STATISTICAL FACTS

on the

california youth authority

december, 1975



CALIFORNIA

YOUTH AUTHORITY

State of California

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GOVERNOR

Health and Welfare Agency

MARIO OBLEDO SECRETARY



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HIGHLIGHTS

This booklet aims to supply graphically and objectively a long-range picture of delinquency in California and the program of the California Youth Authority. Some of the highlights:

California's youth population (aged 10-20) has increased about 60 percent since 1960.

During the period between 1960 and 1974, most indices which measure the official response to delinquency increased at least twice. New all time highs were established in 1974 for juvenile arrests and initial referrals to probation. Although initial petitions and wardships declared did not establish new highs they have again this year exceeded the prior year.

First commitments to the California Youth Authority are the exception to this trend. First commitments reached a peak in 1965 and declined significantly through the 1972 and 1973 period then rose in 1974. This overall decrease seems almost wholly the result of California's Probation Subsidy program which began in 1966.

Since the Probation Subsidy program became operative on July 1, 1966, about 36,000 commitments to state correctional institutions have been avoided. This figure is based on the number of commitments that would have been expected had commitments continued at the base rates which existed between 1959 and 1963.

The first five charts show how the number of delinquents and the rates of delinquency in California have changed from year to year since 1960. Charts VI through XIII statistically show some of the more important dimensions of the California Youth Authority program. These include the number and rate of commitments, trends in average population, length of stay, recidivism, and personnel ratios. Charts XIV and XV relate to the California Probation Subsidy program and its influence on commitments to state correctional institutions.

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TABLE 1

ESTIMATED CIVILIAN YOUTH POPULATION IN CAL!FORNIA*

July 1 of Each Year, 1960-1974

By Selected Age Groups
(In thousands)

Year	Ages	Ages	Ages
	10-20	10-17	18-20
1960	10-20 2,634 2,800 2,985 3,194 3,368 3,541 3,696 3,862 3,939 4,004 4,064 4,145	2,112 2,229 2,359 2,517 2,671 2,757 2,824 2,906 2,976 3,040 3,075	522 571 626 677 697 784 872 956 963 964 989
1971	4,145	3,098	1,047
1972	4,204	3,117	1,087
1973	4,256	3,136	1,120
1974	4,276	3,139	1,137

*Source: State Department of Finance

Youth population in California has been constantly increasing. The age groups shown represent the population from which Youth Authority commitments are generally made. The 10-17 year age range is representative of juvenile court commitments, while the 18-20 year age range is representative of criminal court commitments. Between 1960 and 1974, the overall youth population increased about 62 percent. In the 10-17 year age group, the average year-to-year increase from 1960 to 1964 was about six percent. Since then, it has been declining, and in the 1970's the year-to-year increase has only been about one percent. In the 18-20 year age group, because of the narrower age span, the fluctuations have varied widely reaching as high as 12 percent in the 1964-65 period to virtually no change in the 1968-69 period.

Chart I
YOUTH POPULATION IN CALIFORNIA
BY SELECTED AGE GROUPS

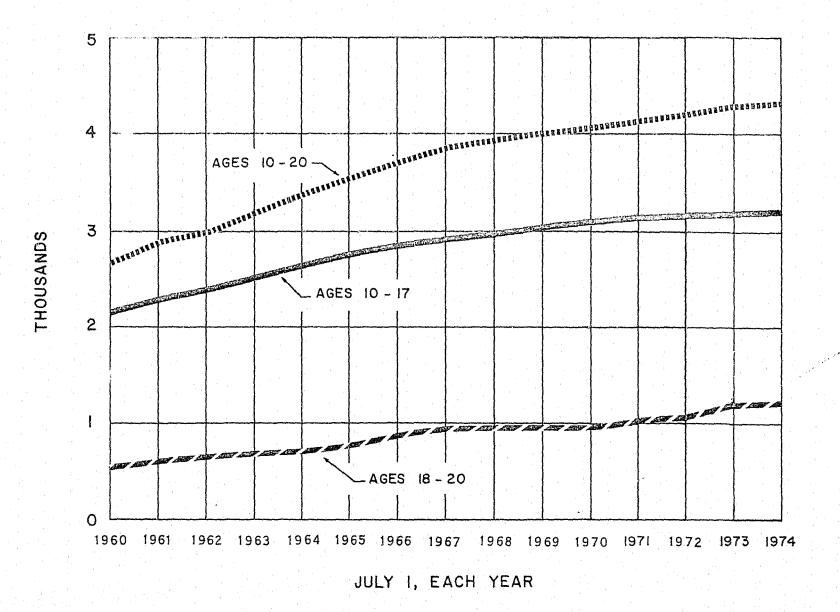


TABLE 2

JUVENILE DELINQUENCY ARRESTS AND INITIAL REFERRALS
TO JUVENILE PROBATION FOR DELINQUENT ACTS*

1960 - 1974

Year	Arrests	Initial Referrals
1960	182,715 189,424 210,590 244,312 269,584 277,649 303,020 323,427 366,451 394,117 382,935 379,454 353,232 352,617 408,131	58,741 60,224 68,074 79,302 91,509 96,894 105,477 123,653 140,792 158,335 159,978 170,185 160,904 164,436 178,332

*Source: Department of Justice, Bureau of Criminal Statistics

Five indices of juvenile delinquency in California have been selected for this report. Juvenile delinquency arrests and initial referrals to juvenile probation are shown here.

The number of arrests more than doubled between 1960 and 1969, then decreased by 10 percent over the next three years, however, has increased over the past two years to reach an all time high.

The number of initial referrals tripled from 1960 through 1974. This has been a steady rise, with the exception of 1971.

Chart II

JUVENILE DELINQUENCY ARRESTS AND INITIAL REFERRALS

TO JUVENILE PROBATION FOR DELINQUENT ACTS

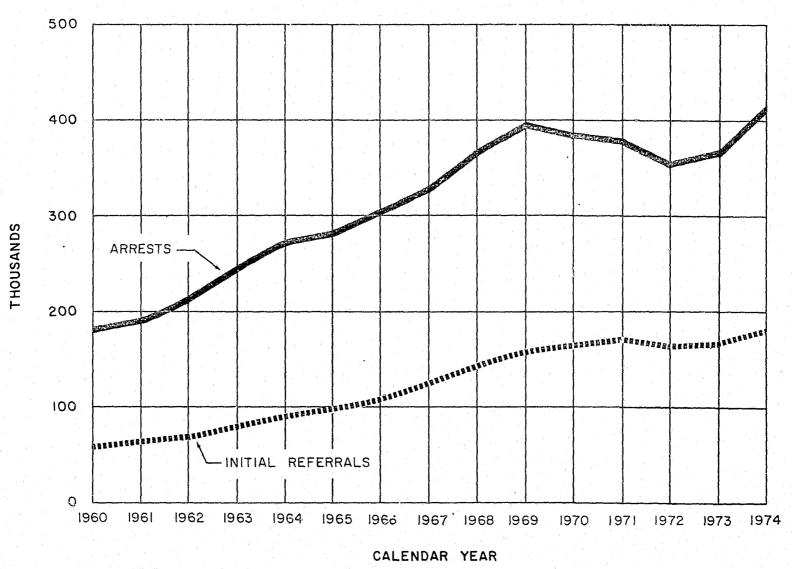


TABLE 3

RATES PER 100,000 POPULATION OF JUVENILE DELINQUENCY ARRESTS
AND OF INITIAL REFERRALS TO JUVENILE PROBATION FOR DELINQUENT ACTS

1960 - 1974

Year	Arrests per 100,000 Population	Initial Referrals per 100,000 Pop.
1960	8,653	2,78?
1961	8,499	2,702
1962	8,927	2,886
1963	9,706	3,151
1964	10,093	3,426
1965	10,071	3,514
1966	10,730	3,735
1967	11,130	4,255
1968	12,314	4,731
1969	12,964	5,208
1970	12,453	5,203
1971	12,248	5,493
1972	11,332	5,162
1973	11,563	5,243
1974	13,002	5,681
	1,,002),00,

In this table and Tables 5 and 7, the indices of juvenile delinquency are divided by the population, thus establishing rates per 100,000 youth population. With this technique, population changes per se are ruled out as a factor in the variation in the indices over time.

The number of juvenile delinquency arrests and the number of initial referrals to juvenile probation as shown in Table 2 are shown above as rates per 100,000 youth population aged 10-17. The rate for arrests began increasing significantly in 1962, and increased each year thereafter (except in 1965) until 1969, thus indicating that during this period, arrests were rising at a faster rate than youth population. The rate decreased in 1969 through 1972 then rose the next two years to an all time high in 1974.

Initial referrals did not begin a significant increase until 1963, and then continued increasing through 1971. After decreasing in 1972 it reversed in 1973 and like arrests, reached a new high in 1974.

Chart III

RATES PER 100,000 POPULATION OF JUVENILE DELINQUENCY ARRESTS AND OF INITIAL REFERRALS TO JUVENILE PROBATION FOR DELINQUENT ACTS

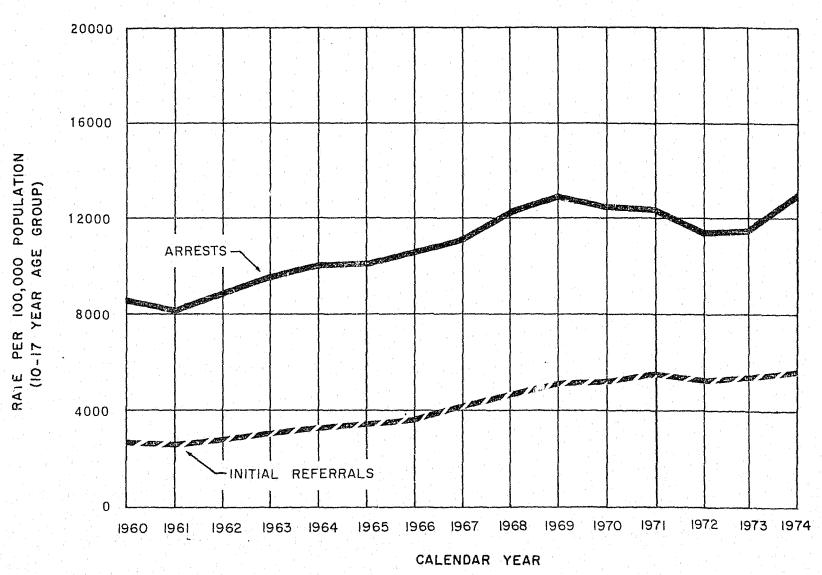


TABLE 4

INITIAL PETITIONS FILED FOR DELINQUENT ACTS; JUVENILES MADE WARDS OF THE JUVENILE COURT; AND JUVENILE COURT FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

1960 - 1974

Year	Initial Petitions*	Wardships Declared*	Juvenile Court First Commitments to Y.A.
1960	28,401 28,187 30,778 33,401 34,229 35,614 37,344 43,782 49,688 57,978 53,037 53,305 47,754 50,679 53,724	19,444 20,163 22,782 24,597 24,842 25,646 26,247 28,311 31,995 35,451 32,158 31,449 28,907 29,275 31,004	3,350 3,852 3,739 4,371 4,171 4,648 4,130 3,571 3,164 2,779 2,204 1,651 1,462 1,464 1,527

*Source: Department of Justice, Bureau of Criminal Statistics

Three further indicators of juvenile delinquency in California are initial petitions filed in juvenile court, the number of juveniles made wards of the juvenile court, and juvenile court first commitments to the Youth Authority. For the period shown, initial petitions and wardships declared exhibited a general increase through 1969 then both declined in 1970. Wardships declared continued to decline through 1972, while initial petitions rose slightly in 1971 and then fell dramatically in 1972. However, both indices rose in 1973 and 1974. Since the peak year of 1965, Youth Authority juvenile court commitments decreased by 69 percent through 1973. The first significant rise from the prior year since 1965 was recorded in 1974. The decrease in Youth Authority commitments is a direct result of the California Probation Subsidy program which started in July, 1966.

Chart Ⅳ

MADE WARDS OF THE JUVENILE COURT; JUVENILE COURT FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

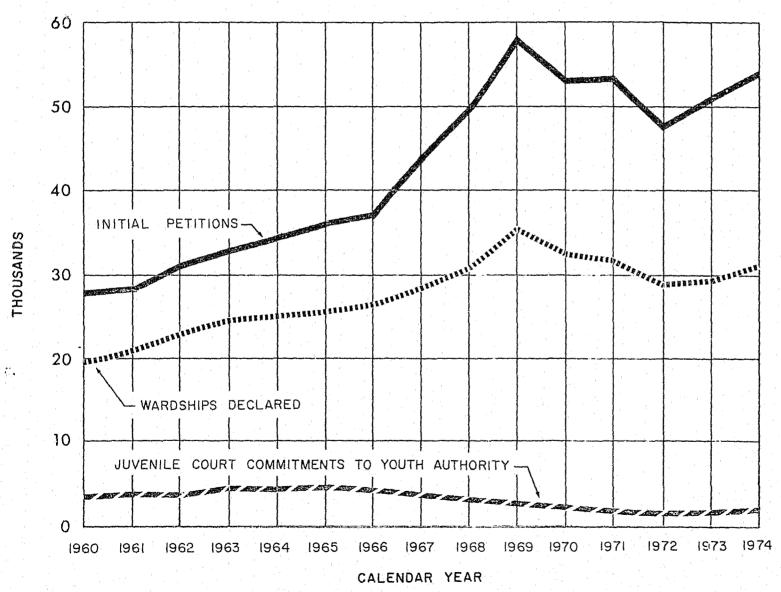


TABLE 5

RATES PER 100,000 POPULATION OF INITIAL PETITIONS FILED FOR DELINQUENT ACTS; JUVENILES MADE WARDS OF THE JUVENILE COURT; JUVENILE COURT FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

1960 - 1974

Year	Initial Petitions per 100,000 Pop.	Wardships Declared per 100,000 Pop.	Juvenile Court First Commitments to Y.A. per 100,000 Pop.
1960	1,345 1,265 1,305 1,327 1,282 1,292 1,322 1,507 1,670 1,907 1,725 1,721 1,532 1,616 1,7.2	921 905 966 977 930 930 929 974 1,075 1,166 1,046 1,015 927 934 988	159 173 158 174 156 169 146 123 106 91 72 53 47 47

The number of initial petitions filed, juvenile court wardships declared, and juvenile court first commitments to the Youth Authority as shown in Table 4 are shown above as rates per 100,000 youth population aged 10-17. Both initial petitions filed and wardships declared began increasing sharply in 1967 after a number of relatively stable years. After the 1969 high, both rates declined through 1972 and then rose in both 1973 and 1974.

The rate of juvenile court first commitments to the Youth Authority began to decrease in 1966 and continued to decrease through 1972. It remained about the same in 1973, then rose slightly in 1974.

Chart ∇

RATES PER 100,000 POPULATION OF INITIAL PETITIONS FILED FOR DELINQUENT ACTS; JUVENILES MADE WARDS OF THE JUVENILE COURT; JUVENILE COURT FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

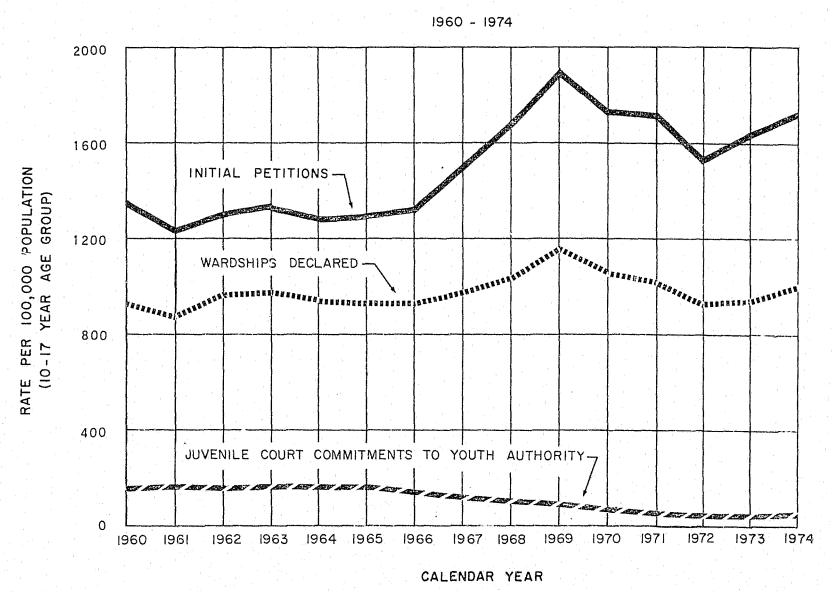


TABLE 6

FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

1960 - 1974

By Court of Commitment

Year	Total	Juvenile Court	Criminal Court
1960	4,602	3,350	1,252
1961	5,337	3,852	1,485
1962	5,194	3,739	1,455
1963	5,733	4,371	1,362
1964	5,488	4,171	1,317
1965	6,190	4,648	1,542
1966	5,470	4,130	1,340
1967	4,998	3,571	1,427
1968	4,690	3,164	1,526
1969	4,494	2,779	1,715
1970	3,746	2,204	1,542
	3,218	1,651	1,567
1971			
1972	2,728	1,462	1,266
1973	2,757	1,464	1,293
1974	3,0°2	1,550	1,475

First commitments to the California Youth Authority decreased 56 percent between the years 1965 and 1972. Juvenile court commitments decreased 69 percent while criminal court commitments decreased 18 percent. In both 1973 and 1974 total commitments were slightly above the previous year reversing the downward trend of the prior seven years.

Chart VI
FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

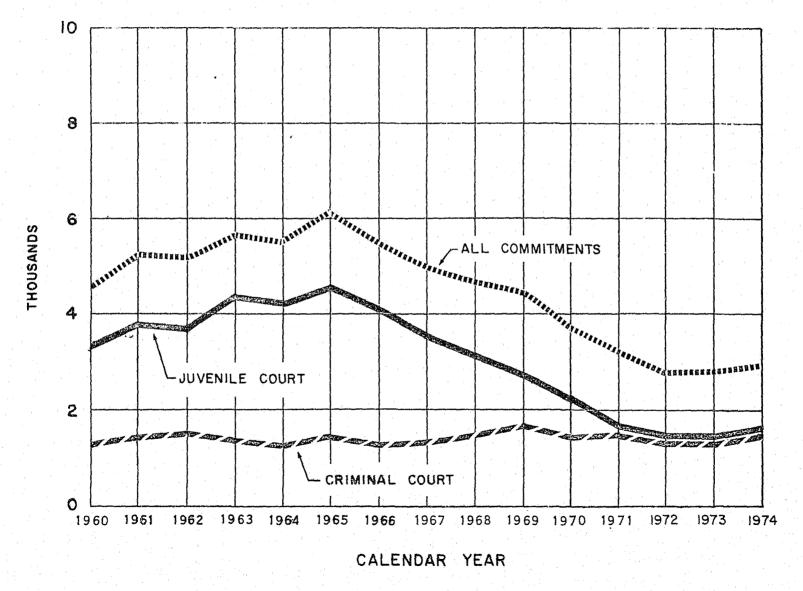


TABLE 7

RATE PER 100,000 POPULATION OF FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

1960 - 1974

By Court of Commitment

Year	Total Commitments per 100,000 Pop.	Juvenile Court Commitments per 100,000 Pop.	Criminal Court Commitments per 100,000 Pop.
1960	175 191 174 180 163 175 148 129 119 112 92 78 65 65	159 173 158 174 156 169 146 123 106 91 72 53 47 47	240 260 232 201 189 197 154 149 158 178 178 156 150 116 115

The number of first commitments to the Youth Authority as shown in Table 6 are shown above as rates per 100,000 youth population. For the total rate, the 10-20 year age group is used and for the juvenile and criminal court rates the 10-17 and 18-20 year age groups, respectively, are used. In the years shown, the overall rate fell steadily from 1965 through 1972. After stabilizing in 1973 it rose for the first time in 1974. The juvenile court rate reached a high in 1963 and the criminal court rate reached its high in 1961.

Chart VII

RATE OF FIRST COMMITMENTS TO THE

CALIFORNIA YOUTH AUTHORITY

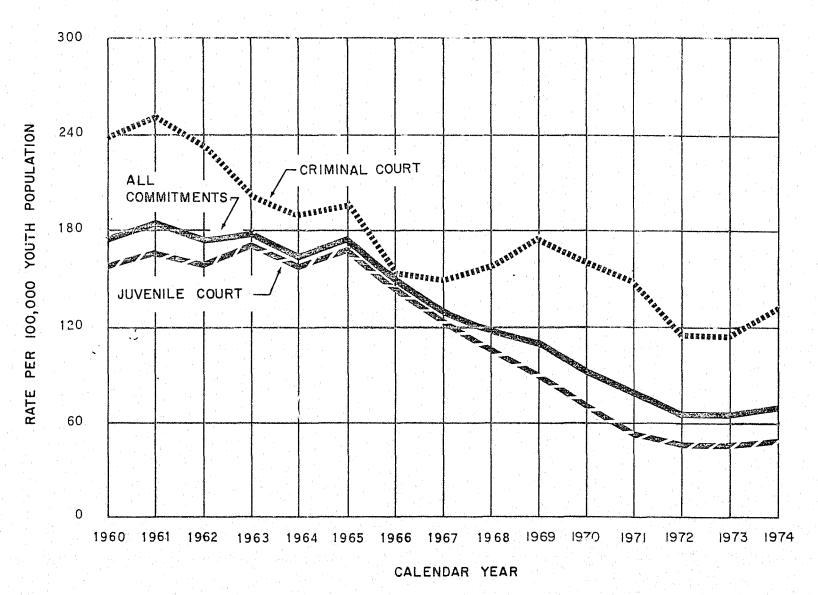


TABLE 8

AVERAGE DAILY POPULATION
IN CALIFORNIA COUNTY YOUTH CAMPS AND SCHOOLS

1960-61 through 1974-75

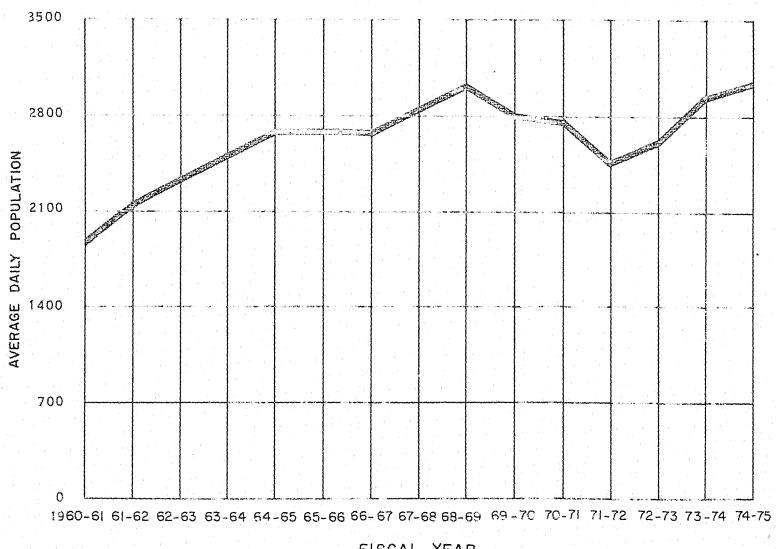
Year 1960-61 1961-62 1962-63 1963-64 1964-65 1965-66 1966-67 1967-68 1968-69 1970-71 1971-72 1972-73	
1961-62	Average Daily Population
1973-74 1974-75	1,845 2,162 2,316 2,506 2,667 2,669 2,648 2,817 2,992 2,787 2,740 2,446 2,612 2,964 3,069

The number of youths in county facilities increased through 1968-69, then dropped in each of the next three years, then increased in each succeeding year to reach an all time high in 1974-75. The population in county camps is still running under rated capacity.

Chart III

AVERAGE DAILY POPULATION IN CALIFORNIA COUNTY YOUTH CAMPS AND SCHOOLS

FISCAL YEARS 1960 - 61 THROUGH 1974-75



FISCAL YEAR

TABLE 9

CALIFORNIA YOUTH AUTHORITY WARD POPULATION
IN INSTITUTIONS AND ON PAROLE

December 31 of Each Year, 1960 - 1974

Year	Total	In Institutions ^a	On Parole
1960	15,498 17,258 18,261 19,490 20,196 21,373 21,741 21,320 20,963 20,371 19,516 17,911 15,957 14,284 13,155	4,853 5,767 6,040 6,656 6,536 6,537 6,421 6,542 6,317 5,908 5,580 4,552 4,105 4,437 4,569	10,645 11,491 12,221 12,834 13,660 14,996 15,320 14,778 14,646 14,463 13,936 13,359 11,852 9,847 8,586

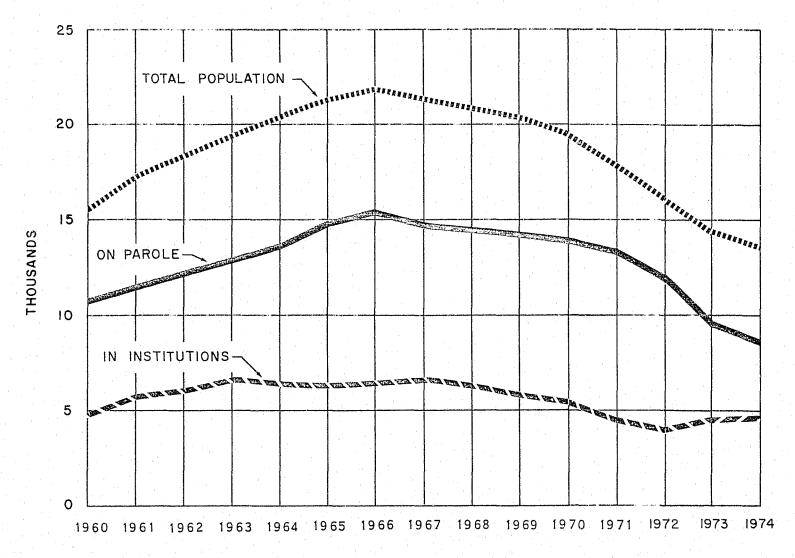
ancludes Youth Authority wards in Department of Corrections, Department of Health, and county jails.

The population in institutions continued to grow until 1963 and then gradually decreased through 1972. Then, in both 1973 and 1974 it increased above the previous year. The population on parole continued to grow until 1966, and since then has declined.

Chart IX

YOUTH AUTHORITY POPULATION
IN INSTITUTIONS AND ON PAROLE

PECEMBER 31, EACH YEAR 1960 - 1974



DECEMBER 31, OF CALENDAR YEAR

TABLE 10

AVERAGE DAILY POPULATION OF YOUTH AUTHORITY WARDS IN INSTITUTIONS^a

10	(107	I.
19	60	-	197	4

Year	Total	CYA Institutions	CDC Institutions
1060	4,750	3,278	1,472
1960 1961	5,518	3,786	1,732
1962	5,940	4,357	1,583
1963	6,387	4,820	1,567
1964	6,597	5,031	1,566
1965	6,778	5,242	1,536
1966	6,447	5,294	1,153
1967	6,502	5,278	1,224
1968	6,490	5,333	1,157
1969	6,323	5,471	852
1970	5,915	5,095	820
1971	5,105	4,743	362
1972	4,196	4,135	61
1973	4,208	4,154	54
1974	4,537	4,491	46

^aExcludes wards in Department of Health and county jails.

The average daily population of Youth Authority wards in institutions increased through 1965, gradually decreased through 1969, then decreased more rapidly in 1970, 1971, and 1972. It stabilized in 1973 then rose in 1974. The population of Youth Authority wards housed in Department of Corrections' institutions has been decreasing since 1961, and the utilization of these facilities for Youth Authority wards is expected to be minimal in the years ahead.

Chart X

AVERAGE DAILY POPULATION OF YOUTH AUTHORITY

WARDS IN INSTITUTIONS

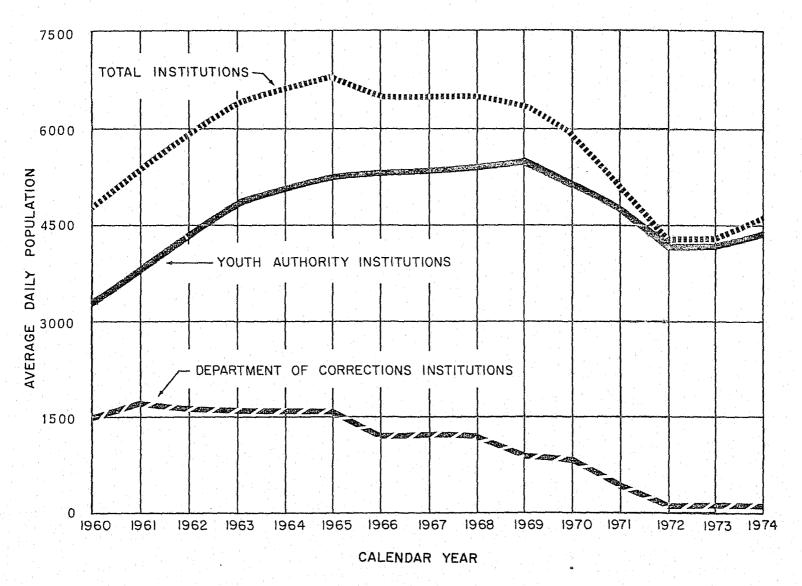


TABLE 11

VIOLATION STATUS OF WARDS RELEASED TO CALIFORNIA PAROLE SUPERVISION

1960 - 1973

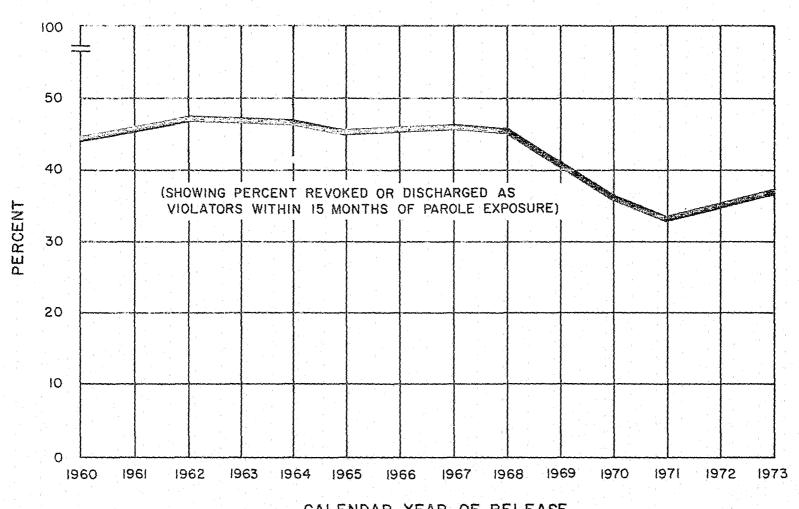
(Showing percent revoked or discharged for a violation committed within 15 months of parole exposure)

Year of Release	Percent Violators
1960	. 44.6
1961	. 45.4
1962	. 46.8
1963	. 46.3
1964	. 46.4
1965	. 44.6
1966	45.6
1967	. 46.1
1968	45.3
1969	. 40.1
1970	. 35.6
1971	. 32.8
1972	. 34.8
1973	. 37.0

The percentage of wards revoked or discharged for a violation committed within 15 months of parole exposure is a standard method of analyzing the violation rate of Youth Authority wards. Between 1960 and 1968 the violation rate remained very consistent, but declined through 1971 and then rose in 1972 and 1973.

Chart XI VIOLATION STATUS OF WARDS RELEASED TO CALIFORNIA PAROLE SUPERVISION





CALENDAR YEAR OF RELEASE

TABLE 12

MEDIAN AND MEAN LENGTH OF STAY IN INSTITUTIONS HOUSING YOUTH AUTHORITY WARDS^a

(Including Reception Center Time)

1960 - 1974 (In months)

Year	Median	Mean
1960	8.4	9.4
1961 1962	8.2	9.3 9.6
1963 1964	8.1 8.7	9.4 9.5
1966	8.3	9.4
1967	8.9 9.5 9.4	9.6 10.2 10.2
1970	9.7	10.6
1972 1973	10.1	11.1
1974	10.9	12.3

a Includes Department of Corrections institutions; excludes releases from clinics.

The median length of stay in institutions housing Youth Authority wards has shown little variation between 1960 and 1966, but has been gradually increasing since then. In 1974, the median reached an all time high. The mean reached a record high in 1974. These length of stay figures include a processing and diagnostic time of approximately four weeks in a reception center.

Chart XII

MEDIAN AND MEAN LENGTH OF STAY IN INSTITUTIONS HOUSING YOUTH AUTHORITY WARDS (INCLUDING RECEPTION CENTER TIME)

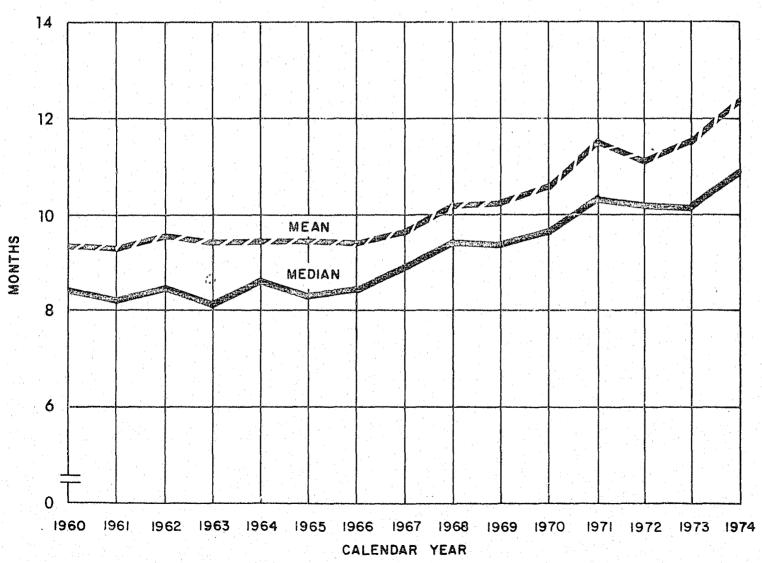


TABLE 13

RATIO OF WARDS IN CALIFORNIA YOUTH AUTHORITY
INSTITUTIONS TO YOUTH AUTHORITY INSTITUTIONAL STAFF

1960-61 through 1974-75

Year	Wards in Institutions	Institutional Staff	Ratio
1960-61 1961-62 1962-63 1963-64 1964-65 1965-66 1966-67 1967-68 1968-69 1969-70 1970-71 1971-72 1972-73 1973-74	3,475 4,127 4,588 5,003 5,146 5,210 5,342 5,289 5,394 5,312 4,907 4,460 4,061 4,345 4,516	1,625 1,866 1,995 2,126 2,220 2,275 2,500 2,609 2,627 2,715 2,740 2,613 2,578 2,640 3,046	2.1 2.2 2.3 2.4 2.3 2.3 2.1 2.0 2.1 2.0 1.8 1.7 1.6 1.6

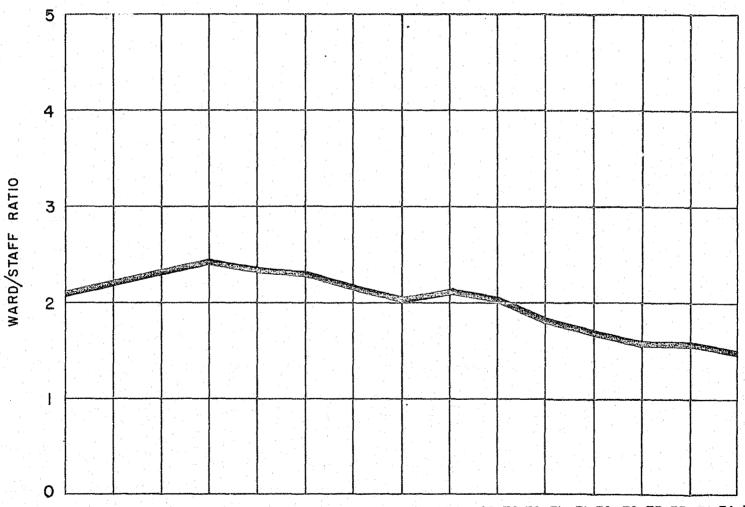
The number of wards in institutions (including reception centers) per institutional employee remained relatively stable between 1960-61 and 1969-70. The declining ward population and staff additions account for the lowering of the ward-staff ratio during the 1970-71 through 1974-75 period.

Chart XIII

WARD - STAFF RATIO

YOUTH AUTHORITY INSTITUTIONS (INCLUDING RECEPTION CENTERS)

FISCAL YEARS 1960 - 61 THROUGH 1974 - 75



1960-61 61-62 62-63 63-64 64-65 65-66 66-67 67-68 68-69 69-70 70-71 71-72 72-73 73-74 74-75

TABLE 14

COMMITMENT REDUCTIONS FOR EIGHT YEARS OF THE PROBATION SUBSIDY PROGRAM

Summary of all Participating Counties

Year	Number of Participating Counties	Expected Commitments	Actual Commitments	Commitment Reduction Number
1966-67	31	8,757	7,359	1,398
1967-68	36	9,620	7,204	2,416
1968-69	41	11,309	7,990	3,319
1969-70	46	11,982	8,425	3,557
1970-71	44	11,654	7,159	4,495
1971–72	47	12,132	6,866	5,266
1972-73	47	12,342	6,893	5,449
1973-74	47	12,451	7,424	5,027
1974-75	47	12,557	7,689	4,868

California's State Aid for Probation Services (Probation Subsidy program) became operative on July 1, 1966. Counties wishing to participate in the Subsidy program must operate approved supervision programs consisting of intensive care and treatment to selected probationers. Funds for such programs are payable to the extent counties are able to reduce commitments to state institutions. In essence, the state buys local service in lieu of state correctional service on the basis of performance and at lower cost. In fiscal year 1974-75, 47 of California's counties participated in the Probation Subsidy program. These counties represent approximately 98 percent of the state's total population.

Chart XIV

ESTIMATED AND ACTUAL COMMITMENTS IN PARTICIPATING COUNTIES

(DEPARTMENT OF CORRECTIONS - DEPARTMENT OF THE YOUTH AUTHORITY)

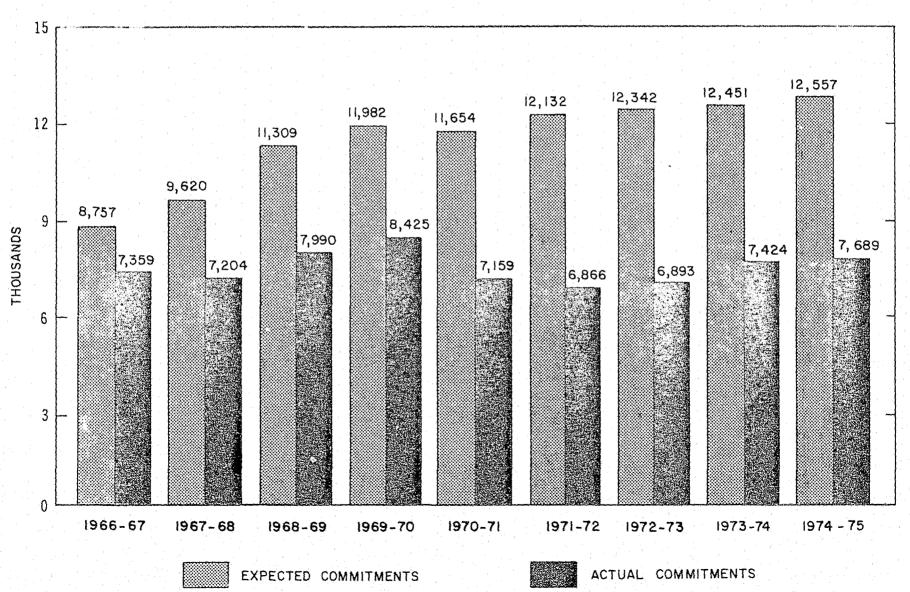


TABLE 15

REDUCED COMMITMENTS IN PARTICIPATING COUNTIES

1966-67 through 1974-75

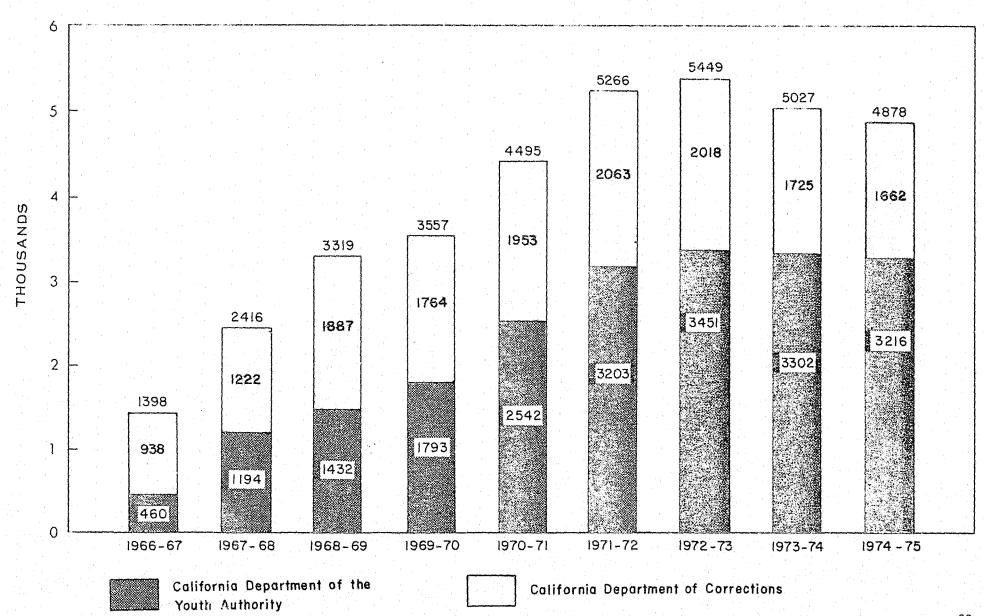
By Department

Year	Total Reduction		Youth Authority		Department of Corrections	
	Number	Percent	Number	Percent	Number	Percent
Total	36,805	100.0	20,573	57.5	15,232	42.5
1966-67	1,398	100.0	460	32.9	938	67.1
1967-68	2,416	100.0	1,194	49.4	1,222	50.6
1968-69	3,319	100.0	1,432	43.1	1,887	56.9
1969-70	3,557	100.0	1,793	50.4	1,764	49.6
1970-71	4,495	100.0	2,542	56.6	1,953	43.4
1971-72	5,266	100.0	3,203	60.8	2,063	39.2
1972-73	5,449	100.0	3,431	63.0	2,018	37.0
1973-74	5,027	100.0	3,302	65.7	1,725	34.3
1974-75	4,878	100.0	3,216	65.9	1,662	34.1

The reduction of commitments for counties participating in the Probation Subsidy program from the expected number is shown by state department for the eight fiscal years since July, 1966. In the first three years of the program, the majority of reduced commitments were accounted for by the Department of Corrections. In the last six years, however, the majority have been accounted for by the Department of the Youth Authority.

Chart XV

REDUCED COMMITMENTS IN PARTICIPATING COUNTIES BY DEPARTMENT



END