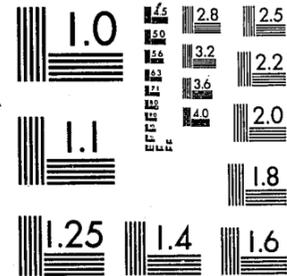


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Washington, D. C. 20531

DATE FILMED

12/01/81

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A BRIEF FOLLOW-UP STUDY OF THE WORK FURLOUGH  
AND VICTIM RESTITUTION PROGRAM

U.S. Department of Justice  
National Institute of Justice

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This study was supported by Grant #79-AC-11-SA01 from the Law Enforcement Assistance Administration, U. S. Department of Justice. Points of view expressed in this document are attributed solely to staff members of the Criminal Justice Evaluation Unit, not to the United States Department of Justice.

Office of the Mayor  
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1245 East Adams Street  
Jacksonville, Florida

February, 1980

FINDINGS

On January 29, the evaluator met with the Facility Superintendent and the Correctional Program Supervisor of the Fairfield Correctional Institution to discuss progress made in implementing recommendations made in the November, 1978 evaluation report, to discuss the present status of the Project, and to explore future plans. In addition, a review of progress reports submitted during the interim was also conducted.

Consistent with the first recommendation submitted by the 1978 evaluation report, the Project reports that it is currently making plans to bring the question of institutionalization to local decisionmakers in the near future, in order that the program may be included in the City's budget for the next fiscal year. Some time was spent discussing strategy for this approach. The evaluator suggested that the matter be brought to the attention of the Metropolitan Criminal Justice Advisory Council as soon as possible, so that the Council could determine whether a resolution supporting institutionalization of the Project is indicated. It was also suggested that members of the Advisory Council who serve on the City Council or on the Mayor's staff be informed of the institutionalization process for the Project. The involvement of the Sheriff is necessary. The evaluator brought this matter to the attention of the Director of the Metropolitan Planning Unit and suggested that the Planning Unit provide technical assistance to the Project in this regard. Such actions are considered essential, particularly in the light of the fact that the City has yet to institutionalize any LEAA seed projects.

The Facility Superintendent and Correctional Program Supervisor reported that the question of status for personnel from Grant to Civil Service is very complex and has yet to be resolved by the Personnel Office.

This issue is very important if the effectiveness of the Project is to be maintained, following institutionalization.

With regard to the second recommendation in the November, 1978 evaluation study, it was learned that the Project has implemented the suggested definition of recidivism, one promulgated by the National Advisory Commission on Criminal Justice Standards and Goals. In addition, that definition was reported to have been utilized in Fairfield Correctional Institution's most recent grant, the Jacksonville Community Restitution Clearinghouse. Coordination problems, referenced in recent progress reports, have been noted to have been resolved. For some time, the Project has been unable to obtain follow-up information from the Records and Identification Section. However, this problem was reported to have been resolved recently.

#### REPORTED CHANGES AFFECTING THE PROJECT

Statistics presented in the following tables update those presented in the 1978 study. In general, the Fiscal Year 1979 statistics reported by the Project indicate a decrease since FY 1978 in the number of applicants screened, an increase in both male and female daily populations of work furlough participants, and a decrease in number of participants released during the 1979 Fiscal Year. Project personnel noted that participants' length of stay in the Work Furlough Program has increased during the 1979 Fiscal Year. The Project has been accepting participants with longer sentences remaining than it had formerly.

It is interesting to note that the Fiscal Year 1979 population of work furlough participants was reported to have included a larger proportion of felony offenders than had the 1978 Fiscal Year population. It had been reported that during Fiscal Year 1978 participants had been serving sentences for 607 misdemeanors and 257 felonies, compared to the Fiscal Year 1979 population of work furlough participants, comprised of those sentenced for

512 misdemeanors and 330 felonies. The increased number of escapes may be attributed to the larger number of felons in the program and longer remaining sentences of participants during Fiscal Year 1979. The Project reported 2 escapes during Fiscal Year 1978, and 14 during Fiscal Year 1979.

The Project reported increases in total expenditures and estimated cost per client day over those reported during Fiscal Year 1978. Although the gross earnings of participants declined approximately \$12,000 from that reported for the previous year, Project income from client wages increased during Fiscal Year 1979, due to an adjustment in the proportion of wages contributed to board. The decline in total earnings by participants may be related to the fact that the total number of work furlough commitments declined from 630 in Fiscal Year 1978 to 539 in Fiscal Year 1979.

The following tables summarize data reported by the Project for Fiscal Year 1979, and preceding years.

TABLE 1

CUMULATIVE STATISTICS ON DISPOSITION OF APPLICATIONS  
TO WORK FURLOUGH PROGRAM FY 1974 - 1979 \*

<u>Year</u>	<u>Number of Applications Received &amp; Screened</u>	<u>Number of Cases Reviewed By Board</u>	<u>Percent Reviewed By Board</u>	<u>Accepted</u>		<u>Temporarily Rejected</u>		<u>Rejected</u>	
				<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Perce.</u>
10/1/73 - 9/30/74	N/A	615	N/A	340	55.3	128	20.8	147	23.9
10/1/74 - 9/30/75	1,133	603	53.2	371	61.5	87	14.4	145	24.0
10/1/75 - 9/30/76*	1,638	1,048	64.0	499	47.6	139	13.3	385	36.7
10/1/76 - 9/30/77*	1,632	893	54.7	542	33.2	172	19.3	261	48.2
10/1/77 - 9/30/78*	2,451	1,188	48.5	697	58.7	125	10.5	475	40.0
10/1/78 - 9/30/79*	2,112	1,041	49.3	659	63.3	150	14.4	232	22.3

\*The above statistics include cases which were reviewed more than once, notably those which had been initially temporarily rejected, but which were later reviewed and recorded as a separate disposition. Accepted cases may also include applications cancelled due to reduction in sentence, other administrative factors, or request of participants. For these reasons, the total number of dispositions by the Review Board may not equal the total number of cases reviewed.

TABLE 2

CATEGORIES OF WORK FURLOUGH PARTICIPATION  
FOR FISCAL YEARS 1975-1979

	FY 75		FY 76		FY 77		FY 78		FY 79	
	Number	Percent								
Applicants Accepted for Work Release (Employment)	356	72.2	597	84.0	574	87.1	582	82.2	570	80.2
Applicants Accepted for Student Release or Attending School	15	3.0	21	3.0	21	3.2	15	2.1	15	2.1
Applicants Accepted for Pre-Release	122	24.8	92	13.0	N/A	N/A	N/A	N/A	N/A	N/A
Applicants Accepted for Vocational Development	N/A	N/A	N/A	N/A	64	9.7	111	15.7	126	17.7
Total:	493	100.0	710	100.0	659	100.0	708	100.0	711	100.0

During 1976, the Project discontinued reporting on pre-releasees accepted into the program and began reporting on the number accepted for vocational development. It should be noted that the work furlough, student release, pre-release and vocational development categories are not mutually exclusive. Pre-releasees may have been employed and/or have attended school. Others on student release may also have worked on a part-time basis. This accounts for what may appear to be inflated figures.

TABLE 3

ESTIMATED AVERAGE DAILY AND REPORTED EXPENDITURES  
FOR FAIRFIELD CORRECTIONAL INSTITUTION

Estimated Cost Per Client Per Day	Total Expenditures*
FY 1975 - \$ 8.66	\$325,117.52
FY 1976 - \$13.06	\$314,739.58
FY 1977 - \$15.69	\$382,573.90
FY 1978 - \$13.45	\$420,421.76
FY 1979 - \$14.43	\$480,394.99

\*Includes food, gas, electric, water, rent, vehicles, other supplies and personnel.

TABLE 4

Fiscal Year	AVERAGE DAILY POPULATION		
	Work Furlough Participants	Trustees	Total*
1974	38	26	65
1975	45	56	103
1976	49	20	76
1977	57	23	84
1978	59	22	85
1979	69	22	92

\*The balance of the average daily population was comprised of week-end commitments.

TABLE 5

FAIRFIELD CORRECTIONAL INSTITUTION REPORTED EXPENDITURES  
FISCAL YEARS 1975-1979

Expenditures	FY 1975	FY 1976	FY 1977	FY 1978	FY 1979
<u>Items:</u>					
1. Food	\$58,181.67	\$47,926.89	\$55,195.19	\$56,573.05	\$91,671.04
2. Gas	4,715.93	6,901.30	7,737.82	8,085.20	8,481.33
3. Electric	7,415.76	5,850.96	5,544.00	5,544.00	5,544.00
4. Water	2,288.04	2,288.04	2,288.04	2,288.04	2,288.04
5. Rent	6,966.96	6,966.46	6,967.05	6,966.96	1,740.96
6. Vehicles	6,598.77	4,090.81	5,486.75	2,292.42	N/A
7. Other Supplies	22,890.35	15,698.92	18,182.64	17,166.66	13,032.55
8. Personnel	317,110.75	225,016.20	281,172.40	319,265.69	357,637.07
<b>Total Expenditures:</b>	<b>\$325,117.52</b>	<b>\$314,739.58</b>	<b>\$382,573.90</b>	<b>\$420,421.76</b>	<b>\$480,394.99</b>
<b>Cost Per Client Per Day:</b>	<b>\$8.66</b>	<b>\$13.06</b>	<b>\$15.69</b>	<b>\$13.45</b>	<b>\$14.43</b>

TABLE 6

ALLOCATION OF PARTICIPANTS' EARNINGS FOR FISCAL YEARS 1971 - 1979

	Gross Earnings	Percent Paid For Board	Percent Paid Family Support	Percent Paid For Taxes	Percent Available To Participants	Total
2/1/71-9/30/71*	\$ 35,768.69	30.4%	24.9%	6.7%	38.0%	100.0%
10/1/71-9/30/72	96,385.44	24.1%	28.7%	8.0%	39.2%	100.0%
10/1/72-9/30/73	177,063.95	17.9%	26.4%	10.6%	45.1%	100.0%
10/1/73-9/30/74	243,428.23	15.8%	24.8%	9.8%	49.6%	100.0%
10/1/74-9/30/75	266,354.56	15.4%	26.2%	10.3%	48.2%	100.0%
10/1/75-9/30/76	387,547.19	10.6%	26.8%	9.8%	52.8%	100.0%
10/1/76-9/30/77	456,174.89	15.7%	26.0%	10.3%	48.0%	100.0%
10/1/77-9/30/78	499,556.81	20.8%	22.7%	11.3%	45.1%	99.9%
10/1/78-9/30/79	487,560.12	26.0%	33.7%	11.6%	28.7%	100.0%

\*Portion of the Year

**END**