



2		
3		
4	JOINT INTERIM COMMITTEE ON JUDICIARY	
5	OF THE	
6		
7	ARKANSAS GENERAL ASSEMBLY	
8	1977/78	Biennium
9		
10		
11	SENATE MEMBERS	HOUSE MEMBERS
12 13	Senator Max Howell, Chairman	Representative James L. Shaver, Jr.,
15 14	Senator John F. Gibson, V. Chmn.	Chairman Representative N. B. Murphy, V. Chmn
1 4 15	Senator Nick Wilson	Representative Thomas E. Sparks
16	Senator Bill Walmsley Senator Harold King	Representative J. Gayle Windsor, Jr. Representative W. E. Beaumont, Jr.
17	Senator Larry Douglas	Representative Donald L. Corbin
18	Senator Ralph Patterson	Representative Art A. Givens Representative Clayton N. Little
19		Representative Bobby L. Glover
20		Representative Henry J. Osterloh Representative Michael K. Wilson
21		Representative Larry S. Patterson
22		Representative Carolyn Pollan Representative Joe Peacock
23		Representative Larry Mahan Representative Grover Richardson
24		Representative Pat Flanagin
25		Representative William L. Clark Representative Carl E. Rose
26	N	Representative Carr E. Rose Representative Richard Barclay
27	·	
28		
29	Prepared By	
30		
31	LEGAL	SECTION
32	,	
33	THE BUREAU OF LEGISLATIVE RESEARCH	
34		
35		
36		

Interim Study Proposal 77-106 by Representative Carolyn Pollan requests
the Joint Interim Committee on Judiciary to

...conduct a study of the feasibility and desirability of replacing our present criminal indeterminate sentencing law and the parole law with a law providing for determinate sentencing resulting in a flat time sentence with good time credit but no parole.

SCOPE OF STUDY

9 This report discusses the current Arkansas statutory law pertaining to 10 sentencing, imprisonment and parole of convicted felons. Arizona, California, 11 Indiana and South Dakota have recently enacted legislation designed to equalize 12 criminal sentences for like crimes within their states. The basic provisions 13 of these acts are summarized in this report.

ARKANSAS LAW

The Arkansas Criminal Code (Act 280 of 1975, as amended) classifies 16 felonies as Capital Felony Murder, Class A, Class B, Class C, Class D and 17 Unclassified. The penalty for Capital Felony Murder is death or life 18 imprisonment without parole. The permissible term of imprisonment for a 19 Class A felony is not less than five (5) years nor more than fifty (50) years. 20 or life; for a Class B felony not less than three (3) years nor more than twenty 21 (20)years; for a Class C felony not less than two (2) years nor more than ten 22 (10) years; for a Class D felony not exceeding five (5) years; and with regard 23 to an unclassified felony, whatever penalty is specified in the statute 24 25 defining the felony.

Section 1 of Act 228 of 1953, as amended, and Section 1001 of Act 280 of 1975 both provide for increasing the term of imprisonment for habitual offenders.

Section 1 of Act 78 of 1969, as amended, provides (in the discretion of the court) an additional imprisonment not to exceed fifteen (15) years when a person convicted of a felony employed a firearm in the commission of the felony or escape from such felony.

Except for persons previously convicted of two or more felonies, and

35 36

33

34

3

4

3

 $\frac{6}{7}$

8

14 15

1 persons convicted of capital murder, 1st degree murder, 2nd degree murder, 2 1st degree rape, kidnapping or aggravated robbery, the court has the power to 3 suspend the imposition of imprisonment. Such authority was granted by 4 Section 1 of Act 158 of 1945, Section 1 of Act 818 of 1973, Section 4 of Act 378 of 1975, as amended, and Section 1201 of Act 280 of 1975, as amended. As 5 6 an alternative to imprisonment, the court may put the offender on probation 7 or divert the offender to an alternative service program. Once an offender is 8 in the custody of the Department of Correction, the actual length of imprison-9 ment, as opposed to the term of imprisonment contained in the sentence, depends on several factors. Article 6, Section 18 of the Arkansas Constitu-10 11 tion empowers the Governor to grant pardons, reprieves and commutations of 12 sentences. Therefore, the Governor can reduce the sentence to any term of 13 years or pardon an offender and thereby grant immediate release from imprisonment. The length of imprisonment will depend upon the amount of meritorious 14 good time earned by the inmate, in that Section 2 of Act 510 of 1971 provides 15 that not only is meritorious good time used in computing parole eligibility 16 17 but it also reduces the term of imprisonment. The Board of Correction is 18 given the authority to promulgate rules and regulations pertaining to the award of meritorious good time within the statutory maximum of thirty (30) 19 20 days good time for each month served in an institution maintained by the 21 Department of Correction.

22The length of imprisonment of an inmate in an Arkansas institution 23 maintained by the Department of Correction will also depend on the parole 24 eligibility of the inmate. Act 93 of 1977 (applicable to persons who 25 commit felonies after April 1, 1977) classifies inmates 26 as 1st, 2nd, 3rd and 4th offenders, and provides a parole eligibility formula 27of each classification of inmate. Under this Act, any first offender under 28 the age of twenty-one (21) is eligible for parole at any time, unless a 29 minimum time to be served is imposed by the sentencing court. Such minimum 30 time to be no more than one-third (1/3) of the total sentence. In the event 31 such first offender is sentenced to a minimum time, he is eligible for 32 parole after serving the minimum time with credit for good time allowances. 33 A first offender over twenty-one (21) years of age is eligible for parole 34after serving one-third (1/3) of his sentence with credit for good time, 35 unless such first offender used a deadly weapon in commission of the crime, 36 in which case he would be eligible for parole after serving one-half (1/2) of

-2-

his sentence with good time credit. A third offender would be eligible for parole after serving three-fourths (3/4) of his sentence with good time credit, and persons imprisoned for the fourth or subsequent time are not eligible for parole.

ARIZONA

5 6 7

8

31

32

9 The Arizona Revised Criminal Code will go into effect October 11, 1978 10 [Chapter 142 of the Arizona Laws of 1977]. Under the new Code there are six classifications of felonies. The penalty for the Class 1 felony is life 11 12 imprisonment or death. The terms of imprisonment for the remaining felonies 13 are as follows: Class 2 felony is seven years imprisonment; Class 3 felony 14 is five years imprisonment; Class 4 felony is four years imprisonment; Class 15 5 felony is two years imprisonment; and Class 6 felony is one and one-half 16 years imprisonment. Due to aggravating circumstances enumerated by statute 17 the court may increase a Class 2 or 3 felony by as much as 100% or in 18 view of mitigating circumstances specified by statute, the court may reduce 19 the sentence for a Class 2 or 3 felony by as much as 25%. The court may 20increase the sentence for a Class 4, 5 or 6 felony by as much as 25% due 21 to aggravating circumstances or decrease the sentence by as much as 50% $\underline{22}$ due to mitigating circumstances. The court must reflect in the record 23its reasons for imposing the sentence. The Code makes provision for lengthening 24 the sentence of habitual offenders and persons using deadly weapons in the 25 commission of crimes. The Code makes provisions for suspension of sentence. 26 probation and parole. An inmate is eligible for parole (1) after serving 27one-half of the sentence if the inmate has served more than one 28 year, or (2) if he has less than sixty days left before expiration of 29 his term, or whichever is less. The new law eliminates good time credit. 30

CALIFORNIA

The California Uniform Determinate Sentencing Act of 1976 [Chapter 1139 of California Laws of 1976] became effective July 1, 1977. This legislation gives the judge three statutory sentence choices for each crime. For instance, robbery is punishable by imprisonment for two (2) years, three (3)

-3-

1 years or four (4) years. The California Judicial Council is required by 2 the new act to promote uniformity in sentencing by the adoption of rules 3 providing criteria for the consideration of the trial judge at the time of 4 sentencing regarding the court's decision to (a) grant or deny probation; 5 (b) impose the lower or upper prison term; (c) impose concurrent or con-6 secutive sentences; (d) consider an additional sentence for prior prison 7 terms; or (e) impose an additional sentence for being armed with a deadly 8 weapon, using a firearm, or excessive taking or damaging, or the infliction 9 of great bodily injury. Good time and participation credit is authorized not to exceed one-half (1/2) of the sentence. An inmate is paroled after serving 10 his sentence less good time, parole supervision to last no longer than one 11 12 year and provision is made for waiving parole supervision altogether.

13

14

INDIANA

15 Indiana adopted a determinate sentencing law in the form of Public Law 16 148 of 1976, as amended, effective October 1, 1977. Felonies are classified 17 into five (5) categories. Murder is a separate category with a sentence of 18 forty (40) years with as much as twenty (20) additional years for aggravating 19 circumstances, or a decrease of as much as ten (10) years for mitigating 20 circumstances. Class A felonies carry a thirty (30) year prison term with 21as much as twenty (20) additional years for aggravating circumstances or as 22much as ten (10) years decrease for mitigating circumstances. Class B 23 felonies carry a ten (10) year sentence with as much as (10) additional years 24 imprisonment for aggravating circumstances and as much as four (4) years 25 decrease for mitigating circumstances. Class C felonies carry a five (5) 26 year term of imprisonment with as much as three (3) additional years impri- $\mathbf{27}$ sonment for aggravating circumstances and as much as three (3) years decrease 28 for mitigating circumstances. Class D felonies carry a two (2) year term of 29 imprisonment with as much as two (2) additional years for aggravating 30 circumstances and no reduction for mitigating circumstances. Habitual 31 offenders are subject to an additional thirty (30) years imprisonment. The 32judge has the discretion to suspend the sentence and parole is possible at 33 the end of the term less good time. Class 1 inmates receive meritorious 34 good time of one (1) day for each day served; Class 2 inmates receive 35 meritorious good time of one (1) day for each two (2) days imprisonment; and 36 Class 3 inmates receive no good time.

-4-

SOUTH DAKOTA

2 Chapter 158 of South Dakota Laws of 1976, as amended, effective 3 October 1, 1977, established definite sentences for criminal offenses. There 4 are six (6) classifications of felonies with imprisonment as follows: Class 5 1 felony life imprisonment; Class 2 felony twenty-five (25) years; Class 3 6 felony fifteen (15) years; Class 4 felony ten (10) years; Class 5 felony 7 five (5) years; and Class 6 felony two (2) years. Provisions are made for 8 increasing imprisonment for habitual offenders. Meritorious good time is 9 authorized to the extent of two (2) months for the first two (2) years 10 imprisonment; three (3) months for the third year; four (4) months for the 11 fourth to the tenth year; and six (6) months per year beginning with the 12 tenth year. First offenders are eligible for parole after serving one-fourth 13 (1/4) of their sentence less good time. Second offenders are eligible for 14 parole after serving one-half (1/2) of their sentence less good time. Third 15 and subsequent offenders are eligible for release on parole after serving 16 three-fourths (3/4) of their sentences less good time, provided that no 17 parole is allowed until employment has first been obtained. The new law 18 authorizes the suspension of the sentence of a first offender.

20 21

19

The common denominator of the recent enactments of Arizona, California, Indiana and South Dakota is a definite term of imprisonment specified for each crime with a narrow margin of discretion for the sentencing authority. The goal of these laws is to arrive at the situation where persons convicted of like crimes will receive like sentences and be imprisoned for substantially the same length of time. It is too early to obtain statistics regarding the effect of these enactments.

CONCLUSION

1

-5-

1	ADDENDUM November 8, 1979		
2			
3	MODEL SENTENCING AND CORRECTIONS ACT		
4	The Model Sentencing and Corrections Act drafted by the Uniform Law		
5	Commissioners and approved at the annual conference in 1978 was the result		
6	of several proposals from different individual groups and requests an		
7	abandonment of the traditional practice in sentencing. The traditional		
8	approach to sentencing is to tailor the sentence imposed in each case to the		
9	needs of the offender and of society. This approach, which until now has		
10	had universal acceptance, was the basis of recommendations by the National		
11	Advisory Commission on Criminal Justice Standards and Goals and the American		
12	Bar Association.		
13	In the prefatory notes on the Model Sentencing and Corrections Act, it		
14	is noted that abandonment of the traditional practice in sentencing		
15	recognizes that individualized sentencing had failed and should be replaced		
16	by a system that provides a higher degree of equal treatment. The indeter-		
17	minate sentence with parole was replaced with a flat, determinate sentence,		
18	and the discretion to select a particular sentence was severely restricted.		
19	Sentences were no longer to reflect the rehabilitative potential of the		
20	defendant, but rather to insure a punishment justly deserved for the		
21	offence committed.		
22	The Act seeks to enhance the rehabilitative potential of correctional		
23	environments by authorizing a wide variety of programs and giving offenders		
24	a voice in and a greater incentive for their own self-improvement.		
25			
26			
27			
28			
29			
30			
31			
32			
33 ว.เ			
34 25			
35 26			
36			

-6-



••••