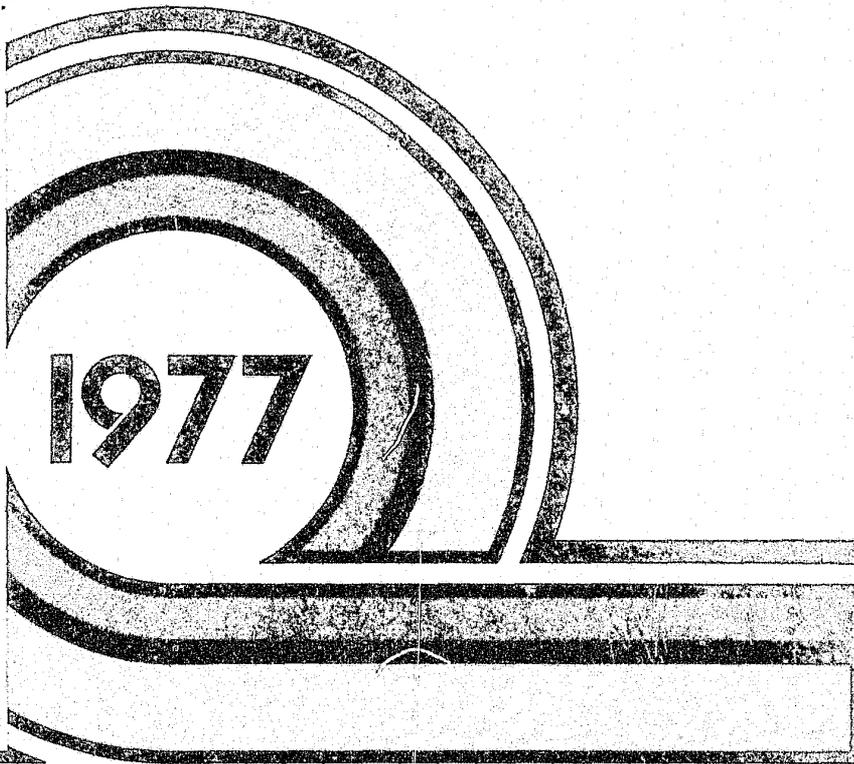


# ANNUAL REPORT

...PROGRAM DESCRIPTION AND  
STATISTICAL SUMMARY

49713  
37767



Health and Welfare Agency

State of California

DEPARTMENT OF THE  
**YOUTH AUTHORITY**

State of California

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GOVERNOR



Health and Welfare Agency

MARIO OBLEDO  
SECRETARY

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# foreword

NCJRS

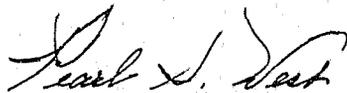
AUG 14 1978

ACQUISITIONS

In 1977, the Department of the Youth Authority was concerned with several significant developments and issues, including extensive case studies to meet the requirements of new case law and legislation, an acceleration of delinquency prevention initiatives and actions to provide for a ward population that has become more sophisticated and delinquency-oriented.

This annual report provides a narrative and statistical description of Youth Authority programs and trends during the year. The contents of this report include detailed statistics on populations and trends, descriptions of program activities and a profile of the young people committed to this Department.

The narrative section at the beginning of this report is necessarily brief. Requests for additional information are welcome. Please address your inquiry to the Information Officer, Department of the Youth Authority, 4241 Williamsborough Drive, Sacramento, California 95823.



**DIRECTOR, CALIFORNIA YOUTH AUTHORITY**

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## // section I

### ROLE OF THE YOUTH AUTHORITY

The year 1977 represented the first full year of Department of the Youth Authority administration under the leadership of Pearl S. West as Director. Mrs. West, who was appointed Director and Chairman of the Youth Authority Board by Governor Brown in October 1976, is the Department's fourth Director since its establishment in 1941.

During 1977, the Departmental reorganization designed to improve its overall administration and responsiveness to needs and problems was implemented. An Executive Team concept was put into effect, with the Director working closely with Deputy Directors representing each of the Department's administrative branches.

The reorganization also saw the separation of the institution and parole functions into separate branches, a change designed to reduce the span of control over functions which had become too complex and diversified for effective single administration. Under the team administrative approach, however, the Deputy Directors of both branches work closely together with other members of the Executive Team.

Early in 1977 the Department's headquarters was moved from 714 P Street, to 4241 Williamsborough Drive on the south side of Sacramento. A major accomplishment during 1977 was the adoption of a new mission and goals statement, designed to emphasize the services provided to assist in the rehabilitation of wards and thereby protect society, and to stress the importance of delinquency prevention as a vital need to turn back the tide of criminal behavior.

The statutory mandate to replace retributive punishment with individualized rehabilitative treatment, as provided by the Youth Authority Act of 1941, continued to be the basic legal guide for the Department in 1977. The concept of rehabilitation, however, has been brought into public and political question in the context of these two basic considerations: (1) There has been a growing realization that incarceration in a Youth Authority institution, or any penal facility for that matter, represents punishment. (2) There also has been increasing concern about whether rehabilitation can be effectively applied to the potentially dangerous and violent offenders who constitute a small percentage of the Department's ward population.

To deal with these considerations, the Department is seeking to have the Governor appoint a blue-ribbon commission of experts to study the applicability of the

Youth Authority Act to current conditions. The Department also has begun an analysis of especially sophisticated and potentially dangerous cases for possible transfer to the Department of Corrections, so that a safe and normal environment can be maintained for the vast majority of wards who are interested in improving themselves through the Department's programs. During the first two months of 1978, approximately 50 cases were reassigned to the Department of Corrections.

The year 1977 also was a significant one from the standpoint of new legislation and case law which placed specific limits on commitment times for certain offenses. These have included Senate Bill 42 (determinate sentencing), Assembly Bills 3121 and 476, and the *Olivas* Decision. A tremendous amount of staff work was needed to study thousands of case files to make certain that none were retained beyond the designated limits, or that Board hearings were held for those whose offenses permitted time enhancements.

Assembly Bill 3121 was significant in another area as it went into effect on January 1, 1977. By prohibiting the detention of status offenders in juvenile halls and correctional institutions, it encouraged community responsibility to establish innovative programs to prevent these young people from penetrating further into the criminal justice system.

The Department carries out its responsibilities through five operating Branches and the Youth Authority Board. In addition to Institutions and Camps and Parole Services, the remaining branches administer these services: Prevention and Community Corrections; Planning, Research, Evaluation and Development; and Management Services.

Several other functions are a part of the Director's office. Among them is a Human Relations/Affirmative Action section, which administers a comprehensive service delivery system to insure and increase the likelihood of fair and equitable treatment for all employees, job applicants and wards, regardless of sex, race, color, religion, national origin, disability, age, marital status or creed. Other functions which are part of the Director's office are Legislative Coordinator, Legal Counsel and Public Information.

#### THE YOUTH AUTHORITY BOARD

The Youth Authority Board was established with the formation of the Department in 1941. By statute,

it is responsible for granting parole, setting conditions of parole, determining violations and revocations of parole, returning persons to the court of commitment for redispotion by the court, and discharging wards from Youth Authority jurisdiction.

The Director, who is also Chairman of the Board, has delegated to the Board the responsibility for recommending wards to specific institution and parole programs. The Chairman is the administrative head of the Board. The Full Board en banc meets monthly to discuss and establish policy.

The eight Board members are appointed to terms of up to four years by the Governor with the concurrence of the Senate. The Members are assisted in making case decisions by ten Hearing Representatives. During 1977, the Board made approximately 40,000 case decisions.

Members of the Board at the end of 1977 were:

Pearl S. West, Chairman  
Ida E. Casillas  
David L. Chambers  
Maurine B. Crosby  
Leon S. Kaplan  
Paul A. Meaney  
James E. Stratten  
James J. Ware, Jr.

## // section 2

### *INSTITUTIONS AND CAMPS BRANCH*

Joint administration of institution and parole services in a single branch ended at the beginning of 1977. The branch which administers the Department's institutional services was renamed the Institutions and Camps Branch. Facilities administered by this branch include ten institutions and five separate conservation camps, which are operated in conjunction with the Division of Forestry.

The institutions include two principal reception center-clinics, the Northern Clinic in Sacramento and the Southern Clinic in Norwalk. In addition, a reception center for young women is a part of the Ventura School, near Camarillo, and the Youth Training School at Chino contains a reception center unit for adult court cases from Southern California.

The Ventura School is a coeducational institution. There also is a coeducational living unit at the Northern Reception Center-Clinic.

Other institutions, which have all-male ward populations, are the Youth Training School at Chino, the Fred C. Nelles School at Whittier, the El Paso de

During 1977, the Board established criteria for the serious offender hearings required by the Determinate Sentencing Act of 1976 (Senate Bill 42, and by Assembly Bill 476) which became operational in July 1977. These measures spell out the conditions for enhancing confinement time under certain conditions. These include if the offender was armed with a firearm, used a deadly weapon, inflicted great bodily harm during the commission of the offense, or committed a crime of extraordinary violence. After an intensive screening of wards, the Board conducted hearings which resulted in enhancements for approximately 50 cases.

The parole violation process was completely reviewed by the Board and new rules were approved which were designed to streamline the procedure and provide greater protection for due process rights of wards.

During the year, the Board also conducted a review of its appeals procedure, resulting in adoption of recommendations to strengthen this process.

Board policy has continually been reviewed by the Board to maintain the balance between the interests of wards and those of society.

### *THE YEAR'S TRENDS*

Robles School at Paso Robles, the Preston School at Ione and three institutions which are a part of the Northern California Youth Center near Stockton, the O. H. Close and Karl Holton Schools, and the DeWitt Nelson Training Center.

The five separate conservation camps are Washington Ridge near Nevada City, Pine Grove near Jackson, Mt. Bullion near Mariposa, Ben Lomond near Santa Cruz, and Oak Glen near Beaumont. There are two conservation camp units located within institutions, at DeWitt Nelson Training Center and El Paso de Robles School. The DeWitt Nelson unit was established in 1977, following a program reorganization at the training center, which previously had provided several weeks of basic training for young men assigned to all of the Department's conservation camps.

The camps provide work experience through vitally needed conservation projects in mountain and foothills areas, including firefighting during the summer and fall seasons. In 1977, wards spent approximately 100,000 man-hours fighting fires throughout the state, a record for a single year.

**Program Activities:** The Department's treatment and training approach is to design program services for wards on an individual case basis designated to meet their needs so they will have the best possible opportunity to return to the community as law-abiding and productive citizens. Programs offered include remedial and vocational education, a high school and college curriculum, job training, counseling and activities designed to provide special treatment, including drug abuse and medical-psychiatric.

Through 1977, the Department did not separate wards committed from juvenile and adult courts in its institutions. In early 1978, however, the Department worked to develop a plan to separate wards by court of commitment to meet the requirements of the U.S. Juvenile Justice and Delinquency Prevention Act for states which seek federal funding for locally operated delinquency prevention projects.

Recent legislation and court decisions which set limits on commitment times for specific offenses resulted in a major workload for Branch staff. In early 1977, more than 4,000 cases in institutions were reviewed in relation to Assembly Bill 3121 and Senate Bill 42, and extension of the Supreme Court's *Olivas* decision to adult felony cases. Later, 3,000 cases were reviewed in connection with Assembly Bill 476, which modified enhancement provisions of Senate Bill 42. (See Section on Youth Authority Board).

In late 1977, the *Aaron N.* decision, which required court consent for use of past records to determine confinement time for juvenile court cases, required the review of 800 more cases, a process which continued into early 1978.

Case Services staff appeared as expert witnesses in 202 fitness and disposition hearings during the year.

There was heavy emphasis during the year on plans for improvement of security, along with training staff in ways to deal with crisis situations before they become major incidents. Security planning became a matter of the highest priority as several serious incidents involving wards occurred in institutions during the year.

Installation of improved institutional security devices and assignment of personal alarm devices to staff was completed during 1977 and security committees were organized in all institutions. Security systems are scheduled for installation in all camps during 1978.

During the year, some 1,257 staff were trained in crisis intervention. A 40-hour training course designed to give staff skills and information to prevent the escalation of minor incidents has been lauded as one of the finest training programs ever given by the Department.

Several living unit projects, designed specifically for wards identified as potentially intractable, were under way during the year. The Violence Reduction Project at Preston, involving a 40-bed unit with 5-post staff coverage and 50-bed unit with 6-post coverage, began in 1976 and is due to be completed late in 1978,

after which the results will be evaluated. Other projects involving assaultive and intractable wards are under way at K and L Companies at Youth Training School, Cambria Cottage at El Paso de Robles School, Oak Lodge at Preston School and Sonora Lodge at Karl Holton School. In all of these units, intensive treatment is carried out by an augmented staff.

The Department also maintains 60 beds at Atascadero State Hospital and 20 beds at Patton State Hospital for disturbed wards who require state hospital services. Only adult court commitments may be placed in these facilities.

The Department has needed for some time to expand its services for wards with a background of neuro-psychiatric problems. During 1978, it is expected that state funding will be approved for full-fledged medical-psychiatric programs at Southern Reception Center-Clinic, Northern Reception Center-Clinic and at Preston School, accommodating a total of 115 wards.

Total bed space in Youth Authority institutions reflects the periodic rise and fall of ward populations. Early in 1977, eight institution living units were closed as populations declined late in 1976 and early in 1977. By January 1, 1978, three of the living units were reopened as populations began increasing again.

The Youth Authority's approach in providing for wards with a history of drug abuse emphasizes placement in treatment programs when they return to the community. However, two major programs were in operation in institutions—the Family Program at the Preston School and the Gnomy House substance abuse unit at Youth Training School.

Job development continued to receive strong emphasis. A training program sponsored by Rockwell International Corporation for wards at the Nelles School completed its seventh year of successful operation. In addition, there are work furlough programs at DeWitt Nelson Training Center and Youth Training School, and a program sponsored by the Operating Engineers Union to help Preston wards compete in examinations to enter the union training programs. At the beginning of 1978, a joint committee representing the Employment Development Department and the Youth Authority was exploring ways to improve job opportunities for wards.

During the year, the Department continued to stress the maintenance of safe and normal conditions in institutions. Use of the ward grievance procedure, which has been designated by the Law Enforcement Assistance Administration as an exemplary project, continued at a high level during 1977. In the first 11 months of the year, 5,715 grievances were filed by wards for independent and impartial review.

**Education Programs:** Education is a major part of the total treatment program and is designed to help wards return successfully to the community. Survival skills are an important component for wards who have had little experience with family life education, con-

sumer economics, legal aid, health education and employment skills.

A number of important education program activities were initiated during 1977.

For the first time, the Youth Authority became eligible in 1977 to receive Vocational Education funds from the U.S. Office of Education. The first year's activity will include a comprehensive needs assessment and evaluation of the relevancy of existing programs.

A Library Services Coordinator was appointed to upgrade library services in all institutions and camps. Funds for this position have been made available by the U.S. Library Services and Construction Act.

An innovative education program—Management of New Teaching Alternatives (MONTA)—had been established at the El Paso de Robles School. Under this program, an entire semester of work in a single course is completed in three weeks of intensive study. Results show that students are learning more and that disciplinary actions have been reduced by one-third.

The Department has been designated a Right To Read Academy by a federally funded project. All Northern California institutions and camps are providing tutorial services, using wards with advanced reading skills and volunteers from the community, for wards diagnosed as functionally illiterate.

College programs for wards who are ready to begin their higher education continued during the year. Approximately 400 wards attended community college classes either off-grounds or at the institutions.

### **PAROLE SERVICES BRANCH**

The Parole Services Branch began 1977 as a separate administrative entity, having previously been joined with institutions in a single branch. Despite the administrative separation of the two services, both branches worked closely together during the year to provide jointly planned services for wards as they moved from the institution to the community.

The Branch maintains four parole regions for administrative purposes, based in San Francisco, Sacramento, Glendale and Tustin. Somewhat less than 8,000 parolees throughout the state are served through 24 regular parole units and a number of special projects.

Before and during 1977, the Department's parole services were carefully scrutinized by the Department of Finance and the Legislative Analyst. In March 1977, the Department established a task force which reviewed parole services and recommended a new approach based on workload rather than numerical caseload—which has been at a ratio of 50 parolees for each case-carrying parole agent in the regular parole units.

**Program Activities:** The new approach, being implemented in 1978, emphasizes strengthened parole supervision, particularly during the first months after release to parole, considered the critical period in a

young offender's adjustment to the community. It is planned to implement the program by using existing branch resources, with the exception of grant funded programs and two special units, the *Social, Personal and Community Experience* (SPACE) project in Los Angeles, and *Park Centre* in San Diego. These have residential components where wards are received directly from institutions.

Similar services are provided by the *Tri-County Reentry Project*, which unlike SPACE and Park Centre, is supported by federal funds. The Tri-County project is centered in San Jose, with residential components in San Mateo and Monterey counties. It serves wards up to 90 days prior to their formal release from an institution, providing suitable training, job placement and preparation for living independently from the institution.

Two other major grant funded projects were among those operated by the Parole Services branch during 1977.

*The Gang Violence Reduction Project*, centered in the East Los Angeles "barrio", worked to bring various gangs in the community together in a forum to reduce violence and provide constructive projects.

*The Drug Abuse Services Program* places eligible parolees in residential drug treatment programs or out-patient counseling, helping them to receive medical services and assistance in preparing for vocational or academic goals.

In addition to the regular parole offices throughout the state, the Department during 1977 operated several special parole projects, including the San Francisco Project and five community parole centers.

*The San Francisco Project* consists of three different program components (Intake, Treatment and Case Management under a unified administration) to which parolees are assigned, based on an evaluation of their needs.

The five community parole centers are located in the midst of high-delinquency areas, four in Los Angeles County and one in Stockton. Agents in these centers work with smaller caseloads than in the regular parole units, providing intensive services for wards through contacts with their families, appropriate community agencies and by carrying out a variety of recreation and counseling programs.

Parole Services also stressed programs for job development and use of volunteers during 1977.

A new *Reentry Program* involving close cooperation between staff of the Youth Training School and the Riverside, La Mesa, San Bernardino and Esperanza parole units stresses the placement of parolees in the job market when they return to the community. The Youth Authority and Department of Forestry concluded an agreement during 1977 for 100 jobs for qualified parolees who will receive training to prepare them for civil service employment within the forestry system. The U.S. Department of Labor funded an experimental program with the Employment Develop-

ment Department for counselors to train Youth Authority staff and wards in improved job development and employment performance. In Oakland, a *JOBS* parole unit continued its job development program among public and private agencies on behalf of parolees in ghetto neighborhoods of the San Francisco Bay Area.

Two programs stressed use of volunteers. *Volunteers In Parole*, sponsored by barrister groups in San Diego, Los Angeles, Santa Clara and Sacramento counties, continued to provide attorney volunteers to work with parolees on a one-to-one basis. *The Citizens Initiative Project* recruited volunteers to work directly with 600 parolees in Sacramento, San Joaquin and Alameda counties.

**Parole Effectiveness:** A research study completed in 1977 showed that the proportion of wards who succeeded over a two-year period without a parole violation leading to revocation or discharge increased from 49 to 60 percent between 1968 and 1975. This improved success rate occurred during a time when the Department received an increasing proportion of commitments for serious crimes, including crimes of violence.

#### **PREVENTION AND COMMUNITY CORRECTIONS BRANCH**

The Prevention and Community Corrections Branch works with county probation and other governmental and private agencies and organizations concerned with corrections, juvenile law enforcement and delinquency prevention on the local level. During 1977, the branch was organized into three divisions—Standards and Local Assistance, Technical Assistance and Consultation, and Program Development.

A major effort began late in 1976 and continued in 1977 to work with all counties where detention policies have been strongly affected by the passage of Assembly Bill 3121, which prohibits secured detention of status offenders. Guidelines were developed for programs in such areas as non-secure detention, crisis resolution and sheltered care, counseling, educational services, and home supervision. Staff surveyed California counties to determine how the legislation was being implemented in the early stages, identifying issues, programs and implementation methodologies. The information was then shared with the Department, counties, and other interested groups.

By division, following are other major activities for 1977:

*Division of Standards and Local Assistance*, administered juvenile homes, ranches and camps subsidy programs located in 25 counties, involving 74 treatment programs with a capacity of 3,835. Each facility is inspected at least once a year. In 1976-77, counties spent over \$37,365,500 for their institutional programs. The investment of the State amounted to approximately \$3,389,110 for maintenance and operations subsidy.

Also inspected during the 12-month period were 45 juvenile halls operated by 40 counties and 67 jails that detain minors for more than 24 hours. Although the state does not provide a subsidy for either juvenile halls or jails, these facilities may not be used for the detention of minors if declared unfit for such use by the Youth Authority, unless they are restored to state standards within 60 days. The standards include space and staffing requirements.

In 1977, ten juvenile halls were disapproved for detention of minors. All subsequently were brought up to state standards and were cleared for use.

The division also administered and reviewed probation subsidy funds for 75 special supervision programs in 44 counties, providing services during 1977 to more than 7,480 adult and 6,805 juvenile probationers at a cost of approximately \$17 million. Funds provided to participating counties in return for reducing commitments must be used for intensive supervision in compliance with state standards. Since 1966, when the Probation Subsidy program first began, expected commitments to state institutions have been reduced by almost 43,000.

The division also oversees the funding of some of the administrative costs of delinquency prevention commissions—approximately \$33,000—and has conducted a total of 226 annual inspections to review standards in such areas as institutional construction, operation and maintenance of camps, ranches, schools, juvenile halls, jails and probation subsidy units.

Staff are continuing to monitor and provide technical assistance for the second year of funding for eight community-operated youth service bureaus, which share a \$548,000 grant.

*Divisions of Technical Assistance and Consultation, and Program Development* provide technical assistance and consultation to local agencies concerned with delinquency prevention, diversion and youth development, and conceive and design youth development projects. The staff includes law enforcement consultants who work with police departments and sheriffs' offices to develop delinquency prevention and diversion programs. Two of the consultants are members of law enforcement departments who work with the Youth Authority under contract.

The Department continued to support the Del Paso Heights Youth Development Project in Sacramento. During 1977 staff focused on strengthening the community board and local staff to prepare for the withdrawal of the Youth Authority and the assumption of local control and operation. The community board became a non-profit corporation, received third-year funding, and on July 1, 1977, assumed management of the program.

Staff also provide technical assistance and support to the Interdepartmental Council on Delinquency Prevention, a group headed by Mario Obledo, Secretary of the Health and Welfare Agency, and represent-

ing all departments in the Agency concerned with the problems of children and youth. Also represented are the Attorney General, Superintendent of Public Instruction and the Director of the Office of Criminal Justice Planning. Staff participation includes a review of funding for programs related to children and youth, developing recommendations for better utilization of the State Clearinghouse located in the Governor's Office of Planning and Research, and fulfillment of the requirements of Assembly Concurrent Resolution 156, which calls for an inventory and description of delinquency prevention funds available in the state.

Through a contract with the Office of Criminal Justice Planning, staff also have had a major role in implementing requirements of the Federal Juvenile Justice and Delinquency Prevention Act of 1974 and other juvenile programs. This has included vital staff activities for a state advisory group and working with local regional planning groups.

After 19 months, the ACTION Volunteer Project completed operation in July 1977. The program placed 73 volunteers statewide in 56 delinquency prevention and delinquency related sites throughout the state.

The Sugar Ray Youth Foundation, founded by Sugar Ray Robinson, received \$362,000 in fifth-year funding to carry out an intensive sports and school activity program for thousands of youngsters in the Los Angeles inner-city area.

Four delinquency prevention projects were funded by the Youth Authority through an annual \$200,000 appropriation from the Legislature. Those selected are: Constitutional Rights Foundation, Los Angeles, for a law-related youth education program; Pomona Valley Juvenile Diversion Project, Pomona, for a student intern training program; Long Beach Police Department for a diversion evaluation; and a cooperative grant with Foundation of CSUS and Sacramento Unified School District for a replication of the Philadelphia Cohort Study to trace delinquency and non-delinquency careers by studying school achievement scores and police contacts.

At the end of 1977, a task force was formed to reorganize the Prevention and Community Corrections Branch concentrating efforts on increased services to communities statewide. The reorganization took effect on January 1, 1978.

### **MANAGEMENT SERVICES BRANCH**

Continuing staff services for the entire Department are provided by the Management Services Branch, which includes these units: Accounting, Budget Services, Business Services, Data Processing, Facilities Planning, Financial Analysis, Food Services, Management Systems, Policy Documentation and Regulations, and Training.

Among programs carried out during the year:

—The Training Office participated in a depart-

mentwide training study. In December 1977, as a result of the study, a training division was created, responsible for developing an implementation plan for the recommendations of the study.

—Data Processing continued their work on the installation of the Offender Based Institutional Tracking System (See Section on Planning, Research, Evaluation and Development Branch.)

—Food and Nutrition Services developed consulting nutritionist services to help institutions and camps meet the requirements of the federally funded school breakfast and lunch programs.

—Management Systems Bureau completed a paperwork reproduction study, expected to result in savings of \$32,000 a year.

—Facilities Planning administered a \$1.7 million public works grant which was used to hire unemployed construction workers for a deferred maintenance program at all institutions and camps.

—Facilities Planning received a \$5.7 million Title I, Public Works Act of 1977 grant. This grant provides funding for approximately 85 construction projects for nine CYA institutions and five camps.

### **PLANNING, RESEARCH, EVALUATION AND DEVELOPMENT BRANCH**

Significant progress was made in establishing a departmental planning, budgeting and evaluation system that integrates these functions in an annual cycle. The third annual planning cycle culminated in the publication in December 1977, of the Annual Plan document, which identifies the short- and long-range plans of the Department. The program plans developed for the Annual Plan were used as a framework which identified eight major problems for formal program analysis—a system to identify and compare the costs and benefits of all alternatives for dealing with each major problem. Results of these analyses provide the basis for more rational management decisions as well as justification for proposed program changes.

Forecasting activities began on a partial basis in 1977. Trend information was developed on youth population and crime and on legal developments. Trends in prevention, diversion and community corrections were also identified. Five year projections were developed for institutional and parole populations and movement as well as for selected ward characteristics.

Additional progress was made in 1977 to implement the Department's Program Monitoring and Evaluation System (PMES). Eight new monitoring and evaluation plans were implemented including: DDMS, Pupil Personnel, and Remedial Education. Seven program plans were refined for PMES use including reentry planning, affirmative action, discrimination complaint, women's program, ward and staff relations accounting and personnel transactions.

Extensive work was accomplished in the pilot project for case management by objectives at YTS. Numerous other program plan refinements and monitoring and evaluation plans are at various stages of completion.

The Program and Resources Development Division increased its functions to include the monitoring of all the Department's externally funded programs. New grant programs were obtained in security renovations and institutional maintenance, improved library services to wards, gang violence reduction, residential reentry services to parolees, drug abuse services for parolees, research efforts to define job survival skills for parolees, improved citizen volunteer involvement in reentry services for parolees, tutoring remedial reading for wards, a study of the Department's needs and existing programs for separation of adult and juvenile court commitments, a study of the impact of implementation of AB 3121, computer-assisted education for wards and youth development services in the City of Compton.

Research Division activities included evaluative research and operation of the Department's management information system.

Evaluation of the Department's ward grievance procedure was completed, together with two other programs in the area of ward rights—the participatory management system at O. H. Close School and law libraries in institutions. Other studies completed during the year were the Community Centered Drug Program Evaluation and evaluation of seven selected probation subsidy programs. The Department com-

pleted its contract with the U. S. Office of Youth Development to develop standards and evaluation procedures for runaway youths (The Runaway Youth Project) throughout the United States.

A number of ongoing research projects continued during the year. These were the Preston Violence Reduction Project; the medical psychiatric treatment program at WINTU Lodge at the Northern Reception Center-Clinic; the Youth Training School Voluntary Program; the Gang Violence Reduction Project Evaluation in East Los Angeles; the California Youth Service Bureaus Evaluation; the Grant School District Delinquency Prevention Study by the Rosenberg Foundation, and the Job Survival Skills Project by the U. S. Office of Education. Data systems were continued on wards' academic achievement, medical/psychiatric programs, and violent offender programs.

Projects initiated during the year were the Bay Area Discharge Study, the Reduced Living Unit Size Evaluation, Assembly Bill 3121, Impact Evaluation, the Sacramento Cohort Study, the Long Beach Diversion Project, and the Evaluation of Drug Abuse Services for Parolees.

Work continued on the Offender Based Institutional Tracking System (OBITS), to be fully completed in 1978. This system will improve the Department's ability to make accurate population projections, and provide more rapid feedback of information to managers and board members so that better and more rapid decisions can be made. The system will provide for immediate projection of centralized data to terminals in all institutions and parole offices.

# Statistical Highlights

## **1. FIRST COMMITMENTS:**

First commitments to the Youth Authority for 1977 totaled 3,626 of which 95 percent were male and 5 percent were female. The 3,626 commitments in 1977 represent a 2 percent increase over the 3,559 commitments in 1976, and a 7 percent increase over the 3,404 commitments in 1975. The trend of first commitments to the Youth Authority over the past 11 years had been one of steadily decreasing numbers until the year 1972, and then steadily increasing numbers since that time.

## **2. AREA OF FIRST COMMITMENTS:**

Fifty-seven percent of all first commitments to the Youth Authority during 1977 were from the Southern California area, with 35 percent from Los Angeles County alone. The San Francisco Bay Area contributed 24 percent of all first commitments while the Sacramento Valley area contributed 6 percent and the San Joaquin Valley area 9 percent. Numerically, the counties with the largest number of commitments to the Youth Authority were Los Angeles, Santa Clara, San Diego, Alameda, San Francisco, Kern, San Bernardino, Sacramento and Riverside in that order.

## **3. COURT OF FIRST COMMITMENTS:**

Commitments to the Youth Authority can originate from the juvenile or the adult courts, and for 1977 the proportion of commitments was divided 56 percent from the juvenile courts and 44 percent from the adult courts. This was a major change from the proportions received in earlier years when three-fourths of all first commitments were from the juvenile courts. The reason for this is that the Probation Subsidy program has had its greatest effect in curtailing juvenile court commitments while having only limited impact in the adult court area.

## **4. AGE OF FIRST COMMITMENTS:**

The average age of first commitments to the Youth Authority during 1977 was 17.5 years, down slightly from 17.7 years in 1976. Since 1966, the age of juvenile court commitments has increased from an average of 15.5 years to 16.3 years, whereas the average age of criminal court commitments has remained at 19.0 years. So, the changing age of Youth Authority commitments is due solely to the increase in the age of wards committed from the juvenile courts.

## **5. FIRST COMMITMENT OFFENSES:**

The most common reason for commitment to the Youth Authority was for burglary followed closely by robbery. One-half of all new commitments to the Youth Authority were for these two offenses. Since 1966, the proportion of wards committed for violent type offenses (homicide, robbery, and assault) has increased from 15 percent to 41 percent. In contrast, narcotic and drug offenses and Welfare and Institutions Code offenses have decreased dramatically.

## **6. LENGTH OF STAY:**

The average length of stay in Youth Authority institutions increased from 10.2 months in 1970 to 12.7 months in 1975, and then dropped to 12.0 months in 1976. A further decline brought the length of stay to 10.9 months in 1977.

## **7. LONG TERM TRENDS:**

The population in Youth Authority institutions as of December 31, 1977 was approximately 4,100—down nearly one-third from the 5,900 in 1970. Youth Authority parole population has also been decreasing over this period. In 1970, it totaled almost 14,500, and now is down to 7,700 or almost one-half of what it was eight years ago.

# Profiles

## A California Youth Authority Male:

### *His Home Environment:*

1. Forty-three percent came from neighborhoods which were below average economically, 50 percent came from average neighborhoods, and 6 percent from above average neighborhoods.
2. Thirty-three percent lived in neighborhoods with a high level of delinquency, and 39 percent in moderately delinquent neighborhoods. Only 6 percent lived in neighborhoods considered non-delinquent.
3. A significant proportion (39 percent) came from homes where all or part of the family income came from public assistance.

### *His Family:*

1. Twenty-eight percent came from unbroken homes. One natural parent was present in an additional 60 percent of the homes.
2. Just one-half of the wards had at least one parent or one brother or sister who had a delinquent or criminal record.
3. Only two percent were married at the time of commitment, and 8 percent had children.

### *His Delinquent Behavior:*

1. Sixty-three percent had five or more delinquent contacts prior to commitment to the Youth Authority. Sixty-three percent had been previously committed to a local or state facility.
2. The major problem area for 43 percent was undesirable peer influences.

### *His Employment/Schooling:*

1. Of those in the labor force, 15 percent were employed full time while 69 percent were unemployed.
2. Sixteen percent were last enrolled in the ninth grade or below. Twenty-two percent had reached the twelfth grade or had graduated from High School.

## A California Youth Authority Female:

### *Her Home Environment:*

1. Forty-six percent came from neighborhoods which were below average economically, 46 percent came from average neighborhoods, and 7 percent from above average neighborhoods.
2. Thirty-two percent lived in neighborhoods with a high level of delinquency and 39 percent in moderately delinquent neighborhoods. Only 12 percent lived in neighborhoods considered non-delinquent.
3. A significant proportion (49 percent) came from homes where all or part of the family income came from public assistance.

### *Her Family:*

1. Nineteen percent came from unbroken homes. One natural parent was present in an additional 59 percent of the homes.
2. Over one-half of the wards had at least one parent or one brother or sister who had a delinquent or criminal record.
3. Three percent were married at the time of commitment and 22 percent had children.

### *Her Delinquent Behavior:*

1. Forty-seven percent had five or more delinquent contacts prior to commitment to the Youth Authority. Forty-four percent had been previously committed to a local or state facility.
2. The major problem area for 39 percent was undesirable peer influences.

### *Her Employment/Schooling:*

1. Of those in the labor force, 9 percent were employed full time while 85 percent were unemployed.
2. Twenty-eight percent were last enrolled in the ninth grade or below. Nineteen percent had reached the twelfth grade or had graduated from high school.

# Statistical Summary...

The preceding two pages contain highlights of this report's statistical information and profiles of the average Youth Authority male and female commitment. The following pages contain a detailed statistical summary of the department's activities for the calendar year 1977.

Many of the tables and charts contain data for a period covering 1966 through 1977. Other tables will only show data for the 1977 calendar year, or for 1970 through 1977. The long-term comparison from 1966

through 1977 was done for the purpose of showing the effect of probation subsidy legislation which was enacted in 1965 and became effective July 1, 1966. This legislation had a major effect upon commitments to the Department of the Youth Authority which will be evident in the tables that follow. For the most part, these tables will show a story of decreasing commitments to the Youth Authority up to the year 1972, decreasing institutional populations through that same year, and decreasing parole populations up to the present time.

## // section 3

### COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY

#### FIRST COMMITMENTS

Table 1 shows the number of commitments to the Youth Authority from 1966 through 1977 and the commitment rate per 100,000 youth population. The Youth population used in this instance was the 10 to 20 year age group. Both the table and the accompanying chart show the effect of the Probation Subsidy program on commitments to the Youth Authority. In 1966, there were 5,470 commitments for a rate of 148 per 100,000 youth population, and this dropped to a low of 2,728 commitments in 1972 for a rate of 65 per 100,000 youth population. Since 1972, commitments have increased and in 1977 totaled 3,626 for a rate of 86 per 100,000 youth population.

It is easy to see that juvenile court commitments felt the greatest impact of the subsidy legislation, with commitments in 1977 (2,013) being less than one-half of what they were in 1966 (4,130). Criminal court commitments, on the other hand, have actually increased over this period—from 1,340 in 1966 to 1,613 in 1977; however, the commitment rate per 100,000 youth population has not changed to any great degree. Another major impact of the subsidy legislation was

its effect upon female commitments. There were 887 females committed to the Youth Authority in 1966 as compared to only 169 in 1977. The commitment rate for females decreased from 48 per 100,000 youth population to 8 per 100,000 youth population.

#### REDUCTION IN COMMITMENTS

Table 2 shows the impact of the probation subsidy legislation in terms of how it affected commitments to the Youth Authority in those counties participating in the program. The formula for the earnings that counties can acquire through the subsidy program is contained in Section 1825 of the Welfare & Institutions code. Briefly, this section defines a "base commitment rate" for each county, which is calculated from the actual commitments during the base period of 1959-63. Commitments during subsequent years are compared to the "base rate" years with each county being reimbursed to the extent their commitments to state institutions (both adult and juvenile) are lower than "expected."

In order to show the effect of probation subsidy legislation on California only, the original "base rate" formula was split into two parts—one for the Youth

**Table 1**  
**FIRST COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY, 1966-1977**  
**BY SEX, COMMITTING COURT, AND RATE PER 100,000 YOUTH POPULATION**

| Year | Total             |                   | Juvenile court    |                   | Criminal court    |                   | Males             |                   |                   |                   |                   |                   | Females                      |                   |
|------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|------------------------------|-------------------|
|      | First commitments | Rate <sup>a</sup> | First commitments | Rate <sup>b</sup> | First commitments | Rate <sup>c</sup> | Total             |                   | Juvenile court    |                   | Criminal court    |                   | Juvenile and criminal courts |                   |
|      |                   |                   |                   |                   |                   |                   | First commitments | Rate <sup>a</sup> | First commitments | Rate <sup>b</sup> | First commitments | Rate <sup>c</sup> | First commitments            | Rate <sup>a</sup> |
| 1966 | 5,470             | 148.0             | 4,130             | 146.2             | 1,340             | 153.7             | 4,583             | 249.3             | 3,305             | 230.8             | 1,278             | 314.8             | 887                          | 47.7              |
| 1967 | 4,998             | 129.4             | 3,571             | 122.9             | 1,427             | 149.3             | 4,127             | 219.5             | 2,850             | 193.4             | 1,367             | 305.8             | 781                          | 40.2              |
| 1968 | 4,690             | 119.1             | 3,164             | 106.3             | 1,526             | 158.5             | 3,973             | 202.6             | 2,530             | 167.5             | 1,443             | 320.0             | 717                          | 36.2              |
| 1969 | 4,494             | 112.2             | 2,779             | 91.4              | 1,715             | 177.9             | 3,860             | 193.7             | 2,242             | 145.4             | 1,618             | 358.8             | 634                          | 31.5              |
| 1970 | 3,746             | 92.2              | 2,204             | 71.7              | 1,542             | 155.9             | 3,319             | 163.8             | 1,855             | 118.7             | 1,464             | 316.2             | 427                          | 21.0              |
| 1971 | 3,218             | 77.6              | 1,651             | 53.3              | 1,567             | 149.7             | 2,880             | 139.5             | 1,397             | 88.8              | 1,483             | 302.7             | 338                          | 16.2              |
| 1972 | 2,728             | 64.9              | 1,462             | 46.9              | 1,266             | 116.5             | 2,476             | 118.1             | 1,267             | 80.0              | 1,209             | 236.1             | 252                          | 12.0              |
| 1973 | 2,757             | 64.8              | 1,464             | 46.7              | 1,293             | 115.4             | 2,534             | 119.3             | 1,296             | 81.3              | 1,238             | 233.6             | 223                          | 10.5              |
| 1974 | 3,002             | 70.2              | 1,527             | 48.6              | 1,475             | 129.7             | 2,790             | 130.7             | 1,367             | 85.7              | 1,423             | 264.0             | 212                          | 9.9               |
| 1975 | 3,404             | 79.6              | 1,829             | 58.7              | 1,575             | 136.1             | 3,224             | 151.1             | 1,714             | 108.1             | 1,510             | 275.5             | 180                          | 8.4               |
| 1976 | 3,559             | 83.9              | 1,754             | 57.2              | 1,805             | 153.8             | 3,377             | 159.5             | 1,633             | 104.7             | 1,744             | 313.4             | 182                          | 8.6               |
| 1977 | 3,626             | 85.9              | 2,013             | 65.2              | 1,613             | 142.0             | 3,457             | 162.5             | 1,904             | 120.9             | 1,553             | 281.6             | 169                          | 8.1               |

<sup>a</sup> 10-20 year age group  
<sup>b</sup> 10-17 year age group  
<sup>c</sup> 18-20 year age group

Authority and the other for the Department of Corrections. Table 2 shows the expected commitments to the Youth Authority for each fiscal year from 1966-67 to 1976-77 and the commitments that were actually received during those years. The difference between

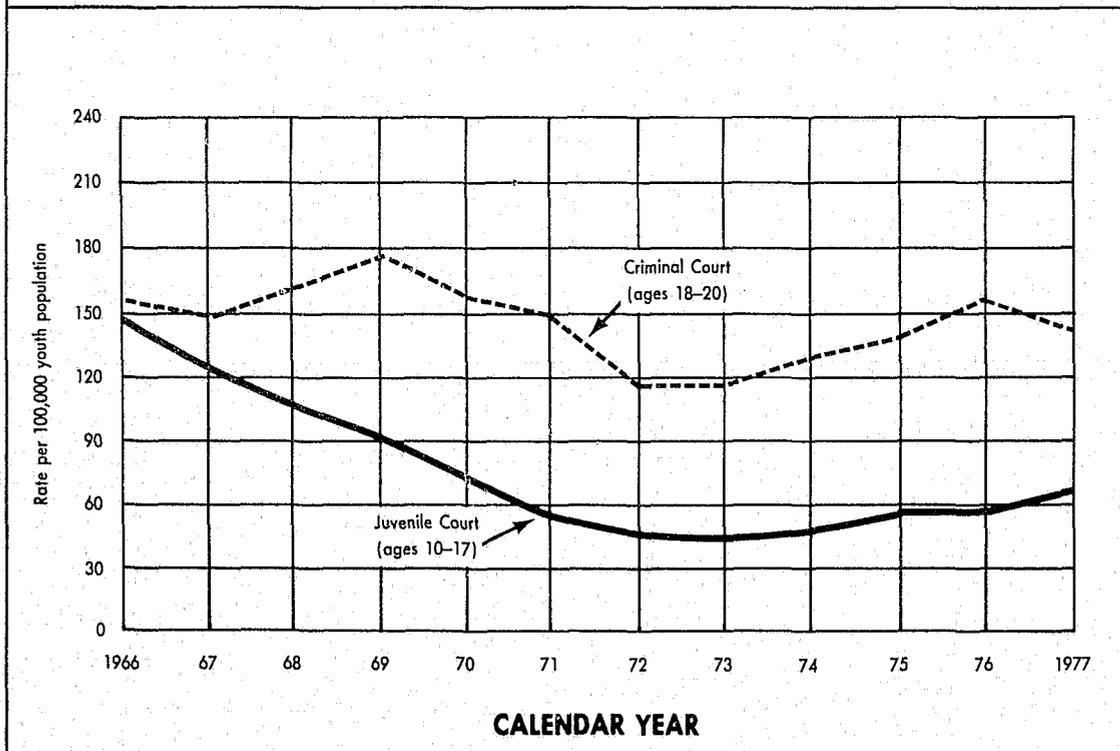
these two figures is the difference in commitments that could conceivably be attributed to the Probation Subsidy program.

The number of participating counties out of the total of 58 California counties started at 31, increased

## chart 1

### FIRST COMMITMENTS TO THE YOUTH AUTHORITY, 1966-1977

By Committing Court  
 (Shown as Rates per 100,000 Youth Population)



**Table 2**  
**REDUCTION IN COMMITMENTS TO THE CALIFORNIA YOUTH AUTHORITY, 1966-67 THROUGH 1976-77**  
**BY COUNTIES PARTICIPATING IN THE PROBATION SUBSIDY PROGRAM**

| Year    | Number of participating counties | Expected commitments <sup>a</sup> | Actual commitments | Commitment reduction number | Commitment reduction percent |
|---------|----------------------------------|-----------------------------------|--------------------|-----------------------------|------------------------------|
| 1966-67 | 31                               | 4,332                             | 3,872              | 460                         | 10.6                         |
| 1967-68 | 36                               | 4,793                             | 3,599              | 1,194                       | 24.9                         |
| 1968-69 | 41                               | 5,594                             | 4,162              | 1,432                       | 25.6                         |
| 1969-70 | 46                               | 5,884                             | 4,091              | 1,793                       | 30.5                         |
| 1970-71 | 44                               | 5,715                             | 3,173              | 2,542                       | 44.4                         |
| 1971-72 | 47                               | 5,978                             | 2,775              | 3,203                       | 53.5                         |
| 1972-73 | 47                               | 6,072                             | 2,641              | 3,431                       | 56.6                         |
| 1973-74 | 47                               | 6,133                             | 2,831              | 3,302                       | 54.0                         |
| 1974-75 | 47                               | 6,187                             | 2,952              | 3,235                       | 52.3                         |
| 1975-76 | 45                               | 6,180                             | 3,376              | 2,804                       | 45.5                         |
| 1976-77 | 44                               | 6,277                             | 3,379              | 2,898                       | 46.2                         |

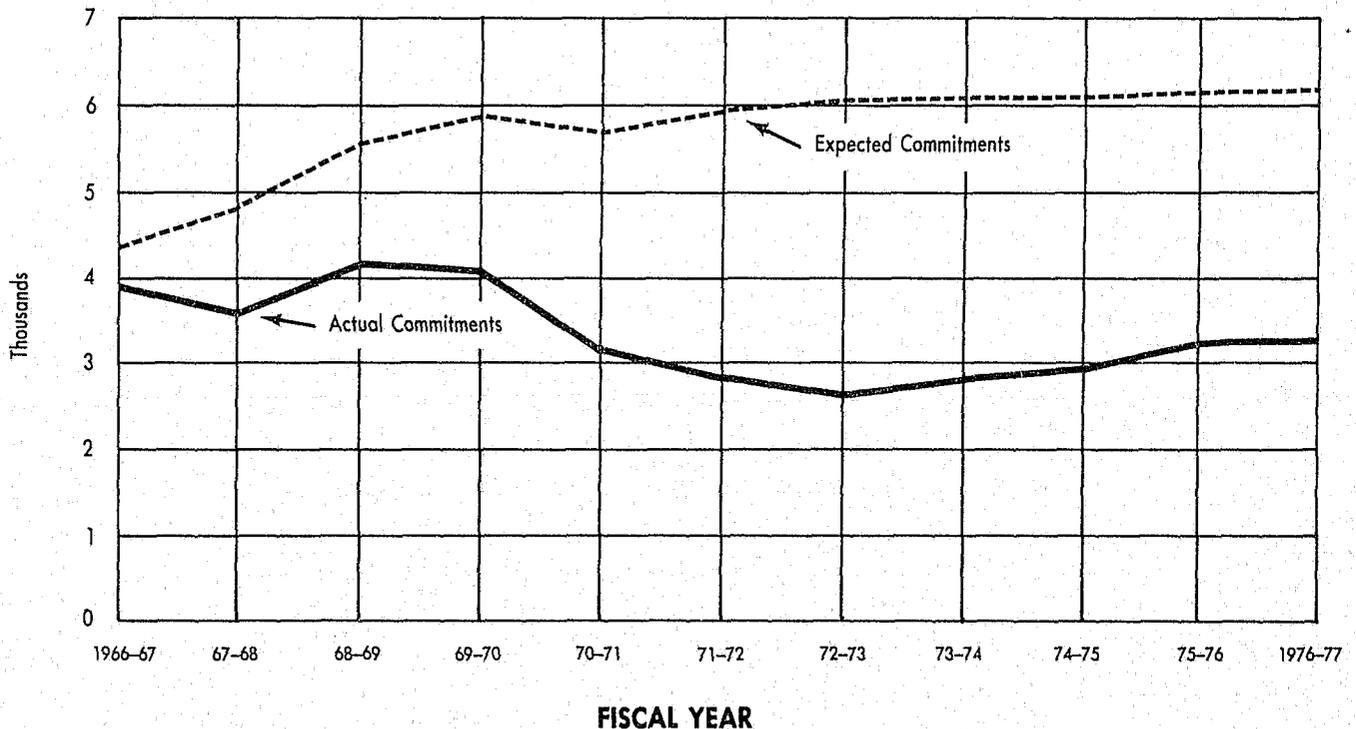
<sup>a</sup> Based on formula (See Section 1825 W & I Code) with modification to apply to CYA only.

to a high of 47 and has since dropped back to 44. During the fiscal year 1976-77, the number of commitments that would be expected to be sent to the Youth Authority based upon the original "base rate" in 1959-63 was 6,277. The actual number of commitments received from these participating counties was 3,379—a

commitment reduction number of 2,898. This calculates out to a commitment reduction of 46.2 percent. This reduction number earned the counties over 13 million dollars. This money was generally used for intensive supervision programs for county probationers.

## chart II

**REDUCTION IN COMMITMENTS TO THE YOUTH AUTHORITY,**  
**1966-67 THROUGH 1976-77**  
 By Counties Participating in the Probation Subsidy Program



**Table 3**  
**AREA AND COUNTY OF COMMITMENT OF FIRST COMMITMENTS PLACED**  
**UNDER YOUTH AUTHORITY CUSTODY, 1977**  
**BY SEX, COMMITTING COURT, AND RATE PER 100,000 YOUTH POPULATION**

| Area and county             | Youth population <sup>a</sup> |            | All first commitments |       |        | Juvenile court |       |        | Criminal court |       |        | Rate per 100,000 youth population <sup>b</sup> |                |                |
|-----------------------------|-------------------------------|------------|-----------------------|-------|--------|----------------|-------|--------|----------------|-------|--------|------------------------------------------------|----------------|----------------|
|                             | Ages 10-17                    | Ages 18-20 | Total                 | Male  | Female | Total          | Male  | Female | Total          | Male  | Female | Total                                          | Juvenile court | Criminal court |
| Total.....                  | 3,087,570                     | 1,135,970  | 3,626                 | 3,457 | 169    | 2,013          | 1,904 | 109    | 1,613          | 1,553 | 60     | 85.9                                           | 65.2           | 142.0          |
| Southern California.....    | 1,858,430                     | 681,080    | 2,079                 | 1,999 | 80     | 1,132          | 1,080 | 52     | 947            | 919   | 28     | 81.9                                           | 60.9           | 139.0          |
| Los Angeles.....            | 971,300                       | 344,770    | 1,251                 | 1,219 | 32     | 657            | 637   | 20     | 594            | 582   | 12     | 95.1                                           | 67.6           | 172.3          |
| Imperial.....               | 15,950                        | 4,540      | 24                    | 19    | 5      | 16             | 13    | 3      | 8              | 6     | 2      | 117.1                                          | 100.3          | 176.2          |
| Kern.....                   | 56,290                        | 19,560     | 134                   | 123   | 11     | 115            | 106   | 9      | 19             | 17    | 2      | 176.7                                          | 204.3          | 97.1           |
| Orange.....                 | 265,600                       | 98,690     | 86                    | 85    | 1      | 26             | 25    | 1      | 60             | 60    | -      | 23.6                                           | 9.8            | 60.8           |
| Riverside.....              | 80,430                        | 28,390     | 102                   | 98    | 4      | 64             | 62    | 2      | 38             | 36    | 2      | 93.7                                           | 79.6           | 133.8          |
| San Bernardino.....         | 112,790                       | 40,680     | 125                   | 118   | 7      | 44             | 42    | 2      | 81             | 76    | 5      | 81.4                                           | 39.0           | 199.1          |
| San Diego.....              | 220,890                       | 88,640     | 225                   | 212   | 13     | 138            | 128   | 10     | 87             | 84    | 3      | 72.7                                           | 62.5           | 98.1           |
| San Luis Obispo.....        | 15,210                        | 11,360     | 19                    | 19    | -      | 13             | 13    | -      | 6              | 6     | -      | 71.5                                           | 85.5           | 52.8           |
| Santa Barbara.....          | 59,070                        | 20,120     | 44                    | 41    | 3      | 28             | 26    | 2      | 16             | 15    | 1      | 74.3                                           | 71.7           | 79.5           |
| Ventura.....                | 80,880                        | 24,320     | 69                    | 65    | 4      | 31             | 28    | 3      | 38             | 37    | 1      | 65.6                                           | 38.3           | 156.2          |
| San Francisco Bay area..... | 681,150                       | 242,470    | 857                   | 808   | 49     | 467            | 437   | 30     | 390            | 371   | 19     | 92.8                                           | 68.6           | 160.8          |
| Alameda.....                | 146,080                       | 57,510     | 200                   | 190   | 10     | 112            | 105   | 7      | 88             | 85    | 3      | 98.2                                           | 76.7           | 153.0          |
| San Francisco.....          | 60,000                        | 26,660     | 183                   | 168   | 15     | 128            | 118   | 10     | 55             | 50    | 5      | 211.2                                          | 213.3          | 206.3          |
| Contra Costa.....           | 95,690                        | 30,730     | 73                    | 68    | 5      | 31             | 27    | 4      | 42             | 41    | 1      | 57.7                                           | 32.4           | 136.7          |
| Marin.....                  | 29,910                        | 8,830      | 11                    | 11    | -      | 6              | 6     | -      | 5              | 5     | -      | 28.4                                           | 20.1           | 56.6           |
| Napa.....                   | 12,990                        | 5,400      | 9                     | 7     | 2      | 4              | 3     | 1      | 5              | 4     | 1      | 48.9                                           | 30.8           | 92.6           |
| San Mateo.....              | 78,250                        | 23,800     | 61                    | 58    | 3      | 45             | 43    | 2      | 16             | 15    | 1      | 59.8                                           | 57.5           | 67.2           |
| Santa Clara.....            | 192,980                       | 67,400     | 269                   | 258   | 11     | 106            | 103   | 3      | 163            | 155   | 8      | 103.3                                          | 54.9           | 241.8          |
| Solano.....                 | 28,990                        | 9,850      | 22                    | 21    | 1      | 19             | 18    | 1      | 3              | 3     | -      | 56.6                                           | 65.5           | 30.5           |
| Sonoma.....                 | 36,250                        | 12,280     | 29                    | 27    | 2      | 16             | 14    | 2      | 13             | 13    | -      | 59.8                                           | 44.1           | 105.9          |
| Sacramento Valley.....      | 189,570                       | 78,660     | 218                   | 210   | 8      | 131            | 126   | 5      | 87             | 84    | 3      | 81.3                                           | 69.1           | 110.6          |
| Butte.....                  | 15,300                        | 9,620      | 13                    | 11    | 2      | 4              | 3     | 1      | 9              | 8     | 1      | 52.2                                           | 26.1           | 91.6           |
| Colusa.....                 | 1,880                         | 620        | 2                     | 2     | -      | 2              | 2     | -      | -              | -     | -      | -                                              | -              | -              |
| Glenn.....                  | 3,030                         | 1,000      | 6                     | 6     | -      | 3              | 3     | -      | 3              | 3     | -      | -                                              | -              | -              |
| Placer.....                 | 15,530                        | 5,090      | 11                    | 11    | -      | 6              | 6     | -      | 5              | 5     | -      | 53.3                                           | 38.6           | 98.2           |
| Sacramento.....             | 104,340                       | 40,360     | 121                   | 116   | 5      | 80             | 77    | 3      | 41             | 39    | 2      | 83.6                                           | 76.7           | 101.6          |
| Shasta.....                 | 14,630                        | 4,980      | 20                    | 20    | -      | 11             | 11    | -      | 9              | 9     | -      | 102.0                                          | 75.2           | 180.7          |
| Sutter.....                 | 7,910                         | 2,660      | 5                     | 5     | -      | 2              | 2     | -      | 3              | 3     | -      | 47.3                                           | 25.3           | 112.8          |
| Tehama.....                 | 5,460                         | 1,740      | 1                     | 1     | -      | -              | -     | -      | 1              | 1     | -      | -                                              | -              | -              |
| Yolo.....                   | 14,430                        | 10,120     | 13                    | 13    | -      | 3              | 3     | -      | 10             | 10    | -      | 53.0                                           | 20.8           | 98.8           |
| Yuba.....                   | 7,060                         | 2,470      | 26                    | 25    | 1      | 20             | 19    | 1      | 6              | 6     | -      | -                                              | -              | -              |
| San Joaquin Valley.....     | 229,790                       | 82,280     | 313                   | 294   | 19     | 190            | 176   | 14     | 123            | 118   | 5      | 100.3                                          | 82.7           | 149.5          |
| Fresno.....                 | 73,170                        | 27,820     | 89                    | 85    | 4      | 53             | 51    | 2      | 36             | 34    | 2      | 88.1                                           | 72.4           | 129.4          |
| Kings.....                  | 11,580                        | 3,630      | 20                    | 19    | 1      | 15             | 14    | 1      | 5              | 5     | -      | 131.5                                          | 129.5          | 137.7          |
| Madera.....                 | 7,780                         | 2,360      | 31                    | 27    | 4      | 12             | 9     | 3      | 19             | 18    | 1      | 305.7                                          | 154.2          | 805.1          |
| Merced.....                 | 19,410                        | 7,140      | 17                    | 17    | -      | 15             | 15    | -      | 2              | 2     | -      | 64.0                                           | 77.3           | 28.0           |
| San Joaquin.....            | 46,160                        | 17,060     | 45                    | 41    | 4      | 36             | 33    | 3      | 9              | 8     | 1      | 71.2                                           | 78.0           | 52.8           |
| Stanislaus.....             | 36,950                        | 12,550     | 70                    | 65    | 5      | 35             | 31    | 4      | 35             | 34    | 1      | 141.4                                          | 94.7           | 278.9          |
| Tulare.....                 | 34,740                        | 11,720     | 41                    | 40    | 1      | 24             | 23    | 1      | 17             | 17    | -      | 88.2                                           | 69.1           | 145.1          |
| 22 other counties.....      | 128,630                       | 51,480     | 159                   | 146   | 13     | 93             | 85    | 8      | 66             | 61    | 5      | 88.3                                           | 72.3           | 128.2          |
| Alpine.....                 | 110                           | 40         | -                     | -     | -      | -              | -     | -      | -              | -     | -      | -                                              | -              | -              |
| Amador.....                 | 1,870                         | 940        | 1                     | 1     | -      | 1              | 1     | -      | -              | -     | -      | -                                              | -              | -              |
| Calaveras.....              | 2,150                         | 680        | 5                     | 4     | 1      | 4              | 3     | 1      | 1              | 1     | -      | -                                              | -              | -              |
| Del Norte.....              | 2,300                         | 710        | 1                     | -     | 1      | 1              | -     | 1      | -              | -     | -      | -                                              | -              | -              |
| El Dorado.....              | 9,760                         | 3,650      | 7                     | 7     | -      | 4              | 4     | -      | 3              | 3     | -      | 52.2                                           | 41.0           | 82.2           |
| Humboldt.....               | 15,010                        | 7,530      | 13                    | 12    | 1      | 10             | 9     | 1      | 3              | 3     | -      | 57.7                                           | 66.6           | 39.8           |
| Inyo.....                   | 2,350                         | 830        | 4                     | 4     | -      | 3              | 3     | -      | 1              | 1     | -      | -                                              | -              | -              |
| Lake.....                   | 3,440                         | 960        | 5                     | 4     | 1      | 1              | 1     | -      | -              | 4     | 3      | 1                                              | -              | -              |
| Lassen.....                 | 2,510                         | 890        | -                     | -     | -      | -              | -     | -      | -              | -     | -      | -                                              | -              | -              |
| Mariposa.....               | 1,190                         | 570        | 1                     | 1     | -      | -              | -     | -      | 1              | 1     | -      | -                                              | -              | -              |
| Mendocino.....              | 8,920                         | 2,840      | 17                    | 16    | 1      | 11             | 10    | 1      | 6              | 6     | -      | 144.6                                          | 123.3          | 211.3          |
| Modoc.....                  | 1,060                         | 370        | 3                     | 3     | -      | 1              | 1     | -      | 2              | 2     | -      | -                                              | -              | -              |
| Mono.....                   | 840                           | 400        | -                     | -     | -      | -              | -     | -      | -              | -     | -      | -                                              | -              | -              |
| Monterey.....               | 35,410                        | 14,020     | 44                    | 41    | 3      | 26             | 23    | 3      | 18             | 18    | -      | 89.0                                           | 73.4           | 128.4          |
| Nevada.....                 | 5,190                         | 1,500      | 6                     | 6     | -      | 5              | 5     | -      | 1              | 1     | -      | -                                              | -              | -              |
| Plumas.....                 | 2,050                         | 620        | 2                     | 2     | -      | 2              | 2     | -      | -              | -     | -      | -                                              | -              | -              |
| San Benito.....             | 3,290                         | 1,130      | 3                     | 2     | 1      | 3              | 2     | 1      | -              | -     | -      | -                                              | -              | -              |
| Santa Cruz.....             | 20,370                        | 10,070     | 34                    | 30    | 4      | 11             | 11    | -      | 23             | 19    | 4      | 111.7                                          | 54.0           | 228.4          |
| Sierra.....                 | 350                           | 160        | 1                     | 1     | -      | 1              | 1     | -      | -              | -     | -      | -                                              | -              | -              |
| Siskiyou.....               | 5,160                         | 1,720      | 8                     | 8     | -      | 6              | 6     | -      | 2              | 2     | -      | -                                              | -              | -              |
| Trinity.....                | 1,450                         | 460        | -                     | -     | -      | -              | -     | -      | -              | -     | -      | -                                              | -              | -              |
| Tuolumne.....               | 3,850                         | 1,390      | 4                     | 4     | -      | 3              | 3     | -      | 1              | 1     | -      | -                                              | -              | -              |

<sup>a</sup> 1977 county populations were estimated from information provided by Department of Finance.

<sup>b</sup> Rates are based on age groups of 10-20 for total commitments; 10-17 for juvenile court commitments; and 18-20 for criminal court commitments. Rates are omitted for counties with less than 10,000 population in the 10-20 year age group.

**AREA AND COUNTY OF COMMITMENT**

Table 3 shows the number of wards committed to the Youth Authority by each individual county and the rate of commitment per county per 100,000 youth population. The county committing the largest number of wards to the Youth Authority was Los Angeles County with 1,251 which accounted for 35 percent of all commitments statewide. The Southern California area committed 57 percent of all commitments, while the San Francisco Bay Area committed 24 percent, the Sacramento Valley area 6 percent, and the San Joaquin Valley area 9 percent.

Numerically, the counties with the largest number of commitments were Los Angeles (1,251), Santa Clara (269), San Diego (225), Alameda (200), San Francisco (183), Kern (134), San Bernardino (125), Sacramento (121), and Riverside (102). Four counties did not commit any wards to the Youth Authority and these were Alpine, Lassen, Mono, and Trinity. The highest commitment rate per capita was 306 commitments per 100,000 youth population in Madera county. Other counties with high commitment rates were San Francisco (211), Kern (177), Mendocino (145), and Stanislaus (141).

**section 4**

**CHARACTERISTICS OF FIRST COMMITMENTS**

**COMMITTING COURT**

Commitments to the Youth Authority can originate from any court (juvenile, superior, municipal, or justice), and Table 4 shows the proportions of commitments by type of court. The two major court divisions are the juvenile and criminal, and the criminal courts are in turn divided into superior courts and lower courts. As is apparent from the table and from the accompanying chart, the proportion of commitments from the juvenile courts has been declining steadily through 1976 with a slight upswing occurring in 1977. In 1966, approximately 76 percent of all commitments were from the juvenile courts and this dropped to about 50 percent in the early 1970's and has since

increased to 56 percent. Although there has been a decline in the number of criminal court commitments to the Youth Authority in the past year, the total commitments are still above what they were in 1966.

**SEX**

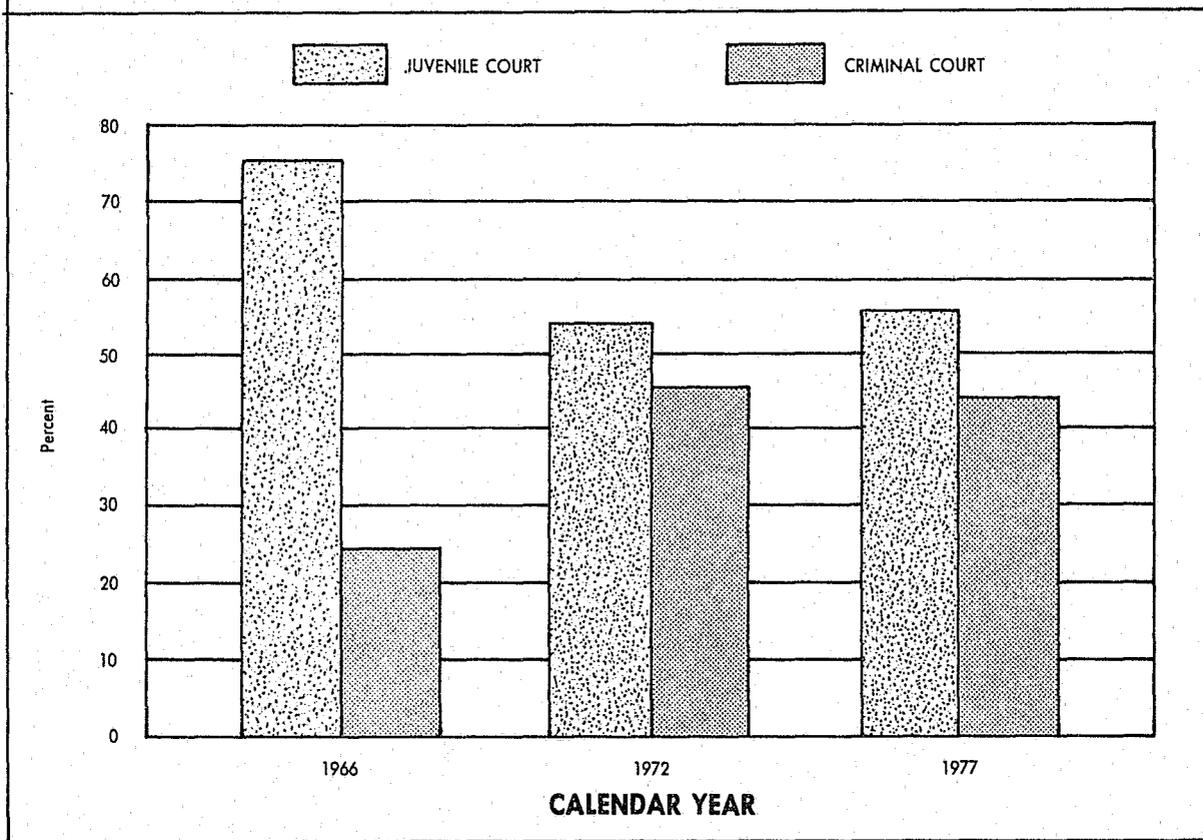
Female commitments to the Youth Authority have declined considerably since 1966. Whereas 16 percent of Youth Authority commitments were female in 1966, this has dropped to under 5 percent in 1977. Since the majority of female commitments come from the juvenile courts, the decline of female commitments is consistent with the decline of juvenile court commitments, generally.

**Table 4**  
**COMMITTING COURT OF FIRST COMMITMENTS PLACED UNDER YOUTH AUTHORITY CUSTODY, 1966-1977**

| Year | Total  |         | Juvenile court |         |       |         | Criminal court |         |                 |         |              |         |
|------|--------|---------|----------------|---------|-------|---------|----------------|---------|-----------------|---------|--------------|---------|
|      | Number | Percent | Total          |         | Males | Females | Total          |         | Superior courts |         | Lower courts |         |
|      |        |         | Number         | Percent |       |         | Number         | Percent | Males           | Females | Males        | Females |
| 1966 | 5,470  | 100.0   | 4,130          | 75.5    | 3,305 | 825     | 1,340          | 24.5    | 1,135           | 46      | 143          | 16      |
| 1967 | 4,998  | 100.0   | 3,571          | 71.4    | 2,850 | 721     | 1,427          | 28.6    | 1,226           | 41      | 141          | 19      |
| 1968 | 4,690  | 100.0   | 3,164          | 67.5    | 2,530 | 634     | 1,526          | 32.5    | 1,314           | 55      | 129          | 26      |
| 1969 | 4,494  | 100.0   | 2,779          | 61.8    | 2,242 | 537     | 1,715          | 38.2    | 1,479           | 77      | 139          | 20      |
| 1970 | 3,746  | 100.0   | 2,204          | 58.8    | 1,855 | 349     | 1,542          | 41.2    | 1,319           | 57      | 145          | 21      |
| 1971 | 3,218  | 100.0   | 1,651          | 51.3    | 1,397 | 254     | 1,567          | 48.7    | 1,383           | 64      | 100          | 20      |
| 1972 | 2,728  | 100.0   | 1,462          | 53.6    | 1,267 | 195     | 1,266          | 46.4    | 1,100           | 38      | 109          | 19      |
| 1973 | 2,757  | 100.0   | 1,464          | 53.1    | 1,296 | 168     | 1,293          | 46.9    | 1,162           | 40      | 76           | 15      |
| 1974 | 3,002  | 100.0   | 1,527          | 50.9    | 1,367 | 160     | 1,475          | 49.1    | 1,319           | 43      | 104          | 9       |
| 1975 | 3,404  | 100.0   | 1,829          | 53.7    | 1,714 | 115     | 1,575          | 46.3    | 1,393           | 56      | 117          | 9       |
| 1976 | 3,559  | 100.0   | 1,754          | 49.3    | 1,633 | 121     | 1,805          | 50.7    | 1,655           | 55      | 89           | 6       |
| 1977 | 3,626  | 100.0   | 2,013          | 55.5    | 1,904 | 109     | 1,613          | 44.5    | 1,489           | 55      | 64           | 5       |

# Chart III

## COMMITTING COURT OF FIRST COMMITMENTS TO THE YOUTH AUTHORITY, 1966, 1972 AND 1977



**Table 5**  
**AGE AT ADMISSION OF FIRST COMMITMENTS PLACED UNDER YOUTH AUTHORITY CUSTODY, 1977**  
*BY SEX AND COMMITTING COURT*

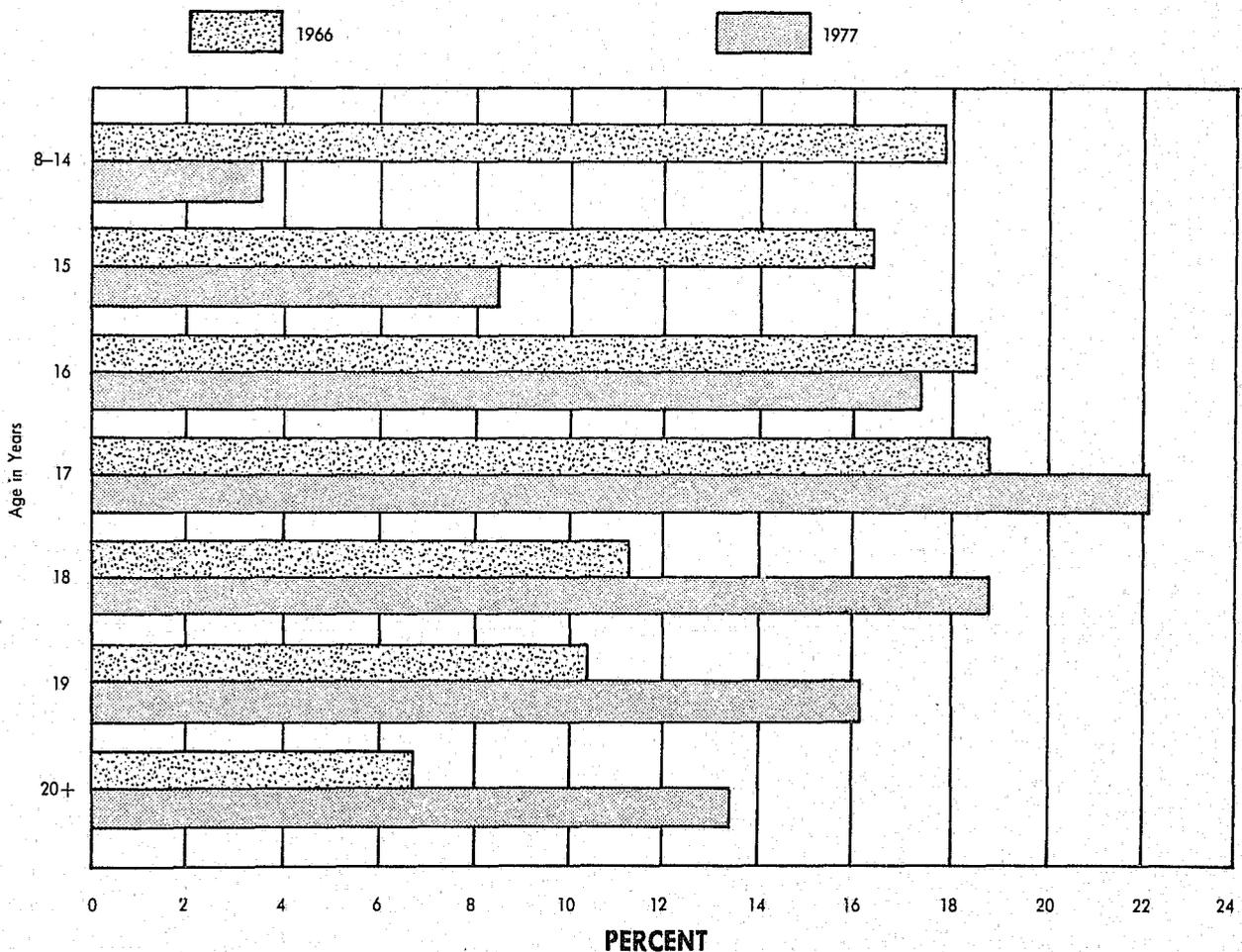
| Age at admission         | Total  |         | Juvenile court |         | Criminal court |         | Males  |         |                |         |                |         | Females                     |         |
|--------------------------|--------|---------|----------------|---------|----------------|---------|--------|---------|----------------|---------|----------------|---------|-----------------------------|---------|
|                          |        |         |                |         |                |         | Total  |         | Juvenile court |         | Criminal court |         | Juvenile and criminal court |         |
|                          | Number | Percent | Number         | Percent | Number         | Percent | Number | Percent | Number         | Percent | Number         | Percent | Number                      | Percent |
| Total .....              | 3,626  | 100.0   | 2,013          | 100.0   | 1,613          | 100.0   | 3,457  | 100.0   | 1,904          | 100.0   | 1,553          | 100.0   | 169                         | 100.0   |
| 12 years.....            | 2      | 0.1     | 2              | 0.1     | -              | -       | 2      | 0.1     | 2              | 0.1     | -              | -       | -                           | -       |
| 13 years.....            | 20     | 0.5     | 20             | 1.0     | -              | -       | 19     | 0.5     | 19             | 1.0     | -              | -       | 1                           | 0.6     |
| 14 years.....            | 100    | 2.8     | 100            | 5.0     | -              | -       | 89     | 2.6     | 89             | 4.7     | -              | -       | 11                          | 6.5     |
| 15 years.....            | 312    | 8.6     | 312            | 15.5    | -              | -       | 286    | 8.3     | 286            | 15.0    | -              | -       | 26                          | 15.4    |
| 16 years.....            | 635    | 17.5    | 622            | 30.9    | 13             | 0.8     | 608    | 17.6    | 596            | 31.3    | 12             | 0.8     | 27                          | 16.0    |
| 17 years.....            | 803    | 22.1    | 724            | 36.0    | 79             | 4.9     | 760    | 22.0    | 684            | 35.9    | 76             | 4.9     | 43                          | 25.4    |
| 18 years.....            | 682    | 18.8    | 228            | 11.3    | 454            | 28.2    | 663    | 19.2    | 223            | 11.7    | 440            | 28.3    | 19                          | 11.2    |
| 19 years.....            | 583    | 16.1    | 5              | 0.2     | 578            | 35.8    | 556    | 16.1    | 5              | 0.3     | 551            | 35.5    | 27                          | 16.0    |
| 20 years.....            | 379    | 10.5    | -              | -       | 379            | 23.5    | 368    | 10.6    | -              | -       | 368            | 23.7    | 11                          | 6.5     |
| 21 years or over .....   | 110    | 3.0     | -              | -       | 110            | 6.8     | 106    | 3.0     | -              | -       | 106            | 6.8     | 4                           | 2.4     |
| Mean age .....           | 17.5   |         | 16.3           |         | 19.0           |         | 17.5   |         | 16.3           |         | 19.0           |         | 17.0                        |         |
| Standard deviation ..... | 1.7    |         | 1.1            |         | 1.0            |         | 1.7    |         | 1.1            |         | 1.0            |         | 1.8                         |         |

**AGE**

The average age at first commitment to the Youth Authority was 17.5 years, which was a composite of an average of 16.3 years for juvenile court commitments and 19.0 years for criminal court commitments. These data are shown in Table 5 which gives the individual age breakdown by court of commitment. Table 6 and the accompanying chart illustrate the changing age of Youth Authority commitments since 1966. In that year, the average age at commitment was 16.3 years and it has since increased to 17.5. What is most inter-

esting is that all of the increase in age is in the juvenile court commitments—there has been no increase in the average age of criminal court commitments. Also, as the chart reveals, there are currently relatively few commitments in the younger age ranges, in terms of what was previously the case, and considerably more commitments in the older age ranges. During 1977, the Youth Authority received the bulk of its commitments in the 16 to 19 year age range (75 percent). In earlier years this age range contributed only 59 percent of all commitments.

**chart IV** AGE AT ADMISSION OF FIRST COMMITMENTS TO THE YOUTH AUTHORITY, 1966 AND 1977



**Table 6**  
**MEAN AGE AT ADMISSION OF FIRST COMMITMENTS PLACED UNDER YOUTH AUTHORITY CUSTODY, 1966-1977**  
**BY SEX AND COMMITTING COURT**  
(In Years)

| Year | Total | Juvenile court | Criminal court | Males |                |                | Females                      |
|------|-------|----------------|----------------|-------|----------------|----------------|------------------------------|
|      |       |                |                | Total | Juvenile court | Criminal court | Juvenile and criminal courts |
| 1966 | 16.3  | 15.5           | 19.0           | 16.5  | 15.5           | 19.0           | 15.6                         |
| 1967 | 16.6  | 15.7           | 19.0           | 16.8  | 15.7           | 19.0           | 15.8                         |
| 1968 | 16.8  | 15.7           | 19.0           | 16.9  | 15.7           | 19.1           | 15.9                         |
| 1969 | 17.1  | 15.9           | 19.1           | 17.3  | 15.9           | 19.1           | 16.2                         |
| 1970 | 17.2  | 15.9           | 19.0           | 17.3  | 16.0           | 19.1           | 16.2                         |
| 1971 | 17.5  | 16.0           | 19.0           | 17.6  | 16.0           | 19.0           | 16.5                         |
| 1972 | 17.4  | 16.0           | 19.1           | 17.5  | 16.1           | 19.1           | 16.4                         |
| 1973 | 17.5  | 16.1           | 19.1           | 17.6  | 16.2           | 19.1           | 16.6                         |
| 1974 | 17.6  | 16.1           | 19.1           | 17.7  | 16.1           | 19.1           | 16.6                         |
| 1975 | 17.5  | 16.2           | 19.0           | 17.5  | 16.2           | 19.0           | 16.9                         |
| 1976 | 17.7  | 16.3           | 19.0           | 17.7  | 16.3           | 19.0           | 17.1                         |
| 1977 | 17.5  | 16.3           | 19.0           | 17.5  | 16.3           | 19.0           | 17.0                         |

**ETHNIC GROUP**

The ethnic composition of Youth Authority first commitments is shown in detail in Table 7 for the calendar year 1977, and in comparison with other years in Table 8. During 1977, minority commitments made up 61 percent of all wards committed: 26 percent were Spanish-speaking, 32 percent were Black, and approximately 3 percent were other ethnic minorities.

The ethnic composition of Youth Authority commitments has changed quite drastically since 1972. Up to that time, the proportion of whites committed to the Youth Authority varied between 52 and 57 percent. Since 1972, the proportion of whites has fallen to 39 percent and may go lower in the years to come. The Spanish-speaking minority group has increased from approximately 17 percent to 26 percent. The Black ethnic group has risen from 27 percent to 32 percent.

**OFFENSE**

Table 9 shows the reasons for commitment to the Youth Authority in detail for 1977 and in comparison with other years in Table 10. The accompanying chart also shows the change in the pattern of commitment offense over the long-term period. For 1977, the most common reason for commitment was burglary followed by robbery and assault. These three offense groups made up 65 percent of all commitments.

There is some sex differential in commitment offense patterns, although not as much as in previous years. Whereas the three offenses just mentioned were the most common offenses committed by males, only two of the three (robbery and assault) show up as being predominate reasons for commitment for females. Burglary commitments, which made up 28 percent of all commitments to the Youth Authority

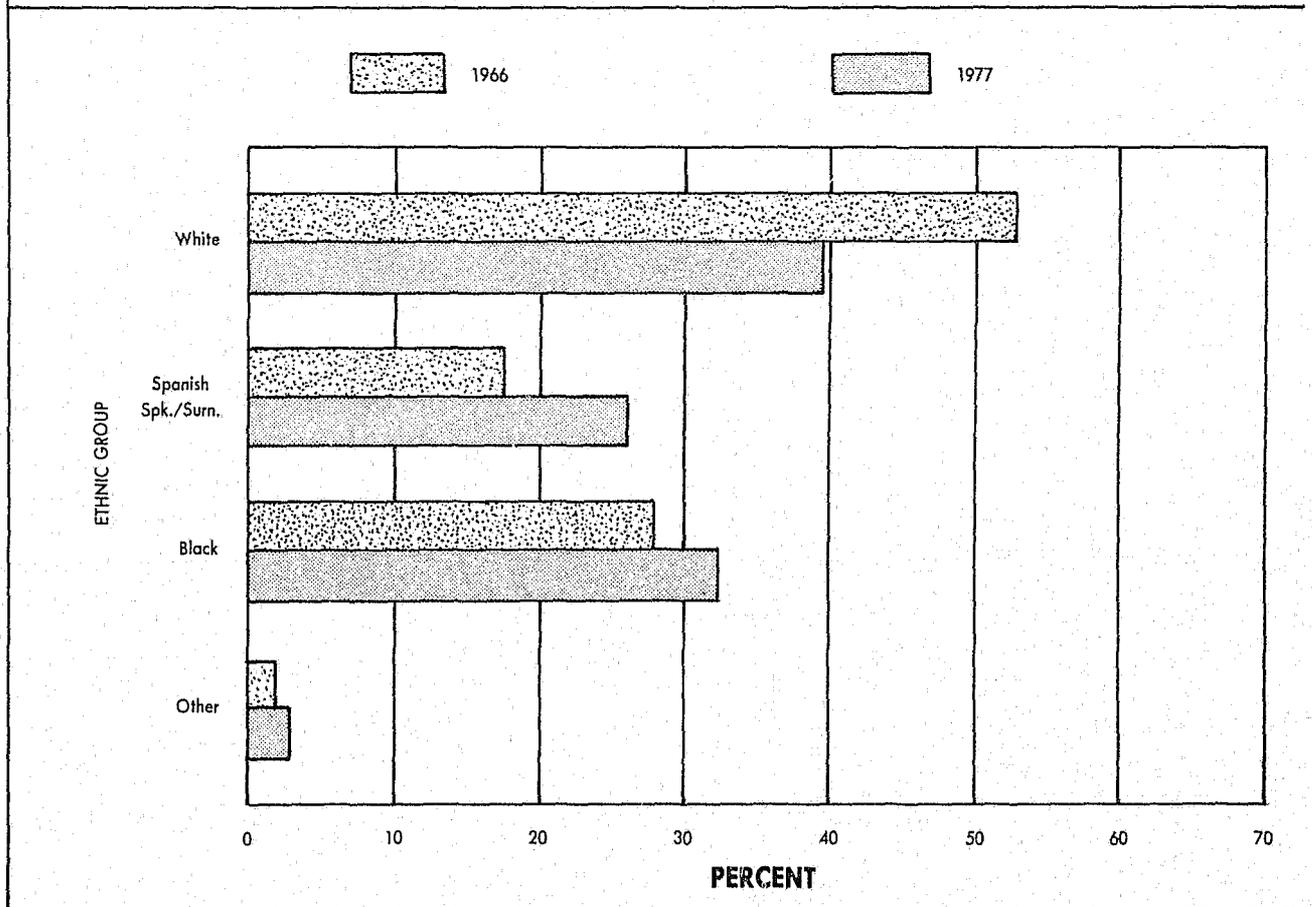
**Table 7**  
**ETHNIC GROUP OF FIRST COMMITMENTS PLACED UNDER YOUTH AUTHORITY CUSTODY, 1977**  
**BY SEX AND COMMITTING COURT**

| Ethnic group             | Total  |         | Males  |         |                |         |                |         | Females                      |         |
|--------------------------|--------|---------|--------|---------|----------------|---------|----------------|---------|------------------------------|---------|
|                          |        |         | Total  |         | Juvenile court |         | Criminal court |         | Juvenile and criminal courts |         |
|                          | Number | Percent | Number | Percent | Number         | Percent | Number         | Percent | Number                       | Percent |
| Total                    | 3,626  | 100.0   | 3,457  | 100.0   | 1,904          | 100.0   | 1,553          | 100.0   | 169                          | 100.0   |
| White                    | 1,427  | 39.3    | 1,366  | 39.5    | 698            | 36.7    | 668            | 43.0    | 61                           | 36.1    |
| Spanish Speaking/Surname | 927    | 25.6    | 884    | 25.6    | 535            | 28.1    | 349            | 22.5    | 43                           | 25.5    |
| Black                    | 1,161  | 32.0    | 1,103  | 31.9    | 615            | 32.3    | 488            | 31.4    | 58                           | 34.3    |
| Asian                    | 33     | 0.9     | 33     | 1.0     | 21             | 1.1     | 12             | 0.8     | -                            | -       |
| Native American          | 46     | 1.3     | 39     | 1.1     | 20             | 1.0     | 19             | 1.2     | 7                            | 4.1     |
| Filipino                 | 18     | 0.5     | 18     | 0.5     | 9              | 0.5     | 9              | 0.6     | -                            | -       |
| Other                    | 14     | 0.4     | 14     | 0.4     | 6              | 0.3     | 8              | 0.5     | -                            | -       |

**Table 8**  
**ETHNIC GROUP OF FIRST COMMITMENTS PLACED UNDER YOUTH AUTHORITY CUSTODY, 1966-1977**

| Year      | Total  |         | White  |         | Spanish Speaking Surname |         | Black  |         | Other  |         |
|-----------|--------|---------|--------|---------|--------------------------|---------|--------|---------|--------|---------|
|           | Number | Percent | Number | Percent | Number                   | Percent | Number | Percent | Number | Percent |
| 1966..... | 5,470  | 100.0   | 2,855  | 52.8    | 970                      | 17.7    | 1,509  | 27.6    | 106    | 1.9     |
| 1967..... | 4,998  | 100.0   | 2,738  | 54.8    | 854                      | 17.1    | 1,299  | 26.0    | 107    | 2.1     |
| 1968..... | 4,690  | 100.0   | 2,670  | 56.9    | 736                      | 15.7    | 1,208  | 25.8    | 76     | 1.6     |
| 1969..... | 4,494  | 100.0   | 2,409  | 53.6    | 750                      | 16.7    | 1,253  | 27.9    | 82     | 1.8     |
| 1970..... | 3,746  | 100.0   | 2,077  | 55.4    | 657                      | 17.5    | 927    | 24.8    | 85     | 2.3     |
| 1971..... | 3,218  | 100.0   | 1,673  | 52.0    | 612                      | 19.0    | 832    | 25.9    | 101    | 3.1     |
| 1972..... | 2,728  | 100.0   | 1,326  | 48.6    | 534                      | 19.6    | 800    | 29.3    | 68     | 2.5     |
| 1973..... | 2,757  | 100.0   | 1,228  | 44.5    | 520                      | 18.9    | 934    | 33.9    | 75     | 2.7     |
| 1974..... | 3,002  | 100.0   | 1,420  | 47.3    | 593                      | 19.8    | 904    | 30.1    | 85     | 2.8     |
| 1975..... | 3,404  | 100.0   | 1,385  | 40.7    | 728                      | 21.4    | 1,171  | 34.4    | 120    | 3.5     |
| 1976..... | 3,559  | 100.0   | 1,442  | 40.5    | 825                      | 23.2    | 1,200  | 33.7    | 92     | 2.6     |
| 1977..... | 3,626  | 100.0   | 1,427  | 39.3    | 927                      | 25.6    | 1,161  | 32.0    | 111    | 3.1     |

**chart U** ETHNIC GROUP OF FIRST COMMITMENTS TO THE YOUTH AUTHORITY, 1966 AND 1977



**Table 9**  
**OFFENSE OR REASON FOR COMMITMENT OF FIRST COMMITMENTS PLACED UNDER**  
**YOUTH AUTHORITY CUSTODY, 1977**  
**BY SEX AND COMMITTING COURT**

| Offense or reason for commitment    | Total  |         | Males  |         |                |         |                |         | Females                      |         |
|-------------------------------------|--------|---------|--------|---------|----------------|---------|----------------|---------|------------------------------|---------|
|                                     |        |         | Total  |         | Juvenile court |         | Criminal court |         | Juvenile and criminal courts |         |
|                                     | Number | Percent | Number | Percent | Number         | Percent | Number         | Percent | Number                       | Percent |
| Total .....                         | 3,626  | 100.0   | 3,457  | 100.0   | 1,904          | 100.0   | 1,553          | 100.0   | 169                          | 100.0   |
| Murder .....                        | 93     | 2.6     | 91     | 2.6     | 61             | 3.2     | 30             | 1.9     | 2                            | 1.2     |
| Manslaughter .....                  | 45     | 1.2     | 39     | 1.1     | 11             | 0.6     | 28             | 1.8     | 6                            | 3.5     |
| Robbery .....                       | 836    | 23.0    | 793    | 22.9    | 364            | 19.1    | 429            | 27.6    | 43                           | 25.4    |
| Assault and battery .....           | 518    | 14.3    | 486    | 14.1    | 352            | 18.5    | 134            | 8.6     | 32                           | 18.9    |
| Burglary .....                      | 994    | 27.4    | 978    | 28.3    | 465            | 24.4    | 513            | 33.1    | 16                           | 9.5     |
| Theft (except auto) .....           | 300    | 8.3     | 285    | 8.2     | 157            | 8.2     | 128            | 8.3     | 15                           | 8.9     |
| Auto theft .....                    | 271    | 7.5     | 260    | 7.5     | 156            | 8.2     | 104            | 6.7     | 11                           | 6.5     |
| Forgery and checks .....            | 42     | 1.2     | 33     | 1.0     | 14             | 0.7     | 19             | 1.2     | 9                            | 5.3     |
| Sex offenses .....                  | 141    | 3.9     | 137    | 4.0     | 79             | 4.1     | 58             | 3.7     | 4                            | 2.4     |
| Narcotics and drugs .....           | 92     | 2.5     | 79     | 2.3     | 26             | 1.4     | 53             | 3.4     | 13                           | 7.7     |
| Arson .....                         | 37     | 1.0     | 34     | 1.0     | 17             | 0.9     | 17             | 1.1     | 3                            | 1.8     |
| Escape from county facilities ..... | 116    | 3.2     | 111    | 3.2     | 100            | 5.3     | 11             | 0.7     | 5                            | 3.0     |
| Kidnapping .....                    | 39     | 1.1     | 37     | 1.1     | 27             | 1.4     | 10             | 0.7     | 2                            | 1.2     |
| Other felony .....                  | 44     | 1.2     | 43     | 1.2     | 24             | 1.3     | 19             | 1.2     | 1                            | 0.6     |
| Other misdemeanor .....             | 58     | 1.6     | 51     | 1.5     | 51             | 2.7     | -              | -       | 7                            | 4.1     |

for males, was represented by only 10 percent of female commitments.

Offense patterns over the years have changed considerably as is shown in Table 10. During 1966, 15 percent of all commitments to the Youth Authority were committed for homicide, robbery, or assault. During 1977, 41 percent of all commitments were for these three offenses. In contrast, there has been a considerable decrease in the proportion of commitments

for narcotics and drug offenses, and a large decrease in commitments for what are commonly called "status" offenses. One of the more common commitment offense groups during 1966 was incorrigible, truancy, and runaway. During that year, almost 25 percent of all commitments were for this offense group. Since January 1, 1977, the Welfare and Institutions code prohibits commitments to the Youth Authority for "status" offenses.

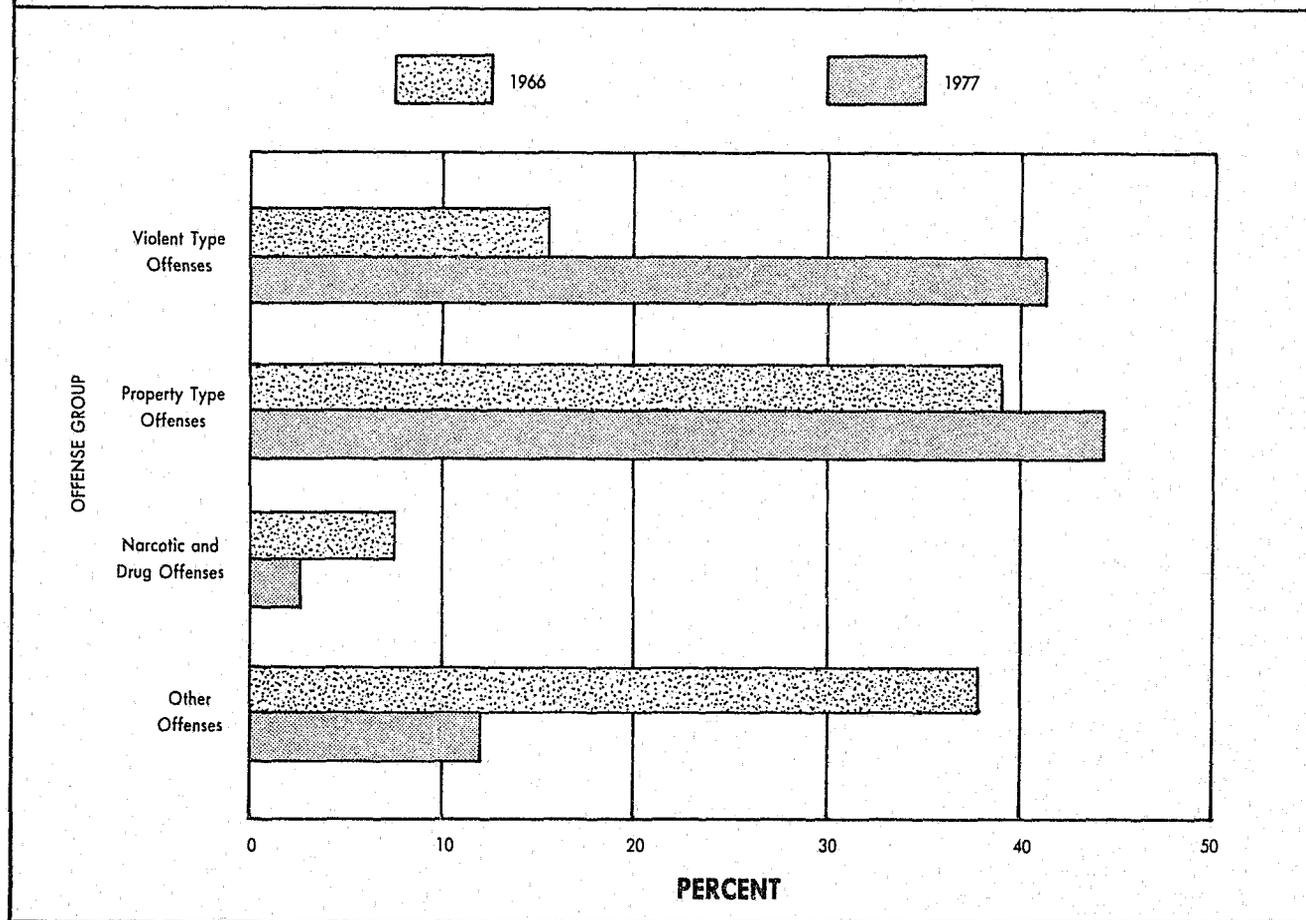
**Table 10**  
**OFFENSE OR REASON FOR COMMITMENT OF FIRST COMMITMENTS PLACED UNDER**  
**YOUTH AUTHORITY CUSTODY, 1966 AND 1977**

| Offense or reason for commitment | 1966   |         | 1977   |         |
|----------------------------------|--------|---------|--------|---------|
|                                  | Number | Percent | Number | Percent |
| Total, all offenses .....        | 5,470  | 100.0   | 3,626  | 100.0   |
| Violent type offenses .....      | 844    | 15.4    | 1,492  | 41.2    |
| Homicide .....                   | 32     | 0.6     | 138    | 3.8     |
| Robbery .....                    | 346    | 6.3     | 836    | 23.1    |
| Assault and battery .....        | 466    | 8.5     | 518    | 14.3    |
| Property type offenses .....     | 2,140  | 39.1    | 1,607  | 44.3    |
| Burglary .....                   | 860    | 15.7    | 994    | 27.4    |
| Theft (except auto) .....        | 568    | 10.4    | 342    | 9.4     |
| Auto theft .....                 | 712    | 13.0    | 271    | 7.5     |
| Sex offenses .....               | 232    | 4.2     | 141    | 3.9     |
| Narcotic and drug offenses ..... | 417    | 7.6     | 92     | 2.5     |
| All other offenses .....         | 1,837  | 33.6    | 294    | 8.1     |

NOTE: Percentages may not add due to independent rounding.

# chart VI

## OFFENSE GROUP OF FIRST COMMITMENTS TO THE YOUTH AUTHORITY, 1966 AND 1977



### PRIOR RECORD

According to the data shown in Table 11 there has been an increase in the seriousness of the prior record, as revealed by the proportion of those who had two or

more prior commitments either to a juvenile hall, ranch, camp, or county jail. The proportion of wards falling into this category rose from 15 percent in 1966 to 30 percent in 1977.

**Table 11**  
PRIOR RECORD OF FIRST COMMITMENTS PLACED UNDER YOUTH AUTHORITY CUSTODY, 1966 and 1977

| Prior record                                  | 1966   |         | 1977   |         |
|-----------------------------------------------|--------|---------|--------|---------|
|                                               | Number | Percent | Number | Percent |
| Total .....                                   | 5,470  | 100.0   | 3,626  | 100.0   |
| None or unknown .....                         | 198    | 3.6     | 288    | 8.0     |
| Delinquent contacts without commitments ..... | 2,467  | 45.1    | 1,114  | 30.7    |
| One prior commitment .....                    | 1,997  | 36.5    | 1,124  | 31.0    |
| Two or more prior commitments .....           | 808    | 14.8    | 1,100  | 30.3    |

**Table 12**  
**ACHIEVEMENT TEST GRADES OF FIRST COMMITMENTS TO YOUTH AUTHORITY RECEPTION CENTERS, 1977**  
**BY TYPE OF TEST**

| Achievement test grade         | TABE Reading Vocabulary |         | TABE Reading Comprehension |         | TABE Arithmetic Reasoning |         | TABE Arithmetic Fundamentals |         |
|--------------------------------|-------------------------|---------|----------------------------|---------|---------------------------|---------|------------------------------|---------|
|                                | Number                  | Percent | Number                     | Percent | Number                    | Percent | Number                       | Percent |
| Total.....                     | 3,626                   | 100.0   | 3,626                      | 100.0   | 3,626                     | 100.0   | 3,626                        | 100.0   |
| Not reported .....             | 299                     | 8.2     | 306                        | 8.4     | 307                       | 8.5     | 298                          | 8.2     |
| Total, less not reported ..... | 3,327                   | 100.0   | 3,320                      | 100.0   | 3,319                     | 100.0   | 3,328                        | 100.0   |
| Below grade 3 .....            | 98                      | 2.9     | 93                         | 2.8     | 58                        | 1.8     | 31                           | 0.9     |
| Grades 3-5 .....               | 1,157                   | 34.8    | 1,140                      | 34.3    | 1,154                     | 34.8    | 1,280                        | 38.5    |
| Grades 6-8 .....               | 1,169                   | 35.1    | 1,377                      | 41.5    | 1,637                     | 49.9    | 1,707                        | 51.3    |
| Grades 9-11 .....              | 857                     | 25.8    | 623                        | 18.8    | 429                       | 12.9    | 288                          | 8.6     |
| Grade 12 and above .....       | 46                      | 1.4     | 87                         | 2.6     | 21                        | 0.6     | 22                           | 0.7     |
| Mean grade level .....         | 7.1                     |         | 7.0                        |         | 6.6                       |         | 6.5                          |         |
| Standard deviation .....       | 2.5                     |         | 2.4                        |         | 1.9                       |         | 1.8                          |         |
| Mean age .....                 | 17.5                    |         | 17.5                       |         | 17.5                      |         | 17.5                         |         |

**ACHIEVEMENT TEST GRADES**

Each ward, newly committed to the Youth Authority, receives a battery of diagnostic tests at the Reception Center-Clinic and these tests form the basis for determining the program to which the ward should be assigned. One of the major test batteries, shown in Table 12, is the Test of Adult Basic Education (TABE) which tests ward achievement in reading and arithmetic. Approximately 92 percent of all wards

were tested and, of those tested, the mean grade level for reading was approximately the seventh grade whereas the mean grade level for arithmetic skills was between the sixth and the seventh grade. These scores were approximately the same as those recorded in previous years, and when considered in conjunction with the mean age of wards entering the Youth Authority indicates the degree to which Youth Authority wards are educationally handicapped.

**section 5**

**THE MOVEMENT OF POPULATION**

**YOUTHS UNDER COMMITMENT**

Table 13 shows the total number of youths under commitment to the Youth Authority as of December 31, 1976 and 1977. There was very little difference in numbers of wards in institutions and on parole on these two dates, revealing the rather stable nature of the institutional and parole populations during the last two years. Of the total number of Youth Authority wards under jurisdiction at the end of 1977, one-third were in institutions and two-thirds were on parole or on institutional leave status.

**PAROLE RETURNS TO INSTITUTIONS**

There were 1,111 wards returned to institutions as parole violators during the calendar year 1977. This is exactly the same number as were returned in 1976. These data plus figures for previous years going back to 1966 are shown in Table 14.

The highest number of parole violators returned to institutions was 4,246 in 1967, and the current number is only about one-quarter of that. The decrease in the number of parole returns reflects not only the decrease in Youth Authority parole population over

**Table 13**  
**YOUTHS UNDER COMMITMENT TO THE YOUTH AUTHORITY ON DECEMBER 31, 1976 and 1977**  
**BY TYPE OF CUSTODY**

| Type of custody                    | 1976   |         | 1977   |         |
|------------------------------------|--------|---------|--------|---------|
|                                    | Number | Percent | Number | Percent |
| Total .....                        | 11,902 | 100.0   | 12,020 | 100.0   |
| In institutions .....              | 3,927  | 33.0    | 4,016  | 33.4    |
| CYA institutions .....             | 3,901  | 32.8    | 4,006  | 33.3    |
| CDC institutions .....             | 26     | 0.2     | 10     | 0.1     |
| Parole guests <sup>a</sup> .....   | (86)   | -       | (76)   | -       |
| Off institution <sup>b</sup> ..... | 309    | 2.6     | 286    | 2.4     |
| On parole .....                    | 7,659  | 64.3    | 7,704  | 64.1    |
| California supervision .....       | 7,452  | 62.6    | 7,508  | 62.5    |
| California commitments .....       | 7,318  | 61.5    | 7,347  | 61.1    |
| Courtesy cases .....               | 134    | 1.1     | 161    | 1.4     |
| Out-of-state supervision .....     | 207    | 1.7     | 196    | 1.6     |
| Off parole <sup>c</sup> .....      | 7      | 0.1     | 14     | 0.1     |

<sup>a</sup> Parole guests in institutions are not counted in institutional or grand totals as they appear in parole total.

<sup>b</sup> Includes escape, furlough, out-to-court, county jail and DOH.

<sup>c</sup> Parole revoked—awaiting discharge or return to institution.

these years, but it is also a reflection of the policy of the Youth Authority Board to emphasize due process considerations in parole violation hearings. As a result, the type of parole return has been changing over the years. In earlier years, approximately 70 percent of all parole returns were initiated by the Youth Authority Board without there being a recommitment by a local court. In more recent years, Youth Authority policy has been not to intervene in court-initiated proceedings prior to final disposition, and as a result the number of parole returns initiated solely by the Youth Authority Board has dropped to a little more than one-third with the balance of almost two-thirds being recommitments by court order.

**INSTITUTIONAL ADMISSIONS AND DEPARTURES**

Admissions and departures from Youth Authority institutions for the calendar year 1977 are shown in Table 15. As noted earlier, there was a minimum population fluctuation over this period, with a beginning population of 4,013 and an ending population of 4,092. Approximately 16,000 wards entered and departed the institutions during the year. In contrast to previous years, almost all of the institutional population was held in Youth Authority facilities, rather than having large numbers in the Department of Corrections facilities as was previously the case.

**Table 14**  
**PAROLE VIOLATOR RETURNS ADMITTED TO INSTITUTIONS, 1966-1977**  
**BY TYPE OF RETURN**

| Year       | Total  |         | Parole return without new commitment |         |       |         | Parole return with new commitment |         |       |         |
|------------|--------|---------|--------------------------------------|---------|-------|---------|-----------------------------------|---------|-------|---------|
|            |        |         | Total                                |         | Males | Females | Total                             |         | Males | Females |
|            | Number | Percent | Number                               | Percent |       |         | Number                            | Percent |       |         |
| 1966 ..... | 4,197  | 100.0   | 2,913                                | 69.4    | 2,425 | 488     | 1,284                             | 30.6    | 1,238 | 46      |
| 1967 ..... | 4,246  | 100.0   | 3,020                                | 71.1    | 2,510 | 510     | 1,226                             | 28.9    | 1,174 | 52      |
| 1968 ..... | 3,881  | 100.0   | 2,652                                | 68.3    | 2,228 | 424     | 1,229                             | 31.7    | 1,178 | 51      |
| 1969 ..... | 3,534  | 100.0   | 2,425                                | 68.6    | 2,035 | 390     | 1,109                             | 31.4    | 1,051 | 58      |
| 1970 ..... | 2,826  | 100.0   | 1,937                                | 68.5    | 1,654 | 283     | 889                               | 31.5    | 842   | 47      |
| 1971 ..... | 2,226  | 100.0   | 1,397                                | 62.8    | 1,212 | 185     | 829                               | 37.2    | 783   | 46      |
| 1972 ..... | 1,929  | 100.0   | 1,163                                | 60.3    | 1,049 | 114     | 766                               | 39.7    | 738   | 28      |
| 1973 ..... | 1,698  | 100.0   | 1,096                                | 64.5    | 991   | 105     | 602                               | 35.5    | 578   | 24      |
| 1974 ..... | 1,615  | 100.0   | 1,046                                | 64.8    | 959   | 87      | 569                               | 35.2    | 552   | 17      |
| 1975 ..... | 1,415  | 100.0   | 856                                  | 60.5    | 806   | 60      | 559                               | 39.5    | 545   | 14      |
| 1976 ..... | 1,111  | 100.0   | 496                                  | 44.6    | 461   | 35      | 615                               | 55.4    | 592   | 23      |
| 1977 ..... | 1,111  | 100.0   | 396                                  | 35.6    | 373   | 23      | 715                               | 64.4    | 697   | 18      |

**Table 15**  
**INSTITUTIONAL ADMISSIONS AND DEPARTURES OF YOUTH AUTHORITY WARDS, 1977**

| Institution                | Pop. start of year | Admissions |                  |         |         |           |         | Departures |              |            |           |        |         | Pop. end of year |
|----------------------------|--------------------|------------|------------------|---------|---------|-----------|---------|------------|--------------|------------|-----------|--------|---------|------------------|
|                            |                    | Total      | First Admissions | Returns |         | Transfers | Other * | Total      | Parole       |            | Transfers | Escape | Other * |                  |
|                            |                    |            |                  | Parole  | Es-cape |           |         |            | Calif. supv. | O.S. supv. |           |        |         |                  |
| Total.....                 | 4,013              | 16,017     | 3,626            | 1,111   | 120     | 7,401     | 3,759   | 15,938     | 4,233        | 107        | 7,401     | 328    | 3,869   | 4,092            |
| Males.....                 | 3,832              | 15,454     | 3,457            | 1,070   | 119     | 7,221     | 3,587   | 15,367     | 4,043        | 97         | 7,221     | 326    | 3,680   | 3,919            |
| Females.....               | 181                | 563        | 169              | 41      | 1       | 180       | 172     | 571        | 190          | 10         | 180       | 2      | 189     | 173              |
| CYA Institutions.....      | 3,987              | 15,986     | 3,626            | 1,109   | 120     | 7,381     | 3,750   | 15,891     | 4,225        | 106        | 7,379     | 328    | 3,853   | 4,082            |
| Males.....                 | 3,806              | 15,424     | 3,457            | 1,068   | 119     | 7,202     | 3,578   | 15,321     | 4,035        | 96         | 7,200     | 326    | 3,664   | 3,909            |
| Females.....               | 181                | 562        | 169              | 41      | 1       | 179       | 172     | 570        | 190          | 10         | 179       | 2      | 189     | 173              |
| Reception Centers.....     | 660                | 7,773      | 3,624            | 959     | 26      | 878       | 2,286   | 7,731      | 261          | 9          | 5,163     | 23     | 2,275   | 702              |
| NRCC—Males.....            | 224                | 3,152      | 1,451            | 370     | 11      | 417       | 903     | 3,139      | 130          | 5          | 2,162     | 13     | 829     | 237              |
| NRCC—Females.....          | 17                 | 104        | 38               | 11      | —       | 16        | 39      | 95         | 40           | 1          | 11        | —      | 43      | 26               |
| SRCC—Males.....            | 323                | 3,326      | 1,452            | 401     | 13      | 404       | 1,056   | 3,329      | 64           | 1          | 2,143     | 8      | 1,113   | 320              |
| SRCC—Females.....          | —                  | 1          | —                | —       | —       | 1         | —       | 1          | —            | —          | 1         | —      | —       | —                |
| VRCC—Males.....            | 12                 | 300        | 166              | 50      | 1       | 5         | 78      | 287        | 5            | —          | 211       | 1      | 70      | 25               |
| VRCC—Females.....          | 41                 | 248        | 130              | 26      | 1       | 12        | 79      | 256        | 22           | 2          | 146       | 1      | 85      | 33               |
| YTSC—Males.....            | 43                 | 642        | 387              | 101     | —       | 23        | 131     | 624        | —            | —          | 489       | —      | 135     | 61               |
| Schools & Camps.....       | 3,327              | 8,213      | 2                | 150     | 94      | 6,503     | 1,464   | 8,160      | 3,964        | 97         | 2,216     | 305    | 1,578   | 3,380            |
| Males.....                 | 3,204              | 8,004      | 1                | 146     | 94      | 6,353     | 1,410   | 7,942      | 3,836        | 90         | 2,195     | 304    | 1,517   | 3,266            |
| Females.....               | 123                | 209        | 1                | 4       | —       | 150       | 54      | 218        | 128          | 7          | 21        | 1      | 61      | 114              |
| Nelles.....                | 288                | 540        | —                | —       | 5       | 490       | 45      | 483        | 352          | 11         | 50        | 12     | 58      | 345              |
| Close.....                 | 343                | 654        | —                | 6       | 6       | 539       | 103     | 674        | 434          | 9          | 96        | 9      | 126     | 323              |
| El Paso de Robles.....     | 324                | 649        | —                | 4       | 3       | 572       | 70      | 617        | 388          | 15         | 151       | 6      | 57      | 356              |
| Holton.....                | 326                | 625        | —                | 11      | 9       | 523       | 82      | 605        | 374          | 17         | 115       | 23     | 76      | 346              |
| Nelson.....                | 337                | 968        | —                | 32      | 15      | 776       | 145     | 1,031      | 309          | 6          | 581       | 25     | 110     | 274              |
| Preston.....               | 372                | 1,001      | 1                | 20      | 19      | 751       | 210     | 997        | 351          | 4          | 423       | 15     | 204     | 376              |
| Youth Training School..... | 774                | 1,663      | —                | 48      | 26      | 1,281     | 308     | 1,683      | 967          | 13         | 343       | 49     | 311     | 754              |
| Ventura—Males.....         | 193                | 306        | —                | 10      | 1       | 266       | 29      | 309        | 192          | 8          | 69        | 3      | 37      | 190              |
| Ventura—Females.....       | 121                | 178        | 1                | 4       | —       | 143       | 30      | 186        | 123          | 7          | 20        | —      | 36      | 113              |
| SPACE—Males.....           | 12                 | 447        | —                | 1       | —       | 119       | 327     | 449        | 56           | —          | 54        | 9      | 330     | 10               |
| SPACE—Females.....         | 2                  | 31         | —                | —       | —       | 7         | 24      | 32         | 5            | —          | 1         | 1      | 25      | 1                |
| Ben Lomond.....            | 43                 | 275        | —                | 2       | 7       | 242       | 24      | 261        | 97           | —          | 61        | 41     | 62      | 57               |
| Mt. Bullion.....           | 48                 | 213        | —                | 1       | —       | 184       | 28      | 200        | 90           | 3          | 29        | 16     | 62      | 61               |
| Oak Glen.....              | 50                 | 219        | —                | 8       | —       | 202       | 9       | 203        | 85           | 1          | 63        | 46     | 8       | 66               |
| Pine Grove.....            | 50                 | 234        | —                | 1       | 2       | 217       | 14      | 229        | 71           | 2          | 118       | 22     | 16      | 55               |
| Washington Ridge.....      | 44                 | 210        | —                | 2       | 1       | 191       | 16      | 201        | 70           | 1          | 42        | 28     | 60      | 53               |
| C.D.C. Institutions.....   | 26                 | 31         | —                | 2       | —       | 20        | 9       | 47         | 8            | 1          | 22        | —      | 16      | 10               |
| Reception Centers.....     | 16                 | 9          | —                | —       | —       | 6         | 3       | 25         | —            | —          | 15        | —      | 10      | —                |
| Facilities.....            | 10                 | 22         | —                | 2       | —       | 14        | 6       | 22         | 8            | 1          | 7         | —      | 6       | 10               |
| Deuel Voc. Inst. ....      | 8                  | 12         | —                | —       | —       | 10        | 2       | 12         | 4            | 1          | 5         | —      | 2       | 3                |
| Other CDC—Males.....       | 2                  | 9          | —                | 2       | —       | 3         | 4       | 9          | 4            | —          | 1         | —      | 4       | 2                |
| CDC—Females.....           | —                  | 1          | —                | —       | —       | 1         | —       | 1          | —            | —          | 1         | —      | —       | —                |

\* Includes furlough, out-to-court, guest, and discharge at departure.

## AVERAGE DAILY POPULATIONS

Table 16 shows the average daily population of Youth Authority institutions from 1970 through 1977. The average daily population for 1977 (4,003) was the lowest of all of the years shown and quite a bit lower than the 6,500 in the mid 1960's which was the high point in the Youth Authority institutional population. Of the approximately 4,000 held in institutions during 1977, 3,000 males and females were held in schools,

approximately 300 males were in forestry camps, and approximately 700 males and females were undergoing a reception-diagnostic process at a Youth Authority reception center.

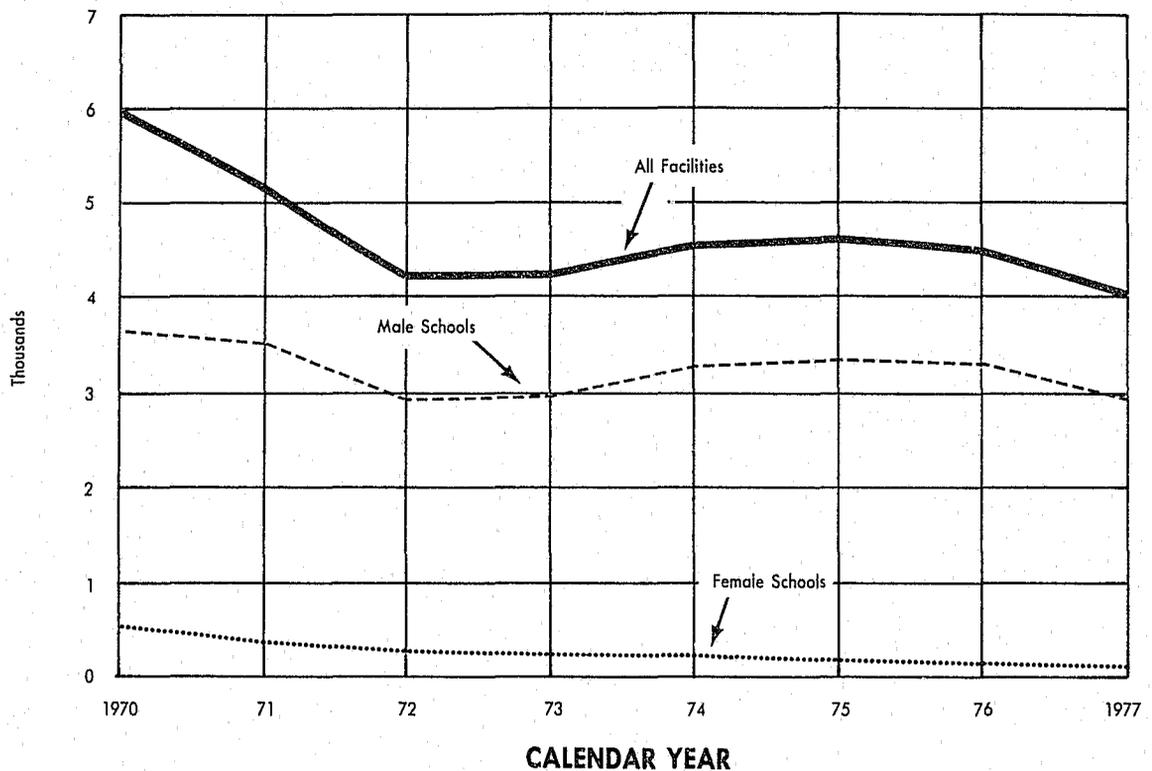
One rather dramatic change which affected schools for girls was the drop in female average daily population from approximately 500 down to approximately 100. This reflects the decreasing role of female commitments to the Youth Authority since the beginning of the Probation Subsidy program.

Table 16  
AVERAGE DAILY POPULATION OF YOUTH AUTHORITY WARDS IN INSTITUTIONS, 1970-1977

| Institution                    | 1970  | 1971  | 1972  | 1973  | 1974  | 1975  | 1976  | 1977  |
|--------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|
| Total.....                     | 5,915 | 5,105 | 4,196 | 4,208 | 4,537 | 4,602 | 4,432 | 4,003 |
| CYA Reception Centers .....    | 620   | 647   | 614   | 590   | 662   | 699   | 654   | 679   |
| NRCC—Males.....                | 190   | 218   | 219   | 206   | 226   | 247   | 235   | 244   |
| NRCC—Females.....              | 40    | 32    | 26    | 34    | 43    | 37    | 24    | 23    |
| SRCC—Males.....                | 326   | 340   | 333   | 303   | 337   | 351   | 300   | 306   |
| VRCC—Males.....                | -     | -     | -     | -     | 19    | 24    | 21    | 23    |
| VRCC—Females.....              | 64    | 57    | 36    | 47    | 37    | 40    | 41    | 37    |
| YTSC—Males.....                | -     | -     | -     | -     | -     | -     | 33    | 46    |
| CYA Schools—Males .....        | 3,687 | 3,411 | 2,945 | 2,990 | 3,260 | 3,362 | 3,290 | 2,908 |
| Fricot.....                    | 164   | 29    | -     | -     | -     | -     | -     | -     |
| Fred C. Nelles.....            | 486   | 437   | 393   | 363   | 388   | 386   | 349   | 321   |
| O. H. Close.....               | 359   | 344   | 347   | 334   | 343   | 347   | 340   | 344   |
| El Paso de Robles.....         | 363   | 269   | 29    | -     | 138   | 352   | 387   | 333   |
| Karl Holton.....               | 383   | 378   | 363   | 381   | 385   | 386   | 379   | 335   |
| DeWitt Nelson.....             | -     | 2     | 233   | 319   | 378   | 378   | 355   | 291   |
| Preston.....                   | 749   | 690   | 377   | 384   | 421   | 399   | 386   | 357   |
| Youth Training School.....     | 1,178 | 1,176 | 995   | 1,041 | 976   | 892   | 886   | 726   |
| Ventura.....                   | 5     | 54    | 138   | 147   | 194   | 198   | 189   | 183   |
| Los Guilucos.....              | -     | 32    | 70    | 12    | -     | -     | -     | -     |
| SCDC.....                      | -     | -     | -     | 8     | 21    | 5     | -     | -     |
| SPACE.....                     | -     | -     | -     | 1     | 16    | 19    | 19    | 18    |
| CYA Camps—Males.....           | 283   | 306   | 290   | 350   | 367   | 348   | 328   | 305   |
| Ben Lomond.....                | 74    | 79    | 71    | 70    | 74    | 69    | 68    | 61    |
| Mt. Bullion.....               | 70    | 76    | 67    | 72    | 75    | 69    | 65    | 62    |
| Pine Grove.....                | 68    | 73    | 63    | 68    | 71    | 69    | 68    | 65    |
| Washington Ridge.....          | 71    | 78    | 67    | 69    | 71    | 70    | 64    | 59    |
| Oak Glen.....                  | -     | -     | 22    | 71    | 76    | 71    | 63    | 58    |
| CYA Schools—Females .....      | 505   | 379   | 286   | 224   | 202   | 165   | 144   | 101   |
| Los Guilucos.....              | 177   | 143   | 92    | 14    | -     | -     | -     | -     |
| Ventura.....                   | 328   | 236   | 194   | 209   | 200   | 163   | 142   | 100   |
| SCDC.....                      | -     | -     | -     | 1     | -     | -     | -     | -     |
| SPACE.....                     | -     | -     | -     | -     | 2     | 2     | 2     | 1     |
| Department of Corrections..... | 820   | 362   | 61    | 54    | 46    | 28    | 16    | 10    |

# chart VII

## AVERAGE DAILY POPULATION OF YOUTH AUTHORITY WARDS IN INSTITUTIONS, 1970 THROUGH 1977



## section 6

### THE LENGTH OF INSTITUTIONAL STAY

#### SCHOOLS AND CAMPS

There are three major determiners of institutional population and one of the most critical of these is institutional length of stay. Table 17 shows the length of stay in Youth Authority institutions from 1970 through 1977 and reveals that this was a period of both increasing and decreasing lengths of stay. In 1970 the length of stay was 10.2 months and it is currently 10.9 months, having seen a high of 12.7 during calendar year 1975. Males in Youth Authority schools and camps averaged approximately 10.9 months while females in Youth Authority schools average 10.4

months. The stay for male wards in camps averaged 8.4 months.

Institutional length of stay is affected by such factors as changes in Youth Authority Board policy, changes in the characteristics of the wards, institutional population pressures, etc. All of these factors have played a part in the changing length of stay at Youth Authority facilities. However, the recent decrease in length of stay was a direct result of changes in Youth Authority Board policy, rather than to any changes in the characteristics of the wards. These policy changes affected the method of setting continuance times and parole release dates.

**Table 17**  
**MEAN LENGTH OF STAY OF WARDS IN YOUTH AUTHORITY AND DEPARTMENT OF CORRECTIONS INSTITUTIONS**  
**PRIOR TO RELEASE ON PAROLE, 1970-1977**  
**BY INSTITUTION OF RELEASE**  
(In Months)

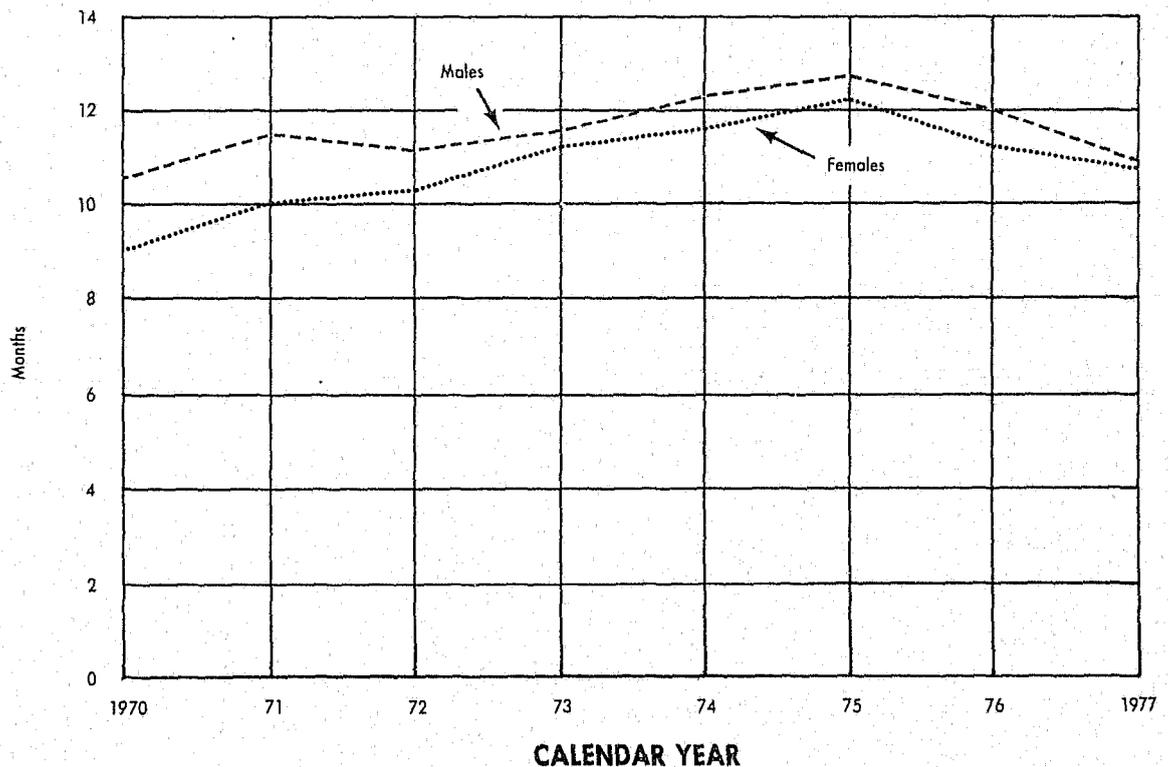
| Institution of release <sup>1</sup> | 1970 | 1971 | 1972 | 1973 | 1974 | 1975 | 1976 | 1977 |
|-------------------------------------|------|------|------|------|------|------|------|------|
| Total <sup>2</sup> .....            | 10.6 | 11.5 | 11.1 | 11.6 | 12.3 | 12.7 | 12.0 | 10.9 |
| Males .....                         | 10.8 | 11.7 | 11.2 | 11.6 | 12.4 | 12.7 | 12.0 | 10.9 |
| Females .....                       | 9.0  | 10.0 | 10.3 | 11.2 | 11.6 | 11.2 | 11.2 | 10.8 |
| CYA Institutions <sup>2</sup> ..... | 10.2 | 11.2 | 11.0 | 11.6 | 12.3 | 12.7 | 12.0 | 10.9 |
| Schools and Camps (Males) .....     | 10.5 | 11.4 | 11.0 | 11.6 | 12.4 | 12.7 | 12.0 | 10.9 |
| Fricot .....                        | 11.3 | 11.1 | -    | -    | -    | -    | -    | -    |
| Fred C. Nelles .....                | 9.2  | 10.1 | 8.8  | 9.2  | 10.3 | 10.8 | 10.4 | 11.1 |
| O. H. Close .....                   | 10.2 | 10.5 | 9.7  | 10.2 | 10.9 | 10.1 | 10.3 | 8.7  |
| El Paso de Robles .....             | 10.1 | 11.3 | 14.2 | -    | 11.4 | 12.5 | 11.0 | 11.0 |
| Karl Holton .....                   | 10.4 | 10.9 | 10.8 | 11.5 | 12.4 | 11.2 | 11.3 | 10.3 |
| DeWitt Nelson .....                 | -    | -    | 9.8  | 11.6 | 12.9 | 13.3 | 11.2 | 10.2 |
| Preston .....                       | 10.9 | 12.4 | 13.4 | 15.4 | 18.0 | 18.1 | 16.0 | 15.3 |
| Youth Training School .....         | 12.4 | 13.3 | 13.4 | 14.6 | 15.1 | 15.2 | 14.1 | 11.7 |
| Ventura .....                       | -    | 12.2 | 11.1 | 12.6 | 11.9 | 13.5 | 13.1 | 11.5 |
| Los Guilucos .....                  | -    | 8.8  | 10.3 | 8.9  | -    | -    | -    | -    |
| Camps .....                         | 7.8  | 8.0  | 8.0  | 8.3  | 8.6  | 9.1  | 9.0  | 8.4  |
| Schools (Females) .....             | 8.7  | 9.9  | 10.3 | 11.1 | 11.4 | 11.9 | 11.0 | 10.4 |
| Los Guilucos .....                  | 9.9  | 10.3 | 10.2 | 8.6  | -    | -    | -    | -    |
| Ventura .....                       | 8.2  | 9.7  | 10.4 | 11.8 | 11.4 | 11.9 | 11.0 | 10.4 |
| CDC Institutions .....              | 15.5 | 16.1 | 18.2 | 14.8 | 13.1 | 11.6 | 19.4 | 18.8 |

<sup>1</sup> Includes time in clinic.

<sup>2</sup> Includes all institutions operating during periods shown.

## chart VIII

**MEAN LENGTH OF STAY OF YOUTH AUTHORITY WARDS IN INSTITUTIONS, 1970 THROUGH 1977**



# section 7

## PAROLE POPULATION MOVEMENT AND LENGTH OF STAY ON PAROLE

### PAROLE POPULATION MOVEMENT

Parole movements during the calendar year are summarized in Table 18: There was very little difference in the parole population at the beginning and end of 1977, with a fluctuation of less than 50 cases. However, there was a 4 percent decline in the parole population from the beginning to the end of 1976. This was due to the continuation of the decline in parole caseloads as a result of decreasing commitments to the Youth Authority because of the Probation Subsidy program.

### WARDS REMOVED FROM PAROLE

During 1977, 4,536 wards were removed from parole supervision status with approximately 47 percent being removed by non-violation discharge, and the balance of 53 percent being removed for violational reasons—25 percent because of a revocation action, and 28 percent because of a commitment to an adult correctional facility or because of expiration of jurisdiction while on missing status.

Of those wards who were on their first parole status, almost one-half were discharged without viola-

Table 18  
YOUTH AUTHORITY PAROLE MOVEMENTS, 1976 and 1977  
BY TYPE OF SUPERVISION

| Parole movements                                                          | 1976  | 1977  | Percent change |
|---------------------------------------------------------------------------|-------|-------|----------------|
| TOTAL PAROLES, beginning of year .....                                    | 7,963 | 7,659 | -3.8           |
| Received on parole .....                                                  | 5,322 | 4,760 | -10.6          |
| Released from institutions .....                                          | 4,904 | 4,340 | -11.5          |
| Received from other states .....                                          | 191   | 206   | +7.9           |
| Reinstated and other <sup>1</sup> .....                                   | 227   | 214   | -5.7           |
| Removed from parole .....                                                 | 5,626 | 4,715 | -16.2          |
| Revoked .....                                                             | 1,109 | 1,127 | +1.6           |
| Discharged and other .....                                                | 4,517 | 3,588 | -20.6          |
| TOTAL PAROLES, end of year .....                                          | 7,659 | 7,704 | +0.6           |
| CALIFORNIA SUPERVISION, beginning of year .....                           | 7,691 | 7,452 | -3.1           |
| Received .....                                                            | 5,253 | 4,665 | -11.2          |
| New cases .....                                                           | 5,195 | 4,629 | -10.9          |
| Transferred to California supervision from out-of-state supervision ..... | 58    | 36    | -37.9          |
| Removed .....                                                             | 5,492 | 4,609 | -16.1          |
| Revoked .....                                                             | 1,100 | 1,121 | +11.0          |
| Discharged and other .....                                                | 4,291 | 3,407 | -20.6          |
| Transferred to out-of-state supervision .....                             | 101   | 81    | -19.8          |
| CALIFORNIA SUPERVISION, end of year .....                                 | 7,452 | 7,508 | +0.8           |
| OUT-OF-STATE SUPERVISION, beginning of year .....                         | 272   | 207   | -23.9          |
| Received .....                                                            | 228   | 212   | -7.0           |
| New cases .....                                                           | 127   | 131   | +3.1           |
| Transferred from California supervision to out-of-state supervision ..... | 101   | 81    | -19.8          |
| Removed .....                                                             | 293   | 223   | -23.9          |
| Revoked .....                                                             | 9     | 6     | -33.3          |
| Discharged .....                                                          | 226   | 181   | -19.9          |
| Transferred to California supervision .....                               | 58    | 36    | -37.9          |
| OUT-OF-STATE SUPERVISION, end of year .....                               | 207   | 196   | -5.3           |

<sup>1</sup> Includes releases to parole from furlough, out-to-court, DOH, Co. Jail or escape status.

**Table 19**  
**WARDS REMOVED FROM PAROLE, 1977**  
**BY TYPE OF REMOVAL, AND ADMISSION STATUS**

| Type of removal                       | Total  |         | Admission status |         |              |         |
|---------------------------------------|--------|---------|------------------|---------|--------------|---------|
|                                       |        |         | First admission  |         | Re-admission |         |
|                                       | Number | Percent | Number           | Percent | Number       | Percent |
| Total wards removed from parole ..... | 4,536  | 100.0   | 3,195            | 100.0   | 1,341        | 100.0   |
| Non-violators discharged .....        | 2,115  | 46.6    | 1,545            | 48.4    | 570          | 42.5    |
| Violators .....                       | 2,421  | 53.4    | 1,650            | 51.6    | 771          | 57.5    |
| Revoked for return .....              | 1,127  | 24.9    | 873              | 27.3    | 254          | 18.9    |
| Discharged .....                      | 1,294  | 28.5    | 777              | 24.3    | 517          | 38.6    |
| Males—Total .....                     | 4,262  | 100.0   | 3,012            | 100.0   | 1,250        | 100.0   |
| Non-violators discharged .....        | 1,944  | 45.6    | 1,427            | 47.4    | 517          | 41.4    |
| Violators .....                       | 2,318  | 54.4    | 1,585            | 52.6    | 733          | 58.6    |
| Revoked for return .....              | 1,085  | 25.5    | 841              | 27.9    | 244          | 19.5    |
| Discharged .....                      | 1,233  | 28.9    | 744              | 24.7    | 489          | 39.1    |
| Females—Total .....                   | 274    | 100.0   | 183              | 100.0   | 91           | 100.0   |
| Non-violators discharged .....        | 171    | 62.4    | 118              | 64.5    | 53           | 58.2    |
| Violators .....                       | 103    | 37.6    | 65               | 35.5    | 38           | 41.8    |
| Revoked for return .....              | 42     | 15.3    | 32               | 17.5    | 10           | 11.0    |
| Discharged .....                      | 61     | 22.3    | 33               | 18.0    | 28           | 30.8    |

tion. The others were either returned to a Youth Authority institution or discharged because of a commitment to some other jurisdiction or while on missing status. Of those wards who were on their second or more parole status, only 42 percent discharged successfully with the other 58 percent being revoked or discharged under violational conditions.

Table 20 shows the proportion of wards removed from parole by the type of removal over the past eight-year period. Generally, the proportion of violational removals has been decreasing. It was at a high of 63

percent in 1970 and decreased to a low of 45 percent in 1976 and then back up to 53 percent in 1977. The calendar year 1976 was atypical of the pattern in that during that year there was a surge of "administrative discharges" which were non-violational due to the effects of the *Olivas* decision which required that the Youth Authority discharge misdemeanor offenders whose length of Youth Authority jurisdiction exceeded the amount of time they could have spent in a county facility. This swelled the number of non-violational discharges beyond what they normally would have been and thus affected that year's percentages.

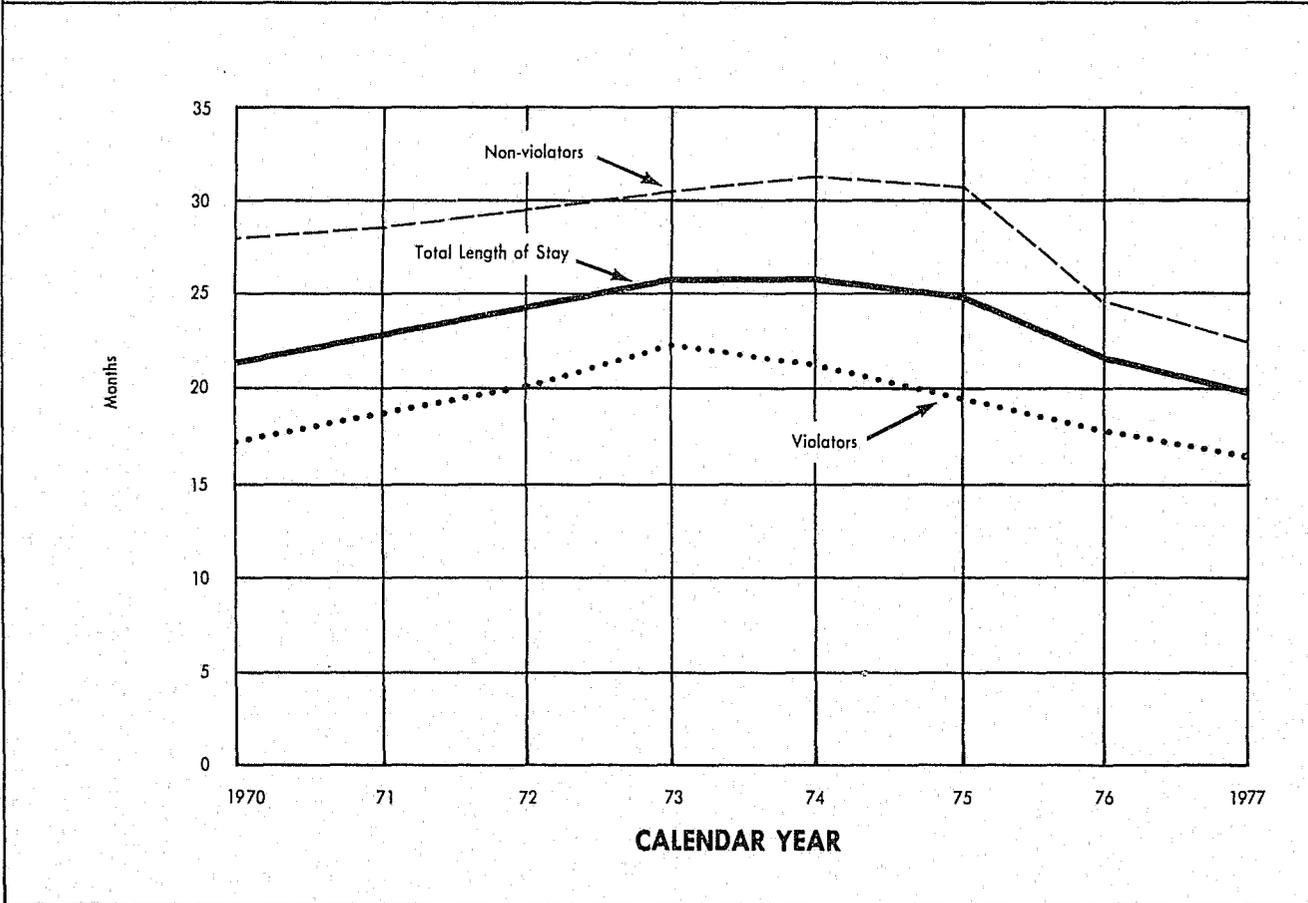
**Table 20**  
**WARDS REMOVED FROM PAROLE, 1970-1977**  
**BY TYPE OF REMOVAL**

| Year       | Total  |         | Non-violators |         | Violators |         |         |         |            |         |
|------------|--------|---------|---------------|---------|-----------|---------|---------|---------|------------|---------|
|            |        |         |               |         | Total     |         | Revoked |         | Discharged |         |
|            | Number | Percent | Number        | Percent | Number    | Percent | Number  | Percent | Number     | Percent |
| 1970 ..... | 7,409  | 100.0   | 2,748         | 37.1    | 4,661     | 62.9    | 2,830   | 38.2    | 1,831      | 24.7    |
| 1971 ..... | 6,920  | 100.0   | 2,995         | 43.3    | 3,925     | 56.7    | 2,221   | 32.1    | 1,704      | 24.6    |
| 1972 ..... | 6,478  | 100.0   | 2,878         | 44.4    | 3,600     | 55.6    | 1,939   | 29.9    | 1,661      | 25.7    |
| 1973 ..... | 6,088  | 100.0   | 2,731         | 44.9    | 3,357     | 55.1    | 1,702   | 27.9    | 1,655      | 27.2    |
| 1974 ..... | 5,585  | 100.0   | 2,496         | 44.7    | 3,089     | 55.3    | 1,637   | 29.3    | 1,452      | 26.0    |
| 1975 ..... | 5,071  | 100.0   | 2,451         | 48.3    | 2,620     | 51.7    | 1,414   | 27.9    | 1,206      | 23.8    |
| 1976 ..... | 5,442  | 100.0   | 2,978         | 54.7    | 2,464     | 45.3    | 1,109   | 20.4    | 1,355      | 24.9    |
| 1977 ..... | 4,536  | 100.0   | 2,115         | 46.6    | 2,421     | 53.4    | 1,127   | 24.9    | 1,294      | 28.5    |

Table 21  
**MEAN LENGTH OF STAY ON PAROLE BY TYPE OF REMOVAL**  
**WARDS REMOVED FROM PAROLE, 1970-1977**  
 (in Months)

| Year      | Total | Type of removal                   |                               |         |            |
|-----------|-------|-----------------------------------|-------------------------------|---------|------------|
|           |       | Non-violators removed from parole | Violators removed from parole |         |            |
|           |       |                                   | Total                         | Revoked | Discharged |
| 1970..... | 21.2  | 27.9                              | 17.2                          | 12.2    | 24.9       |
| 1971..... | 22.9  | 28.4                              | 18.7                          | 12.7    | 26.5       |
| 1972..... | 24.2  | 29.4                              | 20.0                          | 13.9    | 27.1       |
| 1973..... | 25.9  | 30.5                              | 22.2                          | 15.2    | 29.4       |
| 1974..... | 25.8  | 31.4                              | 21.2                          | 14.5    | 28.8       |
| 1975..... | 24.9  | 30.7                              | 19.4                          | 13.9    | 25.9       |
| 1976..... | 21.5  | 24.4                              | 17.9                          | 12.0    | 22.8       |
| 1977..... | 19.2  | 22.4                              | 16.5                          | 11.4    | 20.9       |

**chart IX** **MEAN LENGTH OF STAY ON PAROLE, 1970 THROUGH 1977**  
 By Type of Removal from Parole



### LENGTH OF STAY ON PAROLE

Parole length of stay fluctuated considerably over the past eight-year period, increasing from approximately 21 months up to 26 months, and then back down to approximately 19 months. The average length of stay for a non-violator removed from parole was 22 months as contrasted to 11 months for a violator whose parole was revoked and 21 months for a violator who was discharged from parole.

### PAROLE VIOLATION OFFENSES

There were 4,974 wards who were taken off violation status during 1977 and Table 22 shows the violation offense and the disposition of the violation action. Of the total wards taken off violation during the year, slightly over one-half were continued on parole with the balance being distributed somewhat evenly between those who were revoked and those who were discharged.

The most common violation offense was burglary (which was also the most common commitment offense) followed by theft, assault, and robbery. Of those charged with burglary offenses, only one-third were continued on parole with the balance being revoked or discharged. Of those charged with violation of road and driving laws, 85 percent were continued on parole with only 15 percent revoked or discharged. Generally, wards with less serious parole violation offenses were returned to parole status while wards with more serious offenses were either returned to Youth Authority institutions or discharged to adult facilities. However, the degree of seriousness of the offense is not always apparent simply by the category name. Although a considerable proportion of the wards charged with assault offenses were continued on parole, it is often the case that many of these offenses turn out to be quite minor in nature.

Table 22  
PAROLE VIOLATION OFFENSES OF WARDS REMOVED FROM VIOLATION STATUS, 1977  
BY TYPE OF DISPOSITION

| Parole violation offense    | Total  |         | Continued on parole |         | Revoked |         | Discharged after violation |         |
|-----------------------------|--------|---------|---------------------|---------|---------|---------|----------------------------|---------|
|                             | Number | Percent | Number              | Percent | Number  | Percent | Number                     | Percent |
| Total .....                 | 4,974  | 100.0   | 2,553               | 51.3    | 1,127   | 22.7    | 1,294                      | 26.0    |
| Homicide .....              | 68     | 100.0   | 12                  | 17.6    | 8       | 11.8    | 48                         | 70.6    |
| Robbery .....               | 485    | 100.0   | 96                  | 19.8    | 138     | 28.5    | 251                        | 51.7    |
| Assault and battery .....   | 542    | 100.0   | 288                 | 53.1    | 151     | 27.9    | 103                        | 19.0    |
| Burglary .....              | 812    | 100.0   | 266                 | 32.8    | 294     | 36.2    | 252                        | 31.0    |
| Theft (except auto) .....   | 692    | 100.0   | 420                 | 60.7    | 155     | 22.4    | 117                        | 16.9    |
| Auto theft.....             | 346    | 100.0   | 169                 | 48.8    | 119     | 34.4    | 58                         | 16.8    |
| Forgery and checks .....    | 97     | 100.0   | 39                  | 40.2    | 19      | 19.6    | 39                         | 40.2    |
| Sex offenses .....          | 113    | 100.0   | 41                  | 36.3    | 18      | 15.9    | 54                         | 47.8    |
| Narcotics and drugs.....    | 358    | 100.0   | 248                 | 69.3    | 40      | 11.2    | 70                         | 19.5    |
| Road and driving laws ..... | 374    | 100.0   | 318                 | 85.0    | 23      | 6.2     | 33                         | 8.8     |
| Weapons .....               | 112    | 100.0   | 72                  | 64.2    | 20      | 17.9    | 20                         | 17.9    |
| Disorderly conduct .....    | 103    | 100.0   | 90                  | 87.4    | 10      | 9.7     | 3                          | 2.9     |
| Technical—AWOL .....        | 350    | 100.0   | 126                 | 36.0    | 30      | 8.6     | 194                        | 55.4    |
| Technical—other .....       | 129    | 100.0   | 80                  | 62.0    | 43      | 33.3    | 6                          | 4.7     |
| Other offenses .....        | 393    | 100.0   | 288                 | 73.3    | 59      | 15.0    | 46                         | 11.7    |

# // section 8

## PAROLE PERFORMANCE

Parole performance can be measured in a number of ways; however, the two most common approaches are the cross-sectional and the longitudinal. The cross-sectional approach was presented in the previous section, and this method takes all wards removed from parole during a previous calendar year period and distributes them according to the method of removal. This approach does not take into account any changes that may have occurred in the past that would affect the total number being removed during that period, nor does it equalize the exposure period on parole. The major advantage of the cross-sectional approach is that it can be calculated on a current basis.

The longitudinal approach to parole violation takes a release cohort and follows these for a predetermined period of time. This results in a lapse of time before data can be accumulated and analyzed. The data shown in this section (Tables 23-26) are based on a two-year parole exposure period. Thus, the latest parole release cohort that could be used was 1975.

Table 23 shows the parole performance of each parole release cohort from 1970 through 1975. The violation rates for each year are quite similar, changing from a low of 40.1 percent violators to a high of 44.7 percent violators. The definition of a violator is either a revocation or a violational discharge by the Youth Authority Board. Custody in a local facility is not considered a violation unless the Youth Authority Board takes action to revoke parole or to discharge the ward because of that violation.

The violation rate for juvenile court males was 49 percent as contrasted to a violation rate of 34 percent for criminal court males. It is typically the case that juvenile court wards have a higher violation rate than do criminal court, and this is due to the direct relationship between violation rate and age with the younger aged wards violating at a higher rate than the older aged. The violation rate for females is lower than either of the above—26 percent after two years of parole exposure.

**Table 23**  
**VIOLATION STATUS OF WARDS RELEASED TO PAROLE SUPERVISION, 1970-1975**  
*(Showing percent removed for violation within 24 months of parole exposure)*

| Year of release | Total            |                       |         | Males            |                       |         |                  |                       |         |                  |                       |         | Females                      |                       |         |
|-----------------|------------------|-----------------------|---------|------------------|-----------------------|---------|------------------|-----------------------|---------|------------------|-----------------------|---------|------------------------------|-----------------------|---------|
|                 |                  |                       |         | Total            |                       |         | Juvenile court   |                       |         | Criminal court   |                       |         | Juvenile and criminal courts |                       |         |
|                 | Number re-leased | Revoked or discharged |         | Number re-leased | Revoked or discharged |         | Number re-leased | Revoked or discharged |         | Number re-leased | Revoked or discharged |         | Number re-leased             | Revoked or discharged |         |
|                 |                  | Number                | Percent |                              | Number                | Percent |
| 1970 ....       | 6,737            | 2,817                 | 41.8    | 5,854            | 2,568                 | 43.9    | 3,727            | 1,905                 | 51.1    | 2,127            | 663                   | 31.2    | 883                          | 249                   | 28.2    |
| 1971 ....       | 6,251            | 2,505                 | 40.1    | 5,629            | 2,351                 | 41.8    | 3,262            | 1,592                 | 48.8    | 2,367            | 759                   | 32.1    | 622                          | 154                   | 24.8    |
| 1972 ....       | 4,960            | 2,121                 | 42.8    | 4,478            | 1,988                 | 44.4    | 2,357            | 1,254                 | 53.2    | 2,121            | 734                   | 34.6    | 482                          | 133                   | 27.6    |
| 1973 ....       | 4,055            | 1,813                 | 44.7    | 3,697            | 1,717                 | 46.4    | 1,870            | 1,044                 | 55.8    | 1,827            | 673                   | 36.8    | 358                          | 96                    | 26.8    |
| 1974 ....       | 4,300            | 1,853                 | 43.1    | 3,934            | 1,752                 | 44.5    | 2,042            | 1,072                 | 52.5    | 1,892            | 680                   | 35.9    | 366                          | 101                   | 27.6    |
| 1975 ....       | 4,458            | 1,801                 | 40.4    | 4,182            | 1,730                 | 41.4    | 2,067            | 1,019                 | 49.3    | 2,115            | 711                   | 33.6    | 276                          | 71                    | 25.7    |

**Table 24**  
**TIME ON PAROLE PRIOR TO REMOVAL FOR WARDS RELEASED TO PAROLE SUPERVISION, 1975**  
*(Showing percent removed for violation within 24 months of parole exposure)*

| Time on parole to nearest month prior to removal | Total             |                    | Juvenile court    |                    | Criminal court    |                    | Males             |                    |                   |                    |                   |                    | Females                      |                    |
|--------------------------------------------------|-------------------|--------------------|-------------------|--------------------|-------------------|--------------------|-------------------|--------------------|-------------------|--------------------|-------------------|--------------------|------------------------------|--------------------|
|                                                  |                   |                    |                   |                    |                   |                    | Total             |                    | Juvenile court    |                    | Criminal court    |                    | Juvenile and criminal courts |                    |
|                                                  | Cumulative number | Cumulative percent | Cumulative number            | Cumulative percent |
| Less than 1/2 month .....                        | -                 | -                  | -                 | -                  | -                 | -                  | -                 | -                  | -                 | -                  | -                 | -                  | -                            | -                  |
| 1 month .....                                    | 14                | 0.3                | 8                 | 0.4                | 6                 | 0.3                | 14                | 0.3                | 8                 | 0.4                | 6                 | 0.3                | -                            | -                  |
| 2 months .....                                   | 57                | 1.3                | 38                | 1.7                | 19                | 0.9                | 54                | 1.3                | 35                | 1.7                | 19                | 0.9                | 3                            | 1.1                |
| 3 months .....                                   | 123               | 2.8                | 90                | 4.0                | 33                | 1.5                | 116               | 2.8                | 83                | 4.0                | 33                | 1.6                | 7                            | 2.5                |
| 4 months .....                                   | 215               | 4.8                | 155               | 6.8                | 60                | 2.7                | 203               | 4.9                | 144               | 7.0                | 59                | 2.8                | 12                           | 4.3                |
| 5 months .....                                   | 315               | 7.1                | 227               | 10.0               | 88                | 4.0                | 301               | 7.2                | 214               | 10.4               | 87                | 4.1                | 14                           | 5.1                |
| 6 months .....                                   | 419               | 9.4                | 294               | 12.9               | 125               | 5.7                | 402               | 9.6                | 278               | 13.4               | 124               | 5.9                | 17                           | 6.2                |
| 7 months .....                                   | 524               | 11.8               | 366               | 16.1               | 158               | 7.2                | 503               | 12.0               | 346               | 16.7               | 157               | 7.4                | 21                           | 7.6                |
| 8 months .....                                   | 648               | 14.5               | 443               | 19.5               | 205               | 9.4                | 624               | 14.9               | 420               | 20.3               | 204               | 9.6                | 24                           | 8.7                |
| 9 months .....                                   | 754               | 16.9               | 504               | 22.2               | 250               | 11.5               | 729               | 17.4               | 480               | 23.2               | 249               | 11.8               | 25                           | 9.1                |
| 10 months .....                                  | 870               | 19.5               | 568               | 25.0               | 302               | 13.8               | 844               | 20.2               | 543               | 26.3               | 301               | 14.2               | 26                           | 9.4                |
| 11 months .....                                  | 957               | 21.5               | 616               | 27.1               | 341               | 15.6               | 925               | 22.1               | 587               | 28.4               | 338               | 16.0               | 32                           | 11.6               |
| 12 months .....                                  | 1,054             | 23.6               | 665               | 29.2               | 389               | 17.8               | 1,017             | 24.3               | 632               | 30.6               | 385               | 18.2               | 37                           | 13.4               |
| 13 months .....                                  | 1,151             | 25.8               | 720               | 31.6               | 431               | 19.7               | 1,110             | 26.5               | 684               | 33.1               | 426               | 20.1               | 41                           | 14.9               |
| 14 months .....                                  | 1,248             | 28.0               | 773               | 34.0               | 475               | 21.8               | 1,202             | 28.7               | 733               | 35.5               | 469               | 22.2               | 46                           | 16.7               |
| 15 months .....                                  | 1,338             | 30.0               | 814               | 35.7               | 524               | 24.0               | 1,288             | 30.8               | 771               | 37.3               | 517               | 24.4               | 50                           | 18.1               |
| 16 months .....                                  | 1,408             | 31.6               | 854               | 37.5               | 554               | 25.4               | 1,358             | 32.5               | 811               | 39.2               | 547               | 25.9               | 50                           | 18.1               |
| 17 months .....                                  | 1,478             | 33.2               | 892               | 39.2               | 586               | 26.8               | 1,423             | 34.0               | 847               | 41.0               | 576               | 27.2               | 55                           | 19.9               |
| 18 months .....                                  | 1,542             | 34.6               | 933               | 41.0               | 609               | 27.9               | 1,480             | 35.4               | 882               | 42.7               | 598               | 28.3               | 62                           | 22.5               |
| 19 months .....                                  | 1,608             | 36.1               | 962               | 42.3               | 646               | 29.6               | 1,543             | 36.9               | 909               | 44.0               | 634               | 30.0               | 65                           | 23.6               |
| 20 months .....                                  | 1,638             | 36.7               | 982               | 43.2               | 656               | 30.1               | 1,572             | 37.6               | 928               | 44.9               | 644               | 30.4               | 66                           | 23.9               |
| 21 months .....                                  | 1,679             | 37.7               | 1,006             | 44.2               | 673               | 30.8               | 1,612             | 38.5               | 952               | 46.1               | 660               | 31.2               | 67                           | 24.3               |
| 22 months .....                                  | 1,721             | 38.6               | 1,032             | 45.4               | 689               | 31.6               | 1,650             | 39.5               | 976               | 47.2               | 674               | 31.9               | 71                           | 25.7               |
| 23 months .....                                  | 1,753             | 39.3               | 1,054             | 46.3               | 699               | 32.0               | 1,682             | 40.2               | 998               | 48.3               | 684               | 32.3               | 71                           | 25.7               |
| 24 months .....                                  | 1,801             | 40.4               | 1,075             | 47.3               | 726               | 33.3               | 1,730             | 41.4               | 1,019             | 49.3               | 711               | 33.6               | 71                           | 25.7               |
| Total number of wards paroled                    | 4,458             |                    | 2,275             |                    | 2,183             |                    | 4,182             |                    | 2,067             |                    | 2,115             |                    | 276                          |                    |

Table 24 shows the length of stay on parole prior to violation by one-month intervals from one to twenty-four. Of all the wards violating within the 24-month period, one-half violated within the first 10 months. One-fourth violated within the first six months. This points up the fact that the first year on parole is the more critical period as far as the violation rate is concerned.

Table 25 shows the violation rate by institution of release. Wards released from certain institutions have higher violation rates than wards released from other institutions. The two schools with the highest violation rates were Fred C. Nelles and O. H. Close (approximately 52 percent each). These two schools handle juvenile court cases almost exclusively and since they have younger-aged wards, they are bound to have a more limited success rate. It has been traditionally the case that the forestry camps experience the more favorable violation rate, and this is due main-

ly to the selection factor of those who go to camp, with the primary factor being age. Forestry camp wards are, for the most part, 18 years of age or older.

Another factor that tends to predict success/failure on parole is the commitment offense. Wards committed to the Youth Authority for offenses against persons tend to do better on parole than do wards committed for property-type offenses. This is apparent in Table 26 where violation status is shown by the major offense categories. Wards committed for the offense of homicide have the best parole performance record after 24-months parole exposure (24 percent). Other rather low violation rates were for narcotic and drug, robbery, and sex offenders. Those with higher than average violational experiences were wards committed for theft and "status" offenses. Wards committed for status offenses are generally among the youngest of all those committed, and thus confirm the correlation between age and violational risk.

**Table 25**  
**VIOLATION STATUS OF WARDS RELEASED TO PAROLE SUPERVISION, 1975**  
*BY INSTITUTION OF RELEASE AND COURT OF COMMITMENT*  
*(Showing percent removed for violation within 24 months of parole exposure)*

| Institution of release                | Total            |                  |                   | Juvenile court   |                  |                   | Criminal court   |                  |                   |
|---------------------------------------|------------------|------------------|-------------------|------------------|------------------|-------------------|------------------|------------------|-------------------|
|                                       | Number re-leased | Number violators | Percent violators | Number re-leased | Number violators | Percent violators | Number re-leased | Number violators | Percent violators |
| Total.....                            | 4,458            | 1,801            | 40.4              | 2,275            | 1,075            | 47.3              | 2,183            | 726              | 33.3              |
| Males .....                           | 4,182            | 1,730            | 41.4              | 2,067            | 1,019            | 49.3              | 2,115            | 711              | 33.6              |
| Females .....                         | 276              | 71               | 25.7              | 208              | 56               | 26.9              | 68               | 15               | 22.1              |
| CYA Institutions.....                 | 4,237            | 1,715            | 40.5              | 2,190            | 1,032            | 47.1              | 2,047            | 683              | 33.4              |
| Reception Centers.....                | 655              | 292              | 44.6              | 405              | 203              | 50.1              | 250              | 89               | 35.6              |
| NRCC—Males.....                       | 133              | 64               | 48.1              | 74               | 41               | 55.4              | 39               | 23               | 39.0              |
| NRCC—Females.....                     | 58               | 19               | 32.8              | 52               | 16               | 30.8              | 6                | 3                | 50.0              |
| SRCC—Males.....                       | 424              | 198              | 46.7              | 250              | 138              | 55.2              | 174              | 60               | 34.5              |
| VRCC—Males.....                       | 9                | 2                | 22.2              | 6                | 1                | 16.7              | 3                | 1                | 33.3              |
| VRCC—Females.....                     | 31               | 9                | 29.0              | 23               | 7                | 30.4              | 8                | 2                | 25.0              |
| Schools—Males.....                    | 2,876            | 1,237            | 43.0              | 1,547            | 761              | 49.2              | 1,329            | 476              | 35.8              |
| Nelles.....                           | 242              | 125              | 51.7              | 237              | 123              | 51.9              | 5                | 2                | 40.0              |
| Close.....                            | 424              | 222              | 52.4              | 383              | 208              | 54.3              | 41               | 14               | 34.1              |
| El Paso de Robles.....                | 209              | 97               | 46.4              | 142              | 71               | 50.0              | 67               | 26               | 38.8              |
| Holton.....                           | 414              | 164              | 39.6              | 265              | 120              | 45.3              | 149              | 44               | 29.5              |
| DeWitt Nelson.....                    | 293              | 109              | 37.2              | 77               | 29               | 37.7              | 216              | 80               | 37.0              |
| Preston.....                          | 385              | 174              | 45.2              | 135              | 66               | 48.9              | 250              | 108              | 43.2              |
| Youth Training School.....            | 726              | 293              | 40.4              | 246              | 118              | 48.0              | 480              | 175              | 36.5              |
| Ventura.....                          | 183              | 53               | 29.0              | 62               | 26               | 41.9              | 121              | 27               | 22.3              |
| Camps.....                            | 531              | 148              | 27.9              | 113              | 39               | 34.5              | 418              | 109              | 26.1              |
| Ben Lomond.....                       | 123              | 32               | 26.0              | 27               | 11               | 40.7              | 96               | 21               | 21.9              |
| Mr. Bullion.....                      | 94               | 30               | 31.9              | 23               | 12               | 52.2              | 71               | 18               | 25.4              |
| Oak Glen.....                         | 103              | 25               | 24.3              | 13               | 2                | 15.4              | 90               | 23               | 25.6              |
| Pine Grove.....                       | 96               | 29               | 30.2              | 23               | 6                | 26.1              | 73               | 23               | 31.5              |
| Washington Ridge.....                 | 115              | 32               | 27.8              | 27               | 8                | 29.6              | 88               | 24               | 27.3              |
| Ventura—Females.....                  | 175              | 38               | 21.7              | 125              | 29               | 23.2              | 50               | 9                | 18.0              |
| CDC Institutions.....                 | 18               | 6                | 33.3              | 1                | 1                | 100.0             | 17               | 5                | 29.4              |
| CDC Males.....                        | 17               | 6                | 35.3              | 1                | 1                | 100.0             | 16               | 5                | 31.2              |
| CDC Females.....                      | 1                | -                | -                 | -                | -                | -                 | 1                | -                | -                 |
| Other Institutions <sup>a</sup> ..... | 203              | 80               | 39.4              | 84               | 42               | 50.0              | 119              | 38               | 31.9              |
| Males.....                            | 192              | 75               | 39.1              | 76               | 38               | 50.0              | 116              | 37               | 31.9              |
| Females.....                          | 11               | 5                | 45.5              | 8                | 4                | 50.0              | 3                | 1                | 33.3              |

<sup>a</sup> Includes releases from county jails, DOH, awaiting delivery status and YA institutions not individually mentioned.

# chart X

## VIOLATION STATUS OF WARDS RELEASED TO PAROLE SUPERVISION, 1975

By Institution of Release

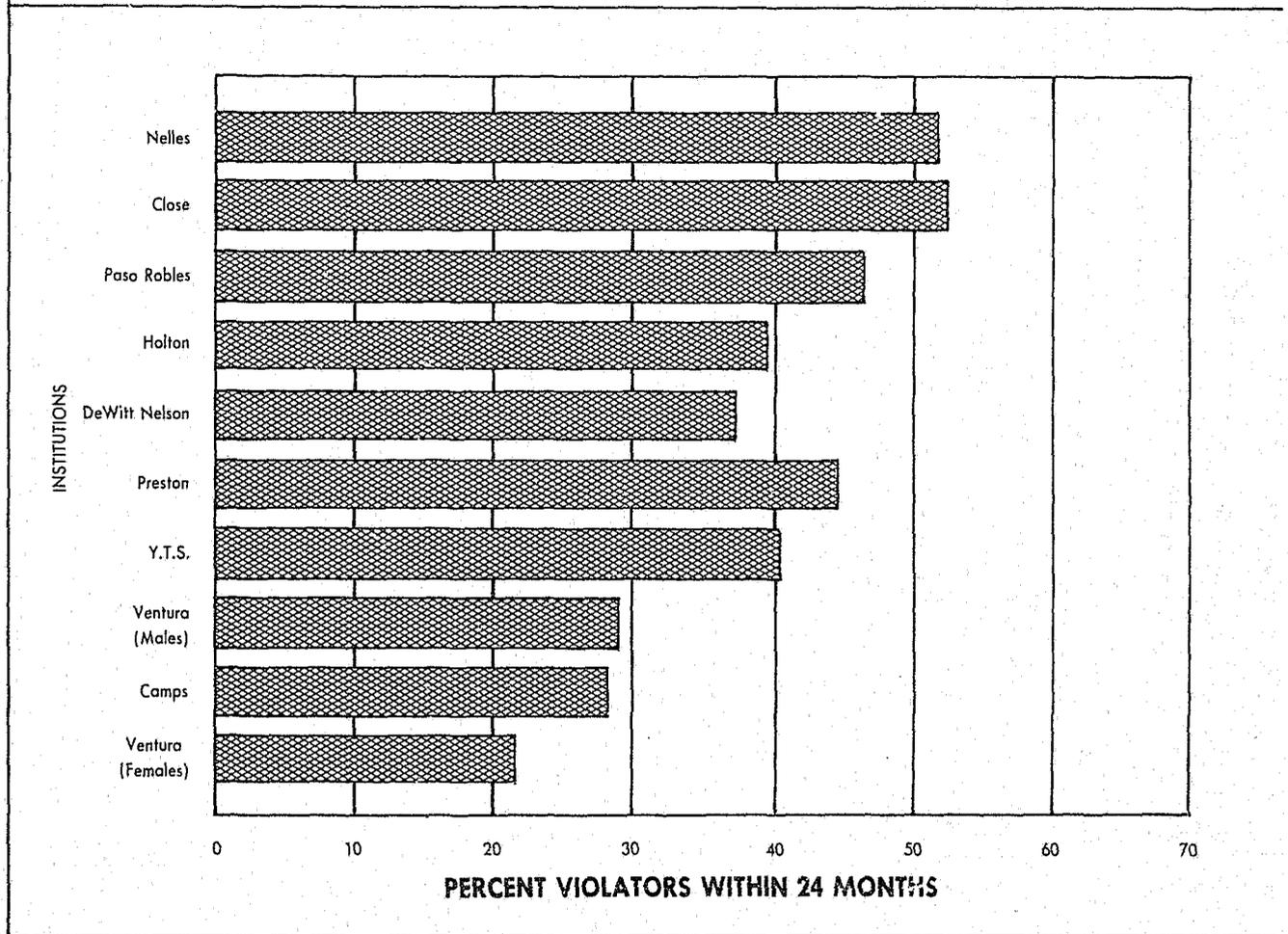


Table 26

### VIOLATION STATUS OF WARDS RELEASED TO PAROLE SUPERVISION, 1975 BY COMMITMENT OFFENSE

(Showing percent removed for violation within 24 months of parole exposure)

| Offense                 | Total              |                  |                   | Juvenile court     |                  |                   | Criminal court     |                  |                   |
|-------------------------|--------------------|------------------|-------------------|--------------------|------------------|-------------------|--------------------|------------------|-------------------|
|                         | Number re-released | Number violators | Percent violators | Number re-released | Number violators | Percent violators | Number re-released | Number violators | Percent violators |
| Total .....             | 4,458              | 1,801            | 40.4              | 2,275              | 1,075            | 47.3              | 2,183              | 726              | 33.3              |
| Homicide .....          | 95                 | 23               | 24.2              | 58                 | 17               | 29.3              | 37                 | 6                | 16.2              |
| Robbery .....           | 884                | 283              | 32.0              | 372                | 143              | 38.4              | 512                | 140              | 27.3              |
| Assault .....           | 462                | 195              | 42.2              | 291                | 135              | 46.4              | 171                | 60               | 35.1              |
| Burglary .....          | 995                | 442              | 44.4              | 372                | 209              | 56.2              | 623                | 233              | 37.4              |
| Theft .....             | 855                | 400              | 46.8              | 402                | 221              | 55.0              | 453                | 179              | 39.5              |
| Sex offense .....       | 154                | 54               | 35.1              | 101                | 43               | 42.6              | 53                 | 11               | 20.8              |
| Narcotic and drug ..... | 326                | 97               | 29.8              | 97                 | 38               | 39.2              | 229                | 59               | 25.8              |
| W&I .....               | 442                | 205              | 46.4              | 442                | 205              | 46.4              | -                  | -                | -                 |
| Other .....             | 245                | 102              | 41.6              | 140                | 64               | 45.7              | 105                | 38               | 36.2              |

# // section 9

## LONG TERM TRENDS

### INSTITUTIONAL TRENDS

The trend and the movement of population in institutions housing Youth Authority wards is shown in Table 27. This table shows the period between 1970 and 1977 and reveals the generally decreasing institutional population over this eight-year period. At the beginning of 1970, institutional population was 5,868.

As intake into the Youth Authority lessened, population continued to fall to a low of 3,990, at which point it recovered somewhat (due to increasing institutional length of stay), but has since dropped back to about the 4,000 mark. The net change in institutional population during 1977 was the least recorded variation since 1966.

Table 27  
MOVEMENT OF POPULATION IN INSTITUTIONS HOUSING YOUTH AUTHORITY WARDS<sup>a</sup>, 1970-1977

| Movement                             | 1970   | 1971   | 1972   | 1973  | 1974  | 1975  | 1976  | 1977  |
|--------------------------------------|--------|--------|--------|-------|-------|-------|-------|-------|
| Population, January 1.....           | 5,868  | 5,528  | 4,462  | 3,990 | 4,292 | 4,431 | 4,595 | 4,013 |
| Received .....                       | 13,656 | 11,693 | 9,685  | 8,716 | 9,009 | 9,170 | 8,950 | 8,616 |
| Committed by court.....              | 3,746  | 3,218  | 2,728  | 2,758 | 3,002 | 3,402 | 3,558 | 3,626 |
| Returned from parole.....            | 2,821  | 2,224  | 1,929  | 1,698 | 1,615 | 1,415 | 1,711 | 1,111 |
| Returned from escape .....           | 775    | 736    | 694    | 380   | 354   | 163   | 142   | 120   |
| Parole detention .....               | 3,346  | 3,033  | 2,642  | 2,621 | 2,253 | 1,840 | 1,490 | 1,255 |
| Other .....                          | 2,968  | 2,482  | 1,692  | 1,259 | 1,785 | 2,350 | 2,649 | 2,504 |
| Released.....                        | 13,996 | 12,759 | 10,157 | 8,414 | 8,870 | 9,006 | 9,532 | 8,537 |
| Paroled.....                         | 6,628  | 6,123  | 4,871  | 3,976 | 4,201 | 4,305 | 4,904 | 4,340 |
| To California supervision .....      | 6,441  | 5,954  | 4,755  | 3,889 | 4,118 | 4,188 | 4,787 | 4,233 |
| To out-of-state supervision .....    | 187    | 169    | 116    | 87    | 83    | 117   | 117   | 107   |
| Escaped .....                        | 783    | 829    | 781    | 411   | 449   | 402   | 396   | 328   |
| Dischd. or otherwise released.....   | 3,281  | 2,768  | 1,846  | 1,424 | 1,951 | 2,432 | 2,736 | 2,604 |
| Parole detention .....               | 3,304  | 3,039  | 2,659  | 2,603 | 2,269 | 1,867 | 1,496 | 1,265 |
| Population, December 31 .....        | 5,528  | 4,462  | 3,990  | 4,292 | 4,431 | 4,595 | 4,013 | 4,092 |
| Net change during year.....          | -340   | -1,066 | -472   | +302  | +139  | +164  | -582  | +79   |
| Percent change from prior year ..... | -5.8   | -19.3  | -10.6  | +7.6  | +3.2  | +3.7  | -12.7 | +2.0  |

<sup>a</sup> Includes wards in Youth Authority and Dept. of Corrections institutions, excluding wards in other state or local facilities.

### PAROLE TRENDS

The trends in the Youth Authority parole population reflect a situation similar to that of the institutional population, except that it has taken longer for the full effect of the Probation Subsidy program to be felt in the parole area. At the beginning of the 1970 year, parole population stood at 14,463 and it has since

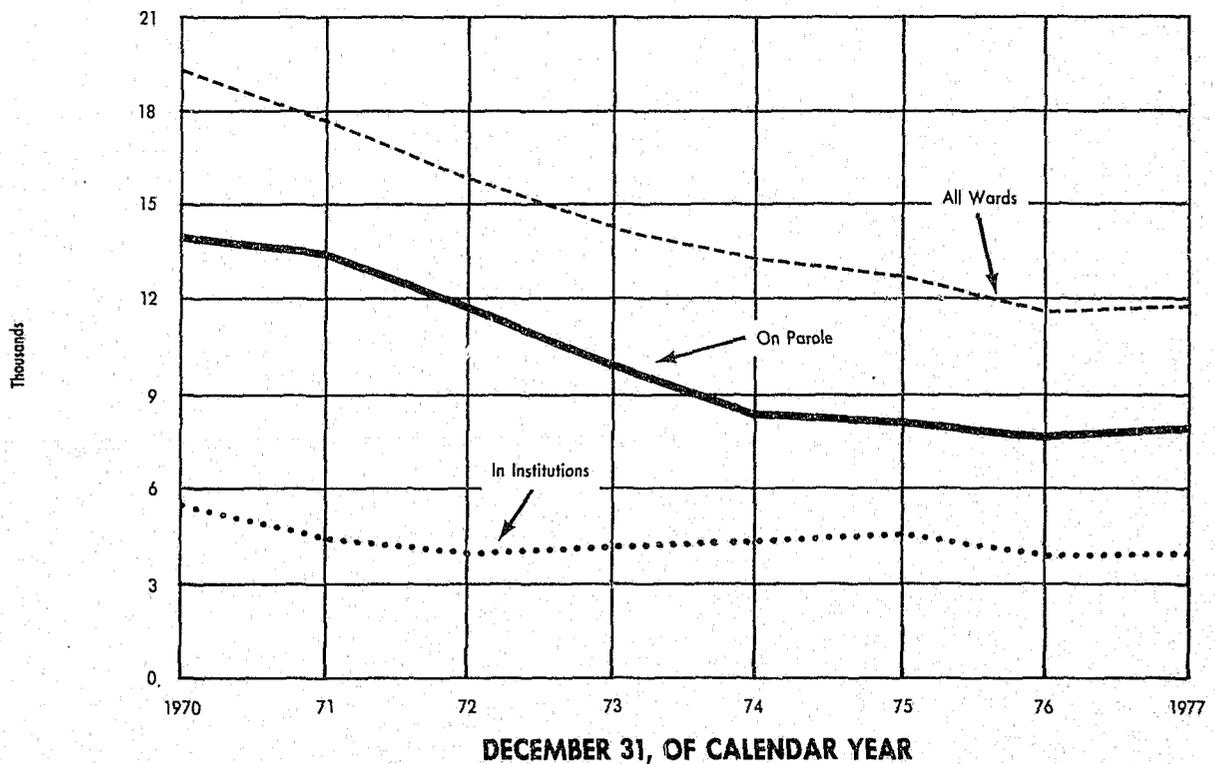
dropped to approximately 7,700 at the end of 1977. As was the case for the institutional population, parole population seems to have stabilized and the net change during the calendar year was the least variation recorded since 1966. It is probable that the parole caseload has felt the full extent of the decrease in commitments brought about by the probation subsidy legislation of 1965.

**Table 28**  
**MOVEMENT OF YOUTH AUTHORITY PAROLE POPULATION, 1970-1977**

| Movement                             | 1970   | 1971   | 1972   | 1973   | 1974   | 1975  | 1976  | 1977  |
|--------------------------------------|--------|--------|--------|--------|--------|-------|-------|-------|
| On parole, January 1 .....           | 14,463 | 13,935 | 13,359 | 11,852 | 9,847  | 8,586 | 7,963 | 7,659 |
| Received on parole .....             | 7,061  | 6,543  | 5,245  | 4,288  | 4,533  | 4,680 | 5,322 | 4,760 |
| Removed from parole.....             | 7,589  | 7,119  | 6,752  | 6,293  | 5,794  | 5,303 | 5,626 | 4,715 |
| Ordered returned .....               | 2,802  | 2,221  | 1,939  | 1,702  | 1,637  | 1,414 | 1,109 | 1,127 |
| Discharged .....                     | 4,787  | 4,898  | 4,813  | 4,591  | 4,157  | 3,889 | 4,517 | 3,588 |
| Not on violation .....               | 2,956  | 3,194  | 3,152  | 2,936  | 2,705  | 2,683 | 3,162 | 2,294 |
| On violation .....                   | 1,831  | 1,704  | 1,661  | 1,655  | 1,452  | 1,206 | 1,355 | 1,294 |
| On parole, December 31 .....         | 13,935 | 13,359 | 11,852 | 9,847  | 8,586  | 7,963 | 7,659 | 7,704 |
| Net change during year.....          | -528   | -576   | -1,507 | -2,005 | -1,261 | -623  | -304  | +45   |
| Percent change from prior year ..... | -3.7   | -4.1   | -11.3  | -16.9  | -12.8  | -7.3  | -3.8  | +0.6  |

# chart XI

**INSTITUTIONAL AND PAROLE POPULATION**  
December 31, 1970 through 1977



# CYA institutions

## RECEPTION CENTERS

NORTHERN RECEPTION  
CENTER-CLINIC  
Sacramento

SOUTHERN RECEPTION  
CENTER-CLINIC  
Norwalk

VENTURA RECEPTION  
CENTER-CLINIC  
Camarillo

YOUTH TRAINING  
SCHOOL-CLINIC  
Ontario

## INSTITUTIONS

FRED C. NELLES SCHOOL  
Whittier

O. H. CLOSE SCHOOL  
Stockton

EL PASO DE ROBLES SCHOOL  
Paso Robles

KARL HOLTON SCHOOL  
Stockton

DeWITT NELSON TRAINING  
CENTER  
Stockton

PRESTON SCHOOL  
Ione

YOUTH TRAINING SCHOOL  
Ontario

VENTURA SCHOOL  
Camarillo

SOCIAL, PERSONAL,  
AND COMMUNITY EXPERIENCE  
PROJECT  
Los Angeles

## CONSERVATION CAMPS

BEN LOMOND  
Santa Cruz

MT. BULLION  
Mariposa

OAK GLEN  
Yucaipa

PINE GROVE  
Pine Grove

WASHINGTON RIDGE  
Nevada City

# CYA parole offices

## REGION I

SAN FRANCISCO  
(HEADQUARTERS)  
2300 Stockton, Room 360

SAN FRANCISCO  
1855 Folsom Street  
865 Page Street

HAYWARD  
22628 Foothill Boulevard

OAKLAND  
103 East 14th Street

SAN JOSE  
1661 West San Carlos, Room 205

REDWOOD CITY  
555 Warren Street

SANTA ROSA  
800 College Avenue

## REGION II

SACRAMENTO  
(HEADQUARTERS)  
4343 Williamsborough Dr., Suite 240

SACRAMENTO  
2729 I Street

NORTH VALLEY  
5777 Madison Avenue, Suite 120

FRESNO  
707 North Fulton

STOCKTON  
1325 No. Center St., Suite 1

STOCKTON PAROLE CENTER  
609 So. San Joaquin Street

BAKERSFIELD  
516 Kentucky Street

## REGION III

GLENDALE  
(HEADQUARTERS)  
512 East Wilson Avenue, Room 201

DOWNEY  
11414½ Old River School Road

EL MONTE  
3225 Tyler Avenue, Room 201

LONG BEACH  
228 E. Fourth Street

SAN FERNANDO VALLEY  
8737 Van Nuys Boulevard  
Panorama City

LOS ANGELES SOUTH  
251 West 85th Place

LOS ANGELES NORTH  
2440 South Main Street

WATTS PAROLE CENTER  
9110 South Central Avenue  
Los Angeles

UJIMA PAROLE CENTER  
1315 No. Bullis Road, Suite 6  
Compton

JEFFERSON PAROLE CENTER  
4319 W. Jefferson Boulevard  
Los Angeles

ESPERANZA PAROLE CENTER  
3665 E. Whittier Boulevard  
Los Angeles

LOS ANGELES (SOCORRO)  
5110 Huntington Drive

## REGION IV

TUSTIN (HEADQUARTERS)  
18002 Irvine Boulevard, Suite B-3

LA MESA  
8265 Commercial Street, No. 11

RIVERSIDE  
3931 Orange Street, Suite 29

SAN BERNARDINO  
808 E. Mill Street

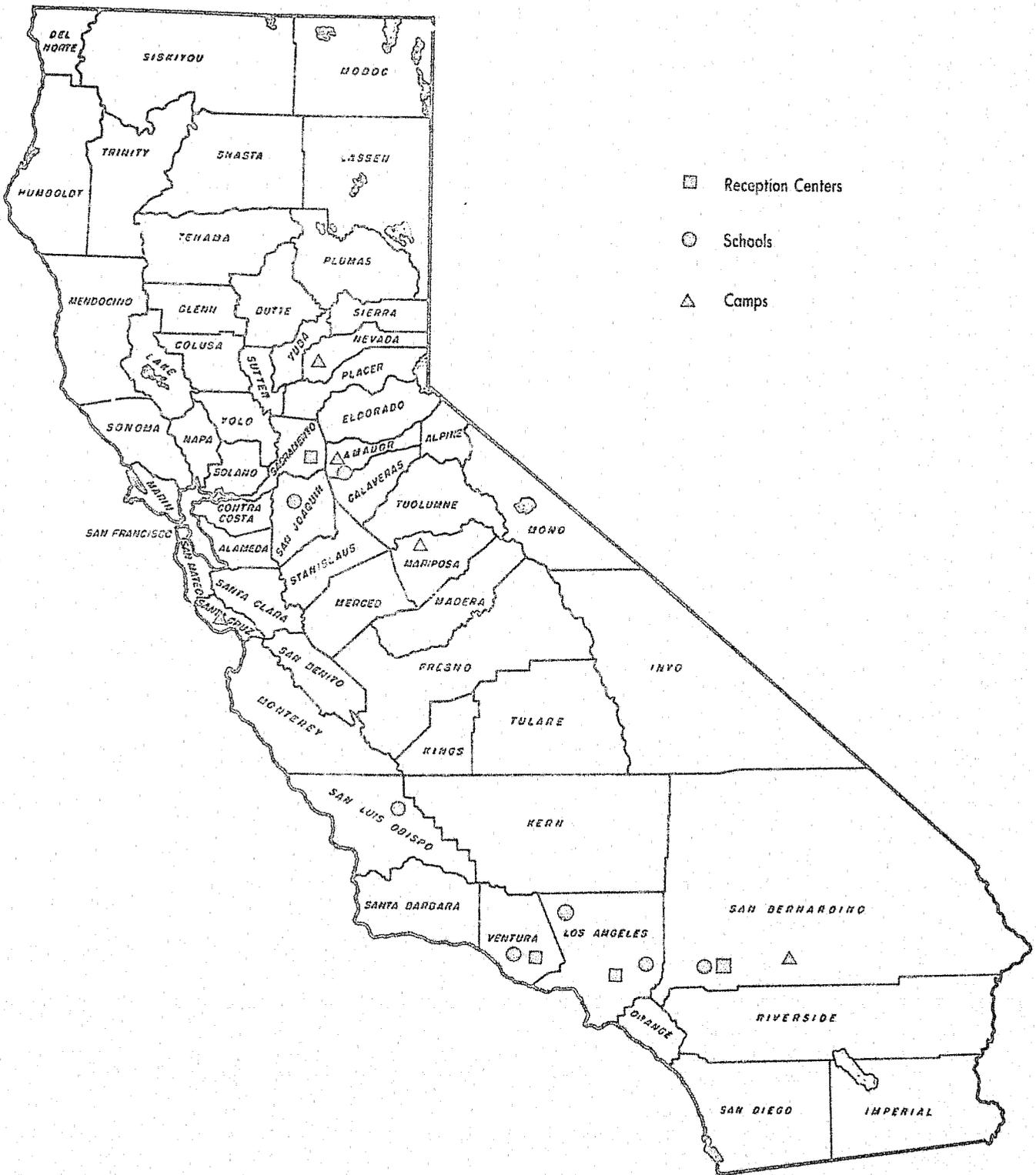
SAN DIEGO  
1350 Front Street, Room 5022

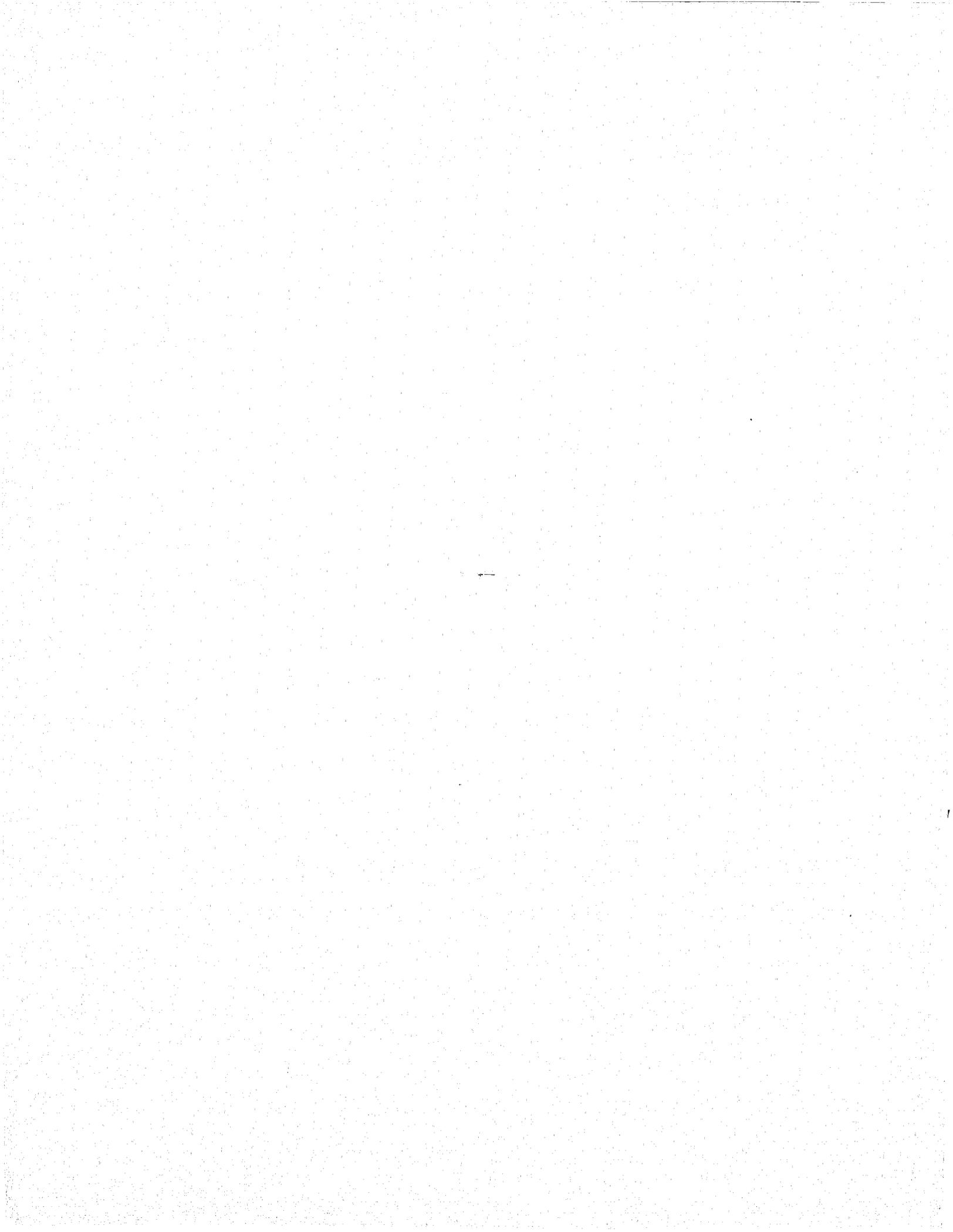
SAN DIEGO (PARK CENTRE)  
4082 Centre Street

SANTA ANA  
28 Civic Center Plaza, No. 631

SANTA BARBARA  
924 Laguna Street

# INSTITUTION AND CAMP LOCATIONS





**END**