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STATE OF CALIFORNIA

Governor's Office of Emergency Services

LAW ENFORCEMENT DIVISION

**Catastrophic Earthquake
Identification Card
Program**



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George Deukmejian
Governor

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TABLE OF CONTENTS

Credits

Introduction	page 1
Card Specifications	2
Safety Equipment	3
How to Participate in the Program	4
Special Requirements for Defense Industry	5
Legal Considerations	5

Steps to Participate in Earthquake ID Card Program	Attachment 1
Camera Ready ID Card blanks	Attachment 2
Rational for Recommended Use of Safety Equipment	Attachment 3
Critical Industry Groups	Attachment 4
A. Banking and Finance	
B. Petroleum and Chemical	
C. Food Industry	
D. Private Utilities	
E. Defense Industry	

CATASTROPHIC EARTHQUAKE IDENTIFICATION CARD PROGRAM

INTRODUCTION

According to the California State Geologist, a catastrophic earthquake of 8.3 magnitude is likely to strike our state within the next twenty years. This catastrophic event will affect a population of several million people and severely impact private industry. Depending upon the time of day or night, this earthquake could kill between 3,000 and 14,000 people, and cause between 12,000 and 55,000 to require hospitalization. An earthquake of this magnitude will place an unprecedented demand upon government institutions, utilities, businesses, individuals, and society in general.

Members of the Law Enforcement and Security Committee of the Governor's Earthquake Task Force have determined that a disaster of this size will require a total mobilization of local law enforcement and at least a partial deployment of state military forces. Devastated areas will be cleared of any unauthorized personnel, and security perimeters and roadblocks will be established. Permission to enter or remain within controlled areas will be discretionary, and will only be granted to persons who have the proper identification and can provide officials with a valid reason for entry. Establishing the validity of such requests will be a lengthy and time consuming process. However, certain industries will require immediate access to their impacted facilities in order to initiate emergency response procedures. Likewise, industries whose function can be beneficial to recovery efforts will necessitate swift access.

The Catastrophic Earthquake Identification Card Program (C.E.I.C.) was designed to allow priority access to private industry recovery teams representing businesses and organizations directly involved with or related to the following five critical industry groups:

1. Banking and finance
2. Petroleum and chemical industries
3. Food industry
4. Private utilities
5. Defense industry*

The intent of this card is to expedite entry through cordoned areas and allow the bearer to remain within the impacted area on company premises for purposes of engaging in recovery operations.

* Program approvals will be withheld until DOD establishes their authorization criteria.

CARD SPECIFICATIONS

1. The C.E.I.C. must be reproduced exactly as depicted in this package.
2. Use durable paper stock (white with black ink).
3. The dimensions of the card are 2 1/4 inches by 3 3/4 inches.
4. The person designated as the "Issuing Authority" shall insure that all the information on the card is correct and completely filled out, and that the recipient is completely familiar with the constraints written on the back of the card. Each card must contain the following information:
 - the team member's full name
 - home address
 - city and zip code
 - eye color
 - height
 - weight
 - date of birth
 - drivers license number
 - social security number
 - team member's company title
 - blood type
 - any special medical problems
5. Prior to lamination, the calendar year shall be stamped diagonally across the I.D. portion of the card; as depicted in this package. A rubber stamp with background ink should be used. Cards issued in 1987 may be stamped 1988.
6. The team member's photo should be affixed to the left front portion of the card.
7. The "Issuing Authority" designated by the company is required to sign the front and back of each I.D. card, and the bearer must also sign the back of the card.
8. For program control purposes, issuing agencies or companies may wish to consider assigning sequential numbers on cards issued.
9. Laminate the card.

SAFETY EQUIPMENT

In addition to the C.E.I.C., it is recommended that recovery team members be issued a hard-hat and vest. In certain law enforcement jurisdictions, access may be denied to the bearer of the card if the safety hat and vest are not worn. The vest and hard-hat will provide for quick, visible identification of recovery team members by law enforcement personnel. Additionally, sections of the California Labor Codes provide guidelines specific to safety devices and safeguards required in the work environment.

1. The safety vest should be "international orange".
2. It should bear the name of your organization and the words "Emergency Response Team", "Emergency Recovery Team", or similar description.
3. Any O.S.H.A. approved helmet or headgear is acceptable.
4. Color for headgear is optional.
5. Headgear should bear the name of your organization.

ISSUING AUTHORITY

Each company should designate one individual to serve as administrator of the I.D. card program. The Issuing Authority is responsible for:

1. Issuing cards and equipment to "key" people.
2. Keeping and updating annually a roster of participants in the C.E.I.C. program.
3. Ensuring all the information contained on the cards is correct.
4. Ensuring all key personnel know the conditions and limitations of the card.
5. Retrieval of cards from terminated employees. Personnel who terminate their service with your organization must be required to turn in their cards and equipment.
6. Reissuing cards at the end of each calendar year. This will give the Issuing Authority an opportunity to re-evaluate the recovery team roster and will also invalidate lost or stolen cards.

7. Working with OES' C.E.I.C. Program Coordinator to regulate and improve the overall program.

It is the responsibility of each critical industry organization to pre-identify recovery team members who possess the expertise and authority necessary for recovery of their organization. Subsequently, C.E.I.C.'s and appropriate safety garments should be issued. This vital recovery team program should be clearly delineated in the organization's emergency plan.

Each private sector organization falling within the category of a critical industry group is expected to bear the cost of preparing, duplicating, distributing, and maintaining their respective C.E.I.C. Program. The attached examples must be duplicated exactly in order for the organization to participate in this program. Any deviation from the examples may result in the program being invalidated for the issuing organization.

How to Participate in the Program

As shown in the accompanying graphic, there are a few simple steps involved in participation. These are:

1. Send a letter of inquiry to OES, which will result in OES sending an information packet containing the latest program requirements. [This is the document OES would send.] If that document is already in your files, so indicate, and note which edition you have.
2. Send a formal request to OES. This request must contain key points, as listed below:
 - a. Indication that the organization has and understands the latest program guidelines.
 - b. An expressed desire to voluntarily participate in the program, and follow the program guidelines.
 - c. A clear description of how the organization qualifies for participation. [Key industries listing]
 - d. A clear description of how the organization will manage their participation.
 - e. The name of a contact individual in the organization responsible for their participation.
 - f. An approximate number of employees in that organization or division, and an approximate number of employees they intend to issue cards to.

This request should come in the form of a letter, on company letterhead. This should be directed to:

CEIC Coordinator
OES Law Enforcement Division
2800 Meadowview Road
Sacramento, CA 95832

3. OES will evaluate the request and, if it appears to conform to program guidelines, they will send an approval letter to the individual designated in the original request.

The firm then proceeds with implementation of the program. No further contact with OES is needed unless the firm plans to alter the terms of their original letter of intent.

Local programs are, however, subject to an evaluation audit by OES at any time. This review is designed to ensure that programs are being operated in full accordance with established guidelines.

Special Requirements for Defense Industry

OES intends to make the CEIC Program available to key organizations in the defense industry. Participation requests from such firms are being held, however, due to a **delay in obtaining certain decisions from the Department of Defense**. Clearly, DOD should be the site of decisions as to which defense industries constitute "key" firms, as related to the national security of the United States. Absent delineation of such criteria by DOD [DCASR/DLA/AFPRO/NAVPRO], OES must withhold approval from defense firms requesting participation in the program. [Current OES policy as of January 1990.]

LEGAL CONSIDERATIONS

The C.E.I.C. should be used only in the event of a catastrophic earthquake.

Misuse of the C.E.I.C. may result in the arrest and prosecution of the bearer under Penal Code Sections 409.5 and 148.

Penal Code, Section 409.5, reads in part that "whenever a menace to the public health or safety is created by a calamity such as flood, storm, fire, earthquake . . . officers of the California Highway Patrol, Police Departments or Sheriff's Office, any officer or employee of the Department of Forestry, designated a peace officer . . . may close the area where the menace exists for the duration thereof . . . to any and all persons not authorized by such officer to remain within the closed area." Furthermore, . . . "any unauthorized person who

willfully and knowingly enters an area closed pursuant" to the above subdivision, "and who willfully remains within such area after receiving notice to evacuate or leave, shall be guilty of a misdemeanor."

Penal Code, Section 148, reads in part that "every person who willfully resists, delays or obstructs any public officer, in the discharge or attempt to discharge any duty of his office, when no other punishment is prescribed, is punishable by a fine not exceeding one thousand dollars, or by imprisonment in a county jail not exceeding one year, or by both such fine and imprisonment."

Additionally, it should be noted that, on behalf of the law enforcement community, OES has control of the C.E.I.C. Program. If the C.E.I.C. were to be abused or become too burdensome, law enforcement agencies may invalidate the card or cancel the procedures implemented in conjunction with this program.

**CATASTROPHIC EARTHQUAKE
ID CARD PROGRAM**

Governor's Office of Emergency Services

**STEPS TO
PARTICIPATION
IN
EARTHQUAKE ID CARD
PROGRAM**

- _____ **Inquiry to OES**
- _____ **OES Sends Information Packet**
- _____ **Request Letter to OES**
- _____ **OES Sends Approval Letter**
- _____ **Firm Proceeds**
- _____ **[Subject to OES Audit]**

Attachment 2

A. Front of Catastrophic Earthquake Identification Card, "camera ready."

Earthquake Emergency Identification			
Name			
Address			
City			Zip
Eyes	Weight	Height	D.O.B.
Driver's License No.			
Social Security No.			
Company Name			
Company Title			
Blood Type	Issuing Authority		
Special Medical Problems			

B. Reverse side of Catastrophic Earthquake Identification Card, "camera ready."

Conditions of Possession and Use

1. This identification shall be used *only in the event of a major catastrophic earthquake.*
2. This identification will allow the bearer to enter and remain on company premises for the purpose of engaging in recovery activities.
3. Misuse of this identification may result in the arrest and prosecution of the bearer. (California Penal Code Sections 409.5 and 148)
4. The issuing authority and the bearer of this card may be held liable for any acts resulting from the use or misuse of this identification.

I fully understand and accept the foregoing conditions governing the use of this identification.

Signature of Bearer
Signature of Issuing Authority

Attachment 3

RATIONALE FOR RECOMMENDED USE OF SAFETY EQUIPMENT

In determining the necessity for issuance of the aforementioned safety equipment (vest and hard-hat), companies should consider the following aspects:

1. The safety and well-being of their team members.
2. The possibility of restricted access in some law enforcement jurisdictions.
3. Statutes and codes governing work environments.

Listed below are excerpts from the California Labor Code, which may provide additional insight for participating companies and organizations:

§6306. "Safe", "Safety" and "Health": "Safety device" & "safeguard"

- (a) "Safe", "safety" and "health" as applied to an employment or a place of employment means such freedom from danger to the life, safety, or health of employees as the nature of the employment reasonably permits.
- (b) "Safety device" and "safeguard" shall be given a broad interpretation so as to include any practicable method to mitigating or preventing a specific danger, including the danger of exposure to potentially injurious levels of ionizing radiation or potentially injurious quantities of radioactive materials.

§6400. Safe employment and place

Every employer shall furnish employment and a place of employment which are safe and healthful for the employees therein.

§6401. Safety devices and safeguards: duty to furnish

Every employer shall furnish and use safety devices and safeguards, and shall adopt and use practices, means, methods, operations, and processes which are reasonably adequate to render such employment and place of employment safe and healthful. Every employer shall do every other thing reasonably necessary to protect the life, safety, and health of employees.

§6402. Requiring or permitting employee to be in unsafe place

No employer shall require or permit any employee to go or be in any employment or place of employment which is not safe and healthful.

§6403. Safety devices and safeguards: Failure to provide

No employer shall fail or neglect:

- (a) To provide and use safety devices and safeguards reasonably adequate to render the employment and place of employment safe.
- (b) To adopt and use methods and processes reasonably adequate to render the employment and place of employment safe.
- (c) To do every other thing reasonably necessary to protect the life, safety, and health of employees.

§6404. Occupancy or maintenance of unsafe place

No employee shall occupy or maintain any place of employment that is not safe and healthful.

CRITICAL INDUSTRY GROUPS

A. BANKING AND FINANCE

1. Chartered Banks
2. Savings and Loans
3. Insurance Companies
4. Check Clearing Houses
5. Credit Unions
6. Armored Transportation Companies
7. Financial Courier Services
8. Securities Firms

B. PETROLEUM AND CHEMICAL

1. Oil Companies - inclusive of:
 - a. Refineries
 - b. Storage Facilities
 - c. Pumping Facilities
 - d. Wholesale Distribution Sites
2. Major Chemical Distribution Sites
3. Major Chemical Production Sites
4. Companies that store:
 - a. Toxics
 - b. Corrosives
 - c. Combustibles
 - d. Radioactive Materials

C. FOOD INDUSTRY

1. Major Food Chain Warehouses
2. Major Food Wholesale Warehouses
3. Major Food Wholesale Distributors
4. Major Food Producers
5. Bottled Water Distributors

D. PRIVATE UTILITIES

1. Private Gas and Electric Companies
2. Private Water Utilities
3. Telecommunications Facilities
4. Microwave Facilities
5. Broadcast Facilities Associated with the Emergency Broadcasting System (EBS)

E. DEFENSE INDUSTRY**

- 1. Prime Contractors**
- 2. Subcontractors, Vendors and Suppliers**

**** See Special Requirements for participation guidelines.**