

 <p>U.S. DEPARTMENT OF JUSTICE LAW ENFORCEMENT ASSISTANCE ADMINISTRATION</p>		<p>GRANT AWARD</p>		<p>PAGE <u>1</u> OF <u>6</u></p>														
<p>1. GRANTEE NAME AND ADDRESS (Including Zip Code)</p> <p>Community Assistance Project 150 W. 5th Street Chester, Pennsylvania 19013</p>		<p>4. GRANT NUMBER</p> <p>78-CA-AX-0047</p>		<p>5. GRANT PERIOD</p> <p>FROM 6/20/78 TO 6/19/79</p>														
<p>1A. GRANTEE IRS/VENDOR NO.: 23-1856746</p>		<p>6. AWARD DATE</p> <p>June 13, 1978</p>		<p>7. ACTION</p> <p><input checked="" type="checkbox"/> INITIAL <input type="checkbox"/> SUPPLEMENTAL</p>														
<p>2. SUBGRANTEE NAME AND ADDRESS (Including Zip Code)</p>		<p>8. SUPPLEMENT NUMBER</p>		<p>9. PREVIOUS GRANT AWARD AMOUNT \$ -0-</p>														
<p>2A. SUBGRANTEE IRS/VENDOR NO.:</p>		<p>10. AMOUNT OF THIS AWARD \$ 119,855</p>		<p>11. TOTAL GRANT AWARD \$ 119,855</p>														
<p>3. PROJECT TITLE</p> <p><input checked="" type="checkbox"/> Community Assistance Project</p>		<p>12. SPECIAL CONDITIONS (Check, if applicable)</p> <p><input checked="" type="checkbox"/> THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED <u>5</u> PAGE(S).</p>																
<p>13. STATUTORY AUTHORITY FOR GRANT</p> <p><input checked="" type="checkbox"/> TITLE I OF THE OMNIBUS CRIME CONTROL AND SAFE STREETS ACT OF 1968, 42 U.S.C. 3701, ET. SEQ., AS AMENDED.</p> <p><input type="checkbox"/> TITLE II OF THE JUVENILE JUSTICE AND DELINQUENCY PREVENTION ACT OF 1974, 42 U.S.C. 5601, ET. SEQ., AS AMENDED.</p> <p><input type="checkbox"/> OTHER (Specify).</p>																		
<p>14. METHOD OF PAYMENT</p> <p>THE GRANTEE WILL RECEIVE CASH VIA A LETTER OF CREDIT <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO</p>																		
<p>LEAA APPROVAL</p>		<p>GRANTEE ACCEPTANCE</p>																
<p>15. TYPED NAME AND TITLE OF APPROVING LEAA OFFICIAL</p> <p>James M. H. Gregg Assistant Administrator, OPM</p>		<p>17. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL</p> <p>Diane R. Palm, President</p>																
<p>16. SIGNATURE OF APPROVING LEAA OFFICIAL</p> <p><i>James M. H. Gregg</i> 6/5/78</p>		<p>18. SIGNATURE OF AUTHORIZED GRANTEE OFFICIAL</p>		<p>18A. DATE</p>														
<p>LEAA USE ONLY</p>																		
<p>COUNTING CLASSIFICATION CODE</p> <table border="1"> <thead> <tr> <th>FISCAL YEAR</th> <th>FUND CODE</th> <th>BUD. ACT.</th> <th>OFC.</th> <th>DIV. REG.</th> <th>SUB.</th> <th>MBO</th> </tr> </thead> <tbody> <tr> <td>X</td> <td>A</td> <td>CX</td> <td>20</td> <td>03</td> <td>01</td> <td>1.215</td> </tr> </tbody> </table>		FISCAL YEAR	FUND CODE	BUD. ACT.	OFC.	DIV. REG.	SUB.	MBO	X	A	CX	20	03	01	1.215	<p>20. DOCUMENT CONTROL NUMBER</p>		
FISCAL YEAR	FUND CODE	BUD. ACT.	OFC.	DIV. REG.	SUB.	MBO												
X	A	CX	20	03	01	1.215												

50271



NUMBER

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SPECIAL CONDITIONS

In addition to the General Conditions and Conditions Applicable to which this grant is subject, it is also conditioned upon and subject to compliance with the following Special Conditions:

1. Grantee agrees to insure adherence to (i) general, and specific requirements as set forth in Guideline Manual for Discretionary Grant Programs, M4500.1F (ii) financial administration requirements set forth in the Guideline Manual for Planning and Action Grants, M7100.1A.
2. No otherwise qualified handicapped individual in the United States as defined in Section 7 (5) of the Rehabilitation Act of 1973 (P.L. 93-112) shall, solely by reason of his handicap, be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance from LEAA.
3. Grantee must submit to LEAA seven (7) copies of any handbook, manual, final progress report (three copies of audio-visual materials) upon termination of grant, unless otherwise agreed by LEAA.
4. The grantee must submit to LEAA, a listing of nonexpendable property to include the cost of each item, 90 days prior to the termination date of the grant award. Submission of this listing and disposition of such property shall be in accordance with LEAA Guideline G7380.2, Standards for Property Acquired with LEAA Grant Funds, dated August 30, 1976.
5. Grantee (Subgrantee) agrees that, in the event that a Federal or State Court or Federal or State Administrative Agency, after notice and an opportunity for a hearing makes a finding of discrimination under Federal or State Law based on the grounds of race, color, religion, national origin or sex by the recipient State or local government unit or agency thereof, it will, within ten days, forward a copy of the finding to the cognizant State Planning Agency and to the Office of Civil Rights Compliance of the Law Enforcement Assistance Administration.
6. Requests for proposals or invitations for bids issued by the grantee or a subgrantee to implement the grant or subgrant project are to provide notice to prospective bidders that the LEAA organizational conflict of interest provision is applicable in that contractors who develop or draft specifications, requirements, statements of work and/or RFPs for a proposed



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procurement shall be excluded from bidding or submitting a proposal to compete for the award of such procurement. See LEAA Guideline Manual, M7100.1A, Chapter 3, Paragraph 49e.

- All reports, articles, books, and other printed material issued in connection with this project must clearly acknowledge LEAA's support; however, this attribution requirement is designed to apply to materials disseminated for public (including scholarly) consumption, and is not applicable to printed material primarily of an internal nature. Furthermore, all published material must contain in a prominent position the following language:

"This project was supported by Grant Number _____, awarded by the Law Enforcement Assistance Administration, United States Department of Justice. Points of view or opinions stated in this publication are those of (name of author or organization) and do not necessarily represent the official position of the United States Department of Justice."

- Where grant projects produce original books, manuals, films, or other copyrighted material, the grantee may copyright such, but the government reserves a royalty-free, non-exclusive and irrevocable license to produce, publish, translate, or otherwise use, and to authorize others to publish and use, such materials. Where such license is exercised, appropriate acknowledgement of the grantee's contribution will be made.
- The grant may be terminated at any time before the date of completion, in whole or in part by the Law Enforcement Assistance Administration for failure to comply with these grant conditions or with project goals, plans, and methodology set forth in the grantee's application or for the convenience of the United States of America.

The grantee shall be notified of any decision to terminate for the reasons described above and be allowed a reasonable time, not to exceed 45 days, to terminate project operations or seek support from other sources. No termination shall affect grant obligation of cost incurred in good faith and are otherwise allowable. Funds shall not be considered obligated solely by virtue of grantee commitments to participating agencies or project contractors for work or services not yet performed.



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LAW ENFORCEMENT
ASSISTANCE ADMINISTRATION

GRANT AWARD
CONTINUATION SHEET

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10. Grant funds may not be obligated prior to the effective date of the grant or subsequent to the termination date of the grant period unless approved in writing by the LEAA. Obligations outstanding as of the termination date shall be liquidated within 90 days after the termination of the grant period.
11. All interest or other income earned by grantees from activities supported by the grant (including sale of publications, registration fees, service charge, etc) must be accounted for. Interest earned must be returned by check made payable to the Law Enforcement Assistance Administration. Other income can be used to further eligible program objectives or be deducted from the total project costs to determine the net cost on which the Federal share of costs will be based.
12. Grantee must obtain prior written approval from LEAA for major project changes. These include, but are not expressly limited to, the following: (a) changes in the project director or other key personnel positions identified in the approved application, including the filling of previously unoccupied positions; (b) changes of substance in project activities, design, or research plans set forth in the approved application; (c) any transfer of project funds between direct cost object class budget categories representing a variation from any approved budget category equal to \$10,000 or a cumulative amount of 5 percent of the grant budget (Federal and non-Federal funds), whichever is greater; and (d) any increase in individual salary range which was identified in the approved application, any salary increment which represents an annual rate of increase higher than 5 percent. Any higher cost-of-living and merit increase schedules must be expressly approved in advance by LEAA. All personnel change requests herein requiring prior approval must be accompanied by a current resume, and as appropriate, a recent salary history.

Further, requests for reprogramming of funds across object class budget categories by way of grant adjustment shall clearly show the approved budget totals, the proposed change category totals, and the deviation for each category, fully explained. Requests for changes in the project period should be submitted 90 days in advance of the original termination date, but LEAA reserves the right to waive this requirement should circumstances so warrant.



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13. Grantee understands and agrees that while no consultant will be paid more than the maximum compensation of \$135 for an eight hour day, this figure is a ceiling and not an automatic floor. In no case are consultants to be paid more than the "market" going rate for the type of services to be performed. A consultant's compensation is not to be based on the consultant's previous rate of compensation if it is not in line with the "market" going rate unless the grantee can justify the need for a particular consultant (within the \$135 limit).

It is strongly recommended that where an employed person is to provide consultant services related to his or her working field of expertise and he/she is to be compensated for such services as a consultant, that the rate of compensation not exceed his/her regular rate of compensation by more than ten (10) percent, (within the \$135 limit).

Grantee is further advised of the applicability of the "competitive" negotiation" provisions of M7100.1A for all consulting arrangements, particularly those whose total dollar value exceeds \$2,500.

14. Grantee agrees to actively participate in such LEAA-sponsored evaluation and monitoring conferences that may be convened during the grant period. Furthermore, grantee agrees to take all necessary steps to keep abreast of the activities of, and to coordinate with, related national and local projects. Each quarterly and final narrative progress report shall concisely describe such coordination efforts.
15. The locations of meetings for LEAA funded projects must be determined on a cost/benefit basis. Sites selected should be most cost-advantageous not only to LEAA but also to those state and local agencies releasing employees from duty in order that they may participate in project activities.

In selecting sites for project meetings, grantees and contractors should use the official duty station of participants as the basis for identifying an optimal location in terms of travel and per diem costs. Average costs for all meetings during the project period should approximate the costs of meetings conducted at such optimal locations.

In instances where meeting sites are predetermined by the nature of the project or where it can be specifically shown that significant program benefits will be derived from selection of a particular location despite some additional costs, the general rule may be waived by the government project monitor.

As a general rule, locations which reasonable persons would refer to as "resort areas" will not be selected for LEAA funded gatherings, except where all participants resided within the specific geographic area and the site can be proved to be most cost-advantageous to the government.



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16. Grantee will ensure that the staff hired to conduct the project activities of this grant are representative of the constituency to be served.
17. Two weeks after the end of the third calendar month of this grant, an interim progress report should be submitted covering the work of the first three months. Subsequent progress reports are due at three month intervals throughout the grant period. Progress reports, which may be in letter form, shall contain information about the current status of the work, problems encountered, (and anticipated) and action taken (and planned) for the solution of such problems; the work plan for the following quarter is also to be described.
18. Grantee agrees to submit a revised workplan to LEAA within 30 days of the grant award which reschedules and details the first three months of project start-up activity.
19. Within thirty (30) days of the grant award date, the grantee agrees to provide to the LEAA satisfactory assurances as to the adequacy of its accounting system. For purposes of this condition, accounting system adequacy is defined as the ability to collect, identify, and record direct and indirect costs, receipts, obligations and expenditures of funds relative to federal grants. These assurances must be provided by an independent accounting firm.

ACCEPTED BY THE GRANTEE:

Signature of Duly Authorized Official



U. S. DEPARTMENT OF JUSTICE

LAW ENFORCEMENT ASSISTANCE
ADMINISTRATION

GRANT PROJECT SUMMARY

GRANT NUMBER

78-CA-AX-0047

- THIS PROJECT IS SUPPORTED UNDER TITLE I OF THE OMNIBUS CRIME CONTROL ACT OF 1973.
- THIS PROJECT IS SUPPORTED UNDER TITLE II OF THE JUVENILE JUSTICE AND DELINQUENCY PREVENTION ACT OF 1974.
- OTHER:

1. STAFF CONTACT (Name, address & telephone number)

Carla K. Gaskins
Office of Community Anti-Crime Programs
LEAA
633 Indiana Avenue, N.W.
Washington, D.C. 20531 202/376-3985

2. PROJECT DIRECTOR (Name, address & telephone number)

Diane Palm, President
150 W. 5th Street
Chester, Pennsylvania 19013
215/874-1276

3. TITLE OF PROJECT

Community Assistance Project

4. NAME & ADDRESS OF GRANTEE

Community Assistance Project
150 W. 5th Street
Chester, Pennsylvania 19013

5. NAME & ADDRESS OF SUBGRANTEE

6. AMOUNT OF AWARD

\$119,855

7. PERIOD OF AWARD

6/20/78 - 6/19/79

8. TOTAL PROJECT AMOUNT

\$119,855

9. TOTAL PROJECT PERIOD

18 months

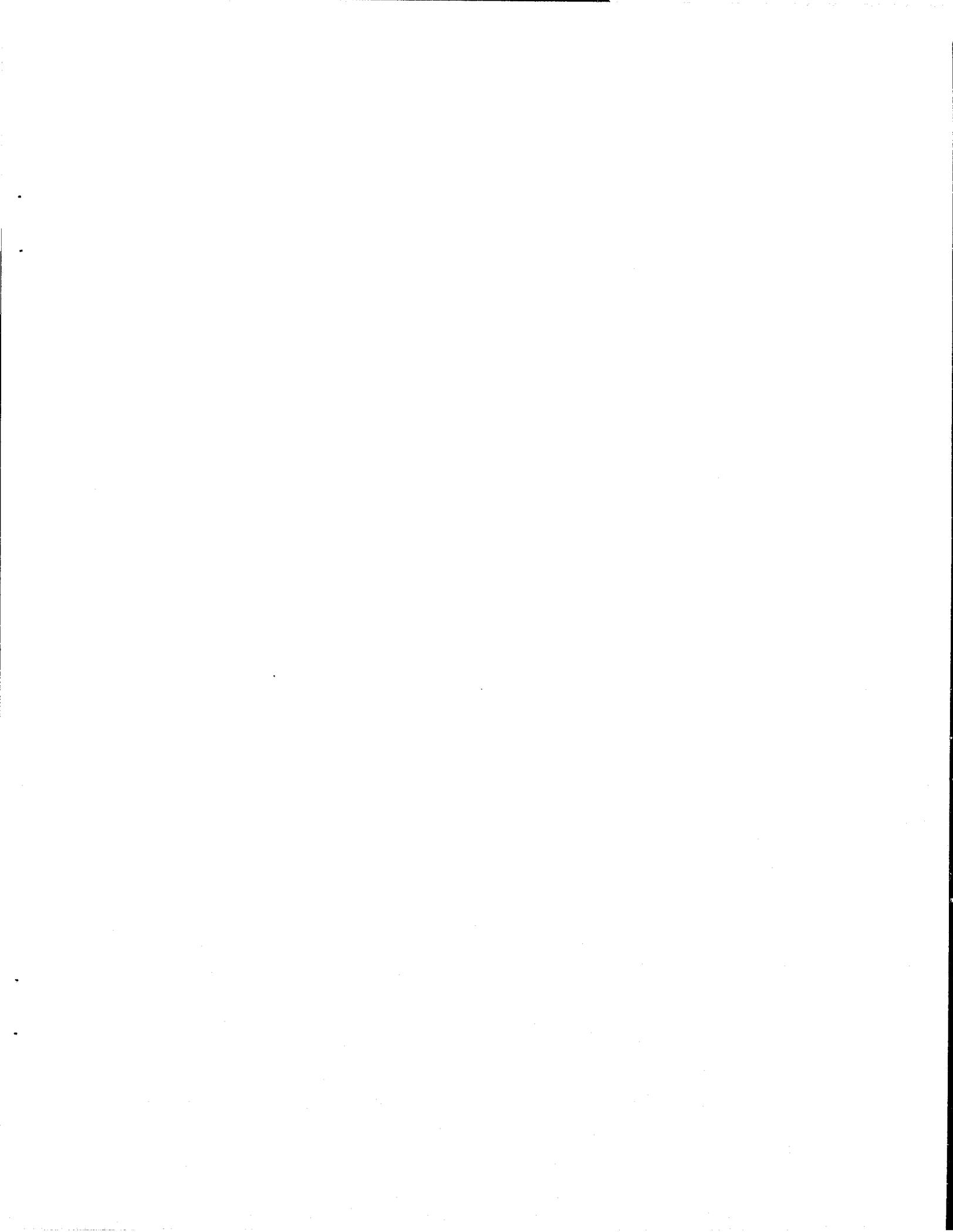
10. DATE OF AWARD

June 13, 1978

11. SUMMARY DESCRIPTION OF PROJECT

Community Assistance Project (CAP) is a non-profit organization that utilizes community residents to provide legal/social services to poor and minorities in the criminal justice system. A significant number of their staff and volunteers are ex-offenders. Policy and direction are set by CAP's 12 member Board of Directors consisting of former clients, staff, law enforcement, legal and lay community members. CAP's main objective is to maximize citizen involvement in the development and implementation of strategies to enhance the visibility and effectiveness of individual and community groups whose skills, talents, and/or services presently impact or have the potential for impacting crime prevention and control. This will be accomplished by offering assistance to persons recruited to organize their blocks, make community safety presentations, organize and/or assist block leaders in organizing meetings, workshops, seminars, and conferences between police, criminal justice officials, larger community representatives, and neighborhoods. CAP will also create opportunities for youth to utilize and develop their skills, creativity and civic/social commitment in service of community crime prevention; increase youth/adult interaction in planning community activities; develop community crime prevention education and information programs, project activities and materials, aimed at youth; and utilize youth for escort services.

FEDERAL ASSISTANCE		2. APPLICANT'S APPLICATION	3. STATE APPLICATION IDENTIFIER	4. NUMBER	5. FEDERAL EMPLOYER IDENTIFICATION NO.
1. TYPE OF ACTION <input type="checkbox"/> PREAPPLICATION <input checked="" type="checkbox"/> APPLICATION (Mark appropriate box) <input type="checkbox"/> NOTIFICATION OF INTENT (Opt.) <input type="checkbox"/> REPORT OF FEDERAL ACTION		b. DATE Year month day 19 78 5 4	a. NUMBER NA b. DATE Year month day ASSIGNED 19	a. NUMBER NA	23-1856745
4. LEGAL APPLICANT/RECIPIENT a. Applicant Name : Community Assistance Project b. Organization Unit : Community Assistance Project c. Street/P.O. Box : 150 W. 5th Street d. City : Chester e. County : Delaware f. State : Penna. g. ZIP Code: 19013 h. Contact Person (Name & telephone No.) : Diane R. Palm (215) 874-1276		6. PROGRAM (From Federal Catalog) a. NUMBER 15 5 01 b. TITLE LEAA Discretionary Grants		5. FEDERAL EMPLOYER IDENTIFICATION NO. 23-1856745	
7. TITLE AND DESCRIPTION OF APPLICANT'S PROJECT Community Assistance Project It is the intention of CAP to establish a well-coordinated Community Crime Prevention Program in Chester, PA. Using an inter-generational approach, the project aims to address the fear of crime and alienation between neighbors in six target areas (over)		8. TYPE OF APPLICANT/RECIPIENT A-State B-Interstate C-Substate D-District E-County F-City G-School District H-Community Action Agency I-Higher Educational Institution J-Indian Tribe K-Other (Specify): Private non-profit		9. TYPE OF ASSISTANCE A-Basic Grant B-Supplemental Grant C-Loan D-Insurance E-Other Enter appropriate letter(s) <input type="checkbox"/>	
10. AREA OF PROJECT IMPACT (Names of cities, counties, States, etc.) Chester, Delaware Co., Penna.		11. ESTIMATED NUMBER OF PERSONS BENEFITING 50,000		12. TYPE OF APPLICATION A-New B-Renewal C-Revision D-Continuation E-Augmentation Enter appropriate letter <input type="checkbox"/>	
13. PROPOSED FUNDING a. FEDERAL \$ 119,855 .00 b. APPLICANT 00 .00 c. STATE 00 .00 d. LOCAL 00 .00 e. OTHER 00 .00 f. TOTAL \$ 119,855 .00		14. CONGRESSIONAL DISTRICTS OF: 7th a. APPLICANT b. PROJECT		15. TYPE OF CHANGE (For 12c or 12e) A-Increase Dollars B-Decrease Dollars C-Increase Duration D-Decrease Duration E-Cancellation F-Other (Specify): NA	
16. PROJECT START DATE Year month day 19 78 6 1		17. PROJECT DURATION 18 Months		18. ESTIMATED DATE TO BE SUBMITTED TO FEDERAL AGENCY Year month day 19 78 5 8	
19. EXISTING FEDERAL IDENTIFICATION NUMBER NA		20. FEDERAL AGENCY TO RECEIVE REQUEST (Name, City, State, ZIP code) LEAA, U.S. Department of Justice, Washington, D.C.		21. REMARKS ADDED <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
22. THE APPLICANT CERTIFIES THAT a. To the best of my knowledge and belief, data in this preapplication/application are true and correct, the document has been duly authorized by the governing body of the applicant and the applicant will comply with the attached assurances if the assistance is approved. (1) NA (2) (3)		b. If required by OMB Circular A-95 this application was submitted, pursuant to instructions therein, to appropriate clearinghouses and all responses are attached: No response attached		<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	
23. CERTIFYING REPRESENTATIVE Diane R. Palm, President		b. SIGNATURE <i>Diane R. Palm</i>		c. DATE SIGNED Year month day 19 78 5 4	
24. AGENCY NAME U.S. Department of Justice		25. APPLICATION RECEIVED Year month day 19		26. ORGANIZATIONAL UNIT LEAA	
27. ADMINISTRATIVE OFFICE GCMD		28. FEDERAL APPLICATION IDENTIFICATION 0178-99-CA-78		29. ADDRESS 633 Indiana Avenue, N.W., Washington, D.C. 20531	
30. FEDERAL GRANT IDENTIFICATION 78-CA-AX-0047		31. ACTION TAKEN <input checked="" type="checkbox"/> a. AWARDED <input type="checkbox"/> b. REJECTED <input type="checkbox"/> c. RETURNED FOR AMENDMENT <input type="checkbox"/> d. DEFERRED <input type="checkbox"/> e. WITHDRAWN		32. FUNDING a. FEDERAL \$ 119,855 .00 b. APPLICANT .00 c. STATE .00 d. LOCAL .00 e. OTHER .00 f. TOTAL \$ 119,855 .00	
33. ACTION DATE Year month day 19 78 06 13		34. STARTING DATE Year month day 19 78 06 20		35. CONTACT FOR ADDITIONAL INFORMATION (Name and telephone number) Dorothy Thornhill 376-2287	
36. ENDING DATE Year month day 19 79 06 19		37. REMARKS ADDED <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No		38. FEDERAL AGENCY A-95 ACTION a. In taking above action, any comments received from clearinghouses were considered. If agency response is due under provisions of Part 1, OMB Circular A-95, it has been or is being made. N/A	
b. FEDERAL AGENCY A-95 OFFICIAL (Name and telephone no.) Dorothy Thornhill, 376-2286					



COMMUNITY ASSISTANCE PROJECT

INTRODUCTION

LOCATED ON A 4.8 SQUARE MILE OF LAND BORDERING THE DELAWARE RIVER, CHESTER, PENNSYLVANIA SITS MIDWAY BETWEEN WILMINGTON AND PHILADELPHIA. ITS 50,000 RESIDENTS, HALF OF WHOM ARE BLACK, WITH A SMALL, GROWING HISPANIC COMMUNITY, HAVE BEEN PLAGUED WITH THE PROBLEMS OF POPULATION DECLINE (NEARLY 22% SINCE 1960), LOSS OF COMMERCE AND MAJOR INDUSTRY, SUBSTANDARD HOUSING, INADEQUATE HEALTH CARE, POOR SCHOOLS, AND A MINORITY UNEMPLOYMENT RATE THAT EXCEEDS 20%. WHEN ONE ADDS TO THE AFOREMENTIONED CONTINUED RACIAL DISCRIMINATION, EXTREMELY HIGH INCIDENCES OF SUBSTANCE ABUSE, POLICE ABUSE, PROPERTY AND VIOLENT CRIME, IT BECOMES CLEAR THAT CHESTER CITY IS A MICROCOSM OF THE URBAN ILLS CHARACTERISTIC OF THE NATION'S LARGER CITIES.

FEAR OF CRIME VICTIMIZATION RUNS RAMPANT AMONG THOSE LIVING AND/OR WORKING IN CHESTER. WHILE AN EXAMINATION OF THE *most* RECENT CRIME STATISTICS SHOWS A SIGNIFICANT DROP IN REPORTED CRIME (12.2% FOR THE FIRST HALF OF 1977), THESE FIGURES DO NOT PRESENT A PICTURE OF THE AMOUNT OF UNREPORTED CRIME. A LOSS OF CONFIDENCE IN LAW ENFORCEMENT WAS INDICATED IN A 1975 SURVEY OF CHESTER PUBLIC HOUSING TENANTS CONDUCTED BY THE COMMUNITY ASSISTANCE PROJECT (CAP) IN COOPERATION WITH BOEING VERTOL COMPANY. THIS SURVEY SHOWED THAT 47% OF THOSE VICTIMIZED BY CRIME FAILED TO REPORT THESE TO THE POLICE.

IN AN OCTOBER 1977 CAP SURVEY OF COMMUNITY CRIME CONCERNS, INTERVIEWS WITH 37 PERSONS REPRESENTING A BROAD SPECTRUM OF THE POPULATION REVEALED:

- A CONTINUING FEAR OF PERSONAL VIOLENCE, THE MOST FREQUENT RESPONSES BEING ROBBERY, ASSAULTS, MURDER AND RAPE, IN THAT ORDER.
- A CONTINUING FEAR OF PROPERTY VIOLENCE, THE MOST FREQUENT RESPONSES BEING BURGLARIES, BREAK-INS AND VANDALISM, IN THAT ORDER.
- A BELIEF THAT CITIZENS SHARE EQUAL RESPONSIBILITY FOR CRIME PREVENTION WITH THE POLICE AND CITY GOVERNMENT. (MANY RESPONDENTS EMPHASIZED PARENTAL RESPONSIBILITY FOR PREVENTION OF YOUTH CRIME.)

THE POINTS OF VIEW REPRESENTED BY THOSE INTERVIEWED INCLUDED:

- POLICE AND POLICE ORGANIZATIONS
- CENTRAL BUSINESS DISTRICT
- NEIGHBORHOOD STORES
- BARTENDERS
- BEAUTICIANS AND BARBERS
- CLERGY
- MINORITY EMPLOYMENT WORKERS
- ELDERLY
- EDUCATORS
- POLICE ABUSE WORKERS
- VICTIMS/WITNESSES/EX-OFFENDERS/OFFENDERS
- PARENTS
- YOUTH AND YOUTH WORKERS
- LEGAL COMMUNITY
- SUBSTANCE ABUSE WORKERS

LOCAL COMMUNITY LEADERS HAVE LONG OBSERVED THAT THEIR EFFORTS TO ORGANIZE RESIDENTS AROUND THE SYSTEMIC ILLS THAT MAY BREED CRIME ARE HAMPERED WHEN THE FEAR OF CRIME PREVAILS. A NUMBER OF CITY PLANNERS HAVE ALSO NOTED THAT COMMUNITY-BASED CRIME PREVENTION EFFORTS MAY BE CRUCIAL TO THE SUCCESS OF OVERALL NEIGHBORHOOD REVITALIZATION, HOWEVER THEY, ALONG WITH LOCAL GOVERNMENT OFFICIALS HAVE FAILED TO INCLUDE REPRESENTATIVE CITIZENS IN PLANNING OFFICIAL-SPONSORED PROGRAMS INTENDED TO IMPROVE THE QUALITY OF LIFE FOR CHESTER RESIDENTS.

THE COMMUNITY ASSISTANCE PROJECT, A NON-PROFIT, GRASS ROOTS ORGANIZATION, HAS BEEN UTILIZING THE TALENTS AND SKILLS OF THE LAY COMMUNITY SINCE 1970 TO PROVIDE LEGAL/SOCIAL SERVICES TO POOR AND MINORITIES WHO BECOME INVOLVED WITH THE CRIMINAL JUSTICE SYSTEM. THE ORGANIZATION HAS A STAFF OF THREE (3), AN EXECUTIVE DIRECTOR, AND TWO PARALEGAL WORKERS RESPONSIBLE TO A TWELVE (12) MEMBER BOARD OF DIRECTORS.

CAP'S RECORD OF COMMUNITY LEADERSHIP IN, AND/OR SUPPORT FOR NUMEROUS COMMUNITY-BASED INITIATIVES TO ADDRESS ISSUES OF CONCERN TO POOR AND MINORITIES HAS BEEN IMPRESSIVE. CONSUMER/CITIZEN PARTICIPATION, POLICE ABUSE, AND RIGHTS OF THE ACCUSED AND VICTIMIZED ARE BUT A FEW. CAP ALSO HAS THE DISTINCTION OF BEING ONE OF THE FEW REMAINING COMMUNITY-BASED PROGRAMS, WHICH SINCE ITS INCEPTION, HAS SERVED AS A TRAINING GROUND FOR HUNDREDS OF VOLUNTEERS MANY OF WHOM NOW PROVIDE LEADERSHIP IN OTHER GROUPS. A SIGNIFICANT NUMBER OF FORMER AND PRESENT VOLUNTEERS AND STAFF ARE EX-OFFENDERS.

DRAWING UPON THIS HISTORY, CAP BEGAN ITS WORK IN COMMUNITY CRIME PREVENTION PLANNING IN 1974 WHEN IT BEGAN TO COLLECT DATA ON REPORTED VS. UNREPORTED CRIME IN HOPES OF ESTABLISHING A CITIZEN-PLANNED, WELL-COORDINATED CRIME PREVENTION PROGRAM. LACKING RESOURCES TO DEVELOP A WELL-SUSTAINED PROGRAM, WHILE CAP CONTINUED TO SEARCH FOR FUNDING, IT ORGANIZED A GROUP OF CITIZEN VOLUNTEERS, REPRESENTING AN ALLIANCE OF NEIGHBORHOODS, PARENTS, YOUTH, AND OTHERS, TO PROMOTE CITIZEN RESPONSIBILITY FOR CRIME PREVENTION. THIS GROUP, THE COMMUNITY CRIME PREVENTION TASK FORCE, HAS, THROUGH ITS SPONSORSHIP OF A VARIETY OF PROGRAMS AND ACTIVITIES, DEMONSTRATED ITS POTENTIAL FOR MAKING SUBSTAN-

TIAL IMPACT ON CITIZEN CRIME PREVENTION INITIATIVES IN THE CITY OF CHESTER.

WHILE CAP RECOGNIZES THAT THE PROBLEM OF CRIME IS DEEPLY ROOTED IN THIS COUNTRY'S FAILURE TO ADEQUATELY PROVIDE FOR ITS POOR AND MINORITIES, IT BELIEVES THAT UNLESS PEOPLE HAVE CONFIDENCE IN COMMUNITY RESOURCES AND ARE MADE AWARE OF THE RESOURCES THAT LIE WITHIN THEMSELVES, THEY WILL NEVER BE MOTIVATED TO DEAL WITH THE LARGER SOCIAL PROBLEMS. ESSENTIAL TO THIS PROCESS IS HELPING CITIZENS IDENTIFY THE CRIME PREVENTION POTENTIAL THAT EXISTS IN THEIR OWN NEIGHBORHOODS BY FOCUSING ON THEIR STRENGTHS RATHER THAN THEIR PATHOLOGIES.

IN VIEW OF THE ABOVE, THE COMMUNITY ASSISTANCE PROJECT IS SEEKING FUNDING TO ESTABLISH A COMMUNITY CRIME PREVENTION PROGRAM, THE MAJOR OBJECTIVE OF WHICH IS TO MAXIMIZE CITIZEN INVOLVEMENT IN THE DEVELOPMENT AND IMPLEMENTATION OF STRATEGIES TO ENHANCE THE VISIBILITY AND EFFECTIVENESS OF INDIVIDUAL AND COMMUNITY GROUPS WHOSE SKILLS, TALENTS AND/OR SERVICES PRESENTLY IMPACT OR HAVE THE POTENTIAL FOR IMPACTING CRIME PREVENTION AND CONTROL IN THE CITY OF CHESTER.

IN ITS EFFORTS TO INCORPORATE THE CRIME CONCERNS EXPRESSED IN ITS MOST RECENT SURVEY OF COMMUNITY OPINION, CAP INTENDS TO FOCUS ON FOUR AREAS: BLOCK/NEIGHBORHOOD ORGANIZING, YOUTH INVOLVEMENT, PARENT INVOLVEMENT AND COMMUNITY EDUCATION AND INFORMATION. YOUTH IN ACTION, A MEMBER ORGANIZATION OF THE COMMUNITY CRIME PREVENTION TASK FORCE, WILL ASSUME RESPONSIBILITY FOR IDENTIFYING AND ASSISTING CAP RECRUIT TALENTED YOUTH TO PARTICIPATE IN PLANNING AND IMPLEMENTING COMMUNITY CRIME PREVENTION PROJECTS, PROGRAMS AND ACTIVITIES, INCLUDING BLOCK/NEIGHBORHOOD ORGANIZING. MEMBERS OF

CHESTER HIGH SCHOOL' PARENT TEACHER ORGANIZATION, WHO ARE REPRESENTED ON THE TASK FORCE, WILL ASSUME RESPONSIBILITY FOR IDENTIFYING AND RECRUITING TALENTED PARENTS TO PLAN AND IMPLEMENT PROJECTS AIMED AT PARENT INVOLVEMENT IN NEIGHBORHOODS AND SCHOOLS. BLOCK/ NEIGHBORHOOD ORGANIZING WILL CONTINUE TO COORDINATED BY THE COMMUNITY CRIME PREVENTION TASK FORCE, AS WELL AS ON-GOING COMMUNITY EDUCATION AND INFORMATION PROGRAMS.

IT IS ALSO CAP'S INTENTION TO HIRE A CORE STAFF OF FOUR PERSONS, DIRECTOR, COMMUNITY ORGANIZER, RESEARCHER/WRITER AND AN ADMINISTRATIVE ASSISTANT TO MANAGE AND COORINATE ITS CRIME PREVENTION PROGRAM. COMMUNITY OUTREACH ACTIVITIES WILL BE PERFORMED BY NEIGHBORHOOD RESIDENTS WITH WHOM CAP WILL CONTRACT SERVICES TO CARRY OUT SPECIFIC, TIME-LIMITED TASKS. TO..BE KNOWN AS COMMUNITY CONSULTANTS, THESE PERSONS WILL WORK AS PLANNERS, ORGANIZERS, WRITERS, PUBLIC RELATIONS PEOPLE AND WILL BE REPRESENTATIVE OF THE TARGET AREAS OUTLINED IN THE BODY OF THIS PROPOSAL.

TO ACCOMPLISH ITS OBJECTIVE, CAP IS REQUESTING \$151,001 TO COVER STAFF, CONSULTANT SERVICES, OFFICE RENTAL, SUPPLIES AND UTILITIES, PROGRAM MATERIALS AND TRAVEL. THE AMOUNT REQUESTED WILL SUPPORT THIS PROGRAM FOR A PERIOD OF EIGHTEEN (18) MONTHS DURING WHICH TIME THE BOARD WILL BE EXPLORING FUTURE SOURCES OF FUNDING BASED UPON THOSE PARTS OF THE PROJECT WHICH APPEAR TO BE MOST EFFECTIVE.

6

COMMUNITY ASSISTANCE PROJECT

PROPOSAL NARRATIVE

HISTORY, STRUCTURE AND CAPABILITIES OF ORGANIZATION

THE COMMUNITY ASSISTANCE PROJECT WAS FORMED IN 1970 IN RESPONSE TO A GROWING CONCERN AMONG CHESTER/DELAWARE COUNTY, PA. CITIZENS ABOUT THE QUALITY OF JUSTICE RECEIVED BY THE AREA'S POOR AND MINORITIES. ORGANIZED INITIALLY TO ADDRESS THE LEGAL/SOCIAL NEEDS OF ARRESTED PERSONS AND THEIR FAMILIES, CAP SERVICES EXPANDED TO INCLUDE VICTIMS, WITNESSES AND MEDIATION OF COMMUNITY, NEIGHBORHOOD AND FAMILY DISPUTES. STAFFED, SINCE ITS INCEPTION, BY LAY PEOPLE INDIGENOUS TO THE MINORITY COMMUNITY, CAP HAS GAINED CONSIDERABLE EXPERIENCE DEVELOPING INNOVATIVE WAYS OF INVOLVING AND UTILIZING THE SKILLS AND TALENTS OF THE LAY COMMUNITY IN THE CRIMINAL JUSTICE PROCESS.

OVERALL POLICY AND DIRECTION IS SET BY CAP'S TWELVE (12) MEMBER BOARD OF DIRECTORS REPRESENTING FORMER CLIENTS AND STAFF, LAW ENFORCEMENT, THE LEGAL AND LAY COMMUNITY. MEETINGS ARE HELD MONTHLY AND PRESENT OFFICERS INCLUDE A PRESIDENT, SECRETARY AND TREASURER.

THROUGHOUT ITS YEARS OF EXISTENCE, FUNDING FOR THE COMMUNITY ASSISTANCE PROJECT HAS BEEN DIVERSE. A NATIONAL DEMONSTRATION PROJECT FOR TWO OF ITS EARLIER FUNDING SOURCES, THE UNITARIAN UNIVERSALIST SERVICE COMMITTEE AND THE NATIONAL URBAN LEAGUE, CAP HAS ALSO RECEIVED SUPPORT FROM THE PHILADELPHIA FOUNDATION, LOCAL INDUSTRY, THE RELIGIOUS SOCIETY OF FRIENDS AND THE GOVERNOR'S JUSTICE COMMISSION (PA. STATE PLANNING AGENCY.) ASIDE FROM

FINANCIAL ASSISTANCE, THE PROJECT HAS ALSO RECEIVED CONSIDERABLE SUPPORT FROM THE COUNTY CETA PROGRAM, BELL TELEPHONE, BOEING VERTOL COMPANY, BALDT, CHAIN AND ANCHOR, SCOTT PAPER COMPANY, AND SMALL BUSINESSES SUCH AS SPENCER STATIONERY COMPANY. THESE SUPPORTS, BOTH MATERIAL AND FINANCIAL, HAVE ENABLED CAP TO DEMONSTRATE THE UNIQUE CONTRIBUTIONS CITIZENS CAN MAKE TO THE CRIMINAL JUSTICE PROCESS. SERVING AS A LIAISON BETWEEN THE CRIMINAL JUSTICE SYSTEM AND THE COMMUNITY, THIS HAS BEEN PROGRAMATICALLY THROUGH THE PROVISION OF THE FOLLOWING SERVICES:

- PARALEGAL ASSISTANCE TO OFFENDERS, VICTIMS, WITNESSES AND THEIR FAMILIES
- MEDIATION OF DISPUTES REFERRED BY THE COURTS AND THE COMMUNITY
- SOCIAL ACTION TO ADDRESS INEQUITIES IN THE CRIMINAL JUSTICE SYSTEM
- COMMUNITY ORGANIZATION AND EDUCATION ON COMMUNITY CRIME PREVENTION

PARALEGAL SERVICES - THIS COMPONENT OF CAP'S PROGRAM DIRECTS ITS EFFORTS TOWARD BRIDGING THE GAP BETWEEN THE LAY COMMUNITY AND THE CRIMINAL JUSTICE SYSTEM. A VARIETY OF LEGAL/SOCIAL SERVICES ARE OFFERED, AMONG THEM INCLUDED:

- FREE BAIL AND SUPERVISED RELEASE FOR THOSE UNABLE TO GAIN THEIR FREEDOM WHILE AWAITING TRIAL
- SPONSORSHIP OF PAROLEES
- LEGAL INVESTIGATIONS (LOCATING WITNESSES TO TESTIFY IN COURT, SECURING RELEVANT BACKGROUND INFORMATION ON CLIENTS, ADULT AND JUVENILE, THAT MAY PROVE BENEFICIAL IN ARRIVING AT ALTERNATIVES TO INCARCERATION)
- COUNSEL TO CLIENTS, INCLUDING VICTIMS, TO INFORM AND PREPARE THEM FOR THE VARIOUS PHASES OF COURT PROCEEDINGS THROUGH WHICH THEY MUST GO

COMMUNITY ASSISTANCE PROJECT

AN EXAMPLE OF PROJECT INVESTIGATION

MR. B. IS A KNOWN HEROIN ADDICT IN THE CHESTER COMMUNITY. LIKE MOST ADDICTS, AND RECOVERED ADDICTS, MR. B. WAS ALWAYS SUSPECT WHENEVER A CRIME OCCURED IN HIS NEIGHBORHOOD. A NEIGHBOR WHO LIVES IN THE SAME BUILDING AS MR. B. ACCUSED HIM OF STEALING HIS GOVERNMENT CHECK. MANY TIMES THE MAILMAN WOULD PLACE MAIL IN WRONG MAILBOXES AND WHEN MR. B. WAS SEEN AROUND THIS NEIGHBOR'S MAILBOX, HE AUTOMATICALLY ASSUMED MR. B. HAD STOLEN HIS CHECK. MR. B. WAS ARRESTED AND A CAP WORKER PRESENT AT THE ARRAIGNMENT WAS ASKED BY MR. B. TO HELP HIM PROVE HIS INNOCENCE. THE CAP WORKER, HIMSELF AN EX-OFFENDER, INVESTIGATED AND DISCOVERED THAT THE CHECK HAD NOT BEEN STOLEN, BUT RATHER TAKEN BY THE NEIGHBOR'S SISTER TO PAY HER BROTHER'S RENT. THIS INFORMATION WAS USED BY THE PUBLIC DEFENDER TO CLEAR HIS CLIENT.

SOCIAL ACTION - IN COOPERATION WITH THE DELAWARE COUNTY CHAPTER OF ACLU, FRIENDS SUBURBAN PROJECT AND A HOST OF COMMUNITY VOLUNTEERS, CAP WAS RESPONSIBLE FOR A NUMBER OF SUBSTANTIVE CHANGES IN LOWER COURT PROCEDURES IN CHESTER/DELAWARE COUNTY, AMONG THEM INCLUDED:

- EFFECTING COURT USE OF SUMMONS RATHER THAN WARRANTS FOR SUMMARY OFFENSES THUS ELIMINATING THE NEED FOR ARREST AND SETTING OF BAIL.
- EFFECTING COURT COMPLIANCE WITH SEVERAL U.S. SUPREME COURT RULINGS PROVIDING FOR COURT APPOINTED COUNSEL AT PRELIMINARY HEARINGS FOR INDIGENT DEFENDANTS AND NON-IMPRISONMENT OF PERSONS UNABLE TO AFFORD COURT FINES.
- EFFECTING LOWER COURT CHANGE IN ITS ILLEGAL PRACTICE OF HOLDING ARRAIGNMENT PROCEDINGS IN JAIL CELLS RATHER THAN IN OPEN COURT.

OTHER SIGNIFICANT ACCOMPLISHMENTS RESULTING FROM CAP SOCIAL ACTION HAVE BEEN:

- THE ELIMINATION OF ILLEGAL BAIL BONDING IN DELAWARE COUNTY, PA.
- THE CREATION OF OPPORTUNITIES FOR LAY CITIZENS, INCLUDING OFFENDERS, TO PARTICIPATE IN, LEARN ABOUT AND SEEK CHANGE WITHIN THE CRIMINAL JUSTICE SYSTEM.

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COMMUNITY ASSISTANCE PROJECT

MEDIATION OF DISPUTES - THE HIGH CRIME AND ARREST RATES IN THE CHESTER/DELAWARE COUNTY AREA CAUSE A LARGE VOLUME OF CASES TO BE PROCESSED THROUGH THE COURTS. IN MANY INSTANCES, INDIVIDUALS ARE CHARGED WITH OFFENSES THAT WOULD NOT END IN THE IMPOSITION OF A JAIL SENTENCE, HOWEVER THEY DO ADD TO COURT DOCKETS AND TAKE UP VALUABLE JUDICIAL AND POLICE TIME. AMONG THESE CASES ARE THE NEIGHBORHOOD, DOMESTIC AND SCHOOL DISPUTES. FOR MANY LOWER COURTS, THESE BECOME REVOLVING DOOR-TYPE CASES AS THE SOURCES OF THE CONFLICTS ARE SELDOM ADDRESSED.

SINCE THE BEGINNING OF THE PROJECT, CAP'S STAFF OF LAY, INDIGENOUS CITIZENS HAVE INTERVENED TO ASSIST CONTENDING PARTIES IN THE RESOLUTION OF THEIR OWN DISPUTES. IN 1973, A FORMAL ARRANGEMENT WAS WORKED OUT WITH THE COURT TO BEGIN REFERRING CERTAIN KINDS OF DISPUTES TO THE PROGRAM. ON MANY OCCASIONS, STAFF INTERVENTION HAS RESULTED IN VICTIM RESTITUTION

AN EXAMPLE OF VICTIM RESTITUTION

MRS. A. CALLED CAP CONCERNING HER PENDING ARREST FOR PASSING AT LEAST \$600 WORTH OF BAD CHECKS. DURING THE CHRISTMAS HOLIDAYS, SHE WANTED TO BE ABLE TO PROVIDE HER CHILDREN WITH THE MATERIAL THINGS THEY DESIRED AND SHE DID NOT MAKE ENOUGH MONEY TO BUY WHAT SHE WANTED THEM TO HAVE. HER FIRST OFFENSE, SHE HAD BECOME FRIGHTENED AT THE PROSPECT OF GOING TO JAIL. AFTER EXPLAINING THE POSSIBLE CONSEQUENCES OF HER ACTIONS TO MRS. A., THE CAP WORKER ASSIGNED TO HER CASE ENCOURAGED HER TO CONTACT ALL OF THE MERCHANTS TO WHOM SHE WROTE BAD CHECKS. ALL AGREED TO ALLOW HER TO WORK OUT A PAYMENT PLAN. CAP THEN CONTACTED THE DISTRICT JUSTICE WHO ISSUED THE WARRANT AND HE AGREED TO ALLOW HER TIME TO MAKE RESTITUTION. MRS. A. WAS ABLE TO KEEP HER PART OF THE AGREEMENT, THUS AVOIDING A COSTLY TRIAL AND POSSIBLE IMPRISONMENT.

COMMUNITY ORGANIZATION AND EDUCATION ON COMMUNITY CRIME PREVENTION - IN COOPER-

ATION WITH BOEING VERTOL COMPANY, CAP CONDUCTED A COMMUNITY VICTIMIZATION SURVEY IN 1975 WHICH REVEALED BURGLARY OF A RESIDENCE TO HAVE THE HIGHEST OFFENSE RATE AMONG REPORTED CRIME. THIS SAME SURVEY SHOWED THAT 47% OF CRIME WAS UNREPORTED BY CITIZENS SURVEYED AND THAT CRIMES THEY FEARED THE MOST (RAPE AND MURDER) OCCURRED LEAST OFTEN. THESE FINDINGS WERE CONSISTANT WITH NATIONAL VICTIMIZATION STUDIES CONDUCTED WITHIN RECENT YEARS.

ALTHOUGH FUNDED BY THE STATE PLANNING AGENCY TO INITIATE A COMPREHENSIVE COMMUNITY CRIME PREVENTION PLAN, DIFFICULTY IN RAISING THE CASH MATCH REQUIREMENTS TO COMPLETE SUCH FORCED CAP TO SEEK OTHER WAYS TO DEVELOP A CRIME PREVENTION PROGRAM. IN RESPONSE TO THIS, CAP ORGANIZED A GROUP OF VOLUNTEER CITIZENS REPRESENTING HIGH CRIME NEIGHBORHOODS, YOUTH GROUPS, MINORITY EMPLOYMENT SPECIALISTS AND PARENT GROUPS TO ASSIST THE PROJECT EXPLORE WAYS IN WHICH THE TALENTS, SKILLS AND RESOURCES OF THE CHESTER COMMUNITY CAN BE COORDINATED TO PREVENT AND CONTROL CRIME. THIS GROUP, THE COMMUNITY CRIME PREVENTION TASK FORCE, HAS CONTINUED TO BE ACTIVE SINCE ITS FORMATION IN 1976. ELECTING TO ADDRESS THE FEAR OF CRIME, WHICH THE TASK FORCE RECOGNIZED AS UNDERMINING THE POTENTIAL FOR THE NEIGHBORHOOD SOLIDARITY NEEDED TO REDUCE OPPORTUNITIES FOR BURGLARIES AND OTHER WOULD-BE CRIMES, THIS VOLUNTEER GROUP PLANNED AND ORGANIZED A NUMBER OF WORKSHOPS AND PROGRAMS RELATED TO COMMUNITY SAFETY, ORGANIZED THEIR BLOCKS AND HAD SEVERAL OF ITS MEMBERS TRAINED IN BLOCK ORGANIZING BY THE NATIONALLY ACCLAIMED CITIZENS LOCAL ALLIANCE FOR A SAFER PHILADELPHIA (CLASP).

PROJECT DESIGN

AS STATED IN THE INTRODUCTION, CAP'S GOAL IS TO ESTABLISH A COMMUNITY CRIME PREVENTION PROGRAM IN THE CITY OF CHESTER, PENNSYLVANIA WHICH WILL HAVE AS ITS MAJOR OBJECTIVE:

THE MAXIMIZATION OF CITIZEN INVOLVEMENT IN THE DEVELOPMENT AND IMPLEMENTATION OF STRATEGIES TO ENHANCE THE VISIBILITY AND EFFECTIVENESS OF INDIVIDUALS AND COMMUNITY GROUPS WHOSE SKILLS, TALENTS AND/OR SERVICES PRESENTLY IMPACT OR HAVE THE POTENTIAL FOR IMPACTING CRIME PREVENTION AND CONTROL.

PROGRAM COMPONENTS PLANNED AND PERSONNEL AND BUDGET REQUIRED FOR CAP TO ACCOMPLISH ITS OBJECTIVE ARE OUTLINED IN THE SECTIONS THAT FOLLOW.

PROGRAM COMPONENTS

IT IS THE INTENTION OF THE COMMUNITY ASSISTANCE PROJECT TO FOCUS ON FOUR MAJOR PROGRAM COMPONENTS: BLOCK/NEIGHBORHOOD ORGANIZING, YOUTH INVOLVEMENT PROJECTS, PARENT INVOLVEMENT PROJECTS AND COMMUNITY EDUCATION AND INFORMATION.

1. BLOCK/NEIGHBORHOOD ORGANIZING (SEE TARGET AREAS, ATTACHED)

A. GOAL: TO ORGANIZE A MINIMUM OF 65 BLOCKS IN THE CITY OF CHESTER AROUND CRIME PREVENTION AGENDAS OVER A PERIOD OF 18 MONTHS.

B. OBJECTIVES:

1. TO INCREASE CITIZEN INVOLVEMENT AND COOPERATION WITH THEIR NEIGHBORS.
2. TO INFORM AND ENCOURAGE THE IMPLEMENTATION OF SPECIFIC CRIME PREVENTION PROGRAMS.

PROJECT DESIGN (CONT.)

- 3. TO ENCOURAGE AND FACILITATE THE FORMATION OF BLOCK ALLIANCES.
- 4. TO PROVIDE ON-GOING TRAINING AND OTHER EDUCATIONAL EXPERIENCES FOR BLOCK/NEIGHBORHOOD LEADERS.
- 5. TO ENCOURAGE AND FACILITATE DIRECT, ON-GOING COMMUNICATION BETWEEN THE POLICE, OTHER CRIMINAL JUSTICE OFFICIALS AND REPRESENTATIVES AND THE LARGER COMMUNITY WITH NEIGHBORHOOD AND BLOCK LEADERS.
- 6. TO SUSTAIN A SIGNIFICANT LEVEL OF ACTIVITY IN ORGANIZED BLOCKS.

C. METHODOLOGY

- 1. PROVIDE ORGANIZING ASSISTANCE TO PERSONS RECRUITED TO ORGANIZE THEIR BLOCK/NEIGHBORHOODS.
- 2. MAKE COMMUNITY SAFETY PRESENTATIONS AND DEMONSTRATIONS BEFORE BLOCK/NEIGHBORHOOD/COMMUNITY/CHURCH GROUPS
- 3. ARRANGE PERIODIC MEETINGS BETWEEN BLOCK LEADERS TO DISCUSS COMMON PROBLEMS, CONCERNS AND COLLECTIVE ACTION.
- 4. MAKE PERIODIC ASSESSMENT OF TRAINING/RESOURCE NEEDS OF BLOCK/NEIGHBORHOOD LEADERS AND PROVIDE OR EITHER IDENTIFY LOCAL (WHEN POSSIBLE) RESOURCES TO MEET THESE NEEDS.
- 5. ORGANIZE AND/OR ASSIST BLOCK/NEIGHBORHOOD LEADERS ORGANIZE MEETINGS/WORKSHOPS/SEMINARS/CONFERENCES BETWEEN POLICE, OTHER CRIMINAL JUSTICE OFFICIALS/REPRESENTATIVES, LARGER COMMUNITY REPRESENTATIVES AND NEIGHBORHOODS
- 6. ASSIGN TEAMS OF ORGANIZERS TO MONITOR BLOCK/NEIGHBORHOOD DEVELOPMENT AND TO SERVE AS ON-GOING RESOURCE PERSONS FOR ORGANIZED BLOCKS. THESE TEAMS, A TARGET AREA ORGANIZER AND TWO, JUVENILES AS NEEDED, WILL PARTICIPATE IN MONTHLY CAP BOARD MEETINGS TO KEEP BOARD MEMBERS INFORMED, DIRECTLY, PROGRESS TO DATE.

OF

PROJECT DESIGN (CONT.)

D. RESULTS ANTICIPATED (CRITERIA FOR EVALUATION)

- 1. INCREASED AND CONTINUED INTERACTION ~~AND CONCERN~~ AMONG NEIGHBORS FOR EACH OTHER.
- 2. INITIATION OF A NUMBER OF CREATIVE APPROACHES TO BLOCK/NEIGHBORHOOD PROBLEM SOLVING, ACTIVITIES AND /OR PROJECTS WHICH CAN BE SHARED WITH THE LARGER COMMUNITY AS WELL AS OTHER BLOCKS/NEIGHBORHOODS.
- 3. THE IDENTIFICATION OF SPECIFIC RESOURCES (BOTH PEOPLE AND MATERIAL) WHICH WOULD NORMALLY REMAIN UNNOTICED BY THE LARGER COMMUNITY.
- 4. INCREASED AWARENESS OF AND COMMUNICATION BETWEEN NEIGHBORHOODS, BLOCKS AND CRIMINAL JUSTICE OFFICIALS/REPRESENTATIVES, PARTICULARLY, THE POLICE.
- 5. INCREASED AWARENESS OF AND COMMUNICATION BETWEEN BLOCKS/NEIGHBORHOODS WITH OTHER COMMUNITY RESOURCES.

2. YOUTH INVOLVEMENT PROJECTS :

A. GOAL: TO CREATE OPPORTUNITIES FOR YOUTH TO PARTICIPATE IN ALL LEVELS ~~AND COMPONENTS~~ OF THE COMMUNITY CRIME PREVENTION PROGRAM.

B. OBJECTIVES:

- 1. TO DEVELOP YOUTH SUPPORT FOR THE COMMUNITY CRIME PREVENTION PROGRAM.
- 2. TO CREATE OPPORTUNITIES FOR YOUTH, PARTICULARLY THOSE FROM THE TARGET AREAS, TO UTILIZE AND DEVELOP THEIR SKILLS; CREATIVITY AND CIVIC/SOCIAL COMMITMENT IN SERVICE OF COMMUNITY CRIME PREVENTION.
- 3. TO INCREASE YOUTH/ADULT INTERACTION AND COOPERATION IN PLANNING A VARIETY OF BLOCK, NEIGHBORHOOD AND COMMUNITY ACTIVITIES.

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PROJECT DESIGN (CONT.)

4. OBTAIN THE SUPPORT OF LOCAL AND NATIONAL YOUTH HEROES FOR YOUTH INVOLVEMENT IN ACTIVITIES AND PROGRAMS DESIGNED TO DETER JUVENILE CRIME.
5. DEVELOP COMMUNITY CRIME PREVENTION EDUCATION AND INFORMATION PROGRAMS, PROJECTS, ACTIVITIES AND MATERIALS AIMED AT YOUTH.

C. METHODOLOGY

1. INVOLVE YOUTH LEADERS AND WORKERS IN DEVELOPING A STRATEGY FOR AN INITIAL CRIME PREVENTION APPEAL TO CITY YOUTH.
2. RECRUIT TARGET AREA AND CITY-WIDE YOUTH TO:
 - DOCUMENT THE PROGRESS OF THE PROJECT, PARTICULARLY YOUTH INVOLVEMENT, THROUGH THE USE OF THEIR SKILLS AS WRITERS, PHOTOGRAPHERS, ARTISTS, ETC.
 - PROVIDE SERVICES TO ADULTS, SUCH AS ESCORTS FOR THE ELDERLY IN HIGH CRIME AREAS AND BLOCKS.
 - PARTICIPATE ON CITY, COUNTY AND NEIGHBORHOOD COUNCILS
3. ASSIGN YOUTH ORGANIZERS (MALE AND FEMALE) TO EACH TARGET AREA ORGANIZER, AS WELL AS ASSIGN YOUTH TO ASSIST PARENTS PLAN PROGRAMS TO ENCOURAGE WIDER ADULT INVOLVEMENT WITH YOUTH.
4. USING THE CONTACTS AND RESOURCES OF PROJECT PARTICIPANTS AND SUPPORTERS, LOCAL AND NATIONAL YOUTH HEROES REPRESENTING A VARIETY OF AREAS (ENTERTAINMENT, SPORTS, POLITICS, EDUCATION, BUSINESS, ETC.) WILL BE CONTACTED. WHENEVER POSSIBLE, YOUTH PARTICIPANTS WILL BE INCLUDED IN INITIAL CONTACTS, COORDINATING VISITS, APPEARANCES, RECEPTIONS AND PUBLICITY FOR THESE PERSONALITIES.
5. RECRUIT YOUTH TO ORGANIZE SPECIAL WORKSHOPS/SEMINARS/RAP SESSION YOUTH CRIME OR CRIME-RELATED CONCERNS. THESE MAY INCLUDE THE USE OF MUSIC, DANCE AND/OR STREET THEATER TO DRAMATIZE YOUTH VIEWS, CONCERNS AND FEELINGS ABOUT THEMSELVES AND COMMUNITY.

PROJECT DESIGN (CONT.)

D. RESULTS ANTICIPATED (CRITERIA FOR EVALUATION)

- 1. INCREASED PARTICIPATION OF YOUTH IN PLANNING PROGRAMS OF SERVICE TO THE TARGET AREAS AND THE LARGER COMMUNITY, THUS AFFORDING THEM OPPORTUNITIES TO RECEIVE RECOGNITION AND APPROVAL FROM A MUCH WIDER RANGE OF ADULTS AND PEERS.
- 2. INCREASED YOUTH CONFIDENCE IN THEIR OWN CAPABILITIES TO MAKE DECISIONS, ASSUME RESPONSIBILITY AND ACHIEVE SET GOALS.
- 3. DEVELOPMENT OF POSITIVE RELATIONSHIPS BETWEEN YOUTH AND ADULTS IN THEIR NEIGHBORHOODS AND THE LARGER COMMUNITY.
- 4. DEVELOPMENT OF A CADRE OF YOUTH SKILLED IN AREAS AND INFORMED ABOUT ISSUES THAT WILL PROVE TO BE USEFUL TO OTHER COMMUNITY GROUPS, AGENCIES AND EVEN SCHOOL.

3. PARENT INVOLVEMENT PROJECTS

- A. PROBLEM: EFFORTS ON THE PART OF TEACHERS AND PARENTS ORGANIZATION TO INCREASE THE NUMBERS OF PARENTS WHO VISIT THE SCHOOL ON PARENT VISITATION NIGHTS HAVE FAILED. DAY MEETINGS HAVE ALSO BEEN INEFFECTIVE. THIS IS PARTICULARLY TRUE AT THE CITY'S ONLY PUBLIC HIGH SCHOOL. THIS REFLECTION OF ALIENATION IS NOT NEW IN CHESTER, HOWEVER GROWING CONCERN OVER STUDENT ALIENATION COUPLED WITH INCREASING SCHOOL TENSIONS RESULTING OFTEN IN VIOLENCE, HAS CHESTER HIGH SCHOOL PTO PARENTS BRAINSTORMING FOR SOLUTIONS.
- B. IT IS THE GOAL OF THIS COMPONENT TO INCREASE THE INVOLVEMENT OF PARENTS IN GENERAL, AND CHESTER HIGH SCHOOL PARENTS, IN PARTICULAR, IN SCHOOL AND NEIGHBORHOOD AFFAIRS.
- C. OBJECTIVE
 - 1. TO ASSIST CHESTER HIGH SCHOOL PTO MEMBERS STRENGTHEN THEIR OUTREACH EFFORTS.
 - 2. TO DEVELOP NEIGHBORHOOD INTEREST IN, SUPPORT FOR, AND INVOLVEMENT WITH THE PTO.

PROJECT DESIGN (CONT.)

D. METHODOLOGY

- 1. BEGINNING WITH PTO MEMBERS WHO LIVE IN TARGET AREAS, PROVIDE THEM WITH TRAINING IN NEIGHBORHOOD SAFETY TECHNIQUES. THIS TRAINING WOULD BE PROVIDED BY THE TARGET AREA ORGANIZER WHO WOULD THEN ASSIST THESE PARENTS IN HOLDING BLOCK MEETINGS TO INTRODUCE THE CRIME PREVENTION PROGRAM, SAFETY TECHNIQUES AND PTO CONCERNS.
- 2. BLOCK LEADERS RECRUITED TO DATE, INCLUDING YOUTH AND ADULT TARGET AREA ORGANIZERS, WILL IN TURN BE PROVIDED AN ORIENTATION ABOUT PTO PARENTS CONCERNS, WITH REQUESTS FOR THEIR ASSISTANCE IN DEVELOPING STRATEGIES TO GET PARENTS IN THE NEIGHBORHOODS OF THOSE PRESENT INVOLVED IN PTO ACTIVITIES. THESE STRATEGIES MIGHT TAKE THE FORM OF NEIGHBORHOOD AND PTO CO-SPONSORSHIP OF SOCIAL ACTIVITIES WHICH INCLUDE YOUTH AS WELL AS ADULTS.

E. RESULTS ANTICIPATED

- 1. THAT INVOLVEMENT WITH PTO MEMBERS WILL FURTHER THE EFFORTS OF BLOCK ORGANIZING AS WELL AS FURTHER THE OBJECTIVES AND GOALS OF THE PARENTS GROUP.
- 2. THAT INCREASED OPPORTUNITY WILL EXIST FOR NEIGHBORHOOD PARENTS AND THEIR YOUTH TO COOPERATE WITH EACH OTHER IN PLANNING ACTIVITIES AND/OR PROGRAMS OF MUTUAL INTEREST.
- 3. THE DEVELOPMENT OF A CADRE OF INFORMED PTO SUPPORTERS CAPABLE OF ASSISTING IN MEMBERSHIP RECRUITMENT .

4. COMMUNITY EDUCATION AND INFORMATION

- A. GOAL: TO BUILD AN INFORMED CONSTITUENCY THAT IS CAPABLE OF ADDRESSING CRIME AND CRIME PREVENTION ISSUES ON AN ON-GOING BASIS.

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PROJECT DESIGN (CONT.)

B. OBJECTIVES:

1. TO EDUCATE RESIDENTS ON THE ISSUES OF CRIME, CRIME PREVENTION, AND SAFETY TECHNIQUES.
2. TO EDUCATE CRIMINAL JUSTICE OFFICIALS ON WAYS TO IMPROVE COMMUNICATION WITH NEIGHBORHOOD YOUTH AND ADULTS.
3. TO PUBLISH A COMMUNITY CRIME PREVENTION NEWSLETTER.
4. TO DEVELOP AND IMPLEMENT A COMPREHENSIVE MEDIA STRATEGY TO SECURE MORE RESPONSIVE MEDIA COVERAGE OF CRIME PROBLEMS AND CRIME PREVENTION INITIATIVES IN THE CITY OF CHESTER.

C. METHODOLOGY

1. RECRUIT TARGET AREA RESIDENTS TO INITIATE BLOCK/NEIGHBORHOOD ORGANIZING AROUND CRIME PREVENTION. THESE SAME PERSONS WILL BE USED TO PERFORM PUBLIC SPEAKING ENGAGEMENTS BEFORE SENIOR CITIZENS GROUPS, YOUTH GROUPS, SCHOOLS (INCLUDING LOCAL COLLEGE) POLICE GROUPS, COMMUNITY ORGANIZATIONS, AGENCIES AND INSTITUTIONS, INCLUDING CHURCHES.
2. INVITE POLICE OFFICIALS AND PATROL OFFICERS TO NEIGHBORHOOD MEETINGS TO SPECIFICALLY DISCUSS MUTUAL NEIGHBORHOOD AND COMMUNITY-WIDE CRIME CONCERNS.

INVITE POLICE AND OTHER CRIMINAL JUSTICE OFFICIALS TO PARTICIPATE IN PROJECT-SPONSORED WORKSHOPS/ SEMINARS.
3. HIRE YOUTH AND ADULTS FROM TARGET AREAS TO SERVE AS NEIGHBORHOOD REPORTERS. THESE SAME PEOPLE WILL ASSIST THE RESEARCHER/WRITER PREPARE NEWSLETTERS. PICTURES TAKEN BY TARGET AREA CITIZENS AS WELL AS ARTICLES WRITTEN BY THEM AND OTHERS WILL BE PUBLISHED.

18.

PROJECT DESIGN (CONT.)

3. (CONT.)

PUBLISH FINDINGS ON SURVEYS CONDUCTED, MONITORING OF POLICE SERVICES, POLICE OBSERVATIONS AND CONCERNS RELATED TO WHAT THEY PERCEIVE AS BARRIERS TO EFFECTIVE SERVICES, NEIGHBORHOOD CRIME TRENDS, AND DESCRIPTIONS OF PROPERTY STOLEN FROM THOSE WHO CONTACT THE PROJECT. WRITE ABOUT AREA RESOURCES.

ALSO PUBLISH INFORMATION ABOUT CRIMINAL JUSTICE PROCEDURES, SELECTED CASES, PERSONAL EXPERIENCE LETTERS FROM VICTIMS, WITNESSES AND PRISONERS AND EX-OFFENDERS.

INCLUDE A SECTION FOR CHILDREN AND OLDER YOUTH TO WHICH THEY CAN CONTRIBUTE ARTICLES.

SECURE THE SERVICES OF A JOURNALISM STUDENT OR SCHOOL OF JOURNALISM TO ASSIST THE PROJECT PREPARE A QUALITY NEWSLETTER.

4. ENCOURAGE ALL PROJECT PARTICIPANTS, INCLUDING BOARD MEMBERS, TO MONITOR MEDIA COVERAGE OF CRIME AND NEIGHBORHOOD INITIATIVES TO ADDRESS CRIME AND OTHER NEIGHBORHOOD CONCERNS. COLLECT AND FILE NEWSCLIPPINGS. ENCOURAGE PROJECT PARTICIPANTS TO DISCUSS THEIR FEELINGS AND OPINIONS ABOUT EVENTS AND/OR FEATURES COVERED.

MEET PERIODICALLY WITH MEDIA OFFICIALS TO DISCUSS CONCERNS, GRIEVANCES, AND TO PROPOSE NEW APPROACHES SUCH AS:

-INCLUDING A SPECIAL SECTION IN THE LOCAL DAILY FOR MONTHLY COVERAGE OF PROJECT ACTIVITIES, HIGHLIGHTING THE INITIATIVES OF CITIZENS WHO PERFORMED OR ORGANIZED CRIME PREVENTION ACTION. THIS WOULD INCLUDE PERSONS WHO ORGANIZED THEIR BLOCKS.

SECURE PUBLIC SERVICE SPOTS ON RADIO AND T.V. AS OFTEN AS POSSIBLE, USE PROJECT PARTICIPANTS (CONTRACTUAL PERSONNEL) AND BLOCK LEADERS TO MAKE T.V. AND RADIO APPEARANCES. ALSO USE THESE PERSONS FOR NEWSPAPER INTERVIEWS.

PROJECT DESIGN (CONT.)

- 5. RECRUIT TARGET AREA CITIZENS TO ORGANIZE SEMINARS, WORKSHOPS, RETREATS AND MEETINGS RELATING TO NEIGHBORHOOD OR POPULATION (SPECIFIC) CRIME OR LIVING PROBLEM CONCERNS. THE TOPICS OR ISSUES TO BE ADDRESSED WILL BE SUGGESTED BY PROJECT ORGANIZERS, DRAWING UPON THE EXPRESSED CONCERNS OF NEIGHBORHOOD PEOPLE WITH WHOM THEY WORK. EXAMPLES OF SUCH ISSUES MIGHT BE:

POLICE ABUSE
 RAPE
 PRISONS
 CHILD ABUSE
 AGED
 MENTAL HEALTH
 SUBSTANCE ABUSE
 OTHER ENVIRONMENTAL CONCERNS THAT IMPACT CRIME

PROJECT WORK PLAN/TIMETABLE

- | | | | |
|---|----------------|---|------------------------------------|
| ○ HIRE STAFF, SET UP OFFICE, ORIENTATION/TRAINING FOR STAFF/BOARD/COMMUNITY CRIME PREVENTION TASK FORCE | <u>MONTH 1</u> | ○ HIRE AND TRAIN TARGET AREA ORGANIZERS. MEDIA COVERAGE OF PROJECT'S INIATION. BEGIN OUTREACH EFFORTS TO OTHER GROUPS AND START BLOCK DEVELOPMENT | MONTH 3 |
| ○ DEVELOPMENT OF PROJECT MATERIALS (LITERATURE AND DEMONSTRATION MATERIALS) PREPARATION OF TRAINING MATERIALS FOR TARGET AREA ORGANIZERS. IDENTIFICATION AND AQUISITION OF ANY RELEVANT CRIME PREVENTION LITERATURE/MATERIALS | MONTH 2 | ○ YOUTH/PARENT INVOLVEMENT PROJECTS AND COMMUNITY EDUCATION AND INFORMATION BEGIN

PROFESSIONAL AND SPECIAL PROGRAM CONSULTANTS, AS NEEDED. | MONTHS 3 - 18

MONTHS 3 - 18 |

PROJECT DESIGN (CONT.)

D. RESULTS ANTICIPATED (CONT. FROM PAGE 18)

AS A RESULT OF CAP'S COMMUNITY EDUCATION AND OUTREACH EFFORTS, IT IS ANTICIPATED THAT THERE WILL BE AN INCREASED LEVEL OF BLOCK ORGANIZATION, MEDIA SUPPORT, THE INCLUSION OF CRIME PREVENTION AS AGENDA ITEMS FOR OTHER GROUPS AND INCREASED REQUESTS FOR PROJECT PRESENTATION, WORKSHOPS, AND OTHER KINDS OF INFORMATIONAL SERVICES.

INITIAL TARGET AREAS

1. RUTH L. BENNETT HOMES

BOUNDED BY CONCORD ROAD ON THE NORTH, TILGHMAN ST. ON THE WEST, NINTH ST. ON THE SOUTH AND NORRIS DRIVE ON THE EAST, THIS PUBLIC HOUSING PROJECT HAS APPROXIMATELY 390 LIVING UNITS. A PREDOMINANTLY BLACK POPULATION, IT HAS RECENTLY BEEN INTEGRATED TO INCLUDE SPANISH-SPEAKING AND WHITE CITIZENS. CAP INTENDS TO ASSIGN ONE ADULT AND TWO JUVENILES TO THIS AREA.

2. LAMOKIN VILLAGE HOMES

BOUNDED BY SEVENTH ST. ON THE NORTH, FLOWER ST. ON THE WEST, PURDY ST. ON THE SOUTH AND TILGHMAN ST. ON THE EAST, THIS PUBLIC HOUSING PROJECT HAS APPROXIMATELY 350 LIVING UNITS. THIS COMMUNITY HAS THE DISTINCTION OF HAVING A LARGE POPULATION OF ELDERLY RESIDENTS. CAP INTENDS TO ASSIGN ONE ADULT AND TWO JUVENILES TO THIS AREA.

3. WILLIAM PENN HOMES

BOUNDED BY FIFTH ST. ON THE NORTH, PARKER ST. ON THE WEST, UNION ST. ON THE SOUTH AND FRANKLIN ST. ON THE EAST, THIS PUBLIC HOUSING PROJECT HAS APPROXIMATELY 300 UNITS. LOCATED IN ONE OF THE HIGHEST CRIME AREAS IN CHESTER, CAP INTENDS TO ASSIGN ONE ADULT AND TWO JUVENILES TO THIS COMMUNITY.

4. MC CAFFERTY VILLAGE

BOUNDED BY FIFTEETH ST. ON THE NORTH, HIGHLAND AVE. ON THE EAST AND TWELFTH ST. ON THE SOUTH, THIS PUBLIC HOUSING PROJECT HAS APPROXIMATELY 350 UNITS. A PREDOMINATELY WHITE POPULATION, THIS RECENTLY INTEGRATED PROJECT HAS EXPERIENCED RACIAL TENSIONS AS A RESULT OF FORCED INTEGRATION. CAP INTENDS TO ASSIGN ONE ADULT AND TWO JUVENILES TO THIS COMMUNITY.

5. CENTRAL CHESTER

BOUNDED BY TAYLOR TERRACE ON THE NORTHEAST, TWELFTH ST. ON THE NORTHWEST, KERLIN ST. ON THE WEST, FRONT ST. ON THE SOUTH AND PENN ST. ON THE EAST, THIS PREDOMINANTLY BLACK SECTION OF CHESTER HAS BETWEEN 75 AND 100 BLOCKS, CONTAINING A MIXTURE OF APARTMENT DWELLINGS AND HOMEOWNERS. CAP INTENDS TO ASSIGN TO THIS AREA, TWO ADULTS AND FOUR JUVENILES.

INITIAL TARGET AREAS (CONT.)

6. EAST CHESTER

BOUNDED BY TWELFTH ST. ON THE NORTH, MADISON ST. ON THE WEST, SEVENTH ST. ON THE SOUTH, MORTON AVE. ON THE SOUTHEAST AND CHESTNUT ST. ON THE NORTHEAST, THE EASTSIDE OF CHESTER IS A MIXTURE OF BLACKS, WHITES AND SPANISH-SPEAKING CITIZENS. APPROXIMATELY 50 BLOCKS IN THIS AREA, CAP INTENDS TO ASSIGN ONE ADULT AND TWO JUVENILES.



END