	2; G=22	2
PAYMENT OF RES	FITUTIO	N BY I	HOSE W	ITH RES	TITUTI	ON AS P	ARTOF	SENTE	ICE:
Paid None:	12	47 1. 	23	10	20	07	9	12	21
Paid Part:	20	45 29	40	61	45	33	40	20 62	2 I 5 8
(Total Cases.	02 120 ng	20	3 I 1 2	- OI 1 川川芬茶	8 22 ·	~~~	40 116 m	03 973	10)
(IUCAL CASES.	V = 16	G== 3		V= .22	· 6=5	57	$V = .1^{1}$	7: G=.1	2
	~~~~~~		,		, <u> </u>	~; > <b></b>			
PAYMENT OF "CO	PS" BY	THOSE	WITH "	COPS" A	S PART	OF SEN	TENCE:		
Paid None:	11	9	7	6	22	37	19	6	am am
Paid Part:	18	36	43	23	22	12	33	18	27
Paid in Full:	71	55	50	70	56	50	48	77	73
(Total Cases:	197 *	58	14	200#*	* 59	- 8	52**	*145	26)
	<u>V=.14;</u>	G=.24	<u>01 ##</u>	<u>V=.19;</u>	G =3		$\frac{V=.21}{C_{0}}$	; <u>G=.40</u>	
Significance:	_ <b>≖</b> =.05	, **=.	UI, **	~=.UUI,	ns=>.(	10; V=	oramer	່ສູ v , ເ	i=Gamma

Final Report, Fines, Jail & Probation in Muni. Cts. Table 8. PERCENTAGES WITH VARIOUS INDICATORS OF POSTRELEASE ADJUSTMENT: Part C. BY PRIOR MISDEMEANOR AND FELONY CONVICTIONS, AND BY OCCUPATION									
Postrelease	Prior 1	fisdeme	anor	Prior	Felony	1999 1979 1979 1979 1979 1979 1979 1979	<u>Occupa</u>	tion	
Behavior Indicators	<u>Conv</u>	viction:	<u>s                                    </u>	Convi None	ctions	J Moné S	Jn- Skilled	Skill	ed or
							,		
MOST SERIOUS	POSTREI	LEASE AD	RREST	OR CON	VICTION	•			
None: Misdemeanor	73	62	60	69	47	50	60		75
Arrest:	7	7	10	8	10	Q	8		Q
Misdemeanor	•			•	10				
Conviction:	13	17	14	13	19	17	17		11
Arrest:	ц	6	7	5	12	0	6		)(
Felony			1			2			4
Conviction:	2	8	8	5	10	15	8	· · ·	2
(Total Cases:	12. 12. 12. 12.	241 3	318	994*** V- 10.	78	46	332	- - -	425
60 40 50 56 56 56 66 66 66 66 66 60 66 66	¥ • • 1 6 ;	u		ز ∠ا • ¤ • × • • • • • • • • • • • • • • • •			ز 20 × = 0 × 20 غ مستقد مستقد مستقد		33
PROBATION OUT	<b>COME:</b>								
No Violation:	: 57	41	43	52	25	42	49		58
Not Revoked:	12	19	21	16	24	17	16		16
Revoked:	31	40	36	33	51	42	35		26
(Total Cases:	532***2	230 2	288	947***	67	36	301		405)
	V=.11;	G=.16	V	/=.09; (	G=.31		V=.10; (	G=1	7
POSTRELEASE	INCARCEI	RATION	(jail	or pris	son):				
No:	83	71	65	78	54	48	68		84
Yes:	17 . 550 # # # #	29	35	22	46	52	32	***	16
(IOCAL CASES	V=.19:	G=.35	510	V=.19:	(° G=.53	40	55∠ V=.19;	G=.4	445
PAYMENT OF FI	INES BY	THOSE I	FINED:	10	1 0	22			0
Paid Part:	20	28	32	25	36	23 15	25		23
Paid in Full:	71	61	55	65	45	62	65		69
(No. Fined:	:222 ns1		20	414  ns	22	13	114	ns C= 0	210)
	v=.10;	G=2	 	V=.UO;	G=2/		v=.05;	G=.0	y 
PAYMENT OF RE	ESTITUTI	CON BY 1	THOSE	WITH RI	ESTITUT	ION AS	PART OF	SENT	ENCE:
Paid None:	16	7	12	13	50	<u> </u>	22		9
Paid fart: Paid in Full:	∠( :57	30 57	42 45	56	<u></u>	40	32 46		∠o 65
(Total Cases:	:115 ns	40	40	186 ns	4	5	50	*	80)
	V=.11;	G=07		V=.15;	G =48		V=.22;	G=.3	7
PAYMENT OF "(	COPS" BY	THOSE	WITH	"COPS"	AS PAR	C OF SE	NTENCE:		
Paid None:	.9	15	11	9	35		12		8
Paid Part:	17	23	38	22	40	33	16		22
(Total Cases)	: 74 151 ★狭	62	52 66	09 255333	25	3	72 85	ns	70 136)
	<u>/=.16;</u> (	<u>]=29</u>	V	<u>=.19;</u> (	<u>G=61</u>	ر	V=.08;	G=	<u>01</u>
Significance:	<b>*=.</b> 05,	**=.0	, <u><u>.</u></u>	=.001,	ns=>.05	5; V=C	ramer's	V, G	=Gamma
							•		

Final Report,	Fin	es, Jai	.1 & 1	Probat	cion	in Muni	. Cts	•			
Table 8. PERC	ENTA	GES WII	H VAI	RIOUS	INDI	CATORS	OF PO	STRELE.	ASE A	DJUST	MENT
Part D. BY PR	OBAT:	ION OFF	ICER	REPOI	RTS O	N THEIR	ECON	OMIC S	TATUS		
Postrelease	Fin	ancial	Stati	1 <u>5</u>	Emp	loyment		Mon	thly	Incom	<u>e</u>
Behavior	Good	Marg-	Fair	Poor	<u> </u>	tabilit	<u>y</u>	None \$	1- \$5	01- \$	1001
Indicators		inal			Good	Fair	Poor	• • • • • •	500	1000	+more
MOST SERIOUS	POST	RELEASE	ARRI	EST OF	R CON	VICTION	:				
None:	76	72	64	59	76	62	60	63	64	67	81
Misdemeanor	•				•			<b>–</b> .		•	
Arrest:	5	8	9	. 8	6	11	7	8	8	9	6
Misdemeanor	-		-				•		-	•	-
Conviction:	10	12	15	17	11	12	16	14	15	14	9
Felony				•		•		• ·		• ·	2
Arrest:	4	4	8	7	3	7	8	6	7	б	2
Felony				-	-						
Conviction:	5	4	3	9	4	7	. 9	8	7	4	2
(Total Cases:	186	284	204	214	395	***261	129	252	207	266 n	s 207)
• • • • • • •	V	=.10: 0	=.20		V=	.14: G=	.26	-	V=.0	9: G=	20
PROBATION OUT	COME	:									
No Violation:	67	57	49	44	62	48	41	40	5.6	50	67
Violations. b	ut									•	
Not Revoked:	10	14	16	16	14	16	17	18	16	17	14
Revoked:	22	29	35	40	24	36	43	43	28	34	19
(Total Cases:	181	269 **	*191	192	380	###242	115	227	195	260 *	**196)
	· · V:	=.12: 0	= .22		V=	.13: G=	.27		V=.1	5: G=	22
										~ ~ ~ ~ ~ ~ ~	
POSTRELEASE I	NCAR	CERATIC	N (ja	ail or	• pri	son):					
No:	84	81	78	64	84	74	64	69	73	79	88
Yes:	16	19	22	36	16	26	36	31	27	21	12
(Total Cases:	186	284 ##	#204	214	395	***261	129	252	207	266 *	[≱] #207)
	V:	=.18; G	=.29		V=	.18; G=	•34		V=.1	7; G=	.29
PAYMENT OF FI	NES	BY THOS	E FIN	NED:							
Paid None:	4	9	22	10	6	14	18	11	16	7	5
Paid Part:	18	25	22	36	20	27	21	28	16	31	18
Paid in Full:	78	66	55	54	74	59	62	61	68	62	77
(No. Fined:	110	130 🗚	# 58	61	199	* 85	34	75	75	116 n	s 111)
	V :	=.18; 0	=29	<del>)</del> · ·	V =	.13; G=	29		V=.1	5; G.	16
PAYMENT OF RE	STIT	UTION E	Y THO	DSE WI	TH R	ESTITUT	ION A	S PART	OF S	ENTEN	CE:
Paid None:	11	9	9	23	9	24	24	19	12	11	3
Paid Part:	19	34	29	33	26	38	29	33	30	33	22
Paid in Full:	70	57	63	44	65	38	47	48	58	57	75
(Total Cases:	27	44 n	s 35	39	66	<del>*</del> 45	17	54	33	46	ns 32)
	V	=.17; 0	=23	3	V =	.19; G=	29		V = .1	7; G=	.16
PAYMENT OF "C	OPS"	BY THO	SE WI	стн "С	OPS"	AS PAR	T OF	SENTEN	CE:		a
Paid None:	7	11	12	7	9	24	24	19	12	11	3
Paid Part:	20	19	28	25	17	30	30	28	15	24	22
Paid in Full:	73	70	60	67	77	52	60	59	82	57	73
(Total Cases:	56	94 n	s 50	40	60	* 63	20	46	.55	79	* 77)
	<u> </u>	<u>=.08; G</u>	=10	)	<u>= V</u>	.18; G=	<u>37</u>		<u>v=.1</u>	<u>y; G=</u>	<u>37</u>
Significance	: *=	.05, ⁻³⁻³	=.01;	, ^{, •} ***=	.001	, ns=>.	05;	v=Crame	er's	v, G=	Gamma

Final Report, Table 8. PERC E. BY AGE, MA	Find CENTA RITA	es, Ja GES WI L STAT	il & TH V US,	Proba ARIOU AND EI	ation 5 INDI DUCATI	in Muni CATORS ON	L. Cts. OF POSTREL	EASE AD	JUSTME	ENT:
and a constant					n as as as as as M					
Pobourion	1.8_	Age	29	25 %	<u>M</u>	<u>arital</u>	Status	Eques	u c	
Tadioatons	22	23 <b>-</b> 27	20 <b>~</b>	35 «	-n10	mar-	Separate	a under	H.S.	Uver
	~~~ 	6   	) <del>-</del>		810	I Leu	DIVORGE	ч п.э.	Grau.	n.o.
MOST SERTOUS	POST	RELEAS	F AR	ה הגצב		VTCTTO	AT .			
None:	57	61	72	81	5 G G G G G G G G G G G G G G G G G G G	77	ко ^с	61	60	70
Misdemeanor	51	04	10	0		6 6	09	01	09	13
Arrest:	10	7	6	,	7 10	6	Q	g	0	. 0
Misdemeanor		ł					2	Ŭ	9	3
Conviction:	18	16	12		9 15	10	15	18	11	ġ
Felony		• -	•				. 2		••	,
Arrest:	6	8	6	. •	1 7	3	5	7	5	2
Felony										
Conviction:	8	5	4		37	5	. 2	7	6	2
(Total Cases:	359	275	248	***23	9 497	304	*** 191	451 #1	**314	223
		V=.12	; G=	26		V=.12	2	V=.13	3; G=-	.26
	-									
PROBATION OUT	COME	.			- 1	- 0		• •	· 1:	<i></i>
No Violation:	46	46	55	5	5 49	58	48	44	54	64
Violations, C		1 6	- 1ı	~ ~						4 53
Not Revoked:	10	10	14	20) 15 - ac	15	22	16	15	1.7
Revoked:	30 211	39	34	 هنه مم:) 30) 170	20	30	40	12	10
(local cases:	344	201 V- 00	· C-	- 12	5 4(0	29! V= 08	= 1(0 2 ·	420 **	**∠9∣ >• C==_	214)
		v	,				, 	V1_		
POSTRELEASE I	NCAR	CERATI	ON (jail (or pri	son):				
No:	70	71	81	82	2 72	82	76	70	77	88
Yes:	30	29	19	18	3 28	18	24	30	23	12
(Total Cases:	359	275	248	###239	497	304	≉ # 161	451 **	**314	223)
		V=.13	; G=	22		V=.10)	V=.17	'; G=-	• 33
PAYMENT OF FI	INES 1	BY THO	SE F	INED:		-			0	
Paid None:	13	15	10			07	10	14	0 0 1	. 4
Pald Part:	30	20.	23	20	24	21	23	29	24	20
(No Fined:	21 121	102	00	$n_{\rm c} = 110$	1 05 0 106	122	0/ 72	コム) 登録	09 E 121	1071
(no. rincu.	ינו	v = 10	• G-	113 「」 113	9, 190		110 J.J.	V- 13	2 · G=	30
			, u-				/ 	·····		
PAYMENT OF RE	STIT	JTION	BY T	HOSE N	VITH R	ESTITUT	TION AS PAR	T OF SEN	ITENCE	:
Paid None:	13	16	15		3 16	8	9	19	10	6
Paid Part:	35	30	23	36	5 31	27	37	31	37	25
Paid in Full:	52	54	62	56	5 53	65	53	50	53	70
(Total Cases:	77	43	39	ns 36	5 93	49	ns 32	78 ns	s 49	47)
		V=.0	9; G	=.07		V=.1	0	V=.1	5; G=	.27
		 1777 70								
Paid Mone.	12	12	10	итти ,	1 10	AD FAI 7	IOF DENIE	NOE+ 1世	Q	6
Paid Part.	25	25	22	1 /	3 12	י 7	10	14	9	6
Paid in Full:	62	62	67	75	3 64	73	65	61	67	76
(Total Cases:	101	61	67	ns 40	9 140	81	ns 48	15 ns	85	67)
		V=.0	9; G	=.16		<u> </u>)7	<u>V=.</u> 1	<u>0; G</u> =	.22
Significance	: *=	.05, *	*=.0	1, **:	\$=.001	, ns=>.	.05; V=Cra	mer's V,	G=Ga	mma

Final Rept., Fines, Jail & Probation in Muni. Cts.

PERCENTAGE OF CASES IN A 2-YEAR	WITH VAL FOLLOWUI	Tab RIOUS I P, BY PI	le 9 NDICATORS OF ENALTY GROUP	POSTREL AND BY	EASE RECID OFFENSE	IVISM
Indicator of Assault Postrelease Recidivism:	Burg- lary (Drug Crimes	Driving Under the Influence	Theft	Indecent Exposure	All Cases
	° • • • • • • • • • • • • • • • • • • •	ים היי הי		• • • • • • • • • • • • •		
Most Serious Arrest or	· Convici	tion:	NODALTON ONDI	•		
No Arrest 65	70	56	64	76	83	65
Misd.Arrest 15		7	27	8		8
Misd.Conviction 12	-3 -60	20	405 658	12	17	15
Felony Arrest 8	20	13	9	-	674 <i>4</i> .0	8
FelonyConviction	10	4		4	43 68	4
	_					
Postrelease Incarcerat	ion:	- 1			0.7	
NO 88	70	70	91	72	87	79
ies 12	30	24	9	28	13	21
Probation Violations:						
None 64	60	51	36	68	77	59 🖷
Some, but not		-		• -	• •	
revoked: 4	an an	12	18	<i>ca</i> —	18	9
Revoked: 32	40	37	45	32	5	32
			10 00 00 41 00 ga an au au an			165
d of total · 104	64	2)1¢	11	20 1)19(∠3 1.8≪	105
		۹۳C :=====:		=======		
SENTENCED TO	PROBATI	ON PLUS	S FINANCIAL P	ENALTIE	S ONLY:	
Most Serious Arrest or	Convict	ion:				
No Arrest 77	69	62	82	84	84	77
Misd. Arrest 8	5	8	3	7	4	6
Misd.Conviction 10	16	17	9	8	9	11 🔮
Felony Arrest 4	5	6	3	1		3
FelonyConviction 2	4	6	4		3	3
Restacloses Inconcernt	ton.					
No 87	76	75	87	02	80	85
	211	・ 1 フ つち	13	32	11	15 🗖
165 15		22		U		
Probation Violation:						
None 65	51	64	45	63	68	60
Some, but						
not revoked: 17	23	5	19	15	18	16
Revoked 18	26	31	36	23	14	24 🔴
						·
No. of cases: 115	55	03	79	75	.7.4	401
	~~~~	204		1100	E G d	11 4 6

Final Rept., Fines, Jail & Probation in Muni. Cts.

Table 9, cont'd	.: Perc	ent With	Recidiv	vism Indic	ators, 1	oy Pnlty &	Offense
Indicator of A Postrelease Recidivism:	ssault E 1	urg- D ary Cr	rug imes	Driving Under the Influence	Theft	Indecent Exposure	All Cases
SENTENCED TO PR	OBATION	PLUS JAI	L (+ IN	29 CASES,	JAIL W	ITHOUT PROB	ATION)
No Arrest	56	46	34	93	71	68	52
Misd.Arrest	20	5	8		7	5	7
Misd.Conviction	10	24	. 18	7	16	18	18
Felony Arrest	10	5	20		4		10
FelonyConvictio	n 4 .	20	20	. eis ev	-2	9	13
Postrelease Inc	arcerati	on:		-			
No	83	51	40	80	78	77	59
ies	17	49	60	20	22	23	41
Probation Viola	tion:						
None	35	16	14		40	43	41
Some, but	22	2	1 )	EE	16	7	16
Revoked	32	13	73	45	. 4 4	50	42
No. of cases: % of total:	51 19 <b>%</b>	41 25%	50 26%	15 8%	32 18%	22 17%	211 19%
SENTENC Most Serious Ar	ED TO PR	OBATION	PLUS JAI	L PLUS FI	NANCIAL	PENALTIES:	
No Arrest	56	59	38	68	71	83	63
Misd. Arrest	20	12	8	7	7	17	12
Misd.Conviction	10	17	54	18	16		16
Felony Arrest	10	3		2	4		5
FelonyConvictio	n 4	. 8		5	2	<b>e</b> 7 <b>**</b>	5
Postrelease Inc	arcerati	on:					
No	83	61	23	60	78	100	69
Yes	17	39	77	40	22		31
Probation Viola	tion:						
None	35	27	27	27	40	5.8	32
Some, but	~~	4.5	0.7	4 5		· •	~ 1
not revoked Boweked	33	15	27	17	15 h h	2 D	21
VeAnker	2C 		4) 				) T 
No. of cases:	70	59	13	85	45	12	284
% of total:	27%	36%	7%	45%	26%	9%	25%
===============================	=======	=======		===========	========		======

Final Report, Fines, Jail & Probation in Muni. Cts.

Table 10

MULTIPLIER EFFECTS OF OFFENDER ATTRIBUTES, OFFENSE AND PENALTY ON THE CONDITIONAL ODDS OF POSTRELEASE ARREST, INCARCERATION, AND PROBATION REVOCATION^a

Attribute, Offense	Postrelease	Postrelease	Probation
or Penalty	Arrest	Incarceration	Revocation
Black	1.567*	1.497	2.227***
Hispanic	1.202	1.062	1.254
White	ref. categ.	ref. categ.	ref. categ. ^b
Age	Ø.949***	Ø.943***	Ø.966***
Less than High School	1.289	1.361	1.644***
Never Married	1.301	Ø.958	Ø.859
Monthly Income	1.000	1.000	1.ØØØ
Employed	1.066	1.002	Ø.836
Alcohol Problem	1.177	1.165	1.Ø37
Drug Problem	2.132***	3.150***	3.196***
Prior Conviction	1.896***	2.970***	1.273
Assault	1.122	Ø.874	1.034
Burglary	Ø.798	1.566	1.656
Drug Offense	ref. categ.	ref. categ.	ref. categ.
DUI	0.634	1.589	2.946***
Theft	Ø.557*	Ø.878	1.530
Indecent Exposure	Ø.699	Ø.914	1.357
Probation Only Probation + Financial Penalty Only Probation + Jail Only Probation + Jail + Fin	ref. categ. Ø.737 l.511 nancial	ref. categ. Ø.859 1.72Ø*	ref. categ. Ø.883 1.Ø92
Penalty	1.247	1.519	1.804*
No. of Cases	873	873	825
Intercept	Ø.802	Ø.359*	Ø.383*
R ²	0.094	Ø.137	Ø.089
* = p < .10		→ < .Ø5 *	** = p < .01

^a These effects (the antilogs of the logistic regression coefficients) represent the amount by which the odds of receiving a given penalty are multiplied per unit change in each independent variable, or (for dichotomous variables) the amount by which the odds for those having the attribute are multiplied compared to the odds for those who do not.

ref categ. = reference category. This is the omitted category from a set of mutually exclusive categories measuring one attribute (e.g., race), when each category is used as a separate dichotomous measure (dummy variable). The effects of the included categories are then relative to that of the reference category.

Table 11

MULTIPLIER EFFECTS OF OFFENDER ATTRIBUTES, OFFENSE AND PENALTY ON THE CONDITIONAL ODDS OF PAYING FINANCIAL PENALTIES IN FULL^a

Attribute or Offense	Multiplier of Odds
Black	Ø.415***
Hispanic	Ø.775
White	reference category ^b
Age	1.013
Less Than High School Education	0.698*
Never Married	1.132
Montnly Income	1.000*
Employed	0.821
Alconol Problem	0.780
Drug Problem	0.329***
Prior Conviction	0.816
Assault	Ø.676
Burglary	Ø.569
Drug Offenses	reference category
DUI	Ø.437*
Theft	Ø.77Ø
Indecent Exposure	Ø.808
Probation plus Jail plus Financial Per	nalty Ø.503***
Probation plus Financial Penalty Only	reference category
No. of Cases With Financial Penalties	in This Analysis = 533
Intercept = $4.583$ R ² = $\emptyset.\emptyset62$ * = P < .1 $\emptyset$ ** = p < . $\emptyset5$	*** = p < .01
^a These effects (the antilogs of the 1	ogistic regression
coefficients) represent the amount by	which the odds of someone
with financial penalties paying them is	in full are multiplied per
unit change in each independent varian	ole, or (for a dichotomous
attribute) the amount by which the odd	as of making full payment

are multiplied for those having the attribute compared to the odds for those who do not.

^D "Reference category" is the omitted category from a set of mutually exclusive categories measuring one attribute (e.g., race), when each category is used as a separate dichotomous measure (dummy variable). The effects of the included categories are then relative to that of the reference category. Final Report. Fines, Jail & Probation in Muni.Cts.

Table 12

MULTIPLIER EFFECTS OF OFFENDER ATTRIBUTES AND OFFENSE ON THE CONDITIONAL ODDS OF POSTRELEASE ARREST FOR PENALTY GROUPS^a

Attribute		Types o	f Penalties	
or Offense	Probation Only	Probation + Financial Penalty Only	Probation + Jail Only	Probation + Jail + Financial <u>Penalty</u>
Black Hispanic White	1.372 1.397 ref. categ.	1.256 1.061 ref. categ.	1.913 1.062 ref. categ.	2.100* 1.440 ref.categ. ^b
Age Less than H S	1.004	Ø.972	Ø <b>.</b> 966	Ø.881***
Education Never Married Employed Alcohol Problem Drug Problem Prior Convictio Assault Burglary Drug Offense DUI Theft Indecent	1.108 1.160 0.332*** 0.787 3.223* n 1.913 2.188 ref. categ. 1.140 ref. categ. 0.661	1.569* 1.779* 1.660* 1.223 1.891 1.465 1.434 1.504 1.585 ref.categ. 1.053	1.850 2.177* 1.603 1.203 3.557*** 2.135* 2.256 2.036 1.748 ref. categ. 1.698	Ø.839 Ø.578 Ø.895 1.054 2.045* 2.410*** 1.122 Ø.610 ref. categ. Ø.643 Ø.416
Exposure	 	1.0/0	rer. categ.	rer. categ.
No. of Cases Intercept	149 Ø.258	388 Ø.148**	157 Ø.138	235 13.867**
_R 2	0.000	Ø.Ø19	Ø.Ø35	Ø.Ø5Ø
$_{\rm R}^2$ for a reduce	d model, usi Ø.Ø43	ng only attri ø.Ø34	butes with p Ø.Ø82	= <0.1 : 0.068
* = p < .10	 ** = p	< .Ø5 *	** = p < .Øl	

^a These effects (the antilogs of the logistic regression coefficients) represent the amount by which the odds of receiving a given penalty are multiplied per unit change in each independent variable, or the amount by which the odds are multiplied for those having the attribute compared to those who do not.

^b ref. categ. = reference category. This is the omitted category from a set of mutually exclusive categories measuring one attribute (e.g., race), when each category is used as a separate dichotomous measure (dummy variable). The effects of the included categories are then relative to that of the reference category.

MULTIPLIER EFFECTS OF OFFENDER ATTRIBUTES AND OFFENSE ON THE CONDITIONAL ODDS OF POSTRELEASE INCARCERATION FOR FOUR MUTUALLY EXCLUSIVE PENALTY GROUPS^a Attribute Probation Probation Probation Only + Financial + Jail + Financial Penalties Only Penalties or Offense Only + Jail 
 Black
 1.309
 1.726
 1.306
 1.893

 Hispanic
 1.263
 0.578
 0.974
 1.680

 White
 ref.categ.
 ref.categ.
 ref.categ.
 ref.categ.
 Age0.9990.932***0.9460.962Less than HS0.8352.234**1.1321.621Never Married0.6780.9691.1801.210Employed0.292***1.4841.8010.540*Alcohol Problem0.9051.2050.6201.426Drug Problem2.763*4.155***5.664***2.968*** Prior Conviction 3.279** 2.512*** 1.694 3.646*** 

 Assault
 0.603
 0.788
 2.009
 0.407

 Burglary
 ref.categ.
 1.198
 2.660
 1.425

 Drug Offenses
 0.750
 0.647
 1.591
 ref.categ.

 DUI
 ref.categ.
 ref.categ.
 ref.categ.
 1.488

 1.301 0.557 1.409 Theft 0.631 Indecent Exposure 0.696 0.978 ref.categ. ref.categ. No. of Cases149388157235Intercept0.2510.3640.3520.274 _R2 0.000 0.085 0.049 0.085  $_{\rm P}^2$  for a reduced model, using only attributes with p = <0.1 : 0.058 0.110 0.077 0.086 **# = p < .01 = p < .10** = p < .05

a These effects (the antilogs of the logistic regression

coefficients) represent the amount by which the odds of receiving a given penalty are multiplied per unit change in each independent variable, or the amount by which the odds are multiplied for those having the attribute compared to those who do not.

b ref.categ. = reference category. This is an omitted category from

a set of mutually exclusive categories measuring one attribute (e.g., race), when each category is used as a separate dichotomous measure (dummy variable). The effects of the included categories are then relative to that of the reference category (or categories). Final Report, Municipal Court Sentencing Study

Table 14 MULTIPLIER EFFECTS OF OFFENDER ATTRIBUTES AND OFFENSE ON THE CONDITIONAL ODDS OF PROBATION REVOCATION FOR FOUR MUTUALLY EXCLUSIVE PENALTY GROUPS^a Attribute Probation Probation Probation Probation Only + Financial + Jail + Financial or PenaltiesOnlyPenaltiesOnly+ Jail Offense Black2.763*2.562**1.0382.565**Hispanic1.4081.4420.7221.509Whiteref.categ.ref.categ.ref.categ.ref.categ. Age1.0060.965*0.9670.959*Less than HS2.0791.844**0.7671.556Never Married1.0601.1002.1130.501*Employed0.291***1.0560.9720.715Alcohol Problem2.860**0.9360.5701.149Drug Problem5.842***2.824**2.920**3.081** 3.081*** Prior Conviction 3.350** 0.771 1.211 1.900≇# 

 Assault
 6.866**
 0.305***
 0.541
 0.660

 Burglary
 ref.categ.
 0.263**
 0.958
 2.168

 Drug Offenses
 1.773
 0.220**
 1.323
 ref.categ.

 DUI
 ref.categ.
 ref.categ.
 ref.categ.
 1.687

 "180*
 0.406*
 0.550
 1.371

 Theft 4.180* 0.406* 0.550 1.371 Indecent Exposure ref.categ. 0.336** ref.categ. ref.categ. No. of Cases 146 380 120 232 Intercept 0.031** 1.069 1.034 0.986 0.986 0.025 0.000 0.042 0.120 _R2  $_{\rm P}2$  for a reduced model, using only attributes with p = <0.1 : 0.151 0.048 0.066 0.045 angle = p < .10 angle = p < .05 angle = p < .01a These effects (the antilogs of the logistic regression coefficients) represent the amount by which the odds of receiving a given penalty are multiplied per unit change in each independent variable, or the amount by which the odds are multiplied for those ( having the attribute compared to those who do not. b ref.categ. = reference category. This is an omitted category from a set of mutually exclusive categories measuring one attribute (e.g., race), when each category is used as a separate dichotomous measure (dummy variable). The effects of the included categories

are then relative to that of the reference category (or categories).

Table Al					
SEPARATE	PREDICTORS	OF	PENALTIES	FOR	ASSAULT

Penalties (with their categories and frequencies)	Predictors (ranked by strength of relationship)	Strength of Relat- tionship*	p.(by Chi Sq.)	ू २5 EF*
Length of Pro- bation Term: 12 mos. or less (48); 18 or 24 mos. (155); 36 or more mos. (55)	<pre>Prior Fel.Arr.(None 188,One 40,2+ 30) Any Prior Convictions (No 117,Yes 141) Prior Detention/Incarc. (No 181,Yes 77 Prior Misd.Conv.(None 121,One 59,2+ 78 Prior Probation (No 157, Yes 101) Intoxication at Offense [Low if None</pre>	G .359 G .355 7)G .329 3)G .298 G .283 V .184 1lter Only	.003 .004 .006 .018 .046 .035 (72);	zero zero zero zero zero 46
[Omits 4 with no probation]	Age (18-22 63, 23-27 66,	er, From D G .130	.Ø26	7)] zero
	28-34 64, 36 or over 65) Debts (None 48, Reasonable 106,	G <b></b> Ø73	.002	zero
	Excessive 29) Assaulter Intoxicated at Offense (No 161, Yes 97)	G .Ø28 {V .177}	.Ø17	zero
Jail (as condition of	Drugs (Not a Problem 201, Possible Problem 30, Clear Problem	G .644 11)	.000	zero
probation): No (141); Yes (121)	Prior Detention/Incarc. (183, Yes 79) Any Prior Arrest (No 81, Yes 181) Monthly Income (None 46, \$1-500 48, 501-1000 80 1001-1500 27 1501-2000	G .550 G .497 G408	.000 .000 .001	zero zero zero
	Prior Fel.Arr. (None 189, One 40, 2+ 33 PriorMisd.Arr. (None 92, One 55, 2+ 115	3) G .374 5) G .373	.008 .001	zero zero
[continued on next sheet]	Employed at Arrest (No 96, Yes 153) PriorMisd.Conv.(None 123,One 59, 2+ 80 Employment Stability (Good 93, Fair 57, Poor 35)	G362 J)G .361 G .358	.004 .000 .002	zero zero zero
	Any Prior Conviction (No 119, Yes 143) Financial Stability (Good 44, Fair 66, Marginal 52, Poor 53)	G .331 G .326	.006 .011	zero zero
	Prior Probation (No 159, Yes 103) Age at 1st Arrest (16-17 43, 18-20 62, 21-29 94 30-64 52)	G .325 G316	.008 .009	zerc zerc
	Occupation (Unskilled 81, Skilled or Professional 117)	G299	.035	zerc
	Education ( <h.s.113, 67,="" h.s.="">H.S.66)</h.s.113,>	G255	.050	zero

*G=Gamma (for two variables each ordered from low to high or high to low) V=Cramer's V (for two variables where only one, or neither, is ordered) **Percent of cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probability is valid.

Table Wr's Succe	2: SEPARATE PREDICTORS OF PENALTIE	S FOR ASSAULT
Penalties	Predictors	Strength p.
Jail, continued:	Source of Income [64% if Family (1 or Other (11), 63% if No Income Assistance (39), 37% if Earning Weapon [62% if Gun (16), 59% if Kn (37), 53% if Other Weapon (77)	.4) V .219 .022 e (27), 51% if Pub [s (148)] ife V .207 .011
Length of Jail	36% if No Weapon (130)]	- 20) C 400 661
Term, in Days: 1-10 (36);	Drugs (No Problem 79, Possible Problem 22, Clear Problem 9)	G .257 .034
11-20 (13); 21-30 (25); 31 or more (47) [Omits 141 with no jail term]	Employment Stability (Good 30, Fair 35, Poor 18) Weapon [High if Knife (22) or No Weapon (e.g., fists) (47); Low Other Weapon (e.g., nammer, sti	G .118 .061 V .257 .005 if Gun (10) or .ck) (41)]
Fine (as condition of probation):	Drugs(NoProblem 201,Possible30,Cle Financial Status (Good 44, Fair 66 Marginal 52, Poor 53)	arll)G453 .004 , G353 .002
Yes (118)	Relationship to Victim [60% if Fri or Acquaintance (57), 50% if Ot Stranger (81), 41% if Other Lov 33% if Spouse (42), 20% if Othe	end V .212 .Ø39 her (28), 47% if re Relationship (3 er Family Member (
Amount of Fine: \$1-250 (37); 251-500 (49); 50	Age at 1st Arrest(16-17 18, <u>18-20 30, 21-29 41, 30 and Over</u> 1-750 (25); 751 or more (7) [Omits	G .272 .006 27) 144 with no fine
Restitution (as condition of probation): No(193); Yes (69)	<pre>Victim Injury (No Medical Aid Received 125, Medical Aid Recei Victim Intoxicated (No 23, Yes 31) Relationship to Victim [39% if Fri or Acquaintance (57), 31% if St Other Love Relationship (37), 1 10% if Spouse (42)]</pre>	G .447 .001 ved 120) G .386 .036 end V .230 .017 ranger (81), 27% 8% if Other (28),
Cost of Pro- bation Services	Employed at Arrest (No 96, Yes 153 (COPS) (as condition of probation:	) <u>G .295 .041</u> No (189); Yes (
Amount of COPS: \$1-100(21); 101- COPS and 7 with	Any Prior Conviction (No 33, Yes 3 200(14); 201-600(25); 601 or more no information on amount of COPS]	3) <u>G .398 .Ø34</u> (6) [Omits 189 wi
Community Service (as condition of probation): No (239); Yes (23)	Prior Detention/Incarc. (No 183,Ye Sex[21% if Female(28), 7% if Male( Age(18-22 64, 23-27 66,28-34 67,35 Prior Misd.Arr.(None 92,One 55, 2+ Relationship to Victim [21% if Oth (28), 11% if Other Love Relatio	s 79) G666 .Ø19 234)]V155 .Ø12 + 65) G494 .Ø18 115) G433 .Ø47 er V .209 .Ø46 nship (37), 10% i

renaltles	realctors Strength p.
Community Service, continued:	None if Spouse (42) or Other Family Member (15)] Setting of Offense [18% if Street or V .202 .015 Other Outdoors (74), 8% if Other (39),5% if Home None if Bar, Party or Other Drinking Place (17)] Weapon [14% if No Weapon (130), 8% if V .190 .025 Knife (37), 3% if Other Weapon (77), None if Gun
Any Financial Penalties: No (86); Yes (176)	<pre>Drugs(No Problem2Ø1,Possible3Ø,Clearl1)G546 .ØØ1 Prior Fel.Conv.(None237, One 14, 2+ 11)G484 .Ø27 Employed at Arrest (No 96, Yes 153) G .322 .Ø15 Financial Status (Good 44, G295 .Ø44 Fair 66, Marginal 52, Poor 53) Prior Detention/Incarc. (Nol83, Yes 79)G275 .Ø43 Any Prior Arrest (No 81, Yes 181) G273 .Ø61 Relationship to Victim [81% if Friend V .25Ø .ØØ6 or Acquaintance (57), 72% if Stranger (81), 71% Other (28), 68% if Other Love Relationship (37), 53% if Other in Family (15), 45% if Spouse (42)] Source of Income [74% if Earnings, V .237 .ØØ9 72% if Public Assistance (39), 56% if No Income 43% if Family (14), 36% if Other (11)] Marital Status [76% if Single (1ØØ), V .196 .Ø23 71% if Divorced (41), 65% if Married (79), 46% i Separated (28)]</pre>
Total Finan- Penalties as conditions of probation): \$1-250 (59); 251-500 (42); 501-750 (31); 751 or more (44) [Omits 86	<pre>Injury (No Medical Aid(82), G .284 .001 Medical Aid (87) Education (<h.s.119. h.s.67,="">H.S.66) G .263 .028 Relationship to Victim [High if V .233 .017 Friend or Acquaintance (46); Average if Spouse or Other Love Relationship (25); Low if Other i Family (8), Stranger (58) or Other (20)] Any Prior Arrest (No 61, Yes 115) G055 .026 with no financial penalties as conditions of probat</h.s.119.></pre>
Probation Only	$Prior Drobation (No. 150 Voc. 102) \qquad C_{$
Only: No (236) Yes (26)	Age at First Arrest (as above)       G.430       .027         Age at First Arrest (as above)       G.430       .037         Prior Conviction (No 119, Yes 143)       G426       .031         Relationship of Assaulter to Victim       V.375       .000         [33% if Spouse, 16% if       {G706}         Other Love Relationship (37), 7% if Other in Fam       (15), 4% if Friend or Acquaintance (57), 4% if S         (81), 11% if Other(28)]         Marital Status [21% if Separated (28), V.200       .019         15% if Married (79), 10% if Divorced (41), 4% i         Single (100)]
Probation with Financial Penalties, But No Jail[contd.]	Age at First Arrest (as above) G430 .027 Age at First Arrest (as above) G.480 .037 Prior Conviction (No 119, Yes 143) G426 .031 Relationship of Assaulter to Victim V .375 .000 [33% if Spouse, 16% if {G706} Other Love Relationship (37), 7% if Other in Fam (15), 4% if Friend or Acquaintance (57), 4% if S (81), 11% if Other(28)] Marital Status [21% if Separated (28), V .200 .019 15% if Married (79), 10% if Divorced (41), 4% i Single (100)] Drug Use (No problem, etc. as above) G527 .008 Prior Detention/Incarceration(as above)G489 .000 Any Prior Arrests (No 81, Yes 181) G316 .008

Table Al, sheet	4: SEPARATE PREDICTORS OF PENALTIES FOR ASSAU	
Penalties	Predictors Strengt	h p. %<5E.
Probation with Financial Pen- alties Only,	Prior Fel.Arr. (None 189,One 40, 2+ 33)G314 Financial Status (Good 44, G251 Fair, 66, Marginal 52, Poor 53)	.041 zero .020 zero
continued: No (147); Yes (115)	Prior Misd, Conv. (Nonel23, One 59, 2+ 80)G242 Alcohol (No Problem 146, G190 Possible Problem 50, Clear Problem 48)	.Ø1Ø zero .Ø32 zero
Probation With Jail, But Without	Drugs(NoProblem 211,Possible30,Clearl1)G .727 Monthly Income (None 46, \$1-500 48, G608 501-1000 80, 1001-1500 27, 1501-2000 17, 2	.000 zero .000 25 001+14)
Financial Penalties: No (211); Yes (51)	Any Prior Arrests (No 81, Yes 181) G .545 Employed (No 96, Yes 153) G529 Financial Status (Good etc. as above) G .519 Prior Fel.Conv.(None 237.One 14, 2+ 11)G .513	.003 zero .000 zero .001 zero .020 33
[Includes 4 without probation]	Prior Detention/Incarc.(No 183, Yes 79)G .473 Employment Stability (Good 93. G .441 Fair 57, Poor 35)	.015 zero
	Prior Misd.Arr. (None 92,One 55, 2+ 115)G .426 Prior Fel.Arr. (None 189,One 40, 2+ 33)G .393 Prior Misd.Conv. (None123,One 59, 2+ 80)G .342 Any Prior Convictions (No 119, Yes 143)G .333	.005 zero .012 zero .015 zero .040 zero
من و من من من الم الم الم الم الم الم الم الم الم	Alcohol(No Problem 146,Poss.50,Clear48)G .333 Source of Income [55% if Other (11), V .309 37% if No Income (27), 28% if Family (14), Public Assistance (39), 11% if Earnings (1	.034 zero .000 30 18% if 48)]
Probation With Both Jail And Financial Penalties:	Prior Detention/Incarceration(as above)G .297 Prior Probation (No 159, Yes 103) G .292 Age at 1st Arrest (16-17 43, G233 18-20 62, 21-29 94, 30 and over 52)	.036 zero .032 zero .070 zero
No (192); Yes (70)	<pre>Weapon [44% if Gun, 35% if Other V .186 (e.g, stick) (77), 30% if Knife (37),19% i Setting (47% if Bar, Party or Other V .185 Drinking Place (17), 34% if Street, Park o</pre>	.030 zero f None (130) .031 zero r Other
	Outside Area (74),23% if Home (129), 15% i	f Other (39)

Table A2

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### SEPARATE PREDICTORS OF RECIDIVISM FOR ASSAULTERS IN FOUR PENALTY GROUPS

Recidivism Indicators	Predictors (Ranked by Relationship Strength)	Strength of Rela- tionship*	p. by Chi Square	%<5 EF **
A. <u>Sentence</u>	to Probation Only (26 cases)			
Postrelease Arrests: No (17); Yes	Previous Probation (No, Yes) Age (18-22,23-27,28-34,35 & Over) (9)	G .855 G190	.Ø18 .Ø5Ø	5Ø 87
Postrelease Convictions: No (22); Yes (4)	Prior Convictions (No,Yes) Prior Felony Convictions (Ø,1,2+) Previous Probation (No,Yes) Age at 1st Arrest (as above) Prior Misdemeanor Convictions Alcohol(No,Possible,Clear Problem)	G 1.0 G 1.0 G .935 G911 G .897 G .758	.003 .003 .002 .038 .011 .002	5Ø 83 75 75 83 66
Postrelease Incarcera- tion: No (23); Yes(3)	Age at 1st Arrest(16-17,18-20,etc) Drugs (No,Possible,Clear Problem) Prior Felony Convictions (0,1,2+) Prior Felony Arrests (0,1,2+)	G -1.0 G 1.0 G .760 G .702	.ØØ4 .ØØ5 .Ø18 .ØØ6	75 75 83 83
B. <u>Sentence</u>	to Probation plus Financial Pena	lties Only	(115 ca	ases)
Postrelease Arrests: No (88); Yes	Education (as above) <u>Prior Felony Arrests</u> (27)	G408 G.364	.Ø51 .Ø11	zero <u>33</u>
*G=Gamma (for two variables each ordered from low to high or high to low); V=Cramer's V (for two variables with only one or neither ordered) ** Percent of cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probability is valid.				

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Table A2, She	eet 2		<u>.</u>	
Indicators	Predictors	Strength	p.	%<5EF
B. cont'd.	Sentenced to Probation plus	Financial Penalt	ies	ويبية تشتق ويهية حراب متشر بيرو
Postrelease Convictions: No (100); Yes (15)	Drugs (No, Possible, Clear P Education ( <h.s., any<br="" h.s.,="">Prior Detention/Incarcerat Occupation(Unskilled, Skill Prior Felony Arrests Age at 1st Arrest(16-17,18</h.s.,>	roblem) G .714 College)G599 ion G .581 /Prof.) G533 G .519 -2Øetc.)G486	.024 .014 .019 .052 .000 .050	50 zero 25 25 33 37
Postrelease Incarcera- tion: None (100); Jail or Prison (15)	Drugs (No, Possible, Clear F Prior Detention/Incarcerat Any Prior Arrests (No, Yes Prior Felony Arrests (Ø.1. Age at 1st Arrest(16-17,18 Education ( <h.s.,h.s.,any Prior Misdemeanor Convicti Any Prior Conviction</h.s.,h.s.,any 	roblem) G .834 ion G .686 ) G .683 2+) G .626 -20etc.)G595 College)G563 on G .508 G .236	.000 .002 .020 .000 .001 .030 .927 .011	5Ø 25 zero 33 37 33 33 2ero
Probation Violation: None (74); Violation Hea [Probation	Education ( <h.s.;h.s.;anyc Prior Detention/Incarcerat <u>Debts (None,Reasonable,Exc</u> aring, No Revocation (19); Outcome Missing (1)]</h.s.;h.s.;anyc 	ollege) G340 ion G.335 <u>essive) G109</u> Revoked (21)	.ØØ5 .Ø41 .Ø2Ø	33 33 <u>44</u>
C. <u>Sentenced</u> (4 cases)	to Probation Plus Jail (47	cases) or Jail W	ithout	Probation
Postrelease Arrests: No (26); Yes (25)	Occupation (Unskilled,Skil Relationship to Victim [High if Other Love, Fri Low if Kin, Stranger] Drugs (No,Possible,Clear P Source of Income [High if Low if Welfare, Other] Prior Felony Arrests	<pre>1/Prof.)G755</pre>	.009 .012 Other; .060 .046 .035	zerc 83 33 7Ø zero
Postrelease Convictions: No (33); Yes (18)	Occupation (as above) Relationship to Victim [High if Spouse, Friend/ Low if Other Love Relati	G667 V .537 Acquaintance, Oth onship, Kin, Stra	.Ø37 .Ø13 er; nger]	zero 75
Postrelease Incarceration	Prior Arrest n: No (34); Yes (17)	G 1.Ø	.044	<u>50</u>

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Final Rept. Muni.Ct.SentenceStudy

Table A2, She	eet 3			
Indicators	Predictors	Strength	p.	%<5EF
C continued:	Sentenced to Jail, with or with	nout Probatic	<u>)n</u>	من هين هي من هي من هي هي هي هي هي هي هي
Probation Violation: None (20); V:	Drugs (No Problem, Possible <u>Problem, Clear Problem)</u> iolation Hearing, No Revocation (	G .641	.Ø33	66
[Not on pro	obation (4); Probation Outcome Mi	ssing (2)]		مربع جمع ندره بری مدیر مدر وی وی خب است.
D. Sentence	d to Probation plus Jail plus Fir	nancial Penal	lties	(7Ø cases)
Postrelease Arrests: No (39); Yes (31)	Prior Arrests (No, Yes) Prior Convictions (No, Yes) Sex [High if Male]	G .781 G .464 V .257	.004 .050 .032	zero zero 25
Postrelease Convictions: No (56); Yes (14)	Education ( <h.s.,h.s.,any college<br="">Prior Felony Arrests (No, Yes) Relationship to Victim [High if Spouse]</h.s.,h.s.,any>	e) G667 G .415 V .412	.Ø48 .Ø14 .Ø37	33 33 66
Postrelease Incarcera- tion: No (58); Yes (12)	Any Prior Conviction (No,Yes) Any Prior Arrest (No,Yes) Prior Detention/Incarceration Prior Misdemeanor Convictions Prior Misdemeanor Arrests(Ø,1,24 Employed (No, Yes) Relationship to Victim [High if Spouse]	G 1.0 G 1.0 G .835 G .770 H) G .695 G .609 V .405	.003 .038 .001 .005 .039 .029 .043	25 25 25 5Ø 33 25 75
Probation Violation: None (24); V	Any Prior Arrest (No, Yes) <u>Prior Felony Arrests (Ø,1,2+)</u> iolation, Not Revoked (23); Revok	G .653 G .535 (ed (22) [Mis	.005 .020 ssing c	zerc <u>44</u> ]ata 1]

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# Table BlSEPARATE PREDICTORS OF PENALTIES FOR BURGLARY

Penalties (with their categories and frequencies)	Predictors (ranked by strength of relationship)	Strength p of Rela- tionship*	chi Sq.	€ 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	
Length of Pro- bation Term: 12 mos. or less (20);18 or 24 mos. (106); 36 mos. (55) [Omits 8 with	Drug Use (No problem 111, Possible Problem 23, Clear Problem 14) [abbr Prior Felony Arrest (None 128, One 13 Two or more 10) [abbreviated hence Alcohol Use(Noprob.116, Poss.24, Clear PriorDetention/Incarceration(No124, Y3 Prior Misd.Con.(None 86, One 32, 2+ 39	G .710 reviated he G .534 eforth] 9) G .486 33)G .453 9) G .204	.000 encefo .012 .008 .006 .028	44 rth] 44 2ero 22	
Jail: As condition of probation (92)+(8	Monthly Income (None 51, \$1-500 58, Victim Assault(Yes4,No93,NoEncounter6 Occupation (Unskilled65,Skilled/Prof5 Education( <h.s.93,h.s.47,somecollege1 3) jail without probation, = (100); No</h.s.93,h.s.47,somecollege1 	G132 50)G .045 50)G418 15)G397 5 jail (65)	.046 .048 .021 .002	55 33 zero <u>zero</u>	
Length of Jail Term, in Days: 1-10 (24); 11-20 (8); 21-30 (25); over 30 (43)	Prior Probation (No 65, Yes 35) Any Prior Arrest (No 39, Yes 61) Setting of Offense [Median over 30 fo Home(15); 21-30 for Business (55), Occupation (Unskilled 45,Skill/Prof 2	G .508 G .419 or V .249 Auto(5) & 24)G .017	.Ø13 .Ø45 .Ø28 Other .Ø2Ø	39 25 56 (2)] 25	
Fines (as condition of prob	Victim Assault(Yes4,No98,NoEncounter@ Dation): No (95); Yes (70)	<u>63)</u> G176	.Ø47	33	
Amount of Fine: \$1-250 (25); 251-500 (30; 501-750 (9); 751 or more (6) [omits those not fined]	<pre>Prior Felony Arr.(None 60,One 5, 2+ 5 Race [Median 251-500 for Whites 19 (35) &amp; Hispanics (19); exactly 250 Any Prior Conviction (No 41, Yes 29) PriorMisd.Con.(None 41, One 14,2+ 15) Prior Probation (No 50, Yes 20) Prior Detention/Incarc.(No 59, Yes 11)</pre>	5) G .632 9] V .312 9 for Black G .242 G .225 G .177 L) G .151	.001 .034 .017 .043 .014 .024	66 5Ø )] 37 41 37 5Ø	
Restitution (as condition of probation): No (106);Yes(59)	Damage(Extensive21,BreakLock 68,None7 LootValue(<\$100 30,100-999 63,1000+3 Victim Assault(Yes4,No98,NoEncounter6 Sex [39% for Males(145);10% Females(2	76)G617 37)G .556 53)G .540 20)V .200	.000 .001 .001 .010	zero zero 33 zero	
*G=Gamma (for two variables each ordered from low to high or high to low) V=Cramer's V (for two variables where only one, or neither, is ordered) **Percent of cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probability is valid.					

MuniCt. Study Final Report, 1988 Table on Penalty Predictors for Burglary

Table BI, Sheet 2

Penalties	Predictors	Strength	p. %<5EF
Amount of Restitution: \$1-500 (40); 501-1000 (7); 100	LootValue(<\$100 4,100-999 24,1000+ 2 Damage(Extensivel5,BreakLock 29,None PriorMisd.Arr.(None 26, One 11, 2+ 2 01-1500 (3); 1501-2000 (1); 2001 or m	1) G .852 13)G313 Ø) <u>GØ73</u> ore (6)	.037 86 .014 80 .047 80
Cost of Pro- bation Services (COPS) (as condit	Prior Detention/Incarc.(No 129,Yes 3 VictimAssault(Yes4,No98,NoEncounter6 tion of probation): No (128); Yes (3	6) G595 <u>3)G .576</u> 7)	.022 zero .002 33
Amount of COPS: \$1-100 (13); 101-200 (12); 201-600 (9); 601 or more (1)	AlcoholUse(NoProblem28,Poss.P5,Clear Monthly Income (None 8, \$1-500 16, 501-1000 6, 1001-1500 2, 1501-200 Debts(Nonel3,Reasonable 18,Excessive PriorMisd.Arr.(None 17, One 6, 2+ 12	P1)G .714 G .511 Ø 1, 2001 c 2)G .444 ) G .114	.005 75 .000 91 or more 1) .005 75 .042 83
Any Financial Penalties: No (52); Yes (113)	<pre>Prior Detention/Incarc.(No 129,Yes 3 Prior Fel.Con.(None 149, one 7, 2+ 9 Damage(Extensive21,BreakLock68,None7 DrugUse(NoProb.115,Poss.P.24,ClearP. Any Prior Convictions (No 90, Yes 75 LootValue(&lt;\$100 30,100-999 63,1000+ Prior Probation (No 109, Yes 56) Prior Fel.Arr.(None 132, one 16, 2+ VictimAssault(Yes4,No98,No Encounter Valuables Taken [85% if Other (13); 81% if Appliances (53); 80% if Too Equipt.(11); 60% if Cash (15); 45% Clothing (21)] PriorMisd.Con.(None 92, One 16, 2+ 17 Age of 1st Arrest (16-17 35, 18-20 8 21-29 38, 30-64 8)</pre>	6) G631 ) G609 Ø) G464 16)G458 ) G445 37)G .423 G420 17)G415 63)G .352 V .346 1s (10); 73 if Food(11 7) G276 4, G .178	.000 zero .018 50 .003 zero .008 zero .005 zero .009 zero .009 zero .005 33 .014 33 .014 33 .014 33 .014 33 .014 33 .014 33 .014 33 .014 2ero .040 zero .044 zero
Amount of Total Financial Penalties: \$1-250 (37); 251-500 (35); 501-750 (17); 751 or more (24) [omits those without fin.pen.	LootValue(<\$100 16,100-999 44,1000+ Debts(None 46,Reasonable44,Excessive Financial Status (Good 14, Fair 22, Marginal 29, Poor 32) Setting [Median \$250 for Home (22); 251-500 for Business (52), Auto (3) Damage(Extensive 17,BreakLock54,None Age of 1st Arrest (16-17 18, 18-20 6) ] 21-29 28, 30-64 4)	31)G .515 9)G .364 G361 V .226 5) & Other 42)G175 3, GØ96	.003 33 .026 33 .004 50 .044 37 (4) .004 zero .052 43
Probation Only No (155); Yes (10)	Occupation(Unskilled 65, Skill/Prof Prior Detention/Incarc. (No 129,Yes Debts(None63,Reasonable59,Excessive VictimAssault(Yes4,No 98,NoEncounter	50)G .753 36)G .600 18)G .465 63)G .011	.Ø43 5Ø .Ø26 25 .Ø52 5Ø .ØØØ 5Ø

MuniCt. Study Final Report, 1988 Table on Penalty Predictors for Burglary

Table BI, Sheet 3

Penalties	Predictors	Strength	p. %<5EF
Probation With Financial Penalties Only No (110);Yes(55)	Prior Detention/Incarc. (No 129,Yes 3 Education(< H.S. 93,H.S. 47,College 1 Marital Status [100% if Divorced (3); 38%if Married(29),32%if Single(116),	36)G594 5)G .380 V .226 13%if Sepa	.005 zero .009 zero .047 37 .rated(8)]
Probation with Jail Only (or Jail Without Probation) No (124); Yes (41)	Prior Fel.Conv.None 149, One 7, 2+ 9) Prior Detention/Incarc. (No 129,Yes 3 Occupation (Unskilled 65,Skill/Prof.5 VictimAssault(Yes4,No68,No Encounter6 Drug Use(NoProb.115,PossP.24,ClearP.1 LootValue(<\$100 30,100-999 63,1000+ 3 Damage(Extensive21,BreakLock68,None76 Prior Probation (No 109, Yes 56) Any Prior Conviction (No 90, Yes 75)	G .716 36)G .538 50)G484 53)G460 50)G .433 37)G425 5)G .400 G .399 G .338	.020 zero .002 zero .020 zero .032 33 .020 zero .044 zero .035 zero .021 zero .052 zero
Probation With Both Jail and Financial Penalties: No (106; Yes (59)	Damage(Extensive 21,BreakLock68,None7 Age(18-22 104,23-27 36,28-34 11,35+ 1 PriorMisd.Con(None 92, One 32, 2+ 41) Age of 1st Arrest(16-17 35, 18-20 84,	76)G445 (4)G432 G146 , G126	.003 zero .031 zero .029 zero .026 zero

	IN FOUR PENALTY GROUPS	
Recidivism Indicators	Predictors Strength of Rela- by (ranked by strength of relationships) tionship* So	p. %<5 / Chi EF quare **
A. <u>Sentenc</u>	ced to Probation Only (only 10 cases; too few for anal	Lysis)
B. <u>Sentenc</u>	ced to Probation plus Financial Penalties (55 cases)	بين جي هي هي مي مي مي _ا ين
Most Serious Post- release Arr Conviction	Drugs (No Problem, Possible, Clear Problem)G.652Victim's Loss (None, Some)G592Employed (No, Yes)G.397cest or Conviction:None (38); Misd.Arrest (3); Misde(9); Felony Arrest (3); Felony Conviction (2)	.ØØ2 86 .Ø24 7Ø . <u>Ø47 7Ø</u> emeanor
Post- release Incarcerati	Drugs (No Problem, Possible, Clear Problem) G .758 Occupation (Unskilled, Skilled/Professional) G627 .6 Ion: No (42); Yes (13)	.Ø1Ø 66 349 zero
Probation Violation: None (27); Some, but not re- voked (12); Revoked (13); No Probation c	Prior Felony Conviction (None,One,2 or more)G 1.000 Drugs (No Problem,Possible,Clear Problem) G .813 Education ( <h.s., college)g597<br="" diploma,some="" h.s.="">Loot's Value (&lt;\$100, 100-999, 1000 or more) G557 Alcohol (No Problem,Possible,Clear Problem) G .510 Employment Stability (Good, Fair, Poor) G .509 Financial Status (Good,Fair,Marginal,Poor) G .468 Most Valuable Item Taken [Low if Clothing) V .545 Dr No Information on Violation (2)</h.s.,>	.Ø12 50 .ØØ6 66 .ØØ4 55 .Ø11 66 .ØØ3 66 .ØØØ 66 .Ø21 83 .Ø15 9Ø
C. <u>Sentenc</u>	ced to Probation plus Jail (33 cases) or Jail Only (8	cases)
Most Serious Post- Release Arrest or C Misd.Cor	Prior Convictions (No, Yes) G .639 Prior Detention or Incarceration (No, Yes) G .588 Prior Probation (No, Yes) G .420 <u>Prior Misdemeanor Arrest (None,One,2or more)</u> G .367 Conviction: None (19); Misd.Arrest (2); nviction (10); Felony Arrest (2); Felony Conviction (8	.Ø49 7Ø .Ø28 7Ø .Ø17 7Ø .Ø13 85 8)
Post- release Inc	Prior Detention or Incarceration (No, Yes) G.593 carceration: No (25); Yes (16)	.Ø41 zer
Probation Violation: None(16);Sc	Drugs (No Problem, Possible, Clear Problem) G .359 No. of Children (None, One, 2 or more) G343 ome but not Revoked(3);Revoked(13);No Probation or No	.Ø5Ø 77 . <u>Ø42 77</u> Info.(9
*G=Gamma (f low); V=Cra ** Percent figure, the	for two variables each ordered from low to high or high amer's V (for two variables with only one or neither of of cells with expected frequency 5 or less. The lowe a more likely the chi square probability is valid.	jh to prdered) er this

### Table B2 SEPARATE PREDICTORS OF RECIDIVISM FOR BURGLARS IN FOUR PENALTY GROUPS

Final Rept. Muni.Ct.Sentence Study

Table B2, S	Sneet 2 Burglar Recidivism Predictors by Pe	nalty Gro	oups
Indicator	Predictors S	trength	p. %<5EF
D. <u>Senten</u>	ced to Probation plus Jail plus Financial Pe	<u>nalties</u> (5	59 cases)
Most Serious Post- release Arrest or ( Misd.	Prior Convictions (No, Yes) Prior Felony Arrests (No, Yes) Alcohol (No Problem, Possible,Clear Problem <u>Prior Felony Conviction (None, 1, 2 or more</u> Conviction: None (35); Misd. Arrest (7); Conviction (10); Felony Arrest (2); Felony	G .483 G .441 )G .403 )G .291 Convictic	.Ø49 7Ø .Ø44 8Ø .Ø43 8Ø .ØØ7 7Ø on (5)
Time to First Postrelease	Prior Felony Arrest (None, One, 2 or More) Anything Taken by Burglar (No, Yes) e Arrest: <6 mos.(9);6-11 mos.(8);12-17 mos.	G .925 G804 (6);18-24	.Ø12 83 .Ø39 62 1 mos.(1)
Post- release Incarc- eration: No (36); Yes (23)	Alcohol (No Problem, Possible, Clear Problem) Prior Detention or Incarceration (No, Yes) Prior Probation (No, Yes) Prior Arrest (No, Yes) Prior Convictions (No, Yes)	G .658 G .656 G .653 G .56Ø G .532	.007 50 .027 zero .011 zero .026 zero .033 zero
Probation Violation: None (16);	Prior Probation (No, Yes) <u>Prior Arrest (No, Yes)</u> Some, but not Revoked (9); Revoked (34)	G .400 G .357	.ØØ7 33 .Ø46 zero

Table DrlSEPARATE PREDICTORS OF PENALTIES FOR DRUG OFFENSES

Penalties (with their categories	Predictors	Strength of Rela-	p.(by Chi	
and frequencies)	(ranked by strength of relationship)	tionship*	Sq.	EF**
Length of Pro-	Type of Drug [Low if PCP (109) or	V.227	.Ø13	33
bation Term:	Cocaine (35); High if Heroin (19	)) or Mari	juana	(15)]
12 mos. or less	PriorFel.Conv.(Nonel57,One 20, 2+ 14)	G .529	.002	zero
(88); 18  of  24	PriorDet/Incarceration (No 130,Yesbi)	G .514	.000	zerc
mos. (75);	Prior Brobation (No 122 Vos 60)	G .438	.000.	zero
no probation $(5)$	Any Prior Convictions (No 98, Vec 93)	G 376	.004 008	Zeit
no probación (3)	PriorFel Arr. (Nonell7. One $28$ , $2+$ 46)	G .370	.001	zero
	PriorMis.Con. (NonelØ1, One $46$ , $2+$ $44$ )	G .335	.029	zero
	Race [Low or High if Hispanic (94);	V .185	.044	33
	Medium if White (60) or Black (33);	Low if Of	ther ()	1)]
	Alcohol(NoProblem137, Poss. P25, ClearP5	) G .155	.Ø16	44
	Age at 1st Arrest(16-17 33, 18-20 78,	G135	.Ø47	zerc
	21-29 62, 30-64 18)			
	Drug Use (No Problem 32, Possible	G .124	.011	22
	Problem 116, Clear Problem 21)	به همه همه فعن عمد پرین وقع همه همه مدله در ه		
Jail (with	PriorMis.Arr.(None77, One 32, 2+ 87)	G .761	.000	zero
or without	Prior Det./Incarceration(No 131,Yes 6	5)G .740	.000	zero
probation or	Any Prior Arrest (No 68, Yes 128)	G .699	.000	zero
other penalty)	PriorFel.Con.(None 159, One 21, 2+ 16	) G .606	.000	zero
No (133);	PriorFel.Arr. (None 118, One 29, 2+ 49	) G .642	.000	zero
Yes (63)	PriorMis.Con.(None 102, One 47, 2+ 47	) G .629	.000	zero
	Prior Probation (No 125, Yes 65)	G .611	.000	zero
	Age at 1st Arrest $(16-1/35, 18-20)$ 80 21-20 63 30-64 18	, G .494	•000	zero
	Monthly Income (None $45 - $1-500 37$ .	G 482	.012	33
	501 - 1000 50. 1001 - 1500 15. 1501 - 20	IAA 8. 2001	$ +3\rangle$	
	Employed (No 73. Yes 99)	G-,478	. 003	zero
	Drug Use (No Problem 32, Possible	G 469	.003	zero
	Problem 119, Clear Problem 22)			
	EmploymentStab. (Good58, Fair60, Poor18)	G.450	.024	zero
	Type Drug [68% Jail if Heroin (19),	V.383	.000	zero
	40% if Other (10), 35% if PCP (114	L),		
	7% if Mar.(15), 6% if Coc.(35)]			
	Financial Stability (Good 24,	G .358	.Ø28	zero
	Pair 16 Marginal 11 Poor 38)			

*G=Gamma (for two variables each ordered high to low or low to high) V=Cramer's V (for two variables where only one or neither is ordered) ** Percent cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probability is valid.

## Final Rept. Muni. Ct. Sentence Study

Table Drl, Sheet	2 Predictors of Penalties for Drug Of	ffenders	-	. · · · ·
Penalties	Best Predictors	Strength	р. %	<5EF
Jail: continued :	<pre>from previous page: Source of Income [50% Jail if No Income (26), 36% if Family (14), 33 Assistance, 16% if Earnings (98), 2 Drug Charge [50% Jail if Sale (4), 42% if Use or Under the Influence Possession (79); One Other jailed &amp; Any Prior Conviction (No 99, Yes 97) Debts(None40,Reasonable82,Excessivel9)</pre>	V .301 3% if Publi zero if Oth V .294 (110), 17% & 1 Mfr. no G .222 G051	.004 ic .002 if .000 .000 .035	3Ø )] 6Ø led] zero zero
Days of Jail Term: 1-10 (4); 11-20 (2); 21-30 (22); Over 30 (35) [omits those not jailed]	<pre>Any Prior Arrest (No 8, Yes 55) Residential Situation [Median is over     30 days if Alone (5) or With Family     Other (2), and 15 if cohabitating (1) Type Drug [All jailed over 30 days     if heroin (13), Marijuana (1) or Oth     median 25 days if PCP (40), 20 if Complete </pre>	G .647 V .601 (32), 30 ( L)] V .383 her (4); pcaine (2)]	.028 .000 days i .009	75 87 f 85
Fine: No (183); Yes (13)	<pre>Value of Drugs Involved (&lt;\$100 78, \$100-499 5) Age (18-22 69, 23-27 61, 28-34 46, 35 or over 20) Alcohol (No Problem 140, Possible Problem 75, Clear Problem 5) Drug Charge [None fined if sale (4) or Mfr.(1); 10% fined if possession 4% if Use (110); Other fined (1)] Type Drug [27% fined if Marijuana (15) 20% if Other(10), 6% if Cocaine (15) Residential Situation [27% fined if Alone (11), 5% if Family (129) or ( None if Cohabiting (3)] Drug Use (No Problem 32, Possible Problem 75, Clear Problem 22)</pre>	G .726 G .502 G .339 V .300 (79), ,V .286 & 3% if 1 V .239 Other (22) G .190	.032 .029 .004 .002 .003 PCP (1 .024	5Ø 5Ø 33 6Ø 140 14)1 5Ø 33
Cost of Probation Services (COPS): No (110);Yes(62)	Prior Fel.Con.(None 159,One 21, 2+ 16) Prior Fel.Arr.(None 118,One 29, 2+ 49) Prior Det./Incarceration (No 131,Yes65 Employed (No 110, Yes 62)	G565 G468 5)G332 G .323	.022 .002 ,044 .042	zero zero zero zero
Amount of COPS: [continued on next page]	Prior Fel.Con.(None 57, One 3, 2+ 1) Age (18-22 25,23-27 17,28-34 13,35+ 6) Drug Use (No Problem 12,	G .699 G .512 G .422	.000 .006 .008	83 81 83

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Final Rept. Muni. Ct. Sentence Study

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Table Drl, Sheet	3 Predictors of Penalties for Drug Of	ffenders		
Penalties	Best Predictors	Strength	p. 9	€<5EF
Amount of COPS: \$1-100 (49); 101-200 (6); 201-600 (5); 601+ (1) [omits those	<pre>continued from previous page: Possible Problem 42, Clear Problem Residential Situation [Median under \$100 Family (43) or Other (9);\$101- \$101-200 for Alone (5) or Cohabitir Prior Fel.Arr.(None 46, One 10, 2+ 5) Education (Less than H.S.Diploma 32, Diploma 19, Some College 9) Alcohol (NoP. 51, PossP.7,ClearProb.1) Employment Stab. (Good22,Fair22,Poor5)</pre>	6) V .388 -200 for Al ng (1)] G .365, G .229 G129 G085	.008 .008 .003 .017 .014 .046	83 388 83 75 66 77
Community Service (as a co	Health (Good 156, Fair 13, Poor 1) ndition of probation): No (164); Yes	G .432	.000	50
Any Financial Penalties: No (1Ø3); Yes (69)	PriorFel.Conv.(None 159, One 21, 2+ 16 PriorFel.Arr. (None 118, One 29, 2+ 49 Employed (No 73, Yes 99) Prior Probation (No 125, Yes 71)	5)G500 9)G442 G .307 G305	.Ø29 .ØØ4 .Ø48 .Ø48	zero zero zero zero
Amt. of Total Financial Penalties: \$1-250 (57); 251-500 (8); 501-750 (6); 751	Alcohol (No Problem 57, Possible Problem 8, Clear Problem 3) Age(12-22 27, 23-27 22, 28-34 16,35+ 8 Race [\$1-250 for 83% of Hispanics (35) 80% of Whites (26) & 67% of Blacks + (2) [omits those without financial pe	G .539 8)G .448 0,V .360 (9)] enalties]	.ØØ2 .Ø15 .ØØ6	75 75 75
Probation Only: No (104); Yes (66)	Prior Det./Incarceration(No 131,Yes 65 Any Prior Conviction (No 99; Yes 97) PriorMis.Conv.(None 102,One 47, 2+ 47) Any Prior Arrest (No 126, Yes 70) PriorMis.Arr. (None 77, One 32, 2+ 87) Prior Probation (No 125, Yes 71) Financial Status (Good 24, Fair 56, Marginal 44, Poor 38)	$\begin{array}{c} 5) G510 \\ G451 \\ G451 \\ G438 \\ G428 \\ G354 \\ G196 \end{array}$	.ØØ1 .ØØ2 .ØØ2 .ØØ2 .ØØ2 .Ø23 .Ø45	zero zero zero zero zero zero zero
Probation plus Any Financial Penalties: No (133); Yes (63)	<pre>PriorFel.Arr.(None 118, One 29, 2+ 49) PriorDet./Incarceration(No 131,Yes 65) PriorMis.Arr.(None 77, One 32, 2+ 87) Prior Probation (No 125, Yes 71) Any Prior Conviction (No 99, Yes 97) Drug Charge [100% if Mfr.(1), 43% if Possession (79), 25% if Use or Unde None if Sale (5) or Other (1) Sex[37% if Male(146),18% if Female(50)</pre>	G503 G423 G361 G349 G328 V .238 er Influenc	.001 .010 .003 .030 .028 .027 :e (11 .013	zero zero zero zero 60 LØ), zero
Jail Only (as [continued on next page]	PriorMis.Arr.(None 77, One 32, 2+ 87) Any Prior Arrest (No 68, Yes 128) Prior Det./Incarceration (Nol31,Yes65)	G .811 G .8ØØ G .747	.000 .000 .000	zero zero zero

### Final Rept. Muni. Ct. Sentence Study

Table Drl, Sheet 4 Predictors of Penalties for Drug Offenders

Penalties	Best Predictors	Strength	p. %<5EF
[continued from previous page] condition of probation or without probation): No (146); Yes (50)	<pre>Any Prior Conviction (No 99, Yes 97) PriorFel.Con.(None 159, One 21, 2+ 16) PriorFel.Arr.(None 118, One 29, 2+ 49) PriorMis.Con.(None 102, One 47, 2+ 47) Prior Probation (No 125, Yes 71) Drug Use (No Problem 32, Possible Problem 119, Clear Problem 22) Age at 1st Arrest (16-17 35, 18-20 80, 21-29 63, 30-64 18) Employed (No 73, Yes 99) Monthly Income (None 45, \$1-500 37, 501-1000 50, 1001-1500 15, 1501-200 Occupation(Unskilled98,Skilled/Prof24)</pre>	G .724 G .695 G .684 G .655 G .624 G .558 G530 G515 G509 00 8, 20014 G485	.000 zero .000 zero .000 zero .000 zero .007 zero .007 zero .003 zero .031 33 .3) .034 zero
	Financial Status (Good 24, Fair 56, Marginal 44, Poor 38) Type Drug [53% if Heroin (19), 31% if	G .422 V .374	.026 zero
	Source of Income (38% if No Income(26), 36% if Family (14), 26% if Public A 11% if Earnings (98), None if Other	V .288 Assistance (3)	.008 30 (27),
	Drug Charge [35% if Use or Under the Influence (110), 25% if Sale (4), 11% if Possession (110), None if Mf Debts (None40, Reasonable82, Excessive9)	V .276 Er.(1) or C G051	.005 60 Other (1)] .033 zero
Probation plus Jail plus Financial Penalties: No (183); Yes (13)	<pre>PriorMis.Conv.(None 102,One 47, 2+ 47) Residential Situation[36% if Alone(11) 33% if Cohabiting(3), 5% if Other(22) Race [39% if Black (36), 32% if Hispanic (96), 8% if White (60), No</pre>	G .190 ,V .407 ,2% if Fam V .281 one if Othe	.033 33 .000 50 nily(129)] .002 25 er (1)]

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SEPARATE PREDICTORS OF RECIDIVISM FOR DRUG OFFENDERS IN FOUR PENALTY GROUPS	
Recidivism Predictors Strength p. %5 Indicators (Ranked by Relationships Strength) tionship* Square **	
A. <u>Sentenced to Probation Only</u> (70 cases)	
PostreleaseSource of IncomeV .343.01588Arrests or[Hi if None5; Lo if Earnings39; Hi if Public Assistance15; Other 1]	
Convictions:Employment StabilityG .247.00186(One 39;Misd.(Good 24, Fair 23, Poor 7)Arr.Only 5;MisdConv,NoFel.Arr.l4;Fel.Arr.,NoConv.9;Fel.Convictions3	)
Postrelease Residential Stability G.959 .042 75	
First Arrest Alcohol Use G043 .012 83 (No Problem 24, Possible Problem 5, Clear Problem 1)	
Postrelease Prior Detention or Incarceration G .692 .006 25 Incarceration (No 57, Yes 13)	
(No 20;Yes30) Employed (No 28, Yes 39) G581 .027 zero Prior Felony Conviction G .531 .032 66 (None 62, One 6, Two or More 2)	
ProbationEmployment Stability (as above)G .513.02655ViolationsRaceV .373.00458	
(None 35; [Lo if White 27; Hi if Black 13, Hispanic 27, Other 1 RuleViol. 8; No. of Children G.326, .022 44	]
Revoked 25) (None 33, One 13, 2 or More 20) Monthly Income G232 .020 77 (None 12, \$1-500 13, 501-1000 20, 1001-1500 6, 1501-2000 6, 2001 or more 1)	
B. <u>Sentenced to Probation plus Financial Penalties</u> (63 cases)	
Postrelease Alcohol Use G.262 .005 86 Arrests or <u>(No Problem 51, Possible Problem 17, Clear Problem 2</u> Convictions: (None 38; Misd. Arrests Only 5; Misd. Convictions, No Felony Arr. 10; Felony Arr. No Felony Convictions 3: Felony Convictions 4)	۲ ۲
*G=Gamma (for two variables each ordered from low to high or high to low); V=Cramer's V (for two variables with but one or neither ordered ** Percent of cells with expected frequency 5 or less. The lower thi figure, the more likely the chi square probability is valid.	) S

Table Dr2

Table Dr2, Sheet 2

Indicators	Best Predictors	Strength	p	\$<5EF
B Cont'd.: Sei	ntenced to Probation plus Financi.	al Penalty		
Postrelease Incarcera- tion: (No 47; Yes 16)	Drug Use(NoProb.13,Poss.42,Clear) Prior Arrests (No 26, Yes 37) Age (18-22 23, 23-27 20, 28-34 14 Age at 1st Arrest (16-17 9, 18-20 22, 21-29 25,	P5)G .845 G .612 G552 , 35+ 6) G453 3Ø-64 7)	.Ø19 .Ø34 .Ø18 .Ø41	50 zero 37 25
Probation Outcome: (No Viol.38; Rule Viol.2; Revoked 18)	Prior Convictions (No 38, Yes 23) Prior Misdemeanor Convictions (None 38, One 13, 2+ 10) No.of Children (None28,One10,2+ 2) AlcoholUse(NoProb.49,Poss7,Clear) Prior Misd Arr.(None30,One15,2+ 2) Prior Probation (No 46, Yes 15)	G .412 G .279 20)G .261 P2)G .213 16)G .197	.Ø27 .Ø22 .Ø23 .Ø42 .Ø29	33 55 44 77 55
C. <u>Sentenced</u>	to Probation Plus Jail (45 cases	) or <u>Jail Wit</u>	thout	
Postrelease Arrests or Convictions	<pre>Cases) ~Age at lst Arrest     (16-17 17, 18-20 23, 21-29 9,</pre>	G310 30 or older	.Ø25 1)	90
Postrelease Time Before	Occupation (Unskilled 12, Skilled or Pro:	G 1.000 fessional 2)	.Ø36	87
(<6mos. 20; 6-11 mos. 7;	(16-17 12, 18-20 15, 21-29 5, 3) Race [Long if White 2; Black 9,	30 or more 1) V .506	.010	83
12-17 mos. 2; 18-24 mos. 4; no data 17)	Drug [Long if Heroin8; Short if PCP24]	V .511	.Ø39	75
	Residential Stability [Short if Transient18; Long	V .704 if Stable 2]	.Ø19	87
Probation Outcome	Prior Misdemeanor Arrests	G .828	.010	88
(NoViol.6; Rule5,Rvke27)	Prior Probation (No 12, Yes 25) Any Prior Convictions(No 7, Yes 25)	G .526 30)G .500	.Ø49 .Ø31	66 66 ======

Final Rept. Muni.Ct.Sentence Study

Table Dr2, Sheet 3

b

Indicators	Best Predictors	Strength	p.	%<5EF
D. Sentenced to	Probation plus Jail plus	Financial Penalty	(13	cases)
Postrelease He Arrests or Convi	alth (Good 8, Fair 1) ctions (None 5; One 1; 2+	G <b></b> 500 7)	.Ø11	83

Table DUI1

SEPARATE PREDICTORS OF PENALTIES FOR DRIVING UNDER THE INFLUENCE

	ور و به الله من الله الله الله الله الله الله الله الل			
Penalties (with their categories and frequencies)	Predictors (ranked by strength of relationship)	Strength of Rela- h tionship*	p. by Chi Sq.	<5 ● EF**
Length of Pro- bation Term: 12 mos. or under (3); 18	Alcohol (No Problem 25, Possible Problem 96, Clear Problem 11) Residential Stability (Transient 33, Stable 3)	G474 G563	.Ø17 .ØØØ	66 66
or 24 mos. (42); 36 mos.((143)	Driver's Condition [Short if Drunk (182); Long if Drugged (6)]	V .233	.006	66
Jail (with or without proba- tion or other penalty): No (90); Yes (100)	Alcohol (as above) Employed (No 38, Yes 96) PriorMisd.Arr.(None 50, One 41, 2+ 96) Prior Conviction (No 70, Yes 120) Prior Arrest (No 50, Yes 140) PriorMisd.Con.(None 67, One 43,2+ 77) Prior Fel.Arr.(None 145,One 28, 2+ 14) Prior Probation (No 90, Yes 100) Prior Detention or Incarceration (No 126, Yes 64) Marital Status [68% jailed if Marrieo 45% if Separated or Divorced, 43%	G .467 G .412 G .395 G .385 G .383 G .370 G .326 G .304 G .294 I, V .233 if Single]	.032 .025 .005 .008 .016 .007 .031 .032 .052 .023	zero zero zero zero zero zero zero zero
Days of Jail Term: 1-10 (62); 11-20 (8); 21-30 (5); 31 or more (25( [omits those not jailed]	Driver's Condition [Median under 10 days if drunk (97), 21-30 days if Age(18-22 14,23-27 19,28-34 30,35+ 37 Income Source [Median under 10 days i Earnings (56) or Public Assistance Family(1),31 or more days if No In Employment Stability (Good 42, Fair 14, Poor 2)	V .500 drugged] ') G .382 f V .360 (6), 21-3 come(6)or G .294	.000 .000 .007 30 day Other .051	62 62 9Ø s if (1)] 75
Fine: No (42); Yes (148)	Prior Felony Conviction (None 169, One 15, 2 or More 3) Prior Felony Arrest (None 145, One 28, 2 or More 14)	G244	.Ø38 .Ø38	5Ø zerc
*G=Gamma (for two V=Cramer's V (for **Percent cells to	o variables each ordered high to low of two variables where only one or neit with expected frequency 5 or less. The	or low to h her is ord	nigh) lered) nis	

figure, the more likely the chi square probability is valid.

Final Report, Municipal Court Sentence Study

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Table DUIL, Sheet	2 Penalty Predictors for DUI			
Penalties	Predictors	Strength	p.	<b>%</b> <5EF
Amount Fined: \$1-250 (3); 251-750 (23), 50]	Sex [Most \$501-750 for both Male (132 and Female (15) but smaller propor L-750 (110), 751= (11) [omits those n	) V .283 tion Males ot fined]	.ØØ8 s < \$!	5Ø 5ØØ]
Restitution: No (165); Yes (25)	Injury [44% if Death or Other Serious Injury (9), 38% if Collision but No Personal Injury (34),14% if Non 6% if No Collision (52), None if O	V .41Ø {G624} serious In ther (2)]	.ØØ2 njury	4Ø (7),
Cost of Proba- tion Services (COPS): No (134); Yes 56	Injury [46% if No Collision, 24% if No Personal Injury, 14% if Nonserious Injury, 11% if Death or None if Other [frequencies as in	V .303 {G .454} Serious preceding	.Ø49 Injur <u>:</u> ]	5Ø Y,
Community Service: No (172); Yes (18)	Alcohol(No Problem 25, Possible Problem 96, Clear Problem 11) Employment Stability (Good 75, Fair 22, Poor 9) PriorFel.Arr.(None 145, One 28, 2+14	G689 G.486 ) G.252	.Ø1Ø .Ø35 .Ø31	33 33 33
Any Financial Penalty: No (28); Yes (162)	<pre>Sex [29% if Female(21);7% if Male(169 Drugs (Possible Problem (117), Clear Problem (15) [no information PriorFel.Conv.(None 169, One 15, 2+ 3 Frior Detention or Incarceration (No 126, Yes 64) PriorFel.Arr.(None 145, One 28, 2+ 14</pre>	G600 on 58] G534 G383	.002 .037 .011 .048 .014	25 43 50 zero 33
Amt. of Total Financial Penalti	Age (18-22 31,23-27 36,28-34 35,35+ 6) les: \$1-250 (8); 251-500 (20); 501-750 [omits those with no financial per	Ø) <u>G .Ø2</u> Ø (79); 75] nalties]	<u>.Ø37</u> L+ (5	<u>43</u> 5)
Probation Only: No (179); Yes (11)	<pre>Injury [None if Killed or Serious Injury (9), Nonserious Injury (7), or Collision Without P 6% if No Collision (52), 50% if Ot Prior Fel.Conv.(None 169, One 15,2+ 3 Prior Fel.Arr.(None 145, One 28,2+ 14 Source of Income [50% if Family (2), 11% if No Income (19), 4% if Earni: None if Public Assistance (12) or</pre>	V .367 {G .976} ersonal In her (2)] ) G .578 ) G .558 V .276 ngs (96), Other (3)]	.007 njury .050 .012 .039	6Ø (34), 5Ø 33 6Ø
Probation plus Financial Penalties: No (111);Yes(79) [continued on next sheet]	Drugs (Possible Problem 117, Clear Problem 15) [no information on 58] Prior Fel.Arr.(None 145, One 28,2+ 14 Prior Arrest (No 50, Yes 190) Alcohol(No Problem 25, Possible Problem 96, Clear Problem 11) Prior Conviction (No 70, Yes 120)	G668 ) G544 G472 G462 G392	.Ø24 .ØØ4 .ØØ2 .Ø37 .ØØ7	zerc zerc zerc zerc zerc
Final Report, Municipal Court Sentence Study

Table DUIL, Sheet 3 Penalty Predictors for DUI

Penalties	Predictors	Strength	p. 9	₹<5EF
[continued from prior	Prior Detention/Incarceration (No 126, Yes 64)	G <b>-</b> .366	.Ø18	zerd
sheet]	Prior Probation (No 90, Yes 100)	G360	.Ø11	zero
	Marital Status [53% if Single or if Separated or Divorced, 24% if Marri	V .280 [ed]	.004	zero
	No. of Children (None 62, One 22, 2+ 52)	G231	.Ø21	zero
	[Also significant are Prior Misd. Arre	est_and Pr	ior	
	Misdemeanor Conviction by None, One	& Two or	More	1
Jail (With or Without proba-	Prior Misdemeanor Conviction (None 67, One 43, 2 or More 77)	G .413	.029	zero
tion: No (175); Yes (15	Age $(18-22 \ 35, \ 23-27 \ 39, \ 28-34 \ 44, \ 35+ \ 72)$	G .298	.Ø12	37
Probation plus Jail plus	Alcohol (No Problem 25, Possible Problem 96, Clear Problem 11)	G.58Ø	.ØØ4	zero
Financial	Prior Arrest (No 50, Yes 140)	G .400	.Ø15	zero
Penalties:	Prior Conviction (No 70, Yes 120)	G .372	.Ø12	zero
No (105):	Prior Probation (No 90, Yes 100)	G .3Ø3	.Ø34	zero
Yes (85)	[Also significant are Prior Misd. Arre Arrest & Prior Misd. Conviction by	est, Prior None, One	Fel & 2	ony +]

SEPARATE PREDICTORS OF RECIDIVISM FOR DRIVERS UNDER THE INFLUENCE IN FOUR PENALTY GROUPS
Recidivism Predictors Strength p. %< Indicators of Rela- by Chi E (Ranked by Strength of Relationship) tionship* Square *
A. <u>Sentenced to Probation Only</u> (only 11 cases; too few for analysis)
B. <u>Sentenced to Probation plus Financial Penalties</u> (79 cases)
Most SeriousDrugs(NoProblem 51, PossibleProblem 2) G .627.01590PostreleasePrior Fel.Arr.(None 56, One 7, 2+1)G588.02566Arrest orAge at 1st Arrest (16-17 2, G586.00885Conviction:18-2019, 21-2923, 30 or older 30)
None (65); Driver's Condition [Low if Drunk (77); V .488 .001 80 Misd.Arrest High if Drugged (2)]
(2); Misd. Prior Fel.Conv.(None 75, One 3, 2+ Ø) G .42Ø .Ø17 8Ø Conv. (7); Prior Fel.Arr. (None 69, One 8, 2+ 1) G .179 .Ø14 8Ø Felony Arrest (2); Felony Conviction (3)
Postrelease Injury [100% if Other (1), 19% if No V .493 .011 80 Incarceration: Collision, None if Killed or Seriously Injured (4), No (48); Seriously Injured (4), Nonserious {G 1.00} Yes 6) Injury (3), or Collision But No Personal Injury (20)]
Prior Detention or Incarceration G. 594 .040 25 (No 60, Yes 19) Age at 1st Arrest (as above) G296 .009 62
ProbationHealth (Good 50, Fair 5) [No info. 14]G1.00.04750Violation:Prior Det. or Incarceration(No56,Yes19)G.587.011zerNone (34);Some but Not Revoked (14);Revoked (27) [No Prob.2,NoInfo.2]
C. <u>Probation plus Jail</u> (only 15 cases; too few for analysis)
D. <u>Probation plus Jail plus Financial Penalties</u> (85 cases)
Most Serious Drugs (No Problem 54, Possible Prob.8) G422 .043 70 Postrelease Age (18-22 13, 23-27-19, G339 .016 75 Arrest or 28-34 22, 35 or older 31)
Conviction:       Age at First Arrest (16-17 10,       G315 .002 75         None (58);       18-20 17, 21-29 27, 30 or older 34)         Misd.Arrest (6);       Misd.Conv. (15);         Felony Arrest (2);       Felony Conv. (4)
*G=Gamma (for two variables each ordered from low to high or high to low); V=Cramer's V (for two variables with but one or neither ordered) ** Percent of cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probability is valid.

## Table DUI2

Final Report, Muni.Court Sentencing Study

Table DU12, S	Sheet 2 Predicting Recidivism for L	DUI by Penalt	y Groups
Indicators	Predictors	Strength	p. %<5EF
Probation Violation: None (22); Violated but Not Revoked (14);	Debts (None 13, Reasonable 31, Excessive 7) Previous Detention or Incarceration [No 51, of whom 22% had no violation, 25% violated but wer were revoked; Yes 31, of whom 3 only 3% were violated but not r revoked]	G597 G597 {V.297} ce not revoke 35% had no vi cevoked, and	.021 55 .027 zero d, and 53% olation, 61% were

	Tabl	le :	[]		
SEPARATE	PREDICTORS	OF	PENALTIES	FOR	THEFT

و بعد جود جوه منه بعد خلة فات التو جمه جلة عنه هذه عنه جوه جوه				
Penalties (with their categories and frequencies)	Predictors (ranked by strength of relationship)	Strength of Rela- tionship*	p.(by Chi Sq.	7 % <5 EF
Length of Pro-	Drugs (No Problem 127, Possible	G .551	.Ø11	zero
12 mos. or less	Occupation (Unskilled 44, Skilled/Professional 59)	G .484	.Ø17	zero
mos.(94); 36 mos.(41)	Loot's Value (Under \$100 55, 100-499 33, 500-999 25, 1000-4999 Employment Stability (Good 60, Fair 46, Poor 17)	G .457 30, 5000 G306	.000 & over .036	zero : 18) 22
කරං ඇත. කඩා ඇත කඩා කඩ ඇත ඇත වුය කර රංද මො කඩා දින් රංක වෙත කො	PriorMisd.Arr.(None 102,One 22, 2+ 4	8) G .191	.Ø3Ø	zero
Jail (with or without proba-	Prior Fel.Arr. (None 151, One 12, 2+ 1) Prior Fel.Conv. (None 163, One 12, 2+ 1)	4) G .542 2) G .410	.Ø16 .Ø37	zero 33
penalty):	Marginal 36, Poor 39)	G .3/Ø	.020	zero
No (100); Yes (77)	Employed (No 83, Yes 76) PriorMisd.Arr. (None 102,One 22, 2+ 5)	G327 3) G325	.Ø37 .011	zero zero
(,	Debts (None46, Reasonable77, Excessive	16)G322	.044	zero
	Prior Arrests (No 98, Yes 79) Source of Income (60% if No Income(4)	G .300 2),V .279	.043 .015	zero zero
	59% if Public Assistance (17), 35	tif Famil	.y (2Ø)	1
	Age at First Arrest (16-17 21,	G275	.009	zero
	<pre>18-20 60, 21-29 53, 30-64 43) Sex[66% if Male(116),28% if Female(6)</pre>	l)]V .229	.002	zero
	Type of Victim [64% if Individual or Other (28) 48% if Small Business	V.2Ø8	.Ø29	zerc
	37% if Corporation or Large Busine	ess (111)]		
Fine (as condition of	Prior Detention/Incarc.(No 140,Yes 3 Employment Stability (Good 61,	7) G506 G396	.ØØ8 .ØØ8	zero zerc
No (105:	Financial Status (Good 23, Fair 43,	G355	.003	zerc
Yes (72)	Marginal 36, Poor 39) Employment (No 83, Yes 76)	G .349	.Ø25	zerc
Amount of Fine: \$1-250 (17); 251-500 (43); 501-750 (6); 751 or more (6) [omits those not fined]	Loot's Value (Under \$100 22, 100-499 15, 500-999 14,1000-4999 9 Monthly Income (None 25, \$1-500 10, 501-1000 14, 1001-1500 11, 1501-29 Residential Situation [High fine if Alone (8), Cohabiting (1) or Other Low fine if With Family (51)]cont	G .393 9, 5000 or G .340 000 3, 200 V .297 r (7); inued on n	.030 more .020 1-9000 .038	80 6) 79 1) 87
*G=Gamma (for two	o variables each ordered from low to	high or hi	gh to	low)

V=Cramer's V (for two variables each ordered from fow to high of high to fow) **Percent of cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probability is valid. Final Report, Municipal Court Study

Table Tl, Sheet 2	2 Penalty Prediction for Theft			
Penalties	Predictors	Strength	p. %	<5EF
Amount of Fine, continued:	PriorMisd.Arr.(None 45, One 12, 2+ 15 Prior Fel.Arr.(None 64, One 3, 2+ 5)	5) G .140 G042	.Ø35 .Ø48	66 66
Restitution (as condition of probation): No (124); Yes (53)	Loot's Value (Under \$100 58, 100-499 34, 500-999 25, 1000-4999 Theft Method [64% if Employee Theft, 66% if Deception or Fraud, 23% if Person's Clothing, 11% if Shoplift Occupation(Unskilled47,Skilled/Prof.5 Most Valuable Loot [65% if Cash, 19% if Appliances or Other; 15% if Jew Education ( <h.s. 56,="" h.s.62,="">H.S.40) PriorMisd.Conv.(None 108,One 32, 2+ 3</h.s.>	G .621 30, 5000+ V .517 From Perso ing, 9% if 59)G .513 V .453 V .453 Velry or Cl G .397 57)G361	.000 18) .000 n or .011 .000 othin .012 .017	zero zero zero zero g] zero zero
Amount of Restitution: Under \$100 (14); 100-499 (11); 500-999 (1); 1000-4999 (4); 5000 or more(13) [omits those without restitution]	<pre>Times Married (Never84,Once 59, 2+ 13 Occupation(Unskilled 9,Skilled/Prof.2 Residential Situation [Low if with Family (34) or Cohabiting (2); Hig Other (5)] Type of Victim [Low if Corporation    (10); High if Small Bus. (10) or I Age at 1st Arrest (16-17 5,    18-20 17, 21-29 16, 30-64 15) Education(<h.s. 10,="" 16,="" h.s.="">H.S. 18</h.s.></pre>	<pre>5) G .905 V .493 gh if Alone V .419 Individual G .410 B) G .208</pre>	.Ø09 .Ø02 (2) .Ø25 (6)] .Ø05 .Ø02	2ero 7Ø 85 or 8Ø 9Ø 8Ø
COPS: No (124); Yes (53)	Employment Stability (Good 61, Fair 48, Poor 19) Employed (No 83, Yes 76) Financial Status (Good 23, Fair 43, Marginal 36, Poor 39)	G469 G .369 G308	.Ø16 .Ø24 .Ø14	zero zero zero
Amount of COPS: \$1-100 (14); 101-200 (10); 201-600 (24); 601 and over (3) [omits those without COPS] [continued on next page]	<pre>Health (Good 46, Fair 3) Employment Stability (Good 24, Fair 9, Poor 3) Marital Status [Low Amt. if Married (13),High if Separated or Divorced Average if Single (28)] Type of Victim [Low if Corporation (36); High if Small Business (6) o PriorMisd.Conv.(None 32, One 10, 2+ 9 PriorMisd.Arr.(None 29, One 7, 2+ 15) Prior Probation (No 32, Yes 19) Prior Conviction (No 31, Yes 20)</pre>	G-1.00 G784 V .368 (8). V .360 or Individu. O) G .355 G .254 G .236 G .199	.031 .024 .039 .044 al (8 .000 .003 .024 .009	62 83 66 75 ) 1 75 66 37 37

## Final Report, Municipal Court Study

Table Tl, Sheet	3 Penalty Prediction for Theft			
Penalties	Predictors	Strength	p.	%<5EF
Amount of COPS, continued:	Prior Fel.Conv.(None 45, One 5, 2+ 1) Debts(None 14,Reasonable27,Excessive	) G .16Ø 5)G .076	.ØØ7 .Ø50	75 66
Any Financial Penalties •	Employment Stability (Good 61, Fair 48, Poor 19)	G <b>-</b> .542	.000	zero
No $(59);$ Yes $(118)$	Alcohol (No Problem 139, Possible Problem 17)	G485	.Ø36	zero
	Prior Detention or Incarceration (No 140. Yes 37)	G45Ø	.009	zero
	Loot's Value (Under \$100 58, 100-499 34, 500-999 25, 1000-4999	G .402	.004	zero
	Prior Misd.Conv. (None 108, One 32,2+ 3	37) G366	.001	zero
	Prior Misd.Arr.(None 102,One 22, 2+ 1 Financial Status (Good 23, Fair 43.	53)G361 G331	.015	zero
	Marginal 36, Poor 39)			
	(36), 85% if Deception or Fraud (3	V .325 27),64% if	.001 Othe	zero r(22)
	55% if Shoplifting (73), 54% if Fi	rom Person	or	
	Most Valuable Loot [84% if Cash (43)	, V .198	.Ø38	zero
میں جبی جبی جبی جبی جبی میں میں میں میں جبی جبی جبی جبی جبی جبی جبی	63% if Other (83), 62% if Jewelry	or Clothir	ng (4	Ø)]
Amount of Total Financial Penalties: \$1-250 (29); 251-500 (23); 501-750 (20); 751 or more (46)	<pre>Health (Good 97, Fair 9) Occupation(Unskilled30,Skilled/Prof.4 Loot's Value (Under \$100 29,     100-499 24, 500-999 22, 1000-4999 Education (<h.s. 37,="" 39.="" h.s.="">H.S. 3 Theft Method [High if From Person or     Person's Clothing (7), By Deception EmployeeTheft(22) Low if Charlift</h.s.></pre>	G686 46)G.628 G.516 23,5000 4 31)G.386 V.310 on or Fraud	.031 .000 .000 .007 .001 i (23	50 zero 50 zero 45 ) or
without any financial penalties]	Most Valuable Loot [High if Cash (36) Low if Jewelry or Clothing (25) of Age at 1st Arrest (16-17 13, 18-20 35, 21-29 37, 30-64 33)	G .Ø42	.Ø45 2)] .Ø34	(14) zero
Community Service: No (143); Yes (34)	Loot's Value (Under \$100 58, 100-499 34, 500-999 25, 1000-4999 Employed (No 83, Yes 76) Prior Misd. Arr.(None 102,One 22,2+ 5 Source of Income [100% if Other (4), 30% if Family (20), 29% if Public 19% if No Income (42), 14% if Earr Type of Victim [36% if Small Business (25), 20% if Corporation (111), 7% if Individual or Other	G405 30,5000 or G387 53)G374 V .341 Assistance nings (76)] V .205 or Large E (28)]	.021 ove .042 .033 .001 e (17 .032 Busin	zerc zerc zerc 4Ø ), zerc
Probation Only: No (152); Yes (25) <u>cont'd.</u>	Loot's Value (as above) Employment Stability (Good 61, Fair 48, Poor 19) Prior Detention/Incarc.(No 140,Yes 37	G569 G.486 7) G.427	.007 .001 .045	4Ø zero zero

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Table T1, Sheet	4 Penalty Prediction for Theft			
Penalties	Predictors	Strength	p. 9	SSEF
Probation Only, continued from previous page:	Theft Method [22% if Shoplifting (73) 18% if Other (22), 15% if From Per Clothing(13), 4% if By Deception o 3% if Employee Theft (36)] PriorMisd.Conv.(None 108, One 32,2+ 3	7 V .245 son or Per r Fraud (2 7)G .139	.Ø36 son's 27), .Ø41	3Ø zero
Probation plus Financial Penalties: No (102); Yes (75)	<pre>Employment Stability (as above) Prior Detention/Incarc.(No 140,Yes 37 Drugs(No Problem128, Possible Prob.28 Employed (No 83, Yes 76) Financial Status (Good 27,     Fair 43, Marginal 36, Poor 39) PriorMisd.Arr.(None 102, One 22, 2+ 5) PriorMisd.Conv.(None 108,One 32, 2+ 3) Theft Method[58% if Employee Theft(36     56% if Deception or Fraud(27), 41%     27% if Other(22), 8% if From Person     Clothing (13)] Type of Victim [48% if Corporation or     Large Business (111), 44% if Small     21% if Individual or Other (28)] Sex [54% if Female(61),36%if Male(116</pre>	G499 ) G470 ) G439 G.395 G384 3) G337 7) G330 ),V.288 if Shopli n or Perso V.197 Business )] V172	.003 .012 .041 .010 .003 .001 .016 .007 .016 .007 .016 .007 .042 (25). .022	zero zero zero zero zero zero zero zero
Jail (with or without probation), Without Financial Penalties: No (145); Yes (32)	<pre>Prior Arrest (No 98, Yes 79) PriorMisd.Arr.(None 102,One 22,2+ 53) Financial Status (Good 23, Fair 43,         Marginal 36, Poor 39) Prior Probation (No 114, Yes 63) Debts (None46,Reasonable77,Excessivel PriorMisd.Arr.(None 108,One 32, 2+ 37 Prior Conviction (No 106, Yes 71)</pre>	G .481 G .474 G .445 G .445 G .418 6)G414 ) G .397 G .381	.008 .010 .012 .022 .042 .029 .040	zero zero zero zero zero zerp zerc
Probation plus Jail plus Financial Penalties: No (132); Yes (45)	Loot Value (Under \$100 58, 100-499 34, 500-999 25, 1000-4999 Theft Method [46% if From Person or Person's Clothing (13), 41% if Oth 31% if Employee Theft (36), 40% if (27), 15% if Shoplifting (36)] Type of Victim [43% if Individual or Other (28), 40% if Small Business, or Large Business Sex [31% if Male (116), 15% if Female (61)]	G .473 30, 5000+ V .245 er (22), Deception V .241 19% if Co V .178	.001 18( .036 or H .009 orpora	zerc zerc raud zerc tion zerc

Table T2 SEPARATE PREDICTORS OF RECIDIVISM FOR THEFT IN FOUR PENALTY GROUPS Strength p. %<5 of Rela- by Chi EF Recidivism Predictors Indicators (Ranked by Strength of Relationship) tionship* Square ** Sentenced to Probation Only (25 cases) Α. Drug (No Problem 18, Possible Prob. 5) G .905 Postrelease .006 5Ø Incarceration: Alcohol (No Problem 19, Poss. Prob. 4) G .837 No (18); Marital Status [67% if Separated or V .550 .øзз 5Ø .Ø31 66 Yes (7)Divorced (3), 45% if Single (11), Zero if Married (9)] Race [50% if White (10), 12.5% if V .500 .050 66 Hispanic (8), zero if Black (6)] Probation Drugs (No Problem 18, Possible Prob. 5) G .867 .016 50 Violation: None (17), Revoked (8) Sentenced to Probation plus Financial Penalties (75 cases) Β. Most Serious Theft Method [High if from Person (1), V .595 .000 8Ø Postrelease or by Fraud and Deception (15), Low if by Employee Theft (21); average if Shoplifting (30)] Arrest or Prior Fel.Arr. (None 68, One 3, 2+ 4) G .538 83 Conviction: .003 None (63); Residential Situation[High if Alone(6), V .404 .000 81 Misd.Arrest(5); Cohabiting (1) or Other (9); Low if With Family(60) Misd.Conviction (6); Felony Arrest (1) Employment Stability (Good 33, G.886 .045 66 Postrelease Incarceration: Fair 18, Poor 2) G-.804 62 No (69); Age at 1st Arrest (16-17 5, .016 18-20 23, 21-29 22, 30-64 25) Yes (6) Prior Fel.Conv.(None 70, One 3, 2+ 2) G .784 Financial Status (Good 11, Fair 26, G .500 .ØØl 66 5Ø .021 Marginal 15, Poor 8) Residential Situation [100% if V .458 .003 62 Cohabiting (1), 22% if Other (9), 17% if Alone (6), 4% if With Family (50)] G.462 .Ø22 66 Prior Felony Arrest (None 68, Probation Violation: <u>One 3, Two or More 4</u>) None (47); Violated but not Revoked (11); Revoked (17) ________ *G=Gamma (for two variables each ordered from low to high or high to low); V=Cramer's V (for two variables with but one or neither ordered) ** Percent of cells with expected frequency 5 or less. The lower this figure, the more likely the chi square probabgility is valid.

Table T2	Predicting	Recidivism	for Thef	t in Fou	ur Penalty Gr	oups	
Indicators	5	Pred	lictors		Strength	p. %	<5EF
C. <u>Senter</u> Penalt	nced to Jai ties (32 cas	(with or w ses)	vithout p	robatio	n) and No Fir	ancial	
Most Seric Postreleas Arrest or Felony Arr	ous Drugs se <u>Prior</u> Convictions cest (2); Fe	(No Problem Felony Conv None (19); Slony Convic	n 18,Poss 7.(None 2 Misd.Arr tion (4)	ible Pro 7, One ! rest (4)	ob. 6) G .795 5) <u>G .451</u> ); Misd.Convi	.047 .002 .ction (3	87 90 3);
Postreleas	se <u>Drugs</u> ion: No (2	(same a 21); Yes 11)	<u>as above)</u>	in an an the an an an an a	G .951	.001	50
Probation Violation None (15) Violated H Revoked (9	Type ( if tout not Revo ()] [no prob	of Victim [H from Smal] ow if from a oked (1); oation 5; no	High viola Business Corporation data on	ation ra s (2) or tion or violat:	ate V .528 r from an Ind Large Busine ions 2]	.Ø15 ividual ss (14)	77 (6);
D. Sentend	ced to Proba	tion plus J	Jail plus	Financ:	ial Penalties	(45 cas	ses)
Most Seric Postreleas Arrest or	ous Occupa se Sk Loot's	tion (Unski lled or Pro Value (Uno	lled ll, ofessiona ler \$100 \$	1 17) 5,	G-1.00 G526	.Ø19 .Ø46	8Ø 88
Conviction None (32); Misd.Arres Misd.Conv	n: 100 ; Type ( st(3); (10 . (7); ave	0-499 8, 500 of Victim [I 0), High if erage if Cor	l-999 11, Low if Sma Individua poration	1000-49 all Bus: al or Of or Larg	999 12, 5000 iness V .441 ther (12); ge Business (	or over .Ø33 21)]	7) 8Ø
FelonyArr. Felony Con	.(2); No. of nv. (1)	Children (	None 25,	One 5,	2+ 13)G183	.Ø13	86
Postreleas Incarcerat No (35);Ye	se Drugs Lion: Prior Es (10)	(No Problem Conviction	a 33,Poss: (No 26, 1	ible Pro Yes 19)	ob. 10)G .758 G .635	.Ø1Ø .Ø44	25 25
Probation Violation	Prior None (18)	Arrests (No ; Violated	<u>25, Yes</u> but not l	20) Revoked	<u> </u>	.049 (10)	<u>33</u>
			- (11) (11) (11) (11) (11) (11) (11) (11		an an ang 600 jan dan tan bir an Siri an Siri aka dan an		• •• •• •• ••

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SEPARATE	Table IEL PREDICTORS OF PENALTIES FOR INDECENT	EXPCSURE		
Penalties (with	Predictors	Strength	p.	₽ ~ E
and frequencies)	(ranked by strength of relationship)	tionship*	Sq.	EF*:
Length of Probation Term:	Prior Record of Similar Offenses (None 63, One 22, 2 or More 39)	G 496	.004	zer
12 mos. or	Prior Convictions (No 62, Yes 64)	G.451	.Ø18	zer
Less (18);	Prior Arrests (No 53, Yes 73)	G .420	.035	zer
(76);	[High if Neighbor or Acquaintance	(17);	.020	23
50 mos. (52)	Treatment Specialist's Prognosis	G .213	.Ø38	5Ø
	(Favorable 27, Mixed or Unfavorab)	le 10)		a dar) Cari Man a
Jail (with or	Drugs (No Problem 117, Possible Prob.	.7)G .9Ø9	.000	25
without other	Employed (No 31, Yes 90)	G <b>-</b> .625	.001	zer
penalty):	Monthly Income (None 22,	G600	.001	zer
No (97);	\$1-500 22, 501-1000 31, 1501-2000	9, 2001-9	000 7)	<b>.</b>
Yes (34)	Employment Stability (Good 73, Fair 20, Poor 11)	G • 5 86	.005	35
	Financial Status (Good 46, Fair 41,	G.534	.001	25
	Residential Situation [88% jailed if	V .398	.000	37
	Other (8), 37% if Alone (19), 20%	if With F	amily	
	(90), None if Cohabiting (2)]	V 289	Ø35	70
	No Income (16) or Public Assistance	ce (6), 40	8 if	15
	Family (5) or Other (5), 18% if Ea	arnings (9	2)]	
	Relationship to Audience (Victims)	V.182	.040	25
	23% if Strangers(111)	itances (1	1) 8	
	No. of Children (None 62, One 17, 2+ 4	12)GØ22	.Ø32	zer
Fined:	Cooperation in Counseling (Good 36, Mixed or Poor 6)	G <b>-</b> .838	.014	50
Yes $(77)$	Drugs (No Problem 117, Possible Prob.7	7) G805	.016	50
- • • •	Employed (No 31, Yes 90)	G .728	.000	zer
	Employment Stability (same as above)	G699	.000	zer
	Prognosis by Treatment Specialist	G694	.Ø26	25
	Favorable 27, Mixed or Unfavorable	e 10)	aaa	
	Financial Status (same as above)	G60/	.000	zer
[aont-inuod on	Health (GOOG 105, Fall OF POOR 15)	G 424	סכש.	261
next page]	Source of Income [68% fined if	V .371	.001	6 Ø

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Table IEL, Sheet	2 Penalty Predictors for Indece	nt Exposur	е	
Penalties	Predictors	Strength	p. %	<5EF
Fines, cont'd.:	Earnings (92), 40% if Family (5) 19% if No Income (16)] Prior Detention/Incarceration (No 88 Yes 43) Residential Situation [100% if Cohabiting (2), 63% if With Famil 53% if Alone (19), None if Other	or Other ( , G358 V .340 Y (90), (8)1	5), .Ø46 .ØØ3	zer:
	Debts (None 7, Reasonable 86, Excessive (16)	G205	.Ø16	33
Amount Fined: \$1-250 (16); 251-500 (44); 501-750 (10); 751 or more (6)	Health (Good 65, Fair or Poor 5) Employed (No 8, Yes 62) Monthly Income (None 4, \$1-500 12, 501-750 24, 1001-1500 19, 1501-20 [omits those not fined]	G900 G.359 G.200 00 7,2001	.Ø18 .ØØ4 .Ø19 -9ØØØ	5Ø 5Ø 83 4)
Restitution: No (128); Yes (3)	Drugs (No Problem 117, Possible Prob )	.7)G .811	.Ø35	50
COPS: No (101); Yes (30)	Employed (No 31, Yes 9) Employment Stability (Good 73, Fair 20, Poor 11)	G .863 G672	.ØØ2 .Ø24	zer
	Occupation (Unskilled 31, Skilled or Professional 71) Monthly Income (as above) Source of Income [30% if Earnings (2 6% if No Income (16), None if Fam Assistance (6) or Other (5)]	G .592 G .459 ), V .285 ily (5), P	.Ø16 .Ø12 .Ø39 ublic	zer zer 70
Amount of COPS: \$1-100 (8); 101-200 (5) 201-600 (14); 601 or more (3)	Residential Situation [High if Alone (5), Low if With Family (23 Sex of Audience (Victim) [High if Male (1) or Mixed (7); Lower if F [omits those without COPS]	V .6Ø8 )] V .491 emale (22)	.Ø16 .Ø25 ]	7 5 <b>°</b> 83
Any Financial Penalty: No (45); Yes (86) [continued on next sheet]	Employed (No 31, Yes 90) Employment Stability (same as above) Drugs (No Problem 117,Poss.Problem 7 Financial Status (same as above) Health (Good 105, Fair or Poor 15) Monthly Income (same as above) Occupation(Unskilled31,Skilled/Prof.	G .747 G726 ) G677 G627 G548 G .489 71)G .478	.000 .000 .035 .000 .024 .001 .021	zer zer zer zer zer zer

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Table IE1, Sheet	3 Penalty Predictors for Indecent	Exposur	e	
Penalties	Predictors S	trength	p. %	<5EF
Any Financial Penalty, cont'd.	Source of Income [77% if Earnings (92), 40% if Family (5) or 33% if Public Assistance (6), 25% i Prior Incarceration (No 88, Yes 43) Residential Situation [100% if Cohabiting (2), 76% if With Family 16% if Alone (19), 12.5% if Other (	V .428 Other ( f No Inc G373 V .327 (90), 4)]	.000 5), ome (1 .040 .005	60 16)] zer( 37
Amount of Total Financial Penalties: \$1-250 (20); 251-500 (34), 501	Employed (No, Yes 69) Location of Offense [High if on Street (31); Low if in Offender' <u>Average if in Auto (42)]</u> -750 (18), 751 or more (14)]	G .530 V .274 s Home (	.003 .049 11);	5Ø 41
Community Service: No (126); Yes (5)	Employment Stability (as above) Age (18-22 18, 23-27 44, 28-34 33,	G .816 G786	.ØØØ .ØØØ	5Ø 5Ø
Probation Only: No (108); Yes (23)	Cooperation with Treatment Specialist (Good 36, Poor or Mixed 6) Employment Stability (as above) PriorFel.Conv.(None 117,One 9, 2+ 5) Financial Status (as above)	G .778 G .516 G .452 G .22Ø	.Ø18 .Ø46 .ØØ5 .ØØ5	25 33 5Ø 25
Probation plus Financial Penalties Only: No (57); Yes (74)	Cooperation With Treatment Specialist (as above) Drugs (No Problem 117, Possible Prob.7 Employment Stability (as above) Employed (No 31, Yes 90) Treatment Specialist's Prognosis (Favorable 27, Mixed or Unfavorable Financial Status (as above) Monthly Income (as above) Monthly Income (as above) Occupation (as above) Source of Income [66% if Earnings (92), 40% if Family (5) or Other (5 33% if Public Assistance(6) and 19% Residential Situation [100% if Cohabiting (2), 62% if With Family 47% if Alone (19), and None if Othe	G818 ) G792 G743 G.704 G553 10) G553 G.549 G.408 V.340 ), if No I: V.340 (92), r (8)	.021 .000 .000 .000 .000 .000 .000 .003 ncome .003	50 2er 2er 25 25 2er 50 (16 52

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Table IE1, Sheet	4 Penalty Predictors for Indecent	Exposur	e	
Penalties	Predictors	Strength	p. %<5E	F
Jail (with or without probation) Without Any Financial Penalty: No (109); Yes (22)	Drugs (as above) Employed (No 31, Yes 90) Employment Stability (as above) Monthly Income (as above) Occupation (as above) Prior Detention or Incarceration (No 88, Yes 43) Residential Situation [75% if Other (8), 26% if Alone (19), 11% if With None if Cohabiting (2)] Source of Income [50% if Public Assistance (6), 44% if No Income (1 40% if Family (5) or Other (5), 8% Debts (None 7, Reasonable 86, Excessive 16)	G .881 G791 G .654 G638 G581 G .502 V .432 h Family V .424 L9), if Earni G .185	.000 2 .000 ze .003 3 .001 5 .019 2 .017 ze .000 5 (90), .000 7 .000 7 .ngs (92) .008 3	5 3 0 5 r 0 0 1 3
Probation plus Jail plus Financial Penalty: No (119); Yes (12)	Relationship to Audience (Victims) [29% if Neighbor or Acquaintance (1 6% if Stranger (111)] Age and Sex of Audience (Victims) [21% if Teenage or Younger Girls (3 6% if Mixed Gender (34); 4% if Adult Women or Age Not Indic None if Males (4)]	V .269 17), V .264 38), cated (53	.ØØ2 2 .Ø29 6	2

## Table IE2 SEPARATE PREDICTORS OF RECIDIVISM FOR INDECENT EXPOSURE CASES IN FOUR PENALTY GROUPS

Recidivism Indicators	Predictors (Ranked by Strength of Relationship)	Strength of Rela- tionship*	p. by Chi Square	୫<5 EF **
A. <u>Sentenced</u> t	o Probation Only (23 cases)			
Most Serious Postrelease Arrest or Conviction: Nor	Education ( <h.s. 7,="" 8,h.s.="">H.S. 6) Prior Fel. Arr.(None 18, One 3, 2+ 2) <u>No.Times Married(None 9, One 11, 2+ 2</u> Ne (19); Misdemeanor Conviction (4)</h.s.>	G 1.00 ) G .727 2) G .551	.Ø13 .ØØ5 .ØØ1	5Ø 83 66
Postrelease Incarceration: No (20); Yes (3)	Prior Fel. Conv. (None 18, One 5) Prior Fel. Arr. (None 18, One 3, 2+ 2 No.Times Married(None 9, One 11, 2+ 2 No. of Children (None 11, One 5, 2+ 5 Prior Detention/Incarc. (No 15, Yes 4 Health (Good 17, Fair or Poor 5)	G 1.00 2) G 1.00 2) G 1.00 5) G 1.00 8) G 1.00 G .829	.000 .000 .001 .004 .011 .051	75 83 66 83 5Ø 75
Probation Violation: None (17): Violated but Not Revoked (4); None Revoked [No informa- tion on 2}	<pre>Employed (No 7, Yes 14) Prior Fel. Arr. (None 17, One 3, 2+ 2) Prior Fel. Conv. (None 17, One 5) No. of Children (None 11, One 11,2+ 2) Marital Status [75% violated but not revoked if Separated or Divorced Single (8); None of 9 Married prof Source of Income [75% Violated but not Revoked if No Income (4) and None with other sources of income</pre>	G814 2) G.750 G.731 5) G.714 V.706 (4) and 12 Dationers) V.694 7% if Earn: violated]	.049 .023 .021 .032 .005 .5% if .039 ings (14	5Ø 88 83 66 9Ø 1);

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Indicators Predictors Strength p. %<5F B. <u>Sentenced to Probation plus Financial Penalties</u> (74 cases) Most Serious Prior Fel. Arr. (None 63, One 5, 2+ 6) G .680 .003 7	F					
B. <u>Sentenced to Probation plus Financial Penalties</u> (74 cases) Most Serious Prior Fel. Arr. (None 63, One 5, 2+ 6) G .680 .003 7						
Most Serious Prior Fel. Arr. (None 63, One 5, 2+ 6) G .680 .003 7						
Postrelease Arrest orPrior Probation (No 44, Yes 30)G .418 .0397Arrest orPrior Misd.Conv.(None 41,One 15, 2+ 18)G .398 .0047Conviction:Race [High if Hispanic (22); Low ifV .287 .033None (62);Black (3) or Other (1); Average if White (48)]Misd.Arrest(3); Prior Misd.Arr. (None 36,One 13, 2+ 25)G .252 .0317Misd.Conv.(7);Prognosis by Treatment SpecialistG .250 .037Felony[High if Favorable (18); Low if Mixed or Unfavorable(3)Conviction(2)Debts (None 2, Reasonable53, Excessive 6) G173 .019Employment Stability (Good 55, G .101 .0487Fair 7, Poor 2)	5557 53135					
Postrelease       Prior Fel. Arr.(None 63, One 5, 2+ 6)       G .881       .000       50         Incarceration:       Prior Fel.Conv.(None 67, One 3, 2+ 4)       G .881       .000       66         No (66);       Prior Detention/Incarc. (No 54, Yes 20)G .700       .017       25         Yes (8)       Age at 1st Arrest (16-17 3, G688       .007       62         No (20)       Prior Probation (No 44, Yes 30)       G .680       .036       50         Race [100% if Other (1), 12.5% if       V .361       .022       62         White (48), 5% if Hispanic (22), None if Black (3)]       .017       .017						
Probation       Education ( <h.s. 16,="" 25,="" h.s.="">H.S. 27)G506       .033       66         Violation:       Prior Fel.Conv.(None 65, One 3, 2+ 4)       G.437       .001       66         No (66);       Debts(None 2,Reasonable 53,Excessive 5)G.339       .009       66         Violated but       Race [High if Black (3) or       V.339       .011       66         not Revoked       Hispanic (21) or Other (1); Low if White (47)]       13);       Alcohol (No Problem 61,Possible Prob.7)G.293       .013       50         Revoked (10)       Prior Conviction (No 38, Yes 34)       G.142       .046       2er</h.s.>						
C. <u>Sentenced to Jail (with or without probation) and No Financial</u> <u>Penalties</u> (22 cases)						
Postrelease Race [100% if Black (2), 17% if V .581 .029 83 Incarceration: Hispanic (6), 15% if White (13)] No (17); Yes (5)	4					
Postrelease <u>Drugs (No Problem 16, Possible Prob. 5) G 1.00</u> .008 75 Recurrence of Indecent Exposure (in 2-year followup):None (20); Some (2	- · ·					
D. <u>Sentenced to Probation plus Jail plus Financial Penalties</u> (12 cases	)					
ProbationOffensive Act (44% revoked ifV.751.00988Violation:Exposer Was Masturbating (9): None Revoked ifNone (7);Exposer Was Displaying a Penis Erection (1) orViolated butDisplaying Penis Without Erection Reported (2)]Not Revoked (1); Revoked (4)						