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FACT AND FICTION ABOUT CRIME IN OREGON

PREPARED BY THE OREGON LAW ENFORCEMENT COUNCIL

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FACT AND FICTION

About Crime in Oregon

August, 1979



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INTRODUCTION

In 1978 the U.S. Department of Justice published an interesting and informative booklet entitled <u>Myths and Realities About Crime</u>. From it came the idea for <u>Fact and Fiction About Crime in Oregon</u>, and like its predecessor, <u>Fact and</u> <u>Fiction</u> is designed to dispel the stereotyped notions that many people hold about crime, its victims, and the criminal justice system.

Some who read this booklet may not recognize the fictional statements as fiction, and some of those statements may be obvious falsehoods to others. The objective, however, is to present selected findings on the nature of crime in Oregon in a simple, non-technical manner. The facts included in Fact and Fiction are taken from sources available to us at this point in time. We realize, however, that other studies on similar subjects may reflect different findings according to individual methods of research. Additionally, the facts may change at some point in the future. For those interested in more detail, sources for the data are listed on each fact/fiction page and correspond to the source numbers listed on page 43.

T RMS USED IN THIS BOOKLET

Part I offenses (or Index crimes) are considered the most serious. They are crimes against persons* or property.**

Part II offenses are also criminal in nature but are deemed less serious.

Part III activities, generally, do not involve criminal offenses, but consist of response to calls for public service.

- <u>Robbery</u>: Definition the taking or attempting to take anything of value from a person by force or threat of force or violence.
- <u>Burglary</u>: Definition the unlawful entry of a residence, business, or other building with intent to commit a crime (usually the taking of property).
- Larceny: Definition the unlawful taking of property from the possession of another.

- *<u>Person crime</u>: An offense committed against a person. Examples are robbery, assault, and forcible rape.
- **<u>Property crime</u>: An offense committed against property. Examples are theft, burglary, and vandalism.

Part I or Index Offense

Murder & Non-negligent Manslaughter Forcible Rape Robbery Aggravated Assault Burglary Larceny - Theft Motor Vehicle Theft

Part II Offenses

Other Assaults Arson* Forgery/Counterfeiting Fraud Embezzlement Stolen Property Vandalism Weapons Offenses Prostitution Other Sex Offenses Drug Abuse Gambling Offenses Against Family Driving Under the Influence of Intoxicants (DUII) Liquor Laws Disorderly Conduct All Other Offenses Curfew/Loitering Juvenile Runaway

Part III Activities

Traffic Crime (Serious Traffic) Traffic Accidents Illegal Alien Problems Custody of Persons **Receiving Warrants** Stolen Motor Vehicles Recovered Stolen Property Recovered Fugitive Search/Apprehension Missing Person Sudden Death/Bodies Found Suicide Other Accidents (Not Traffic) Animal Problems Property (Lost/Found) Abandoned Auto Investigation Locate Missing Auto Impounding Autos Rendering Assistance Domestic Problems (Family) Insure Premises/Security Suspicious Persons/Circumstances Public Safety Problems Disturbances Involving Noise Assistance to Sick or Injured Marine Problems Traffic Roads (Parking, etc.) Civil Complaints Disposition of Vehicles in Custody Responding to Alarms Assaults Against Police Officers Other (Miscellaneous Calls)

*As of January 1, 1979, Arson is being recorded as an Index offense.

Jrime Rates



FACT

Although Oregon's Index Crime rate (offenses per 100,000 population) exceeds the national rate, it has reached a relative degree of stability within the last four years, as has the national rate.

Information Sources:

- 1. Analysis of Offenses and Arrests
- 2. Crime in the U.S.

$C^{-}IME RATES^{*}$

1975-1978



Perception **Of Crime**



FACT A 1978 survey of serious crime in Oregon asked respondents to place 14 social issues in rank order of seriousness in their communities. Three crime-related problems were rated among the first five issues. They were Drug and Alcohol Abuse (ranked second), Juvenile Delinquency (ranked fourth), and Property Crime (ranked fifth).

Information Source: 4. Survey of Serious Crime

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RANK ORDER OF COMMUNITY ISSUES

1. PROPERTY TAX 2. ALCOHOL/DRUG ABUSE 3. COST OF LIVING 4. JUVENILE DELINQUENCY 5. PROPERTY CRIME 6. LAND USE / ZONING 7. QUALITY OF EDUCATION 8. UNEMPLOYMENT 9. POLLUTION / ENVIRONMENT 10. VIOLENT CRIME 11. POVERTY 12. WHITE COLLAR CRIME 13. DOMESTIC VIOLENCE 14. RACE RELATIONS

Violent Crime



FACT The vast majority of criminal offenses reported to Oregon enforcement agencies are Property crimes. Larceny, Burglary, and Motor Vehicle Theft represent 92% of Oregon Index crime reported in 1977. The Violent crimes (Murder, Forcible Rape, Robbery, and Aggravated Assault) represent 7.5% of reported Oregon Index Crime while Violent crime comprises 9.2% of Index crime and .5% of total reported crime for the U.S.

Information Sources:

- 1. Analysis of Offenses and Arrests
- 2. Crime in the U.S.



UNITED STATES

Motor Vehicle Theft



60%

50%

40%

30%

20%

10%



The highest percentages involved 1960 to 1964 Chevrolets, 1965 to 1969 Fords, and

Information Source: 1. Analysis of Offenses and Arrests

MODEL YEAR OF STOLEN MOTOR VEHICLES

(May, August, October 1977)



Armed Violence



FACT

On the average, a weapon was used in about half of the Violent crimes reported in Oregon. Of these crimes, robbery and assault were most likely to be committed with a weapon. Rape was the least likely crime to be carried out using a weapon.

Information Source: 1. Analysis of Offenses and Arrests

ARF ED VIOLENCE



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Pugs And Juveniles



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FACT

Arrest data suggests that drug abuse is more a problem with adults than juveniles and that hard drug use is particularly concentrated among adults. Of the 10,848 arrests for drug abuse in 1977, 25.5% were juvenile offenders and 74.5% were adults. The vast majority of the juveniles were arrested for possession of Marijuana or Hashish, and only 4% were arrested for possession of narcotics. In fact, there were 10 times as many adults arrested for Narcotics as juveniles.

Information Source:

1. Analysis of Offenses and Arrests

ARRESTS FOR DRUG ABUSE



Type of Drug	Juvenile	Adult
Narcotics (OPIUM, COCAINE, HEROIN, MORPHINE, ETC.)	31	382
Marijuana (HASHISH)	2511	6598
Synthetics (DEMEROL, METHADONE, ETC.)	16	55
Other Dangerous Drugs (BARBITURATES, AMPHETAMINES HALLUCINOGENS, ETC.)	119	772
TOTAL	2677	7807





FACT

Although all arsonists are never caught, the data on arrests suggests that juveniles--and particularly young juveniles--are more heavily involved in this crime than adults. Of all Arson arrests in 1977, 67.6% were for juveniles. Of these juvenile arrests, 81.8% involved youngsters 15 years old and younger and 22% involved children 10 years old and under.

Information Source:
1. Analysis of Offenses and Arrests

A RESTS FOR ARSON



Woynen & Crime



FACT

The percentage of women arrested for criminal offenses has not changed substantially over the past six years. Women continue to constitute only one-fifth of all arrests, and their involvement is primarily in less serious, non-violent crimes such as shoplifting.

Information Source: 1. Analysis of Offenses and Arrests

PROPORTION OF ARRESTEES THAT ARE WOMEN

1972	1973	1974	1975	1976	1977	1978
19.9%	17.9%	17.9%	17.6%	18.7%	18.9%	18.4%





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Victi Compensation & Assistance

FICTION

THE CRIMINAL JUSTICE SYSTEM IS NOT CONCERNED ABOUT VICTIMS OF CRIME.

FACT

In October 1977, the Oregon Legislature created a program to assist victims of crime. It is administered by the Crime Victims' Compensation Division (CVCD) of the Department of Justice in Salem.

CVCD began receiving claims in January, 1978 and as of April, 1979, received 334 claims. Of those filed, 105 were accepted, 84 were denied and 145 were pending. Approximately \$600,000 was budgeted for payment of claims in the first 18 months of operation.

Information about the program is distributed by enforcement agencies, major hospitals, and the Crime Victims' Compensation Division. In addition to the state program, local programs operate in some communities to provide services such as emergency assistance and counseling for rape victims, transportation to court, etc.

Information Source: 10. Crime Victim's Compensation Division

COMPENSATI FOR VICTIMS

OTHER ASSISTANCE PROGRAMS FOR VICTIMS & WITNESSES

	CHECKPOINTS
NOTICE TO VICTIMS OF CRIME	You may qualify for benefits if:
f you mo on induned within of	 Your crime-related injury occurred after January 1, 1978.
f you are an injured victim of rime you might qualify for fi- ancial compensation.	 Your out-of-pocket medical expenses and actual loss of earnings exceed \$250.
o apply for compensation you must file an application with the crime Victims' Compensation Di- vision of the Department of	 You cooperated fully with law enforcement officials in the apprehension and prosecution of the assailant.
ustice.	 You were not related to the assailant.
or assistance contact:	5. You were not sharing the same household with the assailant.
Crime Victims' Compensation Division	 Your injury was not substan- tially attributable to your wrongful act or substantial provocation of the assailant.
Department of Justice 100 State Office Bldg., 2nd Fl. Salem, Oregon 97310	 You notified law enforcement officials of the crime within 72 hours of the injury.
Phone: (503) 378-5348	8. You filed a claim for bene- fits within six months from the date of the injury. NOW THERE'S HELP

Marilyn Culp Multnomah Co. D.A.'s Office 600 Multnomah Co. Courthouse 1021 S.W. Fourth Ave. Portland, OR 97204 248-3222

Rci Hokinson Clackamas Co. D.A.'s Office Clackamas Co. Courthouse Oregon City, OR 97045 655-8616

Kathy Hall Washington Co. D.A.'s Office Administration Building 150 N. 1st Ave. Hillsboro, OR 97128 648-8868

Geoff Alpert Lane Co. D.A.'s Office Lane Co. Courthouse Eugene, OR 97401 687-4261

Bob Galvin Josephine Co. D.A.'s Office Josephine Co. Courthouse Grants Pass, OR 97526 474-5200

Crime Against the Elderly



FACT A 1978 survey of Oregon residents, as well as several other national studies, have all found that persons over age sixty-five are the least victimized age group in all major crime categories. However, these data ignore the greater trauma and economic burden that likely befalls an elderly victim. Additionally, data from the Oregon survey showed that older people were more likely to use crime prevention measures and remain inside, reducing potential for victimization. This may account for part of their low victimization rate.

Information Source:

4. Survey of Serious Crime in Oregon, 1978. Findings based on 931 Oregonians sampled. This victimization data is yet unpublished.



*Definitions on Page 2.

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Residential Burglar



FACT

In 1978, 40% of residential burglaries were committed by entering through unlocked doors or windows or by using keys. Of the 26,469 burglaries and attempted burglaries that took place in Oregon, about 10,650 involved no forcible entry. Since burglary is often an act of opportunity, closer attention to household security is the best preventive measure.

Information Source: 1. Analysis of Offenses and Arrests

40.25%

RESIDENTIAL BURGLARY

BY TYPE OF ENTRY







Reporing Crime



FACT

The 1978 Survey of Serious Crime in Oregon asked Oregon residents what their main reasons were for not reporting crimes to the police. Almost half said they did not report because they felt nothing could or would be done. About 35% felt the crime was not important enough to report.

Information Source: 4. Survey of Serious Crime





Age & Crime



FACT

Although data on juveniles who were never apprehended for crimes they committed does not exist, data on those who were suggests that involvement in criminal activity decreases substantially once a juvenile becomes an adult. The volume of arrests by age peaks for the 15-19 age group and decreases from there on. This pattern has not changed over the past four years. Therefore, juveniles arrested in 1975, who are now adults, have not maintained their high level of involvement in criminal activity.

Information Source: 1. Analysis of Offenses and Arrests

A-RESTS BY AGE

1975 to 1978



/ Crime & Punishment



FACT

A survey conducted in 1976 took a sample of 1,047 Felony arrests from eleven Oregon counties (this was about 68% of Oregon Part I arrests for that year). Of this number, 52% were convicted, including only 14% sent to prison for more than a year. The remaining 48% included 2% acquitted, 2% pending verdict, 27% never filed in circuit court, and the rest dismissed.

Information Source: 3. What Happens After Arrest in Oregon?

WHAT HA PENS AFTER ARREST?



CHARGE	Sample Survey Arrests	Circuit Court Filing	Circuit Court Conviction	Some Incarcer- ation	Over One Year
Murder	88	89.8%	70.5%	53.4%	40.1%
Forcible Rape	109	83.5%	58.7%	45.0%	27.5%
Robbery	162	69.1%	48.8%	32.1%	25.3%
Aggravated Assault	258	60.1%	37.6%	22.6%	10.5%
Burglary	143	78.3%	60.8%	30.1%	14.7%
Larceny-Theft	162	75.9%	51.2%	20.3%	7.4%
Motor Vehicle Theft	125	62.4%	41.6%	20.8%	8.0%

Cases Appealed



In January, 1978, an Oregon law took effect saying that all cases appealed following conviction in a district or circuit court must go to the Court of Appeals before going to the Oregon Supreme Court. This law has reduced the number of cases appealed in the Supreme Court. However, even prior to 1978, very few cases reached the Supreme Court. Of all verdicts in Oregon Circuit or District Courts, less than one half of one percent were appealed, and of the small number which were appealed, only 13% made it to the Supreme Court.

Information Sources:

- 5. Judicial Administration
- 9. Report on the Criminal Justice System



Parole Decisions



FACT

For many years, parole decisions have been viewed as arbitrary and the parole board characterized as lacking in public accountability. In 1977, administrative rules were adopted as directed by the legislature. These rules now govern parole decisions. The major component of the rules is a decision-making "Matrix." From this matrix, each inmate is given a history/risk assessment score which considers various aspects of prior criminal behavior. The history/risk score and the severity of the crime considered with either aggravating circumstances (e.g., threat of violence towards the victim) or mitigating circumstances (e.g., cooperation with criminal justice agencies in resolution of other criminal activities) determines the length of stav.

Information Sources:

- 6. Administrative Rules
- 7. "Parole Matrix"



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Parole Patterns



FACT

The federal government has set a standard of three years of exposure to the community as the basis for determining return rates of paroled prisoners (recidivism). The accompanying diagram represents the period 1975-1978.

Of the 747 inmates released on parole from Oregon correctional institutions in 1975, 62% were not returned to further supervision within the three-year period. Violation of parole rules or new crimes landed 33.5% back in prison and 4.4% back on probation by the end of 1978.

Information Source: 8. Corrections Division

WHAT HAPPENS WITHIN THREE YEARS **AFTER PAROLE?** OREGON Not Returned to 747 62% CORRECTIONAL Released **On Parole Oregon Supervision** INSTITUTIONS (1975) Rule Violatio Crime 23.3% 10.20 New 4.4% PROBATION

Community Corrections



FACT

The Community Corrections Act, passed in 1977, authorizes funds to counties for developing local alternatives to state penal institutions. A survey of 931 Oregon residents was conducted in 1978 to determine the level of public support for programs like halfway houses, restitution and workrelease centers, and community service projects. As illustrated, the majority supported community corrections for first-time juvenile and adult offenders convicted of Property crimes (Burglary, Theft, etc.) or Violent crimes (Robbery, Assault, etc.). Statistics show a limited tolerance for community programs for repeat offenders or those convicted of violent Sexual crimes.

Information Source: 4. Survey of Serious Crime



20%

20%

20%

30%

25%

50%

35%

80%

80%

80%

70%

75%

Crime

Sex

Property Crime

Violent

50%

25%

35%

65%

REPEAT ADULT OFFENDERS

FIRST TIME JUVENILE OFFENDERS

FIRST TIME ADULT OFFENDERS

REPEAT JUVENILE OFFENDERS

REPEAT ADULT OFFENDERS

75%

65%

FIRST TIME JUVENILE OFFENDERS

FIRST TIME ADULT OFFENDERS

REPEAT JUVENILE OFFENDERS

REPEAT ADULT OFFENDERS



Colls For Police Service



FACT

In 1977, about 60% of the calls received by enforcement agencies were requests for assistance from other enforcement and government agencies or reports of suspicious persons or circumstances, family disturbances, animal problems, traffic accidents, and traffic/road complaints.

Information Source: 1. Analysis of Offenses and Arrests



C LLS FOR

POLICE SERVICE*

- 3.

- Salem, Oregon.

SOURCES

1. <u>State of Oregon Analysis of Criminal Offenses and Arrests</u> - Oregon Law Enforcement Council, Law Enforcement Data System.

2. Crime in the United States, 1977, U.S. Department of Justice.

What Happens After Arrest in Oregon? Oregon Law Enforcement Council, 1978.

4. <u>Survey of Serious Crime in Oregon, 1978</u> (Parts 1, 2 and 3) Oregon Law Enforcement Council, 1978-79.

5. <u>Judicial Administration in the Courts of Oregon</u>, State Court Administrators Office, 1977.

6. Oregon Administrative Rules 254-30-031,2.

7. "In Search of Equity - The Oregon Parole Matrix," Elizabeth L. Taylor, Dregon Board of Parole, 1978.

8. Oregon State Corrections Division.

9. <u>Report on Oregon's Criminal Justice System</u>, Oregon Law Enforcement Council, 1979.

10. Crime Victim's Compensation Division, Department of Justice,

COMMON BEI EFS ABOUT CRIME AND THE CRIMINAL JUSTICE YSTEM THAT REQUIRE FURTHER RESEARCH

In our effort to research and solicit fictitious statements we encountered several which we would have liked to address. Unfortunately, the data we sought was unavailable to prove or disprove statements such as the ones listed below. Still, our wish was to include them as a means of showing the need for continued efforts in research, data collection and statistical analysis.

RECIDIVISM

The longer a convicted felon stays in prison the less likely they are to return to a life of crime.

RAPE

Most women who are victims of rape have brought it upon themselves in some way or another.

CRIME PREVENTION

Crime prevention efforts by police and citizens are ineffective in reducing crime.

DEFENSE

People only get the kind of justice that they can pay for.

REHABILITATION

Rehabilitation of convicted offenders is a realistic objective of incarceration.

SENTENCING DISPARITY

Persons with similar criminal backgrounds convicted of the same crime will not always receive the same sentence because some judges are more lenient than others and some offenders can afford better attorneys than others.

