



THE 1990 JAIL REPORT:

MINORS DETAINED IN CALIFORNIA

JAILS AND LOCKUPS IN 1990

134971

U.S. Department of Justice
National Institute of Justice

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**State of California
Department of the Youth Authority
Research Division
November 1991**

STATE OF CALIFORNIA

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MINORS IN JAILS AND LOCKUPS
1990 Monitoring Report

Highlights

Annual Survey

- The 1990 Annual Survey of Minors in Jails and Lockups was distributed to 560 law enforcement agencies. The response rate was 100%.
- Of agencies surveyed, 306 (55%) reported that they placed one or more minors in secure confinement during 1990.

Monthly Reporting System

- Monthly reports submitted by these agencies indicated that 49,660 minors were securely confined during 1990. There were 50,636 such confinements in 1989.
- Of the 1990 confinements, 49,070 were securely confined for less than 6 hours, 404 were held between 6 and 24 hours, and 186 were held over 24 hours. Of those held over 24 hours, 182 were confined by order of the court.
- From 1984 to 1990, the number of minors confined between 6 and 24 hours dropped from 11,249 to 404. The number of agencies that confined minors from 6 to 24 hours decreased from 80 to 71.
- During the same period, confinements over 24 hours dropped 62%, from 485 to 186.

MINORS IN JAILS AND LOCKUPS
1990 Monitoring Report

This annual monitoring report contains information on the number of minors 17 years or younger placed in secure confinement conditions in California law enforcement facilities during calendar year 1990. The Department of the Youth Authority is authorized to collect data on such confinements by various sections of the State Welfare and Institutions Code: 207.1, 209 (b) and (c), and 1752.7. In addition, regulations of the Federal Office of Juvenile Justice and Delinquency Prevention (OJJDP) require that each state adequately monitor the population of minors in jails and other detention facilities and that the results of such monitoring be reported annually to OJJDP.

There are further reasons for the collection of law enforcement monitoring data. The Welfare and Institutions (W&I) Code directs the Youth Authority to inspect or certify facilities that confine minors in order to ascertain that confinement standards have been met. The monitoring system is the method by which such facilities are identified.

Furthermore, these data published by the Youth Authority represent the only information available on the number of minors confined in law enforcement facilities. Lastly, it is hoped that the information contained in these reports will be useful to local agencies in planning and assessing detention needs for juveniles.

Legislation Affecting Secure Confinement of Minors

On January 1, 1987, Senate Bill 1637 made several additions and revisions to the Welfare and Institutions Code.¹ Among the additions was Section 207.1,

¹Senate Bill 1637 (Chapter 1271), Statutes of 1986, amended W&I Code Sections 206, 207, 209, and 707.1. The following sections were added: 207.1, 209(b), 209(c), and 210.2.

which prohibits the use of adult jails for the confinement of a minor, unless the minor is 16 or 17 years old and has been remanded to adult court for proceedings on a serious or violent felony (W&I Code 707(b)). Lockups (defined separately from jails—see below) may be used for temporary confinement of a minor—not to exceed 6 hours—if all of the following conditions are met: The minor is:

1. 14 years or older;
2. charged with a law violation (W&I 602);
3. a "serious security risk of harm to self and others."

The W&I Code stipulates that agencies that securely confine minors are required to maintain some form of log describing each confinement and to report such confinements to the Youth Authority. To assist agencies, the Youth Authority provided an example of a log that might be used to satisfy this requirement (see Appendix A).

Role of the Youth Authority

Existing legislation requires that the Youth Authority inspect any facility that reported holding one or more minors in excess of 24 hours. The 1987 legislation directed the Youth Authority to carry out the following additional tasks:

1. advise each law enforcement agency as to the provisions of SB 1637;
2. provide, upon request, technical assistance to develop alternatives to the use of jails and lockups for the confinement of minors;
3. inspect any jail or lockup that reported holding minors for any length of time in 1984 or 1985 to determine if it is an appropriate place to securely confine minors.

Annually, each jail and lockup that confines or plans to confine minors shall certify that the facility conforms with standards for the confinement of minors. The Youth Authority may then inspect any facility it has reason to believe may not be in compliance with standards. Lack of compliance would include holding a minor in secure confinement in excess of the allowable six hours. If it is found that a facility is not being operated in conformance with standards, the Youth Authority may make such an announcement and give the facility 60 days to achieve compliance. If compliance is not achieved, the Department may decertify the facility for the secure detention of minors (i.e., prohibit such detention) until such time that re-inspection determines that the conditions that rendered the facility unsuitable have been remedied and the facility now meets all requirements of the law.

Monitoring System

Enactment of SB 1637 required the Youth Authority to develop an appropriate data monitoring system designed to obtain the following information:

1. Identification of law enforcement facilities that securely confine minors for any length of time.
2. Type of youths confined (W&I 602 or 707).
3. Length of confinement.
4. Type of facility (i.e., jail or lockup).

The data monitoring system developed by the Youth Authority uses two separate reporting forms: the Annual Survey of Jails and Lockups (Appendix B) and the Monthly Report on the Secure Confinement of Minors in Jails or Lockups (Appendix C).

Annual survey. During the first week of January, an annual survey is mailed to all law enforcement agencies in the state. Recipients include

sheriff departments (county jails and substations) and police departments (stations and precincts). Each detention location is counted separately. For instance, when surveys are mailed to the San Diego City Police Department, they are sent to a headquarters agency and each of six local stations or precincts.

The purpose of the survey is to identify those agencies that securely confined minors during the preceding year. The survey asks whether or not minors had been securely confined and, if so, what was the maximum length of confinement: (1) 6 hours or less, (2) more than 6 but not over 24 hours, or (3) over 24 hours.

Monthly report. Those agencies identified as having securely confined one or more minors in the survey year are required to submit monthly reports during the subsequent year, even for months in which no minors were confined.

Definitions

Type of facility. W&I Code 207.1(i) provides the following definitions for type of facility:

Jail - Any building which contains a locked facility, the purpose of which is to detain (1) adults charged with violations of criminal law pending trial or (2) adult offenders sentenced for less than one year.

Lockup - Any locked room or secure enclosure in a law enforcement agency which is primarily for the temporary confinement of adults upon arrest.

For purposes of monitoring, any agency not classified as a jail, but which securely confines minors, will be considered a lockup.

Secure confinement. W&I Code 207.1 does not contain an explicit definition of secure confinement. However, the code implicitly defines such confinement as occurring when a minor is securely held, even if only temporarily, by a law enforcement agency. Prior to the implementation of SB 1637, the Youth

Authority and an advisory committee containing several law enforcement members developed a mutually comprehensible definition of secure confinement. After undergoing further revisions and refinements, the following definition evolved and has been incorporated for use in the Youth Authority's monitoring system:

Secure confinement occurs when a minor is either (1) detained in a jail or (2) locked in a room/enclosure and/or secured to a cuffing rail or other stationary object while in custody in a law enforcement facility.

This definition is consistent with the purpose of the monitoring system and the monthly reports, which is to obtain a count of youths securely confined by law enforcement agencies.

1990 Annual Survey

Table 1 shows the number of agencies included in the 1990 annual survey. Of the 560 agencies surveyed, 306 reported holding one or more minors. The majority (n=226) only confined minors for six hours or less. Of the remainder, 71 agencies sometimes confined a minor for more than six hours (but less than 24). Nine agencies held a minor for more than 24 hours.

Table 1 also indicates how many sheriff and police agencies confined minors. Of the 172 county jails and stations known to be operated by sheriffs' departments, 44 (26%) reported holding minors. Of the 388 police department facilities, 262 (68%) reported holding minors.

Type of facilities surveyed. Each law enforcement agency that securely confines minors is classified as either a jail or a lockup, as defined earlier. The only facilities that may confine youths over 24 hours are jails (and youths must be WIC 707(b) cases). Other minors may be temporarily

TABLE 1
Results of 1990 Annual Survey of
Law Enforcement Agencies

Survey Response	No. of Agencies		
	Total	Sheriff	Police
TOTAL SURVEYS DISTRIBUTED	560	172	388
Did Not Hold Minors	254	128	126
REPORTED HOLDING MINORS	306	44	262
6 Hours or Less Only	226	25	201
Over 6 But Under 24 Hrs.	71	12	59
Over 24 Hours	9	7	2

confined in lockups (never in jails), but not for more than six hours.² The Youth Authority has attempted to determine appropriate classifications for all law enforcement facilities, based on information supplied by the agencies.

Length of confinement. Table 2 shows that of the 306 law enforcement agencies that reported holding one or more minors during 1990, 226 of them held minors only for 6 hours or less. Nine agencies confined minors for more than 24 hours. These nine agencies are listed in Appendix D.

There were 71 agencies that held one or more minors for more than 6 but less than 24 hours. When the monitoring system detects instances of these confinements over 6 hours, the law enforcement agency is scheduled to be contacted by one of the following government entities: the federal Office of Juvenile Justice and Delinquency Prevention, the state Office of Criminal Justice Planning, or the Youth Authority's Prevention and Community

²The law (SB 236) allowed counties with no juvenile halls (and an offshore facility) to request an exemption from the provisions of SB 1637 through July 1, 1990.

Corrections unit. A determination is made of the reason for the confinements of more than 6 hours. The law enforcement agency is assisted in developing processing methods for juvenile arrestees that do not exceed 6 hours. The subsequent monthly monitoring reports of the involved agencies are periodically reviewed to determine if there is a termination of confinements over 6 hours.

TABLE 2

Number of Agencies That Confined Minors During 1990,
by Type of Facility and Length of Confinement

Maximum Length of Confinement	No. and Type of Facility		
	Total	Jails	Lockups
6 Hours or Less	226	1	225
Over 6 But Under 24 Hrs.	71	0	71
Over 24 Hours	9	7	2
TOTAL	306	8	298

Number of Minors in Secure Confinement

During 1990, the annual survey indicated that 306 law enforcement agencies had placed one or more minors in temporary secure confinement. These agencies are listed in Appendix E. The list shows the number of minors confined and the lengths of confinement time.

Table 3 shows that a total of 49,660 minors were securely confined. Of this number, 49,070 (98.8%) were held for periods of six hours or less. In fact, many agencies have indicated that their policy is to process and release or transfer minors in less than four hours (and some policies direct a maximum of two hours).

There were 404 minors held over six but less than 24 hours in 71 facilities. In 33 of these facilities, only one or two minors were held over six hours. There were 186 minors held in excess of 24 hours (up from 112 in 1989). Of these, nearly all (n=182) were identified as being confined in conjunction with a court order.

TABLE 3

Number of Minors Placed in Secure Confinement
by Police and Sheriff Agencies in 1990

Length of Confinement	Total Minors	Type of Agency	
		Police	Sheriff
TOTAL	49,660	43,915	5,745
6 Hrs. or Less	49,070	43,560	5,510
Over 6 But Under 24 Hrs.	404	353	51
Over 24 Hrs.	186	2	184

Number of Minors Placed in Secure Confinement
by Type of Facility in 1990

Length of Confinement	Total Minors	Type of Facility	
		Jail	Lockup
TOTAL	49,660	191	49,469
6 Hrs. or Less	49,070	3	49,067
Over 6 But Under 24 Hrs.	404	4	400
Over 24 Hrs.	186	184	2

Changes in Number of Minors in Secure Confinement

Although the Youth Authority began monitoring jails and lockups as early as 1976, mid-1987 marked the beginning of the current system which counts confinements of less than 6 hours as well as over 6 and over 24 hours. Therefore, 1988 was the first year complete data were available on total number of minors in confinement for any length of time. Data on total reported confinements are shown in Table 4 for 1988, 1989, and 1990.

TABLE 4
Number of Minors Confined for Any Time
in 1988, 1989, and 1990

	1988	1989	1990
No. of Agencies Surveyed	534	555	560
No. of Agencies Reporting Secure Confinement	286	301	306
No. of Minors Confined for Any Length of Time	51,669	50,636	49,660

The number of confined minors has decreased only a fraction each year, going from 51,669 in 1988 to 49,660 in 1990.

However, in considering these figures, it must be taken into account that the accuracy and comprehensiveness of the reporting system is continually changing and improving. The following factors influence the monitoring of numbers:

- agencies not reporting in the past are added to the system
- police departments disband and contract for services with a sheriff's department
- agencies, made aware of reporting requirements, begin reporting for the first time
- agencies develop prohibitions or alternatives to confinement of minors, and they cease reporting

- agencies underreport numbers because of a misunderstanding of what constitutes secure confinement
- agencies overreport numbers for the same reason as above.

In 1989, 28 agencies were added to the monitoring list. It was determined that these agencies had confined minors in 1988 but had not reported the numbers. Likewise, in 1990 an additional 18 agencies were added that had not previously reported. Adding in the current year confinements by these agencies would serve to make the figures in Table 4 underestimates of the actual annual decrease in confinements.

Since 1984, data have been collected on confinements of more than six hours. These data are shown in Table 5. The number of confinements of 6 to 24 hours decreased from 11,249 in 1984 to 636 in 1987, the year SB 1637 became effective. The number decreased to 562 in 1988, to 534 in 1989, and to 404 in 1990. Confinements over 24 hours have decreased from 485 in 1984 to 186 in

TABLE 5

Number of Minors Confined 6 to 24 Hours
and Over 24 Hours, 1984 to 1990

Year	6 to 24 Hours		Over 24 Hours		
	No. of Agencies	No. of Minors	No. of Agencies	No. of Minors	W&I 707(b) Cases Included
1984	80	11,249	29	485	N/A
1985	75	9,995	27	315	N/A
1986	74	7,691	20	190	N/A
1987	51	636	9*	114	81
1988	76	562	9*	168	133
1989	63	534	9	112	87
1990	71	404	9	186	182

*Includes one agency which did not submit monthly reports enumerating confinements over 24 hours.

1990. All but four of the 186 minors held in jail over 24 hours were held under W&I Section 707(b). Appendix D lists those agencies that confined minors for more than 24 hours during 1988, 1989, and 1990.

Appendix E shows the number of secure confinements reported by each agency in 1989 and 1990, and the number in 1990 held over 6 and over 24 hours.

Conclusions

The monitoring system developed by the Youth Authority in response to SB 1637 seems to be operating efficiently. Accuracy of the reporting system is continually improving. Since passage of SB 1637, frequent contacts between Youth Authority and law enforcement staff have served to remove much misconception and erroneous reporting. The Youth Authority's Prevention and Community Corrections Branch staff have worked with local agencies to reduce inappropriate confinements of minors and to improve their systems for reporting to the Youth Authority. The Office of Juvenile Justice and Delinquency Prevention has conducted an audit of a selected number of law enforcement agencies and other detention facilities. These efforts should add to the accuracy of the system.

The data for 1990 indicate that just under 50,000 minors were securely confined in law enforcement facilities during the year. This figure is about half the 100,000-plus confinements that were recorded by the Youth Authority's monitoring system each year from 1976 to 1982. The numbers confined over 6 hours decreased from over 11,000 in 1984 to 404 in 1990. Those held over 24 hours decreased from 485 in 1984 to 186 in the current year. The number of minors placed in county jails and other sheriffs' facilities has been reduced from nearly 27,000 in 1981 to 5,745 in 1990.

The data confirm that fewer minors are now being securely confined in sheriff and police facilities. Credit should be given to law enforcement for changing old or established practices and developing new policies and procedures in the handling of minors. The activities of monitoring agencies have contributed to these changes, and the present data monitoring system has clearly documented the decreasing numbers.

JUVENILE CONFINEMENT LOG

Section 207.1(d)(6) W&I Code requires that a log or written record be maintained by each law enforcement agency that holds one or more juveniles in-secure confinement for any period of time.

This log is to assist you in maintaining information on juveniles placed in secure detention or non-secure custody. At the end of each month, only the entries of secure confinements on the log should be tallied and entered on the monthly Report on the Secure Confinement of Juveniles in Jails and Lockups. This form is for optional local use and submission to the Youth Authority is not required. However, it may be useful in complying with requirements of Section 207.1(d)(6) W&I Code.

If you have any questions, contact the CYA Data Section at (916) 427-4832.

INSTRUCTIONS

SECTION A

Confinements

Enter information for each juvenile in secure confinement for any length of time. In addition, you may also wish to record information on youths in non-secure custody. At this time only secure confinements are to be included on the pink monthly report for submission to CYA. See definition of secure confinement on the monthly report.

Reason for Confinement Codes

1. Juvenile detained following certification (remand) to adult court, W&I Code, Section 707(b).
2. Disciplinary transfer from county camp or juvenile hall.
3. CYA, detainee, hold, etc.
4. Accused of a felony crime against persons, including homicide, forcible rape, mayhem, kidnapping, aggravated assault, robbery, or extortion.
5. Accused of other felony not listed in #4.
6. Accused of misdemeanor.
7. Hold for another agency.
8. Detained for other reasons.

SECTION B

Type of Release Codes

1. Released on own recognizance.
2. Released on bail.
3. Released to parents/guardians/other.
4. Transferred to juvenile hall.
5. Transferred to other custody (jail, CYA, other).
6. Other type of release.

Department of the Youth Authority
 Research Division
 4241 Williamsborough Drive, Room 216
 Sacramento, CA 95823

Agency Name (or address label)

ANNUAL SURVEY OF JAILS AND LOCKUPS: 1990 Calendar Year
 YA 10.400 (11/90)

The State Welfare and Institutions Code authorizes the Youth Authority to conduct surveys of law enforcement agencies on the processing of minors. Instructions on reverse side.

ALL LAW ENFORCEMENT AGENCIES ARE REQUIRED TO COMPLETE THIS SURVEY—INCLUDING AGENCIES CURRENTLY REPORTING TO YA.

I. CHECK THOSE STATEMENTS THAT DESCRIBE PROCEDURES IN YOUR FACILITY DURING 1990.

- A. MINORS IN CUSTODY WERE NOT BROUGHT INTO THIS FACILITY IN 1990. If you check this box, no further statements are necessary. Sign and return this form.
- B. ONE OR MORE MINORS WERE HELD IN NONSECURE CUSTODY DURING 1990. See definition of "nonsecure custody" on reverse. Go to next statement.
- C. ONE OR MORE MINORS WERE TEMPORARILY HELD IN SECURE DETENTION DURING 1990. See definition of "secure detention" on reverse.

IF YOU CHECKED BOX C, COMPLETE SECTION II BELOW.

II. CHECK THOSE STATEMENTS THAT PERTAIN TO SECURE DETENTION IN YOUR FACILITY DURING 1990.

- A. ONE OR MORE MINORS WERE SECURELY DETAINED, BUT NONE FOR MORE THAN 6 HOURS.
- B. ONE OR MORE MINORS WERE SECURELY DETAINED FOR MORE THAN 6, BUT NOT IN EXCESS OF 24 HOURS.
- C. ONE OR MORE MINORS WERE SECURELY DETAINED IN EXCESS OF 24 HOURS.

Important Note: Those agencies that held one or more minors in secure detention for any length of time are required to submit monthly reports. See reporting requirements on reverse side.

COMMENTS:

Signature of Reporting Person	Title
Print or Type Name	Tel. No. Date
Signature of Department Head	Title

ANNUAL SURVEY OF CALIFORNIA JAILS AND LOCKUPS

INSTRUCTIONS

First, read the definitions of *nonsecure custody* and *secure detention* below. Then carefully read each statement in Section I. Check those that pertain to procedures in your facility during the preceding year.

If You Checked Box C in Section I—one or more minors held in secure detention for any period of time—complete Section II. Sign and return form.

Monthly Reporting Requirements

If you checked Box C in Section I, or any box in Section II, you are required to submit a report each month to the Youth Authority, even if no minors were held in secure detention during a given month. The report requires information on the number of minors held in secure detention and for what length of time. A supply of monthly report blanks may be obtained from the address below.

PLEASE SUBMIT YOUR COMPLETED ANNUAL SURVEY BY FEBRUARY 11, 1991 TO:

Department of the Youth Authority
Jail Data Section, Suite 216
4241 Williamsborough Drive
Sacramento, CA 95823
Telephone (916) 427-4832

DEFINITIONS

- Minor:** A person under 18 years of age.
- Jail:** Any building which contains a locked facility, the purpose of which is to detain adults charged with violations of criminal law pending trial or to hold convicted adult criminal offenders sentenced for less than one year. A minor may be securely confined in a jail only if found unfit for juvenile court for an offense listed in 707(b) WIC. (See Section 207.1(b) WIC.)
- Lockup:** Any locked room or secure enclosure under the control of a sheriff or other peace officer which is primarily for the temporary confinement of adults upon arrest. A minor may be securely confined in a lockup only as provided in Section 207.1(d) WIC.
- Nonsecure Custody:** "Nonsecure custody" means that a minor's freedom is controlled by the staff of the facility; and (1) the minor is under constant personal visual observation and supervision by staff of the law enforcement facility; (2) the minor is not locked in a room or enclosure; and (3) the minor is not physically secured to a cuffing rail or other stationary object.
- Secure Detention:** Occurs when a person is either (1) detained in a jail or (2) locked in a room/enclosure or secured to a cuffing rail or other stationary object while in custody in a law enforcement facility—for any length of time.

APPENDIX C

STATE OF CALIFORNIA
 DEPARTMENT OF THE YOUTH AUTHORITY
 MONTHLY REPORT ON THE SECURE DETENTION
 OF MINORS IN JAILS/LOCKUPS
 YA 10.402 (1/91)

Agency Name (or Address Label)

Period Covered by Report (Month and Year)

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 Agency Code (From Label)

--	--	--	--	--	--	--	--

(12)
J or L

(1-4) (6-10)

INSTRUCTIONS: Complete this form the first of each month for the preceding month. A form must be completed for each month even if no minors were securely detained that month.

- If no minors were securely detained in your facility during the month, complete only Section I, sign and return the form.
- If one or more minors were securely detained for any length of time during the month, complete Section II, sign, and return the form.

DEFINITIONS: For purposes of this report "Secure Detention" occurs when a minor (under 18) is either: (1) detained in a jail or (2) locked in a room/enclosure and/or secured to a cuffing rail or other stationary object while in custody in a law enforcement facility.

MINORS SECURELY DETAINED IN THIS FACILITY DURING THE MONTH

I Check here if **no** minors were securely confined during the month. Omit Section II, sign and return form.

II Number of Minors Securely Detained This Month:

Reason for Confinement	6 Hours or less	Over 6 But Not More Than 24 Hours	More Than 24 Hours	Total: For Any Length of Time												
WIC 602 Offense	<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(14 - 16)</p>				<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(18 - 20)</p>				<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(22 - 24)</p>				<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(26 - 28)</p>			
WIC 707(b) Remand (Unfit for Juvenile Court)	<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(30 - 32)</p>				<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(34 - 36)</p>				<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(38 - 40)</p>				<table border="1" style="width: 100%; border-collapse: collapse;"><tr><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td><td style="width: 15px; height: 15px;"></td></tr></table> <p style="text-align: center; font-size: small;">(42 - 44)</p>			

Example: If 12 minors were detained, enter

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; or if 6 minors were detained, enter

--	--	--

. If no minors were held in a category leave box blank. Add numbers across each row and enter total in last set of boxes to the right.

Signature of Reporting Person	Title
Print or Type Name	Telephone No. Date
Signature of Department Head	Title

Upon completion, please return to the address on the reverse side by the 10th of each month. For forms or information, call (916) 427-4832.

APPENDIX D

Law Enforcement Agencies That Confined Minors
for More Than 24 Hours During 1990

Agencies	No. of Minors Confined Over 24 Hours		
	W&I 602	W&I 707(b)	Total
Total	4	182	186
L.A. Co. Jail - Sybil Brand	0	4	4
L.A. Co. Jail - Hall of Justice	0	110	110
Ontario Police Dept.	1	0	1
Orange Co. Jail	0	64	64
Sacramento Co. Jail - Rio Consumnes	1	0	1
San Luis Obispo Co. Jail	0	3	3
Tehama Co. Jail	0	1	1
Tulare Co. Jail	1	0	1
Yuba City Police Dept.	1	0	1

Law Enforcement Agencies That Confined Minors for More Than 24 Hours
In 1988, 1989, and 1990

Agencies	No. of Minors Confined Over 24 Hours		
	1988	1989	1990
Total	168	112	186
Contra Costa Co. Jail	1	0	0
Del Norte Co. Jail	0	2	0
Inyo Co. Jail ^a	0	1	0
L.A. Co. Jail - Sybil Brand	21	19	4
L.A. Co. Jail - Hall of Justice	118	71	110
L.A. Co. Sheriff-Avalon Station	0	1	0
Mono Co. Jail ^a	12	2	0
Ontario Police Dept.	0	0	1
Orange Co. Jail	12	12	64
Perris Police Dept.	1	0	0
Sacramento Co. Jail - Rio Consumnes	0	2	1
San Luis Obispo Co. Jail	1	0	3
Tehama Co. Jail	0	0	1
Tulare Co. Jail	2	2	1
Yuba City Police Dept.	0	0	1

^aCounty had temporary exemption from the removal of minors in jails.

APPENDIX E

Agencies Reporting Confinement of Minors During 1990: Change in Confinements From 1989 and Maximum Length of Confinement in 1990

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
ALAMEDA COUNTY						
Alameda PD	82	85	+3	85		
Berkeley PD	639	432	-207	432		
Hayward PD	315	393	+78	393		
Livermore PD	50	93	+43	42	1	0
Newark PD	199	412	+213	412		
Oakland Youth Services	2,901*	2,817*	-84	2,816	1	0
Pleasanton PD	402	256	-146	256		
San Leandro PD	23	36	+13	36		
Union City PD	119	125	+6	125		
BUTTE COUNTY						
Chico PD	147	217	+70	215	2	
Paradise PD	99	121	+22	121		
CALAVERAS COUNTY						
County Jail	24	0	-24	0		
CONTRA COSTA COUNTY						
Antioch PD	85	150	+65	147	3	0
Brentwood PD	68	73	+5	73		
Concord PD	15	218*	+203	218		
El Cerrito PD	a	1	n/a	1		
Martinez PD	8	10	+2	10		
Moraga PD	n/a	b	n/a			
Pinole PD	172	208	+36	208		
Pittsburgh PD	13	2	-11	2		
Pleasant Hill PD	58	74	+16	74		
Walnut Creek PD	179	191	+12	191		
DEL NORTE COUNTY						
County Jail	2	0	-2	0		
EL DORADO COUNTY						
Placerville PD	a	12	n/a	12		

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
FRESNO COUNTY						
Coalinga PD	133	101	-32	100	1	0
Clovis PD	405	435	+30	430	5	0
Firebaugh PD	18	44	+26	44		
Fresno PD	543	117	-426	117		
Mendota PD	28	43	+15	43		
Reedley PD	74	68	-6	66	2	0
Selma PD	93	80	-13	80		
HUMBOLDT COUNTY						
Garberville Sheriff's Sta.	n/a	b	n/a			
Hoopla Sheriff's Station	51	23	-28	23		
^c Arcata PD	4	0	-4	0		
Eureka PD	27	49	+22	49		
Fortuna PD	5	8	+3	8		
IMPERIAL COUNTY						
Calxico PD	231	216	-15	216		
El Centro PD	136	125	-11	125		
Holtville PD	63	32	-31	32		
INYO COUNTY						
County Jail	14	1	-13	1		
Bishop PD	6	0	-6	0		
KERN COUNTY						
Arvin PD	81	106	+25	106		
Bakersfield PD	5	2	-3	2		
Bear Valley PD	n/a	b	n/a			
California City PD	n/a	b	n/a			
Delano PD	346*	10	-336	10		
^c Ridgecrest PD	22	0	-22	0		
Taft PD	56	24	-32	24		
KINGS COUNTY						
Corcoran PD	a	56	n/a	56		

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

^cCeased secure confinement of minors during 1989.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
KINGS COUNTY (Cont'd)						
Hanford PD	11	11	0	11		
Lemoore PD	82	18	-64	18		
LOS ANGELES COUNTY						
SHERIFF'S FACILITIES						
LASO Antelope Valley	42	18	-24	18		
LASO Lakewood	670	829	+159	829		
^c LASO Lennox	873*	0	-873	0		
LASO Norwalk	73	674	+601	674		
LASO San Dimas	7	2	-5	2		
LASO Sybil Brand	23	5	-18	0	1	4
LASO Lynwood	76	0	-76	0		
LASO Carson	Unk.	62	n/a	62		
LASO Hall of Justice	71	110	+39	0	0	110
LASO Industry	275	1,188	+913	1,188		
LASO Crescenta Valley	99	57	-42	55	2	0
LASO East Los Angeles	153	127	-26	116	11	0
LASO Firestone Park	177	135	-42	135		
LASO Lomita	232	189	-43	188	1	0
LASO Malibu	49	42	-7	42		
LASO Pico Rivera	403	429	+26	429		
LASO Santa Clarita Valley	54	62	+8	62		
LASO Temple City	194	445	+251	439	6	0
LASO West Hollywood	2	12	+10	10	2	0
LASO Avalon	1	4	+3	1	3	0
LASO Walnut	48	128	+80	128		
POLICE DEPTS. IN L.A. CO.						
Alhambra PD	597	28	-569	28		
Arcadia PD	118	128	+10	128		
Azusa PD	63	139	+76	135	4	0
Baldwin Park PD	n/a	b	n/a			
^d Bell PD	277	193	-84	193		

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

^cCeased secure confinement of minors during 1989.

^dFor most of 1989, Bell PD also provided confinement facilities for Cudahy PD. Separate confinement numbers were reported: 149 for Bell PD, 128 for Cudahy. Beginning in 1990, Cudahy utilized the LASO East LA Station for secure confinement of its minors.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
POLICE DEPTS. IN L.A. CO. (Cont'd)						
Bell Gardens PD	432	353	-79	353		
Beverly Hills PD	72	0	-72	0		
Burbank PD	11	9	-2	9		
Claremont PD	146	180	+34	175	5	0
Compton PD	1,356	1,096	-260	1,096		
Covina	47	22	-25	22		
Culver City PD	232	97	-135	96	1	0
Downey PD	9	13	+4	12	1	0
El Monte PD	562*	512	-50	512		
El Segundo PD	8	71	+63	71		
Gardena PD	132	155	+23	151	4	0
Glendale PD	294	243	-51	230	13	0
Glendora PD	306	15	-291	15		
Hawthorne PD	100	212	+112	197	15	0
Hermosa Beach PD	18	56	+38	56		
Huntington Park PD	69	62	-7	58	4	0
Inglewood PD	544*	505	-39	505		
Laverne PD	149*	22	-127	22		
Manhattan Beach PD	239	46	-193	46		
Maywood PD	210	123	-87	119	4	0
Monrovia PD	153	193	+40	191	2	0
Monterey Park PD	312	225	-87	216	9	0
Palos Verdes Estates PD	71	75	+4	75		
Pasadena PD	16	426	+410	426		
Pomona PD	846	736	-110	736		
Redondo Beach PD	371	174	-197	155	19	0
San Gabriel PD	450	497	+47	497		
Santa Monica PD	423	417	-6	417		
San Fernando PD	177	112	-65	112		
San Marino PD	22	39	+17	39		
Signal Hill PD	46	102	+56	101	1	0
South Gate PD	598	581	-17	512	69	0
South Pasadena PD	112	130	+18	130		
Torrance PD	221	18	-203	18		
Vernon PD	105	102	-3	92	10	0
West Covina PD	a	10	n/a	10		
Whittier PD	586	713	+127	710	3	0
LAPD Parker Center	53	123	+70	123		
LAPD Devonshire	39	85	+46	85		

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
POLICE DEPTS. IN L.A. CO.						
(Cont'd)						
LAPD Foothill	90	76	-14	76		
LAPD Harbor	338	536	+198	536		
LAPD Hollywood	177	163	-14	163		
LAPD No. Hollywood	365	330	-35	330		
LAPD 77th Street	959	1,143	+184	1,143		
LAPD Southeast LA	802	411	-391	404	7	0
LAPD Southwest Div.	207	325	+118	322	3	0
LAPD Van Nuys/Valley	31	22	-9	22		
LAPD Pacific	691	250	-441	250		
LAPD West LA	303	358	+55	357	1	0
LAPD West Valley	2	11	+9	11		
LAPD Wilshire	170	228	+58	227	1	0
LAPD Central Div.	372	352	-20	352		
LAPD Hollenbeck	689	865	+176	865		
LAPD Newton Street	1,205	1,737	+532	1,684	53	0
LAPD Northeast Div.	295	308	+13	308		
LAPD Rampart	587	1,076	+489	1,076		
LAPD South Bureau	18	12	-6	12		
MADERA COUNTY						
Chowchilla Detention Fac.	58	46	-12	46		
MARIN COUNTY						
Mill Valley PD	50	33	-17	33		
Novato PD	95	114	+19	114		
San Anselmo PD	19	33	+14	33		
San Rafael PD	26	27	+1	27		
Sausalito PD	3	7	+4	7		
Tiburon PD	30	34	+4	34		
Twin Cities PD	6	5	-1	5		
MENDOCINO COUNTY						
Fort Bragg PD	116	111	-5	111		
^C Ukiah PD	30	0	-30	0		
^C Willits PD	4	0	-4	0		
MERCED COUNTY						
Atwater PD	21	25	+4	25		
Dos Palos PD	33	43	+10	43		
Merced PD	37	14	-23	14		

^CCeased secure confinement of minors during 1989.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
MONO COUNTY						
^b County Jail	13	0	-13	0		
Mammoth Lakes PD	a	29	n/a	29		
MONTEREY COUNTY						
Carmel PD	8	11	+3	11		
Gonzales PD	24	32	+8	32		
Greenfield PD	79	67	-12	67		
King City PD	63	69	+6	69		
Marina Dept. Pub. Safety	4	13	+9	13		
Monterey PD	202	212	+10	211	1	0
Pacific Grove PD	153	103	-50	103		
Salinas PD	644	671	+27	671		
Seaside PD	217	181	-36	181		
NAPA COUNTY						
Calistoga PD	5	1	-4	1		
Napa PD	22	23	+1	23		
St. Helena PD	a	4	n/a			
NEVADA COUNTY						
Grass Valley PD	a	74	n/a	74		
ORANGE COUNTY						
County Jail	12	69	+57	2	3	64
Brea PD	55	16	-39	16		
Buena Park PD	103	223	+120	222	1	
Cypress PD	190	218	+28	218		
Fountain Valley PD	66	78	+12	76	2	0
Fullerton PD	89	161	+72	161		
Garden Grove PD	63	10	-53	10		
Huntington Beach PD	21	8	-13	8		
Irvine PD	236	233	-3	231	2	0
Laguna Beach PD	33	36	+3	35	1	0
La Habra PD	19	29	+10	29		
La Palma PD	5	17	+12	17		
Newport Beach PD	164	32	-132	31	1	0
Orange PD	237	365	+128	365		
Placentia PD	13	34	+21	24	10	0
San Clemente PD	58	114	+56	113	1	0
Santa Ana PD	152	253	+101	253		

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
ORANGE COUNTY (Cont'd)						
Seal Beach PD	131	104	-27	104		
Westminster PD	278	287	+9	281	6	0
PLACER COUNTY						
Placer SO-Tahoe	a	7	n/a	7		
Rocklin PD	12	13	+1	13		
Roseville PD	118	21	-97	21		
PLUMAS COUNTY						
County Jail	8	0	-8	0		
RIVERSIDE COUNTY						
Elsinore Sheriff's Station	141	159	+18	159		
Hemet Sheriff's Station	n/a	b	n/a			
Moreno Sheriff's Station	n/a	b	n/a			
Cathedral City PD	126	167	+41	167		
Corona PD	218	337	+119	325	12	0
Desert Hot Springs PD	52	6	-46	6		
Hemet PD	67	92	+25	80	12	0
Indio PD	138	112	-26	112		
Palm Springs PD	151	55	-96	54	1	0
Perris PD	159	e	n/a			
SACRAMENTO COUNTY						
SO - Rio Consumnes	2	1	-1	0	0	1
Folsom PD	93	89	-4	89		
Galt PD	41	58	+17	58		
Sacramento PD	309	427	+118	427		
SAN BERNARDINO COUNTY						
SO Morongo Basin	68	114	+46	102	12	0
SO Yucaipa	4	6	+2	6		
SO Twin Peaks	81	66	-15	66		
Adelanto PD	22	19	-3	19		
Barstow PD	78	121	+43	119	2	0
Chino PD	651	621	-30	621		
Colton PD	156	324	+168	321	3	0
Fontana PD	a	203	n/a	203		

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

^eData on number of detentions not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
SAN BERNARDINO COUNTY (Cont'd)						
Montclair PD	199	165	-34	165		
Ontario PD	466	605	+139	603	2	0
Redlands PD	405	477	+72	476	1	0
Rialto PD	915	691	-224	691		
Upland PD	30	125	+95	125		
SAN DIEGO COUNTY						
SO Encinitas	88	72	-16	67	5	0
SO Imperial Beach	a	94	n/a	92	2	0
SO Lemon Grove	59	63	+4	63		
SO Poway	4	19	+15	19		
SO Ramona	n/a	b	n/a			
SO Santee	238*	195	-43	194	1	0
SO Julian	2	0	-2			
Carlsbad PD	61	41	-20	41		
Chula Vista PD	77	47	-30	47		
Coronado PD	48	21	-27	21		
El Cajon PD	183*	154	-29	154		
Escondido PD	138	185	+47	180	5	0
La Mesa PD	262	295	+33	295		
National City PD	246	261	+15	256	5	0
Oceanside PD	256	367	+111	367		
San Diego PD	98	71	-27	69	2	0
SDPD Eastern Station	327	239	-88	238	1	0
SDPD Northeastern Station	129	177	+48	177		
SDPD Northern Station	173	159	-14	159		
SDPD Southeastern Station	440	301	-139	301		
SDPD Southern Station	93	153	+60	153		
SDPD Western Station	327	175	-152	175		
SAN FRANCISCO COUNTY						
SFPD Southern	35	43	+8	43		
SFPD Central	128	106	-22	106		
SFPD Ingleside	404	181	-223	181		
SFPD Mission	338	82	-256	82		
SFPD Northern	185	216	+31	216		
SFPD Park	77	25	-52	25		

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
SAN FRANCISCO COUNTY (Cont'd)						
SFPD Potrero	330	273	-57	273		
SFPD Richmond	163	139	-24	139		
SFPD Taraval	175	170	-5	170		
SAN JOAQUIN COUNTY						
Lodi PD	582*	82	-500	82		
Manteca PD	83	46	-37	45	1	0
Ripon PD	n/a	5	n/a			
Stockton PD Juvenile	52	92	+40	87	5	0
SAN LUIS OBISPO COUNTY						
San Luis Obispo CJ	0	3	+3	0	0	3
Arroyo Grande PD	76*	12	-64	12		
Grover City PD	35	47	+12	47		
Morro Bay PD	7	15	+8	15		
Paso Robles PD	103	30	-73	30		
Pismo Beach PD	45	29	-16	29		
San Luis Obispo PD	29	90	+61	86	4	0
SAN MATEO COUNTY						
Atherton PD	n/a	b	n/a			
Belmont PD	11	14	+3	14		
Burlingame PD	n/a	b	n/a			
Colma PD	n/a	b	n/a			
Daly City PD	277	353	+76	353		
East Palo Alto PD	67	26	-41	26		
Half Moon Bay PD	18	31	+13	31		
Menlo Park PD	16	18	+2	18		
Pacifica PD	26	35	+9	35		
Redwood City PD	689	284	-405	284		
San Bruno PD	136	111	-25	111		
San Carlos PD	11	8	-3	8		
San Mateo PD	282	251	-31	251		
So. San Francisco PD	59	52	-7	46	6	0
SANTA BARBARA COUNTY						
Carpinteria PD	4	10	+6	10		
Lompoc PD	16	13	-3	13		
Santa Barbara PD	184	189	+5	189		
Santa Maria PD	38	24	-14	24		

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
SANTA CLARA COUNTY						
Campbell PD	52	34	-18	34		
Gilroy PD	228	176	-52	171	5	0
Los Altos PD	7	7	0	7		
Los Gatos PD	26	37	+11	37		
Milpitas PD	176	143	-33	143		
Morgan Hill PD	98	100	+2	100		
Mountain View PD	128	88	-40	88		
Palo Alto PD	86	117	+31	117		
San Jose PD	1,193	838	-355	838		
Santa Clara PD	94	182	+88	182		
Sunnyvale PD	182	156	-26	156		
SHASTA COUNTY						
Redding PD	42	37	-5	37		
SOLANO COUNTY						
Benicia PD	134	111	-23	111		
Fairfield PD	261	350	+89	350		
Rio Vista PD	n/a	b	n/a			
Vallejo PD	127	243	+116	243		
SONOMA COUNTY						
Cloverdale PD	29	70	+41	70		
Cotati PD	98	43	-55	43		
Healdsburg PD	97	57	-40	56	1	0
Petaluma PD	96	79	-17	79		
Rohnert Park PD	39	24	-15	24		
Santa Rosa PD	87	113	+26	113		
Sebastopol PD	117	156	+39	156		
Sonoma PD	5	0	-5	0		
STANISLAUS COUNTY						
Oakdale PD	58	73	+15	73		
Turlock PD	110	39	-71	37	2	
SUTTER COUNTY						
Yuba City PD	37*	317	+280	315	1	1

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

*Site visits and audits by consultants have shown that this facility underreported secure confinements in 1989. Corrected figures not available.

APPENDIX E (Continued)

Agency Name	Total Annual Confinements			Maximum Confinement in 1990		
	1989	1990	Change	6 Hours or Less	Over 6, Not More Than 24	Over 24 Hrs.
TEHAMA COUNTY						
Tehama Co. Jail	0	1	+1	0	0	1
Red Bluff PD	3	1	-2	1		
TULARE COUNTY						
County Jail	4	1	-3	0	0	1
Dinuba PD	176	136	-40	133	3	0
Porterville PD	a	131	n/a	131		
Tulare PD	93	104	+11	95	9	0
Visalia PD	30	20	-10	20		
TUOLUMNE COUNTY						
County Jail	23	0	-23	0		
VENTURA COUNTY						
SO East Valley	175	104	-71	104		
SO Ojai/West County	47	45	-2	45		
SO Santa Clara Valley	112	133	+21	133		
SO West Co. Patrol	18	49	+31	49		
Port Hueneme PD	104*	104*	0	101	3	0
Santa Paula PD	175	169	-6	169		
Simi Valley PD	34	18	-16	18		
YOLO COUNTY						
Davis PD	39	31	-8	31		
West Sacramento PD	n/a	b	n/a			
Winters PD	2	4	+2	4		
Woodland PD	18	133	+115	133		
STATE TOTAL						
No. Confinements	50,636	49,660	n/a	49,070	404	186
No. Agencies	291	306				
TOTALS FOR AGENCIES REPORTING BOTH IN 1989 & 1990						
	50,469	48,884	-1,585			

^aAnnual Survey indicates secure confinements occurred in 1989, but number not available from agency. Began reporting in 1990.

^bAnnual Survey indicates secure confinements occurred in 1990, but number not available from agency. Began reporting in 1991.

*Site visits and audits by consultants have shown that this facility over-reported secure confinements. Corrected figures not available.