If you have issues viewing or accessing this file contact us at NCJRS.gov.

Report No. ED 77-7 PB 273 273 DOT HS-802 608

5

Č,

4

POLICE TRAFFIC SERVICES PERSONNEL PERFORMANCE EVALUATION SYSTEM

> Edward W. Bishop John W. Hamilton John F. Oates, Jr.

DOT-HS-6-01386 - \$72,352

Dunlap and Associates, Inc. One Parkland Drive Darien, CT 06820



FEB 1 0 1978

MCJRS

ACQUISITIONS

June 1977

Final Report

Document is available to the U.S. public through the National Technical Information Service, Springfield, Virginia 22161.

Prepared for

U.S. Department of Transportation National Highway Traffic Safety Administration Washington, D.C. 20590 This document is disseminated under the sponsorship of the Department of Transportation in the interest of information exchange. The United States Government assumes no liability for its contents or use thereof. 3

Ž

٩.

2

بنسب سنبزه

1. Report No. DOT HS-802 608 4. Title and Subfitle	2. Government Accession No.					
	2. Government Accession No.	3. Recipient's Catalog No.				
	5. Report Date October 1977					
Police Traffic S	6. Performing Organization Code					
Performance Ev						
7. Author's)	8. Performing Organization Report No.					
E.W. Bishop, J.W. Ham	ED 77-7					
9. Performing Organization Name and Addr	10. Work Unit No. (TRAIS)					
Dunlap and Associates, I						
One Parkland Drive	11. Contract or Grant No,					
Darien, CT 06820		DOT-HS-6-01386 13. Type of Report and Period Covered				
12. Sponsoring Agency Name and Address						
U.S. Department of Tran	sportation	Final Report				
National Highway Traffic		June 1976 - June 1977				
Washington, D.C. 2059		14. Sponsoring Agency Code				
( abiting ton, D: C: 105)						
<ul> <li>16. Abstract</li> <li>This report is the second of two studies undertaken to produce the PTS Personnel Performance Evaluation System. Using PTS Job Descriptions produced in the first study, this study proceeded to define and validate "evaluative factors," i.e., clusters of personnel activities that could be observed, measured and evaluated relative to performance standards. These factors were designed into a system of evaluation for use by first-level supervisors. The system included detailed instructions, forms and guidance for implementing the system. The system was then pilot-tested in ten police agencies, reviewed, revised and prepared for publication.</li> <li>This report describes the underlying concepts of evaluation, the study methodology and pilot test results.</li> </ul>						
clusters of personnel active relative to performance as of evaluation for use by fi instructions, forms and g was then pilot-tested in to publication. This report describes the	oceeded to define and valid vities that could be observ tandards. These factors rst-level supervisors. T uidance for implementing en police agencies, review	late "evaluative factors," i.e., ved, measured and evaluated were designed into a system he system included detailed the system. The system ved, revised and prepared for				

19. Security Classif. (of this report)	20. Security Classif. (of this page) 21. No. of Pages	22. Price
Unclassified	Unclassified 85	

Form DOT F 1700.7 (8-72)

Reproduction of completed page authorized

# METRIC CONVERSION FACTORS

	Approximate C	onversions to Metric	Measures		<u>م</u>	<u> </u>					
								Approximate Conv	ersions from Meti	ic Measures	
Symbol	When You Know	Multiply by	To Find	Symbol			Symbol	When You Know	Multiply by	To Find	Symbo
						7			LENGTH		
		a second second				្ត្ន ខ្ល		. · · · · · · · · · · · · · · · · · · ·	LENGTH	-	
	· · · · · · · · · · · · · · · · · · ·	LENGTH				· · · · · · · · · · · · · · · · · · ·					
						2	min	millimeters	0.04	inches	in
						<del>-</del>	C M	centimeters	0.4	inches	in:
in ft	inches	*2,5	centimeters	. cm			m	meters	3.3	feet	ft
yd -	fret	30	centumeters	( m	~ _	ço H	m km	meters	1.1	yards	yd
, mi	yards miles	0.9	meters	ni			NITI	kilometers	0.6	miles	m
	miles	1.6	kilometers	kan	**	. T - C - C - C					
				· .					AREA		
	· · ·	AREA				<b>9</b>			ANEA	-	
,						9	cm <sup>2</sup>				
. in <sup>2</sup>	square inches	6.5	square contimeters	cm <sup>2</sup>		ls l	">	square centimeters	0,16	square inches	in <sup>2</sup>
112	square feet	0.09	Square meters	m <sup>2</sup> .		<u> </u>	4m <sup>2</sup>	square meters	1.2	square yards	γd <sup>2</sup> mi <sup>2</sup>
yd <sup>2</sup> mi <sup>2</sup>	square yards	0.8	square meters	m <sup>2</sup>			ha	square kilometers hectares (10,000 m <sup>2</sup>	0.4	square miles	mi"
mu*	square nules	2.6	square kilometers	km <sup>2</sup>		<u> </u>	<i>m</i> 3	nectates (10,000 m	) 2.5	acres	
	acres	0.4	hectarés	ha		The second se					
						And a second sec					
		MASS (weight)			<u> </u>	· per ale aleman · set · se site aleman · par			WASS (weight)	-	
							· •				
oz Ib	ounces	28	grams	9			- <b>q</b>	grams	0.035	ounces	OZ
10	pounds short tons	0,45	kilograms	kŋ			ka	kilograms	2,2	pounds	lb
	(2000 lb)	0.9	taimes	1		=	<b>T</b> .	tonnes (1000 kg)	1.1	short tons	
	12000 101					2. 0					
	- <u>- 1</u>	VOLUME	an an an tha an the						VOLUME	ta ang katalan sa	· · · ·
	· · · · ·								VULUME	•	
tsp	teaspoons	5	milliliters	ml			mi	milliliters			· · · · · ·
Tbsp	tablespoons	15	milliliters	ml			4	liters	0.03	fluid ounces	floz
floz	fluid ounces	30	milliliters	mt	ω	- <b>-</b>		liters	2.1	pints	pt
C	cups	0,24	liters	1			· •	liters	1.06 0.26	quarts	qt
pt	pints	0,47	liters	i i			m <sup>3</sup>	cubic meters	35	gallons	gal ft <sup>1</sup>
qt	quarts	0.95	liters	1			m <sup>3</sup>	cubic meters	1.3	cubic feet	vd <sup>3</sup>
gal	gattons	3.8	liters	1	· · · · · · · · · · · · · · · · · · ·			COM INTACES	•••	Cutile Yalos	Υ¤
- ĥ <sup>3</sup>	cubic feet	0.03	cubic meters	m1 <sup>3</sup>							
۷d <sup>3</sup>	cubic yards	0.76	cubic meters	e	2			TEM	PERATURE (exect	N Constant State	
	TEN	DEDATHDE (amount				=				<b>(</b> )	
	101	IPERATURE (exact)	and the second second		·····		•c	Celsius	9/5 (then	P. 6	٩۴
1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 -					1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			temperature	add 32)	Fahrenheit temperature	2. 20 F
F	Fahrenheit	5 9 (after	Celsius	°c		3 		Areadher at m.G.	ann 241	temperature	
	temperature	subtracting	temperature	T							
	$(1,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},0,\ldots,n_{n-1},\ldots$	32)					· · · · · · ·	F 32		°F	
						e 19		- C.C. S. L. 1997 - 1997 - 1997	98.6	21	4
्रहीय के त्राप्ति		·····			<u> </u>	<u>=</u>	<b>→4</b>	0 0 40	80 120	160 200	
		nan data ing pangan data pada 1990 - Tabuta Ang Pangan	re siste the Part	14. j.		an general and a sea	a shi a shi sh	Land and the second sec			
100 C				part de la		E E	-4	Ŏ −20 Ô	20 40	60 80 IO	

۰۰ د



The Police Traffic Services Personnel Performance Evaluation System was developed by Dunlap and Associates, Inc., of Darien, Connecticut under two NHTSA study contracts (DOT-HS-5-01272 and DOT-HS-6-01386). Messrs. Edward W. Bishop, John W. Hamilton and John F. Oates, Jr. carried out both of these studies.

This program was under the technical management of the Enforcement and Emergency Services Division of NHTSA. Mr. Richard Frederick of that division had personal cognizance of both studies.



#### Foreword

This technical report describes the second phase of a two-phase program designed to produce a system for the evaluation of police traffic services (PTS) as performed by a police officer at the patrolman/trooper level. The background of this phase, the technical approach that was followed and the evaluation system itself are described in this report. The system itself consists of two manuals and a number of data collection and evaluation forms. These have been published separately and will be available from the United States Government Printing Office. I

The development of this personnel evaluation system was sponsored by the National Highway Traffic Safety Administration under its mandated responsibility for the improvement and maintenance of highway safety throughout the country. By its sponsorship, NHTSA expects to improve traffic services generally and traffic law enforcement particularly. As a result of that improvement, a higher degree of traffic law compliance among the driving public can be expected and thereby a reduction in the number and seriousness of traffic accidents should occur. This chain of events, leading to improved highway safety, has been demonstrated in a number of traffic law enforcement studies. The relationship between personnel evaluation and quality of PTS is simply that effective evaluation allows the supervisor or manager to use and deploy his men most efficiently.

The Police Traffic Services Personnel Evaluation System, as the product of this study is named, is also applicable to two other areas of management concern: productivitity and overall traffic effectiveness. Briefly, productivity of police officers is a matter of growing concern just as it is with regard to any other public employee. Escalating personnel costs force the police manager to attempt to maximize productivity relative to cost. To do that he must be able to describe and measure job performance. Description and measurement of actual job performance are the chief characteristics of the evaluation system. As to the area of overall traffic effectiveness, indices

<sup>1</sup>Information about ordering the manuals and the forms can be obtained from:

v

Enforcement and Emergency Services Division (N42-13) NHTSA, Department of Transportation Washington, D.C. 20590

ATTENTION: Mr. Richard R. Frederick

or rates of performance (such as the Enforcement Index) have long been used to assess the overall effectiveness of police traffic operations. The performance measures that are one product of this evaluation system can be summed to provide a single overall measure of the traffic unit (or the traffic performance of the whole department). The applications of this system to various management needs are discussed in the two system manuals. This report will note these applications only briefly.

兦

It should be noted again that this report is concerned with why and how the system was <u>developed</u>. The reader should refer to the manuals for a complete description of the system and how it works.

## ACKNOWLEDGMENTS

This study was conducted by Edward W. Bishop, John F. Oates, Jr., and John W. Hamilton. Several other Dunlap and Associates, Inc., staff members provided valuable assistance in the form of critical reviews and technical guidance through the study.

Mr. Richard R. Frederick was the Contract Technical Manager for the National Highway Traffic Safety Administration. He was instrumental in defining the entire program. He provided much practical guidance through the system design, pilot test and system revision parts of this phase. His broad and objective perspective was especially valuable in shaping the technical approach. His practical knowledge of police operations was a useful resource in each step of this study.

Information about traffic services and police personnel evaluation came to this study from many sources. The most productive sources were the several police officers--at all levels--in the agencies that had cooperated in the first phase of this program and who then took part in the Pilot Test during this phase. We have promised and will maintain confidentiality for all of the information obtained in this study. However, we feel obliged to acknowledge here that the following agencies, each in some degree, provided input to this study. We are grateful for their generous and gracious assistance.

\*Arizona State Highway Patrol California Highway Patrol
\*Colorado State Patrol
\*Connecticut State Police
\*Fort Lauderdale, Florida, P.D.
Henrico County, Virginia, P.D.
\*Illinois State Police
Kansas City, Missouri, P.D.
Kentucky State Police
\*Lexington, Kentucky P.D.
\*Lower Merion Township (Penn.) P.D.
New Mexico State Police
Nassau County, New York, P.D.
Ohio Highway Patrol

\*Participated in Pilot Test

Peoria, Illinois, P.D. Pennsylvania State Police Phoenix, Arizona, P.D. \*St. Louis, Missouri, P.D. \*San Jose, California, P.D. Washington, D.C., P.D. \*Wilmette, Illinois, P.D.

The Traffic Institute of Northwestern University provided the services of Mr. James Keyes review and comment on the system manuals as they were revised following the Pilot Test. His police operational and evaluation experience were valuable to this study.

While we gratefully acknowledge the help and support of the several people noted above, the Dunlap and Associates, Inc., staff is solely responsible for the use that was made of the data and especially for the design and format of the system as published.

\*Participated in Pilot Test

# TABLE OF CONTENTS

	Page
FOREWORD	ii
ACKNOWLEDGMENTS	iv
I. BACKGROUND	1
II. TECHNICAL APPROACH	7
A. General	7
B. Specific Tasks	9
III. RESULTS	15
A. Introduction	15
B. Pilot Test Survey	16
1. General Results	16
2. System Validity	17
C. The Revised System	20
IV. RECOMMENDATIONS	22
APPENDIX A. Pilot Test Memorandum to Participating Agencies	A-1
APPENDIX B. Summary of Pilot Test Results	B-1
APPENDIX C. PTS Personnel Performance Evaluation System Forms	C-1

ix



# I. BACKGROUND

The foreword to this study presents the rationale for NHTSA support of personnel performance evaluation applied to PTS. The association between the evaluation system (as developed in this study) and improved highway safety is also defined there. It seems unnecessary to elaborate those comments--good PTS improve highway safety and good personnel performance evaluation improves PTS quality. Therefore, this background section will begin with a discussion of the first phase of this program which was devoted to the development of a job description and the the identification of tasks (components of the description) that could become the basis for an evaluation system. NHTSA in its request for a proposal to perform the first phase, said the following:

"There are 14,806 State and local police protection agencies<sup>1</sup> in the United States. Police protection as used here include enforcing the law, maintaining traffic safety, apprehending those who violate the law, traffic control, and traffic safety including related traffic engineering (but not highway planning and engineering). These State and local agencies have 437,811 full time employees, and 449,656 full time equivalent employees for a total of 887,467 employees.<sup>2</sup>

"Police traffic services functions include accident investigation, debris hazard control and clean-ups, traffic law enforcement, traffic direction and patrol. It is difficult, if not impossible, to estimate how many of the total employees perform all or any part of police traffic services functions.

"What is generally not known with any degree of preciseness by the police administrators, supervisors, and operational employees is the identification and definition of the tasks performed which make up police traffic services. In addition, gradations of performance of the tasks are not known and have not been established.

<sup>1</sup>Source: U.S. Department of Justice, Law Enforcement Assistance Administration. "Expenditure and Employment Data of the Criminal Justice System, 1969-1970."

<sup>2</sup>Source: U.S. Department of Justice, Law Enforcement Assistance Administration. "Criminal Justice Agencies in the U.S. Summary Report, 1970." "In summing the above, what does not exist in police protection agencies is an adequate evaluation system for the first line supervisor to evaluate those operational employees performing police traffic services tasks. Evaluation of the performance of the tasks can be done at the time of performance or after and should include the quantity and/or quality of work performed.

"The study should provide for development of a product that will be used for a future effort on gradations that will be a very much needed and essential tool for improving the quality and increasing the quantity of police traffic services throughout the many different police protection agencies in the United States."

The approach that was implemented by Dunlap and Associates, Inc., in response to that request was made up of four major tasks:

- 1. Review of PTS, training and evaluation literature
- 2. Collection, analysis and systhesis of information on PTS operations and training from police agencies
- 3. Development of above information into job descriptions of traffic services as performed at the patrolman level
- 4. Identification and definition of factors in the job descriptions for evaluation.

The study commenced with the literature review. More than fifty reports and documents were deemed relevant, and classified into four broad categories -- traffic services, job description, personnel evaluation and training. This review provided some information concerning the range of PTS duties and tasks and their commonality among law enforcement agencies. A much more detailed data collection effort was conducted by the study staff members through personal surveys of six police agencies, representative of jurisdictional responsibility, geographical location and missions. Using interview guides and structured survey forms, information was acquired from patrol, supervisory and command personnel concerning PTS operations, training and personnel evaluation. Specific PTS functions, duties, and tasks performed by each agency were identified and estimates were obtained of the relative importance of these functions. Information was also solicited from other agencies by mail or informally during visits conducted inconjunction with other research projects. In all, information was obtained from eighteen state and local agencies.

Although there was basically good agreement among law enforcement agencies concerning what functions constitute PTS, specific definitions of these functions varied from agency to agency. All of these definitions were complied and analysed to distill out the elements, procedures and definitions of PTS that are common to all agencies. Through this process "universally acceptable" definitions for five PTS functions were developed in terms of actual job performance (i.e., in terms amenable to evaluation). The five PTS functions are:

### 1. Traffic Law Enforcement

The objective of this function is to deter and detect traffic violations through enforcement. It includes patrol activities as well as general and selective enforcement of all traffic laws. This function begins with the observation and detection of a violation; it includes apprehension of and interaction with the violator, investigation of the violation, and the enforcement decision and actions.

# 2. Accident Scene Management and Investigation

The objectives of this function are to provide for control and stabilization of an accident scene and to perform an investigation of the causative factors. The investigative part of this function is performed only in support of the police responsibilities for safety and enforcement action, evaluating countermeasure programs, detecting and apprehending violators, and identifying problem areas. This function includes planning for and use of emergency procedures and vehicles as well as emergency medical services. This function can lead to enforcement actions.

# 3. Traffic Direction and Control

The objective of this function is to insure the safe and orderly movement of vehicular and pedestrian traffic. The function includes regular duty assignments, such as at school crossings as well as traffic control related to emergencies. It encompasses whatever planning is performed by the patrolman as well as the actual manual control of vehicular and pedestrian traffic. Two important applications of this function are the control of traffic in an accident situation and the control of traffic for special events. Traffic direction and control can lead to enforcement actions.

# 4. Court System Interaction

The objective of this function is to provide police input to the adjudication process. This function includes the preparation and presentation of testimony and physical evidence as well as other court-related activities. Only those court activities that arise out of traffic law enforcement are included in this description.

# 5. Highway Service and Assistance

The objectives of this function are: 1) to provide assistance to motorists who have encountered a vehicle breakdown, or who are sick, lost or otherwise in need of assistance, and 2) to cope with such highway problems as debris blocking the travelled portion of the highway or inoperative traffic control devices. This is not a law enforcement function as such but can lead to enforcement actions that might arise out of the assistance situation. For example, a motorist in need of assistance may be found to be under the influence and some appropriate charge could be lodged. The specific activities that make up this function are generally concerned with interacting with the public. The officer must be prepared to cope with a wide range of emergency and unusual situations. A good knowledge of the local geography and emergency resources is required.

The major end products of the first phase were job descriptions of each of the above PTS functions. These descriptions define duties, primary tasks, and tasks that comprise these functions. The job descriptions also include an analysis of each duty, primary task, and task relative to five parameters that affect its potential use as a factor for evaluation. These parameters are:

> The <u>products</u> of the duty, primary task, or task--i.e., the output. This may be an action taken by the patrolman, the issuance of a document such as a report or citation, or an effect on someone or something else such as a change in traffic flow. The activity's products represent potential measures or indicators of whether the activity was performed and the quality of its performance.

The <u>observability</u> of the activity and its products--i.e., an assessment of the means by which the activity and its output can be observed and measured. Generally speaking, the more readily observable the activity is, the more suited it will be for use as an evaluative factor.

The <u>universality</u> of the activity--i.e., how common is it to the various police agencies and what is its intrinsic importance to the overall job of PTS.

The <u>training</u> emphasis typically given to the activity--i.e., the level of emphasis devoted to the duty, primary task, or task in current basic or in-service training programs. In general, the more training devoted to the activity, the more likely it will be to merit careful evaluation.

The <u>gradations</u> of performance that might be established for the activity--i.e., the likelihood that accurate assessment can be made of the quantity and quality of performance based upon the observable products.

The job activities description for each function, along with the analysis relative to the parameters, were combined into a "Model Job Description for Police Traffic Services." This model encompasses all PTS activities and the functional division is representative of typical duty assignments. Overall, the model is in good agreement with PTS descriptions prepared by other police research and operational organizations. Finally in the first phase, the model was subjected to a critical review by the Traffic Institute of Northwestern University. A member of the Institute staff serving as consultant to the research team found that the model is complete and comprehensive and that it is structured in a way that would facilitate any application to police operations.

The second phase in the development of the evaluation system was essentially a continuation of the analysis of PTS activities. The objective of the further analysis was to identify specific PTS job activities that could be incorporated into a valid, objective and quantitative evaluation system. The second phase was implemented under a separate contract. In a general description of the study to be conducted as the second phase, NHTSA said the following:

"This project involves taking those (PTS) factors, i.e., tasks and subtasks, that have been identified and defined in a previous study and identify and define gradations of performance for each of the factors. "The gradations are influenced by the organizational unit, time and area of assignment. For example, the value of the gradations would be different for an officer assigned to the Patrol Division working in a predominantly residential area on the 12 midnight to 8 a.m. shift than an officer assigned to the Enforcement Unit of a Traffic Division working in a predominantly business area on the 12 noon to 6 p.m. shift or an officer of a State Highway Patrol assigned to an Interstate highway. In essence, the gradations must be sensitive to the time, area, and nature of the officer's assignment.

"Additionally, the gradations must be reflective of the quantative and/or qualitative characteristics of the factor (task or subtask) performed by the traffic officer and should be expressed in a narrative or numerical value or range of values."

# A. General

The approach to the second phase of this program, i.e., the final development of the PTS Personnel Performance Evaluation System, was designed to build on and articulate closely with the first phase. Since Dunlap and Associates, Inc., was the contractor for both phases, this objective was easily accomplished. Further, the approach was determined by the form and content of the PTS model job description (which has been described in the preceding section).<sup>1</sup> Also, the approach was affected by the requirement that the resulting system would allow a quantitative personnel evaluation based on actual job performance. Some brief comments on this sort of evaluation will help the reader understand the approach that was taken.

Personnel evaluation is an essential process in the management of any organization, but it assumes truly major proportions in those organizations that rely heavily on the action, the attitude and the appearance of the personnel involved. Police agencies are outstanding examples of organizations that are dependent on the quality and productivity of their personnel. Police work is not automated and very few important functions are routinized. The quality and the success of a police department are dependent on the effectiveness of its personnel in both mental and physical activities. The human element is critical in both the regular day-to-day operations, as well as in the unexpected, emergency situations that arise in traffic and all other aspects of the police officer's job. Therefore, police commanders and supervisors regularly assess how well their officers are performing. Whether this assessment is made intuitively, based on "feelings" about an officer, or it is made in a more systematic, more sophisticated way, the objective is the same: to determine how well each officer is doing and, taken together, how well the squad, platoon or department is doing. Thus, personnel evaluation is an important and continuous supervisory activity. However, formal personnel evaluation is usually associated more with periodic, administrative reviews than with regular operational or management uses.

<sup>1</sup>The reader who wishes a more complete understanding of the Model Job Description should obtain the reports of the first phase study:

Evaluation Factors for Performance of Police Traffic Services, Final Technical Report and Model Job Descriptions (two volumes), DOT-HS-5-01272, March 31, 1976., U.S. Department of Transportation, National Highway Traffic Safety Administration. At perhaps the highest level of application, personnel evaluation can be used to develop an assessment of departmental performance. Specifically, the quality and quantity of PTS provided by a department can be represented by an aggregation of individual officer performance measures. In this application, an evaluation system should have factors that are common to all police agencies but that can be measured by each department's own unique standards of performance. This use obviously establishes some important, basic characteristics of the evaluation system. The technical approach had to include these as objectives.

Within a department, personnel evaluation can be used to help commandlevel personnel assess such things as the:

- Degree of compliance with policy or other standards.
- Effectiveness of selective or general traffic programs.
- Correlation between PTS and highway safety (e.g., accident rate).

In these applications the need is for evaluation factors that are both reliable and valid indicators of PTS as well as for objective, quantitative measures. Also, the need for a practical, adaptable format is suggested.

At both the command level and the supervisory level, evaluation that will allow analysis of training effectiveness as well as training needs is required. For such training analyses, the evaluation system must have a diagnostic capability. It is not enough to know how well PTS is performed; it is necessary to identify the qualitative performance of specific activities so that the quality of training can be inferred. When applied to an individual, the system must help to identify specific, remedial counselling or training needs, and when applied to a program, it must help evaluate whole curricula or curriculum segments. Obviously, the approach had to reflect the need for qualitative diagnosis.

At the level of the first-line supervisor, evaluation is part of virtually all supervisory decisions. Knowledge of how well a patrolman is performing his duties is input for the sergeant's decisions about training, directing operations, planning and, to some degree, almost any other supervisory function. To illustrate, a man who has retired from active police work and now teaches police supervision has written a text on supervision<sup>1</sup> and in a list of supervisory activities contained on about two pages, there are ten places where the need for performance evaluation is stated, directly or

<sup>1</sup>Iannone, N.F. <u>Supervision of Police Personnel</u>. Englewood Cliffs, N.J.: Prentice-Hall, Inc., 1970. indirectly. Performance evaluation is a supervisory tool that has several applications in the day-to-day conduct of police work. Thus, the approach had to accommodate a system that is adapted to everyday practical use.

In still another context, the police supervisor is concerned with the measurement and evaluation of performance from the viewpoint of productivity. Productivity easily calls to mind the quota concept, but such an easy translation must be avoided. While productivity is concerned with the amount of work performed, it is equally concerned with the quality of the work performed. Productivity is a product of the ability of the patrolman and the opportunity which his assignment presents him. The still increasing number of vehicles on our country's highways and the increasing annual mileage sustain the need for more and better traffic services. At the same time, the cost of providing these services as well as the press of other law enforcement activities require that each traffic officer must achieve maximum productivity. In perhaps oversimplified but realistic terms, more traffic services must be provided by the same or fewer patrolmen so that the consequence of greater productivity is inescapable. The impact on the approach to this study is that the system must be designed to provide measures that really define the officer's output and can be easily related to costs.

One final point with regard to evaluation as a supervisory responsibility relates to the basic nature of traffic services. Typically, traffic services are provided by individual patrolmen who are not under continuous, direct supervision. The highway patrol officer alone in his car on a patrol of many miles and the officer on a fixed post in an urban area are in many ways equally isolated and separated from direct supervision. Very often, either the officer on patrol or on fixed post has contact with his supervisor only at roll-call or in random or regular "spot checks." Because of this isolation, the opportunities for evaluation by direct observation are reduced. Further, since the normal state of a traffic officer is isolation, then the appearance of a supervisor alters that normal state and the performance thus observed can be criticized as being non-normal. Obviously, an evaluation system must provide appropriate and reliable means for collecting performance data under these conditions.

#### B. Specific Tasks

Based on the considerations presented in the preceding section, a study plan was developed that encompassed four specific tasks:

- 1. Identify and define evaluation factors (including gradations or measures).
- 2. Design a system of forms and instructions for using the factors.

Ö

3. Pilot-test the system and collect and evaluate the results.

4. Revise the system as required.

The first task was obviously a direct continuation of the analysis that was used to create the job descriptions. In this task the PTS job was further scrutinized to identify the specific job activities that are essential for good PTS, can be observed or recorded, can be measured quantitatively and qualitatively, and can be evaluated relative to departmental standards.

The second task represents the application of general knowledge and experience in personnel evaluation to the selected factors. Also, the specific evaluation needs identified for the PTS system (page 7) were brought to bear in this task. A complete package of all necessary forms and an instruction manual was produced by this task for use in the pilot test.

The pilot test was an attempt to conduct personnel evaluations using the system as designed in task two under as realistic conditions as possible. A representative sample of police agencies agreed to cooperate in this test. The selected sample covered a distribution of agencies by size, mission and geographic location. The departments that took part in the test are identified on the Acknowledgements page (page iii).

The four tasks described above were implemented in a number of specific activities. Taken together, these activities comprise the technical approach of Phase Two. The following narrative summarizes these activities.

### 1. Identify Evaluative Factors

The first step in Phase Two was to analyze the data in the Model Job Description to identify those tasks having the greatest relevance and utility for evaluation. In the description, each task had been analyzed as to products, universality, etc. (see page 4). Based on those results, each task was now analyzed as to the following evaluative characteristics:

> <u>Criticality</u>--i.e., is the task of high, intermediate or marginal importance to the duty to which it belongs? In other words, is it critical to good PTS performance?

> <u>Importance to highway safety</u>--i.e., does the task have a high, intermediate or marginal bearing on the police role in reducing the behaviors, circumstances and conditions that cause or contribute to crashes?

<u>Observability</u>--i.e., how easy or difficult would it be for the supervisor to determine how well a patrolman performs the task? Specifically, is the task directly observable, inferable from records or other data, or not observable?

Face validity -- i.e., would the typical patrolman consider the task to be of high, intermediate or marginal validity as an indicator of his performance?

<u>Utility to the supervisor</u>--i.e., would the typical supervisor consider the task to be a strong, moderate or weak input to his evaluation of a patrolman's performance?

The objective of this analysis was to identify those tasks that have a high level of all five characteristics and are, thereby, most valuable for performance evaluation. To illustrate: one of the tasks in the model description is, "Plans patrol" which includes any formal or informal planning the patrolman carries out in allocating his time on patrol among various activities such as moving patrol and traffic road checks. This planning task is critical to good PTS; it has an important effect on highway safety; it can be "observed" through activity reports; it is a valid indicator of performance to both patrolmen and supervisors; and, finally, almost any supervisor would consider it a useful indicator of performance. Thus, "plans patrol" is a good task to include in an evaluation system.

The analysis of each of the tasks in the model description was done by means of a rating procedure. First, it was decided that each of the characteristics would be accorded equal importance. While arguments could be advanced that one of these characteristics is more important than the others for performance evaluation, it was decided that these differences were too small to justify any elaborate weighting scheme. The project staff then rated each task relative to each characteristic on a three-point scale as follows:

1- Low level of the named characteristic

2- Moderate level

3- High level or important

Thus, a task that received a total of 5 (rated 1 on each characteristic) was a poor candidate for inclusion in the system while one that received 15 was an important candidate.

Ratings were made by the project staff individually and, since no serious discrepancies were observed, the results were pooled. In spite of the staff's long experience in this study and in other police traffic services research, it was felt that the ratings should be independently confirmed by police personnel who have had operational experience in PTS and who are currently active in some aspect of PTS. Therefore, three NHTSA staff personnel with PTS experience (and who are now concerned with traffic law enforcement studies) were asked to rate the tasks. Finally, the cooperation of the Traffic Institute of Northwestern University was solicited. They provided time for 52 students in the "Long Course" to make the same ratings. There was generally good agreement among all of the ratings, and it was decided that the modal value<sup>1</sup> of all the ratings would be used as the final rating for each task/characteristic.

Tasks that received a cumulative rating of 10 or more were selected for inclusion in the evaluation system. Because the model description had been based on the most commonly accepted (and therefore most important) aspects of PTS, more than 90% of all tasks received ratings that were high enough to warrant their inclusion in the evaluation system. Further, these tasks were, as would be expected, components of the more important duties identified in the model description. Thus, it was possible to identify clusters of duties which were rated highly for evaluation and which were functionally related. There were eight such clusters that emerged and these were identified as "evaluative factors." Each of these factors was then associated with quantitative measures of performance, i.e., the "products" of the tasks, and with qualitative criteria of performance. The evaluative factors are defined as follows:

- Factor 1. <u>Performs Patrol</u>--This factor aids the supervisor in determining how well an officer utilizes his patrol resources in observing traffic to detect traffic law violations.
- Factor 2. <u>Makes Traffic Violation Stops</u>--This factor allows the supervisor to evaluate the type of "traffic stops" an officer makes.
- Factor 3. Evaluates Violation and Selects Enforcement Action--This factor permits the supervisor to evaluate the various enforcement actions resulting from the stop as well as his skills as a traffic stop investigator.

Factor 4. I

<u>Issues Enforcement Action</u>--This factor allows the supervisor to evaluate the type of charges an

<sup>&</sup>lt;sup>1</sup>The modal value is that rating given by 50% or more of the raters, e.g., if a particular task/characteristic was rated 1 by 59% of the raters, 2 by 30, and 3 by 11, the mode would be 1. The chief virtue of the mode is that it indicates what at least half of the raters did and is not affected by a few high or low values as an average might be.

officer issues and his skills in following procedures required to file these charges.

- Factor 5. <u>Manages and Investigates Traffic Accidents</u>--This factor aids the supervisor in evaluating an officer's performance of activities required to control and investigate traffic accidents.
- Factor 6. <u>Prepares and Presents Traffic-Related</u> <u>Testimony and Evidence--This factor allows</u> the supervisor to evaluate the ultimate outcome of an officer's enforcement actions.
- Factor 7. <u>Provides Highway Service and Assistance--This</u> factor aids the supervisor in evaluating an officer's performance of activities intended to assist the safety of motorists and other persons in the traffic environment.
- Factor 8. <u>Directs and Control Traffic</u>--This factor allows the supervisor to evaluate an officer's performance in traffic direction and control activities.

# 2. Develop Pilot-Test System

The eight factors became the basis for a draft of an evaluation system that would be tested under realistic conditions in the Pilot Test. As to method, there was no systematic procedure by which the draft system was constructed. Each factor and its measures were combined into a form for evaluation that reflected the staff's experience in good personnel evaluation practices. In addition, a manual of instructions was prepared. It does not serve any useful purpose to reproduce the entire draft system in this report. There is included in Appendix A one sample form from the draft system that illustrates the approach that was followed.

#### 3. Pilot Test

There were three distinct steps in the Pilot Test of the draft system: preparation, test, and critique. The preparation involved, first, the selection of test agencies. This was coordinated with the NHTSA contract manager, but was determined largely by the experience and interest of the agencies and, in some instances, by the contractor's experience with the agency in other studies. A total of ten agencies were selected and these were representative of state, highway patrol, and large and small municipal departments (see page iii). The participating agencies were then asked to follow specific instructions about the conduct of the test to insure that it was conducted under realistic conditions. The agencies were also asked to make independent ratings of the patrolmen who would be evaluated in the test in order to compare results under the proposed system with existing procedures. Appendix A is a copy of the request sent to agencies for participation in the Pilot Test. The design of the procedure and the controls that were imposed to assure a realistic test are evident in Appendix A.

In total, 29 supervisors used the system to evaluate all or a representative group of the men under their command; 109 officers were rated. The purpose of the pilot test was to validate the format and content of the system. The ultimate objective was to insure that the final product would be a practical and valuable tool for any law enforcement agency engaged in traffic services. The pilot test spanned a period of three months. During the first two months, officer activity reports were collected by each agency. At the end of the eight weeks, the performance data was summarized for each officer and thr responsible supervisor initiated the performance rating using the draft system. At the end of the pilot test each supervisor was personally debriefed for any comments, criticisms and suggestions that could be incorporated in the final revision.

# 4. Final Revision and Review

During the final stage of Phase Two, revisions to the structure and content of the system were made as a result of the pilot test experience. Although the revision of the system content was relatively minor, major revisions were made to improve the format of the activity reports and factor evaluation forms. Also, the initial supervisor's manual was divided into two separate volumes, primarily to separate the functions of management level personnel and first-line supervisory personnel in the use of this system.

When these changes had been made, a staff member of the Traffic Institute of Northwestern University read and critiqued the Supervisor's Manual and the system forms. A few further revisions were then made, and the final version of the PTS Personnel Performance Evaluation System was submitted to NHTSA.

-14-

#### A. Introduction

This section includes a discussion of the ultimate product of the study, i.e., The PTS Personnel Performance Evaluation System and a discussion of the results of the survey of supervisors who took part in the Pilot Test.

The Pilot Test survey results will be discussed first since they were used in the design and production of the final version of the system. A copy of the interview form used in that survey is reproduced in Appendix B. That reproduction also includes a summary of the responses that were made by the supervisors (both the frequency of responses and a condensation of their comments). In the discussion that appears here, these detailed results will be referenced and, where appropriate, they will be included in the text. The results of the survey relate to the following aspects of the system:

> The basic concept of the system, i.e., only PTS, quantified, job performance-based.

The design of the system for universal application.

The validity of the system--can it really distinguish among police officers on the basis of their ability to perform PTS?

The utility of the system as perceived by the Pilot Test supervisors.

The format of the system, especially its acceptability to both supervisors and patrolmen.

When appropriate, these aspects are considered for the system as a whole and for each of the eight evaluative factors separately.

The manuals and forms that make up the system itself are described in the final part of this section. To help the reader understand the system better and to illustrate how it works, the forms are attached to this report as Appendix C. It is felt that this report should not include reproductions of the manuals. The reader who wishes to read those should obtain them from the Government Printing Office (see page ii). The brief discussion of the system included here emphasizes the features of the system that have been modified as a consequence of the Pilot Test.

#### B. Pilot Test Survey

#### 1. General Results

Overall, the Pilot Test showed that the concept of the PTS Personnel Performance Evaluation System is a viable one. Further, it demonstrated that the system can work under a variety of operational settings. With regard to these broad issues, three-fourths of the supervisors in the test said that a separate measure of PTS performance would be useful to them in evaluating their men. Six out of twenty responses concerning the scope of the system indicated that it was "too limited" and that they needed to know more than just PTS. It is of interest to note that there were very few totally negative responses in this area. Most of the supervisors (75%) said the system was as good or better than the evaluation procedure they presently use. Slightly more than half said it gave them information-both good and bad--about their men that they had not known before. In another question about the overall approach, 12 out of 20 supervisors said they would use the system if it were "modified slightly."

In summary, the concept of an evaluation system for just PTS was acceptable to most of the supervisors; it seemed to be understood and the system itself worked for about eight weeks in each participating agency. It must be concluded, then, that the approach is sound and that, with the revisions that were generated in the Pilot Test, the system will be acceptable and workable. On balance, it must be said that there were a few negative reactions but there were also a few very enthusiastic positive reactions. As with any new procedure, the system was no doubt viewed with some skepticism and, as evidenced by some of the responses, it was not fully understood. Based on the Pilot Test, the system was revised as to format and wording and was redesigned for easier use and understanding. There were no basic changes in content or approach since the test results clearly show that the concept is logically sound and workable.

One common problem among all of the supervisors was that of understanding how the system works and exactly what they were to do. One aspect of the system in particular was troublesome. The reader will recall that this system is designed for universal application; it can be adapted to any department's needs or circumstances. During the Pilot Test, however, many comments were made to the effect that the system would be improved (or become acceptable) if modified somewhat. Some words, for example, were used on the forms or in the instructions in a way that was not clear to the supervisors. The supervisors seemed--at least in part--not to grasp the idea that the system can and should be tailored to each department's situation. In the revised system this aspect is strongly emphasized.

Also, with regard to understanding, the most frequent criticism of the system was levelled at the manual or the "instructions." It was said that they were unclear, too long and too repetitious. Again, in the revision this problem was given special attention. The revised manuals are compact, highly readable and easy tounderstand.

# 2. System Validity

A major concern in the development of any evaluation instrument is whether or not the instrument evaluates what it is intended to evaluate, i.e., does it have validity? In both phases of the development of the PTS Personnel Performance Evaluation System, every step possible was taken to insure that the job descriptions and the evaluative factors were complete, accurate and understandable representations of PTS. There is a high level of assurance that this is the case. The reviews made by experienced police officers, especially those on the Traffic Institute staff, were uniform in their agreement about the content of the descriptions. Thus, it can be safely said that the basis of the system--the evaluative factors--are highly valid descriptions of PTS.

Even after that assertion about validity, there remains a question of whether or not the system actually helps to evaluate the performance of those factors. On a theoretical basis, there is no question that the various measures that were developed and the performance analysis are all valid parts of PTS evaluation. The measures and analysis procedure are drawn in large part directly from present police practices. Also, the measures and the whole procedure reflect good personnel practices. In spite of all this, one can still raise the question: Does the system really work?

The Pilot Test was designed to produce an answer to that question in two ways: the supervisor's opinions about this system compared to his present system were solicited and, second, an attempt was made to compare quantitatively the results of this test to the supervisors' independent ranking. The supervisors' opinions clearly suggest that the system is a valid instrument for PTS evaluation:

> Three-fourths of the responses were that the system gave them useful information about their men that they did not have before.

Sixty percent said they would elect to use the system either in addition to or in place of their present system.

Seventy percent said they believed the system was at least as good or better than their present system.

The following tabulation of responses also indicates the supervisors' perception of the validity as well as the usefulness of the system. In connection with each factor, the supervisor was asked to rate how <u>important</u> the factor is in evaluating his men and then how <u>useful</u> the information was. Listed below are the factor names (as revised following the test) with the percentage of responses that indicate "somewhat" or "very" important and "somewhat" or "very" useful:

		% Responding			
		Important	Useful		
1)	Performs Patrol	100	100		
2)	Makes Traffic Violation Stop	100	95		
3)	Evaluates Violation and Selects Enforcement Action	100	100		
4)	Issues Enforcement Action	100	100		
5)	Manages and Investigates Traffic Accidents	100	94		
6)	Prepares and Presents Traffic- related Evidence and Testimony	80	66		
7)	Provides Highway Service and Assistance	74	68		
8)	Directs and Controls Traffic	65	72		

In the second approach toward establishing validity, each supervisor was asked to rank his men in order from best to poorest with regard only to the men's performance of PTS. These ranks were compared statistically to the combined ratings that were produced by this system in the Pilot Test. The objective here was to compare system results to experienced police supervisors' judgments. While this is admittedly not a patent measure of validity, it is an approximation that could be handled within the resources of this study. Ideally, this approach to validity would make use of large numbers of raters and officers, and the rating of each officer sould be performed by an independent expert (other than his regular supervisor). In this study neither of these conditions could be met. However, there were nine supervisors who evaluated five or more men apiece. That number of ratings is a bare minimum for statistical analysis. For these nine ratings, then, the supervisors' ranking was compared statistically to the results of using the system. The comparison was made by compilong a numerical score for each officer from the performance measures and performance analysis for each factor. These combined scores were then translated into ranks \*i.e., 1 = best, 5 = poorest, etc.). The two ranks were then correlated with the following results:

1

Correlation coefficients ranging from 0.10 to 0.98 were obtained. All were positive, which is to say that there were no complete reversals between the two rankings.

Three of these are statistically significant--or, in other words, the other six correlations could have been affected by "chance" factors as well as by real agreement between the two rankings.

It is of special interest to note that the three significant correlations came from state highway patrols whose missions, of course, are very largely trafficoriented.

In summary, there is only limited statistical evidence of validity, but on a practical, working basis there is strong agreement among the supervisors who took part in the Pilot Test and the officers who helped in both phases of the program that the system is a valid, useful indicator of PTS performance.

In spite of this apparent validity of the system and in spite of the careful revision of the manuals and forms, there may be some reluctance to adopt this system. This conclusion is based on the frequently stated opinion that the system involved "too much paper work" and was "too detailed." There is a paradox here between the clear indication that the system is valid and does produce useful results and the feeling that it is too demanding--time and paper work. Further, the reported time to use the evaluation forms was, on the average, less than an hour, and some comments were offered that this would be reduced as experience was gained. In other words, it is difficult to find clear consistency among the responses about specific parts of the system and the frequent overall comment that the system would not be used. Looking at all the responses for a pattern, the following characterization of a representative attitude can be made:

The system is seen to be a good and useful means of personnel evaluation but:

- It is an unknown quantity in terms of investment of time and results over the long run.
- Simply being new, there is a reluctance to accept it without challenge.

During the Pilot Test, the system was <u>in addition</u> <u>to</u> all regular duties and, thus, was seen as a burden on time and energy. The essential conclusion that comes out of this is that, in order for the system to be more readily acceptable, the potential users must know more about it. This can occur through use or it can be made the subject of an educational effort among law enforcement agencies. The process of learning through use of the system can be a slow one and may be subject to some errors of perception as was seen in the Pilot Test. Further, learning through use of the system means that the agency must elect to try the system in the first place, and the reluctance noted in the Pilot Test will certainly affect that decision adversely. It is suggested that a separate, active program of education about personnel evaluation and about the system itself is a more productive approach.

In summary, the Pilot Test accomplished what it set out to do. It showed that the system was valid, that it could be made to work in day-today operations, and the test provided a great deal of practical guidance for the revision of the system. While there was some encouraging indication that the system would eventually be adopted and used, there was also some reluctance about adopting the system. That reluctance can and should be overcome through education about PTS personnel evaluation.

## C. The Revised System

The ultimate result or product of this study is, of course, the system itself. Since the purpose of this Technical Report is to describe the development <u>process</u>, the complete system is not incorporated here. However, Appendix C includes the fourteen forms that are the backbone of the system.

Following the Pilot Test, the draft form of the system was revised to reflect the experience that was gained in that three-month period as well as to include the specific comments and suggestions from the field. As already noted, the concept of the system and the basic format (8 factors with quantitative and qualitative measures) remained unchanged. The revisions consisted essentially of the following:

Editorial changes to make word usage and definitions more universally acceptable.

Separation of "management and background" information from "supervisor guidance." This reduced the volume of material in the single manual of the draft version and also allowed the information for each audience (manager and supervisor) to be presented more directly and clearly.

Based on the questions that were asked by the supervisors and the project staff's experience with the data forms, the user instructions (supervisor) were completely rewritten and all of the forms were redesigned. This is, in effect, a human-engineered design to insure that the system can be easily used.

The emphasis on the system as a universal instrument-i.e., one that can be adapted to any agency's PTS needs-was increased and the background about the system concept and application was increased. This was an attempt to overcome the apparently inadequate level of information in these areas.

The reader is urged to examine Appendix C for an overview of the system as it has been published. Additionally, the complete system can be obtained as noted earlier (page iii).

 $\{\cdot\}$ 

It would be all but impossible to conclude this final report without incorporating an observation about the program and a recommendation for its future.

The two phases that made up this total program involved a substantial number of man-hours and established a close relationship between the project staff and many police agencies and personnel interested in the subject of evaluation. Because of this, the staff has developed an almost proprietary concern for PTS performance evaluation. Also, the staff is aware that the original concept and approach, while not now part of regular police evaluation, represent extremely good means for establishing and carrying out personnel evaluation. The approach has been innovative and it has culminated in a practical system of personnel evaluation.

It is unfortunately often true that solid, innovative research such as this ends with the publication of a report. This project staff is aware of the need that exists in the field and knows the quality of the study and the final product. The observation is offered that it would be a substantial loss if the need were to be left unfulfilled while this program stopped with the publication of the system.

The recommendation is that NHTSA should make every effort to put the system in the hands of potential users and, further, to provide indoctrination for users as to the concept, the use and the applications of the system. It is recognized that the system manuals provide this kind of indoctrination for an interested reader, but it is apparent that some indoctrination must take place before the system will be sought out and adopted by a user.

# APPENDIX A

# Pilot Test Memorandum to Participating Agencies

The following pages are a reproduction of the memorandum prepared by the contractor to solicit participation in the Pilot Test of the draft PTS Personnel Performance Evaluation System. The design of the test, particularly the controls intended to insure a realistic and impartial trial, are described in Sections II and III (Pages 2-7) of the memorandum.
#### Police Traffic Services Performance Evaluation Study

### 1. Background and Purpose

N

Dunlap and Associates, Inc., is under contract to the U.S. Department of Transportation, National Highway Traffic Safety Administration, to develop a Police Traffic Services (PTS) Performance Evaluation System. The evaluation system is intended to be used by a first-Time supervisor to rate the PTS performance of an officer under his command. The system is solely concerned with the officer's performance of traffic functions, e.g.,

- Traffic Law Enforcement
- Accident Management and Investigation
- Traffic Direction and Control
- Court System Interaction (relative to adjudication of traffic offenses)
- Highway Service and Assistance (e.g., motorist assistance).

If the officer is assigned to a designated Traffic Division or unit, the system might provide his total performance rating. If traffic functions constitute only a part of his job, the output of the system would be combined with ratings of his other duties to determine his total performance evaluation. In either case, it is hoped that the system will assist the supervisor in compiling accurate and objective ratings of the performance of his men.

The PTS performance evaluation system is based upon an analysis of the specific duties and tasks that constitute the above-mentioned traffic duties and the system presentative solution of the other the system will be to conduct a <u>pilot test</u>, during which supervisors in participating law enforcement agencies will use the system to rate the performance of a representative group of the officers under their command. Performance ratings obtained with the new system will be compared with tatings (of the same officers) obtained using the departments' current evaluation procedures. In addition, the supervisors' comments concerning the system's practicality and ease of operation will be solicited. Through the pilot test, it is hoped that both the strengths and weaknesses of the new system will be uncovered, so that it can be revised appropriately and ultimately will serve as a valuable tool for all law enforcement agencies engaged in traffic services. The fundamental requirements of the pilot test thus are threefold:

- The selection by each department of a representative groups of officers (approximately 10-15 individuals), each of whom regularly performs some or all of the above-sized traffic functions.
- (2) Development of up-to-date performance ratings (relative to PTS' of these selected officers, using the department's current evaluation procedures; the ratings will be supplied by the officers' first-line supervisor(s) and/or commander(s).
- (3) Following a pilot test period of approximately 2 months development of PTS performance ratings of these same officers using the new evaluation system; instruction in the use of the new system will be supplied to the supervisors and commanders by Dunlap personnel pilor to commencement of the pilot test period.

#### 11. Structure of the Evaluation System and Pilot Test

Although development of the PTS performance evaluation system is not complete, sufficient progress has been made to permit a general discussion of its structure. The system will consist of a number (approximately 8) of discrete factors. Each factor represents a combination of traffic service-related tasks that are believed to be common to virtually all departments. Taken together, the total set of factors will represent the major tasks required for all 5 of the previously listed traffic services functions. By incorporating discrete factors, it is hoped that the system will be of maximum use to all departments, regardless of the nature of their traffic services assignments. For example, in some departments principal responsibility for accident management and investigation might be assigned to a designated Accident Investigation squad; in evaluating the performance of other traftic officers not assigned to that squad the supervisor could delete the factor(s) applicable to that function. Thus, the evaluation system will be structured in such a way that it can be tailored to the needs of each department.

For each factor, both quantitative and qualitative measures of performance will be defined. The quantitative measures will indicate the amount of performance, i.e., how often the patrolman performed the tasks represented by the factor. Every attempt has been made to eclect quantitative measures that use data currently collected by most departments, e.g., counts of the number of citations issued, patrol miles logged, appearances by the officer in court, etc. However, in some cases certain departments may have to revise theil data collection and reporting procedures in order to apply a particular quantitative measure. The qualitative measures will indicate how well the officer performs the tasks represented by the factor. The qualitative measures require the supervisor to exercise his best judgment--based upon his personal observations of the patrolman, review of this activity reports, and other performance on a scale of 1 to 5 (ranging from "out-standing" to "needs much improvement"). Although the supervisor ultimately is responsible for applying both the quantitative and qualitative measures, it is anticipated that the quantitative data will be routinely supplied by the department's record system, allowing the supervisor to focus his attention on the qualitative measures.

To better illustrate the structure of the PTS evaluation system, a draft version of one factor ("conducts investigation of suspected traffic law violators") is attached to this memorandum.

During the 2-month period of the pilot test, data applicable to the quantitative and qualitative measures will be collected on each patrolman to be rated. At the completion of that period, two immediate superiors of the patrolman will independently apply the measures of performance to evaluate the patrolman. By using two independent evaluators for each officer, it will be possible to assess the inter-rater reliability of the system. Of course each of the superior officers must know the patrolmen they are to evaluate, and have an opportunity to observe and review their performance. Ideally, both evaluators should be first-line supervisors; however, it is recognized that in many departments patrolman rarely are under the command of more than one first-line supervisor. In such cases, a senior commander (e.g., Lieutenant) could serve as the second evaluator.

Prior to commencement of the pilot test, Dunlap personnel will visit each participating department early in December and meet with the individuals scheduled to perform the evaluations. Sufficient copies of the evaluative factors will be provided at that time, as well as a detailed instructional manual. During this meeting, the evaluative factors will be discussed in detail, and any special data collection and reporting procedures will be identified.

#### III. Current Requirements

10

In preparation for the pilot test, participating departments are requested to accomplish the following:

- Select the officers whose performance will be evaluated;
- Select the supervisory and/or command personnel who will serve as the evaluators, and
- Conduct an up-to-date performance evaluation (relative to PTS) of the selected officers using the department's current rating procedures.

It should be noted that it is neither necessary nor desired that Dunlap be furnished the names of the officers to be evaluated, nor the details of their current performance evaluations. It will suffice for the department to designate each officer by a letter code (e.g., "A" through "O" 13 15 officers are selected) and to provide a summary PTS performance rating for each designated officer, using whatever rating categories currently are in effect (e.g., "outstanding," "satisfactory," "needs improvement," or whatever). However, it is requested that the officers be rankordered in accordance with their PTS performance ratings, i.e., that the department indicate which is considered the "best" from an overall PTS viewpoint (Number 1), which is the "2nd best" (Number 2) and so forth. It is recognized that it may be difficult to assign relative rank-order numbers to individual officers, particularly when they are considered to be of the same overall performance rating category. However, the rank-ordering will provide an essential basis for comparison with the new evaluation system. Naturally, the rank-ordering can and should only be based on the supervisors' and commanders' collective best judgment of the relative quantity and quality of performance of the officers to be evaluated.

Attachment 2 of this memorandum illustrates the type of information requested from the participating departments in preparation for the pilot test. If possible, it is requested that this information be provided by November 30, 1976. Of course, it is requested that the department retain a list of the officer name associated with each letter code to ensure that their current ratings can be compared with the output of the new evaluation system.

Specific needs concerning selection of officers and evaluators for the pilot test are discussed below.

#### A, Selection of Officers

As stated previously, 10-15 officers will be rated on their performance of PTS duties during the period of the pilot test. Agencies that have 15 or fewer officers performing PTS duties should select all of these officers. However, agencies that have more than 15 officers performing PTS duties should randomly select 10-15 officers from the entire group. See C. below. In order to be selected an officer should meet these pre-requisites:

 Each officer selected must have been employed by the law enforcement agency for a period of time during which at least one formal evaluation was completed concerning his performance.

2. Each officer selected must currently perform, as part of his job, some police traffic service function. That is,

-4-

during his normal duty tour he performs any or all of the traffic functions. The five major functions performed in the area of Police Traffic Services are briefly defined as follows:

#### Traffic Law Enforcement

This function entails the chain of activities that begins with surveillance of vehicular and pedestriam traffic and ends with an enforcement decision/action. The function includes both general and selective enforcement activities, and can be performed by patrolmen assigned to general patrol (traffic, criminal, etc.) as well as patrolmen assigned specifically to traffic patrol. Patrolman performance requirements incidental to this function include knowledge of traffic statutes, observation, detection of violations, evaluation of violations, formulation of enforcement decisions, and implementation of enforcement actions.

#### b. Court System Interaction

This function entails the total set of activities surrounding the provision of police input to the traffic violation adjudication process. Patrolman performance requirements include recognition of evidentiary meeds pertaining to adjudication of specific violations (element of offense, admissibility, etc.), preparation of testimony and physical evidence, and presentation of testimony and evidence.

5

c. Accident Scene Management and Investigation

This function entails all activities undertaken to control and stabilize an accident scene, and to identify causative and contributing factors to the accident. The provision of emergency medical services often takes place concurrently with performance of this function. However, emergency medical service is considered a distinct police function which is not a constituent element of PTS. Similarly, a patrolman performing the accident scene management and investigation function might essentially simultaneously perform traffic direction and control and/or traffic law enforcement, but these, too, are distinct functions. Patrolman performance requirements incidental to the accident scene management and investigation function include knowledge of accident causes and investigation requirements, recognition of scene stabilization requirements, planning scene management and investigation procedures, and implementation of these procedures.

d. Highway Services and Assistance

This function entails activities incidental to aiding motorists in the event of illness, being lost, vehicle failure, etc. Again, in the performance of this function the patrolman may be called upon to conduct emergency medical services, traffic direction and control, or traffic law enforcement but these remain distinct functions. Performance requirements

-5-

incidental to the motorist assistance function include communications skills and knowledge of interpersonal/public relations requirements.

### e. Traffic Direction and Control

This function entails all activities undertaken to ensure the safe and orderly movement of vehicular and pedestrian traffic. The function may be performed as a regular duty assignment or, as mentioned above, in support of the motorist assistance or accident scene management and investigation functions. Patrolman performance requirements include knowledge of control/direction procedures, evaluation of traffic flow, and planning and implementation of manual control of traffic flow.

#### B. Selection of Supervisory Personnel as Evaluators

The pilot test will require that two supervisors evaluate each officer's PTS performance. As stated earlier, it would be ideal if both evaluators were first line supervisors and if both evaluators were first line patrolmen in the group. This criteria is probably not possible. In such cases the second evaluator can be a command level supervisor (e.g., Lieutenant). It is important, however, that each officer be evaluated by the same two supervisors during the pilot test. In any event, the evaluators must meet these pre-requisites:

1. The evaluator must presently have some control or supervisory responsibilities of each officer he is rating.

2. The evaluator must be aware of the police traffic services performed by the officer he is rating.

3. The evaluator should have completed at least one formal performance evaluation of the personnel he is responsible to supervise.

### C. Random Selection Shnique

There are a number of random selection techniques which can be applied in selecting the officers who will be evaluated during the pilot test. For example, the selection process might be to select every third name from an alphabetized roster of officers. As the officers name is selected, his gualifications are compared to the above pre-requisites. If he meets the requirements, he is selected and his name is crossed off the roster and the selection process is continued. If he does not meet the requirements, the next, third, name is selected. It is possible to go through the roster several times before the entire group has been selected. Once the group has been selected, they will serve as the study group for the duration of the pilot test. Any technique utilized by an agency in randomly selecting officers is fine, as long as it is, in fact, a random selection technique.

D. Development of Up-To-Date Performance Ratings

As a final step in preparation, we desire an up-to-date performance rating of each selected officer relative to PTS. If the selected officer's performance evaluation was conducted within

-6-

the last three months, it is possible to utilize this evaluation as the basis of the ratings and rankings discussed in the beginning of part III above. If, however, the officer has not received a recent performance evaluation, we ask that a current one be conducted using the agencies present rating technique and subsequently rate and rank these officers in accordance with part III above. Again, if possible, we would request that this be accomplished by November 30, 1976.

-7-

P

177

#### Attachment 1: Sample PTS Performance Evaluation Factor

Evaluative Factor: Conducts Investigation of Suspected Traffic Law Violators

Exposure Measure:

Α.

1. Number of suspected violator contacts during period of performance

B. Quantitative Measures

- 1. Number of suspected violators arrested
- Number of suspected violators issued nonarrest citations
- 3. Number of suspected violators issued written warnings only
- Number of contacts resulting in no enforcement action other than verbal warning

#### C. Rate Measures:

- 1. Percent of contacted drivers arrested
- 2. Percent of contacted drivers issued nonarrest citations
- Percent of contacted drivers issued written warnings only
- Percent of contacted drivers arrested, cited, or warned (total of 1, 2, and 3 above)
- 5. Percent of contacted drivers for whom no enforcement action was taken

D. Evaluation Relative to Standards:

Each department will establish standards of performance relative to the exposure, guantity and rate measures, e.g., number of contacts, percent cited, etc.

E. Analysis of Performance Quality:

data sources: supervisor's observation; enforcement records; citizen comments; dispatcher's log.

-8-

### Attachment 1 (Continued)

numerical ratings: 1=outstanding; 2=better than expected; 3=expected; 4=needs some improvement; 5=needs much improvement

- Approaches Vehicle and Violator: keeps vehicle/occupants in view throughout approach; shows proper concern for his own safety; positions himself properly with respect to suspect and vehicle; instructs occupants to remain within or exit from vehicle as appropriate.
- Interviews Violator: obtains necessary identification from suspect; follows proper procedures in verifying suspect's identification; properly observes and evaluates suspect's appearance, behavior and condition; properly conducts formal and informal tests to evaluate driver's condition; maintains professional attitude and demeanor throughout interview.
- Examines Vehicle: follows proper procedures in verifying vehicle ownership/ registration; properly observes and evaluates evidence of equipment/regulatory violations when appropriate, remains alert for suspicious/contraband material and evidence of other offen-Bes.

5

- <u>Collects all Appropriate Evidence</u>: Knows the elements of the offense; recognizes all facts, testimony, and physical evidence that are relevant and admissable; records and preserves all such facts, testimony, and evidence.
- Selects Enforcement Action: Conducts wants/warrants check; bases decision on facts of the case, knows and adheres to appropriate guidelines for enforcement action selection; demonstrates consistency; avoids being swayed by extraneous factors.

-9-

numeric	a	1
rating		



numerical rating







### Attachment 2: Sample of Information Requested From Participating Departments In Preparation for the Pilot Test

Officer Code*	Current PTS Performance Rating	Performance Rank Order	Designated Evaluators
"A"	Satisfactory	8	Lt. Able; Sgt. Baker
"B"	Outstanding	4	Lt. Able; Sgt. Bravo
"C"	Outstanding	1	Sgt. Baker; Sgt. Bravo
"D"	Needs Improvement	14	Lt. Alpha; Sgt. Bravo
нEн	Satisfactory	9	Lt. Alpha; Sgt. Bravo
"F"	Satisfactory	5	Lt. Alpha; Sgt. Baker
"G"	Satisfactory	12	Lt. Able; Sgt. Baker
яНы	Outstanding	2	Lt. Able; Sgt. Baker
<sup>in</sup> I <sup>ni</sup>	Satisfactory	7	Lt. Able; Sgt. Baker
#J#	Needs Improvement	15	Lt. Able; Sgt. Bravo
"K"	Satisfactory	6	Sgt. Baker; Sgt. Bravo
"L"	Satisfactory	13	Lt. Able; Sgt. Bravo
и Ми	Satisfactory	10	Sgt. Baker; Sgt. Bravo
"N"	Outstanding	3	Lt. Able; Sgt, Baker
"O"	Satisfactory	11	Lt. Abls; Sgt. Bravo

\*Note: Department has retained a list of names corresponding to officer codes for subsequent comparison with the new evaluation system.

-10-



# APPENDIX B

## Summary of Pilot Test Results

# I. Introduction

As described in the body of this report, the Pilot Test was designed to try out a draft version of the PTS Personnel Performance Evaluation System under field conditions that as closely as possible approximated actual use. Since it is anticipated that the system will be purchased from the Government Printing Office by the using agency, it was decided that in the Pilot Test the participants should rely largely on the manual and forms for information about the system. It was not possible, however, to achieve this condition completely. In arranging the administrative details of the test, the contractor staff had to brief the participants on the concept of the system and generally describe its operation. Thus, the participating supervisory personnel were given probably more information than they would have obtained through just their own reading of the manual. It is not felt that this is a serious violation--if at all--of the realism of the test. Under actual conditions, it can be safely hypothesized that a command or administrative officer would thoroughly review the system before it was adopted and then brief or "train" his supervisory personnel. In the Pilot Test, the contractor's briefing fulfilled this function. The final version of the system includes a management document designed for this same purpose. The officer responsible for implementing the system will use the management document as well as the system itself for his own indoctrination.

The administrative conditions of the test have already been described in the body of the report and in Appendix A. Overall, the test conditions were judged to be a very good simulation of actual conditions. Obviously, using an evaluation system as part of a developmental study in which the results (i.e., the ratings) will not be reflected in any personnel records is inherently not realistic. However, among all the participants there was a universal attitude that they would sincerely and honestly use the system as though it had been adopted by their departments. In spite of some differences of opinion about the concept, a fair trial was promised by each participant and every indication is that such a trial was delivered. It is impossible to quantify a degree of realism in studies such as this one. The best indication comes from the contractor's experience with a number of similar studies, which confirms that this was a fair and valid test.

## II. Nature of the Results

As already described, ten law enforcement agencies cooperated in this test. They were guaranteed that all the ratings that were made would be

kept confidential and that the rated officers would not be identified. Complete confidentiality was maintained throughout the test, and the test ratings have been returned to the departments. None of the individual ratings is discussed in this report.

The results that are presented here are the responses made by each of the 29 supervisors who took part in the test. The responses were made to an interview that took place immediately after the test evaluations had been completed. A project staff member visited each agency after the supervisors had completed all of their evaluations. The staff member met with supervisors singly or in groups as suited the convenience of the agency. The interview was structured by means of a form that included questions about the concept of the system, each of the eight evaluative factors, the format of the system and the supervisor's reactions. The intent of this form was to insure that each supervisor was asked to react to or comment on each of the important aspects of the system. Also, this format permits the responses to be characterized and quantified which would not have been possible in an open interview. The form was not used to limit the supervisor's comments; each one was given full opportunity to express any attitude or make any suggestion he wished. It should also be noted that the project staff was likewise not limited by the form. The interview was not used solely to collect statistics about the system. The interview was the means by which the staff was given much practical advice about police evaluation as well as specific suggestions about content and format that could only come from experienced, working police officers. The statistics are simply a succinct way of describing the outcome of the Pilot Test.

The responses can be characterized as serious, impartial and helpful. Even though the test was an imposition on the time and energy of the supervisors, none of them responded with less than full cooperation and genuine interest.

## III. Survey Summary

The following pages are a reproduction of the form used in the interview. The numbers entered on this copy are the number of responses to each of the questions. Not all of the supervisors answered all of the questions and, in giving reasons for a response, some indicated more than one. Therefore, there is not a uniform number of responses to all of the questions. What is more important than the actual numbers, however, is the ratio of the responses. The significant basis for reaching conclusions from the responses is the presence of trends as evidenced by the percentage of responses agreeing--or disagreeing with some part of the system. The conclusions contained in the body of the report were reached on this basis.

In addition to the frequency of the responses, this summary shows very condensed statements of the reasons or additional comments that were given. The intent of this condensation is to give the general tenor of the comments. The useful specific comments have been reflected in the final revision of the system forms and manual. Where a number is shown after a condensed comment, it denotes the total number of essentially identical comments.

The remainder of this Appendix consists of the reproduction of the survey form with the frequencies of responses and the condensed comments entered on it.

### PTS EVALUATION SYSTEM

Post-Test Interview With First-Line Supervisor

Department Jummary Number of Officers Rated\_\_\_\_\_\_ Interviewee\_\_\_\_\_\_ Date \_\_\_\_\_ Interviewer\_\_\_\_\_

### A. General Concept--Focus on PTS

The evaluation system that we have developed concerns only the traffic services performed by a patrolman. The patrolman's job actually encompasses many responsibilities and duties of which traffic work may be only a part. The evaluation system that you have pilot tested determines how much and, in your opinion, how well the patrolman has performed traffic work independently of all other duties. Before discussing the system itself, we would like to hear your opinion about the general concept of the system.

 Considering the total responsibilities of your men, is it useful to you, as a supervisor, to evaluate an officer's traffic work independently of his other police duties?

Yes 15 No 5

2. Why is that? (check all that apply)



 Please tell us, just briefly, what problems you think there would be in using a traffic evaluation system in your department: (check all that apply)



B. Discussion of Specific Factors

Briefly, let's review each of the Factor Evaluation Forms that we have.

### B-1: Conducts Surveillance of Traffic-

0

- deals with the officer's use of patrol techniques to observe and monitor vehicular and pedestrian traffic.
- 1. In evaluating the officer's traffic work, how important do you consider this activity to be? Would you say it is:

very important 13 somewhat important 6 not very important 0

2. What specific things do you find out about an officer's performance when you use this evaluation form?

 Patrol time allocation (6)
 Question that allocation of time may only be reported as expected by supervisor (2)
 Shows how observant an officer is.

3. As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?

very useful 11 somewhat useful 6 not very useful 0

-2-

4. Were there any items on this form that you didn't understand or had problems interpreting?

Yes 8 No 10

(If Yes, which items,	and what was the problem of somewords	m?)
R.g. "SUTU	eillaner" + "Boar	( checks "

5. When you established the standards of performance for this form, did you use the same standards for all of your men?

Yes 5 No 14

(If No, why did you choose different standards for different officers?)

 $\frac{11}{3}$  different requirements for different beats/duty tours  $\frac{3}{4}$  different expectations based on officer's experience  $\frac{4}{3}$  different expectations based on officer's capability

Other reasons/remarks

(If Yes, why did you use the same standards for all of your men?)

-3-

2 department policy/set by higher command levels
3 equal and fair for all
/ all worked essentially the same beats/tours
3 needs are the same for all beats/tours
0 too complex/time consuming to tailor standards

Other reasons/remarks

6.	How did you establish the standards?
	2 department has specified standards (policy) 7 past history of officers' performance (e.g., average) 10 tied in with traffic volume 5 tied in with accident frequency 12 my own experience/gut feeling
	Other ways/remarks Average of the test group
· · · · · · · · · · · · · · · · · · ·	
7,	Did you inform your men of the standards you set? Yes <u>3</u> No <u>16</u> (If <u>Yes</u> , when did you inform them?)
	<ul> <li>2 prior to this pilot test (standards were already in force)</li> <li>at the beginning of this pilot test</li> <li>part-way through the pilot test</li> </ul>
	Other time/remarks
	(If <u>No</u> , why didn't you inform them?)
	<ul> <li>6 they already knew what I expected of them</li> <li>47 this was only a trial period</li> <li>2 if they know the standard, that's all they'll do</li> <li>3 don't want any impression of a quota system</li> <li>3 don't wish to limit their own initiative</li> </ul>
	Other reasons/remarks

-4-

8. Did you have any problems or difficulties in rating the performance of your men using the items on the reverse side of the form?

(If Yes, please describe these problems.)

\_\_\_\_\_ instructions unclear

- 2 too many descriptors to consider
- 3 descriptors vague or not relevant / too many scale values (difficult to decide)
- A\_difficult to observe or infer
- some important descriptors missing
- scale values difficult to understand

Other problems/remarks

**В-**6

9. Which of the following items on this form are not relevant to evaluating an officer's traffic work?

(Any item within each)

- A. Exposure Measures
- B. Quantity Measures
- C. Rate Measures
- D. Application of Performance Standards
- E. Performance Rating

List specifications and reasons:\_

• Road checks & selective enforcement net velevant (performed only as assigned) (2) • Rating should be at least a three point scale(2)

Not Relevant

10. Have we left out any items that should be on this form? That is, is there some other information that a supervisor needs to evaluate an officer's performance of this activity?

Yes 4 No 14

17

(If Yes, what have we left out and why is it needed?)\_\_\_\_

"Need more space for comments - especially to
include non-traffic time (3)
· Relative value of patrol activities
not apparent on form.

11. Did the manual provide adequate instructions for using this form?

(If No, what was unclear?)	
· Manual uses difficult words -	toomuch
information (5)	
· Manual too long, redundant	
· Not enough on how to set	standards

B-2:Detects and Apprehends Suspected Traffic Law Violators

- deals with the contacts that an officer makes while conducting traffic surveillance.
- 1. In evaluating the officer's traffic work, how important do you consider this activity to be? Would you say it is:
  - very important 13 somewhat important 6 not very important
- 2. What specific things do you find out about an officer's performance when you use this evaluation form?

• How an officer spends time 4 what patrol functions he carries out (10) • Ratio of contacts to patrol hours (3) • How much time is spent on each stop[2] • Number of no-enforcement actions (2)

3. As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?

very useful 12 somewhat useful 7 not very useful 1

4. Were there any items on this form that you didn't understand or had problems interpreting?

Yes 5 No 14

(If Yes, which items, and what was the problem?) · Interpretation of Rate Measures + Performance Standerrds 13

-6-

5.	When you established the standards of performance	for this	form,	did
	you use the same standards for all of your men?			

Yes 3 No / 3

(If No, why did you choose different standards for different officers?)

10 different requirements for different beats/duty tours A different expectations based on officer's experience 4 different expectations based on officer's capability

Other reasons/remarks

(If Yes, why did you use the same standards for all of your men?)

 $\frac{1}{2}$  department policy/set by higher command levels  $\frac{3}{2}$  equal and fair for all

- all worked essentially the same beats/tours

I needs are the same for all beats/tours

- too complex/time consuming to tailor standards

Other reasons/remarks

1

6. How did you establish the standards?

1 department has specified standards (policy) 9 past history of officers' performance (e.g., average)

4

-7-

tied in with traffic volume

tied in with accident frequency

12 my own experience/gut feeling

Other ways/remarks

7. Did you inform your men of the standards you set?

Yes / No 14

(If Yes, when did you inform them?)

\_\_\_\_\_ prior to this pilot test (standards were already in force) \_\_\_\_\_ at the beginning of this pilot test

part-way through the pilot test

Other time/remarks

(If No, why didn't you inform them?)

 $\underline{4}$  they already knew what I expected of them

- S this was only a trial period
  If they know the standard, that's all they'll do
  don't want any impression of a quota system
  don't wish to limit their own initiative

• Needed help to compute data (3)	
(presumably wanted group averages)	
<u> </u>	

8. Did you have any problems or difficulties in rating the performance of your men using the items on the reverse side of the form?

-8-

(3)

Yes 4 No //

(If Yes, please describe these problems.)

- instructions unclear

- 2 too many descriptors to consider
- A descriptors vague or not relevant
- too many scale values (difficult to decide) difficult to observe or infer
- some important descriptors missing
   scale values difficult to

Other problems/remarks • Descriptions too Vague - difficult to understand meaning (3)

(If Yes, why did you use the same standards for all of your men?) / department policy/set by higher command levels <u>S</u> equal and fair for all I all worked essentially the same beats/tours 2 needs are the same for all beats/tours - too complex/time consuming to tailor standards . Other reasons/remarks 6. How did you establish the standards? / department has specified standards (policy) B past history of officers' performance (e.g., average)
 S tied in with traffic volume
 I tied in with accident frequency 14 my own experience/gut feeling Other ways/remarks · Really only a quess 7. Did you inform your men of the standards you set? Yes / No 12 (If Yes, when did you inform them?) 1 prior to this pilot test (standards were already in force) - at the beginning of this pilot test part-way through the ----

8. Did you have any problems or difficulties in rating the performance of your men using the items on the reverse side of the form? Yes 3 No 14 (If Yes, please describe these problems,) instructions unclear I too many descriptors to consider descriptors vague or not relevant

too many scale values (difficult to decide)

3 difficult to observe or infer

Other problems/remarks

(If No, why didn't you inform them?)

· Simply not necessary

3 this was only a trial period

Other reasons/remarks

5 they already knew what I expected of them

\_/ if they know the standard, that's all they'll do

· Needed final Liest period) data (3)

\_\_\_\_ don't want any impression of a quota system - don't wish to limit their own initiative

some important descriptors missing -----

scale values difficult to understand

· Difficult to observe performance directly (5)

Which of the following items on this form are not relevant to evaluating 9. an officer's traffic work?

(Any item within each)

A. Exposure Measures B. Quantity Measures

- C. Rate Measures
- Application of Performance Standards D.
- E. Performance Rating

List specifications and reasons: • Number of avrests not important [2] • Combine this factor with "Takes Enforcement

Not Relevant

241

Combine tivet four factors (2)
 Combine first four factors (2)
 (Sarreillance, Detects, Decides of Takes Enforcement)

-11-

Other time/remarks

B-8

10. Have we left out any items that should be on this form? That is, is there some other information that a supervisor needs to evaluate an officer's performance of this activity?

Yes - No /7

(If Yes, what have we left out and why is it needed?)

11. Did the manual provide adequate instructions for using this form?

Yes 12 No 4

(If No, what was unclear?) Difficulty with words + long instructions(5)

**B-4:**Takes Enforcement Action

В

5

- deals with the specific charges filed by the officer.
- 1. In evaluating the officer's traffic work, how important do you consider this activity to be? Would you say it is:

very important 12 somewhat important 6 not very important -

2. What specific things do you find out about an officer's performance when you use this evaluation form?

Enforcement action (10)
Should distinguish by severity of violation
Rate measures more useful than percentages,

3. As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?

very useful 14 somewhat useful 6 not very useful -

4. Were there any items on this form that you didn't understand or had problems interpreting?

Yes 3 No 15

	(If Yes, which item	s, and what was	s the proble	m?)		
	Highway assi	stance sho	uld be	consider	ed as	9
69	"Hyaff	c step"		مستصاده فعافي أحيار المراجع المراجع		
	· Interpret		perci	ent any	·ests	
, ,						1. 1.

When you established the standards of performance for this form, did 5. you use the same standards for all of your men?

Yes 5 No 9 None 1

(If No, why did you choose different standards for different officers?)

6 different requirements for different beats/duty tours I different expectations based on officer's experience 2 different expectations based on officer's capability

Other reasons/remarks •No reason for quantifying performance

(If Yes, why did you use the same standards for all of your men?)

- department policy/set by higher command levels
- 4 equal and fair for all
- all worked essentially the same beats/tours a needs are the same for all beats/tours
- \_\_\_\_\_ too complex/time consuming to tailor standards

Other reasons/remarks

· Used group average

6. How did you establish the standards?

	department has specified standards (policy)	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
6	past history of officers' performance (e.g.,	average)
7	tied in with traffic volume	
3	tied in with accident frequency	

(2

11 my own experience/gut feeling

Other ways/remarks · Average of group

Did you inform your men of the standards you set? 7.

Yes / No/2

B-10

(If Yes, when did you inform them?)

— prior to this pilot test (standards were already in force) \_\_\_\_ at the beginning of this pilot test - part-way through the pilot test

Other time/remarks

(If No, why didn't you inform them?)

3 they already knew what I expected of them 3 this was only a trial period

\_\_\_\_ if they know the standard, that's all they'll do

\_\_\_\_ don't want any impression of a quota system

1 don't wish to limit their own initiative

Other reasons/remarks

· Final data (from test period) not available(2)

8. Did you have any problems or difficulties in rating the performance of your men using the items on the reverse side of the form?

Yes 4 No / 3

(If Yes, please describe these problems.)

\_\_\_\_ instructions unclear 2 too many descriptors to consider <u>1</u> descriptors vague or not relevant too many scale values (difficult to decide)
 difficult to observe or infer
 some important descriptors missing
 scale values difficult to understand

# Other problems/remarks • Too much writing required • Descriptions too detailed - not able to Use own judgement

9. Which of the following items on this form are not relevant to evaluating an officer's traffic work?

(Any	ite	m within each)		Not Rel	evant
		Exposure Measures			
1	3.	Quantity Measures		1	
(	5.	Rate Measures		4	
I	).	Application of Performance Stan	idards		Ang staration
		Performance Rating			
		· · · · · · · · · · · · · · · · · · ·			tin ang National ang

List specifications and reasons:

 <del>ک</del> ار ہ	ate	4- 4	uan	tity	Meas	uve In	n stri	uctions	
 11.1		vot.							
	Com	bins	e fi	+st	four	factor	5 (v	epeat	)
				1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -					

10. Have we left out any items that should be on this form? That is, is there some other information that a supervisor needs to evaluate an officer's performance of this activity?

# Yes 5 No 13

(If Yes, what have we left out and why is it needed?) · should include oral warnings · Should indicate multiple charges / single Violator • Needs further breakdown of moving violations

-15-

11. Did the manual provide adequate instructions for using this form?	5. When you established the standards of performance for this form, or you use the same standards for all of your men?
Yes_//_ No	Yes 4 No 10
(If No, what was unclear?) • Too long, difficult to comprehend, redundant (2)	(If No, why did you choose different standards for different officers
* Instructions too mard	3 different requirements for different beats/duty tours 4 different expectations based on officer's experience 3 different expectations based on officer's capability
B-5: Directs and Controls Traffic	Other reasons/remarks
- deals with the officer's activities to ensure safe and expeditious movement of traffic.	
<ol> <li>In evaluating the officer's traffic work, how important do you consider this activity to be? Would you say it is:</li> </ol>	(If Yes, why did you use the same standards for all of your men?)
very important 2 somewhat important 11 not very important 7	/ department policy/set by higher command levels
2. What specific things do you find out about an officer's performance when you use this evaluation form?	
• Amount of time devoted to each activity (6)	- too complex/time consuming to tailor standards
	Other reasons/remarks
<ol> <li>As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?</li> </ol>	6. How did you establish the standards?
very useful $3$ somewhat useful $10^\circ$ not very useful $5^\circ$	
	$\frac{4}{7}$ past history of officers' performance (e.g., average) $\frac{7}{7}$ tied in with traffic volume
4. Were there any items on this form that you didn't understand or had problems interpreting?	<u>3</u> tied in with accident frequency
Yes 3 No 14	Uner ways/remarks
(If Yes, which items, and what was the problem?) • Setting standards is very difficult • Should include evaluation of decision	

ş.

Yes / No /2	9. Which of the following items on this form are not relevant to evaluating an officer's traffic work?
(If Yes, when did you inform them?)	
and an end and the back for the formation of the second second second second second second second second second	(Any item within each) Not Relevant A. Exposure Measures
prior to this pilot test (standards were already in force) at the beginning of this pilot test	A. Exposure Measures/B. Quantity Measures44C. Rate Measures44D. Application of Performance Standards3E. Performance Rating2
at the beginning of this pilot test	C. Rate Measures 4
bure way meaning the first	D. Application of Performance Standards 3
Other time/remarks	E. Performance Rating
	List specifications and reasons:
· · · · · · · · · · · · · · · · · · ·	· Standards not relevant to TDC
	· Entive factor is not velevant (5)
(If <u>No</u> , why didn't you inform them?)	
3 they already knew what I expected of them	10. Have we left out any items that should be on this form? That is, is the
4 this was only a trial period	some other information that a supervisor needs to evaluate an officer's performance of this activity?
<u>if they know the standard, that's all they'll do</u> don't want any impression of a quota system	periormance of dus activity:
<u>I</u> don't wish to limit their own initiative	Yes <u>3</u> No 14
<u></u> don't wish to minit their own initiative	
Other reasons/remarks	(If Yes, what have we left out and why is it needed?)
· Standards already known	· Include decision to perform TDC
	· Public relations aspect of TDC
	Public relations aspect of TDC
Did you have any problems or difficulties in rating the performance of	11. Did the manual provide adequate instructions for using this form?
your men using the items on the reverse side of the form?	11. Did the manual provide adequate instructions for using this form?
	11. Did the manual provide adequate instructions for using this form? Yes 15 No 2
your men using the items on the reverse side of the form?	11. Did the manual provide adequate instructions for using this form?
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.)	11. Did the manual provide adequate instructions for using this form? Yes $15$ No $2$
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.)	11. Did the manual provide adequate instructions for using this form? Yes 15 No 2
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.)	11. Did the manual provide adequate instructions for using this form? Yes $15$ No $2$
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.)	11. Did the manual provide adequate instructions for using this form? Yes <u></u>
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.) <u>instructions unclear</u> too many descriptors to consider <u>descriptors vague or not relevant</u> too many scale values (difficult to decide) <u>S</u> difficult to observe or infer	11. Did the manual provide adequate instructions for using this form? Yes 15 No 2
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.) <u>— instructions unclear</u> <u>— too many descriptors to consider</u> <u>— descriptors vague or not relevant</u> <u>too many scale values (difficult to decide)</u> <u>S difficult to observe or infer</u> <u>— some important descriptors missing</u>	11. Did the manual provide adequate instructions for using this form?         Yes <u>-5</u> No <u>5</u> (If No, what was unclear?)
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>10</u> (If Yes, please describe these problems.) <u>instructions unclear</u> too many descriptors to consider <u>descriptors vague or not relevant</u> too many scale values (difficult to decide) <u>S</u> difficult to observe or infer	11. Did the manual provide adequate instructions for using this form? Yes <u>Yes</u> (If No, what was unclear?)
your men using the items on the reverse side of the form? Yes <u>S</u> No <u>/O</u> (If Yes, please describe these problems.) - instructions unclear too many descriptors to consider <u>/</u> descriptors vague or not relevant too many scale values (difficult to decide) <u>S</u> difficult to observe or infer some important descriptors missing	11. Did the manual provide adequate instructions for using this form?         Yes <u>/5</u> No <u>0</u> (If No, what was unclear?)

-19-

f ...

-20-

	(If Yes, why did you use t
2. What specific things do you find out about an officer's performance when you use this evaluation form?	<u></u> department policy/set <u></u> equal and fair for all
• Success in court appearances (10) • Poor factor since court records unavailable (5)	/ all worked essentially / needs are the same for
- Quality of court activities (3)	too complex/time con
	Other reasons/remarks_
<ol> <li>As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?</li> </ol>	
very useful 6 somewhat useful 4 not very useful 5	6. How did you establish the
4. Were there any items on this form that you didn't understand or had problems interpreting?	department has speci <u> </u>
Yes / No /2	4 tied in with traffic vo 1 tied in with accident
(If Yes, which items, and what was the problem?)	9 my own experience/g None, Coroup Other ways/remarks_
	· None set bec to use
5. When you established the standards of performance for this form, did you use the same standards for all of your men?	7. Did you inform your men
Xes 3 No 6 None 4	Yes / No 10 N
(If <u>No</u> , why did you choose different standards for different officers?)	(If Yes, when did you info
<u>6</u> different requirements for different beats/duty tours <u>1</u> different expectations based on officer's experience	/ prior to this pilot tes / at the beginning of th
3 different expectations based on officer's capability	part-way through the
Other reasons/remarks • Difficult to set standards because	Other time/remarks
of few appearances	
e Should consider only DWI & "reduced charges"	A <u>sector and the sector and the sec</u>
<u>J</u>	

-21-

 $\mathcal{D}$ 

(If Yes, why did you use the same standards for al	1 of your men?)
/ department policy/set by higher command leve 3 equal and fair for all / all worked essentially the same beats/tours 1 needs are the same for all beats/tours - too complex/time consuming to tailor standard	
Other reasons/remarks	
	······
	·
	••••••••••••••••••••••••••••••••••••••
<u>a an an</u>	
How did you establish the standards?	
department has specified standards (policy)	
$\frac{4}{4}$ past history of officers' performance (e.g., at $\frac{4}{4}$ tied in with traffic volume	verage)
<u>1</u> tied in with accident frequency <u>7</u> my own experience/gut feeling	an an an an Arthur an Arthur An Anna an Anna Arthur Arthur
None, I Group Average Other ways/remarks	
	. experience
to use as a guide	•

of the standards you set?

ine 1

orm them?)

st (standards were already in force) is pilot test pilot test

(If <u>No</u> , why didn't you inform them?) they already knew what I expected of them	10. Have we left out any items that should be on this form? That is, is there some other information that a supervisor needs to evaluate an officer's performance of this activity?
<u>4</u> this was only a trial period if they know the standard, that's all they'll do	Yes / No 12
don't want any impression of a quota system don't wish to limit their own initiative	(If Yes, what have we left out and why is it needed?) • Need to obtain & record more details
Other reasons/remarks	especially on DW1
	11. Did the manual provide adequate instructions for using this form?
8. Did you have any problems or difficulties in rating the performance of your men using the items on the reverse side of the form?	Yes_//_ No
Yes 3 No 8	(If No, what was unclear?)
(If Yes, please describe these problems.)	<del>، ۵۰٬۰۰۰٬۰۰۰٬۰۰۰٬۰۰۰٬۰۰۰٬۰۰۰٬۰۰۰٬۰۰۰٬۰۰۰٬</del>
- instructions unclear	B-7: Provides Highway Service and Assistance
<ul> <li>too many descriptors to consider</li> <li>descriptors vague or not relevant</li> <li>too many scale values (difficult to decide)</li> </ul>	<ul> <li>deals with the officer's response to personnel and situations needing his assistance.</li> </ul>
4 difficult to observe or infer some important descriptors missing scale values difficult to understand	1. In evaluating the officer's traffic work, how important do you consider this activity to be? Would you say it is:
Other problems/remarks	very important 7 somewhat important 7 not very important 5
· Difficult to observe directly	2. What specific things do you find out about an officer's performance when you use this evaluation form?
9. Which of the following items on this form are not relevant to evaluating an officer's traffic work?	· Quantification of time & effort
(Any item within each) Not Relevant	
A. Exposure Measures 2 B. Quantity Measures 2	
C. Rate Measures	
A. Exposure Measures       2         B. Quantity Measures       2         C. Rate Measures       2         D. Application of Performance Standards       3         E. Performance Rating       2	3. As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?
List specifications and reasons: • All of these invelouant	very useful 5 somewhat useful 8 not very useful 6
	가슴 가슴은 그렇게 한 가슴을 가지 않는 것을 가지 않는 것을 알았다. 가지 않는 것은 것을 가지 않는 것을 가지 않는 같은 것은 것은 것은 것은 것은 것은 것은 것은 것은 것을 알았다. 것은 것을 알았는 것을 하는 것은 것을 알았다. 것은 것은 것은 것은 것은 것을 알
	-24 -
-23	

4. Were there any items on this form that you didn't understand or had problems interpreting?

Yes / No 15

(If Yes, which items, and what was the problem?) • D:ff:cult to intropret amount of time per contact Surprised at total time recorded for this factor

5. When you established the standards of performance for this form, did you use the same standards for all of your men?

Yes 4 No 9

(If No, why did you choose different standards for different officers?)

7 different requirements for different beats/duty tours different expectations based on officer's experience A different expectations based on officer's capability

Other reasons/remarks

μ

(If Yes, why did you use the same standards for all of your men?)

A department policy/set by higher command levels

- 3 equal and fair for all all worked essentially
- all worked essentially the same beats/tours
- 2 needs are the same for all beats/tours
- too complex/time consuming to tailor standards

Other reasons/remarks

6. How did you establish the standards?

/ department has specified standards (policy) 5 past history of officers' performance (e.g., average) 7 tied in with traffic volume A tied in with accident frequency 2 my own experience/gut feeling T Grong Aug. 2 None Other ways/remarks

7. Did you inform your men of the standards you set?

Yes / No //

(If Yes, when did you inform them?)

\_\_\_\_ prior to this pilot test (standards were already in force) 1 at the beginning of this pilot test - part-way through the pilot test

Other time/remarks

(If No, why didn't you inform them?)

- 2 they already knew what I expected of them
- 2 this was only a trial period
- if they know the standard, that's all they'll do don't want any impression of a quota system don't wish to limit their own initiative

. Other reasons/remarks

· Not enough experience for this factor to set standard

-26-

-25-

8. Did you have any problems or difficulties in rating the performance of your men using the items on the reverse side of the form?

Yes / No // None 2

(If Yes, please describe these problems.)

/ instructions unclear

- 2 too many descriptors to consider
- Ī descriptors vague or not relevant
- too many scale values (difficult to decide) difficult to observe or infer
- some important descriptors missing
   scale values difficult to understand
- Other problems/remarks

β

16

9. Which of the following items on this form are not relevant to evaluating an officer's traffic work?

Not Relevant

342

- (Any item within each)
  - A. Exposure Measures
  - B. Quantity Measures
  - C. Rate Measures
  - D. Application of Performance Standards
  - E. Performance Rating

List specifications and reasons:

10. Have we left out any items that should be on this form? That is, is there some other information that a supervisor needs to evaluate an officer's performance of this activity?

=27=

Yes / No /6

(If Yes, what have we left out and why is it needed?)

11. Did the manual provide adequate instructions for using this form?

Yes 14 No 2

(If No, what was unclear?)

## B-8:Manages and Investigates Traffic Accidents

deals with the officer's activity in controlling/investigating accident scenes.

.

1. In evaluating the officer's traffic work, how important do you consider this activity to be? Would you say it is:

very important 12 somewhat important 5 not very important -

2. What specific things do you find out about an officer's performance when you use this evaluation form?

· Enforcement action resulting	from
accident (6)	
· Number of investigations (10	)
· Quality of investigations (2)	

3. As a supervisor, do you find this information is very useful, somewhat useful, or not very useful for evaluating the officer's performance?

very useful /3 somewhat useful 3 not very useful /

4. Were there any items on this form that you didn't understand or had problems interpreting?

Yes 2 No 14

(If Yes, which items, and what was the problem?)

-28-

5.	When you established the standards of performance for this form,	did
	you use the same standards for all of your men?	

Yes 5 No 7 None 1

(If No, why did you choose different standards for different officers?)

6 different requirements for different beats/duty tours / different expectations based on officer's experience 2. different expectations based on officer's capability

Other reasons/remarks

(If Yes, why did you use the same standards for all of your men?)

4 department policy/set by higher command levels

3 equal and fair for all

μ

í Z

2 all worked essentially the same beats/tours

3 needs are the same for all beats/tours

/ too complex/time consuming to tailor standards

Other reasons/remarks

ø	Invest	igati	ons	are a	ssign	ed, no	t selt -
			initi	ated.	<b>.</b>		
ø	Proced	UVE	Speci	ficall	y sta	ited b	by dept.
					/		7

6. How did you establish the standards?

4 department has specified standards (policy)
4 past history of officers' performance (e.g., average)
4 tied in with traffic volume
4 tied in with accident frequency
8 my own experience/gut feeling

Other ways/remarks

7. Did you inform your men of the standards you set?

Yes 2 No 10 None -

(If Yes, when did you inform them?)

2 prior to this pilot test (standards were already in force) 1 at the beginning of this pilot test part-way through the pilot test

Other time/remarks

(If No, why didn't you inform them?) 4 they already knew what I expected of them I this was only a trial period \_\_\_\_\_ if they know the standard, that's all they'll do don't want any impression of a quota system don't wish to limit their own initiative Other reasons/remarks\_\_\_\_ 8. Did you have any problems or difficulties in rating the performance of

your men using the items on the reverse side of the form?

Yes / No 15

(If Yes, please describe these problems.)

- instructions unclear

1 too many descriptors to consider

/ descriptors vague or not relevant

- 1 too many scale values (difficult to decide) \_/ difficult to observe or infer
- / some important descriptors missing

scale values difficult to understand

Other problems/remarks

Sec. 1

\_\_\_\_\_\_

9. Which of the following items on this form are not relevant to evaluating an officer's traffic work?

	m within each) Exposure Measures		_2	
в,	Quantity Measures		3	
C.	Rate Measures		5	
D.	Application of Performance Stan	dards	<u>_</u> 2	
E.	Performance Rating		1	1

- Time spent (B) not velevant • Exposure measure is not velevant
- 10. Have we left out any items that should be on this form? That is, is there some other information that a supervisor needs to evaluate an officer's performance of this activity?

Yes 3 No /3

B-18

(If Yes, what have we left out and why is it needed?) • Identification of accident severity • Injuries & amount of damage

11. Did the manual provide adequate instructions for using this form?

Yes 15 No 0

(If No, what was unclear?)\_

12. Of these 8 evaluation forms, which do you feel is the most important, and which do you feel is the least important?

Most Important All equal (3) Patrol + Enforcement (6) Least Important TD E(12) [ (factors 1-4) most important

13. Do you feel that any of these forms should be discarded from the evaluation system?

## Yes 10 No 6

(If Yes, which one(s) and why?)



14. Have we left out any aspects of Police Traffic Services from this system? That is, do you feel we need any new forms that apply to some items in an officer's performance that we have overlooked?

Yes 2 No 16

· (If Yes, what have we left out?) • Public safety educ			
· Public safety educ	ation.		
• Traffic angiheerin	e problems	(2-)	
	3 . (		

C. Overall Assessment

1. Overall, were you able to use this evaluation system to draw conclusions about the traffic performance of your men?

Yes 15 No 4

(If No, please tell us, just briefly, why not.)		
· No better than present system	4	
. This system "too quantitative"	sh	ould
allow for mote judgement(2)		

-32-

2. Did the system help you to identify any good points or problems in the performance of any of your men that you had not been completely aware of before?

Yes 9 No 8 Uncertain - 1

(If Yes, please tell us, just briefly, some of the things it helped you iden-tify.) • Better assessment of time allocation (4) • Made aware that time (patrolmen) was not spent as supervisor had assumed (6)

How would you compare this evaluation system with your regular evalu-3. ation procedures? Would you say that this (new) system is:

<u>S</u>much better <u>S</u>about the same <u>4</u> somewhat v orse <u>/</u> much worse

(If better, why is it better?)

- / Regular procedures are very bad, anything would be better 

   A
   Focuses on actual performance

   Based on objective information/avoids guesswork

   S
   Pinpoints strengths/weaknesses
- 6 Aids supervisor in allocating resources

Other reasons/remarks

B-19

• More detailed & comprehensive than present systems (2)

(If worse, why is it worse?)

- 5 Overemphasizes traffic

- Overeinfordsizes traine
   Too complex/confusing
   Too much like a quota
   Too time consuming/too much paperwork
   Ignores/overlooks important duties/information

Other reasons/remarks

· Detail required by this system is "too cumpersome"

-33-

If the choice were left up to you, would you continue to use this evalu-4. ation system?

Yes, as is O Yes, if modified slightly 12 No 8

(If Yes, would you use it instead of or in addition to your regular evaluation procedures?)

Instead of 4 In addition to 5

Have you informed any of your men about the outcome of the evaluations, 5. using this system?

Yes 2 No 16

(If Yes, what has been their reaction to their ratings?)

Essentially complete agreement/acceptance

- / General agreement/acceptance
- General disagreement Essentially complete disagreement

Other remarks · Reported results only informally

(If No, do you plan to inform them of their ratings on this system?)

Yes 4 No 7

Remarks

Hour(s)

6. On the average, about how long did it take you to complete the evaluation forms for any one officer?

Maximum = 2 hours Minutes\_\_\_\_\_Minlmum = 15 minutes Average = 54 minutes

Do you consider this to be too time consuming? • Wich data procressing should = 10 minutes Yes 8 No 11 • When completely understood should go faster (2)

-34-

### D. Activity Report

Remaining questions concern the Activity Report we used in the program.

1. Do you feel that any or all of your men had problems understanding how the Activity Report was to be filled out?

Yes, all/most 9 Yes, some/few 9 No, none 0 (If Yes, what parts of the form seemed to have problems?) (describe problems below)

1	D CC lie problems delong
6 All parts	• Difficult to sum times (2
5 Activity/Time	• Did not understand the
4 Contacts	instructions (3)
2 Spec. of enforcement	· Problem with definitions (4
Court-related	

2. Do you feel that the instructions on the back of the report were clear?

Yes 14 No 3

	(If No, plea	se poin	t out in	structions	that were	unclear.	)
0	Termino	logy	not	clear	(2)	1.1	
ø	Instruct	LIANC	Mat.	dear			

3. How did you instruct your men in the use and purpose of the Activity Report?

-35-

(Check all that apply.)

# Type of Instruction

- 16 Conducted a briefing/class 9 Told them to read back of form Gave manual to them to read 4 Gave them copy of illustrative
- example
- Other, please describe
- a new PTS evaluation system for eight weeks 6 Collecting data, in order for supervisor to complete evaluation 3 Trying out new type activity report 3 Want to get an idea of our traf-

15 Participating in a pilot test of

Purpose

- fic service performance / Department wants it. Other • Test only, ratings net put in records (4)

4. Did your men mention any complaints about the form?

Yes 17 No /

(If Yes, please describe any complaints about the form?)

// Too time consuming <u>10</u> Redundant with other paperwork
<u>3</u> Confusing/complex Badly designed 10 Difficult to keep track of time/contacts/etc.

Other complaints/remarks · Confusion at the beginning(2) • Men did not like additional paperwork (2)

- 5. How would you modify the Activity Report to make it more useful? • Smaller format - fit clipboard (5
- " Need a "totals" column
- · Add oral warnings • Distinguish "hazardous"/"on hazardous" (2) • Permit word changes for each department (3) · Add space for "unusual occurrence's
- 6. Do you feel that this Activity Report can be used effectively to keep you informed of the weekly traffic work of your men?

(If No, why not?)

- 2 Doesn't reflect quality of work

- Beasy to falsify Activity Report
   Information is badly/confusingly organized
   I get a much better picture through my own observation
- 3 Takes too much time to review 2 Report is difficult to interpret

### Other reasons/remarks . Should have a computer · Too much paper work detracts from performance · Useful, but should be modified to agree with present reports

-36-

β

20

•	Did you review the Activity Reports you received?
	<ul> <li>8 Yes, always</li> <li>4 Yes, usually</li> <li>1 Occasionally</li> <li>2 Seldom or never</li> <li>Only to make sure they were there</li> </ul>
	Remarks · Reviewed only in a cursory way (2)
•	While the program was underway, did you ever have occasion to notice any good points or problems in the performance of your men because of things you saw in their Activity Reports?
	Yes 10 No 8
	(If Yes, please describe the good points or problems you saw.)
	1       Allocation of time (types of activities)       Good Points       Problems         1       Number of contacts       4       1         -       Number of enforcement actions       4       1         -       Types of enforcement actions       4       1         -       Court-related       -       -
	Other observations/remarks
•	When you were working with the evaluation forms, did you find that you needed to refer back to the Activity Reports?
	Yes_//_ No_6
	(If Yes, would you describe why?)

B-21

- E. Conclusion
- 1. Did you find that using this system caused you to observe your men more closely, or pay more attention to their reports, or change your normal procedures in any way?

Yes\_8\_ No\_11\_

(If Yes, how did it affect your procedures?)

1	Rode with men more frequently							
6	Reviewed their paperwork more closely							
2	2 Discussion/counselling sessions were more frequent Required to give more explicit assignments to men							
7	/ Supervision took up more of my time							
	Spent more time observing men in court							
يتكعبه ا								
Oth	er effects/remarks This system would require							
	closer observation							
- T	his system would force the supervisor to							
	spend more time in observation (2)							
· Con	nut this evaluation system? <u>cept is good, but may lead officer to "pad</u> <u>his report</u> <u>stem is too "numbers" oriented</u>							
	tem is too "complex" (3)							
0.50	stem Is not Practical							
	modified to each department it would be							
	used (2)							
	<u> </u>							
	and the second							

3. Based upon the current evaluation of your officer's performance, how would you rank them?

**1**0

-38-

É.

Ϋ́.

# APPENDIX C

# PTS Personnel Performance Evaluation System Forms

The system is made up of fourteen forms and two manuals. One manual is for management and implementation of the systems, the other is a supervisor's guide to the use of the system. The forms are included here to illustrate the system as published following its revision based on the Pilot Test. The forms are briefly described below:

> The first three forms relate to the collection of data from the patrolman concerning allocation of time, nature and frequency of PTS activities and the time spent in various PTS activities. The forms are:

- Daily Police Traffic Services Activity Report

Weekly Police Traffic Services Report:

Both of the above are completed by the patrolman.

A Summary Worksheet:

Used by the supervisor (or the data processing personnel) to compile an individual officers activity reports from the period of evaluation.

The next two forms are summaries of the data for the period for one officer.

Traffic Activity Summary

This form provides the means for recording all of the times and frequencies from the summary worksheet.

- Traffic Activity Measures:

This form provides the means for recording the measures of PTS for a given officer over the evaluation period. The manual contains complete instructions for computing these measures. The final nine forms are the evaluation forms themselves, one for each of the eight factors and one to summarize all eight into a PTS Performance Summary. Each factor form includes the following:

A definition of the factor to be evaluated

A "performance" area in which the collected measures are entered and where the standards of performance are recorded for comparison to each measure

An "analysis of performance" area which includes a complete, detailed description of all the activities the officer will perform in carrying out this particular PTS factor. Also, there is a systematic means for quantitative expression of how well the man performs each of the activities.

Finally each form includes a space for a narrative summary of the officer's performance

The Evaluation Summary Form simply provides for entering on one sheet the quantified measures of performance of each factor, an overall rating of PTS performance and again a space for narrative summary.

The forms and in fact the whole system are intended to be modified by each department to suit its own needs. Most importantly this requires each department and supervisor to establish standards of performance for two or more measures in each factor. (There are in all 40 measures, and thus standards, among the eight factors.) The modification can also be editorial to adapt the words and usage to the department's own practices. It is not expected that all departments would include all eight factors in each individual evaluation. A factor may not be relevant for a given department or one or more may not apply to a particular officer in a given evaluation period.

The following pages are reproductions of the fourteen forms.



### MAJOR ACTIONS TAKEN IN PATROL STOPS

	PATROL TIME	Arrests	Citations	Written Warnings	Verbal Warnings	No Actions
Moving Patrol						
Stationary Surveillance						
Traffic Road Checks						
Planned Selected Surveillance						

### MAJON ENFORCEMENT ACTION IN EACH ACCIDENT CASE

	ACCIDENT INVESTIGATION TIME	Hazardous Other N Violation Enforce				
Fatal Accidents						
Injury Accidents						
Property Damage Accidents						

	AR	Alcohol/Drug Related Traffic Offenses	
LIONS	R E S	Other Traffic Related Offenses	
CIFIC NT ACT	T Non-Traffic Offenses C Moving		
F SPE			
IBER O ENFOR	I T A T I	Equipment/ Regulatory Violations	
ED IN	O N S	Other Violations	
IN FIVI	W Movie W A Violat	Moving Violations	
SECTION FIVE: NUMBER OF SPECIFIC CHARGES FILED IN ENFORCEMENT ACTIONS	R R I N T I E G	Equipment/ Regulatory . Violations	
	IN II	Other Violations	

ACTIVITY TIME Number of Events Highway Service/ Assistance Assigned TDC As Needed TDC

Bond Forfeiture 007.9 SECTION SIX: DISPOSITION OF ENFORCEMENT ACTION (Violations Bureau) Convicted as Charged -CH-OF (In Court) Convicted Lesser Offense Not Guilty CON CHARGES N V D I H C T Nol-Pros Dismissed ø

58

ACTIVITY TIME



TOTAL DUTY TIME FOR THE DAY

DAILY POLICE TRAFFIC SERVICES ACTIVITY REPORT SHIELD NO. OFFICER NAME DATE: / / FOR SUPERVISOR'S USE ONLY PATROL AREA/BEAT REPORT RECEIVED / / DUTY SHIFT REVIEWED BY

TIME SPENT ON

SECTION THREE, TIME SPENT ON OTHER POLICE TRAFFIC SERVICES AND NUMBER OF EVENTS

### HOURS SPENT BY DAY

MAJOR ACTIONS TAKEN IN PATHOL STOPS



	A	Alcohol/Drug Related Traffic Offenses	
SNOLL	R E S	Other Traffic Related Offenses	
CIFIC NT AC	T S	Non-Trailic Ollerses	
DE SPE	C Moving I Violationa	Violationa	
ENFOR	1 T A T 1	Equipment/ Regulatory Violations	
	O N S	Other Violations	
NN FIV	W     Moving       W     A       Violations       R     Equipment/       Y     I       N     Equipment/       Y     I       N     Violations       E     G       Coherence     G		
SECTION FIVE: NUMBER OF SPECIFIC CHARGES FILED IN ENFORCEMENT ACTIONS			
	E G N S	Other Violations	



	MON	TUE	WED	THU	FRI	SAT	SUN	TOTL	Violation	Violation	Enforcement
Fatal Accidents											
Injury Accidents											
Property Damage Accidents											
	MON	TUE	WED	тни	FRI	SAT	SUN	TOTL	Number of Events		
	- La	1	1		1		<u>}</u>	<b></b>	······		
Highway Service/ Assistance											
Highway Service/ Assistance Assigned TDC											



WEEKLY POLICE TRAFFIC SERVICES ACTIVITY R	EPORT
OFFICER NAME SHIELD I	NO.
ACTIVITY PERIOD: ///////	FOR SUPERVISOR'S USE ONLY
PATROL AREA/BEAT DUTY SHIFT	REPORT RECEIVED /_/

MAJOR ENFORCEMENT ACTION IN EACH ACCIDENT CASE

No

Investigation

Continuing

Other

Hazardous

TION FOUN: I SPENT ON L'TRAFFIC DUTES CUTT DUTIES

100





Ϊŧ,




															, ,	
			·····			_ <sup>54</sup>	imuna	ry r Wee	erio be	a	- sta	irt'-		to		/
Tin	e Allocation (hrs.)	1	2	3	4	5	6	7	8	9	10	11	12	13	14	Totals
	Moving Patrol															
	Stationary Surveillance															
	Traffic Road Checks															
	Planned Selective Surveillance															
	Fatal Accidents										· · · ·					
	Injury Accidents							ľ								
	Property Damage Accidents															
	Highway Service/ Assistance															
•••••••••	Assigned TDC															
	As Needed TDC															
· · · ·	Other (non-traffic)															
oh:492 khomologi	Total Duty															
	zification of preement Actions	<b>.</b>	<b>I</b>	1	4¥			<b>L</b>	<b>4</b>	<u></u>	lan a tan Ang	<b>L</b>	<b>L</b>	<b>I</b>		
A R	Alcohol/Drug Rela- ted Traffic Offenses						Ĩ									
R E S	Other Traffic Related Offenses															
T S	Non-Traffic Offenses															
C I T	Moving Violations															
CIHAHHONS	Equipment/Regula- tory Violations															
) N S	Other Violations															
W A	Moving Violations	•														
R R I N I I	Equipment/Regula- tory Violations															
LNGS	Other Violations															
Num	ber of Events	<b>Ang survey</b>					i ji		<b>8</b>							
	Highway Service/ Assistance Stops				Ι											
	Fatal Accident Investigations															
	Injury Accident Investigations															
	Property Damage Accident Investigation															

(Over)

'n,

								مترف سيتي	We	eks		مسندسم		<del>1 </del>	يستبتس	
Major Actions Taker in Patrol Stops	1	1	2	3	4	5	6	7	8	9	10	11	12	13	14	Totals
	M															
Arrests	s															
urrests	TRC															
	PSS															
	M												1			
Citations	S															
Citations	TRC					1.1				1						
	PSS															
	м															
Written Warnings	S															
	TRC															
	PSS							· ·								
	м				[											
Verbal Warnings	S															· · · · ·
verbal warnings	TRC			5							1					
	PSS															
	М												N.			
NY- A -tfan-	s												1			
No Actions	TRC											1				
	PSS													<u> </u>		
Total																

M = Moving Patrol; S = Stationary Patrol; PSS = Planned Selective Surveillance; TRC = Traffic Road Checks

Major Enforcement

Action Accidents	 			 	 	·		: 	
Hazardous Violation									
Other Violation				-					
No Enforcement			-	- - -					
Investigation Continuing									
Total									

Disposition of Enforce-

me	nt Action Charges	·	•	 · ·	·		. 14	1997 1997				
00Z>+	Bond Forfeiture (Violations Bureau)											
VHCH	Convicted as Charged (In Court)											
ZOHHOZ	Convicted Lesser Offense							a f				
Z Z200	Not Guilty											
NON NON	Nol-Pros											
I O N	Dismissed								[			



TRAFFIC	ACTIVITY	SUMMARY

Officer Name Shield No	Evaluation	n Period_	//-// Evaluation Date // Supervisor
1.0 TIME ALLOCATION			4.0 ENFORCEMENTS IN ACCIDENT INVESTIGATIONS
1.1 Total Duty Time	hre		4.1 Hazardous Violations
1.2 Total Traffic Patrol Time		hrs	4.2 Other Violations
1.2.1 Moving Patrol	hrs		4.3 No Enforcements
1.2.2 Stationary Surveillance	hrs		4.4 Investigations Continuing
1, 2, 3 Traffic Road Checks	hre		5.0 CHARGES FILED
1.2.4 Planned Selective Surveillance	hrs		5.1 Total Arrest Charges
1.3 Total Traffic Direction and Control (TDC) Tir	ne	hrs	5.1.1 Alcohol/Drug Traffic Arrests
1.3.1 Assigned TDC Time	hrs		5. 1.2 Other Traffic Related Arrests
1.3.2 As Needed TDC	hrs		5.1.3 Non-Traffic Related Arrests
1.4 Total Highway Service/Assistance Time		hrø	5.2 Total Citation Charges
1.5 Total Accident Investigation Time		hrs	5.2.1 Moving Violations Citations
1.5.1 Fatal Accident Investigation	hrs		5.2.2 Equipment/Regulatory Citations
1.5.2 Injury Accident Investigation	hrs	a a 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -	5.2.3 Other Citations
1.5.3 Property Damage Accident Investigation	hrs		5.3 Total Written Warning Charges
2.0 TRAFFIC STOPS			5.3.1 Moving Violation Warnings
2.1 Total Stops on Patrol			5.3.2 Equipment/Regulatory Warnings
2.1.1 Moving Patrol Stops			5.3.3 Other Written Warnings
2.1.2 Stationary Surveillance Stops	en en la Santa de La Santa Esta de la Santa		6.0 CHARGE DISPOSITIONS
2.1.3 Traffic Road Check Stops			6.1 Total Convictions
2. 1.4 Planned Selective Surveillance Stops	gala da da da da		6.1.1 Bond Forfeitures
2.2 Highway Service/Assistance Stops			6.1.2 Convictions as Charged, in Court
2.3 Total Accident Investigations	£	i di seconda di second Seconda di seconda di se	6. 1.3 Convictions on Lesser Offense
2.3.1 Fatal Accident Investigations			6.2 Total Non-Convictions
2.3.2 Injury Accident Investigations			6.2.1 Not Guilty, in Court
2.3.3 Property Damage Accident Investigations			6.2.2 Nolle Prosequi
3.0 MAJOR ACTIONS TAKEN IN PATROL STOPS			6.2.3 Dismissal
3.1 Arrests			6.3 Total Dispositions
3.2 Citations			
3,3 Written Warnings			
3,4 Verbal Warnings			이 것 같아요. 그는 것은 그는 것 같아요. 그는 것은 것이 가지 않는 것 같아요. 것이 같아요. 한 것이 같아요. ????????????????????????????????????
3.5 No Actions			

Officer	Name Eval	luation Period	start -	// Evaluation Date Supervisor	
ECTIO	NA. PATROL TIME DISTRIBUTION		SECTIO	ON F. PATROL ENFORCEMENT ACTIONS DISTRIBUT	IONS
A1	Percent on Moving Patrol%		F1	Percent Stops, Major Action Arrest	70
A2	Percent on Stationary Surveillance%	na serie de la composición de Recención de la composición de	F2	Percent Stops, Major Action Citation	%
A3	Percent on Traffic Road Checks %		F3	Percent Stops, Major Action Written Warning	%
A4	Percent on Planned Selective Surveillance%		F4	Percent Stops, Major Action Verbal Warning	%
ECTIO	N B. PATROL STOPS PER HOUR		F5	Percent Stops, No Enforcement Action	%
Bl	Stops Per Hour Total Patrol	/hr.	SECTIO	ON G. ENFORCEMENT ACTION CHARGE DISTRIBUTION	ONS
B2	Stops Per Hour Moving Patrol	/hr.	G1	Percent Arrests, Alcohol/Drug Traffic Violation	%
В3	Stops Per Hour Stationary Surveillance	/hr.	G2	Percent Arrests, Other Traffic Violation	%
<b>E4</b>	Stops Per Hour Road Checks	/hr.	G3	Percent Arrests, Non-Traffic Offense	%
B5	Stops Per Hour Planned Selective Surveillance	/hr.	G4	Percent Citations, Moving Violation	
ECTIO	N C. HIGHWAY SERVICE/ASSISTANCE STOPS		G5	Percent Citations, Equipment/Regulatory Violation	
C1	Service/Assistance Stops per Total Patrol Hour	/hr.	G6	Percent Citations, Other Violation	
C2	Service/Assistance Stop Per Moving Patrol Hour	/hr.	G7	Percent Written Warnings, Moving Violation	%
C3	Average Time Per Service/Assistance Stop	Min.	G8	Percent Written Warnings, Equip./Reg. Violation	%
			G9	Percent Written Warnings, Other Violation	%
~~~~~	N D. ACCIDENT INVESTIGATION		SECTIO	ON H. DISTRIBUTION OF CHARGE DISPOSITIONS	
DI	Average Time Per Investigation, Fatals	hrs	Hl	Percent Charges Convicted, as Written	70
D2	Average Time Per Investigation, Injuries	hrs	HZ	Percent Charges Convicted, Lesser Offense	70
D3	Average Time Per Investigation, Property	hrs	H3	Percent Charges, All Convictions	70
D4	Percent Investigations: Any Enforcement Action	%	H4	Percent Charges Court - Conviction, as Written	70
D5.	Percent Investigations: Hazardous Violation Enforce	ment%	H5	Percent Charges Court - Conviction, Lesser Offense	%
	N E. TDC TIME DISTRIBUTIONS		H6	Percent Charges All Court - Convictions	%
El	Percent Total TDC Time, Total Duty Time	%			
E2	Percent Assigned TDC Time, Total Duty Time	%			

%

TRAFFIC ACTIVITY MEASURES

Percent As Needed TDC Time, Total Duty Time

C--8

E3



Officer Name		Super	visor		
Shield No.	Evaluation Date/		Evaluation Period	<u>///</u> to	end
EVALUATIVE FACTOR 1:	Performs PatrolThis fa utilizes his patrol resource fully defined on Page 5. If the Supervisor's Manual t	ces in obse Refer to th	erving traffic to dete e Factor Rating For	ct traffic law violati	ons. (It is
	I, P	ERFORMA	NCE		
Measure	28	۰۰. م	Compar	lson to Standards	
Al Percent of time on mo	ving patrol %		 25	50 75	
A2 Percent of time on sta surveillance	tionary %		25	50 75	
A3 Percent of time on tra checks	ffic road 7%		25	 50 75	
4 Percent of time on pla selective surveillance	nned 🦾 %		25	50 75	111
Superior	II. ANALYSIS	S OF PER	Unacceptable FORMANCE		
umerical Ratings: 1 = out	observation; enforcement standing; 2 = better than a eds much improvement				ient; Numeric
		Analyses			Rating
vehicle/equipment; att	e and equipment: Shows p ends to maintenance requin ekeeping" to maintain vehi	rements; 1	uses approved comm	unication procedure	<sup>8</sup> ;
policy and directives and	ent planning requirements d traffic, environmental ar tly; properly interprets pla	nd situatio	nal considerations;	implements plans	
conditions; allocates p	vironment: Observes and roper attention to times, p propriate types of patrol in	laces and	conditions of high ac	cident/violation	
	NARRATIVE COMME	NTS ON I	HE REVERSE SIDE		



Offi	cer Name Supervisor
Shie	ld No Evaluation Date / / Evaluation Period / / to / /
EVA	LUATIVE FACTOR 2: <u>Makes Traffic Violation Stops</u> This factor allows the supervisor to evaluate the type of "traffic stops" an officer makes. (It is fully defined on Page 8. Refer to the Factor Rating Form Instructions on Page 49 in the Supervisor's Manual to complete this form.)
	I. PERFORMANCE
	Measures <u>Comparison to Standards</u>
BI	Stops per hour total patrol per hr
B2	Stops per hour moving patrol per hr.
B3	Stops per hour stationary per hr.
B4	Stops per hour road whecks per hr.
В5	Stops per hour planned per hr.
Over	all rating for patrol stops per hour:
	Superior Acceptable Unacceptable
	I. ANALYSIS OF PERFORMANCE
Data	Sources: Interview with patrolman; enforcement records; supervisor's observation; dispostion records; simulation/testing; citizen comments; activity reports; dispatcher's log
Num	erical Ratings: 1 = outstanding; 2 = better than expected; 3 = expected; 4 = needs some improvement; 5 = needs much improvement
	Analyses Rating
1.	<u>Recognizes traffic law violations:</u> Knows the behaviors and conditions specifically prohibited or required by statute; knows the elements of traffic offenses.
2.	<u>Remains alert for likely violations:</u> Knows violation accident patterns by locations and time of day for his patrol area and tour of duty; recognizes potentially hazardous vehicle conditions/ operations; concentrates attention in accordance with patterns and suspicious/unusual behaviors and conditions.
3.	Operates special-purpose equipment designed for violation detection: Applies correct operating procedures for special-purpose equipment; employs equipment properly relative to situational and environmental conditions and statutory/judicial requirements; properly interprets, records and preserves equipment data.
4.	<u>Conducts pursuit:</u> Bases decision to pursue on the nature of the violation, departmental policy, traffic safety considerations and other situational needs; applies correct pursuit driving techniques and procedures; acquires evidentiary and descriptive information during pursuit; conducts appropriate radio communication during pursuit; determines need for assistance.
5.	<u>Makes stop</u> : Establishes proper command position to initiate stop; selects appropriate stop location; effectively communicates stop command to suspect; properly positions vehicle at scene of stop.
6.	<u>Conducts traffic road check</u> : Knows proper procedures for conducting checks and vehicle inspections; selects appropriate locations for road checks; devotes appropriate time to each vehicle.



Officer Name		Supervisor
Shield No.	Evaluation Date	/ / Evaluation Period / / to / /
anna dha anna anna anna anna anna anna a		start end
EVALUATIVE FACTOR 3:	Evaluates Violation and Se	elects Appropriate Action This factor permits the supervisor t
	traffic stop investigator.	ccement actions resulting from the stop as well as his skills as : (It is fully defined beginning on Page 8. Refer to the Factor on Page 49 in the Supervisor's Manual to complete this form.)
	L PE	ERFORMANCE
Measure	3	Comparison of Standards
1 Percent stops, major	action arrest %	$\begin{array}{c} \begin{array}{c} \begin{array}{c} \end{array} \\ \end{array} \\ 0 \end{array} \\ \begin{array}{c} \end{array} \\ 25 \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ 50 \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} \\ \end{array} \\ \end{array} \\ \begin{array}{c} \end{array} \\ \end{array} $
2 Percent stops, major	action citation %	
3 Percent stops, major warning	action written %	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$
4 Percent stops, major	action verbal	
warning	%	
5 Percent stops, no enfo action	prcement 🥠	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$
versil rating of distribution	- of onforcement actions.	
verall rating of distribution	a of emorcement actions:	
Superior	Acceptabl	le Unacceptable
lung the second s	L <del>ang mananang a</del>	Emergence Anter P
umerical Ratings: 1 = ou		records; citizen comments; dispatcher's log expected; 3 = expected; 4 = needs some improvement;
<b>5</b> = ne		Numerical
		Analyses Rating
proper concern for his		occupants in view throughout approach; shows self properly with respect to suspect and vehicle; vehicle as appropriate.
verifying suspect's iden and condition; properly	ntification; properly observ	ation from suspect; follows proper procedures in ves and evaluates suspect's appearance, behavior mal tests to evaluate driver's condition; main- out interview.
properly observes and	evaluates evidence of equip	a verifying vehicle ownership/registration; oment/regulatory violations when appropriate; and evidence of other offenses.
	l evidence that are relevant	ments of the offense; recognizes all facts, t and admissible; records and preserves all
knows and adheres to a		rants check; bases decision on facts of the case; nforcement action selection; demonstrates con-
storady, atoria Denig E		NTS ON THE REVERSE SIDE C-13

Ì

	_
	. 1
	. *
$\sum_{i=1}^{n}$	

Rater's Signature

Officer Name		St	pervisor			
				ter en		
Shield No.	Evaluation	Date/_/	Evaluation	Period	1 1 to	1 1 2
					start	end

EVALUATIVE FACTOR 4: <u>Issues Enforcement Action</u>--This factor allows the supervisor to evaluate the type of charges an officer issues and his skills in following procedures required to file those charges. (It is fully defined on Page 10. Refer to the Factor Rating Form Instructions on Page 49 in the Supervisor's Manual to complete this form.)

L PERFORMANCE

	Measures					Com	parison of S	Standa	rds		
G1	Percent arrests, alcohol/drug traffic violation	70		11	25	1 1	50	TT	75	1 1	] 100
G2	Percent arrests, other traffic violation	%	<u> </u>		25	<b>1</b>		1 1	75	<del>- 1 - 1</del>	100
G3	Percent arrests, non-traffic offense	%	0,		25	r r		<del></del>	75	- <b>F</b> -T	100
G4	Percent citaticas, moving violation			11	25	11	50	$\mathbf{T}\mathbf{T}$	75	<del></del>	100
G5	Percent citations, equipment/ regulatory violation	<b>7</b> %	}	<del></del>	25	<del>, , ,</del>	· · 50 ·	<del></del>	75	<u> </u>	 100
G6	Percent citations, other violation	%	6	1 1	25	<del>г т</del>	50		75	1 1	100
G7	Percent written warnings, moving violation	70	1	-1-1	25		· · 50 ·	<del>T T</del>	75	<del></del>	 100
G8	Percent written warnings, equipment/regulatory violation	76	5-	<del>,</del> ,,	25	<del>1 1 -</del>		• •	75	TT	 100
G9	Percent written warnings, other violation	%	<u> </u>	<del>- 1 - 1</del>	25	<del>r i</del>	· · <u>·</u> · ·	1 1	-1 7 <u>5</u> 1	TT	 100
Over	all rating of distribution of charges: Superior	Acceptable				Un	acceptable				

II. ANALYSIS OF PERFORMANCE

Data Sources: Dispatcher's log; enforcement records; activity reports; supervisor's observation; records personnel comments; citizen comments; file checks

<u>Numerical Ratings:</u> 1 = outstanding; 2 = better than expected; 3 = expected; 4 = needs some improvement; 5 = needs much improvement

#### Analyses

Numerical Rating

- 1. <u>Informs suspect of enforcement action</u>: Notifies suspect in accordance with statutory and judicial requirements; avoids debating charges with suspect; maintains control throughout the enforcement process; determines need for assistance in implementing enforcement action.
- 2. <u>Issues citations and warnings:</u> Properly completes forms; provides appropriate copies to suspect; explains suspect's obligations/options.
- 3. <u>Makes physical arrest</u>: Uses minimum required force; applies appropriate restraint to suspect; notifies dispatcher; collects and preserves physical evidence.
- 4. <u>Terminates activity at scene--non-arrests</u>: Returns documents to suspect; assists suspect's return to traffic flow; notifies dispatcher and resumes patrol.
- <u>Transmits enforcement records/material</u>: Provides a copy of citations, warnings, arrest records to appropriate personnel/departments; preserves chain of possession in transmitting evidence; compiles complete and accurate notes for subsequent adjudication.



Rater's Signature

Officer Name		Superv	isor			
Shield No I	Evaluation Date	<u> </u>	Evaluation Per	iod /start	/ to	/ / end
an offi (It is t	es and Investigates cer's performance of fully defined on Page Supervisor's Manua	of activities 12. Refer	required to cont to the Factor Ra	rol and investi	igate traffi	c accidents.
	I. Pl	ERFORMAI	ICE			an a
Measures		<ul> <li>A second s</li></ul>	Comp	arison of Stand	lards	
D1 Average time per investigation fatals	on, hrs	<b>}−₁−</b>			1 1 1 1	<del></del>
D2 Average time per investigation injuries	on, hrs	<u>⊢</u>		<del></del>	1 1 1 1	<del>- 1 - 1 - 1</del>
D3 Average time per investigation property damage	on, hrs	<b> </b>	· · · · · · · ·	<del></del>	<u>,,,,</u>	<del></del> -
D4 Percent investigations: any enforcement action	96	 0	25	<del></del>	75	
D5 Percent investigations: hazar violation enforcement	dous	0	25	1 1 1 1 50	1 1 75	- I I I I I I I I I I I I I I I I I I I
Overall rating of accident managem	nent/investigation st	ops:		and a start of the second s Second second s		
Superior	Acceptabl	e	Una Una	cceptable		
	II. ANALYSIS	OF PERF	ORMANCE			
Data Sources: Supervisor's observ citizen comments	vation; accident repo	rts; enforc	ement records; d	lispatcher's log	g; activity	reports;
	g; 2 = better than e ch improvement	xpected; 3	= expected; 4 =	needs some i	mprovemer	
	e da serie a constant Altra e de la constant	Analyses				Numerical Rating

<u>Properly proceeds to accident scene</u>: Selects best route; attempts to minimize travel time without creating unacceptable risks; attempts to acquire as much information as possible while en route to formulate appropriate scene management plans; properly positions patrol vehicle at scene.

2.

- Determines and initiates on-scene management requirements: Correctly identifies most urgent emergency needs; identifies and calls for appropriate special assistance; conducts first aid when necessary; implements proper procedures for traffic and bystander control; properly positions warning devices to protect scene and divert traffic safely; follows correct procedures for control/removal of vehicles and debris commensurate with investigative requirements and traffic/environmental considerations.
- 3. <u>Conducts investigation</u>: Correctly determines need for and scope of investigation in accordance with policies and directives; identifies and collects statements from drivers and other witnesses; initiates hit and run procedures when applicable; follows correct procedures in collecting and preserving physical evidence and measurements; takes appropriate enforcement actions.
- 4. <u>Concludes on-scene management and investigation</u>: Ensures that all appropriate actions have been taken; assists motorists in returning to traffic flow when appropriate; removes or repositions warning devices as appropriate; notifies dispatcher of termination of activities; prepares complete and accurate investigation and activity reports, and transmits reports to appropriate personnel/ departments.

#### NARRATIVE COMMENTS ON THE REVERSE SIDE

١.

,"我想到你们的,我们不是我们的,我们就是你的,你们就是你们的,我们就是你们的?""你们,我们们不是我们的?""你们,我们就是你们的,我们们不是你们的,我们就不是 我们们我们就是我们就是你们的,我们们就是你们的,我们就是你们的,我们就是你们的,我们们就是你们的,你们们就是你们的?""你们,我们们就是你们的,你们们就是你们的,
Marine for the second second second states and the second second second second second second second second sec All second se
가장 방법 가장 같은 것이 있는 것이 같은 것은 것이 있는 것이다. 같은 것이 같은 것은 것 같은 것이 있는 것이 같은 것이 있는 것이 있는 것이 같은 것이 같은 것이 같은 것이 있는 것이 같은 것이 같은 것이 있는 것이 있는 것이 같은 것이 있는 것이 있는 것이 있는
그 사람은 김 씨가 같은 것 같은

Officer Name		Super	rvisor			
Shield No.	Evaluation Date	1 1	Evaluation Per	iod / /	to/	/
su ful	epares and Presents : pervisor to evaluate the ly defined on Page 13. pervisor's Manual to o I.	he ultimate o Refer to th	utcome of an offic le Factor Rating F : form.)	er's enforcem	ent actions. (I	tis
Measures			Comp	arison of Stand	lards	
H1 Percent charges convict as written	ed %	<del>} ,</del>	1 1 25 1 1	1 56 1 1	1 1 75 1 1	
12 Percent charges convict lesser offense	ed, %		25	50	75	
13 Percent charges, all convictions	7%	6	25	50	75	<del></del>
14 Percent charges court - convictions, as written	<b>%</b>	6	25	50	75	
5 Percent charges court - conviction, lesser offens	se %	<u> </u> −−	25	<del>1   1   1</del> 50	75	
6 Percent charges all courses on victions	rt- 🥠	) 0	25	50	75	1 10
Overall rating of convictions:				•		
Superior	Accept	•		cceptable		
Data Sources: Supervisor's ob	II. ANALY	SIS OF PER		tions and case	file: prosecut	)r <sup>1</sup> s
	t liaison officer's con					
	anding; 2 = better the much improvement	an expected;	3 = expected; 4 =	needs some		
		Analyses				nerical ating
Prepares evidence and t appropriate to violation;						
Prepares for court appears on time.	arance: Reviews note	s and case fi	le; as required, r	neets with pro	secutor;	
<u>Maintains appropriate de</u> disturbing mannerisms;				diction; avoid	s nervous/	
Follows correct procedu argumentative answers; politely insists on being appropriate.	remains alert for atte	empts by defe	ense counsel to dis	credit testime		
n an the state of						

¢	
사람이 있는 것은	

	Evaluation Date	11.1	Evaluation Pariod	1 1	ini
Shield No.			Evaluation Period	start to	end
				_0	
EVALUATIVE FACTOR 7:	an officer's performance persons in the traffic en	e of activition vironment.	stanceThis factor aids es intended to assist the (It is fully defined on Pa 9 in the Supervisor's Ma	safety of motorist age 14. Refer to t	s and othe the Factor
	<b>I.</b>	PERFORMA	NCE		
Measure	<b>€8</b>		Comparison	of Standards	
C1 Service/assistance st per total patrol hour	ops per hr.	H	<u></u>	<u> </u>	<del></del>
C2 Service/assistance st per moving patrol hou		⊢	<u> </u>	<u> </u>	1 1 1 1
C3 Average time per ser assistance stop	vice/ minutes		<u> </u>	<u> </u>	111
Overall rating of highway s	ervice and assistance:				
Superior	Accept				
		able	Unaccepta	.ble	
				ble	
			Unaccepta	ble	
	II. ANALY s observation; activity re	(SIS OF PER	FORMANCE	s log; enforcemen	e a substantin Anna an Anna Anna
Numerical Ratings: 1 = ou	II. ANALY	(SIS OF PER	FORMANCE	s log; enforcemen	
Numerical Ratings: 1 = ou	II. ANALY s observation; activity re standing; 2 = better that	(SIS OF PER	FORMANCE	s log; enforcemen	
Numerical Ratings: 1 = ou 5 = ne 1. <u>Initiates highway serv</u> relative to other patro	II. ANALY s observation; activity re standing; 2 = better that	(SIS OF PER ports; citize an expected; <u>Analyses</u> Properly as correct proc	FORMANCE in comments; dispatcher 3 = expected; 4 = need sesses need for service/ edures in positioning pat	s log; enforcemen s some improvem assistance	ent; Numeric
Numerical Ratings: 1 = ou 5 = ne 1. <u>Initiates highway serv</u> relative to other patro at scene of contact; co 2. <u>Determines and imple</u> of the problem; provid	II. ANALY s observation; activity re atstanding; 2 = better that the seds much improvement <u>vice/assistance contact</u> : ol requirements; follows ommunicates appropriate ements type of assistance des or arranges for assis	SIS OF PER ports; citize in expected; <u>Analyses</u> Properly as correct proc information <u>/action requ</u>	FORMANCE in comments; dispatcher 3 = expected; 4 = need sesses need for service/ edures in positioning pat to dispatcher. <u>ired:</u> Evaluates nature a ordance with policy and	s log; enforcemen s some improvem assistance rol vehicle nd urgency lirectives;	ent; Numeric
Numerical Ratings: 1 = ou 5 = ne 1. <u>Initiates highway serv</u> relative to other patro at scene of contact; co 2. <u>Determines and imple</u> of the problem; provid conducts records chec	II. ANALY s observation; activity re standing; 2 = better that eds much improvement <u>vice/assistance contact:</u> ol requirements; follows ommunicates appropriate ements type of assistance	Analyses Properly as correct proc information /action requirements need	FORMANCE in comments; dispatcher 3 = expected; 4 = need sesses need for service/ edures in positioning pat to dispatcher. <u>ired:</u> Evaluates nature a ordance with policy and a for enforcement action	s log; enforcemen s some improvem assistance rol vehicle nd urgency lirectives; and/or	ent; Numeric
<ol> <li><u>Initiates highway serv</u> relative to other patro at scene of contact; conducts records cheer follow-up investigatio the incident.</li> <li><u>Terminates highway serv</u></li> </ol>	II. ANALY s observation; activity re atstanding; 2 = better that the seds much improvement <u>vice/assistance contact</u> : ol requirements; follows ommunicates appropriate ements type of assistance des or arranges for assis cks when appropriate; det	Analyses Properly as correct proc information <u>/action requ</u> tance in acc ermines nee rsonal and of t: Ensures flow when ap	FORMANCE in comments; dispatcher 3 = expected; 4 = need sesses need for service/ edures in positioning pat to dispatcher. <u>ired:</u> Evaluates nature a ordance with policy and o d for enforcement action ther safety consideration that all appropriate actic propriate; notifies dispat	s log; enforcemen s some improvem assistance rol vehicle nd urgency lirectives; and/or s throughout ons have been	ent; Numeric



.

.

P



C-23



C-24

Officer Name		Evaluati	on Date	1	1
Shield No.	Evaluation Period /	t	o/	1	
		tart	, ei	nd	

### PTS PERFORMANCE EVALUATION SUMMARY

FACTOR RATINGS: The ratings should be extracted from the overall rating section, for applicable Evaluative Factors.

				Ratings	
	Factors		Superior	Acceptable	Unacceptable
1.	Performs Patrol				
2.	Makes Traffic Violation Sto	рв			
3.	Evaluates Violation and Sel	ecta			
			لـــــا ۲ا	[]	
4.	Issues Enforcement Action				
F	Norman				
5.	Manages and Investigates T	raific Accidents		ليسم	
6.	Prepares and Presents Tra and Evidénce	ffic-Related Testimony			
7.	Provides Highway Service a	nd Assistance			
8.	Directs and Controls Traffi	<b>C</b>			
Ove	rall rating of PTS performant	e:			
	Superior	Acceptable	līnac	ceptable	
	Construction of the second sec	ter an annual second	have been a set of the		
Spec	cial considerations (include tin	me on PTS):			
Nari	ative summary:				
:			: 		
Actio	ons/Recommendations:				
			annen an		<mark>Andreas and a subsection of the subsection of</mark>
				an a	
Rate	r	Reviewer	Of	ficer	

