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THE  
COMMONWEALTH OF MASSACHUSETTS

**OFFICE**  
*of the*  
**COMMISSIONER**  
*of*  
**PROBATION**

FOLEY, COMMISSIONER



**REPORT**

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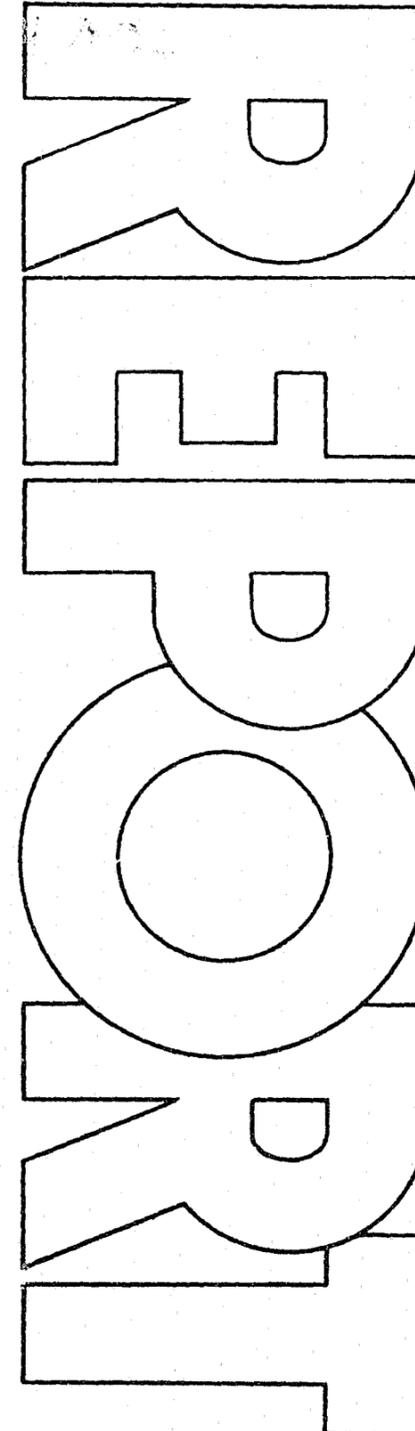
**1978**

versary of Probation"

# 1978 Probation Annual

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COMMONWEALTH OF MASSACHUSETTS

COMMITTEE ON PROBATION\*

The Honorable Robert M. Bonin, Chairman  
*Chief Justice, Massachusetts Superior Court*

The Honorable Alfred L. Podolski  
*Chief Justice, Probate Courts of Massachusetts*

The Honorable Samuel E. Zoll  
*Chief Justice, District Courts of Massachusetts*

The Honorable Jacob Lewiton  
*Chief Justice, Municipal Court of the City of Boston*

S. Peter Volpe  
*Wakefield, Massachusetts*

Robert B. Stimpson, Esq.  
*Wellesley, Massachusetts*

\*The Committee on Probation was dissolved on July 18, 1978, with the enactment of the Court Reorganization Bill.

OFFICE OF THE COMMISSIONER

Joseph P. Foley	<i>Commissioner</i>
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Sidney Barr	<i>Deputy Commissioner</i>
William R. MacGregor	<i>Deputy Commissioner</i>
Manuel Moutinho	<i>Deputy Commissioner</i>
Walter B. Murphy	<i>Deputy Commissioner</i>
Gerard R. Brocklesby	<i>Supervisor, Court Probation Services</i>
Donald Cochran	<i>Supervisor, Court Probation Services</i>
Delbert Greenwood	<i>Supervisor, Court Probation Services</i>
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Frederick J. Santarpio	<i>Assistant to the Commissioner</i>
Marjorie Brown Roy	<i>Director of Research</i>

*Introduction*

*To the Honorable the Senate and the House of Representatives in General Court assembled:*

The Office of the Commissioner of Probation respectfully submits its report for the year ending December 31, 1978.

The calendar year of 1978 was highlighted by two important events for the Massachusetts Probation Service:

- \* the celebration of its 100th birthday
- \* the enactment of landmark legislation affecting probation, legislation which marked the end of an era.

The first highlight, a year-long celebration of a century of service to troubled people, was climaxed by a Centennial State Probation Conference held at Hyannis, Massachusetts on November 16 and 17, 1978. True to its heritage of pioneering innovative programs, the Conference featured among its workshops, the first ever for clerical personnel in probation offices, a well deserved recognition of the important contribution to probation service goals made by its non-professional workers.

The second highlight of the 1978 probation year was the enactment of the long-awaited Court Reorganization Bill (Chapter 478, Acts of 1978) which transferred to the Commonwealth the costs and control of all Massachusetts courts, including 100 probation offices.

Under the legislation, which ended decades of county-controlled court systems, the Committee on Probation (established in 1956) was terminated and a new Trial Court was established, with jurisdiction over the Offices of the Commissioner of Probation and the Superior, Probate, Juvenile, Boston Municipal and District Court Departments, among others.

To direct and manage The Trial Court, the Honorable Arthur M. Mason was appointed, on August 11, 1978, to a seven-year term as its first Chief Administrative Justice. Among the duties mandated by the new Chief Administrative Justice to the Commissioner was the establishment of standard forms and procedures for the various tiers of the Massachusetts Probation Service and the monitoring of its operations.

Under this aegis, Chapter 478 conferred on the Office of the Commissioner of Probation broad new responsibilities and powers which are exercised subject to the approval of the Chief Administrative Justice. The resulting changes in policy and guidelines will be discussed in detail in the section dealing with Court Reorganization.

Other new programs and concepts in probation which are under study or have been developed in 1978 by the Office of the Commissioner include:

1. *Preparation of a Risk/Need Classification System* by the Staff Development Division of the Office of the Commissioner which is applicable to persons under the supervision of the Massachusetts Probation Service. This is designed to balance services to probation clients between those who need intensive supervision and those who pose the least risk of recidivism.
2. *Establishment of a Probation Advisory Council*, consisting of six chief probation officers (one from each geographical region of the state), six line probation officers (selected by the same process), and three assistant chief probation officers.
3. *Publication of the first in its series of Administrative Bulletins*. The Bulletins seek to supply to the justices and probation officers of Massachusetts, information of statutory and administrative developments which impact the Massachusetts Probation Service.

Other forward-looking programs initiated during the year by the Commissioner and his staff included contracts awarded to the Crime and Justice Foundation, Inc., and to Dube and Eagan Associates, Inc., for the development of new investigation procedures and reporting formats, applicable to the Superior Court Department and the District Court and Municipal Court Departments, respectively, and a contract awarded to Touche Ross, Inc. to devise a Probation Management Information System with emphasis on both content and methodology. All of these contracts were made possible through the help of the Massachusetts Committee on Criminal Justice and the Law Enforcement Assistance Administration, which funded the programs.

To summarize, for the Massachusetts Probation Service, 1978 has been a year of pride and progress, pride in goals accomplished during its first one hundred years, and progress in pioneering a new system of dispensing justice based on the humanitarian concept of helping those who want and need the help which is provided in a highly professional probation service.

## ***Court Reorganization***

In July, 1978, Chapter 478 of the Acts of 1978 was signed into law. It created a single Trial Court with appropriate specialized departments, a central administrative unit, and a single budget system.

It made certain geographical jurisdictional changes, decriminalized a number of minor motor vehicle offenses, and provided for assumption of all costs of operation of the court system by the state.

Other important changes included:

### *Clerk-magistrates*

Clerks of court were transformed into clerk-magistrates and given new quasi-judicial powers.

### *Transfer/Equalization of Judges*

Free transferability of judges throughout the Trial Court and salary equalization for all trial judges were major features of the legislation.

### *"Non-Judicial" Personnel Transfers*

All other "non-judicial" personnel, except clerk-magistrates and registers, were also made subject to transfer within a reasonable distance of their assigned courts.

### *New De Novo System*

A new trial de novo system provides the defendant with a choice between immediate "Jury-of-Six" trial or bench trial at the District or Municipal Court level.

### *Judicial Conduct Commission*

A Judicial Conduct Commission was established which has the power to subpoena witnesses and documents.

### *Recall of Judges*

Recall of judges was authorized, and all judges were made eligible to sit in the Trial Court and to receive a salary equivalent to that received by Trial Court judges.

### *Increase Judicial Manpower*

Provision was made to increase judicial manpower in the Superior and Appeals Court Departments.

### *Small Claims Limits Increased*

Small claims and remand limits were significantly increased and the District Courts were given concurrent jurisdiction with the Superior Court over these matters.

*Collective Bargaining "Employer" Identified*

The Chief Administrative Justice of the Trial Court was identified as the "employer" for the purpose of the Collective Bargaining Law.

*Committee on Probation Powers Transferred*

The powers originally invested in the Committee on Probation were transferred to the Chief Administrative Justice, who, with the assistance of a Personnel Advisory Committee, is authorized to establish policies concerning personnel practices for all employees of the Trial Court.

*Office of Commissioner of Probation Designated Department*

Since the enactment of the legislation, the Office of the Commissioner of Probation has been elevated to Department level within the Trial Court, and has begun, with the approval of the Chief Administrative Justice, promulgating new standards concerning the operation of the probation service throughout the Trial Court.

## **Legislation/Court Decisions**

Legislation and court decisions which will have an impact on the Massachusetts Probation Service (positively or negatively) are closely monitored by the Commissioner.

### **LEGISLATION**

Legislation of interest to the Massachusetts Probation Service in 1978 included:

*Chapter 45 of the Acts of 1978* — an act reducing from 90 days to 30 days the period for which a temporary probation officer may be appointed without approval of qualifications (Approved 4/7/78).

*Chapter 142 of the Acts of 1978* — an act relative to the penalty for dismissing certain persons from employment or refusing to employ them because of their age (Approved 5/9/78).

*Chapter 71 of the Acts of 1978* — an act further regulating the assignment of certain probation officers, eliminating the sex distinction (Approved 4/13/78).

*Chapter 175 of the Acts of 1978* — an act authorizing the commissioner of correction to authorize temporary releases of certain committed offenders for certain special emergencies (Approved 5/19/78).

*Chapter 215 of the Acts of 1978* — an act providing penalties for certain persons who fail to report cases of child abuse or neglect (Approved 6/1/78).

*Chapter 383 of the Acts of 1978* — an act to advise an alien of the potential consequences of a criminal conviction upon his/her immigration status (Approved 7/28/78).

*Chapter 501 of the Acts of 1978* — an act providing that a child have and be informed of the right to counsel at all hearings in care and protection cases (Approved 7/19/78).

*Chapter 447 of the Acts of 1978* — an act providing certain temporary protection for persons suffering abuse (Approved 7/17/78).

## COURT DECISIONS

*Alexander J. Rzeknik v. Chief of Police of Southampton*, Advance Sheets p. 461 (1978) — This case deals with the availability of a sealed felony record to the police for the purpose of determining whether to grant a license to carry a gun. The court held that the police are entitled to see the sealed record for this purpose.

*Police Commissioner of Boston v. Municipal Court of the Dorchester District Court + another*, Adv. Sh. p. 685 (1978) — The police challenged the authority of the Juvenile Court to order the expungement of all police records of a juvenile whose delinquency proceedings have been dismissed with prejudice. The court held that the Juvenile Court has authority to so order, but the Juvenile Court has the responsibility to provide opportunity to be heard before making such an order.

*A Juvenile v. Commonwealth*, Adv. Sh. p. 1073 (1978) — Although no probable cause was found at plaintiff's first "transfer hearing" on delinquency complaints, it was held that it does not bar a second transfer hearing where additional evidence was to be offered concerning probable cause.

*Matter of Appeal of T.A.D.* (Jones, Chairman) (Mass. Motor Vehicle Appeals Board) — The Registrar's practice of revoking a juvenile's right to operate a motor vehicle at age 16, for adjudication of delinquency which occurred before they reach that age, is not supported by law.

*Matter of Sandra Thomas* (Jones, Chairman) (Mass. Motor Vehicle Appeals Board) — Where less than three years passed since plaintiff's drug conviction, there is reasonable basis for registrar's revocation of her license to drive a school bus on the grounds that she is "morally unfit" to hold such a license. After a substantial number of years have passed since a drug conviction, the registry should order a 'habits and reputation' investigation before summarily denying an application.

*Custody of a Minor*, Adv. Sh. p. 2002 (1978) — Where (1) chemotherapy treatment offers the child a substantial hope for a cure, (2) the child will die without such treatment, and (3) the risks of chemotherapy are minimal, we affirm the Superior Court order which gave limited custody of the child, over the express wishes of the parent, to the Department of Public Welfare, so that the child could receive treatment for leukemia.

*Commonwealth v. Adams*, Adv. Sh. p. 795 (1978) — a "defendant is entitled to discover the names of the Commonwealth's witnesses and, under the direction of the court, is entitled to access to their criminal records, although the prosecution has no affirmative action duty to collect and assemble the records. A defendant must show that s/he was prejudiced by inability to obtain the criminal and probation records of any prosecution witness."

*Commonwealth v. James J. Leno*, Adv. Sh. p. 787 (1978) — Defendant charged with rape argued that admission of evidence of prior convictions of kidnapping and rape denied him a fair trial because of special hazards in jury's awareness of prior sex crimes. Convictions were affirmed on the basis that the jury was properly instructed. "Instructions concerning jury's use of evidence of prior convictions are not more difficult to understand and apply than any other instructions."

*Sylander v. New England Home for Little Wanderers* (1978) — Plaintiff mother argued the right of a private, state licensed charity to place her child for adoption without her consent. U.S. Court of Appeals for 1st Circuit affirmed "the judgment of the district court which dismissed both plaintiff's civil rights complaint and her petition for habeas corpus."

*Gregory v. United States* (1978) — Where the district judge who had presided at defendant's narcotics trial stated conclusively that the presentence report was not the basis of the sentence imposed, the U.S. Court of Appeals for 1st Circuit rejected defendant's contention that sentence was predicated on a constitutionally erroneous presentence report.

*Commonwealth v. Rodrigues*, Adv. Sh. p. 2864 (1978) — Where proceedings to commit defendant as a "sexually dangerous person (under Chapter 123A) allow "any other evidence that tends to indicate that he is . . . sexually dangerous", defendant's juvenile court records may be introduced. Case remanded to Superior Court for limited purpose of determining whether it would be appropriate to commit defendant to some facility other than the Bridgewater Treatment Center.

*Amherst-Pelham Reg. School Comm. v. Dept. of Ed.*, Adv. Sh. p. 2673 (1978) — Although the local school committee bears the responsibility for identifying children with "special needs" (under Chapter 766) and for developing appropriate programs, we reject the committee's argument that the Bureau of Child Advocacy is without authority to recommend a specific alternative placement for a child once the committee's proposal is rejected as inadequate.

## Commissioner's Office

### PROBATION CENTRAL FILE

#### *Microfilming*

Microfilming of certain sections of the Probation Central File is being contemplated. Costs and capabilities of microfilm systems are being investigated. Minor motor vehicle records, which were decriminalized 1/1/79, records on individuals born before 1915, and sealed records are the primary candidates for microfilming.

#### *Sealed Records*

There are 31,638 records locked in the sealed record file, including 8,125 sealed in 1978. The records were either ordered sealed by the court, or by individuals petitioning the Office of the Commissioner of Probation, under General Laws, Chapter 276, Sections 100A-100C. The OCP received about 60 court-ordered sealings a day, and has a backlog of about 10,000 court-ordered sealings to be processed.

The year 1978 provided two major changes whereby a sealed record may be opened: (1) In *Rzezniak v. Chief of Police* (Mass. Adv. Sh. p. 461, 1978), the Massachusetts Supreme Court held that, since the police may not issue to any person convicted of a felony or any drug offense a license to carry firearms, or to sell firearms or ammunition, a sealed record may be opened to determine such information. (2) In October, 1978, the Commissioner of Probation approved a Parole Board request for access to certain previously sealed records of persons seeking pardons, provided that the persons signed affidavits acknowledging understanding that their previously sealed records became a public record and open to inspection for 10 years thereafter, in accordance with Mass. General Laws, Chapter 127, Section 154, although the record remains in sealed status in the Probation Central File.

#### *Automation*

Work toward automation of the Probation Central File is proceeding. A Functional Requirements Document was produced, documenting the functions the automated system must perform to meet the needs of the Central File.

Representatives of the Office of the Commissioner of Probation, the Judicial Data Processing Department, the Criminal Justice Information System, and Data Architects, Inc., the consultant hired by the Criminal History Systems Board to implement CJIS, continue to work together to specify these needs and how they will be met.

Inasmuch as the Office of the Commissioner is looking into the possibility of moving to another location, the implementation of the automated system may be delayed a short while. The relocation itself would involve significant planning and coordination, without the added burden of simultaneously implementing an automated system.

However, once a decision is reached regarding relocation of the OCP, plans can be developed as to a reasonable timetable for the first records to be entered into the computer.

It is estimated that 110,000 records per year will be entered into the computer. Manual searches will still be used for at least a projected estimate of 8 years. At that time, we should have a complete and useable computer system. The cases remaining in the inactive file will not be converted into the computer.

### O.C.P. PLANNING

The OCP Planning Unit conducted the recruitment and screening procedures to fill five senior level positions at the OCP. This format was later incorporated by the Chief Administrative Justice in his personnel recruitment and screening procedures for the Trial Court.

A probation field survey developed by OCP Planning was fully implemented in the probation service during 1978. Evaluation teams from the OCP conducted site visits to 25 local probation offices.

OCP Planning designed and secured two new administrative grant programs totaling over \$200,000 in LEAA funds from the Massachusetts Committee on Criminal Justice. The "Organizational Development Project" provides for the development of a Management Information System, a state-wide client classification system, and a comprehensive standards monitoring system for the Massachusetts Probation Service. The "Personnel Development Project" provides for system-wide personnel recruiting and screening procedures, promotional standards, performance appraisal, and management training for supervisory personnel in the Massachusetts Probation Service.

#### RESEARCH

The Commissioner of Probation is mandated under Chapter 478, Section 98, Acts of 1978 to "compile, evaluate and make available for official use and public education . . . statistical information on delinquency, crime and appropriate family matters . . ."

Data is drawn from various sources, including a monthly report of probation activities, prepared by the local probation offices. Several variables are collected and analyzed for local and statewide trends: persons on probation or under supervision; monies collected through the probation offices; persons arraigned; "care and protection" cases; "children in need of services" cases.

In 1978, court appearance records were also analyzed for research studies on drugs, driving under the influence of liquor, DYS commitments, juvenile bind overs, and general patterns of crime and delinquency. Records are pulled from the Probation Central File to analyze prior criminal/delinquency histories, sentencing, subsequent offenses, and other variables.

In 1978, the Research Unit began a public education program of widely disseminating research findings through newspapers, radio and television stations across the state.

## *Massachusetts Probation Offices*

#### REGIONAL ADMINISTRATION

The OCP Regional Administration met regularly with the chief probation officers in their respective regions to provide assistance and consultation services. At bi-monthly regional chiefs' meetings, the policies and procedures promulgated by the Commissioner of Probation, with the approval of the Chief Administrative Justice, were discussed and explained, with resulting feedback from the chiefs.

At these meetings, the concerns and suggestions of the chiefs are addressed and also are brought to the attention of the Commissioner. In 1978, 49 items were set out by the Commissioner for discussion at the five regional bi-monthly meetings.

Regional Administrators supervise the probation offices in their region, as well as monitor the implementation of the Commissioner's standards.

The Regional Administrators have worked closely with the chief probation officers, especially in areas concerning Court Reorganization procedures and policies.

In 1978, separate task forces were established to develop new investigation forms for the Superior Court Department and the District Court/Boston Municipal Court Departments. These new forms are expected to be implemented during 1979, under the supervision of the Regional Administrators. Also in 1978, a "Risk/Need" Classification System was developed, and when implemented, will be monitored by the Regional Administrators.

#### COLLECTIVE BARGAINING

Local 254, Service Employees International Union, represents all probation officers and all court officers except: (1) all court officers in the Middlesex and Suffolk Divisions of the Superior Court; (2) all chief probation officers; (3) all confidential and managerial employees.

By Local 254, Service Employees International Union was certified as the collective bargaining representative for the aforesaid unit by the Labor Relations Commission on February 22, 1978. This was the result of a secret ballot election among unit employees conducted by the commission. Subsequently, contract negotiations commenced with the Union.

On April 20, 1978, the Union filed a prohibitive practice charge, alleging that the employer was engaging in dilatory tactics and bargaining in bad faith. The Commission, after hearing this matter, dismissed the Union's complaints on June 2, 1978.

Chapter 478 of the Acts of 1978 changed the Employer from the Chief Justice of the Supreme Judicial Court to the Chief Administrative Justice of the Trial Court, effective July 1, 1978. Chapter 478 further provided that court officers in Suffolk and Middlesex Divisions of the Superior Court Department may have their own bargaining units as they may elect.

On July 2, 1978, Local 254 filed a petition for mediation with the Conciliation and Arbitration Board. On July 24, 1978, the Board determined that an impasse existed, assumed jurisdiction of the matter, and assigned a mediator. Several meetings were conducted by the mediator, however, the process was not successful; on August 29, 1978, the Board appointed a fact-finder.

In early September, 1978, the fact-finder held a meeting which resulted in both parties being directed to return to the bargaining table. The parties met on a regular basis through December, 1978.

#### ACCREDITATION

In 1978, the Massachusetts Committee on Criminal Justice funded the Accreditation Project, which was an opportunity to implement the Accreditation Plan developed from 1970-73 by a Task Force of probation officers. During those years, 94 standards were written and field tested, covering all areas of probation work, including: investigation, supervision, intake, community services, personnel and staff supervision.

Fifty candidates for the new seven member Massachusetts Probation Accreditation Commission were carefully screened, and the following members were appointed in September, 1978: Nathaniel H. Askia, Director, FIRST, Inc.; Raymond K. Coniff, Director, Department of Probation and Parole, Maine; Bailey W. Jackson III, Professor and Director, Juvenile Justice Institute, University of Mass.; Paul McGerigle,

Senior Planner, United Community Planning Corp.; George S. McGrath, Esq., Clerk, U.S. Federal District Court; William J. Sullivan, Director, South-West Metropolitan Regional Planning Unit; Ruth T. Wiesbauer, Regional Director, Massachusetts Children's Protective Services.

The Commission members instituted organizational policies, and look forward in 1979 to the opening of offices, revision of the 1973 Accreditation Standards to reflect legislative changes and current practice, and the process of accrediting applicant probation offices.

#### STAFF DEVELOPMENT

The Office of the Commissioner provides orientation training (Chapter 276, Sections 85 and 99) for all newly appointed probation officers. The program consists of instruction in basic skills such as interpersonal communication, investigation and supervision practices, working with special groups such as alcoholics and drug addicts, and the development of community resources.

Additionally, probation officers are required to participate in continuing in-service training programs. This requirement may be satisfied in several ways: completing training programs conducted by the OCP; completing programs conducted by other organizations with OCP approval; completion of college/university courses approved by the Commissioner; completion of programs offered by designated "local trainers" in each court and approved by the Commissioner.

In 1978, the Staff Development Unit offered 10,982 hours of training programs, with 604 persons attending the courses. The training programs included: Supervision/Case Management, Orientation for Probate Probation Officers, Probate Law and Procedure, Management Training, Psychological Testing/Interpretation, and Orientation for District and Juvenile Probation Officers. Staff Development also sponsored special programs for designated "local trainers" (Chief Probation Officers and Assistant Chief Probation Officers) teaching them how to develop local training programs to meet specific problems in their communities.

## *Special Juvenile Populations*

### INTERSTATE COMPACT FOR JUVENILES

The Commissioner of Probation is the Massachusetts Administrator of the Interstate Compact for Juveniles, which provides for:

- \* cooperative supervision of delinquent juveniles between subscribing states;
- \* return from one state to another of delinquent juveniles who have escaped or absconded from the Department of Youth Services;
- \* return from one state to another of non-delinquent juveniles who have run away from home.

In 1978, 176 juveniles were supervised by Massachusetts probation offices from other states, while 159 were transferred for supervision to other states.

In 1978, 110 juveniles who had escaped or absconded from DYS were returned to Massachusetts from other states, while 14 were returned from Massachusetts to other states. In 1978, 24 juvenile run-aways were returned to Massachusetts from other states, while 18 were sent home to other states from Massachusetts.

### CHILDREN IN NEED OF SERVICES

In 1978, 4,050 applications for "CHINS" petitions were considered, and 2,466 petitions were allowed. The number of CHINS applications increased 11 percent over 1977, compared to a 19 percent increase in the number of CHINS petitions which were allowed by the court.

The juvenile courts of Boston, Worcester, Springfield and Bristol county, or the juvenile session of certain district courts, have jurisdiction over CHINS cases, which include stubborn and runaway children under 17 years of age, and truants and school offenders ages 6-16.

In 1978, 62 percent of the CHINS applications were allowed, compared to 57 percent in 1977 and 66 percent in 1976.

### CARE AND PROTECTION

In 1978, the number of children under 18 years who were deemed to be in need of "care and protection" rose by 34 percent over 1977. In 1978, 3,479 children statewide (1,770 males and 1,709 females) were categorized as abused and/or neglected, and in need of jurisdiction by the courts of the Commonwealth.

These figures compare to 2,600 children in 1977 and 1,643 in 1976. The rising number of care and protection cases may be partially attributed to the increased public concern and media attention which has focused on abused and neglected children.

### COMMITMENTS TO THE DEPARTMENT OF YOUTH SERVICES

A juvenile or district court may decide that a child needs rehabilitation treatment outside the home community. Such a child may be committed for minority (unless sooner discharged) to the Department of Youth Services for evaluation and rehabilitation.

During 1978, 923 children were committed to DYS for services (not including those who were temporarily committed). Some of these juveniles were committed to DYS more than once. These figures compare to 1,015 in 1977 and 1,129 in 1976.

### JUVENILE BIND OVERS

Some juveniles, ages 14-16, commit crimes of such a serious nature that a juvenile or district court may decide that they should be tried as adult criminals, with concomitant adult penalties if found guilty. The procedures for the transfer hearing are outlined in Massachusetts General Laws, Chapter 119, section 61.

In 1978, 42 juveniles were bound over to adult courts of the Commonwealth. This compares to 36 juvenile bind overs in 1977 and 75 in 1976.

## *Conclusion*

The Commissioner appreciates the outstanding cooperation and support received from the Chief Administrative Justice, the Trial Court Administrator, the justices of The Trial Court, and the probation officers and their clerical personnel in the 100 probation offices of the Massachusetts Probation Service.

The Governor's Office, the Legislature and the City of Boston have been of significant help to us. The Massachusetts Committee on Criminal Justice has been most willing to assist us in our efforts to further the professional goals of the Massachusetts Probation Service.

Lastly, the Commissioner has a special regard and warmth for the deep devotion and dedication of the entire staff at Room 211 New Court House.

Respectfully submitted,

JOSEPH P. FOLEY  
Commissioner

## *Appendix*

INDIVIDUALS FORMALLY CHARGED (1978)

Courts By Counties	Criminal Complaint			Delinquency Complaint		
	Male	Female	Total	Male	Female	Total
Barnstable	14,300	2,841	17,141	712	179	891
Berkshire	12,512	2,482	14,994	723	155	878
Bristol	25,317	4,745	30,062	1,862	349	2,211
Dukes	1,107	236	1,253	23	6	29
Essex	40,889	5,874	46,763	2,448	491	2,939
Franklin	9,310	1,988	11,298	244	50	294
Hampden	40,763	7,361	48,124	2,229	357	2,586
Hampshire	6,900	1,466	8,366	398	52	450
Middlesex	100,332	19,794	120,126	4,520	719	5,239
Nantucket	158	31	189	15	—	15
Norfolk	35,266	6,271	41,537	2,112	386	2,498
Plymouth	28,627	8,189	36,816	2,069	453	2,522
Suffolk	62,890	10,540	73,430	4,019	877	4,896
Worcester	65,687	11,817	77,504	2,554	417	2,971
<b>TOTAL</b>	<b>443,968</b>	<b>83,635</b>	<b>527,603</b>	<b>23,928</b>	<b>4,491</b>	<b>28,419</b>

INDIVIDUALS FORMALLY CHARGED (1978)

Care and Protection			Total		TOTAL
Male	Female	Total	Male	Female	
40	46	86	15,052	3,066	18,118
54	36	90	13,289	2,673	15,962
119	122	241	27,298	5,216	32,514
—	—	—	1,040	242	1,282
98	115	213	43,435	6,480	49,915
27	23	50	9,581	2,061	11,642
125	124	249	43,117	7,842	50,959
30	13	43	7,328	1,531	8,859
267	302	569	105,119	20,815	125,934
1	—	1	174	31	205
75	65	140	37,453	6,722	44,175
76	78	154	30,772	8,720	39,492
265	239	504	67,174	11,656	78,830
124	108	232	68,365	12,342	80,707
<b>1,301</b>	<b>1,271</b>	<b>2,472</b>	<b>469,197</b>	<b>89,397</b>	<b>558,594</b>

JUVENILE COURT CASES BEGUN (1978)  
(Court Appearances)

COURTS	Appearances			COURTS	Appearances		
	M	F	T		M	F	T
Boston	—	—	—	Ware	17	1	18
Roxbury	—	—	—	Concord	240	38	278
South Boston	111	18	129	Ayer	206	31	237
Charlestown	55	9	64	Framingham	265	38	303
East Boston	163	23	186	Malden	521	93	614
West Roxbury	355	53	408	Waltham	363	65	428
Dorchester	515	91	606	Cambridge	406	39	445
Brighton	104	18	122	Woburn	483	63	546
Brookline	79	6	85	Dedham	299	54	353
Somerville	195	23	218	Stoughton	38	10	48
Lowell	694	101	795	Quincy	656	88	744
Newton	111	25	136	Wrentham	555	76	631
Lynn	526	119	645	Hingham	407	102	509
Chelsea	286	52	338	Plymouth	347	27	374
Brockton	475	73	548	Wareham	257	27	284
Fitchburg	224	23	247	Leominster	135	16	161
Holyoke	163	24	187	Worcester	3	—	3
Lawrence	510	84	594	Worc. Juv.	931	162	1,093
Lee	63	7	70	Gardner	149	37	186
Chicopee	226	36	262	Southbridge	219	29	248
Marlborough	148	17	165	Blackstone	144	26	170
Newburyport	130	26	156	Milford	114	12	126
Springfield	4	12	16	Westboro	224	40	264
Spr. Juv.	1,388	307	1,695	Clinton	146	6	152
Williamstown	41	8	49	E. Brookfield	158	23	181
Barnstable	486	90	576	Winchendon	78	10	88
Provincetown	223	31	254	Boston Juv.	1,162	473	1,635
Pittsfield	387	87	474	Barnst. Sup.	8	—	8
North Adams	97	21	118	Bristol Sup.	3	—	3
Gt. Barrington	36	4	40	Nantucket Sup.	—	—	—
Adams	45	8	53	Dukes Co. Sup.	1	—	1
Taunton	—	—	—	Berkshire Sup.	—	—	—
Fall River	3	1	4	Essex Sup.	41	2	43
New Bedford	1	10	11	Franklin Sup.	2	—	2
Attleboro	—	—	—	Hampden Sup.	4	—	4
Edgartown	21	5	26	Hampshire Sup.	23	1	24
Salem	328	83	411	Middlesex Sup.	139	15	154
Amesbury	133	40	173	Norfolk Sup.	21	1	22
Haverhill	223	26	249	Plymouth Sup.	36	6	42
Gloucester	271	44	315	Suffolk Sup.	12	—	12
Ipswich	41	8	49	Worc. Sup.	23	1	24
Greenfield	193	38	231	Peabody	163	69	232
Orange	53	11	64	Natick	75	24	99
Palmer	336	28	364	Nantucket	8	—	8
Westfield	140	13	153	Fed. Ct. Spfld.	—	—	—
Northampton	364	60	424	Dist. Ct. Fed.	—	—	—
				Bristol Juv.	2,163	288	2,451
TOTAL					21,202	3,756	24,958

ACTIVE CARE AND PROTECTION CASES on December 31, 1978

COUNTY	Male	Female	Total	COUNTY	Male	Female	Total
Barnstable	48	50	98	Hampden	4	2	6
Berkshire	53	45	98	Middlesex	330	361	691
Bristol	166	155	321	Nantucket	—	—	—
Dukes	—	—	—	Norfolk	100	69	169
Essex	130	162	292	Plymouth	79	101	180
Franklin	—	2	2	Suffolk	422	353	780
Hampden	156	153	309	Worcester	158	123	281
TOTAL	1,770	1,709	3,479				

CHILDREN IN NEED OF SERVICES (1978)

COURTS	Pet. Appl.	Pet. Allowed	COURTS	Pet. Appl.	Pet. Allowed
South Boston	11	2	Northampton	59	30
Charlestown	4	1	Ware	4	1
East Boston	17	11	Concord	21	72
West Roxbury	19	10	Malden	56	30
Dorchester	106	106	Waltham	126	105
Brighton	6	6	Cambridge	57	3
Brookline	17	6	Woburn	196	—
Somerville	16	10	Dedham	35	1
Lowell	168	208	Stoughton	44	92
Newton	55	24	Quincy	162	41
Lynn	133	85	Wrentham	76	16
Chelsea	15	17	Hingham	25	9
Holyoke	83	9	Worcester Juvenile	40	301
Lawrence	52	43	Gardner	79	36
Chicopee	19	19	Boston Juvenile	432	105
Spfld. Juvenile	93	223	Peabody	12	18
Barnstable	81	26	Nantucket	3	1
Provincetown	15	14	Bristol Cty. Juv.	551	72
Edgartown	3	2	Berk. Cty. Juv. Dist.	45	71
Salem	73	32	Essex Cty. Juv. Dist.	327	246
Greenfield	47	35	Middsx. Cty. Juv. Dist.	175	70
Orange	16	13	Plymth. Cty. Juv. Dist.	53	62
Palmer	45	10	No. Worc. Cty. Juv. Dist.	159	73
Westfield	18	15	So. Worc. Cty. Juv. Dist.	201	84
TOTAL			TOTAL	4,050	2,466

ADULTS ON PROBATION OR UNDER SUPERVISION  
IN MASSACHUSETTS  
on DECEMBER 31, 1978

		Barnstable	Berkshire	Bristol	Dukes	Essex	Franklin	Hampden	Hampshire	Middlesex	Nantucket	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
Supervised	M	430	228	791	52	2675	103	1658	697	4310	--	1867	2821	2472	1828	19932
Continuance	F	64	34	105	11	273	14	214	64	642	--	186	575	227	228	2637
Not Supvtd.	M	2021	482	1360	66	2991	545	2098	356	2418	22	15337	3094	3105	2615	36510
Continuance	F	273	51	176	9	524	77	281	51	323	2	1905	716	742	295	5425
Straight	M	204	135	712	29	680	148	817	28	2455	5	728	949	1801	1155	9846
Probation	F	51	13	81	2	90	15	134	5	299	1	101	139	218	135	1284
Suspended	M	509	539	1425	15	2191	235	1773	308	4123	16	1185	1094	3608	1556	18577
Sentence	F	42	30	142	--	198	25	248	18	342	--	77	170	660	106	2058
Split Sent.	M	62	20	72	1	72	20	109	33	406	--	80	58	281	133	1347
Sup. by P.O.	F	--	--	--	--	1	--	3	4	8	--	4	2	27	3	52
Split. Sent.	M	12	84	17	--	17	--	7	1	6	--	42	--	21	13	220
Institution	F	--	6	--	--	1	--	--	--	--	--	3	--	1	--	11
Suspended	M	173	177	586	11	1302	21	562	35	1607	17	1281	445	2044	1088	9349
Fines	F	32	32	45	3	104	2	34	3	243	--	117	121	322	98	1156
Sup.-Other	M	65	23	105	3	166	23	156	36	352	1	171	181	302	201	1785
Mass. Crts.	F	5	--	12	?	20	1	23	1	44	--	17	13	42	26	206
Sup.-Other	M	24	27	49	2	59	7	80	--	128	2	34	35	119	75	641
States	F	5	5	6	--	8	1	9	--	15	--	4	6	7	6	72
Sup.-Trans.	M	149	25	57	9	199	23	212	58	598	2	281	256	380	146	2395
Other Crts.	F	9	1	12	--	23	3	13	6	69	--	20	15	31	17	219
Sup.-Trans.	M	18	7	46	5	51	4	54	5	61	2	57	42	73	32	455
Other States	F	3	1	1	--	8	--	5	--	4	--	10	4	17	--	53
Informal	M	--	74	99	4	189	4	14	3	116	--	10	110	227	97	947
Cases	F	--	24	40	--	9	--	18	2	41	--	--	3	28	--	165
Default-less	M	2573	41	1016	4	1514	306	3677	722	4531	4	2626	1322	7553	3888	29842
than 5 yrs.	F	620	4	111	--	89	23	605	51	503	--	451	45	1736	383	4625
URESА-from	M	129	84	380	8	297	52	432	60	1037	--	351	221	472	570	4093
oth. states	F	--	--	--	--	--	--	1	--	2	77	--	--	--	--	80
URESА-to	M	164	73	316	15	378	48	399	37	691	1	204	128	218	428	3100
oth. states	F	1	--	--	--	--	--	3	4	191	--	97	--	298	--	594

JUVENILES ON PROBATION OR UNDER SUPERVISION  
IN MASSACHUSETTS  
on DECEMBER 31, 1978

		Barnstable	Berkshire	Bristol	Dukes	Essex	Franklin	Hampden	Hampshire	Middlesex	Nantucket	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
Supervised	M	184	246	641	5	411	62	473	122	975	--	326	591	894	677	5607
Continuance	F	15	31	116	3	87	8	34	14	242	--	72	223	338	92	1275
Not. Supvtd.	M	188	--	104	5	456	59	218	83	354	8	488	550	247	83	2843
Continuance	F	62	--	26	--	101	9	75	10	77	--	67	142	16	10	595
Formal	M	35	11	12	3	135	7	160	32	477	1	119	230	321	108	1651
Probation	F	1	1	1	--	24	2	11	7	77	--	19	26	50	14	233
Suspended	M	48	16	141	--	236	25	207	35	446	--	172	140	236	101	1803
Sentence	F	3	1	--	--	34	--	13	1	32	--	7	12	24	8	134
Suspended	M	11	--	--	--	12	2	9	2	59	--	55	15	715	2	882
Fines	F	1	--	--	--	5	--	2	--	10	--	8	3	332	--	361
Sup.-Other	M	10	--	11	--	27	4	44	1	57	--	40	28	32	44	298
Mass. Crts.	F	--	--	3	--	5	1	5	--	19	--	10	8	11	18	80
Sup.-Other	M	13	3	6	--	6	--	8	--	7	1	4	4	9	4	65
States	F	--	--	--	--	--	--	6	--	--	--	2	1	2	--	11
Sup.-Trans.	M	25	3	18	--	29	1	34	3	64	--	28	64	21	42	332
Other Crts.	F	1	--	2	--	13	1	5	--	18	--	1	19	8	7	75
Sup.-Trans.	M	1	--	3	--	--	--	4	--	5	--	5	5	5	3	31
Other States	F	--	--	--	--	--	--	--	--	--	--	1	--	--	--	1
Informal	M	--	19	21	2	17	4	9	--	171	--	53	16	57	84	453
Cases	F	--	2	13	--	8	2	5	12	136	--	53	14	44	34	323
Default-less	M	21	--	79	--	45	8	89	8	172	--	80	159	888	21	1570
thn. 5 yrs.	F	2	1	45	--	23	1	27	3	64	--	33	57	331	3	590
T		23	1	124	--	68	9	116	11	236	--	113	216	1219	24	2160

COLLECTIONS OF MONEY UNDER ORDER OF THE COURT (1978)

COURTS BY COUNTIES	Restitution	Non-Support	Uniform Reciprocal Enforcement of Support Act (URES A)	
			From Other States	Paid to Other States
Barnstable	125,822.29	44,070.51	107,817.16	105,741.65
Berkshire	71,278.15	340,268.93	107,089.28	83,799.96
Bristol	163,645.85	274,912.34	262,182.94	232,971.12
Dukes	6,028.83	680.00	4,478.00	16,305.00
Essex	286,753.74	489,616.74	301,079.31	250,019.73
Franklin	17,633.25	28,022.51	47,121.24	32,292.54
Hampden	218,347.80	516,701.44	304,039.76	265,561.83
Hampshire	50,592.20	107,593.66	74,491.13	72,262.25
Middlesex	757,513.23	1,189,299.62	728,362.96	676,700.25
Nantucket	2,919.30	--	2,623.25	2,403.24
Norfolk	290,454.90	163,543.85	338,581.12	215,422.94
Plymouth	219,886.60	105,324.93	240,671.38	173,571.75
Suffolk	569,022.95	952,045.66	279,636.93	330,343.28
Worcester	393,411.88	799,951.70	534,268.80	306,227.46
<b>TOTAL</b>	<b>\$3,173,310.97</b>	<b>\$5,012,031.89</b>	<b>\$3,332,443.26</b>	<b>\$2,763,623.00</b>

Accommodations	Assessments (DUIL)	Miscellaneous	TOTAL
5,098.00	119,152.50	210,679.17	718,381.28
708,826.08	35,108.00	60,793.39	1,407,163.79
9,244.00	139,580.00	243,851.41	1,326,387.66
385.00	3,685.00	17,886.75	49,448.58
33,965.68	318,151.70	474,005.78	2,153,592.68
9,250.64	29,605.00	47,565.16	211,490.34
159,963.16	162,178.08	230,121.94	1,856,914.01
9,343.91	65,197.00	65,692.83	445,172.98
450,459.05	571,304.85	986,106.90	5,359,746.86
--	570.00	2,374.29	10,890.08
39,730.00	195,475.02	345,861.26	1,589,069.09
100,919.70	151,217.70	311,549.01	1,303,141.07
175,671.63	116,971.70	709,886.67	3,133,578.82
73,113.86	257,967.00	571,584.14	2,936,524.84
<b>\$1,775,970.71</b>	<b>\$2,166,163.55</b>	<b>\$4,277,958.70</b>	<b>\$22,501,502.08</b>

**ADULT PROBATION ACTIVITIES  
OF  
MASSACHUSETTS SUPERIOR COURT  
(1978)**

		Barnstable	Berkshire	Bristol	Dukes	Essex	Franklin	Hampden	Hampshire	Middlesex	Nantucket	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
<b>Persons Investigated:</b>																
Appeals	M	63	33	108	-	270	38	191	110	232	-	494	598	970	341	3448
	F	5	1	16	-	27	-	28	1	10	-	57	58	166	35	404
Indictments	M	68	94	321	3	217	57	463	120	998	1	510	324	861	530	4567
	F	2	7	22	-	20	-	42	4	20	-	37	45	90	41	330
Other Crts.	M	12	15	8	-	31	-	6	22	669	-	352	206	270	43	1634
	F	-	2	1	-	2	-	2	-	80	-	37	27	122	3	276
<b>New Entries:</b>																
Appeals	M	360	79	492	13	999	55	610	183	1344	10	1024	643	1449	798	8059
	F	18	6	68	1	123	4	76	24	138	-	42	67	252	81	900
Indictments	M	65	107	445	5	262	14	455	34	936	4	405	194	1192	531	4549
	F	2	7	47	-	23	-	29	1	100	-	21	16	80	45	371
<b>Dispositions:</b>																
# of Dfdnts.	M	510	106	1075	24	1475	86	2017	248	2869	14	1115	910	2149	1101	13699
	F	31	11	106	1	151	-	-	26	256	-	53	89	289	113	1126
Probation	M	12	4	142	2	157	9	99	14	50	-	278	9	238	68	1082
Surrender	F	-	-	7	-	1	-	-	-	3	-	4	-	27	6	48
Motions Reg. Prob. Action Hearing	M	103	53	216	-	276	66	751	259	557	-	259	261	387	173	3361
	F	-	-	16	-	5	-	-	14	37	-	3	7	42	19	143
Appellate	M	9	7	17	-	14	7	33	3	50	-	14	17	103	21	295
Review Reg.	F	-	-	-	-	1	-	-	-	1	-	2	-	4	-	8
<b>TOTAL</b>	M	1202	498	2824	47	3701	332	4625	993	7705	29	4451	3162	7619	3606	40794
	F	58	34	283	2	353	4	177	70	645	-	256	309	1072	343	3606
	T	1260	532	3107	49	4054	336	4802	1063	8350	29	4707	3471	8691	3949	44400

**JUVENILE PROBATION ACTIVITIES  
OF  
MASSACHUSETTS SUPERIOR COURT  
(1978)**

		Barnstable	Berkshire	Bristol	Dukes	Essex	Franklin	Hampden	Hampshire	Middlesex	Nantucket	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
<b>Persons Investigated:</b>																
Appeals	M	2	-	1	-	3	-	-	-	15	-	21	8	-	12	62
	F	-	-	-	-	-	-	-	-	1	-	-	-	-	2	3
Indictments	M	-	-	-	-	-	-	2	-	-	-	-	4	-	-	6
	F	-	-	-	-	-	-	-	-	-	-	-	2	-	-	2
Other Crts.	M	-	-	-	-	-	-	-	-	6	-	-	6	-	1	13
	F	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>New Entries:</b>																
Appeals	M	3	-	6	-	34	2	-	4	151	-	8	9	-	16	233
	F	2	-	-	-	4	-	-	-	13	-	-	-	-	1	20
Indictments	M	-	-	3	-	-	-	-	-	-	-	-	-	1	3	7
	F	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Dispositions:</b>																
# of Dfdnts.	M	14	-	10	-	22	-	-	2	84	-	-	30	23	9	194
	F	2	-	-	-	3	-	-	-	7	-	-	7	4	-	23
Probation	M	-	-	1	-	-	-	-	-	-	-	-	-	-	-	1
Surrender	F	1	-	-	-	-	-	-	-	-	-	-	-	-	-	1
Motions Reg. Prob. Action Hearing	M	-	-	5	-	-	-	-	1	-	-	-	-	6	-	12
	F	-	-	4	-	-	-	-	-	-	-	-	-	-	-	4
Appellate	M	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Review Reg.	F	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total</b>	M	19	-	26	-	59	2	2	7	256	-	29	57	30	41	528
	F	5	-	4	-	7	-	-	-	21	-	-	9	4	3	53
	T	24	-	30	-	66	2	2	7	277	-	29	66	34	44	581

PROBATE COURTS – Investigations

	Barnstable	Bristol	Essex	Hampden	Hampshire-Franklin	Middlesex	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
# Referred	53	213	222	82	115	632	408	2143	469	287	4624
# Completed	49	148	108	61	47	613	395	1702	356	278	3766
<b>Type of Action:</b>											
Divorce	23	137	214	78	77	340	169	493	266	171	1968
Sep. Support	-	57	6	4	8	121	51	374	46	11	638
Modification	18	8	-	-	22	128	45	135	43	84	483
Contempt	4	-	-	-	4	27	23	1113	32	17	1220
Guardianship	4	-	2	-	3	9	110	2	11	4	145
Adoption	3	1	-	-	1	3	7	3	4	-	22
Other	-	10	-	-	-	4	3	1	57	-	75
<b>TOTAL</b>	<b>53</b>	<b>213</b>	<b>222</b>	<b>82</b>	<b>115</b>	<b>632</b>	<b>408</b>	<b>2143</b>	<b>469</b>	<b>287</b>	<b>4624</b>
<b>Reasons for Referral:</b>											
Custody	35	101	120	66	61	285	251	156	114	157	1346
Visitation	10	27	68	8	40	222	61	372	124	77	1009
Support	1	21	6	1	10	38	64	1556	145	49	1891
Vacate	-	-	22	-	1	39	4	16	-	2	84
Other	7	64	5	7	3	48	28	43	86	2	293
<b>TOTAL</b>	<b>53</b>	<b>213</b>	<b>222</b>	<b>82</b>	<b>115</b>	<b>632</b>	<b>408</b>	<b>2143</b>	<b>469</b>	<b>287</b>	<b>4624</b>

PROBATE COURTS – Money Collections (1978)

	Barnstable	Bristol	Essex	Hampden	Hampshire-Franklin
<b>Payments to Parties:</b>					
Existing Accts.	286,319.32	193,724.52	722,484.84	1,015,545.46	16,820.00
New Accounts	18,192.95	24,158.17	32,016.17	13,796.57	-
<b>Total</b>	<b>304,512.27</b>	<b>217,882.69</b>	<b>754,501.01</b>	<b>1,029,342.03</b>	<b>16,820.00</b>
<b>Payments to DPW:</b>					
Existing Accts.	128,114.77	69,759.00	212,101.07	974,950.61	2,569.00
New Accounts	33,340.78	9,271.00	6,576.00	24,581.10	5,985.00
<b>Total</b>	<b>161,455.55</b>	<b>79,030.00</b>	<b>218,677.07</b>	<b>999,531.71</b>	<b>8,554.00</b>
<b>Monies Monitored for Parties:</b>					
Existing Accts.	23,746.32	-	-	89,608.93	675.00
New Accounts	7,177.50	910.00	-	4,569.00	1,140.00
<b>Total</b>	<b>30,923.82</b>	<b>910.00</b>	<b>-</b>	<b>94,177.93</b>	<b>1,815.00</b>
<b>Monies Monitored for DPW:</b>					
Existing Accts.	1,682.00	-	-	750.00	-
New Accounts	976.00	2,125.00	-	-	9,005.00
<b>Total</b>	<b>2,658.00</b>	<b>2,125.00</b>	<b>-</b>	<b>750.00</b>	<b>9,005.00</b>
<b>TOTAL</b>	<b>\$499,549.64</b>	<b>\$299,947.69</b>	<b>\$973,178.08</b>	<b>\$2,123,801.67</b>	<b>\$36,194.00</b>

PROBATE COURTS – Mediation

	Barnstable	Bristol	Essex	Hampden	Hampshire-Franklin	Middlesex	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
# Referred	1	1685	225	313	462	699	1755	350	-	418	5908
# Completed	1	1427	201	298	276	691	1755	278	-	370	4178
<b>Type of Action:</b>											
Divorce	-	356	139	302	228	353	753	102	-	171	2404
Sep. Support	-	282	1	7	16	153	292	41	-	24	816
Modification	-	452	-	-	110	153	99	19	-	151	984
Contempt	1	350	85	-	93	26	533	169	-	65	1322
Guardianship	-	29	-	-	11	7	12	-	-	7	66
Adoption	-	22	-	-	1	3	4	-	-	-	30
Other	-	194	-	4	3	4	62	19	-	-	286
<b>TOTAL</b>	<b>1</b>	<b>1685</b>	<b>225</b>	<b>313</b>	<b>462</b>	<b>699</b>	<b>1755</b>	<b>350</b>	<b>-</b>	<b>418</b>	<b>5908</b>
<b>Reasons for Referral:</b>											
Custody	-	289	30	17	141	244	124	13	-	63	921
Visitation	1	453	34	51	183	281	125	130	-	267	1525
Support	-	578	146	220	129	46	1205	183	-	83	2590
Vacate	-	83	7	-	4	78	145	4	-	4	325
Other	-	282	8	25	5	50	156	20	-	1	547
<b>TOTAL</b>	<b>1</b>	<b>1685</b>	<b>225</b>	<b>313</b>	<b>462</b>	<b>699</b>	<b>1755</b>	<b>350</b>	<b>-</b>	<b>418</b>	<b>5908</b>

	Middlesex	Norfolk	Plymouth	Suffolk	Worcester	TOTAL
2,934,699.43	-	1,174,187.68	-	563,503.31	-	6,907,284.56
38,474.28	-	-	-	24,602.13	-	151,240.27
<b>2,973,173.71</b>	<b>-</b>	<b>1,174,187.68</b>	<b>-</b>	<b>588,105.44</b>	<b>-</b>	<b>7,058,524.83</b>
1,010,047.13	-	432,734.24	-	251,645.19	-	3,081,921.01
19,438.56	-	-	-	16,682.64	-	115,875.08
<b>1,029,485.69</b>	<b>-</b>	<b>432,734.24</b>	<b>-</b>	<b>268,327.83</b>	<b>-</b>	<b>3,197,796.09</b>
-	634,803.91	-	408,291.66	N/A	-	1,157,125.82
-	40,280.78	-	11,024.00	N/A	-	65,101.28
-	675,084.69	-	419,315.66	N/A	-	1,222,227.10
-	206,416.57	-	157,683.60	N/A	-	366,532.17
-	11,055.04	-	4,654.20	N/A	-	27,815.24
-	217,471.61	-	162,337.80	N/A	-	394,347.41
<b>\$4,002,659.40</b>	<b>\$892,556.30</b>	<b>\$1,606,921.92</b>	<b>\$581,653.46</b>	<b>\$856,433.27</b>	<b>\$11,872,895.43</b>	

**COST OF PROBATION SERVICE IN MASSACHUSETTS**  
(July 1, 1977-June 30, 1978)

	Committee on Probation	Office of Commissioner	Supervisor, Superior Court Probation Service	District, Juvenile & Probate Probation Service	TOTAL
Administrative Salaries	2,400	308,503.84	54,780.89	-	365,684.73
Salaries of Permanent Probation Officers	-	-	1,651,773.29	12,094,667.71	13,746,441.00
Salaries of Pro Tem Probation Officers	-	-	-	572,369.16	572,369.16
Salaries of Clerical Staff	-	780,129.01	42,883.94	5,500,701.53	6,323,714.48
All Other Expenditures	400	104,375.15	2,277.08	1,365,934.14	1,472,986.37
<b>TOTAL EXPENDITURES</b>	<b>\$2,800</b>	<b>\$1,193,008.00</b>	<b>\$1,751,715.20</b>	<b>\$19,533,672.54</b>	<b>\$22,481,195.74</b>

Cost per probationer: \$367.79 (based on 61,125 probationers as of 12/31/78 - straight probation, suspended sentence and continued under formal supervision)

**CORRECTIONS**

Individuals Formally Charged (pp. 20-21)  
Dukes, Criminal Complaints (M) - 1,017;  
Care & Protection, Total - 2,572.

Juvenile Court Cases Begun (p. 22)  
Leominster (M) - 145

Active Care & Protection Cases (p. 23)  
Totals (M) - 1,646, (F) - 1,581, (T) - 3,227

Adults on Probation or Under Supervision (p. 24)  
Hampshire, Sup. Other States (M) - 7, (F) - 1;  
Total, Sup. Other States (M) - 648, (F) - 73;  
Barnstable, Defaults (M) - 2,638, (F) - 624.

Adult Probation of Superior Court (p. 28)  
Indictments, Total (M) - 4,649

Probate Courts, Investigations (p. 30)  
Hampshire-Franklin, # Completed - 56;  
Plymouth Sep. Support - 334;  
Type of Action, Totals: Barnstable - 52,  
Plymouth - 2,081, Suffolk - 459; TOTAL - 4,551;  
Reasons for Referral, Essex (T) - 221, TOTAL - 4,623.

Probate Courts, Mediation (p. 31)  
Total, # Completed - 5,297

Cost of Probation Service (p. 32)  
Salaries of Permanent Probation Officers:  
Supervisor, Superior Ct. - \$1,813,324.63,  
Total - \$13,907,992.34;  
Total Expenditures: Supervisor, Superior Ct. -  
\$1,913,266.54; TOTAL - \$22,642,747.08;  
Cost per probationer - \$370.43.