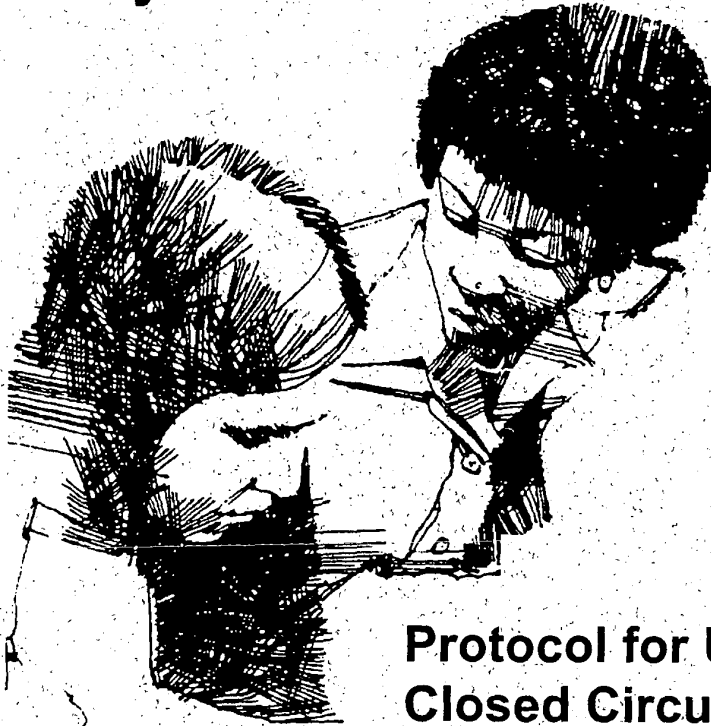


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Child Witness Testimony in Court



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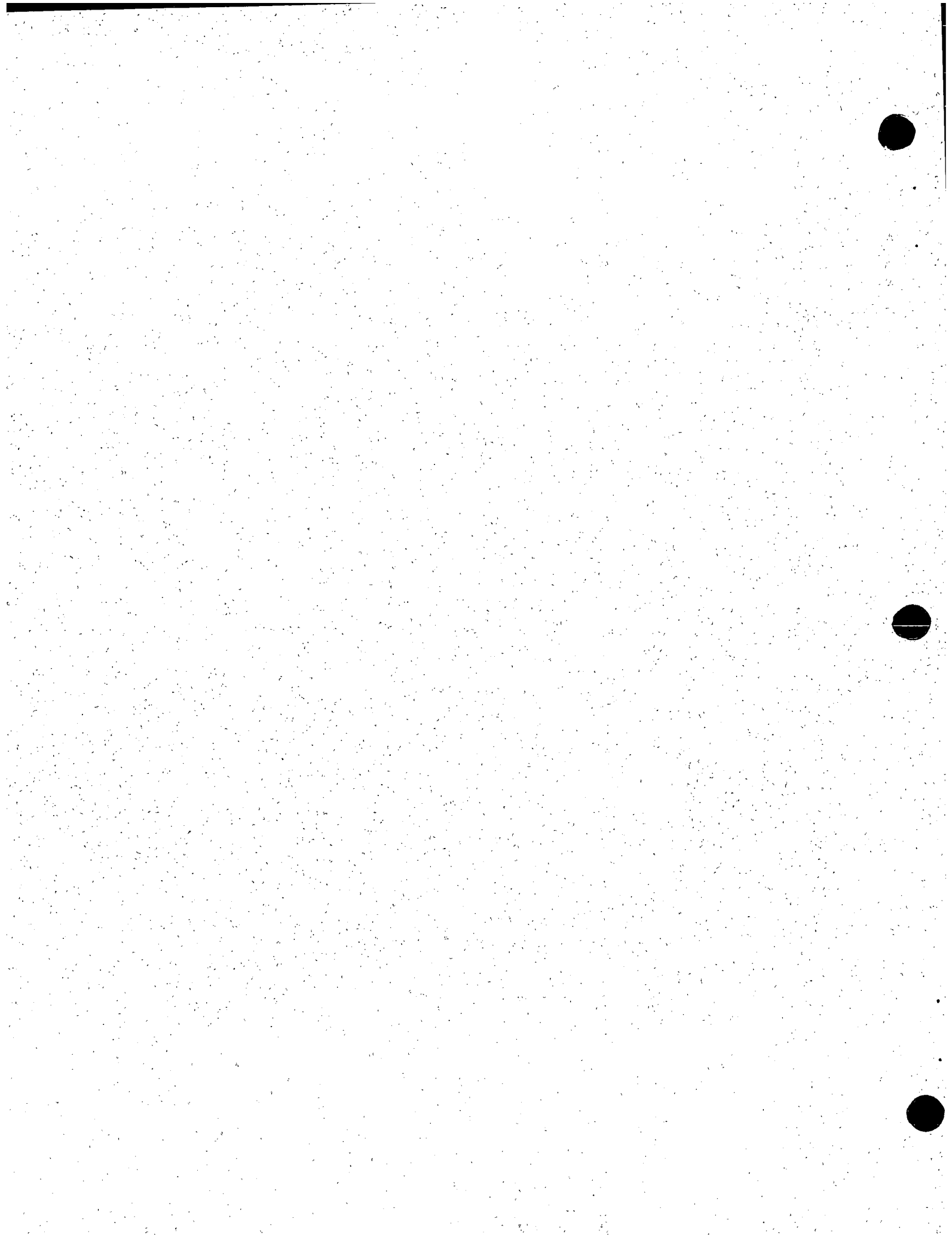
DEC 19 1995

ACQUISITIONS

Protocol for Using Closed Circuit Equipment

Virginia Department of Criminal Justice Services

Virginia Department of State Police





Child Witness Testimony in Court: Protocol for Using Closed-Circuit Equipment

Prepared by:

**The Virginia Department of Criminal Justice Services
The Virginia Department of State Police**

September 1995

U.S. Department of Justice
National Institute of Justice

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Richmond, VA 23219
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CHIEF OF BUREAU OF JUSTICE ASSISTANCE
U.S. DEPARTMENT OF JUSTICE
WASHINGTON, D.C.

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■ Introduction

Virginia, among a number of other states, has taken steps in recent years to reduce the trauma experienced by child victims when they must testify in court about what happened to them. One such step is a 1988 amendment to the Code of Virginia that allows child victims in criminal proceedings to testify from a room outside the courtroom via two-way closed-circuit television. Section 18.2-67.9 of the Code permits this in cases involving certain criminal offenses, under certain conditions, when a victim is twelve years of age or younger. Additionally, in any civil proceeding involving alleged abuse or neglect of a child the age of twelve or under, a child's testimony may be taken via closed-circuit television (§ 63.1-248.13:1).

Recognizing that few courts have access to the technology and expertise needed to make use of this statute when appropriate cases arise, both the Department of Criminal Justice Services and the Department of State Police have purchased closed-circuit television equipment that is available at no cost to local courts upon request, along with trained technicians to set up the equipment and operate it. This technology allows a child's testimony to be transmitted "live" to the courtroom where it can be seen and heard by the judge, jury, defendant, and others as it is given. At the same time, the proceedings in the courtroom are to be transmitted to the room where the child is, in order that it can be seen and heard by the child and the attorneys.

Closed-circuit testimony of a child witness is not intended to be used in all child abuse cases and, in fact, is used in a very small number of cases. It is a tool to use only when a child is not available to testify by any other means. This technology exists to aid in the search for truth and to serve the interests of justice. The Department of Criminal Justice Services and the Virginia State Police are committed to providing this technology to localities to serve these purposes.



■ Preparation for Closed-Circuit Two-Way Testimony

Preparation for a closed-circuit two-way testimony of a child, like preparation of any case, is crucial for successful utilization of the procedure. The purpose of this document is to provide information on the procedural preparation, technical preparation, and witness preparation necessary for a locality to use closed-circuit two-way testimony for child witnesses.

Procedural Preparation

Section 18.2-67.9 of the Code of Virginia requires the commonwealth's attorney or defendant's attorney to apply for an order from the court that the child's testimony be taken in a room outside the courtroom and be televised by two-way closed-circuit television. The party seeking such an order shall apply for the order at least seven (7) days before the trial date or before such other preliminary proceeding to which the order is to apply. In civil preliminary removal orders, §§63.1-248.13:1 and 16.1-252, the request for use of closed-circuit testimony must be filed forty-eight (48) hours before the hearing. In the civil proceeding, the request is made by the child's attorney, the guardian ad litem, or the attorney for the local Department of Social Services. To meet these filing deadlines in any case, it is recommended that the attorney meet the child witness well before the court date to assess any needs for this special testifying procedure. Both Appendix A and Appendix B provide copies of the applicable statutes.

After determination that closed-circuit testimony will be requested, it is important to notify the Virginia State Police as soon as possible (see page 7 for requesting information). Notification should be made as soon as the motion is filed with the court and court hearing dates are known. For planning purposes, the State Police would prefer to put tentative dates on the calendar that can be easily canceled rather than have short notice of a court date and not be able to respond to the request.

The motion that applies to requesting closed-circuit testimony should identify the closed-circuit statute and a general recitation of the facts that would bring the case within the purview of the statute. The motion should include the victim's age, the type of offense, the fact that the victim is unavailable, and it should identify one of the three reasons outlined in the statute. A sample court motion can be found in Appendix C.

The court may order that the testimony of the child be taken by closed-circuit television if it finds that the child is unavailable to testify in open court in the presence of the defendant, the jury, the judge, and the public, for any of the following reasons:

1. The child's persistent refusal to testify despite judicial requests to do so;
2. The child's substantial inability to communicate about the offense; and/or
3. The substantial likelihood, based upon expert opinion testimony, that the child will suffer severe emotional trauma from so testifying.

Expert testimony in a motion hearing should focus on the specific child in the case and not child abuse victims in general. Expert testimony should describe how this child will be traumatized by testifying about the facts of the case.

If the judge makes a finding that the child is unavailable to testify and thus closed-circuit television shall be used, the statute requires the court to support its findings on the record. If the court is not a court of record, then the court shall make written findings. It is important to assure that the record is clear to avoid any procedural problems. A sample court order is provided in Appendix D of this document.

If the first motion to use closed-circuit testimony is in a Juvenile and Domestic Relations District Court and the case proceeds to a Circuit Court, the motion for use of closed-circuit testimony must be repeated.

Because the child is not in the courtroom, an additional witness may have to testify to the identification of the defendant. During the child's testimony, ask for as many details as possible about the defendant and how the defendant is known to the child. Another witness, perhaps a family member, can verify the identification in open court. If the defendant was a stranger, it may be necessary for the child to identify the defendant from a photo spread.

The United States Supreme Court upheld the use of one-way closed-circuit television in *Maryland v. Craig*, 110 S. Ct. 3157 (1990). The Court said that the confrontation clause does not prohibit child witnesses from testifying against a defendant at trial, outside the defendant's presence, by one-way closed-circuit television if a "necessity" showing is made by any quantum of proof that the child victims would be traumatized and likely suffer emotional distress by testifying in the defendant's presence. A summary of this case can be found in Appendix E.

Technical Preparation

Before any courtroom is set up, the State Police technical agent assigned to the case will make arrangements to view the site. This allows the agent to become aware of any technical or logistical problems that must be overcome.

The room selected for the child witness should be a private area away from normal pedestrian traffic. For technical reasons, it needs to be no more than 200 feet from the courtroom. The room should be free of any distracting background noises. It is suggested that the room be at least 8 x 10 feet.

Below is a list of equipment used by the Virginia State Police for video courtroom systems. Specific types of equipment were selected after consideration was given to how the equipment was to be used and to provide for portability. All equipment is of commercial grade, as opposed

to consumer grade. Commercial grade equipment, constructed to a more rugged standard, lasts longer when moved from location to location. The equipment is maintained by the Virginia State Police and is provided to local courts at no cost upon request.

Item	Quantity
VHS Camera/Recorder	2
Tripod for Camera	2
Microphones	
Omni-directional	2
Directional	2
Large Monitor (<20 inch)	2
Small Monitor (>20 inch)	3
Telephone Line Simulator	1
Touchtone Telephone	2
Video Cable (100 ft.)	6
Telephone Cable (100 ft.)	3

The State Police technical agent assigned to the case will install the equipment as requested by the participants; however, they are instructed to involve the judge and to be guided by the judge's wishes. The agent will contact the court, review the rooms, and make recommendations based on his/her experience. The operation of the equipment is solely the responsibility of the State Police technical agent. There are several points that will be under consideration when the agent makes the determination concerning setup of the equipment.

Number of Monitors The normal system has 5 monitors. There is no requirement for all 5 monitors to be used. Each courthouse will require a setup dependent upon conditions in that particular courtroom. If additional monitors are necessary, more will be provided. The monitors should provide a view to all parties of the case (jury, judge, etc.).

Camera View The witness must be within the view of the camera in the witness room. The judge should be consulted if the camera view should include other persons in the room (i.e., prosecutor, defense attorney) or focus only on the witness. In the courtroom, the camera will normally be directed on the judge.

Telephone Communication A system will be provided to the defendant and his/her attorney to communicate in private, should that communication become necessary. However, due to the size of the rooms involved, it may become necessary for the attorney to leave the witness room and discuss issues with the defendant in the courtroom. In any event, all efforts possible will be made to ensure the defendant and attorney can communicate in private.

It is important to note that when speaking, all parties should face the camera in order that a clear image is projected on the monitor to the next room. A common tendency for judges is to speak to the monitor rather than to the camera. This results in a partial image of the judge projected into the witness room. In the witness room, the camera should be over the shoulder,

or next to the person questioning the child, to ensure that a clear picture of the child is projected into the courtroom. A clear image of the child on the television screen in the courtroom is dependent on whether or not the child looks toward the camera in the witness room.

The State Police technical agent will be available to testify on the record, if necessary, to the technology and equipment being used. In lieu of testimony, a stipulation should be made on the record as to the technology. Appendix F provides a layout of the typical installation of closed-circuit equipment.

The closed-circuit statute requires that two-way cameras be used to transmit testimony from one room to another. The statute does not require that a tape be made of the testimony, although equipment from the State Police is capable of taping the proceeding. If a video tape is made, it is recommended that the tape become part of the court record.

Preparation of the Child Witness

The preparation of a child who will testify by closed-circuit is similar to the preparation that would be provided if the child were to testify live, with a few obvious exceptions. In addition, some practical matters that lead up to the actual taking of closed-circuit two-way testimony should be considered.

The best preparation for a child to testify begins several weeks before the court hearing rather than immediately before the hearing. The child should be exposed to the courtroom, the setting in which the testimony will occur, and the equipment that will be used. This will help the child feel more comfortable and relaxed. Also, it is important to review testimony with a child the day before the hearing. The child should be made aware of all exhibits that will be used during the testimony.

Good witness preparation involves explaining to the child all the people involved in a court proceeding and their different roles and responsibilities. The camera operators should introduce themselves to the child and explain how the equipment will work. The child should see the courtroom where the testimony will be projected and where the judge and the defendant will be. Identify for the child all individuals who will be in the witness room when the child testifies. The statute provides for certain individuals: the commonwealth's attorney, the defendant's attorney, persons necessary to operate the closed-circuit equipment, and any other person whose presence is determined by the court to be necessary to the welfare and well-being of the child. It is recommended that the prosecutor review with the child a list of potential support persons. This provides the child a sense of participation, and permits the prosecutor to identify a support person who will be available for the child (someone who will not be called upon to testify).

It is important to provide an adequate chair for the child in the room where he/she will testify. In a regular sized chair, a small child could be blocked by the table. Elevation of the child or the chair may be necessary for adequate projection of the child's image into the courtroom.

How to Access Equipment and Technical Assistance

Closed-circuit equipment and technical assistance is provided at no cost to the court, the prosecution or defense, on a first-come first-served basis.

- Submit requests for this service in writing to:

**Virginia Department of State Police
Bureau of Criminal Investigations
Criminal Intelligence Division
P.O. Box 27472
Richmond, Virginia 23261**

- Where time is critical, fax requests to: **(804) 323-2021**

- Direct questions about this service to:

**Assistant Special Agent-in-Charge
Virginia State Police Technical Unit
(804) 323-2027**

It is important to contact the State Police as soon as possible if closed-circuit television equipment will be needed, even if a formal request has not been made to the court. The State Police need as much advance notice as possible in order to schedule the equipment and technicians.



APPENDIX A

**Closed-Circuit Statute
for Criminal Cases**



sexual intercourse between defendant and the complaining witness. *Graves v. Garraghty*, 618 F. Supp. 1348 (E.D. Va. 1985).

Mixed question of fact and law. — Under this section the trial judge is called upon to apply a mixed question of fact and law. The trial judge must determine whether alleged sexual conduct "occurred within a period of time reasonably proximate to the offense charged under the circumstances of this case." *Graves v. Garraghty*, 618 F. Supp. 1348 (E.D. Va. 1985).

Exclusion of properly excludable evidence on improper grounds. — Where the trial judge based his decision to exclude the evidence of prior sexual conduct on inappropriate grounds under Virginia law, but he unquestionably could have decided to exclude the

evidence of prior sexual conduct between the complaining witness and defendant on the basis of the lack of "reasonable proximity" or upon a lack of materiality of the evidence, defendant failed to demonstrate the existence of circumstances impugning fundamental fairness or infringing specific constitutional protections. Absent such circumstances, the admissibility of the evidence at issue does not present a federal question, and, accordingly, his habeas claim that this section was unconstitutional if the trial judge's function thereunder was to admit or exclude evidence based on his credibility findings was dismissed as failing to present a federal question for consideration by the federal district court. *Graves v. Garraghty*, 618 F. Supp. 1348 (E.D. Va. 1985).

§ 18.2-67.8. Closed preliminary hearings. — In preliminary hearings for offenses charged under this article, the court may, on its own motion or at the request of the Commonwealth, the complaining witness, the accused, or their counsel, exclude from the courtroom all persons except officers of the court and persons whose presence, in the judgment of the court, would be supportive of the complaining witness or the accused and would not impair the conduct of a fair hearing. (1981, c. 397.)

§ 18.2-67.9. Testimony by child victims using two-way closed-circuit television. — A. In any criminal proceeding, including preliminary hearings, involving an alleged offense against a child the age of twelve or under relating to a violation of the laws pertaining to kidnapping (§ 18.2-47 et seq.), criminal sexual assault (§ 18.2-61 et seq.) or family offenses pursuant to Article 4 (§ 18.2-362 et seq.) of Chapter 8 of Title 18.2, the Commonwealth's attorney or the defendant may apply for an order from the court that the child's testimony be taken in a room outside the courtroom and be televised by two-way closed-circuit television. The party seeking such order shall apply for the order at least seven days before the trial date or at least seven days before such other preliminary proceeding to which the order is to apply.

B. The court may order that the testimony of the child be taken by closed-circuit television as provided in subsection A if it finds that the child is unavailable to testify in open court in the presence of the defendant, the jury, the judge, and the public, for any of the following reasons:

1. The child's persistent refusal to testify despite judicial requests to do so;
2. The child's substantial inability to communicate about the offense; or
3. The substantial likelihood, based upon expert opinion testimony, that the child will suffer severe emotional trauma from so testifying.

Any ruling on the child's unavailability under this subsection shall be supported by the court with findings on the record or with written findings in a court not of record.

C. In any proceeding in which closed-circuit television is used to receive testimony, the Commonwealth's attorney and the defendant's attorney shall be present in the room with the child, and the child shall be subject to direct and cross-examination. The only other persons allowed to be present in the room with the child during his testimony shall be those persons necessary to operate the closed-circuit equipment, and any other person whose presence is determined by the court to be necessary to the welfare and well-being of the child.

D. The child's testimony shall be transmitted by closed-circuit television into the courtroom for the defendant, jury, judge and public to view. The defendant shall be provided with a means of private, contemporaneous communication with his attorney during the testimony.

E. Notwithstanding any other provision of law, none of the cost of the two-way closed-circuit television shall be assessed against the defendant. (1988, c. 846.)



APPENDIX B

Closed-Circuit Statute for Civil Cases



Section set out twice. — The section above is effective July 1, 1996, if funds are provided pursuant to the provisions of Acts 1993, c. 930, cl. 3, as amended by Acts 1994, c. 564, cl. 2. For this section as effective until July 1, 1996, if such funds are provided, and after July 1, 1996, if such funds are not provided, see the preceding section, also numbered 63.1-248.13.

Editor's note. — Acts 1993, c. 930, cl. 3, as amended by Acts 1994, c. 564, cl. 2, provides that the amendment to this section by Acts

1993, c. 930, cl. 1, shall become effective July 1, 1996, "if state funds are provided to carry out the purposes of this bill by the General Assembly."

The 1993 amendment, in the second sentence of the first paragraph, substituted "family court" for "juvenile and domestic relations district court," deleted "provided" preceding "however," and deleted "that" preceding "such photographs shall not be used." For effective date, see the Editor's note.

§ 63.1-248.13:1. Testimony by child using two-way closed-circuit television. — A. In any civil proceeding involving alleged abuse or neglect of a child the age of twelve or under pursuant to this chapter or pursuant to §§ 16.1-241, 16.1-251, 16.1-252, 16.1-253, 16.1-283 or § 20-107.2, the child's attorney or guardian ad litem or, if the child has been committed to the custody of the Department of Social Services, the attorney for the local Department of Social Services may apply for an order from the court that the child's testimony be taken in a room outside the courtroom and be televised by two-way closed-circuit television. The person seeking such order shall apply for the order at least seven days before the trial date.

B. The court may order that the testimony of the child be taken by closed-circuit television as provided in subsection A if it finds that the child is unavailable to testify in open court in the presence of the defendant, the jury, the judge, and the public, for any of the following reasons:

1. The child's persistent refusal to testify despite judicial requests to do so;
2. The child's substantial inability to communicate about the offense; or
3. The substantial likelihood, based upon expert opinion testimony, that the child will suffer severe emotional trauma from so testifying.

Any ruling on the child's unavailability under this subsection shall be supported by the court with findings on the record or with written findings in a court not of record.

C. In any proceeding in which closed-circuit television is used to receive testimony, the attorney for the child and the defendant's attorney and, if the child has been committed to the custody of the Department of Social Services, the attorney for the local Department of Social Services shall be present in the room with the child, and the child shall be subject to direct and cross-examination. The only other persons allowed to be present in the room with the child during his testimony shall be the guardian ad litem, those persons necessary to operate the closed-circuit equipment, and any other person whose presence is determined by the court to be necessary to the welfare and well-being of the child.

D. The child's testimony shall be transmitted by closed-circuit television into the courtroom for the defendant, jury, judge and public to view. The defendant shall be provided with a means of private, contemporaneous communication with his attorney during the testimony. (1988, c. 845.)

Law Review. — As to testimony by child victims using two-way closed-circuit television, see 22 U. Rich. L. Rev. 691 (1988).

§ 63.1-248.13:2. Admission of evidence of sexual acts with children. — A. In any civil proceeding involving alleged abuse or neglect of a child pursuant to this chapter or pursuant to §§ 16.1-241, 16.1-251, 16.1-252, 16.1-253, 16.1-283 or § 20-107.2, an out-of-court statement made by a child the age of twelve or under at the time the statement is offered into evidence,

When a child is removed from his home and there is no reasonable opportunity to provide preventive services, reasonable efforts to prevent removal shall be deemed to have been made.

B. Whenever a child is taken into immediate custody pursuant to an emergency removal order, a hearing shall be held in accordance with § 16.1-252 as soon as practicable, but in no event later than five business days after the removal of the child.

C. In the emergency removal order the court shall give consideration to temporary placement of the child with suitable relatives, including grandparents, until such time as the hearing in accordance with § 16.1-252 is held.

D. A person having legal custody of a child as defined in § 16.1-228 (i) shall not be required to comply with the requirements of this section in order to redetermine where and with whom the child shall live, notwithstanding that the child had been placed with a natural parent. (1977, c. 559; 1984, c. 499; 1985, c. 584; 1986, c. 308; 1990, c. 769.)

The 1990 amendment added subsection D. Code contemplates intervention where severe injury likely if child returned to parent. — The Code contemplates intervention in circumstances, which are without realistic probability of improvement of conditions, by allowing for the emergency removal of children before placement into an environment where the child would be subjected to an imminent threat to life or health to the extent that severe or irreversible injury would be likely to result if the child were returned to or left in the

custody of his parent. *Jenkins v. Winchester* Dep't of Social Servs., 12 Va. App. 1178, 409 S.E.2d 16 (1991).

Parents given specific written notice of subsequent hearing. — Under this section, §§ 16.1-252 and 16.1-253 the parents shall be given specific notice in writing of a subsequent hearing on the merits by a petition stating the factual circumstances which allegedly necessitated removal of the children. *Rader v. Montgomery County Dep't of Social Servs.*, 5 Va. App. 523, 365 S.E.2d 234 (1988).

§ 16.1-252. Preliminary removal order; hearing. — A. A preliminary removal order in cases in which a child is alleged to have been abused or neglected may be issued by the court after a hearing wherein the court finds that reasonable efforts have been made to prevent removal of the child from his home. The hearing shall be in the nature of a preliminary hearing rather than a final determination of custody.

B. Prior to the removal hearing, notice of the hearing shall be given at least twenty-four hours in advance of the hearing to the guardian ad litem for the child, to the parents, guardian, legal custodian or other person standing in loco parentis of the child and to the child if he or she is twelve years of age or older. If notice to the parents, guardian, legal custodian or other person standing in loco parentis cannot be given despite diligent efforts to do so, the hearing shall be held nonetheless, and the parents, guardian, legal custodian or other person standing in loco parentis shall be afforded a later hearing on their motion regarding a continuation of the summary removal order. The notice provided herein shall include (i) the time, date and place for the hearing, (ii) a specific statement of the factual circumstances which allegedly necessitate removal of the child, and (iii) notice that child support will be considered if a determination is made that the child must be removed from the home.

C. All parties to the hearing shall be informed of their right to counsel pursuant to § 16.1-266.

D. At the removal hearing the child and his parent, guardian, legal custodian or other person standing in loco parentis shall have the right to confront and cross-examine all adverse witnesses and evidence and to present evidence on their own behalf. If the child is twelve years of age or under, the child's attorney or guardian ad litem, or if the child has been committed to the custody of the Department of Social Services, the local Department of Social Services, may apply for an order from the court that the child's testimony be

taken in a room outside the courtroom and be televised by two-way closed-circuit television. The provisions of § 63.1-248.13:1 shall apply, *mutatis mutandis*, to the use of two-way closed-circuit television except that the person seeking the order shall apply for the order at least forty-eight hours before the hearing, unless the court for good cause shown allows the application to be made at a later time.

E. In order for a preliminary order to issue or for an existing order to be continued, the petitioning party or agency must prove:

1. The child would be subjected to an imminent threat to life or health to the extent that severe or irremediable injury would be likely to result if the child were returned to or left in the custody of his parents, guardian, legal custodian or other person standing in loco parentis pending a final hearing on the petition; and

2. Reasonable efforts have been made to prevent removal of the child from his home and there are no alternatives less drastic than removal of the child from his home which could reasonably and adequately protect the child's life or health pending a final hearing on the petition. The alternatives less drastic than removal may include but not be limited to the provision of medical, educational, psychiatric, psychological, homemaking or other similar services to the child or family or the issuance of a preliminary protective order pursuant to § 16.1-253.

When a child is removed from his home and there is no reasonable opportunity to provide preventive services, reasonable efforts to prevent removal shall be deemed to have been made.

F. If the court determines that pursuant to subsection E hereof the removal of the child is proper, the court shall:

1. Order that the child be placed in the care and custody of a suitable person, with consideration being given to placement in the care and custody of a nearest kin, including grandparents, or personal friend or, if such placement is not available, in the care and custody of a suitable agency;

2. Order that reasonable visitation be allowed between the child and his parents, guardian, legal custodian or other person standing in loco parentis, if such visitation would not endanger the child's life or health; and

3. Order that the parent or other legally obligated person pay child support pursuant to § 16.1-290.

G. A person having legal custody of a child as defined in § 16.1-223 (i) shall not be required to comply with the requirements of this section in order to redetermine where and with whom the child shall live, notwithstanding that the child had been placed with a natural parent. (1977, c. 559; 1984, c. 499; 1985, c. 584; 1986, c. 308; 1990, c. 769; 1994, c. 42; 1995, c. 817.)

The 1990 amendment added subsection G.

The 1994 amendment added the second and third sentences in subsection D.

The 1995 amendment, in subsection B, in the third sentence deleted "and" following "hearing", inserted "and" following "child", and added clause (iii); deleted "and" following "agency" in subdivision F 1; inserted "and" following "health" in subdivision F 2; and added subdivision F 3.

Parents given specific written notice of subsequent hearing. — Under this section,

§§ 16.1-251 and 16.1-253 the parents shall be given specific notice in writing of a subsequent hearing on the merits by a petition stating the factual circumstances which allegedly necessitated removal of the children. *Rader v. Montgomery County Dep't of Social Servs.*, 5 Va. App. 523, 365 S.E.2d 234 (1988).

Immunity of social workers. — State social workers are absolutely immune from liability resulting from their decision to file a removal petition. *Vosburg v. Department of Social Servs.*, 884 F.2d 133 (4th Cir. 1989).



APPENDIX C

Sample Court Motion



Appendix C

VIRGINIA:

IN THE CIRCUIT COURT OF THE CITY/COUNTY OF RICHMOND

COMMONWEALTH OF VIRGINIA

v.

MOTION TO USE CLOSED-CIRCUIT TELEVISION

COMES NOW the Commonwealth of Virginia, and moves that the victim's testimony be taken in a room outside the courtroom and be televised by two-way closed-circuit television into the courtroom, pursuant to Section 18.2-67.9.

1. The victim is unavailable to testify in open court;
2. The defendant sexually assaulted a child less than twelve (12) years of age;
3. The defendant is the victim's mother;
4. The victim is nine (9) years old;
5. The victim refuses to testify in the room with her mother;
6. The child will become extremely anxious in the presence of the defendant and will not be able to communicate about the offense in her presence; and
7. The child's therapist believes the child will suffer severe emotional trauma from so testifying.

Thus, the Commonwealth respectfully requests leave of the court to use closed-circuit television during the child's testimony at the trial in these matters.

Respectfully submitted,
COMMONWEALTH OF VIRGINIA

BY: _____



APPENDIX D

Sample Court Order



Appendix D

VIRGINIA:

IN THE CIRCUIT COURT FOR THE CITY/COUNTY OF _____
Plaintiff

COMMONWEALTH OF VIRGINIA

v.

_____, Defendant

ORDER

THIS DAY, appeared before the court _____, the defendant, with counsel, and the attorney for the Commonwealth, and upon motion by the Commonwealth/Defendant for an Order from the court that the testimony of a child witness, age twelve or under, be taken in a room outside the courtroom and be televised by two-way closed-circuit television, pursuant to the provisions of §18.2-67.9 of the Code of Virginia, which motion was argued by counsel.

It appearing to the court upon evidence that the child witness is unavailable to testify in open court in the presence of the defendant, the jury, the judge, and the public for the following reason(s):

- ☐ The child's persistent refusal to testify despite judicial requests to do so;
- ☐ The child's substantial inability to communicate about the defense; or
- ☐ The substantial likelihood, based upon expert opinion testimony, that the child will suffer severe emotional trauma from testifying.

Accordingly, it is ORDERED that the child witness's testimony shall be taken in a room outside the courtroom and televised by two-way closed-circuit television during the preliminary hearing/trial of this matter in the manner provided by §18.2-67.9 of the Code of Virginia.

Enter: / /

Judge

I ask for this:

Attorney for the Commonwealth

Seen:

Counsel for the Defendant



APPENDIX E

Maryland v. Craig



circumstances surrounding the making of the statements acknowledged by the Court as suggesting that the statements are reliable, give rise to a legitimate argument that admission of the statements did not violate the Confrontation Clause. Because the Idaho Supreme Court did not consider these factors, I would vacate its judgment reversing respondent's conviction and remand for it to consider in the first instance whether the child's statements bore "particularized guarantees of trustworthiness" under the analysis set forth in this separate opinion.

For these reasons, I respectfully dissent.



497 U.S. 836, 111 L.Ed.2d 666

MARYLAND, Petitioner

v.

Sandra Ann CRAIG.

No. 89-478.

Argued April 18, 1990.

Decided June 27, 1990.

Defendant was convicted in the Maryland Circuit Court, Howard County, Raymond J. Kane, Jr., J., of sexual offenses and assault and battery arising from her operation of preschool and abuse of preschool students, and defendant appealed. The Court of Special Appeals, affirmed, 76 Md.App. 250, 544 A.2d 784. Defendant petitioned for writ of certiorari. The Court of Appeals, 316 Md. 551, 560 A.2d 1120, reversed and remanded. Certiorari was granted. The Supreme Court, Justice O'Connor, held that: (1) confrontation clause did not categorically prohibit child witness in child abuse case from testifying against defendant at trial, outside defendant's physical presence, by one-way closed circuit television; (2) finding of neces-

sity for use of one-way closed circuit television procedure had to be made on case specific basis; but (3) observation of child's behavior in defendant's presence and exploration of less restrictive alternatives to use of one-way closed circuit television procedure were not categorical prerequisites to use of one-way television procedure as a matter of federal constitutional law.

Vacated and remanded.

Justice Scalia filed a dissenting opinion, in which Justices Brennan, Marshall and Stevens joined.

Opinion on remand, 322 Md. 418, 588 A.2d 328.

1. Criminal Law §662.1

The central concern of the confrontation clause is to ensure the reliability of the evidence against a criminal defendant by subjecting it to rigorous testing in the context of an adversary proceeding before the trier of fact. U.S.C.A. Const.Amend. 6.

2. Criminal Law §662.1

A face-to-face confrontation enhances the accuracy of fact-finding by reducing the risk that a witness will wrongfully implicate an innocent person. U.S.C.A. Const.Amend. 6.

3. Criminal Law §662.8

In narrow circumstances, the confrontation clause permits the admission of hearsay statements against a defendant despite the defendant's inability to confront the declarant at trial. U.S.C.A. Const.Amend. 6.

4. Criminal Law §662.1

Face-to-face confrontation with witnesses is not an indispensable element of the Sixth Amendment's guarantee of the right to confront one's accusers. U.S.C.A. Const. Amend. 6.

5. Criminal Law §662.1, 662.65

Witnesses §228

Child assault victim's testimony at trial of child abuse defendant through use of one-way closed circuit television procedure autho-

rized by Maryland child witness protection statute did not impinge upon the truth seeking nor symbolic purposes of the confrontation clause; procedure required that child witness be competent to testify and testify under oath, defendant retained full opportunity for contemporaneous cross-examination, and judge, jury and defendant were able to view witness' demeanor and body by video monitor. Md.Code, Courts and Judicial Proceedings, § 9-102, U.S.C.A. Const.Amend. 6.

6. Criminal Law §662.1, 662.65

Witnesses §228

If the State makes an adequate showing of necessity, the State's interest in protecting child witnesses from the trauma of testifying in a child abuse case is sufficiently important to justify the use of a special procedure permitting a child witness in abuse case to testify at trial in the absence of face-to-face confrontation with the defendant. U.S.C.A. Const.Amend. 6, 14.

7. Criminal Law §662.1, 662.65

Witnesses §228

Determination of whether use of procedure permitting a child witness to testify in a child abuse case without face-to-face confrontation with the defendant is justified by the State's interest in protecting witness from the trauma of testifying must be made on a case specific basis; trial court must determine whether use of one-way closed circuit television procedure is necessary to protect welfare of particular child witness, must find that child witness would be traumatized by the presence of the defendant, not by the courtroom generally, and must find that the emotional distress suffered by child witness in presence of defendant is more than mere nervousness, excitement or reluctance to testify. Md.Code, Courts and Judicial Proceedings, §§ 9-102, 9-102(a)(1)(ii); U.S.C.A. Const.Amend. 6.

*The syllabus constitutes no part of the opinion of the Court but has been prepared by the Reporter of Decisions for the convenience of the reader.

8. Criminal Law §662.1, 662.65

Witnesses §228

Testimony of child witnesses in child abuse case by one-way closed circuit television would be admissible under the confrontation clause to the extent that a proper finding was made that use of procedure was necessary to protect child witness from trauma; witnesses were under oath, were subject to full cross-examination and could be observed by judge, jury and defendant as they testified. Md.Code, Courts and Judicial Proceedings, § 9-102; U.S.C.A. Const.Amend. 6.

9. Criminal Law §662.1, 662.65

Witnesses §228

Observation of child abuse victims' behavior in defendant's presence and consideration of less restrictive alternatives to one-way closed circuit television procedure, although possibly strengthening grounds for use of protective measures, were not categorically prerequisites to use of television testimony procedure as a matter of federal constitutional law. Md.Code, Courts and Judicial Proceedings, § 9-102; U.S.C.A. Const. Amend. 6, 14.

Syllabus *

Respondent Craig was tried in a Maryland court on several charges related to her alleged sexual abuse of a 6-year-old child. Before the trial began, the State sought to invoke a state statutory procedure permitting a judge to receive, by one-way closed circuit television, the testimony of an alleged child abuse victim upon determining that the child's courtroom testimony would result in the child suffering serious emotional distress, such that he or she could not reasonably communicate. If the procedure is invoked, the child, prosecutor, and defense counsel withdraw to another room, where the child is examined and cross-examined; the judge, jury, and defendant remain in the courtroom, where the testimony is displayed. Although

See *United States v. Detroit Lumber Co.*, 200 U.S. 321, 337, 26 S.Ct. 282, 287, 50 L.Ed. 499.

the child cannot see the defendant, the defendant remains in electronic communication with counsel, and objections may be made and ruled on as if the witness were in the courtroom. The court rejected Craig's objection that the procedure's use violates the Confrontation Clause of the Sixth Amendment, ruling that Craig retained the essence of the right to confrontation. Based on expert testimony, the court also found that the alleged victim and other allegedly abused children who were witnesses would suffer serious emotional distress if they were required to testify in the courtroom, such that each would be unable to communicate. Finding that the children were competent to testify, the court permitted testimony under the procedure, and Craig was convicted. The State Court of Special Appeals affirmed, but the State Court of Appeals reversed. Although it rejected Craig's argument that the Clause requires in all cases a face-to-face courtroom encounter between the accused and accusers, it found that the State's showing was insufficient to reach the high threshold required by *Coy v. Iowa*, 487 U.S. 1012, 108 S.Ct. 2798, 101 L.Ed.2d 867 before the procedure could be invoked. The court held that the procedure usually cannot be invoked unless the child initially is questioned in the defendant's presence and that, before using the one-way television procedure, the trial court must determine whether a child would suffer severe emotional distress if he or she were to testify by two-way television.

Held:

1. The Confrontation Clause does not guarantee criminal defendants an *absolute* right to a face-to-face meeting with the witnesses against them at trial. The Clause's central purpose, to ensure the reliability of the evidence against a defendant by subjecting it to rigorous testing in an adversary proceeding before the trier of fact, is served by the combined effects of the elements of confrontation: physical presence, oath, cross-examination, and observation of demeanor by the trier of fact. Although face-to-face con-

frontation forms the core of the Clause's values, it is not an indispensable element of the confrontation right. If it were, the Clause would abrogate virtually every hearsay exception, a result long rejected as unintended and too extreme, *Ohio v. Roberts*, 448 U.S. 56, 63, 100 S.Ct. 2531, 2537, 65 L.Ed.2d 597. Accordingly, the Clause must be interpreted in a manner sensitive to its purpose and to the necessities of trial and the adversary process. See, e.g., *Kirby v. United States*, 174 U.S. 47, 19 S.Ct. 574, 43 L.Ed. 890. Nonetheless, the right to confront accusatory witnesses may be satisfied absent a physical, face-to-face confrontation at trial only where denial of such confrontation is necessary to further an important public policy and only where the testimony's reliability is otherwise assured. *Coy*, *supra*, at 1021. Pp. 3162-3166.

2. Maryland's interest in protecting child witnesses from the trauma of testifying in a child abuse case is sufficiently important to justify the use of its special procedure, provided that the State makes an adequate showing of necessity in an individual case. Pp. 3166-3170.

(a) While Maryland's procedure prevents the child from seeing the defendant, it preserves the other elements of confrontation and, thus, adequately ensures that the testimony is both reliable and subject to rigorous adversarial testing in a manner functionally equivalent to that accorded live, in-person testimony. These assurances are far greater than those required for the admission of hearsay statements. Thus, the use of the one-way closed circuit television procedure, where it is necessary to further an important state interest, does not impinge upon the Confrontation Clause's truth-seeking or symbolic purposes. Pp. 3166-3167.

(b) A State's interest in the physical and psychological well-being of child abuse victims may be sufficiently important to outweigh, at least in some cases, a defendant's right to face his or her accusers in court. The fact that most States have enacted simi-

lar statutes attests to widespread belief in such a public policy's importance, and this Court has previously recognized that States have a compelling interest in protecting minor victims of sex crimes from further trauma and embarrassment, see, e.g., *Globe Newspaper Co. v. Superior Court of Norfolk County*, 457 U.S. 596, 607, 102 S.Ct. 2613, 2620, 73 L.Ed.2d 248. The Maryland Legislature's considered judgment regarding the importance of its interest will not be second-guessed, given the State's traditional and transcendent interest in protecting the welfare of children and the growing body of academic literature documenting the psychological trauma suffered by child abuse victims who must testify in court. Pp. 3167-3169.

(c) The requisite necessity finding must be case specific. The trial court must hear evidence and determine whether the procedure's use is necessary to protect the particular child witness' welfare; find that the child would be traumatized, not by the courtroom generally, but by the defendant's presence; and find that the emotional distress suffered by the child in the defendant's presence is more than *de minimis*. Without determining the minimum showing of emotional trauma required for the use of a special procedure, the Maryland statute, which requires a determination that the child will suffer serious emotional distress such that the child cannot reasonably communicate, clearly suffices to meet constitutional standards. Pp. 3169-3170.

(d) Since there is no dispute that, here, the children testified under oath, were subject to full cross-examination, and were able to be observed by the judge, jury, and defendant as they testified, admitting their testimony is consonant with the Confrontation Clause, provided that a proper necessity finding has been made. P. 3170.

3. The Court of Appeals erred to the extent that it may have rested its conclusion that the trial court did not make the requisite necessity finding on the lower court's failure to observe the children's behavior in the

defendant's presence and its failure to explore less restrictive alternatives to the one-way television procedure. While such evidentiary requirements could strengthen the grounds for the use of protective measures, only a case-specific necessity finding is required. This Court will not establish, as a matter of federal constitutional law, such categorical evidentiary prerequisites for the use of the one-way procedure. Pp. 3170-3171.

316 Md. 551, 560 A.2d 1120 (1989). Vacated and remanded.

O'CONNOR, J., delivered the opinion of the Court, in which REHNQUIST, C.J., and WHITE, BLACKMUN, and KENNEDY, JJ., joined. SCALIA, J., filed a dissenting opinion, in which BRENNAN, MARSHALL, and STEVENS, JJ., joined, *post*, p. 3171.

J. Joseph Curran, Jr., Baltimore, Md., for petitioner.

William H. Murphy, Jr., Baltimore, Md., for respondent.

Justice O'CONNOR delivered the opinion of the Court.

This case requires us to decide whether the Confrontation Clause of the Sixth Amendment categorically prohibits a child witness in a child abuse case from testifying against a defendant at trial, outside the defendant's physical presence, by one-way closed circuit television.

I

In October 1986, a Howard County grand jury charged respondent, Sandra Ann Craig, with child abuse, first and second degree sexual offenses, perverted sexual practice, assault, and battery. The named victim in each count was a 6-year-old girl who, from August 1984 to June 1986, had attended a kindergarten and prekindergarten center owned and operated by Craig.

In March 1987, before the case went to trial, the State sought to invoke a Maryland

statutory procedure that permits a judge to receive, by one-way closed circuit television, the testimony of a child witness who is alleged to be a victim of child abuse.¹ To invoke the procedure, the trial judge must first "determin[e] that testimony by the child victim in the courtroom will result in the child suffering serious emotional distress such that the child cannot reasonably communicate." Md.Cts. & Jud.Proc.Code Ann. § 9-102(a)(1)(ii) (1989). Once the procedure is invoked, the child witness, prosecutor, and defense counsel withdraw to a separate room; the judge, jury, and defendant remain in the courtroom. The child witness is then examined and cross-examined in the separate room, while a video monitor records and displays the witness' testimony to those in the courtroom. During this time the witness cannot see the defendant.² The defendant remains in electronic communication with defense counsel, and objections may be made and ruled on as if the witness were testifying in the courtroom.

In support of its motion invoking the one-way closed circuit television procedure, the State presented expert testimony that the named victim as well as a number of other

children who were alleged to have been sexually abused by Craig, would suffer "serious emotional distress such that [they could not] reasonably communicate," § 9-102(a)(1)(ii), if required to testify in the courtroom. App. 7-59. The Maryland Court of Appeals characterized the evidence as follows:

"The expert testimony in each case suggested that each child would have some or considerable difficulty in testifying in Craig's presence. For example, as to one child, the expert said that what 'would cause him the most anxiety would be to testify in front of Mrs. Craig....' The child 'wouldn't be able to communicate effectively.' As to another, an expert said she 'would probably stop talking and she would withdraw and curl up.' With respect to two others, the testimony was that one would 'become highly agitated, that he may refuse to talk or if he did talk, that he would choose his subject regardless of the questions' while the other would 'become extremely timid and unwilling to talk.'" 316 Md. 551, 568-569, 560 A.2d 1120, 1128-1129 (1989).

Craig objected to the use of the procedure on Confrontation Clause grounds, but the trial

1. Maryland Cts. & Jud.Proc.Code Ann. § 9-102 of the Courts and Judicial Proceedings Article of the Annotated Code of Maryland (1989) provides in full:

"(a)(1) In a case of abuse of a child as defined in § 5-701 of the Family Law Article or Article 27, § 35A of the Code, a court may order that the testimony of a child victim be taken outside the courtroom and shown in the courtroom by means of a closed circuit television if:

"(i) The testimony is taken during the proceeding; and

"(ii) The judge determines that testimony by the child victim in the courtroom will result in the child suffering serious emotional distress such that the child cannot reasonably communicate.

"(2) Only the prosecuting attorney, the attorney for the defendant, and the judge may question the child.

"(3) The operators of the closed circuit television shall make every effort to be unobtrusive.

"(b)(1) Only the following persons may be in the room with the child when the child testifies by closed circuit television:

"(i) The prosecuting attorney;

"(ii) The attorney for the defendant;

"(iii) The operators of the closed circuit television equipment; and

"(iv) Unless the defendant objects, any person whose presence, in the opinion of the court, contributes to the well-being of the child, including a person who has dealt with the child in a therapeutic setting concerning the abuse.

"(2) During the child's testimony by closed circuit television, the judge and the defendant shall be in the courtroom.

"(3) The judge and the defendant shall be allowed to communicate with the persons in the room where the child is testifying by any appropriate electronic method.

"(c) The provisions of this section do not apply if the defendant is an attorney pro se.

"(d) This section may not be interpreted to preclude, for purposes of identification of a defendant, the presence of both the victim and the defendant in the courtroom at the same time."

For a detailed description of the § 9-102 procedure, see *Wildermuth v. State*, 310 Md. 496, 503-504, 530 A.2d 275, 278-279 (1987).

court rejected that contention, concluding that although the statute "take[s] away the right of the defendant to be face to face with his or her accuser," the defendant retains the "essence of the right of confrontation," including the right to observe, cross-examine, and have the jury view the demeanor of the witness. App. 65-66. The trial court further found that, "based upon the evidence presented ... the testimony of each of these children in a courtroom will result in each child suffering serious emotional distress ... such that each of these children cannot reasonably communicate." *Id.*, at 66. The trial court then found the named victim and three other children competent to testify and accordingly permitted them to testify against Craig via the one-way closed circuit television procedure. The jury convicted Craig on all counts, and the Maryland Court of Special Appeals affirmed the convictions, 76 Md.App. 250, 544 A.2d 784 (1988).

The Court of Appeals of Maryland reversed and remanded for a new trial. 316 Md. 551, 560 A.2d 1120 (1989). The Court of Appeals rejected Craig's argument that the Confrontation Clause requires in all cases a face-to-face courtroom encounter between the accused and his accusers, *id.*, at 556-562, 560 A.2d, at 1122-1125, but concluded:

"[U]nder § 9-102(a)(1)(ii), the operative 'serious emotional distress' which renders a child victim unable to 'reasonably communicate' must be determined to arise, at least primarily, from face-to-face confrontation with the defendant. Thus, we construe the phrase 'in the courtroom' as meaning, for sixth amendment and [state constitution] confrontation purposes, 'in the courtroom in the presence of the defendant.' Unless prevention of 'eyeball-to-eyeball' confrontation is necessary to obtain the trial testimony of the child, the defendant cannot be denied that right." *Id.*, at 566, 560 A.2d, at 1127.

Reviewing the trial court's finding and the evidence presented in support of the § 9-102

procedure, the Court of Appeals held that, "as [it] read *Coy* [v. *Iowa*, 487 U.S. 1012, 108 S.Ct. 2798, 101 L.Ed.2d 857 (1988)], the showing made by the State was insufficient to reach the high threshold required by that case before § 9-102 may be invoked." *Id.* 316 Md., at 554-555, 560 A.2d, at 1121 (footnote omitted).

We granted certiorari to resolve the important Confrontation Clause issues raised by this case. 493 U.S. 1041, 110 S.Ct. 834, 107 L.Ed.2d 830 (1990).

II

The Confrontation Clause of the Sixth Amendment, made applicable to the States through the Fourteenth Amendment, provides: "In all criminal prosecutions, the accused shall enjoy the right ... to be confronted with the witnesses against him."

We observed in *Coy v. Iowa* that "the Confrontation Clause guarantees the defendant a face-to-face meeting with witnesses appearing before the trier of fact." 487 U.S., at 1016, 108 S.Ct., at 2801 (citing *Kentucky v. Stincer*, 482 U.S. 730, 748, 749-750, 107 S.Ct. 2658, 2669, 2670, 96 L.Ed.2d 631 (1987) (MARSHALL, J., dissenting)); see also *Pennsylvania v. Ritchie*, 480 U.S. 39, 51, 107 S.Ct. 989, 998, 94 L.Ed.2d 40 (1987) (plurality opinion); *California v. Green*, 399 U.S. 149, 157, 90 S.Ct. 1930, 1934, 26 L.Ed.2d 489 (1970); *Snyder v. Massachusetts*, 291 U.S. 97, 106, 54 S.Ct. 330, 332, 78 L.Ed. 674 (1934); *Dowdell v. United States*, 221 U.S. 325, 330, 31 S.Ct. 590, 592, 55 L.Ed. 763 (1911); *Kirby v. United States*, 174 U.S. 47, 55, 19 S.Ct. 574, 577, 43 L.Ed. 890 (1899); *Mattox v. United States*, 156 U.S. 237, 244, 15 S.Ct. 337, 340, 39 L.Ed. 409 (1895). This interpretation derives not only from the literal text of the Clause, but also from our understanding of its historical roots. See *Coy*, *supra*, 487 U.S., at 1015-1016, 108 S.Ct., at 2800; *Mattox*, *supra*, 156 U.S., at 242, 15 S.Ct. at 339 (Confrontation Clause intended to prevent conviction by affidavit); *Green*, *supra*, 399 U.S., at 156, 90 S.Ct., at 1934

(same); cf. 3 J. Story, Commentaries on the Constitution § 1785, p. 662 (1833).

We have never held, however, that the Confrontation Clause guarantees criminal defendants the *absolute* right to a face-to-face meeting with witnesses against them at trial. Indeed, in *Coy v. Iowa*, we expressly "[e]ft) for another day ... the question whether any exceptions exist" to the "irreducible literal meaning of the Clause: 'a right to meet face to face all those who appear and give evidence at trial.'" 487 U.S., at 1021, 108 S.Ct., at 2803 (quoting *Green, supra*, 399 U.S., at 175, 90 S.Ct., at 1943 (Harlan, J., concurring)). The procedure challenged in *Coy* involved the placement of a screen that prevented two child witnesses in a child abuse case from seeing the defendant as they testified against him at trial. See 487 U.S., at 1014-1015, 108 S.Ct., at 2799-2800. In holding that the use of this procedure violated the defendant's right to confront witnesses against him, we suggested that any exception to the right "would surely be allowed only when necessary to further an important public policy"—i.e., only upon a showing of something more than the generalized, "legislatively imposed presumption of trauma" underlying the statute at issue in that case. *Id.*, at 1021, 108 S.Ct., at 2803; see also *id.*, at 1025, 108 S.Ct., at 2805 (O'Connor, J., concurring). We concluded that "[s]ince there ha[d] been no individualized findings that these particular witnesses needed special protection, the judgment [in the case before us] could not be sustained by any conceivable exception." *Id.*, at 1021, 108 S.Ct., at 2803. Because the trial court in this case made individualized findings that each of the child witnesses needed special protection, this case requires us to decide the question reserved in *Coy*.

[1] The central concern of the Confrontation Clause is to ensure the reliability of the evidence against a criminal defendant by subjecting it to rigorous testing in the context of an adversary proceeding before the trier of fact. The word "confront," after all,

also means a clashing of forces or ideas, thus carrying with it the notion of adversariness. As we noted in our earliest case interpreting the Clause:

"The primary object of the constitutional provision in question was to prevent depositions or *ex parte* affidavits, such as were sometimes admitted in civil cases, being used against the prisoner in lieu of a personal examination and cross-examination of the witness in which the accused has an opportunity, not only of testing the recollection and sifting the conscience of the witness, but of compelling him to stand face to face with the jury in order that they may look at him, and judge by his demeanor upon the stand and the manner in which he gives his testimony whether he is worthy of belief." *Mattox, supra*, 156 U.S., at 242-243, 15 S.Ct., at 339-340.

As this description indicates, the right guaranteed by the Confrontation Clause includes not only a "personal examination," 156 U.S., at 242, 15 S.Ct., at 339, but also "(1) insures that the witness will give his statements under oath—thus impressing him with the seriousness of the matter and guarding against the lie by the possibility of a penalty for perjury; (2) forces the witness to submit to cross-examination, the 'greatest legal engine ever invented for the discovery of truth'; [and] (3) permits the jury that is to decide the defendant's fate to observe the demeanor of the witness in making his statement, thus aiding the jury in assessing his credibility." *Green, supra*, 399 U.S., at 158, 90 S.Ct., at 1935 (footnote omitted).

The combined effect of these elements of confrontation—physical presence, oath, cross-examination, and observation of demeanor by the trier of fact—serves the purposes of the Confrontation Clause by ensuring that evidence admitted against an accused is reliable and subject to the rigorous adversarial testing that is the norm of Anglo-American criminal proceedings. See *Stincer, supra*, 482 U.S., at 739, 107 S.Ct., at 2664 ("[T]he right to confrontation is a func-

tional one for the purpose of promoting reliability in a criminal trial"); *Dutton v. Evans*, 400 U.S. 74, 89, 91 S.Ct. 210, 219, 27 L.Ed.2d 213 (1970) (plurality opinion) ("[T]he mission of the Confrontation Clause is to advance a practical concern for the accuracy of the truth-determining process in criminal trials by assuring that 'the trier of fact [has] a satisfactory basis for evaluating the truth of the [testimony]'"); *Lee v. Illinois*, 476 U.S. 530, 540, 106 S.Ct. 2056, 2061, 90 L.Ed.2d 514 (1986) (confrontation guarantee serves "symbolic goals" and "promotes reliability"); see also *Faretta v. California*, 422 U.S. 806, 818, 95 S.Ct. 2525, 2532, 45 L.Ed.2d 562 (1975) (Sixth Amendment "constitutionalizes the right in an adversary criminal trial to make a defense as we know it"); *Strickland v. Washington*, 466 U.S. 668, 684-685, 104 S.Ct. 2052, 2062-2063, 80 L.Ed.2d 674 (1984).

[2] We have recognized, for example, that face-to-face confrontation enhances the accuracy of factfinding by reducing the risk that a witness will wrongfully implicate an innocent person. See *Coy, supra*, 487 U.S., at 1019-1020, 108 S.Ct., at 2802 ("It is always more difficult to tell a lie about a person 'to his face' than 'behind his back.' ... That face-to-face presence may, unfortunately, upset the truthful rape victim or abused child; but by the same token it may confound and undo the false accuser, or reveal the child coached by a malevolent adult"); *Ohio v. Roberts*, 448 U.S. 56, 63, n. 6, 100 S.Ct. 2531, 2537 n. 6, 65 L.Ed.2d 597 (1980); see also 3 W. Blackstone, Commentaries *373-*374. We have also noted the strong symbolic purpose served by requiring adverse witnesses at trial to testify in the accused's presence. See *Coy*, 487 U.S., at 1017, 108 S.Ct., at 2801 ("[T]here is something deep in human nature that regards face-to-face confrontation between accused and accuser as 'essential to a fair trial in a criminal prosecution'") (quoting *Pointer v. Texas*, 380 U.S. 400, 404, 85 S.Ct. 1065, 1068, 13 L.Ed.2d 923 (1965)).

Although face-to-face confrontation forms "the core of the values furthered by the Confrontation Clause," *Green*, 399 U.S., at 157, 90 S.Ct., at 1934, we have nevertheless recognized that it is not the *sine qua non* of the confrontation right. See *Delaware v. Fensterer*, 474 U.S. 15, 22, 106 S.Ct. 292, 295, 88 L.Ed.2d 15 (1985) (*per curiam*) ("[T]he Confrontation Clause is generally satisfied when the defense is given a full and fair opportunity to probe and expose [testimonial] infirmities [such as forgetfulness, confusion, or evasion] through cross-examination, thereby calling to the attention of the factfinder the reasons for giving scant weight to the witness' testimony"); *Roberts, supra*, 448 U.S., at 69, 100 S.Ct., at 2540 (oath, cross-examination, and demeanor provide "all that the Sixth Amendment demands: 'substantial compliance with the purposes behind the confrontation requirement'" (quoting *Green, supra*, 399 U.S., at 166, 90 S.Ct., at 1939); see also *Stincer*, 482 U.S. at 739-744, 107 S.Ct., at 2664-2667 (confrontation right not violated by exclusion of defendant from competency hearing of child witnesses, where defendant had opportunity for full and effective cross-examination at trial); *Davis v. Alaska*, 415 U.S. 308, 315-316, 94 S.Ct. 1105, 1109-1110, 39 L.Ed.2d 347 (1974); *Douglas v. Alabama*, 380 U.S. 415, 418, 85 S.Ct. 1074, 1076, 13 L.Ed.2d 934 (1965); *Pointer, supra*, 380 U.S., at 406-407, 85 S.Ct., at 1069; 5 J. Wigmore, Evidence § 1395, p. 150 (J. Chadbourn rev. 1974).

[3] For this reason, we have never insisted on an actual face-to-face encounter at trial in *every* instance in which testimony is admitted against a defendant. Instead, we have repeatedly held that the Clause permits, where necessary, the admission of certain hearsay statements against a defendant despite the defendant's inability to confront the declarant at trial. See, e.g., *Mattox*, 156 U.S., at 243, 15 S.Ct., at 339 ("[T]here could be nothing more directly contrary to the letter of the provision in question than the admission of dying declarations");

Pointer, supra, 380 U.S., at 407, 85 S.Ct., at 1069 (noting exceptions to the confrontation right for dying declarations and "other analogous situations"). In *Mattox*, for example, we held that the testimony of a Government witness at a former trial against the defendant, where the witness was fully cross-examined but had died after the first trial, was admissible in evidence against the defendant at his second trial. See 156 U.S., at 240-244, 15 S.Ct., at 338-340. We explained:

"There is doubtless reason for saying that . . . if notes of [the witness'] testimony are permitted to be read, [the defendant] is deprived of the advantage of that personal presence of the witness before the jury which the law has designed for his protection. But general rules of law of this kind, however beneficent in their operation and valuable to the accused, must occasionally give way to considerations of public policy and the necessities of the case. To say that a criminal, after having once been convicted by the testimony of a certain witness, should go scot free simply because death has closed the mouth of that witness, would be carrying his constitutional protection to an unwarrantable extent. The law in its wisdom declares that the rights of the public shall not be wholly sacrificed in order that an incidental benefit may be preserved to the accused." *Id.*, at 243, 15 S.Ct., at 339-340.

We have accordingly stated that a literal reading of the Confrontation Clause would "abrogate virtually every hearsay exception, a result long rejected as unintended and too extreme." *Roberts*, 448 U.S., at 63, 100 S.Ct., at 2537. Thus, in certain narrow circumstances, "competing interests, if 'closely examined,' may warrant dispensing with confrontation at trial." *Id.*, at 64, 100 S.Ct., at 2538 (quoting *Chambers v. Mississippi*, 410 U.S. 284, 295, 93 S.Ct. 1038, 1045, 35 L.Ed.2d 297 (1973), and citing *Mattox, supra*). We have recently held, *Id.*, for example, that hear-

say statements of nontestifying co-conspirators may be admitted against a defendant despite the lack of any face-to-face encounter with the accused. See *Bourjaily v. United States*, 483 U.S. 171, 107 S.Ct. 2776, 97 L.Ed.2d 144 (1987); *United States v. Inadi*, 476 U.S. 387, 106 S.Ct. 1121, 89 L.Ed.2d 390 (1986). Given our hearsay cases, the word "confronted," as used in the Confrontation Clause, cannot simply mean face-to-face confrontation, for the Clause would then, contrary to our cases, prohibit the admission of any accusatory hearsay statement made by an absent declarant—a declarant who is undoubtedly as much a "witness against" a defendant as one who actually testifies at trial.

[4] In sum, our precedents establish that "the Confrontation Clause reflects a preference for face-to-face confrontation at trial," *Roberts, supra*, 448 U.S., at 63, 100 S.Ct., at 2537 (emphasis added; footnote omitted), a preference that "must occasionally give way to considerations of public policy and the necessities of the case," *Mattox, supra*, 156 U.S., at 243, 15 S.Ct., at 339-340. "[W]e have attempted to harmonize the goal of the Clause—placing limits on the kind of evidence that may be received against a defendant—with a societal interest in accurate factfinding, which may require consideration of out-of-court statements." *Bourjaily, supra*, 483 U.S., at 182, 107 S.Ct., at 2782. We have accordingly interpreted the Confrontation Clause in a manner sensitive to its purposes and sensitive to the necessities of trial and the adversary process. See, e.g., *Kirby*, 174 U.S., at 61, 19 S.Ct., at 578 ("It is scarcely necessary to say that to the rule that an accused is entitled to be confronted with witnesses against him the admission of dying declarations is an exception which arises from the necessity of the case"); *Chambers, supra*, 410 U.S., at 295, 93 S.Ct., at 1045 ("Of course, the right to confront and to cross-examine is not absolute and may, in appropriate cases, bow to accommodate other legitimate interests in the criminal trial process"). Thus, though we reaffirm the importance of face-to-face confrontation with wit-

nesses appearing at trial, we cannot say that such confrontation is an indispensable element of the Sixth Amendment's guarantee of the right to confront one's accusers. Indeed, one commentator has noted that "[i]t is all but universally assumed that there are circumstances that excuse compliance with the right of confrontation." Graham, *The Right of Confrontation and the Hearsay Rule: Sir Walter Raleigh Loses Another One*, 8 Crim.L.Bull. 99, 107-108 (1972).

This interpretation of the Confrontation Clause is consistent with our cases holding that other Sixth Amendment rights must also be interpreted in the context of the necessities of trial and the adversary process. See, e.g., *Illinois v. Allen*, 397 U.S. 337, 342-343, 90 S.Ct. 1057, 1060, 25 L.Ed.2d 353 (1970) (right to be present at trial not violated where trial judge removed defendant for disruptive behavior); *Ritchie*, 480 U.S., at 51-54, 107 S.Ct., at 998-1000 (plurality opinion) (right to cross-examination not violated where State denied defendant access to investigative files); *Taylor v. Illinois*, 484 U.S. 400, 410-416, 108 S.Ct. 646, 653-657, 98 L.Ed.2d 798 (1988) (right to compulsory process not violated where trial judge precluded testimony of a surprise defense witness); *Perry v. Leeke*, 488 U.S. 272, 280-285, 109 S.Ct. 594, 599-602, 102 L.Ed.2d 624 (1989) (right to effective assistance of counsel not violated where trial judge prevented testifying defendant from conferring with counsel during a short break in testimony). We see no reason to treat the face-to-face component of the confrontation right any differently, and indeed we think it would be anomalous to do so.

That the face-to-face confrontation requirement is not absolute does not, of course, mean that it may easily be dispensed with. As we suggested in *Coy*, our precedents confirm that a defendant's right to confront accusatory witnesses may be satisfied absent a physical, face-to-face confrontation at trial only where denial of such confrontation is

necessary to further an important public policy and only where the reliability of the testimony is otherwise assured. See 487 U.S., at 1021, 108 S.Ct., at 2803 (citing *Roberts, supra*, 448 U.S. at 64, 100 S.Ct., at 2538; *Chambers, supra*, 410 U.S. at 295, 93 S.Ct., at 1045); *Coy, supra*, 487 U.S., at 1025, 108 S.Ct., at 2805 (O'Connor, J., concurring).

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[5] Maryland's statutory procedure, when invoked, prevents a child witness from seeing the defendant as he or she testifies against the defendant at trial. We find it significant, however, that Maryland's procedure preserves all of the other elements of the confrontation right: The child witness must be competent to testify and must testify under oath; the defendant retains full opportunity for contemporaneous cross-examination; and the judge, jury, and defendant are able to view (albeit by video monitor) the demeanor (and body) of the witness as he or she testifies. Although we are mindful of the many subtle effects face-to-face confrontation may have on an adversary criminal proceeding, the presence of these other elements of confrontation—oath, cross-examination, and observation of the witness' demeanor—adequately ensures that the testimony is both reliable and subject to rigorous adversarial testing in a manner functionally equivalent to that accorded live, in-person testimony. These safeguards of reliability and adversariness render the use of such a procedure a far cry from the undisputed prohibition of the Confrontation Clause: trial by *ex parte* affidavit or inquisition, see *Mattox*, 156 U.S., at 242, 15 S.Ct., at 339; see also *Green*, 399 U.S., at 179, 90 S.Ct., at 1946 (Harlan, J., concurring) ("[T]he Confrontation Clause was meant to constitutionalize a barrier against flagrant abuses, trials by anonymous accusers, and absentee witnesses"). Rather, we think these elements of effective confrontation not only permit a defendant to "confront and undo the false accuser, or reveal the child coached by a malevolent adult," *Coy, supra*, 487 U.S., at 1020, 108 S.Ct., at

2802, but may well aid a defendant in eliciting favorable testimony from the child witness. Indeed, to the extent the child witness' testimony may be said to be technically given out of court (though we do not so hold), these assurances of reliability and adversariness are far greater than those required for admission of hearsay testimony under the Confrontation Clause. See *Roberts*, 448 U.S., at 66, 100 S.Ct., at 2539. We are therefore confident that use of the one-way closed circuit television procedure, where necessary to further an important state interest, does not impinge upon the truth-seeking or symbolic purposes of the Confrontation Clause.

The critical inquiry in this case, therefore, is whether use of the procedure is necessary to further an important state interest. The State contends that it has a substantial interest in protecting children who are allegedly victims of child abuse from the trauma of testifying against the alleged perpetrator and that its statutory procedure for receiving testimony from such witnesses is necessary to further that interest.

We have of course recognized that a State's interest in "the protection of minor victims of sex crimes from further trauma and embarrassment" is a "compelling" one. *Globe Newspaper Co. v. Superior Court of Norfolk County*, 457 U.S. 596, 607, 102 S.Ct. 2613, 2620, 73 L.Ed.2d 248 (1982); see also *New York v. Ferber*, 458 U.S. 747, 766-757, 102 S.Ct. 3348, 3364, 73 L.Ed.2d 1113 (1982); *FCC v. Pacifica Foundation*, 438 U.S. 726, 749-750, 98 S.Ct. 3026, 3040-3041, 57 L.Ed.2d 1073 (1978); *Ginsberg v. New York*, 390 U.S. 629, 640, 88 S.Ct. 1274, 1281, 20 L.Ed.2d 195 (1968); *Prince v. Massachusetts*, 321 U.S. 158, 168, 64 S.Ct. 438, 443, 88 L.Ed. 645 (1944). "[W]e have sustained legislation aimed at protecting the physical and emotional well-being of youth even when the laws have operated in the sensitive area of

constitutionally protected rights." *Ferber*, supra, 458 U.S., at 757, 102 S.Ct., at 3354. In *Globe Newspaper*, for example, we held that a State's interest in the physical and psychological well-being of a minor victim was sufficiently weighty to justify depriving the press and public of their constitutional right to attend criminal trials, where the trial court makes a case-specific finding that closure of the trial is necessary to protect the welfare of the minor. See 457 U.S., at 608-609, 102 S.Ct., at 2620-21. This Term, in *Osborne v. Ohio*, 495 U.S. 103, 110 S.Ct. 1691, 109 L.Ed.2d 98 (1990), we upheld a state statute that proscribed the possession and viewing of child pornography, reaffirming that "[i]t is evident beyond the need for elaboration that a State's interest in 'safeguarding the physical and psychological well-being of a minor' is 'compelling.'" *Id.*, at 109, 110 S.Ct. at 1696 (quoting *Ferber*, supra, 458 U.S., at 756-757, 102 S.Ct., at 3354-55).

[6] We likewise conclude today that a State's interest in the physical and psychological well-being of child abuse victims may be sufficiently important to outweigh, at least in some cases, a defendant's right to face his or her accusers in court. That a significant majority of States have enacted statutes to protect child witnesses from the trauma of giving testimony in child abuse cases attests to the widespread belief in the importance of such a public policy. See *Coy*, 487 U.S., at 1022-1023, 108 S.Ct., at 2803-2804 (O'Connor, J., concurring) ("Many States have determined that a child victim may suffer trauma from exposure to the harsh atmosphere of the typical courtroom and have undertaken to shield the child through a variety of ameliorative measures"). Thirty-seven States, for example, permit the use of videotaped testimony of sexually abused children;² 24 States have authorized the use of

2. See Ala.Code § 15-25-2 (Supp.1989); Ariz. Rev.Stat. Ann. §§ 13-4251 and 4253(B), (C) (1989); Ark.Code Ann. § 16-44-203 (1987); Cal.Penal Code Ann. § 1346 (West Supp.1990);

Colo.Rev.Stat. §§ 18-3-413 and 18-6-401.3 (1986); Conn.Gen.Stat. § 54-86g (1989); Del. Code Ann., Tit. 11, § 3511 (1987); Fla.Stat. § 92.53 (1989); Haw.Rev.Stat., ch. 626, Rule

one-way closed circuit television testimony in child abuse cases;³ and 8 States authorize the use of a two-way system in which the child witness is permitted to see the courtroom and the defendant on a video monitor and in which the jury and judge are permitted to view the child during the testimony.⁴

The statute at issue in this case, for example, was specifically intended "to safeguard the physical and psychological well-being of child victims by avoiding, or at least minimizing, the emotional trauma produced by testifying." *Wildermuth v. State*, 310 Md. 496, 518, 530 A.2d 275, 286 (1987). The *Wildermuth* court noted:

"In Maryland, the Governor's Task Force on Child Abuse in its *Interim Report* (Nov.1984) documented the existence of the [child abuse] problem in our State. *Interim Report* at 1. It brought the picture up to date in its *Final Report* (Dec. 1985). In the first six months of 1985, investigations of child abuse were 12 percent more numerous than during the same

period of 1984. In 1979, 4,615 cases of child abuse were investigated; in 1984, 1,832. *Final Report* at iii. In its *Interim Report* at 2, the Commission proposed legislation that, with some changes, became § 9-102. The proposal was 'aimed at alleviating the trauma to a child victim in the courtroom atmosphere by allowing the child's testimony to be obtained outside of the courtroom.' *Id.*, at 2. This would both protect the child and enhance the public interest by encouraging effective prosecution of the alleged abuser." *Id.*, at 517, 530 A.2d, at 285.

Given the State's traditional and "transcendent interest in protecting the welfare of children," *Ginsberg*, 390 U.S., at 640, 88 S.Ct., at 1281 (citation omitted), and buttressed by the growing body of academic literature documenting the psychological trauma suffered by child abuse victims who must testify in court, see Brief for American Psychological Association as *Amicus Curiae* 7-13; G. Goodman et al., *Emotional Effects of Criminal Court Testimony on Child Sexual*

Evid. 616 (1985); Ill.Rev.Stat., ch. 38, § 106A-2 (1989); Ind.Code §§ 35-37-4-8(c), (d), (f), (g) (1988); Iowa Code § 910A.14 (1987); Kan.Stat. Ann. § 38-1558 (1986); Ky.Rev.Stat. Ann. § 421-350(4) (Baldwin Supp.1989); Mass.Gen.Laws § 278:16D (Supp.1990); Mich.Comp.Laws Ann. § 600.2163a(5) (Supp.1990); Minn.Stat. § 595.02(4) (1988); Miss.Code Ann. § 13-1-407 (Supp. 1989); Mo.Rev.Stat. §§ 491.675-491.690 (1986); Mont.Code Ann. §§ 46-15-401 to 46-15-403 (1989); Neb.Rev.Stat. § 29-1926 (1989); Nev. Rev.Stat. § 174.227 (1989); N.H.Rev.Stat. Ann. § 517:13-a (Supp.1989); N.M.Stat. Ann. § 30-9-17 (1984); Ohio Rev.Code Ann. §§ 2907.41(A), (B), (D), (E) (1987); Okla.Stat., Tit. 22, § 753(C) (Supp.1988); Ore.Rev.Stat. § 40.460(24) (1989); 42 Pa.Cons.Stat. §§ 5982, 5984 (1988); R.I.Gen. Laws § 11-37-13.2 (Supp.1989); S.C.Code Ann. § 16-3-1530(G) (1985); S.D.Codified Laws § 23A-12-9 (1988); Tenn.Code Ann. §§ 24-7-116(d), (c), (f) (Supp.1989); Tex.Code Crim.Proc. Ann., Art. 38.071, § 4 (Vernon Supp.1990); Utah Rule Crim.Proc. 15.5 (1990); Vt.Rule Evid. 807(d) (Supp.1989); Wis.Stat. §§ 967.04(7) to (10) (1987-1988); Wyo.Stat. § 7-11-408 (1987).

3. See Ala.Code § 15-25-3 (Supp.1989); Alaska Stat. Ann. § 12.45.046 (Supp.1989); Ariz.Rev.

Stat. Ann. § 13-4253 (1989); Conn.Gen.Stat. § 54-86g (1989); Fla.Stat. § 92.54 (1989); Ga. Code Ann. § 17-8-55 (Supp.1989); Ill.Rev.Stat., ch. 38, § 106A-3 (1987); Ind.Code § 35-37-4-8 (1988); Iowa Code § 910A.14 (Supp.1990); Kan. Stat. Ann. § 38-1558 (1986); Ky.Rev.Stat. Ann. §§ 421-350(1), (3) (Baldwin Supp.1989); La. Rev.Stat. Ann. § 15:283 (West Supp.1990); Md. Cts. & Jud.Proc.Code Ann. § 9-102 (1989); Mass.Gen.Laws § 278:16D (Supp.1990); Minn. Stat. § 595.02(4) (1988); Miss.Code Ann. § 13-1-405 (Supp.1989); N.J.Stat. Ann. § 2A:84A-32.4 (Supp.1989); Okla.Stat., Tit. 22, § 753(B) (West Supp.1988); Ore.Rev.Stat. § 40.460(24) (1989); 42 Pa. Cons.Stat. §§ 5982, 5985 (1988); R.I.Gen. Laws § 11-37-13.2 (Supp.1989); Tex.Code Crim.Proc. Ann., Art. 38.071, § 3 (Vernon Supp. 1990); Utah Rule Crim.Proc. 15.5 (1990); Vt. Rule Evid. 807(d) (Supp.1989).

4. See Cal.Penal Code Ann. § 1347 (West Supp. 1990); Haw.Rev.Stat., ch. 626, Rule Evid. 616 (1985); Idaho Code § 19-3024A (Supp.1989); Minn.Stat. § 595.02(4)(c)(2) (1988); N.Y.Crim. Proc.Law §§ 65.00 to 65.30 (McKinney Supp. 1990); Ohio Rev.Code Ann. §§ 2907.41(C), (E) (1987); Va.Code Ann. § 18.2-67.9 (1988); Vt. Rule Evid. 807(e) (Supp.1989).

Assault Victims, Final Report to the National Institute of Justice (presented as conference paper at annual convention of American Psychological Assn., Aug. 1989), we will not second-guess the considered judgment of the Maryland Legislature regarding the importance of its interest in protecting child abuse victims from the emotional trauma of testifying. Accordingly, we hold that, if the State makes an adequate showing of necessity, the state interest in protecting child witnesses from the trauma of testifying in a child abuse case is sufficiently important to justify the use of a special procedure that permits a child witness in such cases to testify at trial against a defendant in the absence of face-to-face confrontation with the defendant.

[7] The requisite finding of necessity must of course be a case-specific one: The trial court must hear evidence and determine whether use of the one-way closed circuit television procedure is necessary to protect the welfare of the particular child witness who seeks to testify. See *Globe Newspaper Co.*, 457 U.S., at 608-609, 102 S.Ct., at 2621 (compelling interest in protecting child victims does not justify a mandatory trial closure rule); *Coy*, 487 U.S., at 1021, 108 S.Ct., at 2803; *id.*, at 1025, 108 S.Ct., at 2805 (O'Connor, J., concurring); see also *Hochheiser v. Superior Court*, 161 Cal.App.3d 777, 793, 208 Cal.Rptr. 273, 283 (1984). The trial court must also find that the child witness would be traumatized, not by the courtroom generally, but by the presence of the defendant. See, e.g., *State v. Wilhite*, 160 Ariz. 228, 772 P.2d 582 (1989); *State v. Bonello*, 210 Conn. 51, 554 A.2d 277 (1989); *State v. Davidson*, 764 S.W.2d 731 (Mo.App.1989); *Commonwealth v. Ludwig*, 366 Pa.Super. 361, 531 A.2d 459 (1987). Denial of face-to-face confrontation is not needed to further the state interest in protecting the child witness from trauma unless it is the presence of the defendant that causes the trauma. In other words, if the state interest were merely the interest in protecting child witnesses from courtroom trauma generally, denial of face-to-face confrontation would be unneces-

sary because the child could be permitted to testify in less intimidating surroundings, albeit with the defendant present. Finally, the trial court must find that the emotional distress suffered by the child witness in the presence of the defendant is more than *de minimis*, i.e., more than "mere nervousness or excitement or some reluctance to testify," *Wildermuth*, *supra*, 310 Md., at 624, 630 A.2d, at 289; see also *State v. Mannion*, 19 Utah 505, 511-512, 57 P. 542, 543-544 (1899). We need not decide the minimum showing of emotional trauma required for use of the special procedure, however, because the Maryland statute, which requires a determination that the child witness will suffer "serious emotional distress such that the child cannot reasonably communicate," § 9-102(a)(1)(ii), clearly suffices to meet constitutional standards.

To be sure, face-to-face confrontation may be said to cause trauma for the very purpose of eliciting truth, cf. *Coy*, *supra*, 487 U.S., at 1019-1020, 108 S.Ct., at 2802-03, but we think that the use of Maryland's special procedure, where necessary to further the important state interest in preventing trauma to child witnesses in child abuse cases, adequately ensures the accuracy of the testimony and preserves the adversary nature of the trial. See *supra*, at 3166-3167. Indeed, where face-to-face confrontation causes significant emotional distress in a child witness, there is evidence that such confrontation would in fact *disserve* the Confrontation Clause's truth-seeking goal. See, e.g., *Coy*, *supra*, 487 U.S., at 1032, 108 S.Ct., at 2809 (BLACKMUN, J., dissenting) (face-to-face confrontation "may so overwhelm the child as to prevent the possibility of effective testimony, thereby undermining the truth-finding function of the trial itself"); Brief for American Psychological Association as *Amicus Curiae* 18-24; *State v. Sheppard*, 197 N.J.Super. 411, 416, 484 A.2d 1330, 1332 (1984); Goodman & Helgeson, *Child Sexual Assault: Children's Memory and the Law*, 40

U. Miami L.Rev. 181, 203-204 (1985); Note, *Videotaping Children's Testimony: An Empirical View*, 85 Mich.L.Rev. 809, 813-820 (1987).

[8] In sum, we conclude that where necessary to protect a child witness from trauma that would be caused by testifying in the physical presence of the defendant, at least where such trauma would impair the child's ability to communicate, the Confrontation Clause does not prohibit use of a procedure that, despite the absence of face-to-face confrontation, ensures the reliability of the evidence by subjecting it to rigorous adversarial testing and thereby preserves the essence of effective confrontation. Because there is no dispute that the child witnesses in this case testified under oath, were subject to full cross-examination, and were able to be observed by the judge, jury, and defendant as they testified, we conclude that, to the extent that a proper finding of necessity has been made, the admission of such testimony would be consonant with the Confrontation Clause.

IV

[9] The Maryland Court of Appeals held, as we do today, that although face-to-face confrontation is not an absolute constitutional requirement, it may be abridged only where there is a "case-specific finding of necessity." 316 Md., at 564, 560 A.2d, at 1126 (quoting *Coy*, *supra*, 487 U.S., at 1025, 108 S.Ct., at 2805 (O'Connor, J., concurring)). Given this latter requirement, the Court of Appeals reasoned that "[t]he question of whether a child is unavailable to testify ... should not be asked in terms of inability to testify in the ordinary courtroom setting, but in the much narrower terms of the witness's inability to testify in the presence of the accused." 316 Md., at 564, 560 A.2d, at 1126 (footnote omitted). "[T]he determinative inquiry required to preclude face-to-face confrontation is the effect of the presence of the defendant on the witness or the witness's testimony." *Id.*, at 565, 560 A.2d, at 1127. The Court of Appeals accordingly concluded that, as a prerequisite to use of the § 9-102

procedure, the Confrontation Clause requires the trial court to make a specific finding that testimony by the child in the courtroom *in the presence of the defendant* would result in the child suffering serious emotional distress such that the child could not reasonably communicate. *Id.*, at 566, 560 A.2d, at 1127. This conclusion, of course, is consistent with our holding today.

In addition, however, the Court of Appeals interpreted our decision in *Coy* to impose two subsidiary requirements. First, the court held that "§ 9-102 ordinarily cannot be invoked unless the child witness initially is questioned (either in or outside the courtroom) in the defendant's presence." *Id.*, at 566, 560 A.2d, at 1127; see also *Wildermuth*, 310 Md., at 523-524, 530 A.2d, at 289 (personal observation by the judge should be the rule rather than the exception). Second, the court asserted that, before using the one-way television procedure, a trial judge must determine whether a child would suffer "severe emotional distress" if he or she were to testify by two-way closed circuit television. 316 Md., at 567, 560 A.2d, at 1128.

Reviewing the evidence presented to the trial court in support of the finding required under § 9-102(a)(1)(ii), the Court of Appeals determined that "the finding of necessity required to limit the defendant's right of confrontation through invocation of § 9-102 ... was not made here." *Id.*, at 570-571, 560 A.2d, at 1129. The Court of Appeals noted that the trial judge "had the benefit only of expert testimony on the ability of the children to communicate; he did not question any of the children himself, nor did he observe any child's behavior on the witness stand before making his ruling. He did not explore any alternatives to the use of one-way closed-circuit television." *Id.*, at 568, 560 A.2d, at 1128 (footnote omitted). The Court of Appeals also observed that "the testimony in this case was not sharply focused on the effect of the defendant's pres-

ence on the child witnesses." *Id.*, at 569, 560 A.2d, at 1129. Thus, the Court of Appeals concluded:

"Unable to supplement the expert testimony by responses to questions put by him, or by his own observations of the children's behavior in Craig's presence, the judge made his § 9-102 finding in terms of what the experts had said. He ruled that 'the testimony of each of these children in a courtroom will [result] in each child suffering serious emotional distress . . . such that each of these children cannot reasonably communicate.' He failed to find—indeed, on the evidence before him, *could not have found*—that this result would be the product of testimony in a courtroom in the defendant's presence or outside the courtroom but in the defendant's televised presence. That, however, is the finding of necessity required to limit the defendant's right of confrontation through invocation of § 9-102. Since that finding was not made here, and since the procedures we deem requisite to the valid use of § 9-102 were not followed, the judgment of the Court of Special Appeals must be reversed and the case remanded for a new trial." *Id.*, at 570-571, 560 A.2d, at 1129 (emphasis added).

The Court of Appeals appears to have rested its conclusion at least in part on the trial court's failure to observe the children's behavior in the defendant's presence and its failure to explore less restrictive alternatives to the use of the one-way closed circuit television procedure. See *id.*, at 568-571, 560 A.2d, at 1128-1129. Although we think such evidentiary requirements could strengthen the grounds for use of protective measures, we decline to establish, as a matter of federal constitutional law, any such categorical evidentiary prerequisites for the use of the one-way television procedure. The trial court in this case, for example, could well have found, on the basis of the expert testimony before it, that testimony by the child witnesses in the courtroom in the defendant's presence "will result in [each]

child suffering serious emotional distress such that the child cannot reasonably communicate," § 9-102(a)(1)(ii). See *id.*, at 568-569, 560 A.2d, at 1128-1129; see also App. 22-25, 39, 41, 43, 44-45, 54-57. So long as a trial court makes such a case-specific finding of necessity, the Confrontation Clause does not prohibit a State from using a one-way closed circuit television procedure for the receipt of testimony by a child witness in a child abuse case. Because the Court of Appeals held that the trial court had not made the requisite finding of necessity under its interpretation of "the high threshold required by [*Coy*]" before § 9-102 may be invoked," 316 Md., at 554-555, 560 A.2d, at 1121 (footnote omitted), we cannot be certain whether the Court of Appeals would reach the same conclusion in light of the legal standard we establish today. We therefore vacate the judgment of the Court of Appeals of Maryland and remand the case for further proceedings not inconsistent with this opinion.

It is so ordered.

Justice SCALIA, with whom Justice BRENNAN, Justice MARSHALL, and Justice STEVENS join, dissenting.

Seldom has this Court failed so conspicuously to sustain a categorical guarantee of the Constitution against the tide of prevailing current opinion. The Sixth Amendment provides, with unmistakable clarity, that "[i]n all criminal prosecutions, the accused shall enjoy the right . . . to be confronted ¹with the witnesses against him." The purpose of enshrining this protection in the Constitution was to assure that none of the many policy interests from time to time pursued by statutory law could overcome a defendant's right to face his or her accusers in court. The Court, however, says:

"We . . . conclude today that a State's interest in the physical and psychological well-being of child abuse victims may be sufficiently important to outweigh, at least in some cases, a defendant's right to face

his or her accusers in court. That a significant majority of States have enacted statutes to protect child witnesses from the trauma of giving testimony in child abuse cases attests to the widespread belief in the importance of such a public policy." *Ante*, at 3167.

Because of this subordination of explicit constitutional text to currently favored public policy, the following scene can be played out in an American courtroom for the first time in two centuries: A father whose young daughter has been given over to the exclusive custody of his estranged wife, or a mother whose young son has been taken into custody by the State's child welfare department, is sentenced to prison for sexual abuse on the basis of testimony by a child the parent has not seen or spoken to for many months; and the guilty verdict is rendered without giving the parent so much as the opportunity to sit in the presence of the child, and to ask, personally or through counsel, "it is really not true, is it, that I—your father (or mother) whom you see before you—did these terrible things?" Perhaps that is a procedure today's society desires; perhaps (though I doubt it) it is even a fair procedure; but it is assuredly not a procedure permitted by the Constitution.

Because the text of the Sixth Amendment is clear, and because the Constitution is meant to protect against, rather than conform to, current "widespread belief," I respectfully dissent.

¹*Id.*

According to the Court, "we cannot say that [face-to-face] confrontation [with witnesses appearing at trial] is an indispensable element of the Sixth Amendment's guarantee of the right to confront one's accusers." *Ante*, at 3166. That is rather like saying "we cannot say that being tried before a jury is an indispensable element of the Sixth Amendment's guarantee of the right to jury trial." The Court makes the impossible plausible by recharacterizing the Confrontation Clause, so that confrontation (redesignated

"face-to-face confrontation") becomes only one of many "elements of confrontation." *Ante*, at 3163-3164. The reasoning is as follows: The Confrontation Clause guarantees not only what it explicitly provides for—"face-to-face" confrontation—but also implied and collateral rights such as cross-examination, oath, and observation of demeanor (TRUE); the purpose of this entire cluster of rights is to ensure the reliability of evidence (TRUE); the Maryland procedure preserves the implied and collateral rights (TRUE), which adequately ensure the reliability of evidence (perhaps TRUE); therefore the Confrontation Clause is not violated by denying what it explicitly provides for—"face-to-face" confrontation (unquestionably FALSE). This reasoning abstracts from the right to its purposes, and then eliminates the right. It is wrong because the Confrontation Clause does not guarantee reliable evidence; it guarantees specific trial procedures that were thought to assure reliable evidence, undeniably among which was "face-to-face" confrontation. Whatever else it may mean in addition, the defendant's constitutional right "to be confronted with the witnesses against him" means, always and everywhere, at least what it explicitly says: the "right to meet face to face all those who appear and give evidence at trial." *Coy v. Iowa*, 487 U.S. 1012, 1016, 108 S.Ct. 2798, 2800, 101 L.Ed.2d 867 (1988), quoting *California v. Green*, 399 U.S. 149, 175, 90 S.Ct. 1930, 1943-44, 26 L.Ed.2d 489 (1970) (Harlan, J., concurring).

²*Id.* The Court supports its antitextual conclusion by cobbling together scraps of dicta from various cases that have no bearing here. It will suffice to discuss one of them, since they are all of a kind: Quoting *Ohio v. Roberts*, 448 U.S. 56, 63, 100 S.Ct. 2531, 2537, 65 L.Ed.2d 597 (1980), the Court says that "[i]n sum, our precedents establish that 'the Confrontation Clause reflects a preference for face-to-face confrontation at trial,'" *ante*, at 3165. (emphasis added by the Court). But *Roberts*, and all the other "precedents" the Court enlists to prove the implausible,

dealt with the implications of the Confrontation Clause, and not its literal, unavoidable text. When *Roberts* said that the Clause merely "reflects a preference for face-to-face confrontation at trial," what it had in mind as the nonpreferred alternative was not (as the Court implies) the appearance of a witness at trial without confronting the defendant. That has been, until today, not merely "non-preferred" but utterly unheard-of. What *Roberts* had in mind was the receipt of *other-than-first-hand testimony* from witnesses at trial—that is, witnesses' recounting of hearsay statements by absent parties who, *since they did not appear at trial*, did not have to endure face-to-face confrontation. Rejecting that, I agree, was merely giving effect to an evident constitutional preference; there are, after all, many exceptions to the Confrontation Clause's hearsay rule. But that the defendant should be confronted by the witnesses who appear at trial is not a preference "reflected" by the Confrontation Clause; it is a constitutional right unqualifiedly guaranteed.

The Court claims that its interpretation of the Confrontation Clause "is consistent with our cases holding that other Sixth Amendment rights must also be interpreted in the context of the necessities of trial and the adversary process." *Ante*, at 3166. I disagree. It is true enough that the "necessities of trial and the adversary process" limit the manner in which Sixth Amendment rights may be exercised, and limit the scope of Sixth Amendment guarantees to the extent that scope is textually indeterminate. Thus (to describe the cases the Court cites): The right to confront is not the right to confront in a manner that disrupts the trial. *Illinois v. Allen*, 397 U.S. 337, 90 S.Ct. 1057, 25 L.Ed.2d 353 (1970). The right "to have compulsory process for obtaining witnesses" is not the right to call witnesses in a manner that violates fair and orderly procedures. *Taylor v. Illinois*, 484 U.S. 400, 108 S.Ct. 646, 98 L.Ed.2d 798 (1988). The scope of the right "to have the assistance of coun-

sel" does not include consultation with counsel at all times during the trial. *Perry v. Leeke*, 488 U.S. 272, 109 S.Ct. 594, 102 L.Ed.2d 624 (1989). The scope of the right to cross-examine does not include access to the State's investigative files. *Pennsylvania v. Ritchie*, 480 U.S. 39, 107 S.Ct. 989, 94 L.Ed.2d 40 (1987). But we are not talking here about denying expansive scope to a Sixth Amendment provision whose scope for the purpose at issue is textually unclear; "to confront" plainly means to encounter face-to-face, whatever else it may mean in addition. And we are not talking about the manner of arranging that face-to-face encounter, but about whether it shall occur at all. The "necessities of trial and the adversary process" are irrelevant here, since they cannot alter the constitutional text.

II

Much of the Court's opinion consists of applying to this case the mode of analysis we have used in the admission of hearsay evidence. The Sixth Amendment does not literally contain a prohibition upon such evidence, since it guarantees the defendant only the right to confront "the witnesses against him." As applied in the Sixth Amendment's context of a prosecution, the noun "witness"—in 1791 as today—could mean either (a) one "who knows or sees any thing; one personally present" or (b) "one who gives testimony" or who "testifies," i.e., "[i]n judicial proceedings, [one who] make[s] a solemn declaration under oath, for the purpose of establishing or making proof of some fact to a court." 2 N. Webster, *An American Dictionary of the English Language* (1828) (emphasis added). See also J. Buchanan, *Linguae Britannicae Vera Pronunciatio* (1757). The former meaning (one "who knows or sees") would cover hearsay evidence, but is excluded in the Sixth Amendment by the words following the noun: "witnesses against him." The phrase obviously refers to those who give testimony against the defendant at trial. We have nonetheless found implicit in the Confronta-

tion Clause some limitation upon hearsay evidence, since otherwise the government could subvert the confrontation right by putting on witnesses who know nothing except what an absent declarant said. And in determining the scope of that implicit limitation, we have focused upon whether the reliability of the hearsay statements (which are not expressly excluded by the Confrontation Clause) "is otherwise assured." *Ante*, at 3166. The same test cannot be applied, however, to permit what is explicitly forbidden by the constitutional text; there is simply no room for interpretation with regard to "the irreducible literal meaning of the Clause." *Coy*, *supra*, 487 U.S., at 1020–1021, 108 S.Ct., at 2803.

Some of the Court's analysis seems to suggest that the children's testimony here was itself hearsay of the sort permissible under our Confrontation Clause cases. See *ante*, at 3166–3167. That cannot be. Our Confrontation Clause conditions for the admission of hearsay have long included a "general requirement of unavailability" of the declarant. *Idaho v. Wright*, 497 U.S. 805, 816, 110 S.Ct. 3139, 3146, 111 L.Ed.2d 638. "In the usual case . . . , the prosecution must either produce, or demonstrate the unavailability of, the declarant whose statement it wishes to use against the defendant." *Ohio v. Roberts*, 448 U.S., at 65, 100 S.Ct., at 2538. We have permitted a few exceptions to this general rule—e.g., for co-conspirators' statements, whose effect cannot be replicated by live testimony because they "derive [their] significance from the circumstances in which [they were] made," *United States v. Inadi*, 476 U.S. 387, 395, 106 S.Ct. 1121, 1126, 89 L.Ed.2d 390 (1986). "Live" closed-circuit television testimony, however—if it can be called hearsay at all—is surely an example of hearsay as "a weaker substitute for live testimony," *id.*, at 394, 106 S.Ct., at 1126, which

can be employed only when the genuine article is unavailable. "When ~~last~~ two versions of the same evidence are available, longstanding principles of the law of hearsay, applicable as well to Confrontation Clause analysis, favor the better evidence." *Ibid.* See also *Roberts*, *supra* (requiring unavailability as precondition for admission of prior testimony); *Barber v. Page*, 390 U.S. 719, 88 S.Ct. 1318, 20 L.Ed.2d 255 (1968) (same).

The Court's test today requires unavailability only in the sense that the child is unable to testify in the presence of the defendant.¹ That cannot possibly be the relevant sense. If unopposed testimony is admissible hearsay when the witness is unable to confront the defendant, then presumably there are other categories of admissible hearsay consisting of unsworn testimony when the witness is unable to risk perjury, unopposed testimony when the witness is unable to undergo hostile questioning, etc. *California v. Green*, 399 U.S. 149, 90 S.Ct. 1930, 26 L.Ed.2d 489 (1970), is not precedent for such a silly system. That case held that the Confrontation Clause does not bar admission of prior testimony when the declarant is sworn as a witness but refuses to answer. But in *Green*, as in most cases of refusal, we could not know *why* the declarant refused to testify. Here, by contrast, we know that it is precisely because the child is unwilling to testify in the presence of the defendant. That unwillingness cannot be a valid excuse under the Confrontation Clause, whose very object is to place the witness under the sometimes hostile glare of the defendant. "That face-to-face presence may, unfortunately, upset the truthful rape victim or abused child; but by the same token it may confound and undo the false accuser, or reveal the child coached by a malevolent adult." *Coy*, 487 U.S., at 1020, 108 S.Ct., at 2802. To say

1. I presume that when the Court says "trauma would impair the child's ability to communicate," *ante*, at 3170, it means that trauma would make it impossible for the child to communicate. That is the requirement of the Maryland law at

issue here: "serious emotional distress such that the child cannot reasonably communicate." Md. Cts. & Jud.Proc.Code Ann. § 9-102(a)(1)(ii) (1989). Any implication beyond that would in any event be dictum.

that a defendant loses his right to confront a witness when that would cause the witness not to testify is rather like saying that the defendant loses his right to counsel when counsel would save him, or his right to subpoena witnesses when they would exculpate him, or his right not to give testimony against himself when that would prove him guilty.

III

The Court characterizes the State's interest which "outweigh[s]" the explicit text of the Constitution as an "interest in the physical and psychological well-being of child abuse victims," *ante*, at 3167, an "interest in protecting" such victims "from the emotional trauma of testifying," *ante*, at 3169. That is not so. A child who meets the Maryland statute's requirement of suffering such "serious emotional distress" from confrontation that he "cannot reasonably communicate" would seem entirely safe. Why would a prosecutor want to call a witness who cannot reasonably communicate? And if he did, it would be the State's own fault. Protection of the child's interest—as far as the Confrontation Clause is concerned²—is entirely within Maryland's control. The State's interest here is in fact no more and no less than what the State's interest always is when it seeks to get a class of evidence admitted in criminal proceedings: more convictions of guilty defendants. That is not an unworthy interest, but it should not be dressed up as a humanitarian one.

And the interest on the other side is also what it usually is when the State seeks to get a new class of evidence admitted: fewer convictions of innocent defendants—specifically, in the present context, innocent defendants accused of particularly heinous crimes.

2. A different situation would be presented if the defendant sought to call the child. In that event, the State's refusal to compel the child to appear, or its insistence upon a procedure such as that set forth in the Maryland statute as a condition of

The "special" reasons that exist for suspending one of the usual guarantees of reliability in the case of children's testimony are perhaps matched by "special" reasons for being particularly insistent upon it in the case of children's testimony. Some studies show that children are substantially more vulnerable to suggestion than adults, and often unable to separate recollected fantasy (or suggestion) from reality. See Lindsay & Johnson, Reality Monitoring and Suggestibility: Children's Ability to Discriminate Among Memories From Different Sources, in *Children's Eyewitness Memory* 92 (S. Ceci, M. Toglia, & D. Ross eds. 1987); Feher, The Alleged Molestation Victim, The Rules of Evidence, and the Constitution: Should Children Really Be Seen and Not Heard?, 14 *Am.J.Crim.L.* 227, 230-233 (1987); Christensen, The Testimony of Child Witnesses: Fact, Fantasy, and the Influence of Pretrial Interviews, 62 *Wash.L.Rev.* 705, 708-711 (1987). The injustice their erroneous testimony can produce is evidenced by the tragic Scott County investigations of 1983-1984, which disrupted the lives of many (as far as we know) innocent people in the small town of Jordan, Minnesota. At one stage those investigations were pursuing allegations by at least eight children of multiple murders, but the prosecutions actually initiated charged only sexual abuse. Specifically, 24 adults were charged with molesting 37 children. In the course of the investigations, 25 children were placed in foster homes. Of the 24 indicted defendants, one pleaded guilty, two were acquitted at trial, and the charges against the remaining 21 were voluntarily dismissed. See Feher, *supra*, at 239-240. There is no doubt that some sexual abuse took place in Jordan; but there is no reason to believe it was as widespread as charged. A report by the Minnesota attorney general's office, based on inquiries conducted by the Minnesota Bureau of Criminal Apprehension and the Federal Bureau of Investigation,

its compelling him to do so, would call into question—initially, at least, and perhaps exclusively—the scope of the defendant's Sixth Amendment right "to have compulsory process for obtaining witnesses in his favor."

concluded that there was an "absence of credible testimony and [a] lack of significant corroboration" to support reinstitution of sex-abuse charges, and "no credible evidence of murders." H. Humphrey, Report on Scott County Investigation 8, 7 (1985). The report describes an investigation full of well-intentioned techniques employed by the prosecution team, police, child protection workers, and foster parents, that distorted and in some cases even coerced the children's recollection. Children were interrogated repeatedly, in some cases as many as 50 times, *id.*, at 9; answers were suggested by telling the children what other witnesses had said, *id.*, at 11; and children (even some who did not at first complain of abuse) were separated from their parents for months, *id.*, at 9. The report describes the consequences as follows:

"As children continued to be interviewed the list of accused citizens grew. In a number of cases, it was only after weeks or months of questioning that children would 'admit' their parents abused them.

"In some instances, over a period of time, the allegations of sexual abuse turned to stories of mutilations, and eventually homicide." *Id.*, at 10-11.

The value of the confrontation right in guarding against a child's distorted or coerced recollections is dramatically evident with respect to one of the misguided investigative techniques the report cited: some children were told by their foster parents that reunion with their real parents would be hastened by "admission" of their parents' abuse. *Id.*, at 9. Is it difficult to imagine how unconvincing such a testimonial admission might be to a jury that witnessed the child's delight at seeing his parents in the courtroom? Or how devastating it might be if, pursuant to a psychiatric evaluation that "trauma would impair the child's ability to communicate" in front of his parents, the child were permitted

to tell his story to the jury on closed-circuit television?

In the last analysis, however, this debate is not an appropriate one. I have no need to defend the value of confrontation,²⁷⁰ because the Court has no authority to question it. It is not within our charge to speculate that, "where face-to-face confrontation causes significant emotional distress in a child witness," confrontation might "in fact *disserve* the Confrontation Clause's truth-seeking goal." *Ante*, at 3169. If so, that is a defect in the Constitution—which should be amended by the procedures provided for such an eventuality, but cannot be corrected by judicial pronouncement that it is archaic, contrary to "widespread belief," and thus null and void. For good or bad, the Sixth Amendment requires confrontation, and we are not at liberty to ignore it. To quote the document one last time (for it plainly says all that need be said): "In all criminal prosecutions, the accused shall enjoy the right . . . to be confronted with the witnesses against him" (emphasis added).

The Court today has applied "interest-balancing" analysis where the text of the Constitution simply does not permit it. We are not free to conduct a cost-benefit analysis of clear and explicit constitutional guarantees, and then to adjust their meaning to comport with our findings. The Court has convincingly proved that the Maryland procedure serves a valid interest, and gives the defendant virtually everything the Confrontation Clause guarantees (everything, that is, except confrontation). I am persuaded, therefore, that the Maryland procedure is virtually constitutional. Since it is not, however, actually constitutional I would affirm the judgment of the Maryland Court of Appeals reversing the judgment of conviction.

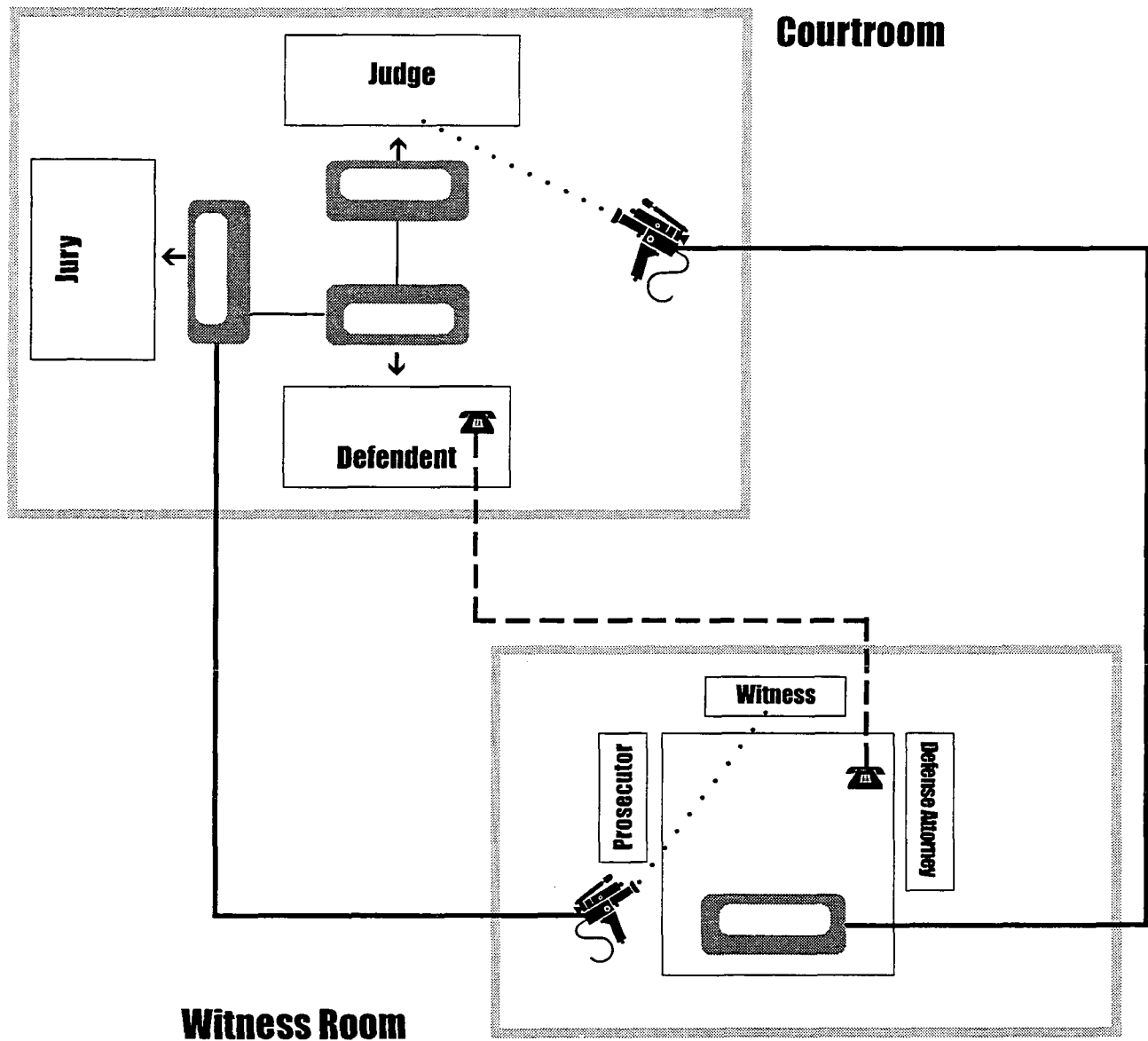


APPENDIX F

Typical Setup for a Courtroom System



Typical Setup for a Courtroom System



● denotes monitors





