LAW ENFORCEMENT ASSISTANCE ADMINISTRATION POLICE TECHNICAL ASSISTANCE REPORT

SUBJECT:

.Torrington, Connecticut; Police Records

System Requirements Analysis -

REPORT NUMBER:

76-129

FOR:

Torrington, Connecticut; Police Department

City Population: 33,000

Police Strength (Sworn): 62

Total: 68

City Area:

40 square miles

NCJRS

JUL 23 1976

ACQUISITIONS

CONTRACTOR:

Westinghouse Justice Institute

CONSULTANT:

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CONTRACT NUMBER:

J-LEAA-003-76

DATE:

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FOREWORD

This request for Technical Assistance was made by the Torrington, Connecticut, Police Department. The requested assistance was concerned with reviewing the Department's existing criminal records system and providing appropriate recommendations for improvement.

Requesting Agency: Torrington, Connecticut, Police Department,

Chief of Police Orlando D'Aquilla

State Planning Agency: Connecticut Justice Commission,

Mg. Mary Hennesly, Executive Director

Approving Agency: LEAA Region I (Boston),

LEAA Region I (Boston), John A. Keeley, Police Specialist

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1. <u>INTRODUCTION</u>

Torrington, Connecticut, is located along Connecticut State Highway 8 approximately 26 miles west of Hartford. The City population of approximately 33,000 live in an area of 40 square miles. The Police Department is staffed by 62 sworn and 6 civilian personnel. The Chief of Police reports to the Board of Public Safety, a six-man elected commission. Major Department functions are divided between a Patrol Division and a Detective Division. Jail facilities are used only for overnight purposes; prisoners held for longer periods are incarcerated at the State Correctional Facility 7 miles away at Litchfield. Recordkeeping functions are fragmented among several different Department entities.

Based on available statistics, it is estimated that the Torrington Police Department reported approximately 1,000 Index Crimes in 1975. Arrests for all offenses in the same year totaled 952.

Analyses conducted in this study, and resultant conclusions and recommendations, were based on interviews with Department operative and administrative personnel, a review of reports and records currently in use, observations of recordkeeping procedures, and an examination of available statistical reports.

Persons interviewed included the following:

- Commissioner Harlen Woolford, Torrington Board of Public Safety.
- Chief of Police Orlando D'Aquilla, Torrington Police Department.
- Deputy Chief of Police Dominic Antonelli, Torrington Police Department.
- Captain A. Neri, Torrington Police Department.
- Lieutenant Nicholas Romaniello, Torrington Police Department.
- Sergeant Paul Rzewnicki, Torrington Police Department.
- Detective Carl Hewitt, Torrington Police Department
- Detective David Giramonti, Torrington Police Department



- Ms. Betty Monroe, Secretary, Torrington Police Department.
- ▶ Mr. John Breakell, Litchfield Hills Regional Planning Agency.

Data collected and reviewed by the Consultant included the following:

- Torrington Police Department table of organization.
- Torrington Police Department personnel complement.
- Torrington Police Department crime and workload statistics -- 1975.
- Torrington Police Department records, report forms, and indices.

2. UNDERSTANDING OF THE PROBLEM

The present Torrington Police Department records system is fragmented among several different offices, with different individuals being responsible for different phases of the overall system. Reports frequently cannot be located in a prompt manner because of the many different locations where a particular report might be stored based on its current status. Annyal compilations of Index Crimes for some recent years have been lost. In some cases, appropriate reports and/or indices of reports are not maintained; in other cases, reports and indices are duplicative, which cause unnecessary expenditures of manpower. Different categories of crimes and/or incidents are reported on different forms, which are subjected to different processing. Factors determining the proper form to be used in a particular case are not always clear. The need for reorganizing and improving the existing system has been recognized by the Chief of Police (who has been in office approximately 1 year). As a result, a request for Technical Assistance was made.

Reference is made in this report to the Records Unit. The Records Unit is actually a combined operation that consists of the Patrol captain's desk, the dispatching operation, the public reception counter, and a significant portion of Department files. Assigned personnel are all sworn officers.

3. ANALYSIS OF THE PROBLEM

The Torrington Police Department records system is characterized by a series of similar but different report forms used to record field incidents. These different forms receive distinctly different processing. Moreover, they are filed and indexed differently depending on the basic circumstances. Several different series of numbers are used to identify different types of reports, but most filing is based on the date of occurrence. There are no suitable cross-references. Storage locations for certain reports vary based on the status of the report at a particular time. The system is basically as follows:

- Radio Log -- All radio transmissions are entered on this basic log that provides for entry of the time, officer transmitting, unit, message, and identification of the dispatcher. The report is filed by date in the Records Unit.
 - Comment -- Contrary to popular belief, this record is not required by FCC regulations. FCC requirements only consist of maintaining a log of the signatures of dispatchers, to be entered upon completion of their respective tours of duty. When new reporting procedures are taken into consideration, this log should be abolished. The Department operates automatic taping equipment for telephones only. A more practical manner of recording all transmissions would be to expand taping capabilities to include radio transmissions, as is common in many depart ments.
- Numbering Systems -- A Case Number Ledger is used to assign a Department number to reported offenses, miscellaneous incidents and arrests. Identifying information includes date, Case Number, victim, type of incident and officer reporting. A similar but separate ledger is used for assigning another series of numbers to traffic accidents. Non-traffic citable offenses (summonses) are also assigned numbers from this ledger. A third distinct ledger is used for assigning numbers to Bicycle Theft Reports. All ledgers contain basically the same information and are maintained in the Records Unit.
 - Comment -- All three ledgers should be combined into a single ledger and all reported field incidents should receive a number from a single series.
- Day Book Log -- The Log consists of entries pertaining to all calls and field activities. It serves as a daily report of police activities and is maintained by the dispatcher. It is

kept in loose-leaf form, by date. Upon completion of a call, field personnel radio the call disposition to the dispatcher. Personnel desiring to inform themselves of field activities, including the Chief of Police, must come to the Records Unit to read the log.

- Comment -- Copies should be routinely forwarded to the Office of the Chief of Police, the deputy chief, and the Detective Division. To make the Day Book Log more usable, entries should be limited to items of major interest (routine matters should be recorded in the Officer's Daily Report).

Several different reports are used for reporting field incidents. They are described below. Comments about these reports are grouped together at the end of the description of the various reports.

- Complaints and Dispositions Report -- This 5 1/2- by 8 1/2- inch report is used to record the circumstances of minor field incidents, both criminal and noncriminal. It is also used to report recovered and/or impounded vehicles in most cases. A number is assigned from the Case Number Ledger; the report is filed for 1 month in the Records Unit and then forwarded to the Chief's secretary for permanent filing by date. A copy is not forwarded in most cases to the Detective Division. Exceptions are left to the discretion of records-dispatching personnel. A crossfile is not maintained.
- Complaints and Dispositions Report (Stolen Vehicle) -- The only difference between this and the previous report is that the reverse side contains basic data regarding the theft of a vehicle. Both reports are processed in the same manner, except this report is not forwarded to the Detective Division. Final disposition is in a file in the Records Unit by date of occurrence. A cross-file is not maintained.
- Complaint of Item or Items Taken From a Motor Vehicle -- This 5 1/2- by 8 1/2- inch report is used to report the burglary of, or theft from, a motor vehicle. A Case Number is assigned and the report is filed by data as described previously. The report is not forwarded to the Detective Division and a cross-reference file is not maintained.
- Theft of Bicycle Report -- This 5 1/2 by 8 1/2 inch report is used to report the theft of a bicycle. A Bicycle Theft Number is assigned from a separate series of numbers than

those used for other reports. The report is permanently filed in the Records Unit by date. No cross-reference files are maintained.

- Investigation Report -- This 8 1/2- by 11-inch report is used to record more serious criminal and noncriminal incidents not reported on the preceding forms. It is also used to report those crimes that involve an arrest. A Case Number is assigned from the Case Number Ledger. The report is filed in the Detective Division, except those Investigation Reports involving vandalism, breach of the peace, disorderly conduct and minor physical assaults. In these cases, the report is not forwarded to the Detective Division, but is kept in the Records Unit filed by date separately from the Reports described previously. If an Investigation Report is cleared by arrest at the time of reporting, the original report is filed in the Records Unit with the arrest report and other related paperwork. (A copy of the Investigation Report is sent to the Detectives). Dependent upon the circumstances, the Investigation Report may be filed by date under "Pending-Criminal," "Pending-Jury Trial," or "Pending-Motor Vehicle." After the case has been disposed, the I vestigation Report and other related reports are forwarded to the Secretary's office for permanent filing by name of the arrestee. If an Investigation Report is forwarded to the Detective Division, the report is recorded in a chronological log that provides for basic identifying date and a 3- by 5-inch index card is filled out. The report is assigned to a detective; the index card is filed by Case Number, by type of crime, by year of occurrence, in an "Open Case" file in the Detective Division. When the case is resolved (i.e., arrest, unfounded, cleared), the index card is transferred to a "Closed Case" file where it is filed by Case Number, by type of crwme, by year of occurrence. This report is also then filed in a Closed Case file by Case Number in the Detective Division.
- Report of Suspected Child Abuse -- This is a State-required report, to be completed any time

there is a complaint of child abuse. The report is forwarded to the State Welfare Department for investigation. However, if the complaint involves an actual crime, either a Complaints and Dispositions Report or an Investigation Report is also made and is handled as any other Investigation Report.

- <u>Comment</u> -- The multitude of reports designated for reporting field incidents, the different numbering systems, the multiplicity of filing locations for different reports under different circumstances, and the general uncertainty for which circumstances a particular type of report should be used, all combine to create an extremely inefficient and unwieldy field reporting situation. The failure to formally provide copies of crime reports to Detective personnel under many circumstances results in either a complete lack of investigation or an expenditure of additional effort by Detective personnel simply to keep informed of the overall crime picture. The fragmented filing system used for both transient and permanent storage serves only to add to a general state of confusion. The forms and numbering systems should be combined, the filing system should be simplified, specific instructions for report use should be issued, and copies of all reports should be forwarded routinely to the Detective Division.

- Cross-Reference Complaint Book -- This book is obstensibly a cross-reference to report files. In actuality, it is simply a copy of the chronological Case Number Ledger, arranged by type of incidents. Categories include those such as burglary, bicycle theft, bomb threat, stolen vehicle, dog call, missing person, and hub caps. Within the designated categories, reports are listed by Case Number. The book is kept at the Records Unit.
 - Comment -- A more suitable system of providing effective crossreferences should be adopted. The Cross-Reference Complaint Book should be abolished.
- Traffic Accident Report -- A State report is used to record the circumstances of traffic accidents. except those accidents involving hit and run. An identification number is assigned from the Traffic Accident Numbers Register. After review by the Traffic lieutenant, traffic accident reports are filed in the Records Unit by date of occurrence. The Traffic lieutenant maintains the only crossreference, a loose-leaf ledger of traffic accidents by location segregated by type of accident, in his office. A separate and distinct report is used to report hit-and-run accidents. A number is assigned from the same source, but this class of accident reports is filed in the Records Unit separate from other traffic accidents, by date of occurrence. No cross-references are maintained. One exception to the filing location of both hit-and-run and standard traffic accident reports is traffic accident reports that involve a fatality. These reports are filed in the office of the Chief's secretary by name of the deceased. In traffic accident cases involving property belonging to a utility company, an additional report is prepared to notify the utility company. This report is different from either the standard traffic accident or hit-and-run traffic accident reports, but contains basically the same information.
 - <u>Comment</u> -- The existing filing system, the lack of effective cross-references, and the

multiplicity of reports result in an inefficient system of reporting, numbering, indexing, and filing. The standard and hit-and-run reports should be combined. The utility notification should be abolished and replaced with a copy of the standard report. New filing and indexing procedures should be adopted.

- e Record of Arrests -- The Record of Arrests is an 11- by 13 1/2-inch loose-leaf ledger in which identifying information related to an arrestee is entered at the time of arrest. Thus, it serves as a Jail Blotter. Each arrestee is assigned a Case Number from the Case Number Ledger (the same series of numbers used to identify most crime reports). If a related report has been assigned a Case Number, that number is used to also identify the related arrest. The same system is used to identify and record the circumstances of summonses issued in lieu of physical arrest for nontraffic offenses. In this case, however, a number from the Traffic Accident Numbers Register is used, since traffic citations are used for nontraffic summonses. This results in two series of numbers, neither of which is consecutive, being used to identify arrestees in the Record of Arrests Ledger. The ledger is maintained chronologically in the Records Unit.
 - Comment -- The Record of Arrests form is satisfactory, but the dual nonconsecutive numbering system is not as effective as desirable. A single set of numbers, separate and distinct from Case Numbers, should be used to identify both physical and summons-type arrests.
- Arrest Card -- In conjunction with an arrest, a 7 1/2- by 10-inch Arrest Card is prepared and filed alphabetically in the Records Unit. This over-sized index card contains basic identifying data and the date of arrest and the related Case Number of a particular arrest to serve as a cross-reference to related reports. Subsequent arrests of an individual are entered on a new line on the same form, as are case dispositions.

- Comment -- Many of the items of information entered on this form are unnecessary in terms of an index card, which is basically what the form is. This in turn tends to substantiate the need for a large and unwielding form. As a cross-reference device it is of limited value due to the many different systems of filing related reports. A better procedure would be to use a Master Index File system.
- Police Report to Prosecutor -- This State form serves as a complete report of a physical arrest or a summons in lieu of arrest. It bears either a Case Number or an Accident Number, depending on whether a physical arrest was made or a summons issued. In either case, an entry is made in the Records of Arrests Ledger and the report is forwarded to the Court Liaison Officer for transmittal to the Court. A Department copy is temporarily filed alphabetically in the Records Unit in one of the following files: Pending-Criminal, Pending-Jury Trial, or Pending-Motor Vehicle. Other paperwork related to the case remains attached to the Department copy. When the court case is completed, the disposition is transmitted to the Court Liaison Officer who enters it on the Department copy of the Police Report. The report is then forwarded to the office of the Chief's secretary for filing by the arrestee's name. If the case involved a summons, the Uniform Traffic Citation used for this purpose is filed with the Police Report.
 - Comment -- This report provides a minimally adequate record of arrest. It is recognized that modification of a State form is difficult; however, a more satisfactory form is shown in Appendix B. The procedure of temporarily filing the Police Report in any one of four different locations tends to make swift retrieval difficult. Use of a single, permanent file would be more efficient.
- <u>Uniform Arrest Report</u> -- This is a 4- by 5-inch State form that contains primarily identification and statistical information concerning a physical arrest.

It is attached to the Police Report to
Prosecutor until the case has been disposed.
The Court Liaison Officer enters the case
disposition on the form, copies are forwarded
to the State, and a copy is filed alphabetically
in the office of the Chief's secretary separately
from the related Police Report to Prosecutor.

- <u>Comment</u> -- Efforts should be made to substitute a copy of the Police Report to Prosecutor for this form or to combine the two reports into one. In the meantime, the form should be filed with the Police Report instead of in a separate file.
- Notice and Waiver of Rights -- Four different but similar forms are used to notify a person of his rights and/or secure a waiver to such rights. After completion, a copy of whichever form was used is filed attached to the related arrest report.
 - <u>Comment</u> -- These forms should be combined into a single form.
- One copy maintained in Department files alphabetically for 5 years; one copy that contains the case disposition is filed by date of issuance after return by the Court. Both files are maintained in the office of the Chief's secretary. Information concerning all traffic citations issued is also entered on an individual's Arrest Card. The same information is available, or will be shortly, from State computerized files in Hartford.
 - Comment -- There appears to be little value to two separate citation files;
 One by violator's name and the other by date of issuance. It is suggested that the Court disposition copy be filed by violator's name. Since the Department has direct access to State computerized information files, reliance on State files should replace the existing laborious process of recording each traffic citation on the pertinent Arrest Card. The files should also be transferred to the Records Unit.

Related to, but distinct from, the above files is a file of Warning Citations kept in the Traffic lieutenant's office by date of issuance. This file should be incorporated into the Traffic Citation File until such time as the Traffic Citation File is abandoned and full reliance for this information is placed on State computerized files. At that time, Warning Citations should be kept in the Records Unit, filed by the name of the person warned.

- Parking Citation -- This is a two-part form: One part is placed on the violating vehicle and the other part is filed in Department records. However, before the Citation is filed, the citation number, date, officer issuing, vehicle registration, and violations are entered in one of two identical logbooks: One book is used for logging citations issued by field officers, the other for logging citations issued by the metermaid. The metermaid enters her own citations; a clerk enters the others. The Department copy of the citation is filed by number in the Records Unit until paid. At that time, it is transferred to the office of the Chief's secretary, stored for 1 month, and then destroyed.
 - Comment -- There appears to be no sound basis for maintaining two identical logs of parking citations issued. The logs should be combined and all entries should be made by a clerk. After the citation has been paid, a checkmark should be entered in the logbook alongside the correspondening entry; the citation should then be destroyed.
- Field Interview Report -- A 3- by 6-inch card is used to record data concerning a suspicious person or vehicle observed by field personnel. The form is designed to provide information primarily related to a vehicle. The card is filed in the Detective Division by type of vehicle or by name if a pedestrian was involved.

- Comment -- The existing Field Interview Report itself, as well as procedures for its use, do not make the best use of a potentially superior policing device. A more suitable procedure and form should be adopted.
- Property Ledger -- A Property Ledger is maintained in the Detective Division to provide control of evidential and found property accepted into Departmental custody. Entries are in chronological order and include the related Case Number, date disposition, and so on.
 - <u>Comment</u> -- This Ledger effectively fulfills its intended purpose.
- Property Report -- The formal recording of property accepted into Departmental custody is made on either a Complaints and Dispositions Form or an Investigation Report. If there is no related Case Number, one is assigned. The Report accompanies the property in storage. In addition, if property was seized under a search warrant, a State Property Seized Under Search Warrant form must be completed. A complete listing of the property seized is attached to this form. If the property in question was seized (found or accepted) without a search warrant, a State Inventory of Property Seized Without A Search Warrant form is completed. This report contains space for listing the specific items of property. Both reports provide for entering the related Case Number. All copies of the two State forms are forwarded to the Court.
 - Comment -- The use of the Complaints and Dispositions Form or the Investigation Report should be discontinued; and copies of either the Property Seized Under Search Warrant or the Inventory of Property Seized Without A Search Warrant, as the case may be, should be substituted. A copy of the report used should accompany the property and a copy should be filed by Case Number in Department files.

- Daily Activity Report -- This report is completed daily by Detective personnel, the Records sergeant, the Traffic lieutenant, and the Chief's secretary. Provision is made on the form for identifying time, type of activity, Case Number, whether a report was submitted or not, and the time spent on a particular activity. It is filed in the office of the Chief's secretary. Patrol personnel do not complete a Daily Activity report; instead, each Patrol officer is assigned a notebook that he carries on duty and leaves in the Records Unit at the end of his tour of duty. The notebook contents are unorganized but, in general, relate to the activities of a tour of duty. The information is not used for compilation of statistics or other forms of analysis. The Patrol officer also completes a 4- by 5-inch Daily Motor Patrol Report. This form provides for entry of information pertaining to the condition of specific parts of the assigned vehicle (e.g., brakes, lights) and usage of gas and oil. It is filed by date in the office of the Chief's secretary.
 - Comment -- Patrol personnel should be required to complete a daily report of activities similar to the form used by Detective personnel. The use of a notebook for this purpose should be abolished. The Daily Motor Patrol Report should be incorporated into the adopted daily activities report. This report should serve as a basis for compiling much of the statistical data desirable for analytical purposes.
- Fingerprint and Photograph Files -- Only felony and and "major" misdemeanor arrestees are fingerprinted and photographed. The Department copies of fingerprint cards are filed alphabetically in the office of the Chief's secretary. The Chief's secretary also maintains the photograph files, separately from the fingerprint files. One copy of each photograph is filed alphabetically, another is filed by charge. A separate file of certain photographs is maintained in the Detective Division. Only those photographs

of particular interest to Detective personnel are kept. A consecutive number is assigned to each new photograph and the photograph is filed by that number. A cross-reference card is made, listing that number, and filed alphabetically. A file is also maintained in the office of the Chief's secretary that contains copies of fingerprint cards that have been forwarded to the FBI but rejected and returned due to illegibility. This file is in alphabetical order.

- Comment -- While not truly a part of this study, it is recommended that all arrestees, regardless of charge, be both fingerprinted and photographed, within legal limitations. The primary file of both fingerprints and photographs should be as an integral part of each arrestee's Arrest Package. The Detective Division photograph file should be in alphabetical order; this would obviate the necessity to assign a special number to each photograph and prepare and file a cross-reference card. The file of fingerprint cards rejected by the FBI should be abolished, since it serves no useful purpose.
- Bicycle Registration Card -- A file of Bicycle Registration Cards is kept in the Traffic lieutenant's office, by name of owner.
 - Comment -- This file should be maintained with other files in the Records Unit; it should be filed by serial number of the bicycle to readily identify the owner of a recovered bicycle. If the bicycle does not have a stamped serial number, one should be assigned and stamped on the lower side of the sprocket.

In addition to the above general reports and files, certain State-required regulatory and permit form reports are required to be kept by the Department. These include the following:

• Sale or Transfer of Pistol or Revolver -- After completion, two copies of this form are sent to

the State Police who maintain Statewide computerized files of such information. The Torrington Police Department also maintains a file by name of seller. In addition, a 3- by 5-inch index card is prepared and filed by make of gun. Both files are in the office of the Chief's secretary.

- Comment -- The value of either of the above files is questionable, since the same information is available via computer from State files. If necessary at all, such files should be located in the Records Unit.
- <u>Voluntary Registration of Firearms</u> -- One copy of this form is forwarded to the State Police for entry in their files and one copy is filed in the office of the Chief's secretary, by name.
 - Comment -- The comments made for the Sale or Transfer of Pistol or Revolver from above are equally applicable to this form.
- Application for Permit for Pistol or Revolver -- This form is filed in the Records sergeant's office by the date of approval.
 - Comment -- The file should be maintained by name of the permittee in the Records Unit.
- Application for Solicitor and Vendor's Permit A copy of this form is filed by date of application in the Records Unit.
 - Comment -- A check of this file would be simplified if the filing were by name of the applicant.
- Pin Machine, Games of Skills, Etc. License -- This form is given a consecutive serial number and a copy is filed by serial number in the Records sergeant's office.
 - <u>Comment</u> -- The comments made for the Application for Solicitor and Vendor's

Permit are equally applicable to this form. The file should be maintained in the Records Unit.

- Application for Permit to Conduct a Bazaar or Raffle, Verified Statement Concerning Bazaar or Raffle, Application for Permit to Conduct Games of Chance, Verified Statement Concerning Games of Chance -- These State-required forms are all processed and filed in the same manner. Department copies are filed in the office of the Chief's secretary by name of the requesting organization.
 - <u>Comment</u> -- After review by the Chief of Police, these forms should be filed by organizational title in the Records Unit files.
- Application for Permit Bingo, Application for Personnel Identification Bingo, Report of Operations Bingo -- These State-required forms are filed together in the Records sergeant's office by the name of the requesting organization.
 - <u>Comment</u> -- These forms should also be reviewed and filed together by organizational title in the Records Units files.

4. RECOMMENDATIONS

As indicated in Section 3, it is the Consultant's opinion that the existing records system of the Torrington Police Department is not effectively providing the level of service that it should. This is primarily due to the fragmentation of the system; the varied and diverse filing procedures; the variety of report forms; and the lack of clearcut policies on report completion, processing, and storage.

Essential to the improvement of the overall recordkeeping function is the centralization of records and files in the Records Unit and the provision of adequate clerical personnel (preferably civilian, since salary and related costs are less and aptitudes for clerical tasks are generally greater than among sworn personnel) to properly perform the necessary tasks. It would be appropriate for such civilian personnel to also assume the dispatching duties, thus freeing sworn personnel for field assignments. Provision should be made for a 24- hour records operation. Persons assigned to dispatching duties should routinely assist with recordkeeping tasks.

Most of the recommendations for improvement outlined previously have been brought together in a complete system that is appropriate for adoption. That system is attached as Appendix A. It should be recognized that minor modifications may be necessary to suit particular needs of the City of Torrington. It should also be recognized that report forms depicted in the Appendix B are intended to serve only as general models to be used in developing specific forms for the Torrington Police Department.

In addition to the system proposed in Appendix A, the Consultant has the following recommendations to improve the records system of the Torrington Police Department.

- Warning traffic citations should be filed with other traffic citations in the Records Unit until State computerized files of traffic violations are available. At that time, the traffic citation file should be abolished and a Warning File created.
- Parking citations should be recorded by a clerk in a single log. After paid, the log should be checkmarked at the appropriate number and the citation destroyed.
- The Patrol Notebook should be replaced by the Officer's Daily Report described in Appendix A.
- The Sale or Transfer of Pistol or Revolver and the Voluntary Registration of Firearms forms files should be abolished since the information is on file in State

files. If maintained, the files should be moved to the Records Unit.

- The Application for Permit for Pistol or Revolver should be filed in the Records Unit by the applicant's name.
- The Application for Solicitor or Vendor's Permit should be filed by the applicant's name.
- The Pin Machine, Games of Skill, etc. License should be filed in the Records Unit by the licensee's name.
- The forms related to applications for bingo games, bazaars, raffles, and games of chance should, after review by the Chief of Police, be filed in a common file in the Records Unit by the organization involved.
- The Cross-Reference Complaint Book should be abolished.

APPENDIX A

Recommended Records System

RECOMMENDED RECORDS SYSTEM

1. Incident Ledger

- This Ledger serves as the primary agency record of reported field incidents, a report audit source, and a chronological crossfile to all reports. Entries are sequentially numbered.
- Upon completion of an Offense Report, Miscellaneous Incident Report, Traffic Accident Report, Property Report, or Vehicle Report, the reporting officer should obtain an Incident Number from the dispatcher or clerk maintaining the Incident Ledger in the Records Unit.
 - Multiple incidents arising from the same occurrence require only one number.
 - Incidents not falling in the categories specifically listed should not be assigned a number from this Ledger. All numbered incidents require completion of one or more of the listed reports.
 - This single Ledger is the source of all report numbers except Arrest Numbers.
- Appropriate identifying information should be entered in the Incident Ledger.
 - Date and time of occurrence.
 - Type of occurrence.
 - Location.
 - Victim, if any.
 - Officer reporting.
 - Related reports under this Incident Number.
- Incident Numbers are preceded by the last two digits of the current year: 76-1368.
- Traffic Accident Report Numbers may be preceded by the letter "T" if desired (T-76-1379) for identification purposes.

2. Radio Call Card

- This form is a 3- by 7- inch prenumbered card used by the dispatcher to record all calls for police services. It is also to be completed by the dispatcher when field personnel initiate action independently of a radipassigned call.
 - Serves as a record of all incidents requiring the dispatch of a police unit and/or incidents initiated by the unit.
 - Serves as a record of the location of a unit while the unit is out of service.
 - Serves as a daily audit device to ensure completion of appropriate reports related to a particular incident.
 - Serves as the basis for compiling the Daily Report.
- The form should be designed to enable the dispatcher to record as much information as possible by checking appropriate boxes. Use of a time-stamp machine to record times of receipt, dispatch, unit arrival, and completion expedites filling in the Card.
- Disposition of the call is not essential to the completion of the Radio Call Card. Disposition information is recorded in the Officer's Daily Activity Report.
- Filed numerically in the Records Unit.
 - This number is not cross-referenced to other numbers assigned to reports. The sole purpose is to facilitate filing.
- The Radio Call Card replaces the present Radio Log. Since FCC records requirements actually only call for signatures of dispatchers on each shift and signatures of equipment repairmen when repair or maintenance is necessary, a very simple form containing only this information suffices for a Radio Log. Routine radio conversation should be recorded on automatic tape recorders as is now done for telephone lines.

3. Daily Report (Day Book Log)

• The Daily Report should be maintained at the Records Unit as a running log of field activities. Its primary intent is to brief the Chief of Police and other personnel on matters of interest.

- The report should cover a 24- hour period and should be filed by date in the Records Unit after circulation to the Chief of Police and other selected personnel.
- The report should contain all incidents of major police interest that occur during the designated 24- hour period.
 - Routine radio transmissions and very minor matters are not included; automatic taping machines should provide this record.
 - The primary source of information is selected Radio Call Cards. However, incidents that should be included in the Daily Report but do not routinely come to the attention of the person maintaining it must be reported for inclusion by the officer handling the incident (for example, detective arrest or completion of an Offense Report not resulting from a radio transmission).
- Entry shall include Time of Occurrence, Type of Occurrence, Location, Officer or Unit assigned, and Disposition.
- All incidents of police interest that have an Incident Number and/or Arrest Number should be identified in the Daily Report by inclusion of the Number in the Disposition column.
- Pertinent information shall be presented at roll call to personnel coming on duty.
- The Daily Report should be audited daily by Records personnel to ensure that all appropriate incidents have been formally reported and that proper reports have been completed and submitted.

4. Offense Report

- The Offense Report should be completed for <u>all</u> criminal offenses that come to the attention of the police (except those traffic violations disposed of by means of a traffic citation and minor offenses such as intoxication) regardless of the value of property taken, extent of injury, or likelihood or successful prosecution.
- An Incident Number should be assigned as described in Section 1.
- The original should be filed by Incident Number in the Primary File in the Records Unit.

- The number of additional copies and distribution determined by Department needs, such as:
- Chief of Police.
- Detective Division.
- Arrest Package (attached to copy of related arrest report).
- Officer's Information File.
- Related reports should be cross-referenced in the body of the report.
- Index Files (3- by 5- inches)
 - Master Name File (victim) -- Filed alphabetically. If a card has been completed previously and is on file, an additional entry should be made on that card rather than having a new card prepared.
 - Location File (optional) -- Filed by street address or other identifying factors, by date.
 - Type of Property File (optional) -- Filed by type of property, by date.
 - Type of Incident File (optional) -- Filed by type of incident, by date.
- All reports should be completed by the assigned officer before he completes his tour of duty.

5. Miscellaneous Incident Report

- This should be used to report actions of officers or situations not reported on Offense, Traffic Accident, Vehicle or Property Reports. The general purpose of this report is to officially report situations of importance to the Department, wherein no actual criminal violation is involved. Some examples of these situations are:
 - Injured person aided.
 - Missing person.
 - Animal destroyed.

- Dangerous excavation.
- Lost property reported.
- An Incident Number should be assigned as described in Section 1.
- The original should be filed by Incident Number in the Primary File in the Records Unit.
- The number of additional copies and distribution should be determined by Department needs, as indicated in Section 4.
 - Related reports should be cross-referenced in the body of the report.
- Index Files (3- by 5- inches)
 - Master Name File -- Should include names of victims and/or person involved, filed alphabetically. If a card has been completed previously and is already on file, an additional entry should be made on that card rather than having a new card prepared.
- Location File (optional) -- Filed by street address or other identifying factors, by date.
- Type of Incident File (optional) -- Filed by type of incident, by date.
- 6. Supplemental Report --
 - The Supplemental Report should be used:
 - As a continuation for any other report.
 - To add additional information to a previously reported incident.
 - To record progress of a continuing investigation.
 - The report should bear same Incident Number as the original report.
 - The report should have the same distribution as the original report and should be attached to the original report in the files.

Changes to index cards previously prepared may result from the Supplemental Reports.

7. Traffic Accident Report

- This report should be completed for all traffic accidents occurring on the highway (except those with only minor damage) and all private property accidents involving death, injury, or a violation of law.
- An Incident Number should be assigned as in Section 1.
- The original should be filed by Incident Number in the Primary File in the Records Unit.
 - If separate filing of traffic accidents is considered to be manadatory, a separate block of numbers from the Incident Ledger should be used to preserve the integrity of the numbering system.
 - Number of additional copies and distribution should be determined by Department needs, as indicated in Section 4. A copy should be sent to utility companies in cases involving utility company property.

• Index Files (3- by 5- inches)

- Master Name File -- Should include names of parties to the accident and persons killed or injured, filed alphabetically. If a card has been completed previously and is already on file, an additional entry should be made on that card rather than having a new card prepared.
- Location File -- Filed by street address or other identifying factors, by date.

8. Property Ledger

- This Ledger should be maintained in the Detective Division to provide control of property; to allow for swift, accurate inventory; and to serve as a chronological cross-reference to property in Department custody.
- Each item of property booked should be entered, and appropriate notations made regarding Incident Number, Date Booked, Person Booked To, bin or shelf number used for storage, and details of release.

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- All evidence should be booked to the arrestee, victim, or the officer finding, in that order. If the case involves only found property, the property should be booked to the actual finder.

9. Property Report

- A Property Seized Under Search Warrant Form or Inventory of Property Seized Without a Search Warrant Form should be used, whichever is applicable.
- These reports should be used to record all receipts of property into Department custody.
 - Evidence.
 - Found property.
 - Safekeeping.
- An exception is the receipt for a prisoner's personal property.
- An Incident Number should be assigned as described in Section 1.
- The original should be filed by Incident Number in the Primary File in the Records Unit.
- The number of copies and distribution should be determined by Department needs.
 - One copy should accompany the property.
 - Detective Division.
 - Arrest Package, if related to an arrest.
 - Officer's Information File.
- Property should be described in related reports.
- Index Files (3- by 5-inches)
 - Master Name File -- Filed by "booked to," alphabetically. If a card has been completed previously and is already on file, an additional entry should be made on that card rather than having a new card prepared.

- Type of Property File (optional) -- Filed by type of property, by date.

10. Arrest Report

- A Police Report to Prosecutor Form should be used unless agreement with the State can be made for use of an Arrest Report such as that shown in Appendix B.
- The report should be used to record identifying information and details of the arrest of all persons taken into custody and booked into the jail system. This report serves as permanent record of the officer's actions, arrestee's statements and actions, and other arrest details.
- All arrests should be entered in an Arrest Ledger by the Booking Number.
 - The Booking Number should be listed in other related reports for cross-reference purposes.
- The original should be filed in the arrestee's Arrest Package along with photographs, fingerprints, "rap sheets", and other arrest-related documents.
 - Arrest Packages should be kept in the Records Unit, filed alphabetically.
 - Offense reports, if any, should be attached.
- The number of additional copies and distribution should be determined by Department needs.
 - Chief of Police.
 - Detective Division.
 - Officer's Information File.
- Index Files (3- by 5- inches)
 - Master Name File -- Filed alphabetically. If a card has been completed previously and is already on file, an additional entry should be made on that card rather than having a new card prepared.
 - Location File (optional) -- Filed by street address or other identifying factors, by date.

11. Arrest Ledger ("Blotter")

- The Arrest Ledger should serve as the primary chronological record of all arrests (physical or non-traffic summonses) made by the Department, as well as booking into the jail system of prisoners arrested by other agencies.
 - Information recorded should include date, time, charge, name, location of arrest, arresting officer, and disposition.
 - Use of a separate Booking Number for each arrest is recommended.
- Each January 1, the numbering sequence should start with number 1 followed by the last two digits of the year (e.g., the first arrest in 1978 would be 1-78, the second arrest would be 2-78) This would provide a stable numbering system and at the same time would provide instant information as to the number of persons booked during the current year.
- The Arrest Ledger should be kept in the Records Unit.

12. Uniform Traffic Citation

- This form should be used for traffic offenses other than those involving physical arrest, and for nontraffic summonses.
- The Distribution should be as follows:
 - Court.
 - Violator.
 - Officer's copy, filed alphabetically by officer's name until trial is completed.
 - Department Citation File, filed alphabetically by violator's name for approximately 3 years, then destroyed.
- State computer files of traffic violator histories generally make department files of such information time-consuming, limited in scope, and unnecessary. It is, therefore, recommended that such information not be entered in arrest files or the Master Name File.

13. Field Interview Report

• The Field Interview Report is a 3- by 5- inch card used to

report and identify, for possible future investigative purposes, suspicious persons against whom there is no specific charge or persons warned regarding certain prohibited conduct.

- The form should be completed in duplicate: One copy filed alphabetically by name and one copy filed by location of interview.
- Because of the specific investigative purposes of this form, files separate and distinct from the Primary and Location Files are desirable.

14. Vehicle Report

- This is used to report and identify stolen, recovered, and impounded vehicles.
- An Incident Number should be assigned as described in Section 1. A recovered vehicle should bear the stolen Incident Number, if stolen locally.
- The original should be filed as follows:
 - Recovered Vehicles -- If stolen locally, file attached to related stolen report, otherwise by Incident Number in Primary File.
 - Stolen and/or Impounded Vehicles -- Filed by Incident Number in Primary File.
- The number of additional copies and distribution should be determined by Department needs.
 - Detectives.
 - Impound Garage.

Index Files (3- by 5- inches)

- Master Name File -- Filed alphabetically, by owner's name; should include license number on card.
- Stolen and Impounded Vehicle File -- Filed by license number.
- Location File (optional) -- Filed by street address or other identifying factors, by date. If a card has been completed previously and already on file, an additional entry should be made on that card rather than having a new card prepared.

15. Officer's Daily Report

- The Officer's Daily Report is vital to effective operations. Therefore, it should be completed by the field officers. The report serves the following purposes:
 - Contains details and dispositions of all activities occurring during the tour of duty, including those minor incidents that are not the subject of a formal report and are not included in the Daily Report or the Incident Ledger.
 - Provides a record of the daily accomplishments of each officer for supervisory as well as statistical purposes.
 - Provides a record for measurement of workload factors.
 - Provides a source of data for manpower usage, budget requests, response to public inquiries, and the like.
 - Provides a safeguard for field personnel against unjust accusations.
- The Report should be filed by officer's name, by date.

16. Supervisor's Daily Report (optional)

- This Report should be completed by field supervisors. The Report would provide a resume of activities of duty tour related to personnel and criminal matters, as well as other police problems.
- The Report should be filed by supervisor's name, by date.

17. Records Check Out

- Original records removed from file should be identified by substituting a brightly colored card of similar size that bears the following information:
 - Incident Number.
 - Officer.
 - Date removed.
 - Purpose.
 - Date returned.
 - Record clerk's initials (or number).

18. Fingerprint Cards and Arrestee Photographs

- These should be filed in the Records Unit in the arrestees' Arrest Packages.
- All arrestees permitted by law should be fingerprinted and photographed.

19. Periodical Statistical Reports

- Periodical Statistical Reports should be compiled daily by Records Unit personnel as reports are received (e.g., Daily Activity Reports) and/or from the Incident and Arrest Ledgers.
- These Reports should be published weekly and monthly as the form provides (see Appendix B).

20. Bicycle Registration

- The Bicycle Registration should be filed by the manufacturer's serial number.
 - If a particular bicycle does not have a serial number, one should be assigned from a log kept in the Records Unit. The number assigned should be stamped with a steel die into the bicycle frame underneath the sprocket shaft.

APPENDIX B

Exemplar Report Forms

POLICE DEPARTMENT
INCIDENT LEDGER, PAGE

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II. PERSON REPORTING CAINE TO POLICE				12. RESIDENCE ADDRESS		13. RES. PHONE 14. BUS. PHO			PHONE				
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				DISPOSITION, HOW ATTACK AND DETAILED DESCRIPTION			ALH ENTRY	, DETA	LED				
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Report Made by			••••	Emp. No.		Date		Ind		Enp. No.			
Approved by			•••••	Εσρ. Νο.		Date		Bul	lecin,	Eng. No.			
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Person Reporting	Ad	dress		Phone Number Date and					and 1	Time Occurre	.L :d
TRJURY Fane					~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	CONTRACTOR AND		Fin	one l	1=Cmu	
Extent of Injury	C	ause			Trans	ported To		Tr	anspo	orted By	
MISSING PERSON	yspe		•	Addi	cess	,	······································	-	Phor	e Number	-
Description - Physic	ai	-		_ _	,				L,		
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Cause of Absence		•	Occi	upatio	on		Proba	able I	esti	nation	
Last Seen (Location,	. Date and	d Time)	·				In Co	mpany	OÊ		***************************************
Additional Informati	.on					,					
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ANIMAL Descrip	tion of a	Animal	Cwner		*****	Address	144-4-4-4-		********	Phone Numb	er
Disposition											
OTHER INCIDENT	Person(s)	Involve	d (Name,	Addre	ss, F	hone Numbe	r)				
Details:										•	
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							POLICE PROPERTY	e department report .	•
			Incident	Number	Evid	ence Foun	d Property	Safekeeping	General Type of Property
			Booked To	·		Address		Phone Number	Location Property Obtained
16	-	·	Connected	l Reports					Date and Time Obtained
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PROPERTY LEDGER, PAGE

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Date Booked										3			
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ARREST REPORT

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ARREST REPORT

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DETAILS OF ARREST: (1) STATEMENT OF DEFT. (2) MACAGADUND INFO: COMPLAINT, MADIO CALL, ETC. (3) MARATIVE OF CIRCUMITANCES PERTURENT TO ARREST. IF INTRICATION INVOLVED, DESCRISE DETT. APPEARANCE, ACTIONS AND OFFICER'S DENIEND OF DECREE OF INTROLUCATION, IF PRISICAL EVIDENCE FORNO: NHERE, WHO BY, DISPOSITION. (4) EVIDENCE OF MARCOTIC ADDICTION.

SECURISES APPRIMED ARRESTING OFFICER(5) BADGE AD. VACATION DATES FINCERPRINTED

DITE AND THE PREPARED CLERK

PROTOGRAPHED

CONTINUED 10F2

	DISPOSITION													
	ARRESTING OFFICER(S)										•			
PAGE	LOCATION OF ARREST				•	:								
ARREST LEDGER, PAGE	NÀME						,	•						
ARR	CHARGE				•									
	DATE AND TIME ARRESTED	***************************************						•						
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l		READ CAREFULLY
1	• •	If you wish to plead guilty to the offense indicated, without going to Court, you may inquire as to the proper procedure at the Sherill's
r 4		office in the Causty in which the alleged offense occurred or at the City Police Department If the arrest was made within the city limits.
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	· · · · · · · · · · · · · · · · · · ·	NOTICE
		THE COURT WILL ISSUE A WARRANT FOR THE ARREST OF ANY DEFENDANT WHO IS A RESIDENT OF THIS STATE AND
- 1		WHO HAS FAILED TO APPEAR TO ANSWER A TRAFFIC SUM-
	ems.	MONS DULY SERVED UPON HIM AND UPON WHICH A COM- PLAINT HAS BEEN FILED.
1		APPEARANCE PLEA OF GUILTY AND WAIVER
•	po 🎒	I the undersigned, do hereby enter my appearance on the com-
_	\$	plaint of the offense charged on other side of this summons. I have been informed of my right to a trial, that my signature to this place
		of guilty will have the same force and effect as a judgment of court and that this resort will be sent to the Licensing Authority of this
-	1 * ****	State for of the State where I received my license to drive.) I do hereby PLEAD GUILTY to said offence as charged and WAIVE my
		rights to a hearing by court or jury. It is understood that a both deposit will be lortered in line of footh and in left estimated.
		of said violation and further agree to pay the penalty prescribed for my offense.
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"ABSTRACT of COURT RECORD for STATE LICENSING AUTHORITY"

ASE No	DOCKET No	PAGE No
Date	COURT ACTION A	AND OTHER ORDERS
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	The within complaint has probable cause for liting granted to file the comple	been examined and there is the same Leave is hereby aint Complaint filed.
		or cash deposit of \$
	S	ignature of person giving bail
	5	gnature of person taking bail
	Fine in the amount of \$ required by court schedu	tecoived as
~		Signature of Clerk
	Continuence to	Recson
		Reason
	Warrant issued	
	Wantant served	
	Finding by Court Finding by Jury The Court therefore, enter Fined \$ Jailed days Traffic School Probation Defendant Notified of His Driver's { Suspended to the	Waives Trial by Jury Stallowing order: Costs \$ in Rights lor days ed for Suspension days
:	Testimony—Judges Notes:	
	As provided by Law, I here on this taket is a true about or bureau in this case.	eby certify that the information aract of the record of this court
		Signature of Judge or Clerk
	Appeal Bond of S	
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MAIL TO: STATE LICENSING AUTHORITY

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REPORT OF ACTION ON CASE

DateAmt of Fine Paid \$Cost \$ COURT ACTION DatePlea Disposition	
Amt of Fine Paid \$Cost \$COURT ACTION DatePlea	
DatePlea	
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Amt, of Fine Poid 5 Costs 5	
License Action	
OFFICER'S NOTES FOR TESTIFYING IN COURT	
First Noticed Why Motices	
Direction of travelonon	
Wearing: YesNoNumber of cars passed_ Traffic Conditions: Light Heavy Modes	
Trailia Conditions: Light Heavy Moder	ate 🛘
Highway Surface: Concrete [] Asphalt [] Gravel [] Other	
fighway Character: Straight 🗌 Level 🗋 Incline 🗍 Crest 🗎 C	urve Li
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CASE No_	DOCRET No. PAGE No.
Da!e	COURT ACTION AND OTHER ORDERS
	The willin complaint has been examined and there is probable cause for hing the same Leave is hereby granted to file the complaint Complaint filed.
	Bail lixed at Sor cash deposit of S
	Signature of person giving bail
	Signature of person taking bail
	Fine in the amount of 5received as required by court schedule.
	Signature of Clerk
	Continuance to Reason
	Continuance toReason
	Warrant issued
	Warrant served
	Trial by Court (fury) Plea Defendant Arraigned Waives Trial by Jury Finding by Court Finding by Jury The Court therefore, enters following order: Fined \$
	Appeal Bond of \$Filed forCourt

FIELD INTERVIEW REPORT

20	POLICE DE	PT. FIELD	INTERV	IEW REPO	דגכ			
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Sex	Race	Age llei	ght Wei	ight ital r	Eyes C	cmplex.		
Harks of Iden	tification:	Scars, Ta	ttoos,	Etc.				
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Ĕ.,	-9	8. Tree of refficie (Auro, Thurs, Enter, E		K. LOT, ETC.) 10. DATE &	TIME CALL RECO. 11. R.D.
		\	STREET 13. DATE 6 TIME		E & TIME POLICE ARRIVED
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		DESCRIPTION 19. G-LOSS 20. ACCESSORIES	21. CYLINDERS 22. TRA	NSMISSION 23. POWER EG	ULP. 24. VALUE
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L		37. VEHICLE LISTED BY MAT CONFAIN	ADDRESS NUM	BER CLTY	STATE
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						21. Narcotic laws 22. Liquor laws 23. Drunkenness 24. D.W.I. 25. B.W.L.SUSP, 26. Disorderly Conduc 27. Cambling 28. All other Off. 29. Susp. Persons FOTAL Part 2						
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