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# TE FOR ECONOMIC AND POLICY STUDIES, INC.

Correctional Economics Center 901 N. Washington St., Alexandria, Virginia 22314

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# INSTITUTE FOR ECONOMIC AND POLICY STUDIES, INC. Correctional Economics Center 901 N. Washington St., Alexandria, Virginia 22314 (703) 549-7686 • (703) 549-1634

February 4, 1980

Billy L. Wayson President Gail S. Funke

Vice President/Treasurer Thomas A. Henderson

Vice President/Secretary

Acquisitions NCJRS/SNI Box 6000 Rockville, MD 20850

To Whom It May Concern:

Enclosed please find one copy each of <u>Cost Analysis of Correctional Standards</u> for Maire, Connecticut, Colorado, Iowa and New Jersey. We are requesting that you review these reports for inclusion in the Selective Notification of Information.

Please inform us of your decision.

Sincerely,

Tamara C. Hatfield

Tamara C. Hatfield

TCH:cfs

Encl.

Cost Analysis of Correctional Standards:

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# NCJRS

FEB 22 1980

# ACQUISITIONS

Gail S. Funke

December, 1979

Prepared by the Institute for Economic and Policy Studies, Inc., for the Law Enforcement Assistance Administration, Department of Justice, under Contract Number J-LEAA-035-78.

#### Foreword

The Cost Analysis of Correctional Standards project was one component in a larger LEAA-funded effort entitled, The Correctional Standards Accreditation Program (CSAP). Other components include a Standards Management Team (SMT) at the state level to oversee the selfevaluation and planning processes, the Commission on Accreditation for Corrections to assist in developing comprehensive plans and supervise the accreditation process, and Analogs, Inc., to evaluate the entire program.

A key assumption underlying CSAP was that technical and financial resources would provide the necessary incentive for state correctional agencies to enter an otherwise voluntary accreditation process and ultimately to implement standards developed by the profession. This approach is a marked departure from many federal initiatives which either disburse funds with few, if any, constraints attached (revenue sharing) or create elaborate regulations for determining eligibility and "acceptable" programs (categorical grants). CSAP, however, took the body of standards developed by the Commission on Accreditation for Corrections as representing a preferred corrections policy and attempted to facilitate change by providing the wherewithal to evaluate policies, procedures and operations on a comprehensive state-wide basis. An added incentive was the prospect of funds for implementation, if states showed progress toward complying with so-called "no-cost" standards during the first funding cycle.

Within this context, the principal objective of the Cost Analysis project was to estimate the cost of complying with corrections standards. This objective was consistent with prior work by the Institute for Economic and Policy Studies/Correctional Economics Center which estimated the costs of complying with standards in 45 Washington State jails and with those promulgated by the National Advisory Commission on Criminal Justice Standards and Goals. However, a unique feature of the project was the 865 standards and some 65 organizational units involved. Another feature was the development of guidelines which others who entered the accreditation process could use to project standards' compliance costs. Unlike a methodology that focuses narrowly on a few standards or a limited set of compliance alternatives, this one must be applicable in a wide variety of settings and accommodate a host of different departures from accepted practices. Work is still continuing on describing the procedures used in this project so that they can be tested by others.

Results presented in this and other state reports are intended to increase the information available to policy-makers who must make the difficult choices regarding the quality of correctional services in their state. Costs, however, are only one kind of information that enters the decision-making process and often are the least important. Personal values, concern for the human condition, local politics and tradition are but a few of the considerations which temper a preference for decisions based solely on rational, economic criteria.

> Billy Wayson Alexandria, Virginia December, 1979

## ACKNOWLEDGEMENTS

An effort such as standards implementation can only be as good as the people involved. I was particularly fortunate in working with the people of the Colorado Department of Corrections in preparing the Cost Analysis of the ACA Standards. Their willingness to tolerate (and answer) may seemingly endless questions, to sit down and think about the time required for annual reviews, or to conduct fire drills, to think about the resources required for standards compliance -- this has made this report as complete as possible. Helping this process was the fact that people are beginning to "think standards." The answers to my questions were always thoughtful and complete; even when I believed I had all the information I needed, something else would arrive to round things out even further.

Special thanks go to Elayne Gallagher and Leo Dererra, Frank Demolli and Rachel Boyd for assisting me at every step of the way. Individuals such as H. B. (Benny) Johnson, Lou Hesse, Dean Marshall, Bob Kula and nearly countless others provided detailed information which lends the analysis credence (see Introduction). Maria-Teresa Cruz and Ed Mermelstein (correctional architect and value estimator, respectively) performed the work which gives rise to the capital (physical plant) estimates.

Generally, everyone was generous of their time and thoughtful of the standards accreditation process. Statewide "sweeps," during which all organizational units were visited, stayed miraculously on schedule.

In all, the project was enjoyable and rewarding. I am especially fortunate since I came to know the department and its people so well, and I plan to watch the accreditation process with an "insider's" interest.

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#### EXECUTIVE SUMMARY

The purpose of this report is to present resource needs and cost estimates for compliance with ACA Standards. With few exceptions, the estimates are based on user needs. The report is the result of an iterative series of tasks, from identification of cost standards, determination of kind of resources required, examination of the basis for calculation, to estimating specific resource units, types, and attendant costs. A partipatory process, involving the Standards Management Team, department-wide personnel, and the author gathered information, checked and rechecked compliance needs and finally produced the cost estimates presented herein.

The costs of improvement, while substantial, need to be viewed in an advisory manner. First, they represent the incremental cost of attaining standards compliance. Second, they are based on specific sets of resources devoted to alleviating particular standards' deficiencies. Third, they are estimates (albeit carefully derived) and have been rounded to thousands in the main body of the report to emphasize this point.

Total standards' compliance costs for Colorado range between \$14.5 and \$17.8 million. These are estimated first year costs, except for capital charges; additional expenditures will be required annually for new personnel (over 200 FTE), equipment and physical plant maintenance, supplies' replacement and capital construction financing. Additional personnel constitute approximately one-third of new costs, while capital construction is nearly one-half. The cost information is presented in several ways: by organizational unit, resource category, program, standard and standards' category.

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The planning process which will lead to prioritization of needs, acquisition of resources and implementation of actual change thus becomes the next critical step in Standards Accreditation. The findings of this report represent true compliance costs only if the relationship between resources, expenditures and compliance tasks remains constant. The participatory process which produced compliance cost estimates is, then, equally critical to implementation.

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# CHAPTER 1

#### INTRODUCTION

This report presents estimated ACA Standards' compliance costs for the following organizational units:

- Canon Correctional Facility (CCF)
- Diagnostic Unit (DU)
- Fremont Correctional Facility (FCF) (and Industrial Training Center (ITC) where applicable)
- Colorado Women's Correctional Facility (CWCF)
- Buena Vista Correctional Facility (BVCF)
- Delta Honor Camp (DL)
- Rifle Honor Camp (RF)
- Colorado Correctional Center Golden (CCC)
- Bails Hall (BH)
- Fort Logan (FL)
- Fort Logan (FL)
- Parole Districts (PD)

It is hoped that while the cost information may be interesting for its sheer magnitude, that the process of deriving the estimates as well as the presentation of the costs, will serve as a planning instrument for correctional decision-makers. One knows intuitively that change costs money; but information on monitoring change and directing expenditures to particular ends are presumably the contributions of this report. Perhaps more important are the resources underlying the cost estimates as well as the estimation process itself. All information contained herein is based on data supplied by the Colorado Department of Corrections, but the author retains responsibility for the use of the information in deriving compliance costs. The analytical process may best be described as participatory. Standards' evaluations were prepared by each organizational unit with the assistance of the Standards Management Team (SMT). It was at this point that IEPS staff made the first of several site visits. The initial visit provided the opportunity to visit Buena Vista and the Canon City complex and to become familiar with both the state process and the individuals involved. Subsequently, plans of action for standards requiring compliance action were prepared, providing detail on type of deficiency, actions and resources required. Simultaneously, IEPS staff analyzed the standards to determine which ones had resource implications, as well as the kind and magnitude of the resources. This analysis was then verified on another site visit, during which IEPS, SMT and other correctional personnel:

- verified whether a particular standard would require additional resources for compliance (i.e., was a "cost standard")
- determined the <u>kind(s)</u> of resource required -- personnel, supplies,
  equipment, physical facilities
- examined the <u>basis</u> for calculation (e.g., number of inmates served, number of hours required)
- estimated the resource <u>units</u> required for compliance (e.g., 100 hours annually, 12 uniforms, 3 desks)
- determined the resource <u>type</u> (Correctional Officer, Step 4; Parole
  Agent C; Secretarial Desk; medium security gymnasium)

In some cases it was determined that compliance could be attained through reallocation, thus eliminating the need for additional resources. In others, the standard or group of standards required additional resources not included in the plan of action. (Indeed, one purpose of the site visit was to resolve areas where IEPS had suggested additional resources but the

state had not.) Examining the basis for calculations avoided (or mitigated) the problem of over- or under-estimation, either in terms of resource units (e.g., 1.0 FTE vs. .5 FTE) or in resource type (physician vs. nurse).

During and following the site work, persons were interviewed and documents collected on resource prices - from personnel to towels to library books. These prices (1978-79 dollars) were then applied to the various standards' compliance requirements to yield compliance costs by standard (or group of standards), resource, and organizational unit. All costs are considered as estimates since different persons might assign different resources, either in type or kind or number.

#### SPECIAL CONSIDERATIONS AND ASSUMPTIONS

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The reader is reminded of the participatory nature of the estimation process. The resources identified and their attendant costs are as accurate and thorough as one could hope for, since the <u>sources</u> of information were the <u>users</u>: correctional officers, treatment/program staff, etc. Disagreement on resource type or units is to be expected; some occurred (and is noted) during this project; more may be expected in the future as additional users consider the information presented. Therefore, this report is one set of estimates, albeit derived as carefully as possible from the data and information at hand. To emphasize the concept of estimate, summary tables are aggregated to thousands. Detail appears in appendices.

For the most part, standards' compliance costs are presented as the marginal, or incremental costs required to achieve change. In a few cases, such as library and training costs, it was not possible to ascertain present resource allocation and therefore derive true marginal costs. Such cases are noted. In these cases, expenditures required to attain compliance would be inclusive of present expenditures and are not, then, an accurate reflection of new resources.

Certain standards are considered "Department-wide" in the sense that no separate (complete) estimates were obtained from organizational units. These include certain fiscal and organizational standards, training and library standards (see marginal cost problems above), pre-release, and a set of standards - production/work, education and vocational training -where additional information was used to produce compliance costs.

Not all costs are presented by standard. In some cases, where compliance is non-existent, it is more logical to price a "cluster" of standards. In others, compliance logically includes several standards (e.g., policy review) and it becomes difficult to estimate the specific resources for each standard individually.

Resource costs were not always available in straightforward form. In some cases, only the general type of resource was given, such as "correctional officer," so the <u>step</u>, e.g., monthly salary, was selected (less than randomly) by the author. Generally, if the duties appeared to require experience, a Step 4 was selected. If entry-level skills seemed appropriate or the position was a senior one, entry-level salaries were used. These and other similar assumptions are noted as they occur.

This report presents the <u>new</u> costs associated with standards' compliance. Therefore, projects already planned or underway when the project began are not included in the analysis. Primarily, this includes certain capital costs for renovation and new construction, such as the new maximum security and close security institutions, the Rifle construction, and the like. There are several reasons for this exclusion, the major being the difficulty of extracting only those portions of the cost associated with standards' compliance, e.g., if the old institution had adequate cell plumbing, this cost would need

to be deleted from the new construction cost. From a planning perspective, these monies are known and allocated and are of less interest than the new, heretofore unknown, costs presented here. However, they are referenced where relevant.

Finally, some standards which were not included as non-compliant in the original self-evaluations/plans of action are included in the analysis. Contractually, these should not have been included but are, in the interest of providing as complete an information set as possible. However, all standards for which it was declared (sometimes repeatedly) there were no compliance costs are excluded.

#### INFORMATION SOURCES

As discussed in the preface, numerous individuals contributed to this report. At the risk of excluding those who provided information without byline, the major contributors were:

Canon Correctional Facility: H. B. Johnson, Dick Wills, Carlos Boca, Randy Henderson, LeRoy Mathews, Jack Cowperthwaite, Roy Kerr.

Diagnostic Unit: Lou Hesse, SeEtta Moss, Bill Boggs.

Fremont Correctional Facility: Dean Marshall, Piper Phye, Jim Brittain, Rex Worley.

Colorado Women's Correctional Facility: John Griffin, Lois Cooper, Bill Worthen.

Buena Vista Correctional Facility: Edgar Sampson, Matt Savoren. Delta Honor Camp: Christie Patrick, Pat Marah, Lloyd Carothers. Rifle Honor Camp: Tom Waters. Colorado Correctional Center - Golden: Jerry Sylvia, Chuck Ballew. Fort Logan: G. Bruce Doyle

Bails Hall: Gene Gladden.

Parole: Bob Fitzgerald, Art Trujillo.

Training: Rini Bartlett.

Library: Jack Ludlow.

Physical Plant: Bob Kula.

Pre-Release: Herman Abeyta, Alex Wilson,

And: Fred Thompson, Pohle Wolfe, George Delaney.

Reference documents such as the state salary survey, equipment and supplies listings and floor plans are sourced in the tables. Much of the price information was known to individuals requesting additional resources; this report merely displays it in one place.

## SYSTEM OVERVIEW

#### Expenditures

Appendix 1 presents recent years' expenditure and budget data for the organizational units under analysis. \* The departmental practice of aggregation for the Canon City Complex results in less detail for these institutions. These figures are derived from, rather than being exact replicas of, expenditure and budget information supplied IEPS and are designed to be illustrative of the major budget categories used in this report: personnel, supplies, equipment and capital (physical plant). Correctional expenditures rose 14% from FY 78 to FY 79, with little increase planned for FY 1980. Client Data

Tables 1 and 2 display client information. Approximately 2,300 were under institutional supervision while an additional 2,200 were under parole supervision at the end of FY 1979. Approximately 60 percent of the population had some kind of job assignment (Table 3). About eight percent participated

\*Excludes CCC, Fort Logan, Bails Hall and Parole for FY 80.

# TABLE 1

FUNCTIONAL SUMMARY OF CORRECTIONAL SYSTEMS

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Organizational Unit	Normal <sup>a</sup> Operating <u>Capacity</u>	Clients <sup>a</sup> under Supervision	Age <u>Range</u>	FY 78 - 79 <u>Terminations</u>		
Cannon Corr. Fac.	822	846	15+	223		
Fremont Corr. Fac.						
a. Med. Sec. b. ITC	336 132	414 88	) ) <sup>15+</sup>	152 74		
Buena Vista Cor. Fac.	570	515	28 & Under	440		
Colorado Women's Corr. Fac.	90	62	15+	44		
Colorado Diagnostic Center	123	100	15+	4		
Delta Corr. Fac.	99	87	15+	) included in ) BV figures		
Rifle Corr. Fac.	100	39	19-54			
Colorado Corr. Fac.	71	68	15+	64		
Bails Hall	40	34	15+	83		
Ft. Logan	26	22	15+	49		
TOTAL	2,409	2,275				

<sup>a</sup>Source: Department of Corrections 4th Quarter Ada Report FY 1978-79

# TABLE 2

INMATE	WORK	ASSIGNMENTS
--------	------	-------------

	Car			mont	CW	CF		ena sta	Del: Rifle	ta, ≥,CCC	Tc	tal
LOCATION	POS*	ACT**	POS	ACT	POS	ACT	POS	ACT	POS	ACT	POS	ACT
Food Service Laundry	80	66	64	65	18	15	66	64	23	27	251	237
General Maintenance	60	83	47	62	12	7	62	41	24	22	205	215
Manufacturing Production	144	145	139	108	20	22	27	30	111	97	441	402
Agriculture Products	4	2	110	72		· _	29	25	12	11	155	99
Vocational Education	25	10	77	64	10	7	92	79	-	_	204	160
Construction	14	9	85	54	-	-'	10	8	46	18	155	7
Admin. Support	23	9	1	1	4	4	8	7	5	5	41	43
	350 /	324	523	/ 426	64	/ 55	294	/ 254	221 /	/ 180	1239	/107
Percent of 1978-79												
Population	a fr	38.3		84.9		88.7		49.3		92.8		50.0
Institutional Assignments		132		64		8		87		4		29
		456		490		63		341		184		1368
Percent of 1978-79	÷											
Population		53.9		97.6	1 1	L01.6		66.2		94.8		64.6

\*\*Actual

**9** 

a/ Figures reflect 8 hour days and 40 hour weeks. Part-time employees not included.

in educational programs and about seven percent were in vocational training. Production activities occupied nearly 18 percent, followed by food and laundry service (10 percent), institutional maintenance (9 percent). Client information specific to each organizational unit is presented later in the report.

### Standards

A summary of compliance appears and Table 3, representing organizational unit status when the Plans of Action were submitted in May, 1979. Standards added are discussed in the text.

The report is organized in the following way: discussion of all organizational units; department-wide standards, library, training, production/ work, vocational training, education and capital. Personnel coverage is derived as follows:

a.	5-day,	8-hour/day coverage (excludes vacation, sick	
	leave,	holidays and administrative leave)	1.0
<b>b</b> .	5-day,	8-hour/day coverage (with relief)	1.2
с.	7-day,	8-hour/day coverage (with relief)	1.7
d.	7-day,	24-hour/day coverage (with relief)	5.1

The following section presents non-capital compliance costs by organizational unit. Summary tables display the information but greater detail is presented in Appendix 2.

TABLE 3

# SUMMARY OF COMPLIANCE

	#	Non-C	ompliant	Stan	dards	Tota	1	Essent	ial	Impor	tant	Desir	<u>able</u>
Organizational Unit	Cost	% <sup>a</sup>	NoCost	%	Total	Stds	% <sup>b</sup>	Stds.	% <sup>C</sup>	Stds	% <sup>d</sup>	Stds	۶ <sup>е</sup>
Canon	44	33	90	67	134	331	71	285	71	45	80	1	20
Fremont	11	8	122	92	133	332	71	287	71	41	73	4	80
Diagnostic Unit	32	17	153	83	1.85	280	60	232	57	45	80	3	60
Colorado Women's C.F.	4	6	59	94	63	402	86	350	87	47	84		
Buena Vista	15	29	37	71	52	413	89	361	89	50	89	2	40
Delta	31	21	120	79	151	314	68	276	68	36	64	2	40
Rifle	25	24	79	76	1.04	361	78	315	78	44	79	2	40
CCC-Golden	41	34	81	66	122	343	74	291	72	48	86	4	80
Bails Hall	15	34	29	66	44	151	77	128	79	23	70	: · · ·	
Fort Logan	6	12	46	88	52	143	73	121	75	22	67		
Parole	7	15	40	85	47	, 161	77	125	80	36	69		

<sup>a</sup>Percentage of total non-compliant standards for the institution. <sup>b</sup>Percentage of compliance with adult correctional institution standards. <sup>c</sup>Percentage of compliance with total number of essential standards. <sup>d</sup>Percentage of compliance with total number of important standards. <sup>e</sup>Percentage of compliance with total number of desirable standards.

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#### CHAPTER 2

#### CANON CORRECTIONAL FACILITY

#### ORGANIZATIONAL UNIT DESCRIPTION

Canon Correctional Facility is a maximum security prison located in Canon City, Colorado, a community with a population of 18,000. Pueblo is 36 miles to the east and Colorado Springs is 47 miles away. The facility covers 237 acres. The main compound has 20 buildings, four of which are housing units and is surrounded by stone walls with 26 towers, 11 of which are manned. Canon Correctional Facility has an inmate capacity of 961 and a staff of 221. Thirty-two of this number are medical staff and 185 are uniformed personnel. The average daily census is 846. A new maximum security facility, designed to accommodate 336 inmates, is scheduled for completion in the Spring of 1980, the close security in 1981. Both installations are on the grounds of Fremont Correctional Facility (medium security).

# COMPLIANCE COSTS

Estimates are presented here for 52 standards, including eight which were added. Capital standards are not analyzed, but presumably are in the compliance process with the construction of two new facilities. The new maximum security prison will house 336 inmates at a cost of \$11.5 million. The close security facility will house 380 inmates at a cost of \$3.5 million.

The functional units of the Standards with which non-compliance was found for Canon include:

No. of Standards

•	Training and Staff Develo	opment	1 + 10	) (training)
ė	Security and Control		11	
•	Supervision of Inmates		1	

• Special Management Inmates	8
• Sanitation, Safety and Hygiene	3
• Medical and Health Care Services	3
• Inmate Rights	2
• Mail and Visiting	4
• Reception and Orientation	2
• Classification	2
• Education and Vocational Training	1
• Library Services	10
• Recreation and Inmate Activities	2
• Social Services and Counseling	1
• Citizen Involvement: and Volunteers	1

• Physical Plant (not included)

The major areas of deficiency are Security and Control, Special Management Inmates, and Library Standards, although other functional areas require substantial new resources. Total compliance costs appear in Table 4 and are discussed below.

#### Training and Staff Development

These standards are discussed in the section on training, although one weaponry standard, 4097, is cross-referenced to 4166.

#### Security and Control

1

Standard 4150 calls for preparation and review of a security manual. This report is concerned <u>only</u> with the ongoing review costs, not the initial report preparation. Other review activities in this functional unit are 4164 and 4180. Resources required for compliance are four full-time equivalent (FTE)<sup>1</sup>of which about 40 percent would satisfy Standards 4164 and 4180, the

The working year is assumed to comprise 215 actual days, or 1720 hours. This figure is used when deriving actual working days.

balance to be used for 4150. A correctional officer, Step 4 is suggested for this position.<sup>2</sup> Standard 4153 (Watchtowers) was not initially shown deficient, but later compliance costs are estimated at 10.2 FTE plus pagers and open channel communications systems.<sup>3</sup> Inspections (4162) and Searches for Contraband (4163) are estimated to require 1.3 FTE and 5.1 FTE respectively. The search team would comprise 3 persons but require 5.1 FTE for 24-hour, daily coverage. Firearms supplies (4165) require gloves, while Inventory (4166) requires a quarter-time Ordinance Officer. Standard 4181 on Emergency Plan execution would require one day annually for training x 200 employees. Relief or overtime monies would be necessary. Overtime or relief is also required for Standard 4182, which calls for special training for a subset of officers to assist with emergencies. The initial training would be accomplished in half-day sessions for 28 persons, followed by two days/month/person for four 10-man teams. An in-place trainer would also be required (.6 FTE). Testing and repairing emergency equipment requires 2 days/year of C.O. time.

#### Supervision of Inmates

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Only one standard, 4197, necessitated resources. However, the requirement that supervisory personnel inspect every area of the institution daily is expected to consume .85 FTE at the Correctional Lieutenant level.

#### Special Management Inmates

Standard 4203 (an added standard), on inspection of segregated quarters, requires .25 FTE but is included in the resources for Standard 4163.

<sup>2</sup>Most of the resource estimates herein were supplied by H. B. Johnson, Captain of Security, Canon Correctional Facility.

<sup>3</sup>Roy Kerr claims compliance; H. B. Johnson suggested the compliance actions shown.

Supervisors' visits require .125 FTE Administrative Assistant time (to release the supervisor for inspection). A half-time Nurse II is also required. Providing visitation privileges to these 200 inmates requires two additional visiting days with the following visiting room coverage: Supervisor, visiting room officers, technicians and cage officers -- a total of 8 FTE's but a time requirement of 4.0 FTEs. Allowing inmates in cell houses 3 and 7 to increase their weekly showers from two to three will require an additional two correctional officers and another .4 for segregation, due to the high level of surveillance required. Provision of laundry and hair care services will require .2 FTE in the laundry and 1.0 FTE for barbershop supervision, as well as six new barber chairs. Access to legal materials (4216) and general reading materials (4217) will require 1.2 FTE (for 5-day/ week coverage), with 75% to Standard 4216. A full-time psychologist is suggested to perform the psychological assessments of Standard 4222: Sanitation, Safety and Hygiene

The relevant standards address special clothing, clothing exchange and inmate laundry facilities. Providing white duck uniforms to kitchen workers (4246) will require 3 uniforms sets/worker at \$14 for an initial outlay of \$1,890, plus annual replacement costs of \$630. Providing the three extra sets of clothing for daily clothing exchange (2358 sets at \$9.56) amounts to \$24,200. No provisions have been made for extra facilities and personnel to handle the additional laundry. Personal laundry facilities for inmates (4250) were said to be handled by the purchase of 36 laundry tubs. These have not been planned for the new facilities.

#### Medical and Health Care Services

Dental services are planned to provide 150 screenings/month, 150 exams/ month and two checkups/inmate/year (Standard 4253). The resources for these

services are estimated at a full-time dentist, two full-time dental assistants and an oral hygienist plus a dental suite (\$15,000). No longer utilizing inmate clerks to handle records (4264) is judged to require 3.0 FTE clerks for the Canon City complex with one FTE for CCF alone. Standard 4279, provision of psychiatric services, produced conflicting estimates: zero and .56 FTE psychiatrist (of 1.0 FTE for C.C. complex). The cost estimate is included.

#### Inmate Rights

Access to legal materials (Standard 4284) will necessitate about \$100 annually in copying charges plus three sets of typewriters (manual), tables and chairs. Familiarizing new inmates with rules and regulations is estimated at .05 FTE C. O., plus costs for printing 1,000 manuals the first year and 500/year thereafter.

#### Mail and Visiting

Holding inmate mail no longer than 24 hours (Standard 4342) will require an additional mail clerk. Reviewing visiting policies (4350) will be accomplished by the new staff for Standard 4150. New visiting procedures, such as informal communication require an additional correctional officer (1.0 FTE), while providing visitor transportation (4355) will require 1.2 FTE C. O. and a bus.

#### Reception and Orientation

Standard 4357 (added) calls for separate facilities for new inmates. The supervisory personnel necessary to supervise a 90-bed building with 15-20 new admits/week include three cage positions and five block positions with 24-hour coverage, or 13.6 new FTE. Shortening the elapsed time for initial classification (4364) will require an additional FTE.

#### Classification

Notice and appearance of inmates at classification hearings (Standard 4378) was the subject of two widely varying estimates.<sup>4</sup> One suggested 1/8 FTE, correctional specialist; the other, 10 FTE specialists and .3 FTE clerical. The latter is included here but the range is then over \$200,000. An additional \$20,000 for dictaphones, transcribers, desks, chairs and typewriters (10 each) is also suggested. Standard 4382, review of segregation inmates every seven days, is expected to require 2.0 FTE correctional specialists and 1.0 FTE clerical staff, plus one set of dictaphone equipment, chair, desk and typewriter.

#### Education and Vocational Training

Two FTE counselors are recommended to comply with Standard 4396. It is possible that 4395 and 4402 may require compliance action but they were not included in the plans of action. Current statistics (see earlier tables) indicate that 40 inmates are participating in education programs, while enrollment in vocational programs stands at ten. A separate section of this report discusses another perspective on the potential costs of extending educational and vocational services to a somewhat larger proportion of the inmate population.

#### Library Services

Since there is no library at CCF, noncompliance with Standards 4409-18 was assumed. A model for library services was developed by Jack Ludlow and appears, with some updated prices, as a separate section of this report. The suggested costs (from the model) for providing library services to the 800+

<sup>&</sup>lt;sup>4</sup> It was not clear what individuals prepared each plan of action; Carlos Baca is knowledgeable of classification, however.

inmates include personnel, books, magazines, filmstrips, furniture, equipment and shelving and approximate \$233,000.

## Recreation and Inmate Activities

Providing a specific program of inmate activities (Standard 4427) is said to necessitate one full-time coordinator, dictaphone and electric typewriter, while determining program personnel and financial needs will require .5 FTE correctional specialist.

# Social Services and Counseling

Maintaining a wide range of social services will require 2.0 correctional specialists.

## Citizen Involvement and Volunteers

Standard 4456 requires a staff member to be responsible for operating a volunteer/involvement program. A full-time (1.0) Volunteer Coordinator (Correctional Specialist) and .5 FTE Secretary, plus desk, dictaphone and chair are recommended to achieve compliance.

Table 4 presents the budget detail on the standards. Approximately 80 FTE are required for compliance, at a cost of \$1.4 million during the first year. Supplies and equipment are estimated at \$207,000 and \$71,000, respectively. Training, education, vocational training and work opportunity costs are presented later in the report.

# <u>a/</u>

# CANON CORRECTIONAL FACILITY STANDARDS' COMPLIANCE COSTS

	Standard							
	Category		Personne1		Supplies	Equipment	Facilities	
•	Training	& Staff Development					•	
	(see tr	aining section)			•	•		
	exc	luding	n de la constante de la constan La constante de la constante de					
•	4097E	Weaponry Training (4166)					1	
•		& Control						
:	4150E	Security Manual	6,800				•	
	4153E	Watchtowers	17,100			500	•	
	4162E	Inspection	24,100			••		
	4163E	Contraband-Search	126,200		•••	800		
	4164E	Contraband (4150)		•				
	4165E	Firearms	•	•	400			
	4166E	Firearms Inventory	4,900					
	4180E	Emergency Plans (4150)						
	4181E	Execution of Plans	17,500		•			
18	4182I	Disturbances	126,500					
	4186E	Emergency Equipment	200					
		ion of Inmates	-	1. A.			•	
	4197E	Inspect Institution	21,000		•			
		Management Inmates		_	•			
	4203I	Segregation Inspection (4163)				•		
	4209E	Visits to Segregation "	12,100	•				
	4210E	Visitation Privileges - Segregation					•	
· ·	4213E	Segregation - Shave/Shower	40,500			•	•	
	4214E	Segregation - Laundry, hair, etc.	27,800			3,900	1	
	4216E	Legal Materials	26,400	• *	•	-		
	4222E	Psychological Assessment	46,500		•			
	Sanitati	on, Safety & Hygiene		••				
	4246E	Special Clothing - Kitchen			1,900	•		
	4249E	Daily Clothing Exchange			24,300		÷	

TABLE 4  $\frac{a}{}$  (CONT.)

Standard Category	Personnel	Supplies	Equipment	Facilities
Medical and Health Care Services			•	•
4253E Medical/Dental Services	74,300		15,000	
4264E Records	10,800		•	
4279E Psychiatric Consultation	28,100			
Inmate Rights				
4284E Access to Materials - Legal	• •	1.00	1,	n an
4297E Rules for Inmates		3,000		•
Mail & Visiting				
4342E Holding of Mail	14,300	••		
4350E Visiting Policies (4150)				
4352E Visiting Procedures	16,900			
4355D Visitor Transportation	20,300			
Reception & Orientation				
4357E Separate Facility - New Inmates	229,500	•		•
4364E Classification	21,400			
Classification			•	
4378E Notice Hearings	221,500		19,800	
4382E Segregation - Review	49,800	• • • • • • • • • • • • • • • • • • •	2,000	
Library Services			•	
4409 - 4418 Comprehensive Library Services	30,400	177,200	25,700	
Recreation and Inmate Activities"				
4427E Programs for Inmates	14,700		· · · · · · · · · · · · · · · · · · ·	
4428E Program Requirements	9,300	•• • • • • • • • • • • • • • • • • • •	1,700	•
Social Services & Counseling				
4437E Social Service Programs	37,200			
Citizen Involvement and Volunteers				and the second
4456E Staff	24,500			
		•		•
TOTAL	1,376,400	206,900	71,100	- 0 -
	• • • • • • • • • • • • • • • • • • •			· · · ·
GRAND TOTAL	1,654,400		•	•

19

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

#### CHAPTER 3

# FREMONT CORRECTIONAL FACILITY

#### ORGANIZATIONAL UNIT DESCRIPTION

The Fremont Correctional Facility is three miles east of the town of Canon City. Located in a rural setting, major urban areas are somewhat distant: the closest one is Pueblo which is 36 miles away. (Colorado Springs is 47 miles away and Denver is 115 miles distant.) The institutional grounds cover 4,283 acres, surrounded by ranch and farm land. A double fence encloses 22.6 acres, the main part of the facility. Two security buildings located at the north end of the fenceed area and the back gate at the southwest corner serve as entrances to the facility.

The main area of activity is a complex of buildings adjoined by a long hallway. Six additional buildings are outlying from the main complex. Fremont Correctional Facility seeks to adequately and functionally house the inmate population and to provide security to protect both inmates and society. Various rehabilitative, educational and vocational programs are offered to address inmate needs. High school GED, and college courses are available while vocational courses and employment are offered in welding, auto body repair, auto mechanics, tailoring, electronics, electrical, carpentry and printing and in areas offered by the ITC.

The institution has a total inmate capacity of 525 and a staff of 98. Sentences range from "indeterminants" to "life" and security from "close" to "minimum B".

The Industrial Training Center (ITC) located one-half mile to the north of the main institution, houses a capacity of 127 inmates. The main duties are operating and maintaining the dairy, the sawmill, the scalehouse, the forestry crew and other work areas. These inmates have a "minimum" custody classification and are allowed some degree of unrestricted movement.

#### COMPLIANCE COSTS

Twenty standards (non-capital) are analyzed here, including four that were added. Functional areas of non-compliance include:

	1 1	No.	of	Standards
• Physical Plant			1	
• Security and Control			4	
• Sanitation, Safety and Hygiene			3	
• Medical and Health			1	
• Inmate Rights			1.	- 
• Inmate Rules and Regulations			1	
• Mail and Visiting			1	
• Education and Vocational Training			2	
• Library Services			3	
• Recreation and Inmate Activities			1	
• Social Services and Counseling			1	r H
• Citizen Involvement and Volunteers			1	

#### Physical Plant

Standard 4146 calls for preventive maintenance of physical plant. This function is handled by Piper Phye out of Fremont. Since most of Canon City is included, the resultant compliance costs should be spread across CCF, DU, CWCF and FCF. In the absence of workload estimates, the costs are presented here with the caveats. Current maintenance of 1.5 million square feet, 110 buildings, PA system, vaults, sewers, electrical, plumbing, etc. is performed by a crew of four. Suggested for compliance are: 1.0 electrician, 1.0 plumber, 2.0 maintenance mechanics, 1.0 janitor, 1.0 yard man and 1.0 secretary IB. This would eliminate the backlog on repairs and keep maintenance current. Also needed are a used pickup truck and miscellaneous tools and small equipment.

#### Security and Control

The security manual preparation (Standard 4150) is to be accomplished with existing resources (one week is estimated). However, the Security Master Plan is estimated to require 1.0 Publication Specialist A. Standard 4163 requires searches to control for contraband. Given present staffing, a 24-hour position is required (5.1 FTE Correctional Officers). Training in emergency procedures is required by Standard 4181. While this is generally addressed in the training section, overtime or relief is required for 80 C.O.'s to receive 16 hours of initial training followed by 8 hours on-the-job. This amounts to approximately 1.2 FTE overtime or relief resources. A C. O., step 4, was used for the average salary. Standard 4182 requires a special unit trained for disturbances. No resource information was provided; possibly this standard can be included in 4163.

# Sanitation, Safety and Hygiene

Standard 4246 requires special clothing for inmates in food service activities. Daily clothing exchange (Standard 4249, added) will require 3 extra sets of clothing/inmate at a correctional industries price of \$9.56 each. One additional FTE (2 at halftime) is required for laundry supervision. Standard 4251, also added, calls for 3 showers/week and compliance will add 2.0 officers -- a correctional technician and a C. O. -- all to work in administrative startion.

#### Medical and Health

The psychiatric services called for by Standard 4279 will consume 30 percent of the 1.0 FTE psychiatrist required for the Canon City complex.

# Inmate Rights

Only equipment (typewriters, four) and supplies (estimated \$100) are required to provide inmates' supplies and services for legal matters (Standard 4284).

#### Inmate Rules and Regulations

Standard 4313 requires special training for personnel dealing with inmates. Crisis intervention is the preferred training (1-2 weeks) and is referenced in the training standards.

#### Mail and Visiting

Reviewing and updating <u>all</u> policies, including mail and visitation, will require .8 FTE administrative assistant. This overstates the compliance cost for this standard (4350).

#### Education and Vocational Training

Provision of educational programs through high school is expected to require three teachers. Of the 530 inmates, it is expected that 50-80% would participate, rather than the current 20%, if resources were available (Standard 4393). Extending these programs to the entire population (Standard 4395) would require identification of learning disabilities, a fu? -time special education paraprofessional for six months, and a permanent half-time position.

#### Library Services

Standards 4409 (Comprehensive Services) 4416 (Library Facilities) and 4417 (Library Services) were non-compliant. A basic library and staffing (see Library) would require two staff (\$30,000), books, magazines, etc. (\$154,000) and furnishings and equipment (\$22,000). If some services are currently provided, their cost should be deleted from this compliance estimate.
# Recreation and Inmate Activities

Recreational programs, athletic and cultural activities are called for by Standard 4420. Three FTE (correctional technicians) with one serving as activities officer, are recommended. Hobby and craft supplies are estimated at \$2,000.

### Social Services and Counseling

Complying with requirements for trained, qualified counselors (4440) would require a Correctional Specialist, M.A. degree, halftime, to train case managers. Associated video tapes, manuals and miscellaneous supplies are estimated at \$1,000.

### Citizen Involvement and Volunteers

An added standard (4456) requires a staff member to be responsible for a citizens' program. Dean Marshall now devotes 3 hours a week (gratis, evenings) and an administrative assistant (.09 FTE) would free up his time during the day. In addition, 2.0 FTE correctional technicians, to serve as hobby officer and coordinator, are recommended.

Non-capital compliance costs are presented in Table 5. Personnel costs are estimated at \$460,000, supplies at \$167,000, and equipment at \$35,000. (See later sections for additional information.)

# TABLE 5<u>a</u>/

# FREMONT CORRECTIONAL FACILITY STANDARDS' COMPLIANCE COSTS

				•	a 
	Standard Category	Personne1	Supplies	Equipment	Facilities
	<u>category</u>				
÷		•			
	Physical Plant	106 000		10,000	
	4146E Preventive Maintenance Security & Control	106,000		10,000	
	4150E Security Manual Review - update	14,300			· · ·
	4163E Searches	80,000			
	4181E Training - Emergency Plans	19,100			-
	4182I Disturbance Unit (4163)			•	•
	Sanitation, Safety & Hygiene				
	4246E Special Clothing				
	4249E Daily Clothing Exchange	16,900	11,900	al de la companya de	
	4251E Showers 3x/week	35,500	•		
	Medical & Health				1. 1. (1)
	4279E Psychiatric Consultation	15,000			
	Inmate Rights	· · · · · · · · · · · · · · · · · · ·			·
). 	4284E Legal Supplies & Materials		100	1,200	
	Inmate Rules & Regulations 4313E Training - New Fersonnel (See T				•
	Mail & Visiting	raining)			•.*.*
	4350E Review & Update Policies	12,000			
	Educational & Vocational Training	12,000		•	
	4393E Education Programs	42,900		4 · · · ·	
	4395E Program Availability	7,200			
	Library Services				
	4409E Comprehensive Services	1. •			
	4416E Library Facilities	30,400	153,600	22,200	
	4417I Library Services				
	Recreation & Inmate Activities			•	•
	4420E Recreation Activities	32,200		2,000	<ul> <li>A second sec second second sec</li></ul>
÷	Social Services & Counseling	0, 200	1 000	•	
	4440E Counseling	9,300	1,000	•	
	Citizen Involvement & Volunteers 4456E Staff Member Responsible	38,500	1		
	AADOT STATT LICHDEL RESPONSIBLE	0000		•••••••••••••••••••••••••••••••••••••••	
		4 <b>59</b> ,300	166,600	35,000	- 0 -
	TOTAL	4.77, 200	100,000	53,000	
	GRAND TOTAL	660,900			
		and the second			

25

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

# CHAPTER 4

### DIAGNOSTIC UNIT

# ORGANIZATIONAL UNIT DESCRIPTION

Colorado Reception and Diagnostic Center is located in Canon City, Colorado. Colorado Springs and Pueblo are within 40 miles. The Diagnostic Center is a separate and self-contained maximum security facility within the Canon Correctional Facility.

It receives all offenders committed to the Department of Corrections, parole violators and inmates referred for re-evaluation, regardless of age or type of crime. A full range of evaluation and referral programs are offered during a two week period of evaluation including medical, clinical, legal, casework, vocational, counseling and classification services.

The total inmate capacity is 118 inmates with the average daily population during 1978-79 being maintained at 110. Approximately 1,800 inmates are processed annually. There are 23 fulltime staff positions. COMPLIANCE COSTS

Thirty-six standards require resources for compliance (excluding capital), including two which were added. Functional areas include:

No. of Standards

<ul> <li>Administration, Organization and Management</li> </ul>	5
• Physical Plant	3
• Supervision of Inmates	3
• Sanitation, Safety and Hygiene	6
• Medical and Health Care Services	2
• Inmate Rights	1
• Classification	2
• Library Services	10

- Recreation and Inmate Activities
- Religious Services

• Citizen Involvement and Volunteers

### Administration, Organization and Management

Standards 4005 and 4009 require review of administrative and operations manual. The type of resources required for such review include correctional specialists, clinical psychologists, and supervisors, for an average of 80 hours annually for 4005 and 40 hours for 4009. Preparation of quarterly reports (4014) may either be handled by a Correctional Technician (.2 FTE) or a fulltime Administrative Assistant who would free up the Director's time. Provision of constructive programs (4017) would require .3 FTE teacher to perform evening tutorials. Establishing a college internship program (4021; added) would require .1 FTE Administrative Assistant — included in 4014.

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### Physical Plant

Standard 4142 requires that inmates in cells of 60 square feet either spend no more than 10 hours daily locked in, or are placed in 80 square foot cells. The 100 inmates at Diagnostic are all housed in 60 square foot cells and currently spend 16 hours daily locked in. Adding 3.4 FTE Correctional Officers to supervise recreational and library activities would remedy this and eliminate the need for new construction. Lighting in the cells (4143) is not presently controlled by the inmates. Installation of 120 light switches at \$3 parts and \$67 labor would correct this. The natural light problem is addressed in the capital standards. Searches for contraband (4163) require two metal detectors.

### Supervision of Inmates

The assignment of each inmate to a staff member (Standard 4195) will require 4.0 FTE Correctional Specialists. Inspection standards (4197 and 4198) require supervisory staff visits daily (120 cells) and administrative personnel visit weekly. Standard 4197 will require an additional (1.0) Correctional Specialist, while 4198 is included in 4014.

# Sanitation, Safety and Hygiene

Standard 4241 calls for quarterly fire drills. Due to the rapid turnover at the Diagnostic Unit, weekly fire drills are necessary, requiring 2 officers times 2 hours for each drill, or a total of .12 FTE. Inmate clothing and supplies are inadequate (4245): winter jackets, hats, shirts and pants are necessary for inmates arriving and transferring during the cold months; new mattresses (120) and a supply of towels (600) are also needed. Special clothing for kitchen workers (4246, added) is necessary: 105 uniforms (3 changes) times \$14, with replacement costs estimated at 1/3 the initial annual outlay. Standard 4247, requiring fresh bedding and linen; would take new mattress covers (120 at \$3.90) for compliance. Daily clothing exchange would require new jump suits (450, price unknown) and institutional clothing (400 at \$9.56). Providing personal laundry facilities for inmates (4250) will require two additional washing machines, soap and i.d. stamps and .85 FTE Correctional Technician for supervision.

#### Medical and Health Care Services

Basic medical and dental services are not provided (Standard 4253) but compliance actions/resources were not indicated. It is possible that presently these services could be shared with CCF. Psychiatric consultation (4279) is expected to take three hours/week, or a total .06 FTE psychiatrist.

### Inmate Rights

Providing access to legal materials (2784) will require supervision time (.01 FTE Correctional Technician) and two manual typewriters.

# <u>Classification</u>

Managing special needs inmates will require a Programmer Specialist at 3/4 time, plus 1.1 FTE secretary.

#### Library Services

Non-compliance was found with all standards (4409 - 4418). Two estimates are possible: according to the plans of action, .07 FTE librarian services are necessary, plus books, magazines and supply at \$4,300 and equipment at \$1,000. Using the library standards model these costs would be \$14,301, \$58,468 and \$6,481, respectively. The difference in the estimates is about \$75,000.

# Recreation and Inmate Activities

The actual space for recreation is addressed in the capital standards but athletic-recreational equipment is estimated at \$7,800. (Standard 4424). <u>Religious Services</u>

Special diets required by different religious persuasions (Standard 4433) are \$2,000/year times the ADA requiring such meals.

### Citizen Involvement and Volunteers

Volunteer orientation activities (Standard 4459) will require a program specialist (1.25 FTE). No programs now exist.

Table 6 presents compliance costs for the Diagnostic Unit. Personnel requirements total \$226,000, supplies and equipment, \$52,000.

# <u>a</u>/ TABLE 6

# DIAGNOSTIC UNIT STANDARDS' COMPLIANCE COSTS

Standard				
Category	Personnel	Supplies	Equipment	Facilities
Administration, Organization & Management				
4005E Manual	1,100			
4009E Operations Manual	500			
4014E Quarterly Reports	15,000			
4017E Programs	4,300			
4021E Internship Program (4014)				
Physical Plant				
4142I Cell Size	57,400			
4143E Lighting			8,400	158,400
Security				
4163E Searches			500	and the second
Supervision of Inmates				
4195E Inmates Assigned to Staff	85,800			
4197E Inspections	21,400			
4198E Inspections(4014)				
Sanitation, Safety & Hygiene				
4241E Fire Drills	2,000			
4245E Inmate Clothing/Supplies		15,000		
4246E Special Clothing		1,500		
4247E Bedding & Linen		500		
4249E Laundry Services		9,200		
4250D Laundry Facilities	17,000		900	a and a second
Medical & Health Care Services				
4253E Medical and Dental Services			4	and the second
4279E Psychiatric Consultation	3,000			
Inmate Rights				
4284E Legal Supplies	200		600	
Classification				
4375E Special Needs Inmates	11,300		500	·
43851 Pre-Institutional Assignment	3,600			
Library Services				
4409E Comprehensive Library Services	1,000	1,600		
4416E Design				15,800
4418E Loan Programs	300	4,300	1,100	



Standard Category	Personnel	Supplies	Equipment	Facilities
Recreation & Inmate Activities 4424E Facilities & Equipment Religious Services			7,800	500,300
4433E Special Diets <u>Citizen Involvement &amp; Volunteers</u> 4459E Volunteer Orientation	1,700			
TOTAL	225,600	32,100	19,800	674,500
GRAND TOTAL	952,000	•		

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

#### CHAPTER 5

COLORADO WOMEN'S CORRECTIONAL FACILITY

### ORGANIZATIONAL UNIT DESCRIPTION

Colorado Women's Correctional Facility (CWCF) is located in an area known as "Four Mile," four miles east of Canon City. It is situated approximately <sup>1</sup>/<sub>2</sub> mile west of Fremont Correctional Facility and the new maximum security unit to be completed in 1981.

Major urban areas are reasonably distant with Pueblo lying 36 miles to the east, Colorado Springs 46 miles to the northeast and Denver a distance of 112 miles to the north.

The building is of a contemporary design and is at the base of small foothills which also border Fremont Correctional Facility. It has three wings of two levels each. Each wing has 15 rooms and a shower and a bath on each level. One wing houses the Infirmary and Reception area. Two additions to the facility are a new metal maintenance building and a greenhouse not yet in operation.

Colorado Women's Correctional Facility is designed to adequately handle an inmate capacity of 90 women in the housing area, six in Reception and six in the Infirmary. The average daily census for 1977-78 was 62 inmates. Thirty-one staff members are assigned to CWCF with seven being assigned to the division of Correctional Industries and one infirmary nurse.

### COMPLIANCE COSTS

Only ten standards require resources for compliance. Functional areas include:

No. of Standards

1

2

- Training and Staff Development
- Security and Control
- Special Management Inmates

• Inmate Rules and Discipline	2
• Library Services	3
• Release Preparation and Temporary Release	1

## Training and Staff Development

This Standard (4092) is covered in the training section (training for employees in contact with inmates).

### Security and Control

Perimeter surveillance (Standard 4152) will require T.V. cameras, for a cost of about \$8,000. Weapons storage (4172) is necessary for visiting law enforcement officials (no weapons are kept at CWCF). An 8-compartment gun locker costs \$345 plus installation.

### Special Management Inmates

Segregation housing cells (4203) are too small. This standard is addressed in the Capital Standards section.

### Inmate Rules and Discipline

Requirements for complete disciplinary reports (Standard 4317) will require additional Hearing Officer Time. An estimated 15 reports/month require 30 minutes preparation and 45 minutes hearing, yielding 1/8 FTE, Correctional Specialist. A related standard, 4318, requires prompt investigation of rule violations and will require an additional .1 FTE of the same resource.

### Library Services

Three standards require resources -- 4409, 4411 and 4417. Complying with Standard 4409 will require audiovisual equipment and an improved reference collection will require \$1300 outlay. A full-time Librarian II is required for Standard 4411; and, \$3,000 worth of books must be

purchased to meet the non-reference needs of the population (Standard 4417). Release Preparation and Temporary Release

Providing temporary release (Standard 4453) will require 1.0 FTE, Correctional Technician, to supervise the program and screen releases and returnees.

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Non-capital compliance costs (\$58,000) are presented in Table 7.

# TABLE 7<u>a</u>/

# COLORADO WOMEN'S CORRECTIONAL FACILITY STANDARDS' COMPLIANCE COSTS

Category	Personnel	Supplies	Equipment	<b>Facilities</b>
Training and Staff Development				
4092E Staff Training (Training)				•
Security and Control			4 • 4	
4152E Surveillance of Perimeter			7,800	
4172E Weapons Storage			400	
Special Management Inmates	• •		•	
42031 Segregation Housing			,	55,000
Inmate Rules and Discipline	0.000	•		•
4317E Disciplinary Reports 4318E Rule Violations	2,800			
Library Services	2,100	and the second sec		
4409E Library Services		-		
4411E Full-time Staff Member	22,000	- 		
44171 Library Services		4,300		
Release Preparation and Temporary Release	· · · · · · · · · · · · · · · · · · ·			
4453E Temporary Release	18,600			
			· · ·	······································
TOTAL	45,500	4,300	8,200	55,000
GRAND TOTAL	113,000			

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

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### CHAPTER 6

#### BUENA VISTA CORRECTIONAL FACILITY

## ORGANIZATIONAL UNIT DESCRIPTION

Buena Vista Correctional Facility is a medium security facility for adult male offenders. Previously called the Colorado State Reformatory, it was originally established as an intermediate institution for the Colorado State Penitentiary. It is located near the town of Buena Vista in a rural community approximately 90 miles from the nearest urban area.

The facility totals approximately 362,000 square feet, including 51 buildings (excluding staff residences). There is an inmate capacity of 545 plus 18 segregation cells and 2 infirmaries.

In 1971, the Incentive Program was inaugurated to provide incentive for positive and acceptable behavior within the institution and to encourage program participation. Upon arrival, the inmate is assigned to the Assignment and Orientation Unit where he is oriented to the total program of the facility. The Incentive Program consists of 4 levels. Each successive level gives the inmate a progressive amount of responsibility and personal choice in order to prepare him for release.

Programs and services at Buena Vista include education, health services, religion, recreation and various correctional industries, which include vocational training, maintenance, food service and laundry.

Inmates at Buena Vista have an average age of 23 years and offenses range from petty theft to murder. Offenders cannot be over 28 years of age and must have less than  $3\frac{1}{2}$  years remaining to parole eligibility in order to be assigned to this facility.

The staff size at Buena Vista is 117.6. The average stay is fifteen months.

### COMPLIANCE COSTS

Buena Vista requires additional resources to comply with 16 standards. Areas of deficiency are:

No. of Standards

1

• Training and Staff Development			1	
• Physical Plant			1	
• Security and Control			4	
• Special Management Inmates			1	
• Food Services			1	
• Sanitation, Safety and Hygiene			2	
• Medical and Health Care			2	
• Mail and Visiting			1	
• Inmate Work Programs			1	
• Recreation and Inmate Activities			1	

• Release Preparation and Temporary Release

# Training and Staff Development

Buena Vista requires more in-service training (Standard 4091). They are interested in a supplemental 40-hour crisis intervention course (see Training Standards).

## Physical Plant

West, North and A+O have 54 square foot cells (Standard 4142). See Capital Standards.

# Security and Control

Publishing search policies, reviewing and keeping them current (4164) will require an administrative clerk-typist (1.0 FTE). This person will also relieve the hearing officer to maintain written emergency plans (4080). Standard 4167 requires that personnel use only institution-issued weapons. Fifteen .38 pistols and four .243 rifles are requested to comply. Training in emergency procedures (4181) should be administered at 2 hours/year/employee. 3:1 relief coverage or overtime (.04 FTE) is required.

### Special Management Inmates

Segregation cells are too small (4203) and require furnishings of 18 desk and chair sets. Cell enlargement is discussed in Capital Standards.

# Food Services

To provide adequate food services, two additional Food Service Workers are required (referenced to Standard 4235). Six FTEs and 35 inmates presently provide food services. An additional \$125,000 has been requested in the FY 1980 budget to replace antiquated equipment. Sanitation, Safety and Hygiene

Standard 4246 requires uniforms for work crews. Outfitting the Kitchen Staff in white duck uniforms will necessitate 105 uniforms, replaced at 1/3 per year; initial outlay = \$1,500. Provision of personal laundry facilities (4250) would be accomplished by the purchase of 4 each: washers, dryers, irons and ironing boards, plus installation costs.

#### Medical and Health Care Services

Medical and dental records are presently maintained by inmates, in conflict with Standard 4264. A 2/3 FTE administrative clerk-typist could maintain records. Standard 4271 requires that an individual with First Aid training be available on each shift. Buena Vista has

opted to comply by hiring a full-time nurse for the graveyard shift. Since 30 staff are already trained, this may be superfluous.

# Mail and Visiting

Assisting visitors with transportation (Standard 4355) will require 1/8 FTE for duty of 2 hours on the four visiting days. Also required are a station wagon and insurance.

## Inmate Work Programs

Providing sufficient work programs for inmates (4386) is addressed in a separate section on Inmate Work Programs.

# Recreation and Inmate Activities

Determining the personnel and financial requirements of inmate activities (Standard 4428) will require a full-time (1.0) Canteen Officer and \$13,000 of recreation, library and movie equipment.

# Release Preparation and Temporary Release

Standard 4448 calls for the use of parolees in release preparation programs. The plan of action calls for preparation of a film involving parolees to be shown as part of pre-release preparation. Since the necessary equipment may be available from DOC and the pre-release standards department-wide are not being met, no cost is included at this time.

Non-capital compliance costs total \$231,000 (Table 8) including \$82,000 for personnel.

# TABLE 8 a/

# BUENA VISTA CORRECTIONAL FACILITY STANDARDS' COMPLIANCE COSTS

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Standard				
Category	Personnel	Supplies	Equipment	Facilities
Training and Staff Development				
4091E Employee Training (Training)				•
Physical Plant			•	
41421 Cell Size				2,818,000
Security & Control				•
4164E Search Policy	11,000			
4167E Weapons			3,800	
4180E Written Emergency Plans (4164)			•	
4181E Emergency Training	700			
Special Management Inmates				· ·
42031 Cell Size				166,000
Food Services				
4235E Facilities & Equipment	22,000		125,000	
Sanitation, Safety & Hygiene 4246E Uniforms				
		1,500		
Medical and Health Care Services4264EMedical & Dental Records	0 500			
4204E Medical & Dental Records 4271E First Aid Training	8,500		•	
Mail & Visiting	16,100			
4355D Visitor Transportation	2,100			
Inmate Work Programs	2,100			
4386E Programs (Work Programs)				
Recreation & Inmate Activities				an an an an an Arresta an Arresta An an Arresta
4428E Program Requirements	21,400		13,000	
Release Preparation	,		13,000	•
4448D Use of Parolees (See Text)		•		
momenta de la construcción de la co	01 000	1 500	1/6 700	2,984,000
TOTAL	81,800	1,500	146,700	, 23,504,5000
			•	
GRAND TOTAL.	3,214,000			
				•

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

# CHAPTER 7

### DELTA HONOR CAMP

# ORGANIZATIONAL UNIT DESCRIPTION

Delta Honor Camp is a minimum security facility located 8 miles west of Delta, Colorado, on Game, Fish and Parks Department land.

Mission: The facility services all types of offenders classified as minimum security (with the exception of those sentenced to life imprisonment) who have been committed to the Department of Corrections and completed the diagnostic process.

Every inmate is assigned an 8-hour job duty to be completed before fulfilling his own individual needs or requirements of programming.

Many treatment oriented programs are offered, even though not all are funded by the Legislature. All staff involved in group therapy, mental health therapy, academic education and recreational activities do so on their own time.

The total inmate capacity is 99 and the average daily census for 1977-78 was 89.

Academic education offers ABE, GED and college (when available through continuing education). Programs and services offered include Alcoholics Anonymous, Narcotics Anonymous, Mental Health Therapy, and various other self-help, vocational and recreational programs.

Eighteen staff members were employed at Delta plus 3 at the Western Slope Correctional Facilities' Superintendent's office.

#### COMPLIANCE COSTS

Delta is deficient in 32 standards requiring additional resources, in the following areas:

No. of Sta	andards
ning and Staff Development 1	
ical Plant 2	
rity and Control 3	
rvision of Inmates 2	
tation, Safety and Hygiene 2	
cal and Health Care Services 2	
te Rights 1	
and Visiting 1	
ation and Vocational Training 1	
ary Services 10	
eation and Inmate Activities 1	
al Services and Counseling 4	
zen Involvement and Volunteers 1	n de de la composition de la c
te Rights1and Visiting1aticn and Vocational Training1ary Services10eation and Inmate Activities1al Services and Counseling4	

# Training and Staff Development

Providing opportunities for staff to continue their education (Standard 4099) will require relief coverage (1:1) for 12 days. The average of all salaries was used to compute the cost of relief.

# Physical Plant

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Cell and dormitory furnishings (4143 and 4144) are inadequate. Desks and chairs are needed for the cells, and lockers for the dormitories. <u>Security and Control</u>

Standard 4167 (use of institutional-issue weapons, added) afforded the opportunity to outfit a SWAT team. Helmets, shields, shotguns, rifles, lights, revolvers, etc. will cost \$14,000. Storage of firearms (4168, added) will require a 20-gun depository (\$500). Additionally, Standard 4173, safe loading and unloading of firearms, will require a safety shield. Post orders' review (4177) will require .25 FTE, Administrative Officer.

### Supervision of Inmates

Daily inspections (4197) are expected to require .2 FTE, while chief executive inspections will require about .1 FTE (this time will have to be freed up by other staff, but is presented in the cost estimates).

## Sanitation, Safety and Hygiene

Performing and supervising housekeeping duties (4242) is expected to require one full-time correctional officer. Special clothing (4246) for kitchen workers (12 x 3 changes) and outside crews (70 sets) will cost \$11,000 the first year and \$16,000 per year thereafter.

# Medical and Health Care Services

Providing periodic health examinations (Standard 4263) will require .3 FTE transportation officer, since these are done off-grounds at Buena Vista. First Aid training (4271) is required on all shifts and is addressed in the training standards.

### Inmate Rights

Provision of legal supplies and supervision of inmates (Standard 4284) seven days/week will require 1.7 FTE Librarian, about \$100 in supplies and a manual typewriter. Space requirements generally are discussed with capital standards.

# Inmate Rules and Discipline

Review of all disciplinary hearings and dispositions (Standard 4322) is expected to require .25 FTE, administrative officer. There are about five hearings/week and each review is estimated at 45 minutes.

# Mail and Visiting

A one-half time correctional officer and a vehicle are required to \_\_\_\_\_\_\_\_ assist visitors with the 18-mile roundtrip between Delta and the bus stop. Two trips would be made each visiting day. Contracting out for this service was also suggested.

### Education and Vocational Training

Standard 4402 requires specialized equipment, which for Delta would mean rooms, carrels, audiovisual equipment and office space. See the capital standards and educational/vocational section.

## Library Services

Following the library requirements for camp libraries (100 ADA), the costs associated with Standards 4409-4418 amount to about \$60,000. This is at variance with the plan of action which assumes Delta and Rifle share a librarian. The distance would suggest this to be difficult, but if done, costs would be reduced (Delta prefers having a fulltime librarian).

# Recreation and Inmate Activities

Providing leisure time activities comparable to those in the community (Standard 4419) will require 2.0 FTE -- a recreation director and assistant plus gym and athletic equipment, as well as the gym itself (see capital standards).

### Social Services and Counseling

Standard 4437 calls for a range of resources to be used in providing social services. Two counselors are needed for compliance. An additional FTE is required to oversee the program (4438) and a trailer (facility) is needed. Qualified counselors (4440) should be trained by the Training

Department, as should the 6 staff who deal with drug and alcohol problems.

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# Citizen Involvement and Volunteers

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Recruitment and Management of Volunteers is expected to require a half-time administrative officer position (Standard 4458). Included incidentally are 4459 and 4460.

Standards' compliance costs (excluding capital) for Delta are expected to total \$302,000 during the first year. Of this, 75%, or \$231,000, is for personnel service (Table 9).

# TABLE 9a/

# DELTA HONOR CAMP STANDARDS' COMPLIANCE COSTS

Category	<u>Personnel</u>	Supplies	Equipment	<b>Facilities</b>
Training and Staff Development				
40991 Continuing Education	33,600		•	•
Physical Plant				
4143E Cell Furnishings				
4144I Dorm furnishings				
Security & Control	· · · · · · · · · · · · · · · · · · ·			
4167E Weapons Issue			14,000	
4168E Firearms Sotrage			•	
4177E Post Orders Review	4,800			
Supervision of Inmates				•
4197E Inspections	3,400			
4198E Inspections by Supervisors	3,800			
Sanitation, Safety & Hygiene		•		
4242E Housekeeping	16,900			
4246E Special Clothing		11,000		
Medical and Health Care Services			•	
4263E Health Examinations	5,000			
4271E First Aid Training (Training)		•		
Inmate Rights	•	•	•	
4284E Legal Supplies and Supervision	32,400	100	400	
Inmate Rules and Discipline "	•			a 1977 a
4322E Disciplinary Review	4,700			
Mail and Visiting	• • • • • • • • • • • • • • • • • • •			
4355D Visitor Transportation	8,400		1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1	
Education and Vocational Training	•			
4402E Educational Equipment	· · · ·			423,700
(includes 4484, 4416, 4424)				
Library Services		39,300	6,500	
4409 - 4418	14,300	57,500	0,000	
Recreation and Inmate Activities				
4419E Leisure Time Activities	40,200			

TABLE 9  $\frac{a}{}$  (CONT.)

Standard <u>Category</u>	Personne1	•	Supplies	Equipment	Facilities
Social Services & Counseling 4437E Program 4438I Qualified Supervisor 4440E To be addressed by Training Dept. Release Preparation	29,300 24,800				•
see separate section <u>Citizen Involvement and Volunteers</u> 4458E Volunteers	9,400			•	
TOTAL	231,000		50,400	20,900	423,700
GRAND TOTAL	726,000	- 	• •		

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

# CHAPTER 8

### RIFLE HONOR CAMP

### ORGANIZATIONAL UNIT DESCRIPTION

Rifle Honor Camp is a minimum security unit located at Rifle, Colorado. The nearest urban area is 60 miles away. Originally, it was one of three mobile camps operated out of the Delta Correctional Facility. Rifle is part of five operations known as Western Slope Correctional Facilities.

The stated purpose is to aid the offender in rebuilding solid ties between himself and his family and community; to help reintegrate him into community life and to assist with his successful placement back into society to enable him to abide by society's rules.

The progressively responsible behavior and attitudes of the resident are among the main requirements for moving to the next successive level, bringing more privileges and freedom of movement. An Incentive Program is designed to achieve resident management. Initially, each resident is assigned to the Diagnostic Unit which is concerned with orientation, testing and evaluation of the resident and is not a step in the Incentive Program.

A level Incentive Program is utilized as a resident management system in order to provide a transitional release alternative for a resident's re-entry into the community.

A new facility is scheduled for completion during the fall of 1979.

Fourteen full-time employees at Rifle include 1 correctional supervisor, 1 administrative clerk-typist, 2 correctional specialists, 7 correctional technicians and 3 correctional technicians. An allotment of 19 staff members are required in order to operate the facility efficiently. The average age of residents is 25.1 years with an age range from 19-54 years. The sentences range from 3-20 years, with an average maximum sentence of 6.8 years.

39 percent of all crimes committed by residents were burglaries. Crimes against persons made up 16 percent while crimes against property were 84 percent.

Eighty percent of all residents have been identified as needing educational skills, job skills and drug abuse counseling. Colorado Mt. College provides a GED program and drug/alcohol counseling. Incentive Program provides on-the-job training and work ethic education experiences.

There are 13 staff members with an average age of 33.7 years and an average of 4.6 years with DOC.

The facility is projected to be a 100-man minimum security unit with 14 FTE.

### COMPLIANCE COSTS\_

Rifle shows non-compliance with 49 cost standards, although many of these are grouped, and one set (pre-release programs) is not included since it is handled centrally. Functional areas are:

No. of Standards

4

1

5

1

1

2

- Administration, Organization and Management
- Research and Evaluation
- Security and Control
- Supervision of Inmates
- Food Services
- Sanitation, Safety and Hygiene
- Medical and Health Care

• Inmate Rights	3
Inmate Rules and Regulations	1
• Mail and Visiting	1
• Classification	1
• Education and Vocational Training	3
• Library Services	10
• Recreation and Inmate Activities	8
• Citizen Involvement and Volunteers	7

### Administration, Organization and Management

Monitoring of program operation (Standard 4010) will require a half-time administrative assistant to free up the supervisors for performing these and related tasks (see also 4005, 4018, 4150, 4164, 4322). Standard 4017, provision of constructive programs, will require a quarter-time psychiatrist and a full-time recreational director. Membership in professional organizations (4026) and the costs associated with attendance at meetings will cost \$500.

### Research and Evaluation

There is some issue as to whether this standard (4125 -- use of research performed by outside professionals) is a department-wide standard. Research needs articulated for Rifle include: significance of the honor camp unit; motivation; work ethic; and drug and alcohol studies.

### Security and Control

Standards 4150 and 4164, security manuals and search policies, are included with 4010, as is 4186, testing emergency equipment. Security equipment (4165) is confined to identifying jackets to be used during escapes. An emergency generator (4185) is estimated at \$100,000

### (7 buildings, 25,000 square feet).

### Supervision of Inmates

Standard 4198 suggests that medical and other personnel visit living and activity areas on a weekly basis. A contracted physician is recommended for 2 hours/week at \$25/hour.

### Food Services

New construction is planned which will provide the kitchen equipment required by Standard 4235.

### Sanitation, Safety and Hygiene

Vermin and pests (Standard 4243) are apparently a problem but no remedy has been forthcoming. Uniforms for the kitchen crew (4246) are estimated at \$500.

### Medical and Health Care Services

First-Aid trained personnel are required on each shift (4271). The Training Center should be taking care of this.

### Inmate Rights

Legal library materials (Standard 4283) are required and their cost is estimated at \$5,000 (no detail). Legal library supplies (4284) are not priced, but one typewriter at \$400 is requested. Providing recreational opportunities (4289) will require a full-time recreation director and presumably a gymnasium.

#### Inmate Rules and Discipline

Compliance with Standard 4322, review of disciplinary hearings, would require an administrative clerk-typist to free up a hearing officer (included in Standard 4010), plus operating, supplies and travel costs. Personnel training in rules (4313) is to be handled by the training center.

### Mail and Visiting

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No costs are presented for Standard 4355, assisting visitors with transportation, since it is claimed wifle inmates never receive any visitors. Visiting hours are 9-4 on Saturday and Sunday.

# Classification

Allowing inmates to appear at classification hearings and providing 48 hours notice (Standard 4378) will require an additional FTE (Administrative Officer). The time will be allocated such that 40 percent is devoted to hearings, 60 percent to the review function. Education and Vocational Training

No information is provided for Standards 4406-8 since the role of the camps has not been determined. However, some model participation rates and compliance costs are presented later in this report. Library Services

The Rifle manager suggests that compliance with Standards 4409-4418 be attained by hiring a full- time transportation officer to drive the inmates to a "street" library. This cost is presented. The alternative is a library as Delta's, at \$60,000.

### Recreation and Inmate Activities

Standards 4422-4429, provision of recreational opportunities for inmates, are included with Standard 4289 under Inmate Rights, but recreational equipment is estimated at \$10,000.

### Citizen Involvement and Volunteers

The coordinator role required by Standards 4456-4462 is considered to be covered by Standard 4289. Estimates of \$1,000 and \$10,000 were obtained for equipment. Total compliance (non-capital) costs for Rifle are estimated at \$234,000 of which \$110,000 is for personnel services (Table 10).

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# TABLE 10<sup>a./</sup>

# RIFLE HONOR CAMP STANDARDS' COMPLIANCE COSTS

Category Personnel	Supplies	Equipment	Facilities
Administration, Organization and Management			
010E Operations 7,500		•	÷ •
017E Programs & Staff 28,600			
018D Community Agency Participation (4010)			
026D Participation in Professional Orgs.	5,000		
Research & Evaluation			
1251 Use of Research			
Security & Control		•	
150E Security Manual (4010)			
164E Search Policy (4010)			
165E Security Equipment	1,000		
185E Emergency Generator		100,000	
186E Testing Emergency Equipment (4185)			• 4
Supervision of Inmates			•
198E Visits - Medical 2,600			
ood Services			
235E Kitchen Equipment (included in new construction)	· · · · · · · · · · · · · · · · · · ·		
anitation, Safety & Hygiene			
243E Vermin & Pests		· · · · · · · · · · · · · · · · · · ·	
246E Special Clothing	500		
ledical and Health Care Services			
271E First Aid Training (Training)			
nmate Rights			
283E Legal Library	5,000		
284E Legal Materials	•	400	
289E Recreational Opportunities 23,300		and a second	264,000
inmate Rules & Discipline			
322E Disciplinary Hearings/Review 12,400	2,000	•	
lail & Visiting			•
355D Visitor Transportation		•	
lassification			
378E HearingsAppearances & Notice 19,000			

TABLE 10  $\frac{\underline{a}}{}$  (CONT.)

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Standard	D	0	To an a diama a sector	Read 1 dad as
Category	Personnel	Supplies	Equipment	<u>Facilities</u>
Educational & Vocational Training				•
4406E Programs-Instructors	. • •		•	•
Library Services				
4409 - 4416	16,900			
Recreation & Inmate Activities				
4422 - 4429	• • • •		10,000	<b>+</b>
Religious Services			•	
4430 - 4434 (handled off-grounds no cost)	•			
Release Preparation				
4445 - 4455 (see Fre-Release section)				
Citizen Involvement & Volunteers		•		
4456 - 4462 (4289)				
		· · · · · · · · · · · · · · · · · · ·		
TOTAL	110 200	12 500	110 (00	264 000
TOTAL	110,300	13,500	110,400	264,000
GRAND TOTAL	498,200			

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

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### CHAPTER 9

#### COLORADO CORRECTIONAL CENTER - GOLDEN

#### ORGANIZATIONAL UNIT DESCRIPTION

Colorado Correctional Center, located in Golden, Colorado, is a minimum security facility located near Denver, in Golden.

The basic mission of Colorado Correctional Center is to create and maintain a continuous program in order to redirect the energies, ambitions and attitudes of inmates toward acceptable society standards, while ensuring a safe degree of institutional security and public protection. The programs can be broken down into four general areas: (1) work, (2) recreation, (3) education, and (4) guidance, to include casework and clinical services.

The total inmate capacity is 71, with job stations for inmates at Colorado Law Enforcement Training Academy, National Guard, State Forestry and Correctional Industries.

An LEAA grant of approximately \$300,000 has been awarded to CCC to renovate the facility and increase the total capacity to 100 beds. COMPLIANCE COSTS

CCC-Golden is non-compliant with 26 cost standards (many deficiencies are being amended by the renovation project). Functional areas include:

# No. of Standards

• Training and Staff Development	1
• Physical Plant	1
• Food Services	2
• Sanitation, Safety and Hygiene	1
• Inmate Rights	3

<ul> <li>Inmate Rules and Regulations</li> </ul>	1
• Education and Vocational Training	3
• Library Services	10
• Recreation and Inmate Activities	2
• Religious Services	2

### Training and Staff Development

Weaponry training (Standard 4097) can be accomplished at CCC by providing compensatory time to three officers requiring 16 hours annual training to qualify.

### Physical Plant

Standard 4143 calls for room furnishings. One hundred desks are needed.

### Food Services

A part-time staff member (.6 FTE) is required to supervise operations (Standard 4223) and two cooks, working 60 percent of the time, are required (it was suggested that the cooks spend the balance of their time at Bails Hall and Fort Logan). Food service equipment (4235) including steam tables, utensils, grinders, tables, and fire extinguishers, is estimated at \$7,700.

# Sanitation, Safety and Hygiene

Uniforms for the kitchen crew (8 innates) will cost \$300 the first year and \$100 thereafter (4246).

### Inmate Rights

Legal assistance (4283) is considered to be included in the renovation, but legal supplies and equipment (4284) are estimated at \$600+. Provision of 20 urinals will constitute compliance with healthful environment standard (4287).

# Inmate Rules and Regulations

Training personnel in inmate rules will be handled by the training center (4313). However, training should be conducted at CCC since no relief positions are available.

#### Education and Vocational Training

According to CCC managers, the renovation will create the space necessary to comply with Standards 4394, 4395 and 4396. At present, inmates use community services.

#### Library Services

The table presents the costs for complying with Standards 4409-18. If the general camp model is used, these costs would approach \$60,000 instead of the \$51,000 indicated here.

### Recreation and Inmate Activities

A full-time, qualified recreation director is required by Standard 4421 (covering also 4419, 20, 22, 28). Facilities and equipment are required by Standard 4424; equipment is estimated at \$7,800. <u>Religious Services</u>

Providing access to religious programs (Standard 4430) may be accomplished by hiring .25 FTE Chaplain. Day room or dining space planned in the renovation will satisfy Standard 4434.

The total compliance costs for CCC-Golden are estimated at \$ 118.000, of which 53 percent is for personnel (Table 11).

# TABLE 11 a/

# COLORADO CORRECTIONAL CENTER - GOLDEN STANDARDS' COMPLIANCE COSTS

Standard Category	Personne1	Supplies	Equipment	Facilities
Training & Staff Development				•
4097E Wesponry Training	. 500		•	
Physical Plant				
4143E Room Facilities (new construct	ion)			
Food Services				
4223E Food Service Supervisors	26,400		, " 	
4235E Food Service Equipment			7,600	
Sanitation, Safety & Hygiene				
4246E Uniforms		300		
Inmate Rights 4283E Legal Assistance (included in				
4283E Legal Assistance (included in 4284E Legal Supplies	renovation)			
4287E Healthful Environment		•	1,600	
Inmate Rules & Regulations			Ι,000	
4313E Training in Inmate Rules	3,200		n an the second seco	
Education & Vocational Training	5,200			
4394 - 4396 (space included in renovati	on use community fac	didties)		
Library Services		· · · · · · · · · · · · · · · · · · ·	·	
4409 - 4418	8,000	35,000	7,600	
Recreation and Inmate Activities		<b>,</b>	,,	
4421E	14,500			
4424E			7,800	800
Religious Services				1
4430E Religious Programs	5,500			
4434E Religious Program Space (inclu	ded in renovation)			
				<del></del>
TOTAL	58,100	35,300	24,600	800
				0.00
GRAND TOTAL	118,800			

59

a/ Excludes training, education, work programs, vocational training and all department-wide standards.
CHAPTER 10 BAILS HALL

### ORGANIZATIONAL UNIT DESCRIPTION

Bails Hall is a work release program located in Denver. The facility consists of three buildings placed in a categorical minimum Placement Center. All residents have met with a classification committee to determine their qualifications for the program. The program offers a three level incentive plan which progressively allows more freedom. The program offers assistance in the areas of employment, mental health, alcohol and drug abuse and educational counseling.

The total inmate capacity is 40. The staff consists of nine members including one supervisor, one secretary, two correctional specialists and five correctional officers. The average daily census for FY 1978 was 32.5. Resident's daily assessment fee is \$5.50 per day and daily cost per resident to the program is \$12.42, with a gross revenue resident assessment of \$43,406 (FY-78).

### COMPLIANCE COSTS

• Administration

Bails Hall requires additional resources for 12 standards (1 added), in the following areas:

No. of Standards

1

5

2

2

1

1

Facility
Medical Care and Health Services
Citizen and Volunteer Involvement
Communication and Coordination
Additional Standards

### Administration

Serving on the board of a community involvement committee (Standard 2026) would require 2.5 days/month of the Director's time; a .14 FTE supervisor and a .04 secretary would be required to make this time available.

### Facility

Smoke detectors and a kitchen fire extinguisher are required to comply with local codes (2067). Maintaining clean facilities in good repair (2068) will require 1.0 FTE to supervise operations. Lighting the sleeping quarters (2070) is expected to cost \$50. Fifteen chairs are required as room furnishings (2043) and two washer-dryer sets are required to provide one set for every 16 residents (2081, added). An earlier purchase of pertitions allowed compliance with 2071, which calls for 60 square feet/resident in sleeping areas.

### Medical Care and Health Services

Standard 2116 requires First Aid equipment; a Red Cross First Aid Kit (\$175) will constitute compliance. First Aid training (2118) is requested for the Director and eight staff.

### Citizen and Volunteer Involvement

Selecting and training volunteers is expected to require four days/month correctional officer time (Standard 2135). Supervising volunteers (2138) is expected to require an additional three days/month.

#### Communication and Coordination

Professional memberships (Standard 2171) in ACA and IHHA would achieve compliance with this standard.

### Additional Standards

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Equipment for recreational activities, including a T.V., pingpong, etc. (Standard 2176) would cost about \$2,000.

Total compliance costs for Bails Hall are estimated at \$ 26,000 (Table 12).





# TABLE 12 a/

### BAILS HALL STANDARDS' COMPLIANCE COSTS

	Standard Category		Personne1	Supplies	Equipment	Facilities
	Galegoly			<u>oupplies</u>	<u></u>	
	Administra	tion			•	
	and the state of the	ommunity Involvement Comm.	1,100		•	
	Facility		-,		•	· · ·
	and the second division of the second divisio	anitation & Health Codes			1,800	
•		lean, good repair	15,700			•
		ighting/Ventilation in Quarters			100	•
		oom Furnishings		••	200	
	2081E L	aundry Facilities	•		1,700	
		re & Health Services				
		irst Aid Equipment	•	200	•	
		irst Aid Training	1.00	•		
		Volunteer Involvement				
	•	elect, Train Volunteers	500			
		upervise Volunteers	2,900			4
63		ion & Coordination				
		rofessional Memberships	_	•		•
	Add: ional			-	0.000	
	2176I R	ecreation Activities	•	•	2,000	
			·	• •	·	* <b></b>
	TOTAL	••	20,300	200	5,800	- 0 -
			20,500		5,000	
	GRAND	C TOTAL	26,300	· · · · · · · · · · · · · · · · · · ·		
	Jiddid.			· · · · · · · · · · · · · · · · · · ·	•	

<u>a</u>/ Excludes training, education, work programs, vocational training and all department-wide standards.

### CHAPTER 11

### FORT LOGAN

### ORGANIZATIONAL UNIT DESCRIPTION

Fort Logan Community Corrections Center is a state operated, co-educational, adult pre-release center located on the grounds of the Fort Logan Mental Health Center in Denver, Colorado. An older brick duplex houses the facility which was remodeled to accommodate 26 adult inmates. Five of these inmates are females transferred from the CWCF and 21 are males transferred from various major correctional institutions throughout the state.

Employment is emphasized and assistance is provided through program resources and public and private agencies within the community. Residents are encouraged to develop their own resources by their own initiative in order to make a smoother transition to deinstitutionalization.

Two full-time counselors are assigned regular caseloads to which they provide individual counseling. Occasional counseling of small informal groups takes place as the need arises. Each resident is provided an individual treatment plan shortly after arrival at FLCCC. Residents are assessed a token fee of \$3.10 per day for lodging and a nominal fee for meals.

### COMPLIANCE COSTS.

Fort Logan reports deficiencies in eleven standards requiring resources, in these functional areas:

			- 				No.	of	Stand	lards	
• Administra	tion								2		
• Personnel						•			1		
• Facility									4		
• Medical Ca	re and	Healt	h Ser	vices	3				2		
• Citizen an	d Volun	teer	Involv	vemer	nt				1		
• Evaluation									1	ana an Artainn Artainn	

### Administration

Standard 2006 calls for policy manual review, which will require one day annually of the Director's time. Serving on the community involvement committee (2026) is estimated to require two additional days. The Director's/ supervisor's time is priced, but relief might be necessary.

### Personne1

While the training center will be evaluating training standards, it is possible to estimate the relief coverage (1:1) required for compliance with in-service training (2054) -- approximately \$3,000.

### Facility

Fire resistant doors are being installed to comply with Standard 2067. Keeping the facility clean and in good repair (2068) will require a .5 FTE maintenance person. Sleeping area size (2071) and privacy (2072) are included in the capital standards.

### Medical Care and Health Services

First Aid equipment (2116) is estimated at \$175 for a Red Cross Kit. Training in First Aid (2118) would be a one-time cost whereby two staff receive formal training and then train the balance of the staff.

### Citizen and Volunteer Involvement

A half-time correctional technician would be required to achieve and maintain citizen involvement (2134).

### Evaluation

Independent evaluations (2175) are not performed; no plan has been developed.

Total (non-capital) compliance costs for Fort Logan are \$ 20,000 (Table 13).

# TABLE 13 a/

# FORT LOGAN STANDARDS' COMPLIANCE COSTS

Standard Category		Personnel	Supplies	Equipment	Facilities
Administ	فشني المتعادية والمتعادية و	100		•	•
2006E	Policy Manual Review	100			•
2026E	Community Involvement Committee	300			
Personne		0 000			
2054E	40 Hrs. Training/Education	2,900			
Facility					
2067E	Fire Safety Regulations (included			•	
20681	Facility Clean, Good Repair	7,900			
2071E	Sleeping Area Size				•••••••••••••••••••••••••••••••••••••
20721	Sleeping Area Privacy				
	Care and Health Care Services		• • • • • • • • • • • • • • • • • • •	- · · ·	
2116E	First Aid Equipment		200		
2118E	First Aid Training	300			
Citizen	& Volunteer Involvement		•		
21341	Citizen Involvement	8,000	- -		
<u>Evaluati</u>					
21751	Independent Evaluation (no plan)	• • • • • •			
			• • • •	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·
	TOTAL	19,500	200	- 0 -	- 0 -
• • • • •	••			• • • • • • • • • • • • • • • • • • •	· · ·
	GRAND TOTAL	19,700			
		129100			

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

# CHAPTER 12 PAROLE

### ORGANIZATIONAL UNIT DESCRIPTION

The Office of Adult Parole is responsible for the supervision, tracking and provision of services to all adult offenders released from Colorado Correctional Facilities by the State Board of Parole and all offenders residing in Colorado.

The mission is to provide programs of supervision and guidance, protect the community from paroled individuals and to protect such individuals from themselves and others, and to aid those individuals in abiding by conditions of release imposed by the Board of Parole.

Case supervision includes individual counseling in areas such as mental health, employment, substance abuse or budgeting is a primary service offered by the agency. Group counseling, pertaining to special problem areas of clients may also be provided. Referral services include location and development of resources such as resource agencies for treatment of specialized problems.

The Office of Adult Parole is responsible for supervising and providing services for an average of 2,200 clients annually.

#### COMPLIANCE COSTS

The parole offices were treated as a single unit for standards evaluation. Eight standards require resources; a ninth, release preparation, is addressed centrally. Areas of deficiency are:

No. of Standards

1

• Administration, Organization and Management

• Personnel

Supervision

### Administration, Organization and Management

Provision of instruction to staff on organization goals and objectives (Standard 3016) is expected to require 2 days of training annually for 4 supervisors, plus travel. An equipment inventory (3033) will require 1 day/year, but office equipment needed now totals \$18,000. Involving volunteers in parole activities (3040) will require 1.0 FTE administrative officer, .5 FTE secretary, and about \$200 in office equipment. Personnel

Provision of adequate clerical support (3060) will require 3.0 FTE secretaries. Providing orientation (3065) to new staff (turnover is low) would require about 3 days of supervisors' time. Provision (in-house) of in-service (40 hour) training would require a full-time trainer, a halftime secretary and about \$17,000 in relief coverage. The development of the training program (3067) would require about 1/4 of the training officer's time from Standard 3065.

### Supervision

Standard 3130 requires maintenance of an inventory of community agencies. The Greater Denver Metro Resource Booklet will be used.

Total compliance costs for Parole are \$122,000; \$104,000 (85%) for personnel and \$18,000 (15%) for equipment (Table 14).

# TABLE 14 a/PAROLESTANDARDS' COMPLIANCE COSTS

Standard Category	Personne1		Supplies	Equipment	Facilities
Administration, Organization & Management3016EStaff Instruction - Goals & Object3033EReview, Replace Equipment30401Volunteer Involvement	ctives 900 100 19,700		200	17,700 200	
Personnel3060EClerical Support3065EOrientation New Staff3066EIn-Service Training	40,900 300 42,000				
30671 Development of Training Programs TOTAL	(3066)  103,900		200	17,900	- 0 -
GRAND TOTAL	122,000	•			

69

a/ Excludes training, education, work programs, vocational training and all department-wide standards.

Table 15 summarizes the compliance costs for each organizational unit, including capital, but excluding the department-wide standards discussed next. Personnel costs total \$2.7 million, supplies and equipment another \$1 million, while capital construction is \$4.4 million.

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### TABLE 15 COMPLIANCE COSTS SUMMARY BY ORGANIZATIONAL UNIT

		Personnel	Supplies	Eguipment	Facilities	<u>Total</u>
	Canon	\$ 1,376,000	\$ 207,000	\$ _71,000	, a	\$1,654,000
1	Fremont	_459,000	167,000	35,000		661,000
	Diagnostic	226,000	32,000	20,000	\$ 675,000	953,000
	CWCF	46,000	4,000	8,000	55,000	113,000
	Buena Vista	82,000	2,000	147,000	2,984,000	3,215,000
	Delta	231,000	50,000	21,000	424,000	726,000
	Rifle <sup>a</sup>	110,000	14,000	110,000	264,000	498,000
	CCC-Golden	58,000	35,000	25,000	1,000	119,000
	Bails Hall	20,000		6,000		26,000
	Fort Logan	20,000				20,000
	Parole	104,000		18,000		122,000
						•
		\$2,732,000	511,000	461,000	\$4,403,000	\$8,107,000

<sup>a</sup>excludes library acquisition and equipment costs (see text).

#### CHAPTER 13

### DEPARTMENT WIDE STANDARDS

Several standards or clusters of standards have become the responsibility of central office. Others, because their nature suggests a centralized approach, are included here under that rubric. The following areas appear in this section:

4 1.1

• Fiscal Management

• Library Services Coordinator

• Library Services

• Standards Monitor

• Citizen Involvement and Volunteers

• Inmate Work Programs

• Education Programs

• Vocational Training

• Pre-release Centers

• Training

Table 15 summarizes the systemwide compliance costs for these additional areas.

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### FISCAL MANAGEMENT

Standard 4051 calls for internal audits. To satisfy this requirement, a 1.0 FTE Accountant IV (with audit option) would be hired. Office space, equipment and supplies are not included.

LIBRARY SERVICES COORDINATOR

Required by Standard 4411, this individual would coordinate library services department-wide. Supplies, space, travel and equipment are not included.

### LIBRARY SERVICES

Because the estimates appear with the organizational units, they are

not repeated here. However, Table 16, <u>Library Services</u>, is introduced. Using information provided by Jack Ludlow and inflating book costs to 1978-79 dollars, a range of cost estimates based on institutional populations was developed. The book acquisitions include a mix of reference, non-fiction, fiction, hardback and paper. Shelving estimates are adjusted to accommodate various sized collections. These estimates were used whenever an organizational unit required a library but had no plan of action. STANDARDS MONITOR

This position is not suggested by the standards but by an associate superintendent. He recommends that standards' monitors be assigned to each major institution (4), one to the honor camps, and one to CCC and Parole. A correctional specialist position is suggested.

### CITIZEN INVOLVEMENT AND VOLUNTEERS

A departmental approach to Standard 4456, having a staff member responsible for coordination, has been developed. One coordinator each is suggested for Canon, BV, CWCF and FCF, with another .75 for Bails Hall, Fort Logan and CCC (Correctional Specialist). A parole agent "C" (.9 FTE) would coordinate parole. Total costs = \$118,000. This cost is not included since each facility developed their own estimates.

### INMATE WORK PROGRAMS

Standard 4386 requires "sufficient" employment opportunities for inmates but does not suggest what proportions of the population should be so involved, nor the work in which they should engage. Indeed, for work, education and vocational training, it was not possible to obtain estimates of the relevant populations.

In the absence of other information on program costs or participation rates, a "model" of sorts has been developed for Colorado in the areas of

TABLE 16 LIBRARY SERVICES a/

					Populati	onsk			
	100	101-199	200-299	300-399	400-499	500-599	600-699	700-799	800-899
Staff <sup>b</sup>		n an an thair Tha <u>ta</u> tha an tha							
Librarian I Library Technician	-0- 14,301	-0- 14,301	-0- 14,301	-0- 14,301	-0- 14,301	16,093 14,301	16,093 14,301	16,093 14,301	16,093 14,301
Books <sup>C</sup>	37,521	56,282	93,803	131,324	150,084	153,211	159,464	165,718	171,971
Magazines <sup>d</sup>	1,749	2,186	2,623	3,060	3,499	3,936	4,373	4,810	5,247
Newspapers <sup>e</sup>	1,749	2,186	2,623	3,060	3,499	3,936	4,373	4,810	5,247
Filmstrips <sup>f</sup>	1,749	2,186	2,623	3,060	3,499	3,936	4,373	4,810	5,247
Equipment <sup>g</sup>	2,628	2,842	2,945	4,033	4,397	6,555	7,023	7,755	8,174
Shelving <sup>h</sup>	3,823	5,733	9,555	13,377	15,288	15,607	16,244	16,881	17,518
Total	60,022	81,344	123,227	166,095	187,569	209,703	213,562	225,558	233,304
Space <sup>1</sup> (Sq. Footage)	(900)	(1,000)	(1,125)	(1,250)	(1,400)	(1,500)	(1,600)	(1,700)	(1,800)
$\stackrel{>}{\sim}$ Annual Maintenance <sup>j</sup>	3,927	5,846	9,643	13,438	15,358	15,715	16,384	17,053	17,722

<sup>a</sup>Based on Estimates prepared by Jack Ludlow, all costs in 1978 dollars.

<sup>b</sup>Based on Salary + Fringe Benefits + PERA.

<sup>C</sup>1978 dollars; 30 books/resident; mix of reference, fiction, non-fiction,; hardback & paperback.

<sup>d</sup>20-40 titles under 500 population, up to 80.

<sup>e</sup>3 - 6 titles under 500 population, up to 10.

 $f_{25-50}$  titles under 500 population, up to 100; includes cassettes/discs & 16 mm films.

<sup>g</sup>Highsmith 1978/79 Catalog; based on 100% utilization rate by population; includes staff furnishings.

<sup>h</sup>Based on 21 linear ft/books; paperback racks.

<sup>1</sup>900-1400 Sq. Ft. under 500 population up to 1950.

<sup>j</sup>Should include replacement book costs plus subscriptions (estimated here at 10% of books, magazines, newspapers, filmstrips).

<sup>k</sup>All estimates except first are made for midpoint of population.

work, education and vocational training. The figures are based on a cost analysis of the National Advisory Commission Report on <u>Corrections, Cost</u> <u>Analysis of Correctional Standards: Institutional-Based Programs and Parole</u> (Singer and Wright, Correctional Economics Center, 1976, updated by Funke and Wayson, 1979). Suggested participation rates are:

Work Programs Education	65%
• Secondary and pre-secondary	25%
• Post-secondary	10%

• Vocational education 15%

Table 17 displays FY 78-79 participation in Colorado. Participation (for some) in more than one activity is assumed.

Estimates are given as totals, as they were not readily susceptible of assignment to the four cost categories used elsewhere. Use of the appendicies plus source documents would probably permit such a breakdown. There are several ways to estimate the cost of providing work experiences to inmates. The Standards and Goals report cited above assumed capitalization per worker upwards of \$15,000. It was decided here to use programs in existence in Colorado as the basis for the estimate (the obvious danger here is replicating obsolete or meaningless programs, but the intent was to be realistic and conservative). Estimates on work force, existing capital stock and new capital requirements were obtained for thirteen shops at Canon and Fremont (Buena Vista did not respond to the questionnaire). Existing capital was assumed to have 5 years of remaining life, new capital 10 years. Appendix 3, <u>Production Cost Model</u>, displays the summary information. The cost per worker varies from \$6,600 to \$1,400; the average is \$3,050 and is used in Table 18, <u>Standards Accreditation Cost - Production</u>. This cost represents

A sample questionnaire appears as Appendix 4.

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# TABLE 17 PARTICIPATION ACTIVITIES

	Canon	D.U.	Fremont	CWCF	BV	Camps, CCC	Total
Education	40	-0-	31	20	103	-0-	194
Vocation	10	-0-	64	7	79	-0-	160
Production	145	-0-	108	22	30	97	402
Food/Laundry	66	?	65	15	64	27	237
Agriculture	2	-0-	72	<b></b>	25	11	110
Construction	9	-0-	54		8	18	89
Maintenance	83	?	62	7	41	22	215
Admin. Support	9	_?	<u> </u>	_4		5	26
Totals	364		457	75	357	180	1,433

	STANDAR	DS ACCREDI PRODUCT	TATION COST ION			
	Total ADA 978-79	Prod. <sup>C</sup> ADA 1978-79	65% Participation	Variance	Ave <sup>a</sup> Prog Cost	Total Add'l Cost
Canon C.F.	846	231	550	319	3,050	972,950
Fremont C.F. <sup>b</sup>	502	300	326	26	3,050	79,300
Diagnostic Unit	100	-0-	65	65	3,050	198,250
Colorado Women's C.F.	62	41	40		3,050	
Buena Vista C.F.	515	134	335	201	3,050	613,050
Delta	87	158	126		. <b></b> .	
Rifle	39	158	126	-	•••••••••••	
CCC-Golden	68	158	126		· • • • •	

1,863,550<sup>d</sup>

<sup>a</sup>See Appendix 3 for derivation of this figure.

<sup>b</sup>Includes ITC.

<sup>C</sup>Includes: manufacturing, food, laundry, agriculture, construction and administrative support.

 $^{d}$ Exclusive of construction and acquisition costs.

an annual figure, but capitalization costs/worker appear in the Appendix, representing initial outlays required for various production activities (Appendix 5).

Compliance costs as shown in Table 18 were derived thus: 65 percent of each institution's 1978-79 ADA was calculated; from this was subtracted the number of inmates actually participating in manufacturing, food services, laundry, agriculture, construction and administrative support. In the case of Canon, Fremont, Diagnostic and Buena Vista, the variance was positive and so multiplied by \$3,050 to derive an annualized cost. The total approaches \$2 million but, it is stressed, is designed to be illustrative. EDUCATION PROGRAMS

A similar, hypothetical approach was taken for the standards on Education. The average cost for pre-secondary education was derived from a DOC FY 1980 budget figure divided by the ADA for FY 1979. The resultant cost (\$2,500) is less than that suggested by Singer and Wright in 1976 (\$4,000 "loaded" cost). A cost of \$400/inmate/year for post-secondary education was chosen, based on 1978 figures for community college courses. Table 19, <u>Standards Accreditation Cost - Education</u>, is organized similarly to <u>Production</u>. A 35 percent figure was obtained from which actual enrollment (158 ADA in 1978-79) was subtracted. The education program costs were then applied to the variance. Total suggested education costs total \$1.4 million. The figure displayed in the summary table deletes \$80,000 for 5 FTE positions at CCF and FCF. No other facility reported any deficiencies or compliance costs.

### VOCATIONAL TRAINING

The "model" is applied one more time, to vocational training. The basis for the estimates are some newly funded DETA training programs. Allowing

EDITCATTON	STANDARDS	ACCREDITATION	COST	
		EDUCATION		

	Total ADA <sup></sup> 1978-79	Education ADA 1978-79	35% <sup>a</sup> Pre+Post Secondary	Variance	Pre- Secondary Costs	Post Seconda Costs	ry Total Costs
Canon	846	40	296	256	445,312	29,696	475,008
Fremont C.F.	502	31	176	145	252,228	16,820	269,048
Diagnostic Unit	100	0	35	35	60,883	4,060	64,943
Colorado Women's C.F.	62	20	22	2	3,479	232	3,711
Buena Vista	515	103	180	77	133,942	8,932	142,874
Delta	87		•	· ·			
Rifle	39	-0-	68	68	118,286	7,888	126,174
CCC-Golden	68		•			аранананананананананананананананананана	

1,081,758

Average Program Cost

a.	Pre-Secondary	\$2,450 <sup>D</sup>
Ъ.	Post Secondary	400 <sup>C</sup>

<sup>a</sup>Proportion based on 25% participation in pre-secondary education; 10% participation in post-secondary. See Singer & Wright,<u>op cit</u>.

<sup>b</sup>Based on DOC FY 1980 budget of \$425,076 and FY 1979 ADA of 194. Singer & Wright estimated these costs at \$4,000/in 1976.

<sup>C</sup>Singer & Wright,<u>op cit</u>.

for front-end costs and some equipment depreciation, average client year costs are a modest \$1,400 (Appendix 6). Table 20, <u>Standards Accreditation</u> <u>Cost - Vocational Education</u>, assumes a 15 percent participation rate and applies the average program cost to the variance. Suggested compliance costs total \$215,000.

### PRE-RELEASE CENTERS

Standards 4445-4455 call for a full range of pre-release services. Formal pre-release services no longer exist in Colorado, but two approaches were developed for purposes of this report and are summarized in Table 21, <u>Pre-Release Centers</u>. The author is grateful to Alex Wilson (option 1) and Herman Abeyta (option 2) for taking the time to "staff" these potential centers. The estimates for supplies, equipment and building are the author's (included for illustrative purposes) and in addition, are not complete, e.g., utilities charges are unknown.

Option 1 is a regional approach, creating six 38-bed facilities for an estimated annual released population of 900-1000. Each center is selfcontained, but draws on the services of pre-release coordinators who serve as links between the institutions and the centers. The small capacity is seen as a way to personalize, or individualize the pre-release preparation.

Option 2 utilizes the Industrial Training Center in its original function. The ADA is estimated at 100, and various lengths of stay, depending on the level of security to which the inmate is going, are planned. While the ITC building is "free" to the pre-release function, funds will be required to house the displaced ITC population. Assuming 225 square feet/ resident (medium program space option) x 120 residents x \$48/ft., replacing the population would cost \$1.3 million. This cost should be considered

### STANDARDS ACCREDITATION COST VOCATIONAL EDUCATION

	Total ADA 1978-79	VOC PROG ADA 1978-79	15% Partic. Rate	Variance	Average <sup>a</sup> Program Cost	Total <sup>C</sup> Add'1 Cost
Canon C.F.	846	10	127	117	1,436	168,012
Fremont C.F. <sup>b</sup>	414	64	62		: **** **** ***	
Diagnostic Unit	100	-0-	15	15	1,436	21,540
Colorado Women's C.F	. 62	7	9	2	1,436	2,872
Buena Vista C.F.	515	79	77			
Delta	87	-0-	13	13	1,436	18,668
Rifle	39	-0-	6	6	1,436	8,616
CCC-Golden	68	-0-	10	10	1,436	14,360
	2,191	160	. 319	163		234,068

First Year Costs: \$2100 x 163 = \$342,000

Subsequent Years: \$234,000 + inflation

<sup>a</sup>See Appendix 6 for derivation of this figure.

<sup>b</sup>Excludes ITC.

C'An ongoing year cost; capital charges are distributed; first year renovation and purchases would increase the average to slightly over 2100 for FY 79-80.

### TABLE 21 PRE-RELEASE CENTERS (Stds 4445 - 4455)

OPTION 1: REGIONAL PRE-RELEASE CENTERS (6 at 38 beds each)<sup>a</sup>

Personnel <sup>b</sup>		Supplies <sup>C</sup>	:	Equipment	<b>2</b>	Building
1. Correctional Supervision (Step 1) 1.0 FTE	n \$ 21,444	Gasoline (20,000 miles)	\$ 1,050	12 Desks	\$ 2,255	1. 200 sq. ft. X 38 residents
2. Correctional Specialist	74,303	Insurance		12 Chairs	945 800	(dormitory) X 1.25 (high pro- 2. gram space
(Step 1) 4.0 FTE 3. Correctional Technician	96,558	Office Supplies	4,000	1 Elec. Typewr. 1 File Cab.	150	2. gram space option)=250 sq. ft. X 38
(Step 1) 6.0 FTE		Books, Magazines, Newspapers	2,700	3 Bookcases	471	9500 sq. ft. 3. X \$48/ft.
4. 1 Clerical (Secretary A)	<u>10,769</u> \$203,074	Telephone		Station Wagon	4,476	= \$456,000
X 6 centers	\$1,218,444	Bedding, Towels	1,200	3 Tables	297	X .25 (equip,, furnishings,
+ Pre-Release Coordinators	an an an Arran Arrana Arrana an Arrana Arrana Arrana Arrana	H H Supplies	1,000	Movie Projector	784	furniture)
Corr. Specialist 1.0 (Canon Complex) 1.0 (Wester Slope + B.V.)	37,152	Food (\$3/day) Fuel	42,000	Screen Filmstrip Viewer	40 c 295	= <u>\$114,000</u> \$570,000
T.O (MESTER Probe + D.4.)	\$1,255,596	• UC1	\$52,000	Cassette Player	104	(site acquisition, preparation, con-
		X 6 centers	\$312,000		\$11,000	tingencies & fees not included)
				X 6 centers	\$66,000	

a Source: ALEX WILSON

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<sup>b</sup> All salary figures include fringe benefits and PERA.

<sup>C</sup> Estimates taken from: Division of Purchasing, "Estimated Cost Comparisons for Selected Commodities", Aug. 31, 1978, DOC Corr. Industries Supply List + Prices quoted for Standards Analysis (1978-79 dollars). The equipment & supplies estimates are intended only as illustrative.

\$3,420,000

# TABLE 21 (CONT.)

1 1

# OPTION 2: SINGLE FACILITY (ADA = 100)<sup>a</sup>

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	Personnel		<u>Supplies</u>	Equipment	Building
1.	Parole Supv. II (Step 1) 1.0 FTE	\$ 24,232	(See Option 1; estimated at 50%	(Should exist but an allowance is	Utilize ITC
2.	Parole Agent II (B) 2.0 FTE	30,672	+ fuel, telephone, etc.)	included) + station wagon	
3.	Secretary IB (Step 1) 1.0 FTE	13,000			
4.	Admin. Clerk A (Step 1) 1.0 FTE	10,769			
5.	Operations Mgr. (Corr. Specialist) 1.0 FTE	18,576			
6.	Corr. Specialist 1.0 FTE	18,576			
7.	Corr. Technician 1.0 FTE	16,093			
8.	Corr. Officer (Step 1) 3.2 FTE	46,824			
9.	Commun. Coord. (Covr. Speci.) 3.0 FTE	<u>55,727</u> \$234,469	\$156,000	\$15,000	<u> </u>

a Source: HERMAN ABEYTA

with option 2.

Total Costs:

Option 1: \$5.0 million Option 2: \$1.7 million (including replacement of ITC) Annual non-capital costs:

Option 1: \$1.3 million Option 2: \$ .4 million

#### TRAINING

Training requirements permeate the ACA standards. Fifteen standards address training in adult institutions, five in community residential programs and five in parole services (see Appendix 7). Language ranges from specific: "written policy and procedure provide that all new employees receive 40 hours of orientation ... and an additional 40 hours ... " to vague:"all personnel who deal with inmates receive sufficient training so they are thoroughly familiar with the rules ... sanctions ... rationale (of inmate conduct)." At present it is unclear how all of the various training requirements will be satisfied, but two kinds of information are presented here: Training Center compliance cost estimates for the more explicit training standards, and suggested analytical techniques for determining additional training costs. It should be noted that, although it appears that community residential and parole employees are included in the staff counts for training, no specific plans for developing other than adult institution staff training have been put forward. Therefore, developmental costs may be higher than planned.

There are three basic areas of training cost:

• developmental costs

• ongoing training staff and program costs

• relief coverage and related participant costs This report is concerned with the last two costs.

### Training Center Estimates

The Training Center has responsibility for development, conduct of training sessions and relief coverage, transportation and associated costs. Current training staff number three, with eight Training Relief officers. In 1978-79, 20,412 training hours were provided to 704 persons (average = 29 hours) (Table 22 ). System-wide, the average was 19 hours/ person. Plans of action prepared by the training center thus far account for 97,000 training hours. Adding in crisis intervention, emergency training and first aid raises this figure to 147,000 (Table 23), over 130 hours/employee. Additional training standards cited in the appendix are not specifically addressed. It is not clear at this time if or how these additional training requirements may be integrated with the planned training. More hours may or may not be necessary and are not included here.

Training standards for parole and community residential are not specifically mentioned, but the numbers of personnel for the adult institutional standards suggest implicit inclusion (see later notes on developmental issues).

### Staffing for Training

In order to arrive at required training staff, the Center estimated class size, number of classes and simultaneity of classes. A team-teaching approach is recommended (with good reason). In order to comply with standards 4090-4098, the Center estimates that 9440 classroom hours

# TRAINING 1978-79 a

	•	Training Type	No. Eligible Employees	No. Trained	Training Hours
40		Basic 40		93	3475
40	- -	Crisis Interven- tion		186	7328
		<ul> <li>CO</li> <li>CCF</li> <li>FCF</li> <li>BV</li> <li>DL, RF, CCC</li> <li>CWCF</li> <li>DU</li> </ul>	54 284 105 130 47 33 27	3 129 71 84 39 32 15	
		• Parole • C. Ind.	107 207	13 70 72	
8		First Aid	100	137	1096
4		Weapons	300	305	1148
8		Leadership/Comm.	160	124	992
8		Inst. Boards	90	46	368
8		Case Mgmt./MH	100	180	1400
Ave 6.5		Spec. Training		704	4605
			• • • •		20,412
		Average training	hours/employee:	19.4	

Total employees 1093

<sup>a</sup> from Training Center

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# ACA TRAINING STANDARDS

<u>Std.</u>	Description		No. of Hours	No. of <u>Employees</u>	Total Hours
4090 (2053,	New Employee Training/Yr 3065)		80	120	9600
4091 (2054,	In-Service 3066)		40	1000	40000
4092	Direct Contact Current + New (60 + 940?)		40	800	32000
4093	Adm./Manag. Staff		40	240	9600
4096	See 4092	1			
4097	Weaponry		4	500	2000
4098	Physical Force		8	500	4000
?	Crisis Intervention		40	1000	40000
4181-3	Emergency Training		16	500	8000
4271	First Aid	<sup></sup>	8	200	1600

146,800

4181	Emergency Plans
4182	SWAT Training
4313	Inmate Rules

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(author correction included) are required. Available staff training hours are estimated at 50 percent of total employment hours, the balance to be spent on administration, curriculum development, and other attendant activities. This figure, 948, applied to the 9440 classroom hours, suggests 10 instructors, so the Center's estimate of 11 appears relevant. When the additional standards are entered (see Table 23), the number of instructors rises to 13 if all train half-time, or 10 if all train 2/3 time (which is a possibility as staff increase). In any case, the Training Center's estimate of 11 instructors, 1 Training Director and 1 Assistant Director is realistic enough to be incorporated into the estimates (approximately seven times more training is called for in the standards than was supplied last year). Personnel, supplies, equipment and space costs appear in Table 25.

### Relief Coverage

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Also included is a factor for relief. The Center estimate that 60 percent of trainees require relief coverage. Relief needs are difficult to calculate, however, since honor camps and community facilities require 1:1 coverage for security staff, while e.g., Buena Vista only requires 1:3. In addition, management and administrative staff are difficult to relieve and may have to leave their posts vacant. The Center is requesting a total of 52 relief positions (44 plus the 8 now on staff) to provide coverage for the new training workload. Based on 1720 available officer hours annually, this would yield 89,440 relief hours (not counting travel time) or 60 percent of the 146,800 training hours calculated by IEPS. (This figure is not contested; rather, see following section for other estimation methods.) A correctional officer, Step 4 is estimated (by IEPS) as the relevant person and salary range. The net change in relief personnel costs is about \$729,000.

This estimate is higher than the Center's, due to an error in the original calculations.

# STANDARDS' TRAINING HOURS

# 1. Training Center Estimates<sup>a</sup>

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2.

Standard	Student Hours	No. Annual _Classes	1 	otal Classroom Hours
4090 4091 4092 4093 4097 4098	80 40 40 40 4 8	12 40 32 12 50 25		960 1600 1280 480 200 200
Subtotal (x instructors/c	lass)		•	4720 x 2
Total				9440
÷ 948 available teaching hours				10 FTE
IEPS Estimates				
4090 4091 4092 4093 4097 4098 Crisis Interventi 4181-3 4271	80 40 40 4 4 8 cn 40 16 8	12 40 32 12 50 25 20 25 20		960 1600 1280 480 200 200 800 400 160
Subtotal (x instructors/c	lass)			6080 x 2
Total				12160
÷ available teac hours	hing		a. 948 b. 1270	13 FTE 10 FTE

<sup>a</sup>from Training Center Plans of Action; arithmetical errors corrected.

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### TRAINING COSTS

	Number	Cost	<u>Total Cost</u>
Personnel			
Director Assistant Director Instructors (Training Asst B,	1.0 1.0 11.0	22768 22001 173080	
Step A) Clerical Evaluator	2.0 1.0	23662 19657	
	16 FTE		261,000
Supplies and Operating Expenses <sup>a</sup>			68,000
Equipment <sup>b</sup>			33,000
Space			
9200 sq. ft. at \$55	•		506,000
Relief Coverage	52 FTE	16576	862,000
Total			1,730,000
less current expenditures	(93,000 off + 133,000)		(226,000)
Total Additional Training Costs			1,504,000
Total After First Year			1,000,000

<sup>a</sup>Based on FY '79-80 Budget Estimate x 4 (due to quadrupling of FTE) <sup>b</sup>Desks, AV and other equipment from Plans of Action (estimate)

Total new training costs, including construction, are estimated at \$1.5 million for an increase of about 125,000 training hours.

### Alternative Methods

The training estimate derived above is aggregated across the department of corrections. Derivation of organizational unit costs, or even validation of the estimates might be accomplished in another way. Data on each facility should be collected along the following dimensions:

• number of security, program, administrative staff (by type)

- turnover by type of staff (hires, terminations)
- training requirements for each type of staff, e.g., 40 hours in-service, 8 hours first aid, etc.
- relief requirements for each personnel group, and
- training hours, type provided last year to each individual or personnel group.

It is then possible to precisely estimate training needs by organizational unit and personnel group within the organizational unit. A suggested format appears on the next page; the last column looks at the cost to the individual. If relief is used, the net training hours are divided by the relief ratio, e.g. 3:1, 3:4, etc. This method has the advantage of contributing to the extra planning required at the institutional level because of new, substantial training requirements; in addition, it can serve as a monitoring device as well.

Variations on this method include aggregation by position (departmentwide and applying turnover rates at position), rather than departmental, level. Or, more precise aggregate estimates could be used (there appears to be conflicting information on the exact amount of DOC employees and the number eligible for training). Given the potential magnitude of

### ATTACHMENT 1

# INSTITUTE FOR ECONOMIC & POLICY STUDIES, INC.

# Cost Analysis Worksheet

			Pa	te: ge <u>1</u> itials:	of <u>6</u>	
Organization:	(state/subunit)	• •			•	
Resources :	<u>State</u> .	Standard: <u>CEC</u>	4092			Personnel
	Personnel Equipment New Facilities Renovation	<u>x</u> Per <u>x</u> Sup <u>x</u> Equ <u>x</u> Fac	sonnel plies ipment ilities			

<u>Computation</u> (Indicate personnel, supplies, equipment, facilities)

A. Participant Costs of Annual Training for staff with direct and continuing inmate contacts

1. Participant Salary Costs:

-	Position Job Titl	5 C C C C C C C C C C C C C C C C C C C	Hours = <u>Required</u>	Hours	minus	Hours	-	Net Hours <u>Required</u>	X	Hourl	7	-	Sa	otal lary osts	•
		X	80 hrs.=		minus	3. · · · · ·			X		•	-			
		x	80 hrs.=		minus	ан а	=		X						
		X	80 hrs.=	•	minue	3	-	at State	X	1	-				
		x	80 hrs.=		minus		-	1. 1	X			=			
		x	30 hrs.=		minus	, , , , , , , , , , , , , , , , , , ,	*		X		· · ·				
	an a	X	80 hrs.=		minue	ан ал ал Ал ал ал ал	-		X			-			
		•	1000 - 10000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1000 - 1	•	Total	Particip	an	t Salary	Co	sts:	(a)	\$	:	<b>1</b> -	
	2.	Frin	nge benefit	ts:	2	X line	(a)	)			(Ъ)	\$		•••	:
	3.	Tota	al Particip	pant Cos	ts: 1	line (a)	+	line (b)	•		(c)	\$			

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Sources: Prepared by Billy L. Wayson.

training costs, more accuracy is preferred to less.

### Planning for Training

While no developmental costs are presented in this report, a few verbal notes are included. The massive amounts of training called for by the Standards offer either an opportunity or a problem to a Department of Corrections. Training Centers are not at the top of priority lists and, without planning, the tendency may be to underfund the developmental side and end up with "more of the same" training. The spirit of the standards is suggestive of a new training approach, wherein the employees (particularly the security staff) learn more than physical force, restraint and weaponry, and in fact become a more integral part of the organization. The standards represent an opportunity to structure training around the possitive, or rehabilitative features of corrections, moving in part away from a restraint focus. (This is, of course, quite obvious for honor camps, community residential programs and parole.)

All of this is to point to the unique position of the training function -- unique in the sense that it needs to be treated specially, not as another set of seniority positions. A multitude of resources exist outside corrections that may be brought to bear on issues and problems. This is the time to build that involvement.

### DEPARTMENT-WIDE STANDARDS SUMMARY

Area	Cost <sup>a</sup>
Fiscal Management	\$ 25,000
Library Services Coordinator	25,000 <sup>b</sup>
Standards Monitors	(127,000)
Citizen Involvement and Volunteers	(118,000)
Inmate Work Programs	1,864,000 <sup>c</sup>
Education Programs	1,002,000c,d
Vocational Training	234,000
Pre-Release Centers	1.7 - 5 million
Training	1,500,000

TOTAL

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\$6.4 million - \$9.7 million

<sup>a</sup>All figures rounded to thousands.

<sup>b</sup>Not included in totals.

<sup>C</sup>Dependent on the assumptions set forth in the text <sup>d</sup>Net of \$80,000 planned expenditures for CCF and FCF.
### CHAPTER 14

### CAPITAL STANDARDS

This section addresses the new construction and renovation necessary to comply with ACA physical plant standards. Much of Colorado's more significant building efforts were already underway when this project began. For reasons discussed earlier, these costs are not included in the estimates except as a notation. Such projects include: "new max," new close, Rifle, Fremont remodeling, Buena Vista and Golden remodeling, and renovations at Fort Logan and Bails Hall. The costs for these projects alone approximate \$20 million.

However, standards requirements on cell size and recreational opportunities do create the need for additional capital expenditures. The estimates provided herein follow established correctional architecture and cost estimation principles. They are close to "personalized" estimates performed after site survey and are intended to be used for planning purposes. However, it is noted that the margin of error is higher for renovation than new construction and those figures should be viewed more cautiously. All estimates include labor and materials and are adjusted to reflect prevailing Colorado prices. Some DOC estimates are included as well. Appendix 9 presents an overview. DIAGNOSTIC UNIT

Designated to remain on the grounds of "old max," the Diagnostic Unit requires some renovation and new construction to meet ACA standards. Standard 4143 requires natural light in cells; cutting the thick concrete walls and installing windows is estimated at \$1000/cell x 120 cells. Renovation of cell house 3 for library space is estimated at \$800 (DOC). This seems low, but does not include furnishings or equipment. Another estimate, using IEPS figures, is based on a 900 square foot minor renovation at \$15/square foot. Finally, D.U. needs a gymansium to comply with Standard 4424 (and also to provide activities for inmates who will be spending more time outside their cells -- see Standard 4142). An estimate of 67.4 square feet/inmate for gymnasium x 100 inmates yields 6,700 square feet at \$65/foot for maximum security construction. Costs would be somewhat higher if ADA rises to 120 persons. A DOC estimate of 12,000 square feet at \$40/foot yields another estimate, displayed in parentheses (Butler-type construction). COLORADO WOMEN'S CORRECTIONAL FACILITY

Six segregation cells (Standard 4023) are 70 square feet. One solution is to extend into the hallway another 1.5 feet. If this is done, the cost/cell for moving or replacing the wall and hardware is  $\frac{7}{}$  about \$7,000/cell.

### BUENA VISTA

Standard 4142 requires 60 square foot cells and 80 square feet for segregation (4203). At present, 258 cells measure 54 square feet; 54 in A+0; 72 in West wing, 114 in North wing and 18 in Segregation (these must be 80 square feet). For A+0, West and Segregation, the halls are large enough to permit expansion of the cell length, one foot for A+0 and West and 4.5 for Segregation. The cell dimensions will change thus:

A+0, West:	9 x 6	to 10 x 6	(126 cells)
and the second second second			· ·
Segregation:	9 x 6	to 13.5 x 6	(18 cells)

All cell expansions include normal construction costs plus a 25% factor for renovation in small areas.

North wing cells can also be expanded in the same fashion; however, 49 cells in North do not receive natural light and new construction will be necessary in addition to the renovation.

North: (a)  $9 \times 6$  to  $10 \times 6$  ( 65 cells)

(b) new construction ( 49 cells)

The new construction costs are based on living/housing space of 232 square feet/inmate (the space enjoyed by the current North population). Construction costs are estimated at Colorado prices.

### DELTA

Delta requires program space (4284 legal, 4402 educational, and 4416 library) and a gymnasium (4424). It was unclear whether trailers could be renovated for program use; and a later source suggested an all-purpose building, one-half of which could be used as recreation space. In the absence of additional information, a figure of 6700 square feet was used (100 x 67 square feet, as for the Diagnostic Unit -- gymnasium only) for all functions. New minimum security construction was assumed.

### RIFLE

Rifle is less clear on needs, since the new construction provides some program space and the Manager prefers to use outside library services. Recreation space is needed and in the absence of further space information all that can be said is that funds will be necessary (+). An all-purpose education unit (4289) is estimated at \$200,000. <u>COLORADO CORRECTIONAL CENTER</u>

CCC-Golden has not expressed interest in a new gymnasium but would like a tennis court. A cost of \$600 for a latex court is suggested.

### FORT LOGAN

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Five of the 26 residents live in a room which is too small for partitions, even with a reduced population (2071). There will be a compliance cost but the formulas used earlier cannot be applied accurately to such small numbers.

The capital standards are summarized in Table 27 and total about \$4.4 million. These are inclusive of engineering and design fees and a factor for construction on occupied correctional premises. Added to this should be the costs for the pre-release center (depending on option selected) and the Training Center construction. (This is, of course, in addition to the \$20 million (estimate) already committed to Colorado Corrections.) To all capital figures one should add financing charges.

# TABLE 27

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# CAPITAL STANDARDS COMPLIANCE COSTS<sup>2</sup>/

	Cost	Source
<u>Diagnostic</u> 4143 4416 4424	120,000 (60,000) 12,000 379,000 (480,000)	DOC (IEPS) IEPS IEPS (DOC)
	511,000	
<u>CWCF</u> 4203	42,000	IEPS
Buena Vista 4142		
a. Renovation b. New construction 4203	998,000 1.137,000 <sup>b</sup> 126,000	IEPS IEPS IEPS
	2,261,000	
<u>Delta</u> 4284, 4402, 4416, 4424	321,000	IEPS
<u>Rifle</u> 4289 4424	200,000 +	DOC
CCC-Golden 4424	600	DOC
<u>Fort Logan</u> 2071	α το	
Subtotal	3,335,000	
Engineering and Design Fees at 7%	233,000	•
Correctional Contingency Fee at 25%	834,000	
TOTAL	4,402,000	

<sup>a</sup>All IEPS estimates are adjusted to Colorado prices. <sup>b</sup>Includes built-ins and furnishings.

### CHAPTER 15

### SUMMARY AND CONCLUSIONS

Standards compliance costs for Colorado range between \$14.5 and \$17.8 million. Tables 15 and 26 - 31 display the data by cost category, organizational unit, individual standard and standards category.<sup>8/</sup> ASSUMPTIONS

Although carefully derived in the individual estimates, "grand totals" should be regarded as approximations for reasons discussed below and in the executive summary. Programmatic service costs (work, education and vocational training) are not readily susceptible of partitioning into resource categories. Although the Appendicies present background data which might be so partitioned, these figures are meant to be suggestive rather than definitive. Two critical assumptions -- participation rates and marginal costs = average costs -- underlie these particular estimates. Should Colorado select different participation rates or inaugurate programs with different resource combinations, then these estimates would change.

In some cases, standards' costs are estimated by category, rather than individual standards. Examples are education, training and work (above) and library standards. This follows plans of action which were prepared by category and was generally followed when there was no compliance for an entire category of standards. Partitioning by standards is meaningless in such cases (e.g., establishing hours for library visitation when no library exists).

8/ The wide range is caused by the variation in the two pre-release center options. Note: These figures do not include construction projects already underway.

# TABLE 28

TOTAL	STANDARDS	COMPLIANCE	COSTS

	Personnel	Supplies	Equipment	<u>Facilities</u>
Organizational Units	\$2,732,000	\$511,000	\$461,000	\$4,403,000
Department-wide:				
Training	1,000,000			504,000
Fiscal/Library	50,000			
Work <u>a</u> /	•••• ••••	- \$1,864,000		an an an tha an
Education $\frac{a}{}$		- \$1,002,000	•	
Uvocational a/		- \$234,000	•	
⊢ Pre-release	\$234,000 - \$1,222,000	\$156,000 - \$312,000	\$15,000 - \$66,000	<u>b</u> / \$1,300,000 - \$3,420,000
Subtotal	\$4,016,000 - \$5,005,000	\$667,000 - \$823,000	\$476,000 -\$527,000	\$6,207,000 - 8,327,000
Subtotal Work				
WORK Education Vocation		3,100,000		
Total				
TOCUT		\$ 14,464,000 -	- \$17,780,000	
$\frac{a}{b} = \frac{1}{1000} \frac{a}{1000}$				

Generally, the figures given here may be regarded as total standards compliance costs only if the same care used to derive individual estimates is exercised when implementing standards in the aggregate. Hence, the stress on using this report as a planning tool rather than simply as a "bottom line" for the curious.

### RESOURCE COSTS

Tables 15 and 28 present standards by organizational unit and cost category. Of the approximate \$16 million (on average), nearly half (44 percent) is required to comply with capital standards. The most substantial capital deficiencies occur at Buena Vista, where complying with cell space and natural right requirements will cost about \$3 million. Most of the capital costs at other organizational units have to do with recreation and other program requirements.

Personnel costs total between \$4 and \$5 million (add another \$1 - 2 million for education, training and work programs). The facility most in need of personnel is Canon, at \$1.4 million. (Note: Although "Old Max" is to be replaced by "New Max" and "Close", it is not at all clear that these personnel requirements will dissipate. The contribution of physical plant to staffing requirements was beyond the purview of this report.) Every organizational unit requires <u>some</u> additional staff to meet the standards; over 200 FTE positions are implied by the data. The other major personnel cost occurs for training standards. At least a seven-fold increase in training hours is necessary to comply with the many training standards. Even conservatively estimated, substantial relief and training staff positions are required. Supplies and equipment are not inconsequential. The multitude of small needs adds up to over \$1 million and is probably understated.

# STANDARDS AND CATEGORIES

Tables 29 - 31, in conjunction with the individual organizational unit and department-wide standards' tables, present the state-wide compliance costs, arrayed by standard, standards' category and cost category. These tables permit examination of particular standards by type -- essential, desirable, important -- and may be useful for planning. The costs presented in Tables 29 - 31 are exclusive of pre-release, education, training and work programs and staff training, and total \$8 million for adult institutions. Of this, one-third is required for personnel (\$2.6 million).

A look at the standards' categories reveals that Security requires the greatest resources, followed by Classification, Recreation and Special Management Inmates. Physical Plant, at \$3.2 million is the most costly category. However, Library Services, which are needed at most facilities, account for 8 percent of total institutional compliance costs; Recreational standards are nearly 9 percent.

Compliance costs for Bails Hall, Fort Logan, and Parole add \$168,000 to the previous total. The majority of costs (73 percent) are to improve parole services, with personnel (85 percent of all parole costs) the major item. Bails Hall and Fort Logan require \$46,000 totally, with the majority in personnel. About 3 - 4 FTE positions are suggested but distributed across several standards, as Table 30 shows.

### CONCLUSION

There are numerous ways of displaying informaton on standards' compliance costs. Many of the tables and appendicies represent the same data arranged in different ways, presumably to help guide implementation.

# TABLE 29

COLORADO ADULT INSTITUTIONS STANDARDS COMPLIANCE COSTS BY STANDARDS AND CATEGORY

Standards Category	Personnel	- Supplies	Equipment	<b>Facilities</b>	Standard Total
Administration 4005E Administrative Manual 4009E Operations Manual <sub>a</sub> 4010E Monitor Operations	1,100 500 7,500				1,100 500 7,500
4014E Quarterly Report <sup>b</sup> 4017E Constructive Programs 4026D Association Membership	15,000 32,900	<u>5,000</u> 5,000			15,000 32,900 5,000
Category Total	57,000	5,000	-0-	-0-	62,000
Training & Staff Development 4097E Weaponry Training 4099I Continuing Education Category Total	500 <u>33,600</u> 34,100	-0-	-0-	-0- ,	500 <u>33,600</u> 34,100
Physical Plant 41421 Cell Size 4143E Cell Furnishings 4146E Preventive Maintenance Category Total	57,400 <u>106,000</u> 163,400	-0-	8,400 <u>10,000</u> 18,400	2,818,000 158,400 2,976,400	2,875,400166,800116,000 $3,158,200$
Security c 4150E Security Manual 4152E Surveillance Outside 4153E Watch Towers 4162E Security Device Maintenance 4163E Searches for Contraband 4164E Policy for Searches e	21,100 17,100 24,100 206,200 11,000		7,800 500 1,300		21,100 7,800 17,600 24,100 207,500 11,000
<ul> <li>4165E Control of Firearms</li> <li>4166E Condition of Security Equip</li> <li>4167E Issued Weapons</li> <li>4172E Areas for Weapons</li> <li>4177E Post Orders</li> <li>4181E Emergency Plan Execution</li> <li>4182I Specially Trained Unit</li> <li>4185E Emergency Power <sup>g</sup></li> <li>4186E Emergency Equipment Testing</li> </ul>	4,800 37,300 126,500	1,400	17,800 400 100,000		1,400 4,900 17,800 400 4,800 37,300 126,500 100,000 200
4186E Emergency Equipment Testing Category Total	<u>453,200</u>	1,400	127,800	-0	582,400

TABLE 29 (CONT.)

St	andards Category		•				
	pervision of Inmates						
	95E Staff Member Assignment	85,800				•	85,800
	97E Daily Inspection	45,800					45,800
41	98E Visit & Living Areas	6,400					6,400
	Category Total	138,000	-0-	-0	-0-		138,000
Sn	ecial Management Inmates						
	031 Segregation Unit Conditions				222,000		222,000
	09E Staff Visits	12,100			222,000		12,100
	10E Visits and Mail	75,000			1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -		75,000
	13E Shave and Shower Frequency	40,500					40,500
	14E Hygienic Living Conditions	27,800		3,900			31,700
	16E Legal Materials	25,400		5,900			46,500
	22E Psychological Assessment	· -					
42	Category Total	<u>46,500</u> 228,300	-0-	2 000	222,000	1	46,500
	Calegory Iolar	220,300	-0-	3,900	222,000		454,200
Fo	od Services						1
	23E Full-Time Supervisor	26,400	and the second secon				26,400
	35E Equipment Meets Standards	22,000		132,600	-0-		154,600
2 -	Category Total	48,400	-0-	132,600	-0-	-	181,000
		•		• • • •			
Sa	nitation						
42	41E Fire Drills	2,000					2,000
42	42E Housekeeping	16,900			1		16,900
42	45E Issue of Clothing		15,000				15,000
	46E Special Clothing		16,700			8	16,700
	47E Issue of Bedding		500				500
	49E Daily Clothing Exchange	16,900	45,400				62,300
	50D Personal Laundry Usage	17,000	·,·	5,800			22,800
	51E Shower Frequency	35,500		- •			35,000
• .	Category Total	88,300	77,600	5,800	-0-		171,700
				· · ·	1		•

	Standa	rds Category	<u>Personnel</u>	Supplies	Equipment	<b>Facilities</b>	Standard Total
	Medica	1 <u>1</u>			· · · · · · · · ·		
		Medical & Dental Services	74,300	•	15,000	•	89;300
	4263E	Periodic Examinations	5,000		1		5,000
	4264E	Medical and Dental Records	19,300			•	19,300
	4271E	First Aid Training	16,100			•	16,100
	4279E	Psychiatric Consultation	46,100	an a	•	• · ·	46,100
	· . ·	Category Total	160,800	-0-	15,000	-0-	175,800
	<b>T</b>	Distance		•			
	4283E	<u>Rights</u> Inmate Legal Assistance		5,000	•	•	5,000
	4285E 4284E	Supplies for Legal Matters	32,600	300	4,300	at an	37,200
	4287E	Healthful Environment		500	1,600	•	1,600
	4289E	Recreational Opportunities	23,300		1,000	264,000	287,300
	4297E	Institution Rules	800	3,000		,	3,800
		Category Total	56,700	8,300	5,900	264,000	334,900
106	1 - <b>1</b>						
	Rules			· · · · · · · · · · · · · · · · · · ·			1
	4313E	Personnel Training	3,200				3,200
с	4317E	Disciplinary Report Requirem		• • •			2,800
	4318E	Investigating Rule Violation					2,100
5 1	4322E	Review of Hearings	17,100	2,000			19,100
	•	Category Total	25,200	2,000	-0-	· _0-	27,200
	N - 1 1						
	<u>Mail</u> 4342E	Holding of Mail	14,300			•	14,300
:	4342E	Visiting Policy	12,000				12,000
	4350E 4352E	Informal Communication	16,900	•			16,900
	4352E	Visitor Transportation	30,800	•			30,800
	-JJJJJ	Category Total	74,000	-0-	-0-	-0-	74,000
		SaceBorly room		~	· · · ·	•	7 - 1000

# TABLE 29 (CONT.)

Standa	ards Category	Personnel	<b>Supplies</b>	Equipment	<b>Facilities</b>	Standard Total
						•
Recept	ion			•	•	
	Adequate Facilities	229,500			•	229,500
4364E	Classification Time Frame				•	21,400
-150-11	Category Total	$\frac{21,400}{250,900}$	-0-	-0-	-0-	250,900
Classi	fication		•		•	
4375E	Special Needs Inmates	11,300	and the second	500		11,800
4378E	Inmates at Hearings	240,500	•	19,800		260,300
4382E	Administrative Segregation	• •		•	•	a
	Review	49,800	1. A	2,000	•	51,800
4385I	Pre-Institutional Assessment	3,600		•		
•	Category Total	305,200	-0,	22,300	-0-	$\frac{3,600}{327,500}$
_Ed. &	Voc. Training	•			•	· · · · · · · · · · · · · · · · · · ·
34393E	Education Through High School	42,900	•			42,900
4395E	Education and Voc. Training	7,200				7,200
4402E	Specialized Equipment 1	•			423,700	423,700
1. I.	Category Total	50,100	-0-	-0-	423,700	473,800
Librar	y Services			•		
4409E	Library Services Provided <sup>j</sup>	70,600	253 ,100	39,800	•	363,500
4411E	Full-Time Staff Member	22,000				22,000
4416E	Design and Appearance	30,400	153,600	22,200	15,800	222,000
4417T		2 1 <b>2</b> 1 1 1	4,300			4,300
4418E	Interlibrary Loan	300	4,300	1,100		5,700
· · · · · ·	Category Total	123,300	415,300	63,100	15,800	617,500

	Standards Category	Personne1	<b>Supplies</b>	Equipment	<b>Facilities</b>	Standard Total
	Recreation		•	• • •		•
	4419E Comprehensive Program	40,200		•		• 40,200
	4420E Athletic & Cultural	32,200	•	2,000		34,200
	4421E Full-Time Director	14,500	••••••••••••••••••••••••••••••••••••••		•	14,500
•	44221 Inmates as Program Assistant	ts <sup>K</sup>		10,000		10,000
	4424E Facilities & Equipment		анан алан алан алан алан алан алан алан	15,600	501,100	516,700
	4427E Specific Program	14,700			•	14,700
	4428E Resources for Activities -	30,700		14,700		45,400
	Category Total	132,300	-0- ·	42,300	501,100	675,700
			•	•		
	Religious			•	•	
	4430E Access to Programs	<u>5,500</u>	· · · · · · · · · · · · · · · · · · ·		• 	5,500
	Category Total	5,500	-0-	-0	. <b>-0-</b> ·	5,500
•		•	•			
ير	Social Services			•		
80	4437E Appropriate Program	66,500				66,500
•	44381 Trained Supervisor	24,800		•		24,800
	4440E Qualified Counselors -	9,300	1,000			<u>10,300</u>
	Category Total	100,600	1,000	-0-	0_	101,600
		•			•	
	Release			•		•
	4453E Temporary Release Requirement			· · · · · · · · · · · · · · · · · · ·		18,600
	Category Total	18,600	-0-	-0-	-0-	18,600
				•		•
	Citizen Involvement		and the second se			<b>10</b> 000
	4456E Staff Member Responsible	63,000		•		63,000
	4458E Cross Section of Volunteers	9,400				9,400
	4459E Volunteer Orientation	1,700	·		-0-	1,700
	Category Total	74,100	-0-	-0-	-0	74,100
		62 599 000	CE 10 60%	0/07 100	64 403 000	67 029 700
	GRAND TOTAL	\$2,588,000	\$510,600	\$437,100	\$4,403,000	\$7,938,700

# FOOTNOTES

```
Includes costs for 4018, 4150 and 4164 at Rifle.
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<sup>b</sup>Includes costs for 4021 and 4198 at Diagnostic Unit.

<sup>c</sup>Includes costs for 4164, 4180 and 4350 at Canon.

### d

e.

Includes costs for 4203 at Canon and 4182 at Fremont.

Includes costs for 4180 at Buena Vista.

f Includes costs for 4097 at Canon.

# 8

Includes costs for 4186 at Rifle.

### h

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Includes costs for 4456-4462 at Rifle.

#### 1

Includes costs for 4416, 4424 & 4484 at Delta.

<sup>1</sup> Includes costs for 4409-4418 at Canon, Delta & Golden and 4409-4416 at Rifle.

#### k

Includes costs for 4422-4429 at Rifle.

# TABLE 30

# COLORADO HALFWAY HOUSES: BAILS HALL & FORT LOGAN STANDARD COMPLIANCE COSTS BY STANDARD AND CATEGORY

Standards Category	Personnel	Supplies	Equipment	<b>Facilities</b>	Standard Total
Administration 2006E Manual Review 2026E Community Involvement Category Total	100 <u>1,400</u> 1,500	-0-	-0-	-0-	100 <u>1,400</u> 1,500
Personnel 2054E Annual Training Category Total	2,900 2,900				<u>2,900</u> 2,900
<u>Facility</u> 2066E Facility Health Codes 2068I Facility Cleanliness & Repair 2070E Light and Ventilation	23,600		1,800 100		1,800 23,600 100
2072I Privacy 2073E Resident Provisions 2081E Washer and Dryer Category Total	23,600	-0-	200 <u>1,700</u> 3,800	-0-	200 <u>1,700</u> 27,400
Medical Care & Health Services 2116E First Aid Equipment 2118E First Aid Training Category Total	<u>    400    400    400         </u>	400 	-0-	-0-	400 <u>400</u> 800
Citizen & Volunteer Involvement 2134I Securing Citizen Involvement 2135E Citizen Involvement Program 2138E Volunteer Services Supervisor Category Total	8,000 500 <u>2,900</u> 11,400	-0-	-0-	-0-	8,000 500 <u>2,900</u> 11,400
Additional Standards 2176I Recreation and Leisure Category Total			<u>2,000</u> 2,000		<u>2,000</u> 2,000
GRAND TOTAL	39,800	400	5,800	-0-	• 46,000

# COLORADO PAROLE STANDARD COMPLIANCE COSTS BY STANDARD AND CATEGORY

Standards Category	Personne1	<b>Supplies</b>	Equipment	Facilities	Standard Total
Administration, Organization & Mgmt.			•		
3016E Goals Training	900	200	•		• 1,100
3033E Equipment Needs	100	•	17,700	•	17,800
30401 Volunteer Program	19,700		200		19,900
Category Total	20,700	200	17,900	-0	38,800
Personne1	•				
3060E Clerical Support	40,900				40,900
3065E Initial Orientation	300	•			300
3066E Training and Education	42,000	· · · · ·	•		42,000
Category Total	83,200	-0-	-0-	-0-	83,200
GRAND TOTAL	103,900	200	17,900	-0-	122,000

 $\frac{a}{1}$  Includes costs for 3067.

Although the standards compliance costs for the first year represent well over half the DOC budget allocation, would-be implementers are cautioned. The temptation to despair is very great if one only looks at totals: the tendency to contest the exact magnitude of the cost figures is equally great if one reads all the appendicies and consults the standards. The use of this report lies somewhere in between these extremes. Indeed, this report, besides displaying in one place just about every piece of correctional cost information in the State of Colorado, is really designed as a planning tool, or to use the vernacular, a device for prioritization. It is possible, using this document, to isolate standards by type (essential, desirable, important), by program area (education, vocational, training), by cost category (personnel) or simply by standard alone. The choice is really that of the legislature and the Department -- they can use this report to select the "order" of implementation -- whether first to institute educational programs at Canon or to buy washers and dryers for Buena Vista -whether to first fund improvements to physical plant or to concentrate on improved staffing. The figures presented here only represent the total expense of standards compliance. Eventually, if total compliance is obtained, Colorado will have spent the monies indicated. For the present, the report ties compliance attainment to specific resources and dollar outlays as a way of guiding new expenditures.

The "guidance" issue constitutes the other message or use of the report. The estimates outlined herein represent total required funds <u>only if</u> the connections between resources, expenditures and compliance tasks remain intact. If personnel are required to accomplish certain standards -

related tasks, care should be exercised to assure that those tasks are in fact performed. It is precisely this gap between resource allocation and outcome which has helped to produce parsimonious legislatures.

The participatory nature of this analysis -- resource estimates provided by <u>users</u> -- lends great validity to the figures. In a sense, the causality has been established; the effect must be planned, nurtured and monitored.

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Appendix 1: Financial Summary of Colorado Correctional System

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# APPENDIX 1A

# FINANCIAL SUMMARY OF COLORADO CORRECTIONAL SYSTEM 1977-1978<sup>a</sup>

			· · · · · · · · · · · · · · · · · · ·	Personal	Services		Services	Capit	al
Organizational Unit	Total	Total Excluding Capital	Total	Salaries and b Wages	Fringe Benefits <sup>C</sup>	Contracted Services	other than Personal <sup>e</sup>	Capital Main- tenance	New Capital
Buena Vista	\$2,360,252	\$2,133,878	\$2,008,787	_	-	_	\$ 125,091	\$211,838	\$14,536
Fremont	3,572,219	2,378,833	1,572,838	\$1,404,947	\$167,891		805.995	469,155	7,657
Canon	5,562,873	4,824,155	3,589,557	3,158,670	417,289	\$ 13,598	1,234,598	725,240	13,478
Women's	764,712	716,574	595,137	531,676	63,461	an a	121,437	44,541	3,597
Delta	388,034	375,101	335,932			-	39,169	835	7,098
F Rifle	132,953	106,500	96,928		- -	. –	9,572	112	26,341
Diagnostic	935	714			-		714	221	-
Centralized Services	1,451,722	1,438,492	1,020,102	740,128	152,126		418,390	2,786	10,444
Bails Hall	208,594	189,058	160,022	-		-	29,036	19,382	154
Fort Logan	149,104	146,116	135,528	_	<b></b>		10,588	2,988	-
Parole	1,481,327	1,415,818	1,359,569	-	-		56,249	58,197	7,312
			1						

### NOTES TO APPENDIX 1A

# <sup>a</sup>Actual expenditures

116

<sup>b</sup>Includes full-time classified service payments, overtime classified service payments, shift differential, etc.

CIncludes state payments to public employees retirement, health insurance, and life insurance, annual leave -- retirement, termination, death payments, etc.

<sup>d</sup>Brofessional and contracted fees

eExamples are office supplies, clothing and uniform allowance, travel, rents for equipment, library books, periodicals and subscriptions, etc.

flaintenance and repair of equipment, motor vehicles, building and grounds, building and equipment rental

SBurchase of office furniture and equipment, motor vehicles, kitchen and laundry equipment, etc.

# APPENDIX 1B

# FINANCIAL SUMMARY OF COLORADO CORRECTIONAL SYSTEM 1978-1979<sup>a</sup>

			· · · · · · · · · · · · · · · · · · ·		Services		Services	Capita	al
Organizational Unit	Total	Total Excluding Capital	Total	Salaries and Wages <sup>b</sup>	Fringe Benefits <sup>c</sup>	Contracted Services	other than Personal <sup>e</sup>	Capital Main- tenance	New Capital <sup>g</sup>
Buena Vista	\$4,579.099	\$4,568,738	\$2,439,128	\$ -	\$ -	\$ -	\$2,129,619	\$	\$10,361
Fremont	2,328.170	2,174,539	1,705,501	1,514,584	190,917	-	469,038	144,418	9,213
Canon	7,227,104	6,900,662	4,509,645	4,030,212	412,898	57,535	2,391,017	291,301	35,141
Women's	198,629	758,562	661,414	590,563	70,851	· · · ·	97,148	32,516	7,551
Delta	768,487	752,428	481,398			· •	271,030	_	16,059
🛱 Rifle	476,035	425,995	234,006			-	191,989		50,040
Diagnostic Center	591,816	580,674	521,641	435,646	55,225	30,770	59,033	1,419	9,723
Bails Hall	228,564	204,198	159,739	-			44,459	22,481	1,885
Fort Logan	158,490	153,988	145,156		· · · · · ·	-	8,832	3,939	563
Parole	1,595,095		1,463,038	- -	-	-	51,366	61,759	18,932

### NOTES TO APPENDIX 1B

# <sup>a</sup>Actual expenditures

<sup>b</sup>Includes full-time classified service payments, overtime classified service payments, shift

<sup>C</sup>Includes state payments to public employees retirement, health insurance, and life insurance, annual leave -- retirement, termination, death payments, etc.

dProfessional and contracted fees.

eExamples are office supplies, clothing and uniform allowance, travel, rents for equipment, library books, periodicals and subscriptions, etc.

<sup>f</sup>Maintenance and repair of equipment, motor vehicles, building and grounds, rent, etc.

<sup>g</sup>Purchase of office furniture and equipment, motor vehicles, kitchen and laundry equipment, etc.

# APPENDIX 1C

# FINANCIAL SUMMARY OF COLORADO CORRECTION SYSTEM 1979-1980

					al Services	· · ·	Services	Capital
Organizational Unit	Total	Total Excluding Capital	Total	Salaries and Wages <sup>b</sup>	Fringe Benefits <sup>c</sup>	Contracted Services	other than Personal	Capital Main- <sub>f</sub> New tenance Capital <sup>8</sup>
Buena Vista	\$4,474,078	\$4,470,106	\$2,232,419				\$2,237,687	- \$ 3,972
Fremont	2 026,799	2,022,789	1,766,061	-			256,728	- 4,010
Canon	5,668,376	5,661,143	4,896,701	-	-	-	746,442	- 7,233
Women's	718,746	718,121	641,002	· · ·	-	_	77,119	- 625
Delta	810,955	790,462	413,754			-	376,708	- 20,493
Rifle	526,167	526,167	224,284	. –	-		301,883	
L Diagnostic	460,093	460.093	414,703	· · ·	-		45,390	
CCC-Golden	356,069	356,069	244,156		- <u>-</u>	-	111,913	
Industrial Training								
Center	235,933	235,933	227,685			-	8,248	an a
Parole	1,443,434	1,396,719	1,359,826	-	-	an an Araba. An Araba <del>ta</del> ra an Araba	36,893	\$28,963 17,752

# NOTES TO APPENDIX 1C

# aplans

<sup>b</sup>Includes full-time classified service payments, overtime classified service payments, shift

CIncludes state payments to public employees retirement, health insurance, and life insurance, annual leave -- retirement, termination, death payments, etc.

dProfessional and contracted fees.

eExamples are office supplies, clothing and uniform allowance, travel, rents for equipment, library books, periodicals and subscriptions, etc.

fMaintenance and repair of equipment, motor vehicles, building and grounds, etc.

<sup>g</sup>Purchase of office furniture and equipment, motor vehicles, kitchen and laundry equipment, etc.

Appendix 2: Standards Compliance Costs

# APPENDIX 2A CANON CORRECTIONAL FACILITY STANDARDS COMPLIANCE COSTS

Standard	· · ·		Personnel	· · ·		Supplies	4	Equipment	
Weight	Description	Туре	Time	Total	Туре	Number Total	Туре	Number	<u>Total</u>
ing in the second s		and the second							
(see traini	aff Development							1	
exclud:									
097E	Weaponry Training see 41	66		•					
		00							
ecurity and		CorrOff		¢ (750					
150E	Security Manual		.4 FTE	\$ 6750					
· · ·	(see 4164, 4180, 4181, 4150)	Step 4				•			
153E	Watchtowers					•			
	(conflict, not shown defic)	CorrOff	10.2 FTE	. 17125	Whistle	2	Pagers (open c		\$ 4.
	kerr=no HBJ=	Step 4				4	communicatio	n)	
162E	Inspection	Technicia					· · · · · · · · · · · · · · · · · · ·	•	
163E	Contraband-Search	Corr Lt.		126220			<ul> <li>Metal detector</li> </ul>	в <u>З</u>	8
	(4182 & 4203)	(security sup							
164E	Contraband (includ	ed in 4150)	.1 FTE						
165E	Firearms				Gloves	20 pr \$ 360			
166E	Firearms Inventory(4097)	OrdinanceOff	.25FTE	4930					
180E	Emergency Plans (4150, 4164)	(included in 4150)	.05FTE		•				•
181E	Execution of Plans	All employee	s overtime	17453		•			
	· · · · · ·	x one day	200 day	8				•	
1821	Disturbances (4163)		overtime						
	1. Initial	Corr.Lt.	.06 FT	E.					
	2, Ongoing	Corr.Lt.	4.5 FT	E 126,516					
		Trainer	.6						
186E	Emergency Equipment	Corr.Off.		E 152	5 C				
	merBelley adortments	Step 4						• •	
upervision (	of Tomatas	arch .						•	
197E	Inspect Institution	Corr.Lt.	.85 FT	E 21037				•	
	gement Inmates	JULL LLI	103 11						
		Judod to (163)	.25 FT	P <sup>'</sup>					
2031	Segregation inspection (inc	AdminAsst B	.125FT						
209E	Visits to Segregation		.12511	E 1075		A. •			
		(free up supv)		E 10217					
		Nurse or Phys Asst	.5 FT	16. IO717					

APPENDIX 2A (CONT.)

Standard			rsonn				<u>Supplie</u>		- Marana -	Equipment Number	Toto
Weight	Description	Туре	Time	T	otál	Type	Number	Total	Туре	numper	1014
nacial Mans	agement Inmates (cont'd)							•			
210E	Visitation Privileges-Segregation	Corr.Supervisor	.8	FTE	\$ 74920						
2100	**************************************	C.O. Step 4	1.6	FTE							
$(1,1) \in \{0,1\}$	and the second	Corr. Technicia		FTE	• •				• • •		
		C.O. Step 4	.8	FTE							
213E	Segregation-shave/shower	C.O. Step 4	.4	FTE	40502					•	
•••••	00	C.O. Step 4	2.0	FTE					•		
214E	Segregation - laundry, hair, etc.			2							
	Barber Shop	CorrSupy	1.0	FTE)	27824				Barberchairs	6	\$ 3
	Laundry	C.O. Step 4	.2	FTE (							
216E	Legal Materials (4217)	LawLibrarian	.9	FTE	19800	Legal M	aterials n	ot specifie	d		
		(Lib II Step 4)		•	•	26,400		•			
217E	Reading Materials (4216)	' 0 B	.3	FTE	6600						
222E	Psychological Assessment	Psychiatrist	1.0	FTE	46528						
anitation,	Safety and Hygiene										
246E	Special clothing - kitchen				initial	-White I	uck 3x45*	135 \$ 1890			
						unifor					•
					ongoing		· •	3 yrs=630/			
249E	Daily Clothing Exchange?					Clothir	ig 2538 i	sets 24263	washers?		
	• • •	•		· . · ·		Soap?			dryers?	<i>.</i>	
									Tubs	\$6	
	Health Care Services				7/000			1	Dental Suite		1
253E	Medical/Dental Services	Dentist	1.0	FTE	74329				neural parts	•	
		Dental Asst	2.0	FTE						••	
o	Records	Oral Hygienist	1.0	FTE	10769					•	
264E		Clerical	1.0	FTE	10103					•	
170E	*(30 FTE req'd for CC complex)	mont) Baughd at rd at	64	FTE	28082	•					· • •
279E	Psychiatric Consultation (disagree	ment/rsychiatrist		f i C	20002						
	*(1.0 for CC complex)									and the second	
			ti l					•	4		
Additional	estimate on 4216-4217 = 1.0 FTE La	· · · · · · · · · · · · · · · · · · ·					•				
		rr. Techn.Step 1 <u>48,2</u> 4,220) \$70,2									

# APPENDIX 2A (CONT.)

•	Standard				Pers	onne1			Supplies		Equipment	
	Weight	Description	• • • • • •	Туре	T	ime	'Total'	Туре	Number Total	Туре	Number	Total
	Inmate Right	8		•							•	
	4284E	Accens to Materials - legal					. · · ·	Misc.Xeroxing	\$ 100	Manual Typewr	lter 3 f	\$ 1650
	•						•	• • •	· · · ·	Typing Tables	3	
	4297E	Rules for Inmates	9 <b>(</b>	C.O. Step 4		.05 FT	E\$ 829	lst year Manual " after	1000 3000 500 1500	Chairs	3	•
	Mail and Vis	iting						4				
	4342E	Holding of Mail		Mail Clerk C.O. Step 1)	1	.0 FT	e 14333					
	4350E	Visiting Policies (4150) (14		ar; included	in 41	50)						
	4352E	Visiting Procedures		C.O. Step 4		O FT	E 16876		· · · · ·	· •	ъ	
•	4355D	Visitor Transportation		C.O. Step 4	1	.2 FT	E 20251			· Bus	1	
	Reception & 4357E	Separate Facility-New Inmates		C.O. Step 4	12	.6 FT	E 229514					
	4364E	Classification		Corr.Spec.			E 229514 E 21443					
H	Classificati			corrispect	-		4 <b>6197</b> J				•	
124	4378E	Notice Hearings	,	Corr.Spec.	10	O FT	E221534			Dictaphone/Tra	anscriber 10	19750
		<b>U</b>		Clerical	3	.0 FT	E	•	•	Desks	10	
										Chairs	10	
										Typewriters	10	
	4382E	Segregation-Review		Corr.Spec.		.0 FT		n 1 1 1		Dictaphone, D	oak Chain	<u> </u>
	Library Serv	ices		Clerical	, 1	.0 FT	B 49760			Typewriter (1		2025
	· · · · · · · · · · · · · · · · · · ·	Comprehensive Library Services		Librarian I Librarian Tec		.0 FTR .0 FTE		Bocks, Magaz: Newspapers, 1	ines, \$177,218 Film, etc.	Shelving, fur	nishings	25692
				(Annual main	tenanc	ecost	8	•••••				

12

estimated (\$18,000)

# APPENDIX 2A (CONT.)

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Standard Weight	Description	Туре	Personn Time		Total .	Type	Supplies Number	Total.	Туре	<u>Equ</u>	<u>ipment</u> Numbe <u>r</u>	Total
a a companya da companya d	and Inmate Activities Programs for Inmates (4428) Program Requirements	Coordinator #59 Corr.Spec Step 1	1.0	FTE FTE	\$ 14744 9287				Dictaphone Selectric		1	\$ 1700
Social Serv 4437E	<u>ices &amp; Counseling</u> Social Service Programs	#59 Corr.Spec Step 1	2.0	FTE	37150			•	a a a		- 	:
<u>Citizen Inv</u> 4456E	<u>olvement and Volunteers</u> Staff	Vol. Coord/Corr. Spec Secy-Gr. 40 Step 1	1.0 .5	FTE FTE	24491	Office Su	upplies	?	Desk Dictephone Chair	•••	1 1 1	

### APPENDIX 2B FREMONT CORRECTIONAL FACILITY STANDARDS COMPLIANCE COSTS

•	Standard					Personnel			Supplies	· · · · · · · · · · · · · · · · · · ·	Equipment	
	Weight		Description		Type	Time	Total	Туре	Number Total	Туре	Number	Total
	Physical	Plant	•	• •	•				•			
	4146E	- same	Preventive Maint	enance	Electr. Maint Step 4	1.0 FTE	105,987-/	<b>,</b>		Pickup truck(used) Tools	2	10,000
					Plumber Maint.	1.0				Drills		
					Step 4				•	Welder		
				1	Maint, Mech.	2.0			•	Lawnmower		
		•.			(est. as plumber					•		
			:		Janitor	1.0						
					(est. as plumber	Step 1)			· · · ·			
					Yardman	1.0	•			•		
			· · · · · · · · · · · · · · · · · · ·		(es, as plumber		•	•			•	
					Secy IB	1.0			•	•	. ×	
• •		1.1			Step 4)					•		
126	Security	& Contro		- ·						•		
, ,	4150E		Security Manual   update	Review,	Publ. Spec. A Step 4	1.0	14,301	•				
	4163E		Searches		Corr, Off. Step 4	5.1	80,069	•				
	4181E		Training-Emergen	cy Plans	all C.O. (Step 4	1)80 FTE	12,657					
•					used as average)							
٠				· · · ·		= .75 FT			. · · · ·			
			1			2) 80 FTE	6,413			•		
					•	x 8 hrs				•		
	•					38 FT	E					
	41821		Disturbance Unit	No Inf ?see 416						•		
					•							

\*/ FCF, CWCF and CCF exterior

APPENDIX 2B (CONT.)

Standard			· •	Personnel			Supplies			Equipment	:
Weight	Description		Type	Time	Total	Туре	Number	Total	Туре	Number	<u>Total</u>
Sanitati	on, Safety, Hygiene					1		•			
4246E	Special Clothing				•	Kitchen Whit					
						Duck Uniform					
4249E	Daily Clothing Exchange	C.	O. Step 4	1.OFTE	16,876	Clothing	1242	11,874	Additional Fa	cilities?	
						Soap?					
4251E	Showers 3x/week		rr.Techn	1.0	35,452		,				
		C.	0. Step 4	1.0				•			
Medical									•		
4279E	Psychiatric Consultation		ychiatris	t ,3 FTE	15,044						
	(out of 1.0 for Canon Ci	ty complex)									
Inmate R											
4284E	Legal Supplies & Material	8						100	Typewriters	4	1,200
	ules & Regulations										
4313E	Training - new personnel	See Training							and the second sec		
Mail & V											•
4350E	Review & Update Policies	Ad	m.Asst B	.8	12,003						1.1.1
	(all policies)										
	nal & Vocational Training		-								
4393E	Education Programs		acher	3.0	42,903				1. A A A A A A A A A A A A A A A A A A A		
4395E	Program Availability		ec. Ed.	,5 FTE	7,150		•				
	en e		araprof					•			
		(t	eacher)	•							+
	Services					. · ·			•		
4409E	Comprehensive Services					· · · · · · · · · · · · · · · · · · ·		140 500			00 160
4416E	Library Facilities				30,394			153,583			22,162
44171	Library Services		•					4			
	on & Inmate Activities			<b>a a b</b>	00 100				11.11. 6 0		0 000
4420E	Recreation Activities	Co	rr. Techn	3.0	32,186	•			Hobby & Craf	C	2,000
	ervices & Counseling		6 <u></u>	_				1 000			4
4440E	Counseling	Ca	rr. Spec.	.5	9 <sub>2</sub> 308	Videotapes,	Manuala	1, 1,000			
						misc.					
	Involvement & Volunteers				00 00-						
4456E	Staff Member Responsible		<b>a.</b> Asst.	.09	38,502						
		Co	rr. Techn	2.0		1			1		

E





### APPENDIX 2C DIAGNOSTIC UNIT STANDARDS COMPLIANCE COSTS

Matural Light (See Capital Standards) 4163E Searches Supervision of Inmates			
4005EManual (4009)Supv. time.05 FTE1.0724009EOperations Manual (4005)(average)(80 hrs/yr)4014EQuarterly ReportsCorr. Techn.025 FTE5364014EQuarterly ReportsCorr. Techn.025 FTE3.997(4021; 4198)Step 4OR4017EProgramsTeacher.3 FTE4.2904021IInternship Program(.1 FTE Adm. Asst. included in 4014)Physical PlantCell Size Time in CellCorr.Off.3.4 FTE57,37854143ELighting - switchesStep 4I4163ESearchesIISupervision of InmatesII			
4009EOperations Manual (4005)(average)(80 hrs/yr)4014EQuarterly ReportsCorr. Techn.025 FTE5364014EQuarterly ReportsCorr. Techn.025 FTE3,997(4021; 4198)Step 4OR4017EProgramsTeacher.3 FTE4,2904021IInternship Program(.1 FTE Adm. Asst. included in 4014)Physical PlantCell Size Time in CellCorr.Off.3.4 FTE57,37854143ELighting - switchesStep 414163ESearchesSearches1Supervision of Inmates111			
4009EOperations Manual (4005)(average of .025 FTE 536 FTE time) (40 hrs/yr)4014EQuarterly Reports (4021; 4198)Corr. Techn .025 FTE 3,997 Step 44017EQuarterly Reports (4021; 4198)OR Adm Asst 1.04017EPrograms TeacherTeacher .3 FTE 4,290 			
4009EOperations Manual (4005)(average of .025 FTE 536 FTE time) (40 hrs/yr)4014EQuarterly Reports (4021; 4198)Corr. Techn .025 FTE 3,997 Step 44017EQuarterly Reports (4021; 4198)OR Adm Asst 1.04017EPrograms TeacherStep 4 (Clerk B, Step 4) (see text) Teacher4017EPrograms (1 Internship Program 40211Teacher4017EPrograms (1 FTE Adm. Asst. included in 4014)4017EPrograms (1 FTE Adm. Asst. included in 4014)4017ELighting - switches Natural Light (See Capital Standards) Searches4163ESearches Supervision of Inmates			
4014E       Quarterly Reports       Corr. Techn       .025 FTE       3,997         (4021; 4198)       Step 4       OR         Adm Asst       1.0       15,004         (Clerk B, Step 4) (see text)       Teacher       .3 FTE       4,290         4017E       Programs       Teacher       .3 FTE       4,290         40211       Internship Program       (.1 FTE Adm. Asst. included in 4014)         Physical Plant       Cell Size Time in Cell       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       Step 4       1         4163E       Searches       1       1         Supervision of Inmates       1       1       1	• •		
4014E       Quarterly Reports       Corr. Techn       .025 FTE       3,997         (4021; 4198)       Step 4       OR         Adm Asst       1.0       15,004         (Clerk B, Step 4) (sce text)       (Clerk B, Step 4) (sce text)         4017E       Programs       Teacher       .3         4021I       Internship Program       (.1 FTE Adm. Asst. included in 4014)         Physical Plant       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       Step 4         163E       Searches       Isomerates       Isomerates	· · · · · · · · · · · · · · · · · · ·	•	
(4021; 4198)Step 4OR4017EPrograms1.015,0044021IInternship ProgramTeacher.34021IInternship Program(.1 FTE Adm. Asst. included in 4014)Physical PlantCell Size Time in CellCorr.Off.3.4 FTE4143ELighting - switchesStep 44163ESearchesISupervision of InmatesI	•	•	
Adm Asst       1.0       15,004         4017E       Programs       Teacher       .3         4021I       Internship Program       (.1 FTE Adm. Asst. included in 4014)         Physical Plant       Cell Size Time in Cell       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       Step 4       1         4163E       Searches       Supervision of Inmates       1			
4017E       Programs       (Clerk B, Step 4) (sce text)         4021I       Internship Program       Teacher       .3 FTE       4,290         4021I       Internship Program       (.1 FTE Adm. Asst. included in 4014)         Physical Plant       Cell Size Time in Cell       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       Step 4       1         4163E       Searches       Supervision of Inmates       1		• .	•
4017E       Programs       Teacher       .3       FTE       4,290         4021I       Internship Program       (.1 FTE Adm. Asst. included in 4014)         Physical Plant       Cell Size Time in Cell       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       Step 4       1         4163E       Searches       Natural Light (See Capital Standards)       1         5       Supervision of Inmates       1	• •		
40211       Internship Program       (.1 FTE Adm. Asst. included in 4014)         Physical Plant       Cell Size Time in Cell       Corr.Off. 3.4 FTE 57,378         41421       Cell Size Time in Cell       Step 4         5       4143E       Lighting - switches         6       Natural Light (See Capital Standards)         4163E       Searches         Supervision of Inmates       I			
Physical Plant       Cell Size Time in Cell       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       Step 4       1         5       4143E       Lighting - switches       1         6       Natural Light (See Capital Standards)       1         4163E       Searches       1         Supervision of Inmates       1		•	
41421       Cell Size Time in Cell       Corr.Off.       3.4 FTE       57,378         5       4143E       Lighting - switches       1         5       4143E       Lighting - switches       1         6       Natural Light (See Capital Standards)       1         6       Searches       1         5       Supervision of Inmates       1			
5 4143E Lighting - switches 5 5 tep 4 1 Natural Light (See Capital Standards) 4163E Searches 1 Supervision of Inmates			
5     4143E     Lighting - switches     1       0     Natural Light (See Capital Standards)     1       4163E     Searches     1       Supervision of Inmates     1	•	1	
4163E Searches J Supervision of Inmates		· · · ·	•
4163E Searches J Supervision of Inmates	ight switch & Lab	or 120	8,400
Supervision of Inmates			-
Supervision of Inmates	letal Detectors	2	450
4195E Inmates Assigned to Staff Corr. Spec. 4.0 85,774			
Step 4			
4197E Inspections Corr. Spec. 1.0 21,444			
Step 4	•		
	•		•
Sanitation, Safety & Hygiene	•	•	
4241E Fire Drills Corr. Offc. 12 2,025			
Step 4 (208 hrs/yr)			
(2 ofcrx2 hra/wk)			
4245E Inmate Clothing/Supplies Jackets 450 S	ewing Machine	1	
Hata 450			
Shirts 100 -7-	•	•	
Pants 100			
Matress 120	• • • • • • • • • • • • • • • • • • •		
Towels 600			

Standard Weight	Description	Туре	Personne Time	1 Total	Туре	Supplies Number		Туре	<u>Equipment</u> Number Total
-	ety & Hyglene (cont'd)	•					•		
4246E	Special Clothing	•	•		Vitaban	LAL- 105	1)1 /70		
4247E	Bedding & Linen			•	Kitchen w duck unif Mattress		2) 490 468		
4249E	Laundry Services				Covers Jump suit		} `		
4250D	Laundry Facilities	Corr. Tech. Step 4	.85 F	TE 16,986	Inst clot Soap I.D. Stam	<u>ר `</u>	)	Washer	2 850
Medical & Healt	h Care Services					e)		•	
4253E	Medical & Dental Services	?	•		•			<ul> <li>• 10 (1)</li> </ul>	•
4279E	Psychiatric Consultation	Psych.		TE 3,009 s/wk)	•				
Inmate Rights		· · · · · · · · · · · · · · · · · · ·	. (*	-,,					•
4284E Classification	Legal Supplies	Corr.Techn.	.01 F	TE 200				Manual Typewr	iter 2 600
4375E	Special Needs Inmates (4385)	Programmer Specialist		TE) 11, 263	Supplies		?	Desk, Chair	1 ea. 500
		Secy 1B	.1						
43851	Pre-Institutional Assessment (4375)	Step 2 t Programmer Specialist	.25	3,573	Supplies		?	. · · · ·	
	(+ <i>3</i> ) )	Secy 1B	.02	<b>1</b>	•	•		•	
Library Services	•	Step 2	~		•				•
4409E	Comprehensive Library Servic	ces Librarian T Step 4+	.05	953	Book purc	hase	1,575		
4418E		Libr. Techn. Step 4	.02	330	Paperback News. Sub Mag. Subs	ser. 3/	4,337	Shelving Table ( Chair	1,105
		•			Cards, Tal Pockets	bs. (		Typewriter	1
APPENDIX 2C (CONT.)

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•	Standard <u>Weight</u>	Description		•••••	Type	Personnel Time	Total	Туре	Supplies Number Total	Туре	Equipment Number	<u>Total</u>
	Recreation & Inmat	e Acrivities		• • •					•			
	and the second statement of the second statement of the second statement of the second statement of the second	Pacilities &	Equipment		See Capital	Standards	• - · ·		•	Chess	12	
							•		1	Handballs	365	
					•		•		•	Checkers	12	
								•	•	. Weights Basketballs	· 1	
	•							•		Volleyballs	6	
L.			•							BBall net	. 2	
			•				•		•	'VBall net	2	
	Religious Services	•					•		10714	•		
	4433E Citizen Involvemer	Special Dieta					· · ·	Meals/yr	. 1971/yrs			
مر		Volunteer Ori			Programme	r 1.25FTE	1,650	· · · ·		••		
30		· ····································			Speciali		.,			•		

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		S	TANDARDS C	OULTUNCE	C0212	•		
Standard		1	Personnel			Supplies		Equipment
Weight	Description	Туре	Time 1	Total	Туре	Number Total	Туре	Number Total
				a				
	nd Staff Development	· · · · ·						
4092E	Staff training See Training							
	nd Control							· · · ·
4152E	Surveillance perimeter						<b>m</b> 1 0	67 919
							TV Cameras Wire	\$7,818
							Cable	
				•			Metal Gun Locke	r 345
4172EWeapo	ns Storage						8 Compartment	
							o compartment	a instantatio
0							•	
42031	nagement Inmates Segregation Housing (see Capital costs.)							
	es & Discipline			•				
4317E	Disciplinary Reports	CorrSpec	.125	\$2,788				
43116	pracipitally reports	Step 4		• - • • • • -				
4318E	Rule Violations (4317)	пн	.1 FTE	2,144				
Library Se				-,		AV equip-		
4409E	Library Services					ment \$1,345		· · · · · · · · · · · · · · · · · · ·
4411E	Full time Staff member	Libr II	1.0 FTE	22,001		Reference		
44171	Library Services			•		Collection		and the second
	eparation and Temporary Release					Books 3,000		
4453E	Temporary Release	CorrTech		18,576				
	•	Step 4						

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APPENDIX 2D Colorado Women's Correctional Pacility Standards Compliance Costs

#### APPENDIX 2E BUENA VISTA CORRECTIONAL FACILITY STANDARDS COMPLIANCE COSTS

Standard		Pe	ersonnel			Supplies		Equipment	
Weight	Description	Type	Time	Total	Type	Number Total	Туре	Number	Total
Training and St	aff Development	•							
4091E		Training		•					
Physical Plant					2	· · ·	· · ·		
41421		Capital Standards		•					
Security & Cont	rol (4203)								
4164E ·	Search Policy	Admin Clerk Typi	st						
	(4180)	A, Step 1	1.0	11,008		• • •			
4167E	Weapons						.38 pistols	15]	3,800
					•	•	.243 rifles	45	
4180E	Written Emergency Plans (inclu						•		
4181E	Emergency Training	C.O.Step 4	0.4	675				. •	
1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1		age, overtime relief)	)		<b>-</b> •				
Special Managem									
42031	Cell Size See	Capital Standards.					Desks, Chairs	18 ea	
Food Services							•		
4235E	Facilities & Equipment	Food Service Worl					· · · · · · · ·		
		B, Step 4	2.0	22,016			Kitchen Equipme	nt 1	25,000
Sanitation, Saf							a de la companya de l		
42406	Uniforms					ite 105 1)1,470			
4250D	T				duck	2) 490			
42500	Laundry Facilities	-		•			Washers, Dryers		1.05
Medical & Healt	h Cara Corrutada				•		Ironing Boards&	Installation	4,85
4264	Medical & Dental Records	Admin (1) amb (Burd)	- 4						
7407	neurcal a pental records	Admin Clerk Typis Step 4	.67	9 404				•	
4271E	First Aid Training	Nurse IA, Step 4	-	8,496 16,093					
Mail & Visiting	LITOP VIG ITATUTUR	nurse in, step 4	T.0	TO'022		1			
4355D	Visitor Transportation	C.O. Step 4	.125	2,110	Insurance		Chandran Iles		•
	ATOTICE TEQUSPOLEATION	u.u. acep 4	.125	4,110	rusurance		Station Wagon	1	

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APPENDIX 2E (CONT.)

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Standard			Personnel		Supplies		Equipment	
Weight	Description	Ту	pe Time Tot	al Type	Number Total	Type	Number	Total
•						i de la trace	· · · · · · · · · · · · · · · · · · ·	
Inmat* Work P	rograms							
4386E	Programs	See Work Program Stan	dards					
Recreation &	Inmate Activities				•			
4428E	Program Requirements	Canteen	Officer 1.0 \$21;3	51				\$13,000
Release Prepa	ration							• • • -
4448D	Use of Parolees	See text.		÷	•		•	
		· · · · · · · · · · · · · · · · · · ·				•		

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## APPENDIX 2F Delta Honor Camp Standards Compliance Costs

Sandard				Personnel			Suppli	es :	•	Equí	pment	
Weight	Description		Type		'Total'	Туре	Numbe		Туре		Number	<u>Total</u>
Training an	d Staff Development		•				•	1 <b>.</b>				
40991	Continuing Education		Relief	253 days	\$33,600					-		
		•	All Staff		•	•						
Physdeal Pl	ant					•				1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -		
4143E	Cell furnishings				· · · · ·				Desks, ch	airs ·		
41441	Dorm furnishings								Lockers			
Security an	d Control	. P	•				• :	•				
4167E	Weapons-1ssue		•						Helmets,	shotguns,		\$14,035
4168E	Firearms Storage	•							radios,			
177E	Post Orders Review	1	AdminOff	.25 FTE	4,764				· · · · ·			
			II					• •	•			
upervision	of Inmates											
197E	Inspections (4198)	•	CorrOff	.2 FTE	3,375							
		· •	Step 4			1						
198E	Inspections by Supervisors		ChiefExec	.03 FTE			1	· · ·				•
			Asst	.08 FTE	3,786		•					
		•	DeptHeads	.01 FTE								•
	Safety and Hygiene				• •		•					
242E	llousekeeping		CorrOff	1.0 FTE	16,876		. •					
			Step 4				· · ·					
246E	Special Clothing kitchen					White duc	k uniform		at year)			
<b>`</b>									ngoing)			
	· · · · · · · · · · · · · · · · · · ·					Outside c	lothing		st year)		•	
								15750(a	ngoing)		1	
	Health Care Services	•					•				••	
263E	Health Examinations		Transport	.3 FTE	5,063				1			
			Officer									
			(cost 4)									
271E	First Aid Training (see Train	ningu							n ar P			
nmate Righ			Taber T	1 7 7000	20 201			100	• • •			4.0-0
284E	Legal Supplies and Supervision	on ·	Libr I	1.7 FTE	32,391	General L	egal	100	Manual Ty	pewriter	1	400
	s and Discipline				1 602	•		•	1. S. S. S. S.			
4322	Disciplinary Review	A.	imin Off III	.25 FTE	4,683					and the second		
1 A.			Step 4					and the second second	•			

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Time Týpe Description Weight Mail and Visiting .5 FTE \$ 8439 CorrOff Visitor Transportation 4355D Step 4 Education and Vocational Training or 8x16 trailer Rooms **General Supplies** Educational Equipment 4402E Carrels A.V.1.5. EQ. Admin Office Library Services \$39270 14301 Recreation and Inmate Activities Gym and Athletic **Recreation Director** 1.0 FTE 4419E Leisure Time Activities (from CCC 40205 Equipment (CorrTech Step 4) estimate) 1.0 FTE Assistant (C.O. Step 4) 135 Social Services & Counseling 29267 Counselors 2.0 FTE 4437E Program Trailer(24x65) 24750 CorrSupv 1.0FET 4438I Qualified Supervisor To be addressed by Training Dept. 4440E (6 relevant staff) 4440E **Release Preparation** see separate section Citizen Involvement and Volunteers 9365 AdminOff II .5 FTE Volunteers (4459,4460) 4458E Step 4 All Purpose Facility 14300 39,300 4409 - 4418

Personnel

Standard

Tota1

AFFENDIX 2F (CONT.)

Type

Supplies 1

Number

Total

Type

Equipment Number Total

\$6,451

7,844

6,500

# APPENDIX 2G RIFLE HONOR CAMP STANDARDS COMPLIANCE COSTS

Standard		· · · · · · · · · · · · · · · · · · ·	Personnel			Supplies	_	Equipment	
Weight	Description	Туре	Time	Total	Туре	Number Tota	1 Туре	Number	<u>Total</u>
	•	•							
Inmate Right	the second s	•	1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -	•			_		
4283E	Legal Library					laterials 5,00			
4284E	Legal Materials	•			Supplies	2	Manual Typewrite	r ' 1	400
4289E	Recreational Opportunities	Rec. Dir.		23,333	(See Cap	pital Standards	). • •		
•	•	(Corr. Techn. Step 4)	•	•		•			
Inmate Rules	& Discipline	-	•					•	
4322E	Disciplinary Hearings/Review	(officer included in	4010)	•	Operating Travel	s Supplies 1,00 1,00		•	
		Admin Clerk-	1.0	12,402	110701	1,00	•		
•		typist Step	-	11,401	•			•	
Mail & Visit	Ing	Lypine brep			•				
4355D	Visitor Transportation	2					•		
Classificati		•					• • •		
4378E	Hearings-Appearances & Notice (4322, 4010)	Admin Ofer I Step 4	1,0	19,054		•		•	
Educational	& Vocational Training	ucch 4	• 57				•		
4406E 08		information					· •		
Library Serv		201 VIAU ( 100						•	
$\frac{140101}{4409} - 4416$	<u>+++++++</u>	Transp. Off.	1.0	16,876			1		•
1102 1110		(C.O. Step 4)	÷. ÷.•	10,0/0		•			•
	•		See also Li	hrary Sta	ndarda)		:	•	
Recreation &	Inmate Activities			blary bla			•		
4422-4429		In 4289)							
7766 7762	Rectention reofenms (Included	(see Capital	Standarda)				Recreation Equi	n 1/	0,000
Religious Se	mitooo	(see capital	JLANUALUBY				vectearion Edui	Р Т(	3,000
4430-4434	Religious Programs (handled of	Foxoundor constant	no cost)					· ·	
Release Prep		r Broanas, constacted	i no cost)		•				
4445-4455		re-Release Section)		•	•		•	•	
		re-rerease Section)			•	•			
the second se	lvement & Volunteers		. ( 200)						
4456-4462	Citizen/Volunteer Programs (Co	orainator included in	4289)		•				

Standard Weight	Description	· · · · · ·	Туре	Personnel Time	Total	Туре	Supplie Number	s Total	Type	Equi	l <u>pment</u> Number	Tota
Administratio	on, Organization & M	lanagement									Numper	1014
4010E	Operations (4005, 4018, 4150,		Adm. Clerk B (Step 4)	.5 FTE	7,502							- -
4017E	Programs & Staff		Psychiatrist	Est25 (Contract)	28,576	•						
	•		Recreation	1.0					•	•		
•	• • • • • • • • • • • • • • • • • • •		Corr Spec Step 1				•	•		•	· · ·	
· +	ta di ta		Vol. Coord (w/recr)			1. S. S.				•		
4018D	Community Agency H	Participation (inc.	luded in 4010)		•			•				
4026D	Participation in H	Professional Organ	izations			Membership		5,000	•			
Research & Ev	aluation		1			ACA, CCA,	, iravei					•
41251	Use of Research		?Department-Wid	e?						•		
Security & Co 4150E	Security Manual	(included in 4010	<b>^</b>	•								•
4164E	Search Policy	( "	)				•					
4165E	Security Equipment	• • • • • • • • • • • • • • • • • • •				Identifyin	ng 20	1,000	•			
4185E	Emergency Generato	r				Jackets			•			
4186E	<b>Testing Emergency</b>		ed in 4185)		1			•				100,000
Supervision c 4198E	Visits - Medical		Division of the second se	A								
			Physician	2 hrs/wk (contract)	2,600	<b>.</b>				•	•	
Food Services			•									
4235E	Kitchen Equipment	(included in new o	construction)							•	1 ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) (	
4243E	afety & Hygiene Vermin & Pests			1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -								
4246	Special Clothing		•								•	·
						Kitchen Wh Duck		1)504 2)168			al de la composition de la composition Composition de la composition de la comp	•
Hedical and H	ealth Care Services				•			•				
4271E	First Aid Training	(See Training S	itandards)									

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APPENDIX 2G (CONT.)

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#### APPENDIX 2H COLORADO CORRECTIONAL CENTER - GOLDEN STANDARDS COMPLIANCE COSTS

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Standard Weight	Description	Type	Personnel Time	<b>Total</b>	Type	Supplies Number Tot	tal Type	Equipment Number	Tota
•				10101	1990	Munder 10	. <u></u>		
	aff Development								
4097E	Weaponry Training	16 hrs. x 3 C.C.s	.03 FTE	542					
Physical Plant		and the second					•		
4143E	Room Facilities (4144)	(new construction	<b>)</b>	*	· · · · ·		Desks	100	من مل
Food Services							1	•	
4223E	Food Service Supervisors	Food Supv.I,Step	4.6	9,656			•		
	· · · · · · · · · · · · · · · · · · ·	Cook I, Step 4		16,731		4			
12358	Food Service Equipment						Steam Table, Sl	Car guida \	
· · · · · · · · · · · · · · · · · · ·				•			Utensils, Grind		7,5
							Pastry Table, M		7,5
							Fire Extinguish		
Sanitation. Sa	afety & Hygiene						FILE EXCLUSUISIN	-18	
4246E	Uniforms				Kitchen whit	te 24 1) 33	c ·		
			•		duck	2) 11			•
Inmate Rights					uuck	<i>c)</i> 11	<b>4</b>		
283E	Legal Assistance	(included in reno	verion)			:			
4284E	Legal Supplies	(Included In Fene	Vaciony				Marinal two or media		
	TeOur pellitter						Manual typewrite table		
							Chairs	l ea	
287E	Healthful Environment						Urinals	20	1 6
Inmate Rules &		· · · ·	1			1	0.10418	20	1,6
4313E	Training in Inmate Rules	overtime=relief	.15	3,217			•	• • • • •	
			s/mo x 11 s						
			12 months)					•	
Education & Vo	ocational Training	^	TE MUILLIS					1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -	
4394-6		included in Renovatio	<b>n</b>					1	
	-	ommunity facilities)			•				

APPENDIX 2H (CONT.)

Library Services	ription Services	Librarian	Туре	.5 FTE	Total 8,047	Type Books	Supplies Number 1,500		Type	Number	Tota
	Services	Librarian	•	.5 FTĖ	8,047	Books	1,500	35,039	Com'1	)	
									All for a 1 Barrie A straight		
	•			1	• • •	•	•	•	Overhead Projector Copy Machine (transp) Screen Slide Projector		7,55
	<u>tivities</u> Ion Director 4420, 4422, 4428)	Recreation	Dir.	1.0	14,508					- - -	
	ional Facilities & E	quipment (see Cap	ital stand	ards)					Pool Table	)	
							· · · · ·		Ping pong Weights Volleyball equipment Tennis equipment Etc.	}	7,84

4434E Religious Program Sapce (included in Renovation - Day room or Dining Space)

# APPENDIX 21 BAILS HALL STANDARDS COMPLIANCE COSTS

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							•	•	
Standard	•		rsonnel			Supplies		Equipment	_
Weight	Description	Type	Time	Total	Туре	Number Tota	1 Туре	Number	<u>Total</u>
Administration	•	••				•			
2026E	Community Involvement Comm.	Corr.Supv., Step 4 Secy IB, Step 4 (6 hrs/mo.)	.02FTE .04	<b>495</b> 600	3		•		•
Facility ·					· · ·	•		· · · · ·	
2066E	Sanitation & Health Codes				÷		Smoke Detectors	. 12	1,80
20681	Clean, good repair	Maintenance	1.0	15,734	5 - A		'Kitchen Fire Ext.	1	1,00
2070E	Lighting/Vent. in Quarters			10,.01				•	5
2073E	Room Furnishings			•			· Chairs	15	22
2081E	Laundry Facilities						Washers, Dryers	2 ea.	1,70
Medical Care & He			•		•		•		
2116E	First Aid Equipment (2117)				Kit	1 175	•		
2118E	First Aid Training	overtime/relief	2.5 days	129			•	1	
Citizen & Volunte		•	1				•		-
2135E	Select, Train Volunteers	C.O. Step 4	.03 FTE				· · · · · · · · · · · · · · · · · · ·	•	
2138E	Supv. Volunteers	C.O. Step 4	.17	2,864			•		
Communication & C	Coordination		(3 days,	/mo)		· · ·			
21711	Professional Memberships	•			ACA	9			
Adding an al Commune	awda i			•	IIIHA				
Additional Stands 21761	Recreation Activities	· · ·				• • •	TV		
21/01	Refeation Activities						Pingpong		
	•	•				•	furniture		1,95
•							Basketball		
					•	11. A.	Chess, Checkers	•	
		•					-		

# APPENDIX 2J FORT LOGAN STANDARDS COMPLIANCE COSTS

-			•	Personnel			Supplies				Equipment	
	Standard Weight	Description	Туре	Time	Total	Туре	Number		Туре			. Total
A	dministration		•						1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -			•
	2006E 2026E	Policy Manual Review	Supervisor		127			•		•		•
P	ersonnel ·	Comm. Involvement Committee	Supervisor		· · 254	• •	****		•		•	
- 2	2054E .	40 Hrs. Training/Education	relief/ove Supervisor		•	$e_{1} \in \mathbb{R}^{n}$	•	••,	· · ·		•	•
•			Staff Secretary	.02 (x7) .02 (.5)	2,853	•		•	•		•	
· 2	<u>acility</u> 2067E	Fire Safety Regulations (incl	uded as Renovation	)		• •					•	, i e
2	20681	Facility Clean, Good Repair	Maint.Tech (est as plumb		7,867	•	a. •		•			
	071E 0721	Sleeping Area Size See Cap Sleeping Area PrivacySee Cap	ital Standards	•	·* .			•	•	•		•
	edical Care and	llealth Services	· · · · · · · · · · · · · · · · · · ·						•	. •		
2	116E 118E	First Aid Equipment (2117) First Aid Training	Staff	4 days	290	Kit (initial	1 cost only; :		175 ring)			
	itizen & Volunte	والمحجوب والمتعاد والمراجع والمتعاد والمحجوب والمتعاد والمحجوب والمتعاد والمحجوب والمتعاد والمحاد والمحاد والم	•									
•	1341	Citizen Involvement	Corr.Techn Step 1	5 FTE	8,047	· . ·		•				•
	valuation 1751	Independent Evaluation (no plan	<b>N</b>						•	•		

#### APPENDIX 2K PAROLE STANDARDS COMPLIANCE COSTS

Standard	· · · · · · · · · · · · · · · · · · ·		Personne1			Supplies		•	Equipu		
Weight	Description	Tv	ipe Time	Total	Туре	Number	Total	Туре	N	lumber	Total
•	Organization & Management	•• •					•		4		
3016E	Staff Instruction - Goals	& Objectives Supv Supv		884	Travel		208				
ء •	· · · · ·	Supv Supv	•	•	•			•		•	
3033E -	Review, Replace Equip.	Supv	. 1 day/yr	133		•		Typewriters )	•	.5 3	
				•				Dictaphone Transcriber		1	17,675
	•			•			•	Supply Cabinet		1	17,073
			•	• •	•			Typist Chair Exec. Chair	•	1	
30401	Volunteer Involvement	Admi Secy		E 19,686	. * · · ·			Desk Chair		•	225
- Personnel							•	File J	5	•, • •	
3060E	Clerical Support	Secy Secy		40,910			:	•			
3065E	Orientation New Staff	(3066) (Tur	nover = 0 but o cost would = ab		n would tak	e 3 days	of sup	v time;			
3066E	In-Service Training (3967	) 1)Adm.	Off. III 1.0)	•	• • •	-	• .				
and the second second		( <u>Grade 5 trainer</u> Secy (Trainees:		24,609	•			•			
•	• • • • • • • • • • • • •	(ITainees: 2)Supv	v. 5 days/y	r)	e de <u>e</u> e e			•	•		
	••		•	17,388							
•		n Agen Agen	t C 150 day	76 . 78 .			•				
30671	Development of Training P	n Agen Agen	nt C 150 day at B 25 day	76 78 (1	Ln 3066)		•				

Appendix 3: Production Cost Model

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# APPENDIX 3 PRODUCTION COST MODEL <u>a</u>/

SHOP	- FTE <sup>b</sup>	Capital <sup>C</sup> (Existing)	Capital <sup>d</sup> (New)	Total		ber ates CAP.	Average Annual Cost
Print	65,818	10,650	15,800	92,268	14	14	6,591
Furniture	38,054	14,206	150	52,410	28	35	1,497
Forestry	19,479	20,520	1,800	41,799	12	24	1,742
Sewing	42,847	5,406	807	49,060	23	25	1,962
Auto. Maint.	38,054	1,322	200	39,576	9	9	4,397
Equip. Repair	47,735	1,516	187	49,438	6	8	6,180
Landscaping	48,065	262	200	48,527	18	20	2,426
Sheetmetal	23,594	6,426	530	30,550	8	10	3,055
Welding	18,576	2,702	360	21,638	5	16	1,352
Metal Fabric.	89,505	84,420	10,000	183,925	46	75	2,452
Metal Sign	24,749	12,200	2,065	39,014	10	10	3,901
Machine Shop	40,002	3,442	14,650	58,094	25	35	1,660
Auto Shop	18,231	768	515	19,514	5	8	2,439
Average							3,050

<sup>a</sup>Information derived from Canon and Fremont, IEPS questionnaire July, 1979, excludes inmate pay.

<sup>b</sup>Includes salary fringe and PERA.

<sup>C</sup>Taken @20% value (5 yr. life).

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<sup>d</sup>Taken @ 10% value (10 yr. life).

Appendix 4: Correctional Industries Questionnaire

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# APPENDIX 4

# Correctional Industries QUESTIONNAIRE

This questionnaire requests information about staff, inmates, and equipment in your shop. Please give your best estimates for equipment--both present value and new purchase price.

Please return as soon as possible.

I. Name of shop \_\_\_\_\_

II. Number of FTE's

III. Job titles of FTE's

Salary

			· · · · · · · ·			- <u></u>			· ·	
•			-							
									· · · ·	
IV. Ex	cisting	equipment		Descr	iption		Year Purch	of	\$	value
· · · · · · · · · · · · · · · · · · ·		••• •••		<u> </u>	·	· · ·	Furch	ase		
							: :			
						·				
	-			-				· · · · · · · · · · · · · · · · · · ·	·	
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	APPENDIX 4 (CONT.)	2
	AFFENDIA 4 (CONI.)	
γ.	What items in (IV) above require replacement? Specify.	
	Description	\$ value
		• • • •
		<b></b>
VI.	What <u>additional</u> equipment would you need for your shop?	
	Description	\$ value
		·
VII.	Number of inmates working in shop	
•		
VIII.	Maximum number of inmates your shop can use efficiently	
IX.	Comments:	
•		· · · ·
an ta 17 An An		<del></del>
Th	ank you!	
	tail Funke	

Gail Funke IEPS

# Appendix 5: Capitalization Per Worker Selected Shops

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# APPENDIX 5 CAPITALIZATION PER WORKER SELECTED SHOPS 5

Shop	Existing Capital	New Capital	Total Capital	Number Workers	Investment/ Worker
Print	53,250	158,000	211,250	14	15,089
Furniture	71,030	1,500	72,530	35	2,072
Forestry	10,260	18,000	28,260	24	1,178
Sewing	27,030	8,070	35,100	25	1,404
Auto Maint.	6,610	2,000	8,610	9	957
Equip. Repair	7,580	1,870	9,450	8	1,181
Landscaping	1,810	2,000	3,810	20	191
Sheet Metal	32,130	5,300	37,430	10	3,743
Welding	13,510	3,600	17,110	16	1,069
Metal Fabric.	422,100	100,000	522,100	75	6,961
Metal Sign	61,000	20,650	81,650	10	8,165
Machine Shop	17,210	146,500	163,710	35	4,677
Auto Shop	3,840	5,150	8,990	8	1,124

<sup>a</sup>Source: IEPS Questionnaire, July 1979.

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# Appendix 6: Vocational Training Models

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	Cost Student/Yr.	F'1rst Year	Subsequent Years
Business Ed.	1,273	1,273	1,273 + sal
Word Processing		2,795	2,695 + sal
Micrographics		1,488	1,376 + sal
Graphic Arts		1,233	1,048
Bus Refurb		5,137	1,529
Bus Education	694	694	<u>    694</u> + sal
		2,103	1,436 Ave/Student/Yr.
Range	2,800		instr. \$ do <u>not</u> include FB, verage rate would by \$100

APPENDIX 6 VOCATIONAL TRAINING: MODELS

<sup>a</sup>Source: 1979 DETA PROG PLAN

**Colorado DETA Programs** 

ome Minnesota Costs			
	Budget	ADA	Average
MSP: (Voc. Ed.)	501,200	135	3,712
eform (Voc. & Sez Ed.)	942,000	204	4,618
OC			7,233 2,496
D			4,228 3,568

<sup>a</sup>MS DOC 3,568-4,228

Appendix 7: Training Cost Standards

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### APPENDIX 7 TRAINING COST STANDARDS

- 4090 Written policy and procedure provide that all new employees receive 40 hours of orientation prior to job assignment and and additional 40 hours of training during the first year of employment; provisions acknowledge and give credit for prior training received. (Essential)
- 4091
- Written policy and procedure provide that all employees continue to receive a minimum of 40 hours of training each year after the first year. (Essential)
- 4092 Written policy and procedure provide that all employees who work in direct and continuing contact with inmates receive 80 additional hours of training in their first year of employment and 40 additional hours each year thereafter. This training covers, at a minimum, security procedures; supervision of inmates; report writing; inmate rules and regulations; rights and responsibilities of inmates; fire and emergency procedures; first aid; communications skills; special needs of minorities, women and ex-offenders; and problem-solving and guidance. (Essential)
- 4093 Written policy and procedure provide that the institution's administrative and managerial staff receive at least 40 hours of additional training each year. This training covers, at a minimum, administrative and management theory and practice; decision-making processes; labor law; employee-management relations; the interaction of elements of the criminal justice system; and relationships with other service agencies. (Essential)
- 4096 All personnel who work with inmates in disciplinary detention and administrative segregation and with special needs inmates receive specialized training. (Essential)
- 4097 All personnel authorized to use firearms are training in weaponry on a continuing, in-service basis, and are required to qualify annually. (Essential)
- 4098 All security and custodial personnel are trained in approved methods of using physical force to control inmates, where necessary. (Essential)
- 4101 Library and reference services are available to complement the training and staff development program. (Essential)
- 4102 Space and equipment required for the training and staff development program are provided. (Essential)

4103	-	The budget includes funds for reimbursing staff for additional time spent in training, or for replacement personnel when training occurs on the job. (Essential)
4181	-	All institution personnel are trained in the execution of written emergency plans. (Essential)
4182	- - -	Written policy and procedure provide for the special train- ing of a unit of employees to assist in the event of disturb- ances. (Important)
4313	-	All personnel who deal with inmates receive sufficient train- ing so that they are thoroughly familiar with the rules of inmate conduct, the sanctions available, and the rationale for the rules. (Essential)
4440	-	Counseling is provided by qualified, trained counselors. (Essential)
3065	<b>—</b> *	Written policy and procedure require an initial orientation for all new employees immediately upon reporting for work. (Essential)
3066	-	All staff members receive a minimum of 40 hours of relevant training and education annually. (Essential)
3067	-	In-service education and training programs are planned and developed jointly by the agency and appropriate city, county, state and federal agencies, colleges and universities, and community organizations. (Important)
3149	-	Where probation and parole officers are authorized to arrest offenders, written policy and procedure govern such practices; all officers making arrests are trained in arrest practices. (Essential)
2053	-	The agency provides initial orientation for all new employees during the first week of employment. (Essential)
2054	· ·	In addition to administrative staff meetings, all staff par- ticipate in relevant training and educational activities at least 40 hours annually. (Essential)
2056	<b></b> '	The training and staff development program of the agency uses A community resources. (Important)

Appendix 8: Buena Vista

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# APPENDIX 8 BUENA VISTA

1. A+0: present capacity = 54 at 54 sq. ft./cell (9 x 6) Extend 1' into hall  $(10 \times 6)$  $Cost/cell = $80 \times 60 \text{ sq. ft.} = $4,800$  $Cost/wing = $4800 \times 54 = $259,200$ 2. Segregation: present capacity = 18 at 54 sq. ft. (9 x 6) Extend  $(13.5' \times 6') = 81$  sq. ft. **A.**  $80 \times 81 = 6480 \times 18 \text{ cells} = 116,640$ B. 3/2 18 - 12 = 81 sq. ft. x  $80 \times 12 = 77,760$ 3. West: 72 cells (9 x 6) Extend 1' into hall (10 x 6)  $Cost/cell = $80 \times 60 \text{ sq. ft.} = 4800 \times 72 = $345,600$ 4. North: 114 cells - 49 not rec'g natural light = 65 cells (9 x 6) Extend  $1' = 10' \times 6'$  $Cost/cell = $80 \times 60 \text{ sq. ft. } x 65 \text{ cells} = $312,000$ 5. North: New construction 49 cells Formula: Existing North:  $68 \times 108 = 7344$ x 232 sq. ft./inmate  $x $100 = $23,200 \times 49$  $+ 33.3 \times 44.5 = 1482$ = \$1,136,800 8826 x 3 floors 26478 + 114 = 232 cells

Appendix 9: Summary of Capital Deficiencies - Colorado

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# APPENDIX 9 SUMMARY OF CAPITAL DEFICIENCIES - Colorado

(Source: Plans of Action, June 1, 1979)

STANDARD	<u>Buena Vista</u>	Fremont	Canon City	Women's CF	Delta	Rifle	Diag. & Recept.	CCC-Golden
Administration 4017 Constructive Programs							NRC	C*
<u>Training</u> 4092 Direct Contact Training				С				
Research 4126 Design Review 4127 Medical Experiments 4128 Private Agency Support			N N N					
Physical Plant 4142 Cell Size 4143 Cell Furnishings 4144 Dormitory Requirements 4146 Preventive Maintenance 4149 Number in Facility	NRC				C C C		C C	RC R
<u>Security</u> 4173 Unloading Firearms 4176 Toxic Materials							C C	
Special Mgmt Inmates 4203 Segregation Unit Conditio	ons NC	C		С				
Food Services 4235 Equip. Meets Stds.	R					N		R
Sanitation 4238 Annual Inspection 4240 Fire Prevention Regulatio	ons							R R
*"N" designates standards where renovations are necessary. St								

# APPENDIX 9 (CONT.)

		STANDARD	Buena	Vista	Fremont	Canon City	Women's CF	Delta	Rifle	Diag.	& Recept.	CCC-Golden
	Educa	tion & Vocational Trng.										
	4393	Education thru High Scho	001		C							C
	4395	Educ. & Voc. Training			С	C					•	
	4402	Specialized Equipment			RC	С						
	Libra	ry Services							а. С. С.			
	4409	Library Services Provide	ed			NRr		N			NR	R
	4410	Policy for Selection										R
-	4411	Full-Time Staff Member										R
	4412	Supervising Staff Member	2									R
	4413	Available Daily				NR						R
	4414	Personnel Requirements										R
	4415	Determine Needs				NR.						R
	4416	Design & Appearance		с. 	NRC	NRC		С	C		С	RC
	4417	Minimum Provisions						,				R
	4418	Interlibrary Loan										R
	Recre	ation				and and a second se						
	4419	Comprehensive Program		1				. C -		N	RC	NR
	4420	Athletic & Cultural			C			C				NRC
	4421	Full-Time Recreation Din	r									NR
	4422	Inmates as Program Assis	stants									NR
	4423	Interact with Community	1.1			· · · ·						NR
	4424	Facilities & Equipment						NC	C		C	NRC
	4425	Personnel Requirements										NR .
	4426	Assess Needs										NR
	€427	Specific Program							1 - A			NR.
	4428	Pers. & Financial Requin	rement	B								NR
	4429	Community Activities										NR

# APPENDIX 9 (CONT.)

STANDARD	Buena Vista	Fremont	Canon City	Women's CF	Delta	<b>Rifle</b>	Diag. & Recept.	CCC-Golden
4241 Fire Drills								R
4243 Control of Vermin						N		
4249 Daily Clothing Exchange	• · · · ·		R					
4250 Personal Laundry Usage	C		NRC				C	
4251 Shower 3 Times/Week	С							
4252 Hair Care Services						NC		
Medical								
4253 Medical & Dental Servic	e8		С				C	
4274 Disabled & Infirm	RC							
4277 Psychotic Inmate Facs.								С
Inmate Rights								
4280 Access to Courts		4						R
4283 Legal Assistance		С				C		RC
4284 Supplies for Legal Matt	ers						N	R
4287 Healthful Environment		C				C		RC
4288 Medical & Dental Care							C	
4289 Recreational Opportunit	ies					C		
Mail and Visiting								
4353 Extended Visits		C	RC					
Reception								
4361 List of Personal Proper	ty							C
Inmate Work Programs			4 					
4386 Employment Opportunitie	s R							
4000 Employment opportunitie	0 1							
Polidana Comitant	•							
Religious Services 4430 Access to Programs							•	
								NR
4431 Staff Member Supervisio 4433 Publications & Diet	<b>)</b>							NR
4434 Facilities Provided					· · ·			NR
4436 Contact Representatives	- 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997		and a start of the second s			C	RC	NRC
4420 CONTACT VENTEREULECIACIA	<b>j</b>							NR

Appendix 10: Glossary of Terms

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#### APPENDIX 10

#### GLOSSARY OF TERMS

<u>Administrative Segregation</u> - Used as close supervision when it is necessary to segregate certain inmates from the general population, for relatively extensive periods of time, to assure the safety and security of the institution and for the protection of the inmates or others.

<u>Adult Correctional Institution</u> - A confinement facility, usually under state or federal auspices, which has custodial authority over adults sentenced to confinement for more than one year.

<u>Agency</u> - The unit of a governing authority which has direct responsibility for the execution of a corrections program, including the implementation of policy as set by the governing authority.

<u>Appropriation/Appropriated Funds</u> - Enacted by Congress which sets up a federal program or agency either indefinitely or for a given period of time.

<u>Authorization/Authorized Position</u> - Basic substantive legislation/Full time equivalent position for which funding is approved by the legislature.

<u>Average Daily Population</u> - Refers to the population of inmates at a particular facility or within an entire correctional system. This figure takes into account both new admissions and releases, and, therefore, is generally higher than the inmate population at a given point in time. It is best derived by summing the population over some time period (month, year) then dividing by the appropriate number of days.

<u>Camp/Ranch/Farm</u> - Any of several types of similar confinement facilities, usually in a rural location, which contains adults convicted of a felony or a misdemeanor.

<u>Capital Costs</u> - Refers to costs for alterations to physical plant required for standards' compliance; may be renovation or construction of new facilities.

<u>Correctional Facility</u> - A building, or part thereof, set of buildings, or area enclosing a set of buildings or structures, operated by a government agency for the custody and/or treatment of adjudicated, and committed persons, or persons subject to criminal proceedings.

#### CEC Cost Factors, including:

<u>Personnel Time</u> - (minor) The new activities mandated by this standard will require additional staff time of less than one-half person year. (major) The new activities mandated by this standard will require additional staff time of one-half person year or more. <u>Supplies</u> - (minor) Less than \$100 per year. (major) \$100 per year or more.

Equipment - Office, security, communications, or other equipment is required to comply with the standard.

CEC Cost Factors, including: (cont'd)

<u>Space/Facilities</u> - Will require either new construction or the renovation of existing facilities.

Purchase of Services - Contracting for services rendered.

Chief Executive Officer - The person in charge of the institution or agency, usually called the Warden, Superintendent, or Director.

<u>Classification</u> - A process for determining the needs and requirements of those for whom confinement has been ordered, and for assigning them to housing units and programs according to their needs and existing resources.

<u>Compliance</u> - When an organizational unit meets a particular standard or set of standards.

<u>Cost Allocation</u> - Derivation of compliance costs associated with a particular standard, especially when a single resource is distributed among several standards.

<u>Cost Analysis</u> - The process whereby standards' compliance costs are derived; includes cost allocation, assessment of resource requirements and inclusion of all associated costs.

<u>Criminal Justice Agency</u> - Any government agency or subunit of which the principal activities consist of the prevention, detection, and investigation of crime; the apprehension, detention, and prosecution of alleged offenders; the confinement or official correctional supervision of accused or convicted persons, or the administrative or technical support of the above functions.

<u>Criminal Justic System Costs</u> - Direct outlays for, or the imputed value of goods and services provided by agencies, organizations or by individuals.

<u>Deficiency</u> - Exists when a facility, organizational unit, program, or procedure does not meet a particular standard. In this case, a change must be made in the current level of operations in order to comply with the standard.

Disciplinary Detention - Confinement of an inmate to an individual cell, separated from the general population, as a result of a hearing before impartial hearing officer(s), in which the inmate has been found to have committed a rule(s) violation(s).

<u>Discounting</u> - Expressing the dollar value of future costs or benefits in today's terms. Permits, e.g., comparisons when benefits occur in the future but costs are incurred now.

<u>Documentation Preparation</u> - The agency complies with the standard, but lacks documentation to support compliance.

Extent of Non-Compliance - The degree to which a facility does not meet the minimum requirements of a standard ranging from meeting some of the requirements (partial non-compliance) to meeting none of the prescribed conditions (total non-compliance).

External Costs - Direct outlays for, or the imputed value of, goods and services provided by all agencies, organizations, or individuals external to the criminal justice system.

Facility - The actual physical setting in which a program or agency functions.

Field Services - See Parole Agency.

Fringe Benefit Costs - Allowances and services provided to employees as compensation in addition to regular wages and salaries. For the purposes of this study, the definition includes retirement (state), FICA, health insurance, life insurance, disability insurance, unemployment insurance, workmen's compensation, vacation days allowance, holiday allowance, clothing and food.

Full Time Equivalent(FTE) - The number of personnel or employees that are required to carry out a particular function, or 'cover' a particular post. For example, two half-time employees are equivalent to one full-time staff; or 4.5 FTE's are required to cover a particular post (based on three shifts times seven days a week).

<u>Governing Authority</u> - For public/government agencies, this is the administrative department or division to whom the agency reports; it is the policy-setting body. For private agencies, this is the board of directors of board of trustees which sets policy.

<u>Halfway House</u> - A residential facility located in the community which provides early release opportunities for inmates and similar services to pre-trial and pre-sentence clients, probationers, parolees, ex-offenders and out-clients.

<u>Hearing</u> - A proceeding in which arguments, witnesses or evidence are heard by a judicial officer or administrative body.

<u>Hidden Costs</u> - Costs that are not easily identifiable, since they are not listed in the obvious category, e.g., indirect costs or costs incurred by another state agency for accounting.

<u>Indirect Costs</u> - Generally costs associated with but not directly attributable to a particular activity. Manufacturing or administrative overhead, or accounting services occur in addition to direct costs such as labor, capital and raw materials.

Information System - The concepts, personnel, and supporting technology for the collection, organization, and delivery of information for administrative use.

<u>Major Rule Violation</u> - Punishable by sanctions such as confinement to quarters, placement in more secure housing, transfer to another institution, loss of job, loss of "good time", or any change that would affect time of release or discharge.

<u>Marginal Cost</u> - Refers to the increment or change in total costs occasioned by a change in output. The marginal cost of increasing the inmate population is only the food, clothing and other <u>additional</u> services those individuals require; generally less than average cost but may be equal or more.

Minor Rule Violation - Punishable by sanctions such as reprimand, loss of commissary, entertainment or recreation privileges, restitution, or extra duty.

<u>New Procedures</u> - No procedure exists, as required by the standard, or existing procedure(s) requires modification to comply with the standard.

<u>No Cost Standard</u> - Requires no allocation of resources (expenditures) to achieve and maintain compliance.

Obligation - Contracts and other binding commitments made federal agencies pay out money for products, services, or other purposes. Obligations incurred may not be larger than budget authority.

<u>Operating Costs</u> - This category includes all those costs necessary to operate an organizational unit other than personal services, fringe, and capital costs.

<u>Opportunity Costs</u> - A measure of the cost that results from the fact that when one activity is undertaken another activity must be foregone.

Organizational Unit/Sub-unit - A subset of a larger organization, such as a correctional facility within a state Department of Corrections.

<u>Out-Client</u> - Offenders, alcoholics, drug abusers, mentally disabled and other community residents who reside at a place other than a residential facility, but who receive services offered by the program.

<u>Parent Agency</u> - The administrative department or division to whom the institution reports; it is the policy-setting body.

<u>Parole Agency</u> - An agency which may or may not include a parole authority, and of which the principal functions are the supervision of adults placed on parole.

<u>Parole Authority</u> - The decision-making body which has the responsibility to grant, deny or revoke parole.

Partition of Cost Estimates - This phrase is used to differentiate between the various estimates based on several factors, such as budgetary purposes, decision criteria, reallocated resources or conflicting documentation.

<u>Plans of Action</u> - Developed by the Commission, these are the primary instruments utilized by the states to assess their status, determine their resource needs and develop a timetable for compliance in the standards accreditation process.

<u>Policy</u> - A definite, stated course or method of action which guides and determines present and future decisions and activities.

<u>Pre-Release Center</u> - A residential facility which provides early release opportunities in the community for inmates allowing them to work, receive training, or pursue educational objectives before final release to the community.

<u>Program</u> - The plan or system through which a correctional agency works to meet its goals; often requiring a distinct physical setting.

<u>Program Changes</u> - This category on the plan of action means that a change in current level or kind of program activity is required by the standard in order to comply.
<u>Protective Custody</u> - That portion of an adult correctional institution, whereby inmates are voluntarily segregated from the general population since there is possible threat of harm to them.

<u>Sally Port</u> - A square or rectangular enclosure situated in the perimeter wall or fence of the institution, containing gates or doors at both ends, only one of which opens at a time.

<u>Security</u> - The degree of restriction of inmate movement within a correctional facility, usually divided into maximum, medium and minimum levels.

<u>Serious Incident</u> - A situation involving an inmate, employee or visitor including occurance of an injury requiring medical attention or containing an imminent threat to institution security and/or safety.

<u>Special Management Inmates</u> - Inmates whose behavior presents a serious threat to the safety and security of the institution, the inmate, the staff or the general inmate population.

<u>Special Needs Inmates</u> - Inmates whose mental and/or physical condition require special handling and treatment by staff.

<u>Standard Weight</u> - Essential, important and desirable designations given to each of the CAC standards. In order for a state to acquire accreditation 90% of the essential standards must be attained, 80% of the important and 60% of the desirable.

State Designated Cost Factors, including: (See CEC Cost Factors)

<u>Equipment</u> - (See CEC Cost Factors) This category includes not only equipment, but supplies as well. <u>New Facilities</u> - Where it has been determined that construction of new facilities will be necessary in order to meet standards. <u>Renovated Facilities</u> - In the case where renovation of existing facilities will be necessary to comply with standards. <u>Additional Funds</u> - Any financial resources not already included in the above items, e.g., purchase of services. etc.

<u>Surrogate Measure</u> - In research terms, an indicator used as a substitute or proxy for the item which one originally intended to measure, i.e., a secondary source of data when the primary data source is unavailable. For example, if there is no prior history for a particular work program in one state, similar capital/operating cost figures may be obtained from another state program already in existence.

<u>Training</u> - A method of enhancing the performance of personnel, including such activities as management seminars and instructional workshops on management information, research and evaluation data.

<u>Turnover Rate</u> - The ratio of terminated employees to the total number employed for a specified period of time.

#### APPENDIX 10 (CONT.)

Work Release - A formal arrangement, sanctioned by law, whereby an inmate is permitted to leave confinement to maintain approved and regular employment in the community, returning to custody during non-working hours.

<u>Written Policy</u> - No policy exists, as required by the standard, or existing policy requires updating or modifying to comply with the standard.

Appendix 11: Adult Correctional Institution Standards Categories

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#### APPENDIX 11

ADULT CORRECTIONAL INSTITUTION STANDARDS CATEGORIES

Title

Abbreviation Administration Fiscal Personnel Training Planning Management & Information Research Records Physical Plant Security Supervision Special Management Inmates Food Services Sanitation Medical Rights Rules Mail & Visiting Reception Money and Property Control Classification Work Programs Ed. and Voc. Training

Administration, Organization and Management Fiscal Management Personnel Training and Staff Development Planning and Coordination Management Information Systems Research and Evaluation Records Physical Plant Security and Control Supervision of Inmates Special Management Inmates Food Services Sanitation, Safety and Hygiene Medical and Health Care Services Inmate Rights Inmate Rules and Discipline Mail and Visiting Reception and Orientation Inmate Money and Property Control Classification Inmate Work Programs Educational and Vocational Training

APPENDIX 11 (CONT.)

Abbreviation	Title
Library	Library
Recreation	Recreat
Religious	Religia
Social Services	Social
Release	Release
Citizen Involvement	Citizen

Library Services Recreation and Inmate Activities Religious Services Social Services and Counseling Release Preparation and Temporary Release Citizen Involvement and Volunteers

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## APPENDIX 12A

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# STANDARDS DESCRIPTIONS. 77 ADULT. INSTITUTIONS

# Administration, Organization and Management

4001	Establishment
4002	Philosophy & Goals
4003	One Executive Officer
4004	Policy Formulation
4005	Administrative Manual
4006	Administrative Subunits
4007	Channels of Communication
4008	Mission Description
4009	Operations Manual
4010	Monitor Operations
4011	Program Analysis
4012	Annual Goal Formulation
4013	Legal Assistance
4014	Quarterly Report
4015	Monthly Meetings
4016	System of Communication
4017	Constructive Programs
4018	
4019	Community Agencies Courts and Parole
4020	Legislative Cooperation
4021	Internship Program
4022	College Consultation
4023	Public Information
4024	Media Access
4025	Comprehensive Report
4026	Association Membership
4027	Employee-Management
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#### Fiscal Management

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4028	One Fiscal Officer
4029	Fiscal Authority
4030	Fiscal Officer
4031	Bonded Employees
4032	Inmate Welfare Fund
4033	Community Services
4034	Budget Request
4035	Budget Responsibility
4036	Justifying Budget Request
4037	Monitor Expenditures
4038	Budget Revisions
4039	Budget Hearings
4040	Space Requirements
4041	Accounting System
4042	Annual Review
4043	Accounting Procedures
4044	Secure Monies

# Fiscal Management (cont'd)

4045	Reports of Monies
4046	Checks and Vouchers
4047	Property Inventory
4048	Stores Inventory Control
4049	Personnel Records & Payroll
4050	Purchase of Supplies
4051	Audits
4052	Insurance Coverage
4053	Commissary
4054	Commissary Controls

### Personnel

4055	
	Employment and Promotion
4056	Annual Policy Review
4057	Manual Requirements
4058	Manual Availability
4059	Education Substitutes
4060	Affirmative Action Program
4061	Affirmative Action Implementation
4062	Equal Employment Opportunities
4063	Direct Contact Personnel Requirements
4064	Reexamine Assigned Positions
4065	Personnel Record
4066	Confidentiality of Records
4067	Challenge File Information
4068	Staff Grievance Procedure
4069	Executive Officer Appointment
4070	Executive Officer Specifications
4071	Executive Officer Qualifications
4072	Executive Officer Term
4073	Probationary Term
4074	Permanent Status
4075	Performance Review
4076	Department Head Qualifications
4077	Paraprofessionals
4078	Employment of Ex-offenders
4079	Equal Treatment
4080	Competitive Salary Levels
4081	Employment From Outside
4082	Merit Pay Increases
4083	Solicitation of Suggestions
4084	Reimbursement of Expenses
4085	Administrative Leave
4086	Code of Ethics
4087	Confidentiality of Information

### Training and Staff Development

4088	Training Supervision
4089	Training of Trainers
4090	New Employee Training

### Training and Staff Development cont'd

4091	Annual Training
4092	Direct Contact Training
4093	Administrative Training
4094	Advisory Training Committee
4095	Committee Responsibilities
4096	Detention Personnel Training
4097	Weaponry Training
4098	Physical Force Techniques
4099	Continuing Education
4100	Annual Evaluation
4101	Library Services
4102	Space and Equipment
4103	Reimbursement of Staff
4104	Public and Private Agencies

### Planning and Coordination

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4105	Range of Plans
4106	Long Range Plans
4107	Executive Officer Responsibility
4108	Monitor Progress
4109	Interrelated Functions
4110	Personnel, Space and Equipment
4111	Manpower, Planning
4112	Federal, State and Regional

### Management Information Systems

4113	Information Retrieval
4114	Review All Aspects
4115	Thorough Procedure
4116	Regular Reports
4117	Identify Needs
4118	Security of System
4119	Other Agencies
4120	Evaluation Criteria
4121	Inmate Classifications
4122	Population Summaries

### Research and Evaluation

4123	Research Activities
4124	<b>Operational Personnel</b>
4125	Outside Professionals
4126	Design Review
4127	Medical Experiments
4128	Private Agency Support
4129	Use of Findings

### Records

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4130	Case Records Management
4131	Case History
4132	One Master File
4133	Daily Report
4134	Case Record Requirements
4135	Identify Contents
4136	Master File Kept Current
4137	Safeguard Case Records
4138	Information Release
4139	Information Release Form

# Physical Plant

4140	Decentralized Units
4141	Design Capacity
4142	Cell Size
4143	Cell Furnishings
4144	Dormitory Requirements
4145	Staff Accessibility
4146	Preventive Maintenance
4147	Proximity of Population Center
4148	Dormitory Usage
4149	Number in Facility

## Security and Control

4150	Security Manual
4151	Secure Perimeter
4152	Surveillance Outside
4153	Watch Towers
4154	Armed Employee Assignments
4155	Outside Armed Supervision
4156	Sally Ports
4157	Designated Points for Traffic
4158	Control Center
4159	Inmate Count
4160	Temporary Absences
4161	Regulation of Movement
4162	Security Device Maintenance
4163	Searches for Contraband
4164	Policy for Searches
4165	Control of Firearms
4166	Condition of Security Equipment
4167	Issued Weapons
4168	Firearms Depository
4169	Equipment Distribution
4170	Report Firearms Discharge
4171	Injuries by Weapons
4172	Areas for Weapons
4173	Unloading Firearms
4174	Control of Keys
4175	Control of Tools

### APPENDIX 12A (CONT.)

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### Security and Control

4176	Toxic Materials
4177	Post Orders
4178	Read Post Order
4179	Escape Procedures
4180	Emergency Plans
4181	Emergency Plan Execution
4182	Specially Trained Unit
4183	Evaluation of Special Unit
4184	Job Action Plan
4185	Emergency Power
41.86	Emergency Equipment Testing
4187	Inmate Control
4188	Physical Force
4189	Instruments of Restraint
4190	Institution Vehicles
4191	Personal Vehicles
4192	Inmate Transportation

### Supervision of Inmates

4193	Classification System
4194	Movement of Inmates
4195	Staff Member Assignment
4196	Counseling by Staff
4197	Daily Inspection
4198	Visit Living Areas
4199	Shift Reports

### Special Management Inmates

Disciplinary Detention
Administrative Segregation
Protective Custody
Segregation Unit Conditions
Non-Isolated Segregation
Clothing
Basic Personal Items
Usual Items and Activities
Meals
Staff Visits
Visits and Mail
Detention Telephone Privileges
Seg Telephone Privileges
Shave and Shower Frequency
Hygienic Living Conditions
Exercise
Legal Materials
Reading Materials
Programs and Services
Perpatient Log

### Special Management Inmates (cont'd)

4220	Supervision of Staff
4221	Staff Selection Criteria
4222	Psychological Assessment

### Food Services

4223	Full-Time Supervisor
4224	Dietary Standards
4225	Institution-Produced Products
4226	Advance Menu Preparation
4227	Special Diets
4228	Meal Records
4229	Budgeting Practices
4230	Time Between Meals
4231	Food as Reward
4232	Appeal of Food
4233	Non-Regimented Conditions
4234	Weekly Inspections
4235	Equipment Meets Standards
4236	Personnel Health Regulations

### Sanitation, Safety and Hygiene

4237	Fire and Safety Officer
4238	Annual Inspection
4239	Water Supply
4240	Fire Prevention
4241	Fire Drills
4242	Housekeeping
4243	Control of Vermin
4244	Waste Disposal
4245	Issue of Clothing
4246	Special Clothing
4247	Issue of Bedding
4248	Clothing Records
4249	Daily Clothing Exchange
4250	Personal Laundry Usage
4251	Shower Frequency
4252	Hair Care Services

### Medical and Health Care Services

4253	Medical and Dental Services
4254	Licensed Physicians
4255	Licensure of Personnel
4256	Equipped Facility
4257	Emergency Services
4258	Advance Arrangements
4259	Preliminary Health Evaluation
4260	Performance of Evaluation

# Medical and Health Care Services (cont'd)

4261	Comprehensive Health Evaluation
4262	Sick Call
4263	Periodic Examinations
4264	Medical and Dental Records
4265	Record Confidentiality
4266	Pharmacist
4267	Dispensing of Drugs
4268	Inmates Receive Medication
4269	Illness or Surgery
4270	Death
4271	First Aid Training
4272	Emergency Medical Care
4273	Women's Health Care Needs
4274	Disabled and Infirm
4275	Treating Emotional Disturbances
4276	Team for Emotionally Disturbed
4277	Psychotic Inmate Facilities
4278	Services for Retarded
4279	Psychiatric Consultation

### Inmate Rights

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4280	Access to Courts
4281	Access to Attorneys
4282	Confidential Contacts
4283	Inmate Legal Assistance
4284	Supplies for Legal Matters
4285	Personal Abuse
4286	Use of Name
4287	Healthful Environment
4288	Medical and Dental Care
4289	Recreational Opportunities
4290	Medical Testing
4291	Non-Medical Testing
4292	Regular Searches
4293	New Crime Searches
4294	Discrimination
4295	Voluntary Participation
4296	Rules of Conduct
4297	Institution Rules
4298	Rule Interpretation
4299	Handling Minor Violations
4301	Grievance Procedures
4302	Classification Policy
4303	Freedom in Grooming
4304	Religious Practice

### APPENDIX 12A (CONT.)

#### Inmate Rights (cont'd)

4305	Visits
4306	Communication and Correspondence
4307	Access to Public
4308	Co-educational Institutions
4309	Sex Discrimination

#### Inmate Rules and Disciplines

4310	Prohibited Acts
4311	Rulebook
4312	Positive Wording
4313	Personnel Training
4314	Disciplinary Procedures
4315	Minor Misbehavior
4316	Disciplinary Reports
4317	Disciplinary Report Requirements
4318	Investigating Rule Violations
4319	Prehearing Detention
4320	Statutory Detention
4321	Copies of Disciplinary Decision
4322	Review of Hearings
4323	Appeal Decisions
4324	Waive Hearings
4325	Major Violation Discipline
4326	Hearings of Major Violations
4327	Notice of Major Viclations
4328	Major Violation Hearing Time Span
4329	Presence at Major Violation Hearing
4330	Staff Member Representation
4331	Witnesses & Evidence
4332	Major Violation Detention
4333	Not Guilty of Major Violation
4334	Minor Violation Discipline
4335	Minor Violation Hearing
4336	Copy of Minor Violation
4337	Minor Violation Hearing Timespan
4338	Presence at Minor Violating Hearing
4339	Not: Guilty of Minor Violation

#### Mail and Visiting

- 4340 Inmate Correspondence
- 4341 Volume of Mail
- 4342 Holding of Mail
- 4343 Mail Censorship
- 4344 Inspection of Mail
- 4345 Disposition of Contraband
- 4346 Sealed Letters
- 4347 Postage Allowance
- 4348 Forwarding of Mail
- 4349 Access to Telephone

### Mail and Visiting (cont'd)

4350	Visiting Policy
4351	Number of Visitors
4352	Informal Communication
4353	Extended Visits
4354	Special Visits
4355	Visitor Transportation

#### Reception and Orientation

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4356	Reception Policy
4357	Adequate Facilities
4358	Admitting Procedures
4359	Admission Reports
4360	Medical Quarantine
4361	List of Personal Property
4362	Reception Unit Program
4363	Orientation Language
4364	Classification Time Frame

## Inmate Money and Property Control

4365	Specify Property
4366	Control Property
4367	Property Control Policy
4368	Personal Funds
4369	Interest-Bearing Accounts
4370	Interest Accrual
4371	Audit Inmate Accounts

### <u>Classification</u>

437.2	Classification Plan
4373	Manual
4374	Inmate Involvement
4375	Special Needs Inmates
4376	Program and Status Review
4377	Determining Status
4378	Inmates at Hearings
4379	Inmates Initiate Reviews
4380	Refusal to Participate
4381	Administrative Segregation Hearing
4382	Administrative Segregation Review
4383	Administrative Segregation Release
4384	Pre-Parole Report
4385	Pre-Institutional Assessment

#### Inmate Work Programs

- 4386Employment Opportunities4387Job Market Relevance
- 4388 Work Day Structure
- 4389 Labor Organizations
- 4390 Inmates Paid
- 4391 Incentives
- 4392 Compensation Rate

#### Education and Vocational Training

4393	Education Through High School
4394	Population Needs
4395	Education and Vocational Training
4396	Counseling for Placement
4397	Educational Personnel
4398	Measure Effectiveness
4399	Program Assessment
4400	Licensed Teachers
4401	Inmates Working as Teachers
4402	Specialized Equipment
4403	Flexible Scheduling
4404	Community Educational Programs
4405	Functional Social Bkills
4406	Relevant Vocational Programs
4407	Licensed Vocational Instructors
4408	Community Vocational Resources

#### Library Services

4409	Library Services Provided
4410	Policy for Selection
4411	Full-Time Staff Member
4412	Supervising Staff Member
4413	Available Daily
4414	Library Personnel
4415	Determine Needs
4416	Design and Appearance
4417	Minimum Provisions
4418	Interlibrary Loan

#### Recreation and Inmate Activities

4419 Comprehensive Program
4420 Athletic and Cultural
4421 Full-Time Director
4422 Inmates as Program Assistants
4423 Interact with Community
4424 Facilities and Equipment
4425 Recreation Personnel

#### Recreation and Inmate Activities (cont'd)

4426	Assess Needs
4427	Specific Program
4428	Resources for Activities
4429	Community Activities

#### **Religious Services**

4430	Access to Programs	
4431	Staff Member Supervision	
4432	Religious Personnel	
4433	Publications and Diet	
4434	Facilities Provided	
4435	Personnel Access	
4436	Contact Representatives	

#### Social Services and Counseling

4437	Appropriate Program
4438	Trained Supervisor
4439	Coordinated Counseling
4440	Qualified Counselors
4441	Involves All Personnel
4442	Caseload Determination
4443	Case Conferences
4444	Substance Abuse Programs

#### Release Preparation and Temporary Release

4445	Preparation Frogram
4446	Graduated Release
4447	Transitional Assistance
4448	Use of Parolees
4449	Temporary Release
4450	Escorted Leaves
4451	Unescorted Leaves
4452	Work Release
4453	Temporary Release Requirements
4454	Work Housing

#### Citizen Involvement and Volunteers

4456	Staff	Member	Responsible

4457 Program Director

4458 Cross Section of Volunteers

- 4459 Volunteer Orientation
- 4460 Inmate Orientation
- 4461 Volunteer Identification
- 4462 Written Agreement
- 4463 Volunteer Qualifications

## Citizen Involvement and Volunteers (cont'd)

4464	Policy Develop	ment
4465	Discontinuing	Services

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### APPENDIX 12B

### STANDARD DESCRIPTIONS -- HALFWAY HOUSES

Admin	istration
2001	Legal Entity
2002	Annual Meetings
2003	Implement Policies
2004	Single Administrative Officer
2005	Policy Manual
2006	Manual Review
2007	
2008	Monitor Programs
2009	Staff Supervision
2010	Conflicts of Interest
2011	Political Practices
2012	Organizational Chart
2013	Funding & Regulatory Agencies
2014	Goals & Policies
2015	Activities Report
2016	Legal Assistance
2017	Constitution
2018	Local Governing Authority
2019	Tax Status
2020	
2021	
2022	Governing Authority Meetings
2023	Record of Meetings
2024	Licensing Requirements
2025	Authority to Operate
2026	Community Involvement
	1 Management
2027	Annual Budget

2028	Budget Reviews
2029	Budget Request
2030	Budget Revisions
2031	Fiscal System
2032	Program Function Budget
2033	Annual Audit
2034	Document Distribution
2035	Fiscal Policies
2036	Insurance Coverage
2037	Inventory Control
2038	Purchasing Policy
2039	Wage Documentation

### Personnel

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2040	Personnel Policies
2041	Policy Requirements
2042	Policy Availability
2043	Job Descriptions
2044	Affirmative Action

#### APPENDIX 12B (CONT.)

Personnel (cont'd) Implement Affirmative Action 2045 2046 Ex-Offender Employment 2047 Grievance Procedures 2048 Personnel Record 2049 Confidentiality of Records 2050 Challenge File Information 2051 Performance Evaluation 2052 Employment & Promotion 2053 Initial Orientation 2054 Annual Training 2055 Continuing Education 2056 Uses Community Resources 2057 Competitive Salary Levels 2058 Employee Benefits 2059 Sexually Integrated Staff 2060 Government Requirements 2061 Administration Education 2062 Experience & Education Substitutes 2063 Paraprofessionals

#### Facility

2064 Zoning Ordinances 2065 Building Codes 2066 Facility Health Codes 2067 Fire Safety 2068 Facility Cleanliness & Repair 2069 Public Transportation 2070 Light & Ventilation 2071 Floor Space 2072 Privacy 2073 Resident Provisions 2074 Decoration of Quarters 2075 Counseling Space 2076 Group Meeting Space 2077 Visiting Area 2078 Toilet Facilities 2079 Wash Basin Facilities 2080 Shower/Bathing Facilities

2081 Washer & Dryer

#### Intake

2082 Intake Policies

- 2083 Information Form Requirements
- 2084 Intake Policy Distribution
- 2085 Agency Reasons for Referral Agency
- 2086 Agency Reasons for Individual
- 2087 Discussion of Program

Program 2088 Services Provided 2089 Identifies Needs 2090 Fosters Community Resources 2091 Evaluate Community Agencies 2092 Services for Self-Sufficiency 2093 Finding Employment 2094 Financial Assistance 2095 Education & Vocational Training 2096 Rule Interpretation 2097 Rules & Discipline 2098 Rules Posted 2099 Personalized Program 2100 Personalized Program Changes 2101 Progress Review 2102 Staffing Pattern 2103 Available Staff Person 2104 Resident Grievances 2105 Increasing Family/Community Involvement 2106 Community Group Activities Food Service

2107 Nutritional Standards 2108 Food Sanitation Codes 2109 Advanced Planned Menus 2110 Plan Reviewed 2111 Dining Area Suitability 2112 Food Handler Hygiene 2114 Food Storage 2115 Special Diets

#### Medical Care & Health Services

2116 First Aid Equipment

2117 Inventory of Supplies

- 2118 First Aid Training
- 2119 Medical Services Provided
- 2120 Medical Back-up Plans

2121 Community Health Care Agencies

2122 Communicable Disease

2123 Special Medical Problems

- 2124 Urine Surveillance
- 2125 Controlled Substances

### Special Procedures

2126 Written	1 Emergency	Plan
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2127 Posted Emergency Plan

2128 Quarterly Emergency Drills

#### APPENDIX 12B (CONT.)

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#### Special Procedures (cont'd)

- 2129 Job Action Plan .
- 2130 Resident Authority
- 2131 Physical Force
- 2132 Searches
- 2133 Absconders

#### Citizen & Volunteer Involvement

2134 Securing Citizen Involvement
2135 Citizen Involvement Program
2136 Cross-Section of Volunteers
2137 Volunteer Orientation & Training

- 2138 Volunteer Services Supervisor
- 2139 Professional Services
- 2140 Liability Claims

#### Out-Client Services

2141 Intake for Out-Clients
2142 Out-Client Information Form
2143 Policy Distribution
2144 Program Reasons for Referral Agency
2145 Program Reasons for Individual
2146 Orientation
2147 Services Defined
2148 Responsible Personnel
2149 Hours Policy
2150 Out-Client Grievances

2151 Out-Client Records

2152 Information Collection Includes Out-Clients

#### Records

2153 Case Record
2154 Case Record Requirements
2155 Case Record Entries
2156 Case Record Safeguards
2157 Case Record Auditing
2158 Records Marked Confidential
2159 Policy on Confidentiality
2160 Maintenance Time
2161 Information Release
2162 Policy on Information Release
2163 Information Release Form
2164 Performance Report

#### Communication & Coordination

2165 Public Information 2166 Non-Criminal Justice System 2168 Consultation Documentation 2169 Legislator Cooperation 2170 University Collaboration

2171 Professional Association Membership

#### APPENDIX 12B (CONT.)

Evaluation

2172 Information Collection

2173 Evaluation Study Usage

2174 Collaboration on Information Gathering

2175 Independent Evaluation

Additional Standards

2176 Recreation & Leisure 2177 Control Movement 2178 Account for Whereabouts 2179 Case Assignment 2180 Prevention of Absconding 2181 Transportation 2182 Continual Staffing 2183 Temporary Release 2184 Temporary Leave Authorization 2185 Temporary Leave Operation 2186 Work/Study Authorization 2187 Work/Study Operation 2188 Work/Study Manual 2189 Job Placement 2190 Program Reimbursement 2191 Transporation Assistance 2192 Work/Study Housing 2193 Release Program Availability 2194 Work/Study Rules 2195 Poor Adjustment Sanctions

#### APPENDIX 12C

### STANDARDS DESCRIPTIONS -- PAROLE

## Administration, Organization and Management

1. A.	•
3001	Improper Influence
3002	Political Practices
3003	Organizational Responsibility
3004	Agency Responsibilities
3005	Pretrial Service
3006	Agency Administrator Function
3007	One Administrative Officer
3008	Organizational Chart
3009	Administrative Subunits
3010	Channels of Communication
3011	Staff Meetings
3012	Specialized Units
3013	ROR Program
3014	Agency Administrator Responsibilities
3015	Goals and Objectives
3016	Goals Training
3017	Goal Development Participation
3018	Criminal Justice Agency Consultation
3019	Policy Review
3020	Policy Communication to Staff
3021	Monitor Field Operations
3022	Administrative Manual
3023	Administrative Manual Review
3024	Cost-Effectiveness Analysis
3025	Written Duties
3026	Monitor Exercise of Authority
3027	Supervisory Ratio
3028	Written Supervisory Responsibilities
3029	Legal Assistance
3030	Comprehensive Report
3031	Field Facility Location
3032	Space Management Program
3033	Equipment Needs
3034	Legislative Cooperation
3035	Criminal Justic Agency Collaboration
3036	College Collaboration
3037	Public Information Program
3038	Dissemination of Information
3039	Securing Citizen Involvement
3040	Volunteer Program
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### Personnel

3041	Agency Administrator Appointment
3042	Administrator Qualifications
3043	Agency Administrator Qualifications
3044	Agency Administrator Term
3145	Employment and Promotion
3046	Affirmative Action Program
3047	Affirmative Active Implementation
3048	Probation/Parole Officer Qualifications
3049	Experience and Education Substitutes
3050	Paraprofessionals
3051	Ex-Offender Employment
3052	Employee Probationary Term
3053	Permanent Status
3054	Personnel Policies
3055	Personnel Records
3056	Personnel Record Confidentiality
3057	Challenge Information
3058	Performance Review
3059	Probation/Parole Officer Function
3060	Clerical Support
3061	Competitive Salary Levels
3062	Employee Benefits
3063	Lateral Entry
3064	Merit Pay Increases
3065	Initial Orientation
3066	Training and Education
3067	In-service Education Programs
3068	Continue Education
3069	Administrative Leave
3070	Acceptance of Gifts
3071	Probation/Parole Officer Weapons
3072	Staff Grievance Procedures

# Fiscal Management

3073	Budget Policy
3074	Agency Administrator Responsibility
3075	Linking Function and Cost
3076	Budget Hearings
3077 ·	Monitor Expenditure
3078	Solicitation of Suggestions
3079	Collection and Disbursement
3080	Offender Funds
3081	Bonded Employees

# Case Records

3082	Case Record Management
3083	Master File
3084	Significant Events
3085	Content Identification

#### APPENDIX 12C (CONT.)

#### Case Records (cont'd)

- 3086Case Record Accessibility3087Safeguard Case Records
- 3088 Performance Summary

#### Management Information Systems

- 3089 Information Retrieval
- 3090 Review All Aspects
- 3091 Regular Reports
- 3092 Identify Needs
- 3093 Information System Security
- 3094 Agency Collaboration
- 3095' Definition of Recidivism
- 3096 Overall and Immediate Performance

#### Planning and Coordination

- 3097 Long-Range Goals
- 3098 Agency Administrator Responsibility
- 3099 Planning, Budgeting and Program Management
- 3100 Criminal Justice Planning
- 3101 Noncriminal Justice Agencies
- 3102 Assess Personnel Needs
- 3103 Pretrial Intervention

#### Research

3104		Relevant Research Activities
3105		Research Direction
3106		Internal Research
3107	• .	Public Safety
3108		Supplemental Fiscal Supprt
3109		Privacy of Offenders
3110		Disseminate Research Findings
3111		Pretrial Service Evaluation

#### Supervision - Probation and Parole Agencies

3112	Supervision Program Purpose
31.1.3	Workload Formula
3114	Field Officer Supervision
3115	Regular Case Conferences
3116	Field Supervision Review
3117	Probationer/Parolee Classification
3118	Development of Objectives
3119	Review Supervision Plan
3120	Personal Contact
3121	Contact Offender Acquaintances

## Supervision - Probation and Parole Agencies (cont'd)

3122	Availability of Services
3123	Number of Offender Contacts
3124	Review Classification Levels
3125	Reassess Value of Reports
3126	Special Case Services
3127	Collective Service Needs
3128	Community Resources
3129	Public and Private Agencies
3130	Inventory Community Agencies
3131	Employment Assistance
3132	Financial Assistance
3133	Educational and Vocational Support
3134	Leisure Time Acitvities
3135	Confidentiality of Status
3136	Financial Obligations
3137	Apprehension of Criminals
3138	Conditions of Probation/Parole
3139	Written Conditions
3140	Acknowledge Receipt of Conditions
3141	Review Criminal Violations
3142	Justification of Resolution
3143	Resolve Minor Violations
3144	Investigate Arrests & Violations
3145	Special Probation/Farole Conditions
3146	Alternative Intervention Measures
3147	Location of Absconders
3148	Recovered Absconders
3149	Arrest by Probation/Parole Officer
3150	Physical Force
3151	Searches by Field Officers
3152	Grievance Procedure
3153	Offenders as Informers
3154	Transfer of Offender Policy
3155	Out-of-State Transfer
3156	Guidelines for Transfer
3157	Transfer Liaison

### Supervision - Parole Agencies Only

3158	Verification of Program
3159	Advance Information for Agency
3160	Advancement of Parole Dates
3161	Delays Enroute to Programs
3162	Community Residential Centers
3163	Initial Contact
3164	Termination of Parole
3165	Change Parole Conditions
3166	Arrest for Serious Violation
3167	Local Detention
3168	Parole Violation Reports
3169	Differing Recommendations

#### APPENDIX 12C

### Supervision - Parole Agencies Only (cont'd)

- 3170Local Institution Parolees3171Supervision of Mandatory Releases
- 3172 Assist Discharges
- 3173 Release Preparation
- 3174 Means of Support
- 3175 Graduated Release
- 3176 Furlough Requests
- 3177 Fre-Parole Assistance by Parolees

#### Supervision - Probation Agencies Only

3178	Investigation Function
3179	Priority of Supervision
3180	Misdemeanant Offenders
3181	Initial Supervision Interview
3182	Early Termination Criteria
3183	Early Termination Policy
3184	Annual Review of Probation Period
3185	Special Supervision Reports
3186	Major Violations Reported
3187	Types of Reported Violations
3188	Arrest Warrants
3189	Viclation of a Condition
3190	Revoking Authority
3191	Payment Schedules
3192	Costs of Probation

#### Presentence Investigation and Report

3193	Purpose of Presentence Report
3194	Resource Assignment
3195	Investigations, Reports and Sentencing Alternatives
3196	Agency Administrator Supervision
3197	Circumstances for Presentence Investigation
3198	Staff for Information Collection
3199	Supervision Plan
3200	Alternative Sentencing Dispositions
3201	Process Presentence Reports
3202	Different Presentence Report Formats
3203	Special Conditions of Probation
3204	Confinement
3205	Court Reviews Presentence Report
3206	Supervisory Review of Presentence Report
3207	Confidentiality of Presentence Reports
3208	Institution Receives Presentence

Appendix 13: Sample Data Collection Forms

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#### APPENDIX 13 SAMPLE DATA COLLECTION FORMS

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#### COMMISSION ON ACCREDITATION FOR CORRECTIONS

#### PLAN OF ACTION

1. Standard number \_\_\_\_\_

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- 2. Extent of noncompliance: \_\_\_\_\_partial \_\_\_\_\_total
- 3. Statement of deficiencies:

4. Resources required to achieve compliance:

	written policy	
·	new procedures	

documentation preparation

additional personnel

\_\_\_\_\_ equipment

programmatic changes/innovations

new facilities

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renovated facilities

additional funds, other than above

5. Activities required to achieve compliance:

	Designated	Person	Completion	•
Tasks	Staff	Hours	Date	

APPENDIX 13 (CONT.)

# STANDARDS' DATA-SOURCE WORKSHEET

STANDARD	COST ELEMENT	DATA/INFORMATION NEED(S)	DATA SOURCES	URCES COMMENTS			
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### APPENDIX 13 (CONT.)

### INSTITUTE FOR ECONOMIC & POLICY STUDIES, INC.

## Cost Analysis Worksheet

			Date: Page Initials	 :	/	•
Organization:(s	tate/subunit)	بر المراجع الم المراجع المراجع المراجع المراجع المراجع			•	
		Standard:				
Resources:	<u>State</u>	CEC				
Equi	onnel pment Facilities vation	Person Suppli Equipm Facili	es Ient	i I I		

<u>Computation</u> (Indicate personnel, supplies, equipment, facilities)

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