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INDIVIDUAL TECHNICAL ASSISTANCE REPORT
In Response to a Request for Technical Assistance by the
Law Enforcement Assistance Administration Regional Office

(Region V)

Chicago

*Subject: Police Dept. ...
Sgt. ...
P. ...
...*

July 14, 1972

Prepared by

Public Administration Service
1313 East 60th Street
Chicago, Illinois 60637

(Per Contract J-LEAA-015-72)

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I. PRELIMINARY INFORMATION

- A. Consultant Assigned:
Samuel G. Chapman, Professor
University of Oklahoma
- B. Date Assignment Received:
June 27, 1972
- C. Date of Contact with LEAA Regional Coordinator:
June 27, 1972
- D. Dates of On-Site Consultation:
July 6 and 7, 1972
- E. Individuals Interviewed:
Captain Tom McGinty
Cleveland Police Department

Detective Bob Cook
Cleveland Police Department

II. STATEMENT OF THE PROBLEM

A. Problem as per Technical Instruction:

Review the "Equipment" element of a Cleveland, Ohio, Grant Application under the Impact Program and make recommendations as to its suitability for LEAA funding approval.

B. Problem Actually Observed:

Same as stated.

III. FACTS BEARING ON THE PROBLEM

A substantial portion of the Impact Program request of the Cleveland Police Department is for purchasing equipment. The equipment proposed is distributed through the three activities: concentrated crime prevention control, narcotics and felony investigation procedures, and auxiliary police.

IV. POSSIBLE COURSES OF ACTION

Not applicable.

V. RECOMMENDED COURSE OF ACTION

Requested equipment purchases be approved subject to receiving certain assurances about use as discussed in the following memorandum.

MEMORANDUM

July 14, 1972

TO: James Bain, LEAA, Chicago
U.S. Justice Department

FROM: Samuel G. Chapman, Professor
Department of Political Science
University of Oklahoma
Norman, Oklahoma

VIA: G. M. Morris
Public Administration Service
Chicago, Illinois

SUBJECT: Technical Assistance for LEAA: Review of "Equipment" Element of a Grant
Made to LEAA by the Cleveland, Ohio, Police Department and an Evaluation
of Its Suitability for Funding

On Wednesday, July 5, I flew to Cleveland. On Thursday, July 6, I spent the day with Cleveland police officers Captain Tom McGinty and Detective Bob Cook. This included a field visit to police districts 3, 4, 5, and 6 (locales where the personnel and equipment provided under terms of the grant would be deployed). On Friday, July 7, I recorded the following findings, evaluations, and recommendations after returning to Norman late Thursday evening.

The Impact Program

The Cleveland Police Department's Impact Program request comprises three specific Activities, which, taken together, are projected to require about \$1,421,000 of LEAA funds. When Cleveland's \$493,000 contribution is added, the Impact Program represents some \$1,914,000 allocated for six months. The three Activity components are as follows:

<i>Activity</i>	<i>Mission</i>	<i>Cost</i>
I.	Concentrated Crime Prevention Patrol	\$1,182,655
II.	Improving Narcotics and Felony Investigative Procedures	625,326
III.	Upgrading Auxiliary Police	105,570
Total		\$1,913,551

The Cleveland Police Department requests that a total of \$244,108 of the \$1,913,551 be allocated for the purchase of equipment. This memorandum comments exclusively on the equipment request and makes no observations about the proposal, its merits, or its draftsmanship

The Equipment Element

Each of the three Activities includes a specific dollar request for equipment:

<i>Activity</i>	<i>Equipment Dollars</i>		<i>Total Request</i>
	<i>By LEAA</i>	<i>By the City</i>	
I.	\$ 55,800	\$14,676	\$ 70,476
II.	60,832	12,230	73,062
III.	100,570	—	100,570
Total for Equipment			\$244,108

Activity I Equipment

The police seek three specific equipment items for Activity I. These include:

<i>Item Number</i>	<i>Number</i>	<i>Description of Item</i>	<i>Cost</i>
1.	12	Police Sedans @ \$3,550 each	\$42,600
2.	12	VHF mobile radios @ \$1,100 each	13,200
3.	12	UHF mobile radios @ \$1,223 each	14,676
Total			\$70,476

These items seem central to making Activity I effective. Accordingly, the request seems realistic.

Activity II Equipment

The Cleveland Police Department requested 26 specific classes of equipment for Activity II, 25 of which would be purchased with LEAA funds. The City of Cleveland would provide the \$12,230 necessary to purchase 10 trunk mount UHF radios, shown below as item number 26:

<i>Item Number</i>	<i>Number</i>	<i>Description of Item</i>	<i>Unit Cost</i>	<i>Total</i>
1.	10	Sedans (police package)	\$3,550.00	\$35,500.00
2.	1	Night Viewing Device—Sylvania Model 221 with a 300 mm F/3.2 lens	3,950.00	3,950.00
3.	2	Polaroid Land Cameras Auto 100, Model 360	199.00	398.00
4.	3	Cassette Tape Recorders—Sony Model 110 with built-in condenser microphone with accessories and one dozen cassettes per recorder	128.00	384.00
5.	3	Binoculars 10 x 40 power, Trinovid model	120.00	360.00
6.	1	Nikon FTN with F 1.4 lens, 50 mm and attachment, Nikon -P-Automatic F 4.5 lens, 300 mm	647.00	647.00
7.	3	Typewriters, portable 12" carriage Royal Custom 3	80.00	240.00
8.	1	Briefcase base station with recording capability, Model SK 8	2,040.00	2,040.00
9.	1	One Watt Pouch Transmitter (VHF), Model T 12 P	550.00	550.00
10.	1	200 MW miniature transmitter, Model T-400-B	425.00	425.00
11.	1	Transceiver, dual channel with accessories, Kelcom III, Model 247	790.00	790.00
12.	2	Wireless Earphones, Model 98	100.00	200.00
13.	2	Eyeglass Receivers, Model 108	115.00	230.00
14.	4	Transceiver Induction Units, for Kelcom III, Model 247	25.00	100.00
15.	2	Line Amplifiers, Model AGC 3	187.00	374.00
16.	2	Drop-In Transmitters	130.00	260.00
17.	2	AC Socket Transmitters	200.00	400.00
18.	6	Miniature microphones	30.00	180.00
19.	2	Infinity Transmitters	300.00	600.00
20.	2	Multi-Unit Battery Chargers for Kelcom III, Model 247	70.00	140.00
21.	1	Two Tone Sequential Encoder	400.00	400.00
22.	1	Vibrating Pager	700.00	700.00
23.	1	Auto Tailer—Tracer Products	700.00	700.00
24.	1	16 Channel UHF—VHF Radio Scanner	264.00	264.00
25.	10	VHF Mobile Multi-Channel Hi-Band Trunk Mount Radios	1,100.00	11,000.00
26.	10	UHF Mobile Multi-Channel Trunk Mount Radios	1,223.00	12,230.00
Total				\$73,062.00

These items appear sufficient both in terms of number and nature to put Activity II on an operational basis, insofar as the program is described in the request. While the list includes some sharply differing classes of gear, the request indicated why it was necessary. Given the goals of Activity II, the list seems suited to program.

There are some points which LEAA should consider, however, before a decision is reached to fund Activity II equipment. First, the Justice Department and LEAA must be completely satisfied that the Cleveland Police Department will institute fully effective controls to be certain that such items described in Numbers 8 through 23 are used in complete accord with not just the law, but social propriety of our times.

Items 8 through 23 are technical surveillance instruments, items which can (and importantly do) enhance the personal safety of police officers and informants when they are alone among suspects or working undercover to transact purchases of illicit goods or services. But these instruments are also the tools of intercepting communications and otherwise abridging privacy—if used unscrupulously. While I have absolutely no reason to suspect that the Cleveland Police Department and its personnel would ever use these items unlawfully or injudiciously, it still seems proper to ask that a statement about use, control, and accounting for the use of such gear be built into the Department's request.

Two of the items—Numbers 22 and 23—may not be clearly described in the request. Item 22 is an electronic signalling device worn by an operative, as on his wrist or ankle. When activated by a base station, this receiving device delivers a vibration (rather than a voice signal), and the wearer knows what course of action to follow, thanks to prearrangement about signals with his fellow officers. The vibrator is most commonly used when an officer is making a “buy” or is in the company of suspects and voice communications with nearby “covering” officers would “blow” the operative's identity and subject him to immediate injury or death. Item 23 is merely a device for following a suspect automobile, but without having to keep it in view at all times.

The LEAA should carefully consider whether it is prudent to commit funds for the specific purchase of surveillance and technical gear. I suggest that because of the mood of some Congressmen and since Items 8 through 23 are closely identified with the privacy issue, that LEAA underwrite \$8,089 of Item Number 26 and suggest that the City of Cleveland allocate a similar amount from Item 26 in order to purchase the surveillance items.

Item Number 2 is a night viewing device. This item may be available at a greatly reduced price through U.S. military surplus channels. If so, and if the surplus device is up to specifications set out by the Cleveland Police Department, then it may advantageously be purchased on the noncommercial market. On the other hand, if there is an inordinate amount of red tape associated with procuring this item, seeking it through military/government channels probably isn't worth the time and the dollars saved.

Activity III Equipment

Eighteen items in all are requested in conjunction with Activity III, all to be underwritten by LEAA funds. The items are spelled out below:

<i>Item Number</i>	<i>Number</i>	<i>Description of Item</i>	<i>Unit Cost</i>	<i>Total</i>
1.	24	UHF Handie-Talkies with PL feature complete with rechargeable batteries, individual chargers, carrying cases, and heliflex antennas (462MC, Class A band)	\$ 850.00	\$ 20,400
2.	6	UHF repeater base stations complete with antennas, coax cable, and desk microphones (462MC, Class A band)	1,500.00	9,000
3.	600	Auxiliary police uniforms	55.00	33,000
4.	600	Auxiliary police overcoats	30.00	18,000
5.	600	Auxiliary police raincoats	5.00	3,000
6.	600	Auxiliary police shirts	7.00	4,200
7.	600	Auxiliary police ties	1.00	600
8.	600	Auxiliary police cap wreaths	5.00	3,000
9.	600	Auxiliary police badges	5.00	3,000
10.	4,800	Auxiliary police shoulder patches	.14	672
11.	600	Batons	2.00	1,200
12.	600	Police whistles	1.00	600
13.	600	Flashlights	2.00	1,200
14.	1,200	Flashlight batteries	.25	300
15.	2	16 mm Talkie Movie Projectors	625.00	1,250
16.	2	Movie screens	50.00	100
17.	2	Extension cords	24.00	48
18.	4	Police auxiliary training films	250.00	1,000
Total				\$100,570

All 18 items seem appropriate to purchase within the scope of the Impact Program proposal.

Allied Observations

An interesting issue arose in the Activity III equipment request. Here the force seeks funds for 24 handie-talkie portable radios for Auxiliary Police use, a very sensible request. No such radios had been requested in either Activity I or II lists for regular CPD officers. Captain McGinty, when asked for an explanation, noted that at present the force has sufficient portable radios to equip every on-duty officer with one. These sets were, he reported, purchased in 1970 and 1971 exclusively with Cleveland city funds.

Along another line, Captain McGinty asserted that the force has substantial personnel and equipment already on hand which would be committed to help the Impact Policing Program, even though this is not stated in the Proposal. For example, the TV gear and special surveillance truck procured in 1968, thanks to OLEA grant number 255, would be handy to Activity II operations. So too would the Department's 183 evidence technicians, the crime laboratory, and the 12 specially equipped evidence vehicles.

Summary

The equipment requested in each of the three Activities of the Impact Policing Program in Cleveland seems realistic and central to making the enterprise operative. My areas of concern relate only to Activity II and are not directed at the equipment as such, but relate to controlling the use of certain instruments and whether LEAA should underwrite \$8,089 worth of surveillance equipment.

Assuming that the Cleveland Police Department request meets all standards and requirements of the LEAA and that others have concluded that the goals and objectives of the Program are timely and hold some prospect for reducing crime and making safer streets, I recommend the purchase of the equipment items outlined above.

END

7-10-1944