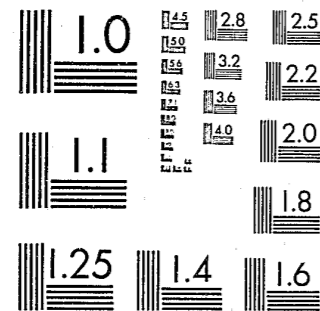


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ANNUAL REPORT

NATIONAL ADVISORY COMMITTEE  
FOR JUVENILE JUSTICE AND DELINQUENCY PREVENTION

October 1, 1977 - September 30, 1978

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National Institute of Justice

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THIRD ANNUAL REPORT OF THE NATIONAL ADVISORY COMMITTEE  
FOR JUVENILE JUSTICE AND DELINQUENCY PREVENTION

October 1977 - September 1978

INTRODUCTION

NAC Mandate

The National Advisory Committee for Juvenile Justice and Delinquency Prevention (NAC/the Committee) appointed by the President, was established by P.L. 93-415, the Juvenile Justice and Delinquency Prevention Act of 1974, as amended through October 3, 1977. According to the Act, the duties of the Committee are:

- 1) to meet a minimum of four times a year;
- 2) to make recommendations to the President, the Congress and the Associate Administer with respect to planning, policy, priorities, operations and management of all Federal juvenile delinquency programs.<sup>1/</sup>

The Committee works closely with the Office of Juvenile Justice and Delinquency Prevention (OJJDP/the Office) within the Department of Justice. The Office is responsible for implementing the Congressional policy set forth in the Act of providing the necessary resources, leadership and coordination to:

- 1) Develop and implement effective methods of preventing and reducing juvenile delinquency;
- 2) Develop and conduct effective programs to prevent delinquency, to divert juveniles from the traditional juvenile justice system, and to provide critically needed alternatives to institutionalization.
- 3) Improve the quality of juvenile justice in the United States; and,
- 4) Increase the capacity of State and local governments and public and private agencies to conduct effective juvenile justice and delinquency prevention and rehabilitation programs and to provide research, evaluation, and training services in the field of juvenile delinquency prevention.<sup>2/</sup>

<sup>1/</sup>P.L. 93-415, as amended by the Fiscal Year Adjustment Act (P.L. 94-273; 90 stat. 375), the Crime Control Act of 1976 (P.L. 94-503; 90 stat. 2407), and the Juvenile Justice Amendments of 1977 (P.L. 95-115; 91stat. 1048), defines a Federal juvenile delinquency program as any program or activity related to juvenile delinquency prevention, control, diversion, treatment, rehabilitation, planning, education, training, and research, including drug and alcohol abuse programs; the improvement of the juvenile justice system; and any program or activity for neglected, abandoned, or dependent youth and other youth to help prevent delinquency.

<sup>2/</sup>P.L. 93-415, Section 102(b)(1), (2), (3), and (4).

### Membership

The Act requires that the Committee be composed of 21 members selected from among persons who, by virtue of their training or experience, have special knowledge concerning the prevention and treatment of delinquency or the administration of juvenile justice. Appointments to the Committee are for staggered terms of four years. In order to guarantee that the views of youth are represented, the Act requires that at least seven members be under the age of 26 at the time of their appointment, and that at least three of the youth members have been or currently be under the jurisdiction of the juvenile justice system. To strengthen the Committee as an independent advisor, a majority of the members, including the Presidentially-designated Chairman, may not be full-time employees of Federal, State or local government.

The members of the Coordinating Council on Juvenile Justice and Delinquency Prevention or their respective designees shall be ex officio members of the Committee.

### Committee Organization

The President designates the Chair(man) of the Committee. The Act establishes three subcommittees which are:

- 1) The Advisory Committee for the National Institute for Juvenile Justice and Delinquency Prevention (the Institute) which is responsible for advising, consulting with, and making recommendations concerning overall policy and operations of the Institute. The Institute is the research, evaluation, and training arm of the Office.
- 2) The Advisory Committee to the Administrator of the Office on Standards for Juvenile Justice which assists the Office in reviewing existing reports, data, and standards relating to juvenile justice and delinquency prevention and makes recommendations on Federal, State, and local action to facilitate the adoption of those standards. The standards and recommendations form the basis of the full Committee's report to the Administrator of the Office, the President, and the Congress.

- 3) The Advisory Committee to the Administrator of the Office of Juvenile Justice and Delinquency Prevention which is responsible for advising the Associate Administrator on particular functions and aspects of the work of the Office.

During the reporting period, the Committee adopted Bylaws (Appendix ) which formally established the Executive Committee, composed of the three legislatively mandated subcommittee chairs, a youth member, the Chair, and the Vice Chair<sup>3/</sup>, and assigned to it the following tasks:

- A. Conduct the general affairs of the National Advisory Committee between meetings
- B. Assist the Chair in working out a time schedule and determining the place of meetings and conferences
- C. Approve the agendas for meetings of the Committee
- D. Approve the minutes of Committee meetings subject to approval by the officially-designated government representative and correction by the Committee.
- E. Develop a time schedule and procedure for use by the National Advisory Committee to review and approve reports and recommendations to the Associate Administrator, the President, and the Congress.
- F. Make general recommendations for consideration by the Committee
- G. Create new subcommittees as deemed necessary and in accordance with these bylaws
- H. Assist with committee appointments in accordance with these bylaws but not to conflict with statutory requirements
- I. Fill any vacancy in the office of Vice Chair
- J. Perform such other duties as may be directed by the Chair or the Committee.

A fourth standing subcommittee established by the NAC and legitimated by

Article IV of the Bylaws is:

- o The Advisory Committee for the Concentration of Federal Effort which makes recommendations on improving the coordination of Federal juvenile delinquency programs and provides advice to the Office on the preparation of the annual analysis and evaluation of Federal juvenile delinquency programs and comprehensive plan for implementing Federal policy on the prevention, treatment, and control of juvenile delinquency.

<sup>3/</sup> The Office of Vice Chair was also established by the Bylaws.

### The Report

This Annual Report of the National Advisory Committee for Juvenile Justice and Delinquency Prevention is a compilation of legislatively mandated recommendations to the President, the Congress and the Administrator of the Office of Juvenile Justice and Delinquency Prevention and a description of relevant actions taken by the Committee over the reporting period (October 1, 1977 -- September 30, 1978). The report provides a record of full Committee meeting and Subcommittee meetings.<sup>4/</sup> It contains recommendations developed by the Committee and describes special activities. It contains the Committee's workplan and information on staffing activities.

Readers of this report should be aware of the substantial difficulties the Committee encountered during the reporting year. At the conclusion of the year, the Committee had twenty-one members, twenty of whom are active voting members. At the very beginning of the year, however, the Committee was composed of fourteen members. Although seven new appointments were made on October 3rd, the new members did not begin to fully participate until the end of November, at the Committee's 10th meeting. Only three months later, in March 1978, the appointments of an additional seven members expired, including that of the Chair, and a considerable amount of time elapsed before new appointees were in place. Two of the members leaving the Committee in March 1978 were Committee Chairpersons, and a third was the youth member of the Executive Committee which decimated the ranks of the Executive

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<sup>4/</sup> It must be noted that the change in Committee membership, the transfer of staffing responsibilities and changes in personnel assignment within OJJDP have resulted in some lack of continuity in recordkeeping at the Subcommittee level.

Committee to such an extent that it was difficult to obtain a quorum.

The Committee had only 13 members from March 18, 1978 until June 28, 1978 when new appointments were made. The Executive Committee was actively discouraged from scheduling a full Committee meeting because of the potential lack of a quorum (eleven members).

Due to the short notice given the seven new members of their appointments, only four were able to attend the Committee's 12th meeting in Kansas City, Missouri, in July. Full participation by new members was not possible until an orientation had taken place at the 13th meeting in August in San Antonio, Texas. Thus, for all practical purposes, the Committee was not at full strength for over half of the reporting period. In addition, in February, the Administrator of OJJDP began withdrawing the staff support that had previously been provided by the Office and transferred the responsibility to the contractor which had been offering primarily logistical support up to that point. From February through October 1978, the Committee's and Subcommittees' staff support for agenda and materials development and other professional and administrative functions rested with two professional persons -- a Project Director and a Conference Coordinator. It may justifiably be said that on all fronts, the reporting year was one of transition for both the Committee and its staff.

MEETINGS OF THE NATIONAL ADVISORY COMMITTEE ON JUVENILE JUSTICE AND DELINQUENCY  
PREVENTION OCTOBER 1, 1977 - SEPTEMBER 30, 1978

The Advisory Committee shall meet at the call of the Chairman but not less than four times a year. (Sec. 208(a)).

The Advisory Committee shall make recommendations to the Associate Administrator, the President, and the Congress at least annually with respect to planning, policy, priorities, operations, and management of all Federal juvenile delinquency programs. (Sec. 208(b)).

Tenth NAC Meeting, Washington, D.C.

The Committee's tenth meeting took place November 30 - December 2, 1977 in Washington, D.C. at the Hyatt Regency Hotel. Seven new members, George P. Belitosos, Timothy Scott Davis, Judge Margaret C. Driscoll, Steven D. Stark, Barbara T. Sylvester, Diana M. Tamez, and Genevieve H. Wilson, were administered the oath of office by Assistant Deputy Attorney General Walter Fiederowicz. Nineteen of the twenty-one members were in attendance; absent were Mr. Allen Breed and Mr. Michael Olson.

During the course of the meeting, the Committee took the following actions.

- 1) The Chair announced subcommittee assignments approved by the Executive Committee (Appendix B)
- 2) The Committee agreed on the organization and content of its 1977 Annual Report to be transmitted to the Administrator of OJJDP, the President and the Congress, and to be made available to the public. The Report is to describe NAC organization and objectives as well as accomplishments and recommendations.
- 3) The Committee adopted the following major objective, as a means of furthering its mandate as set forth in Section 208(b) of the Act: To develop a constituency to work toward delinquency prevention and improvements to the juvenile justice system.
- 4) Included in the broader goal outlined in item 3, is the Committee's objective adopted in February 1977, to develop effective working relationships with its counterparts at the State level. As the first step in accomplishing that objective, the NAC has planned a meeting of State juvenile justice and delinquency prevention advisory groups

(SAG) to be held March 1-3, 1978. The Committee identified the primary goals for the meeting as:

- (i) to develop a national constituency for prevention of delinquency and improvement in the administration of juvenile justice; and
- (ii) to provide technical assistance to States and to their juvenile justice advisory groups in implementing the provisions of the Act, as amended.

5. The Committee approved the following Subcommittee recommendations:

Advisory Committee to the Administrator of the Office on Standards for Juvenile Justice

- (1) A minimum of two hours are to be set aside on the agenda for the February NAC meeting to discuss and resolve the Committee's position on the issue of court jurisdiction over status offenders and to reconsider previous actions regarding Standards that have been adopted.

Advisory Subcommittee of the National Institute for Juvenile Justice and Delinquency Prevention (the Institute)

- (1) The Administrator of OJJDP is to be asked to clarify the role of research in the overall agency program. The Administrator of OJJDP is to be informed that unfilled authorized staff positions within the Institute must be filled and additional positions authorized to enable the Institute to effectively carry out its Congressional mandate and efficiently expend its \$16 million appropriation.

Advisory Subcommittee on the Concentration of Federal Effort

- (1) Letters are to be sent to the Administrator of OJJDP and to the Attorney General requesting that: the Coordinating Council on Juvenile Justice and Delinquency Prevention (the Coordinating Council) be convened by March 1, 1978; the Administrator of the Office report by the February NAC meeting on the status of the Coordinating Council meeting; and the Attorney General establish a policy of citizen participation in Coordinating Council meetings by inviting members of the Subcommittee to participate as ex officio members.

- (2) The NAC should actively seek independent staff (two professional and one support staff positions)

6. The Committee reviewed and commented upon agenda materials prepared by the Advisory Subcommittee to the Administrator of OJJDP in conjunction with staff and contractors for the meeting of State juvenile justice advisory groups. The Subcommittee has been given the responsibility to plan the meeting.

Eleventh NAC Meeting, Arlington, Virginia

The Committee's eleventh meeting took place February 6-8, 1978 in Arlington, Virginia at the Sheraton National Hotel. Seventeen members of the NAC were in attendance; absent were Mr. Allen Breed, Mr. Glen Bower, Mr. Michael Olson and Mr. Bruce Stokes.

During the course of the meeting, the Committee took the following actions:

- 1) The Committee reviewed progress made in planning the First National Meeting of State Advisory Groups to be co-sponsored by the NAC and OJJDP. Planning is being carried out by the Subcommittee to Advise the Administrator of OJJDP, assisted by NAC members Timothy Davis, Bruce Stokes, Barbara Sylvester and Genevieve Wilson; OJJDP staff members; staff from the contractors, A. L. Nellum and Associates and the subcontractor, National Youth Alternatives Program (NYAP).
- 2) OJJDP staff was requested to prepare and send letters to Directors of State Planning Agencies informing them about the meeting of state advisory groups and urging them to send their Juvenile Justice Specialists.
- 3) The Chair was asked to request an appearance at the ongoing meeting of SPA Directors in Reston, Virginia to personally invite them to send their Juvenile Justice Specialists to the meeting.
- 4) In a roll call vote, following vigorous discussion and debate, the members of the Committee disapproved a motion to reaffirm the original position of the NAC that status offenders be removed from the jurisdiction of the Juvenile and Family Court.<sup>5/</sup>
- 5) The Committee voted to advise the Administrator of OJJDP that in its view, States should comply with the requirements of the law concerning the composition of the State Advisory Groups and that sanctions should be imposed in the event of non-compliance.
- 6) The Subcommittee on Concentration of Federal Effort was charged with the responsibility of contacting the Administrator of OJJDP to discuss his plans for furthering goals set out for OJJDP in the area of coordination and concentration of federal effort.
- 7) The Committee approved a motion that the Subcommittee on Concentration of Federal Effort seek to meet with the Administrator of OJJDP to discuss the staff proposal and task outline that the Subcommittee has developed and to receive a report on

<sup>5/</sup> The motion was disapproved by Judge Driscoll, Mr. Goldfield, Ms. Mattingly, Ms. Moser, Judge Semski, Mr. Smith, Mr. Stark, Ms. Sylvester, Ms. Tamez and Ms. Wilson; in favor of the motion were: Mr. Belitsos, Ms. Chavira, Mr. Davis, Mr. Florez, Dr. Reiss and Ms. Rothman.

the status of the proposal at a special meeting of the NAC on March 3, 1978, following the meeting of State Advisory Groups.

- 8) The Committee voted to elect a Vice Chair and a Secretary and to adopt a set of Bylaws to be formed by a Bylaws Committee to be named before the adjournment of the meeting.<sup>6/</sup>
- 9) The Committee recommended that in meeting the requirements of the legislation concerning the appointment of youths under the jurisdiction of the juvenile justice system, special consideration should be given to the appointment of minority representatives, with particular attention to the appointment of at least one black.
- 10) The Committee recommended that in contemplation of the need to replace NAC member Michael Olson, the seat should be filled by an individual of comparable age.
- 11) The Committee approved the following Subcommittee recommendations:

Advisory Subcommittee for the National Institute for Juvenile Justice and Delinquency Prevention

- (1) The evaluation of the meeting of State Advisory Groups is to include information on training needs from States; in addition, NAC members are requested to solicit that information during workshop discussions to assist the Institute in carrying out its mandated responsibilities.

Advisory Subcommittee to the Administrator on Standards for Juvenile Justice

- (1) Procedures for Review, Refinement, and Recommendations of Standards, were adopted, after striking the phrase:

"The Standards Committee shall consider thoroughly the points of view, comments, reservations, and suggestions of the NAC, JJDP and its members." (Appendix C )

Agenda Participants

The following persons made presentations to the full Committee at the 11th meeting:

- (1) Mr. John M. Rector, Administrator of the Office of Juvenile Justice and Delinquency Prevention on the status of activities at OJJDP.
- (2) Mr. Michael Hodas, National Youth Alternatives Project, (sub-contractor) and Mrs. Jeanne Wahl Halleck, consultant to A. L.

<sup>6/</sup> Subsequently the NAC Chair appointed Ms. Rothman to chair a Bylaws Committee that also included Mr. Davis and Mr. Stark.

Nellum and Associates (contractor) on the proposed agenda and format for the meeting of State Advisory Groups.

- 3) Judge Lindsay Arthur, Juvenile Division, Hennepin County Court, Minneapolis, Minnesota and Judge Orm Ketcham (formerly of the Superior Court of the District of Columbia) Senior Staff Attorney, National Center for State Courts, Williamsburg, Virginia. The Judges participated in a debate in which Judge Arthur argued for retention of jurisdiction over status offenders by the juvenile court and Judge Ketcham argued in favor of removal of status offenders from the juvenile court.<sup>7/</sup>

The following persons in the audience presented testimony on the issue of status offenders, during the period reserved for public commentary:

- 1) Donald Murray, Director, Criminal Justice Program, National Association of Counties
- 2) Statement of Robert Patty, Deputy Director of Children and Youth Program, American Legion (read by Mr. Murray)
- 3) (Name not available from record), Coordinator, Delinquency Prevention Program, Virginia Beach, Virginia
- 4) Mark Thennis, National Youth Alternatives Project, Washington, D.C.

<sup>7/</sup> NAC members, Ms. Diana Tamez, Ms. Flora Rothman, Dr. Albert Reiss, Judge Margaret Driscoll and Mr. George Belitsos formed a reactor panel to comment upon the positions taken by the debators.

Twelfth NAC Meeting, Kansas City, Missouri

The Committee's twelfth meeting took place July 12-14, 1978 in Kansas City, Missouri, at the Hilton Plaza Inn. Four new members, Mr. Kenneth McClintock-Hernandez, Ms. D. Laverne Pierce, Mr. David Tull and Mr. C. Joseph Anderson, the new Committee Chair, were administered the oath of office by the Honorable John Oliver, Chief U.S. District Court Judge. Seventeen of the twenty-one members of the NAC were in attendance; absent were Mr. Ron LeFlore, Mr. Michael Olson, Mr. Kenneth Schoen, and Mrs. Alice Udall.

During the course of the meeting, the Committee took the following actions:

- 1) Approved the adoption of Bylaws. (Appendix A )
- 2) Approved the scheduling of an orientation program for new members at the Committee's next meeting in San Antonio, Texas.
- 3) Approved a motion to co-sponsor (with OJJDP) a Second Annual Meeting of State Advisory Groups in 1979.
- 4) Approved the preliminary report of the Chairpersons' Caucus at the First Annual Meeting of State Advisory Groups and referred the recommendations contained therein to the Subcommittee to Advise the Administrator of OJJDP.
- 5) Approved three resolutions concerning NAC participation in the upcoming 1979 observance of the International Year of the Child (IYC):
  - Be it resolved that the National Advisory Committee for Juvenile Justice and Delinquency Prevention is in full support of the 1979 International Year of the Child and, accordingly, urges all State Advisory Groups, OJJDP Act funded projects, and citizen supporters of the Act to participate in IYC by holding special seminars, research projects and educational programs on some aspect of the value and needs of children and youth. Be it further resolved that the NAC encourages citizen groups to sponsor legislative programs to improve laws affecting children, youth and families.

- That the National Advisory Committee request membership on the National Organizations Advisory Council for IYC.
  - That the NAC Chair designate an IYC Steering Committee to coordinate the NAC's planning activities and liaison functions with respect to IYC.<sup>8/</sup>
- 6) Approved two resolutions concerning proposed Formula Grant Guidelines to be communicated to the Administrator of OJJDP:
- The NAC recommends that Section (b): any public or private facility used primarily (more than 50 percent of the facilities population during any consecutive 30-day period) for the lawful custody of accused or adjudicated criminal type offenders, even if the facility is non-secure; be deleted from Paragraph 52n(2) which defines juvenile detention or correctional facilities for purposes of monitoring, and
  - The NAC recommends that Guidelines address the issue of size of facilities for the care and treatment of status offenders, i.e. that consideration should be given to limiting size of such facilities to conform to the intent of the Juvenile Justice Act.

Because of the organizational nature of the meeting and the lack of opportunity to make Chairperson assignments or to consult with new members, some of whom were not able to be in attendance, concerning their subcommittee preferences, no subcommittee meetings were held in conjunction with the 12th meeting of the NAC.

#### Agenda Participants

The following persons made presentations to the full Committee at the 12th meeting:

- 1) Judge John Oliver followed the administration of the oath of office with remarks on the Juvenile Justice Act.
- 2) Mr. John M. Rector, Administrator of the Office of Juvenile Justice and Delinquency Prevention, on the status of activities of OJJDP and on the federal perspective of the NAC.
- 3) Mr. Michael Hodas, National Youth Alternatives Project, reporting on the status of follow-up activities after the First National Meeting of State Advisory Groups.

<sup>8/</sup>Subsequently, the Chair appointed George Belitsos to Chair the IYC Steering Committee which is to be composed of Timothy Davis and Kenneth McClintock-Hernandez.

- 4) Ms. Carol Worlan, member of the Iowa State Juvenile Justice Advisory Council and Director, East Iowa Crime Commission, gave a statewide perspective of Iowa's progress in implementing the Juvenile Justice Act of 1974, as amended.
- 5) Mr. Gilbert Long, member of the Missouri Council of Criminal Justice and former Director of Juvenile Court Services for the 23rd and 24th Districts of Missouri reported on his state's progress in pursuing deinstitutionalization of status offenders and in revision of the juvenile court code.
- 6) Ms. Barbara Sabol, member of the Kansas State Advisory Group and Director of Children and Youth Services, Kansas State Department of Social and Rehabilitation Services, reported on concerns the state faced as it embarked upon participation in the Act.
- 7) Mrs. Clifford Jorgensen, Chair, Nebraska Commission for Children and Youth and member of the Nebraska Commission on Law Enforcement and Criminal Justice reported on the reasons for Nebraska's nonparticipation in the Act, stemming from the legislature's concern over the amount of state funds that would be required in coming years to comply with the Formula Grant Guidelines.
- 8) Mr. Thomas Higgins, Principal Regional Officer, HEW and former Iowa State Senator. Mr. Higgins described the revised juvenile court code in Iowa and the procedures for achieving its passage. With respect to his HEW responsibilities, he focused on an assessment of the foster care delivery system.
- 9) Dr. Karl Menninger, Co-Founder and Chairman of the Board of the Menninger Foundation. Dr. Menninger shared his notions concerning the juvenile justice system from his vantage point and long career as a treatment specialist. A film was shown of the Menninger Foundation's activities in providing group foster homes for children referred by state welfare agencies.
- 10) Ms. Josephine Gittler, Chief Counsel, Senate Subcommittee to Investigate Juvenile Delinquency. Ms. Gittler focused on the concerns of oversight committees and reported an increased interest by Congress in the issue of serious juvenile offenders.
- 11) Mr. Gordon Raley, Legislative Associate, House Subcommittee on Economic Opportunity. Mr. Raley outlined six main requirements for the NAC to fulfill its mandate and recommended that these functions be prioritized.

Thirteenth NAC Meeting, San Antonio, Texas

The Committee's thirteenth meeting took place August 16-18, 1978, in San Antonio, Texas at the St. Anthony Hotel. New Members Mr. Kenneth Schoen and Ms. Alice Udall were administered the oath of office by the Honorable Joseph T. Leonard, Jr., U.S. Magistrate, 5th Judicial Circuit. Seventeen members of the NAC were in attendance for all or part of the meeting. Absent were Mr. Ron Leflore, Mr. Michael Olson, Mr. Glen Bower and Mrs. Genevieve Wilson.

During the course of the meeting, the Committee took the following substantive actions:

1) The Committee approved eight resolutions concerning the juvenile who has committed a violent offense:

- The NAC recommends that the Office of Juvenile Justice and Delinquency Prevention set as a top priority the identification and evaluation of all programs serving juveniles who have committed violent offenses and also the identification of programs that have some measurable degree of success.
- The growing negative reaction at the state level to violent acts committed by youthful offenders, the increasing number of state legislatures that have reduced the age at which juveniles can be tried as adults, and, in many localities, the often illinformed, reflex reactions to the complex phenomenon of violent offenders, leads the NAC to recommend that State Advisory Groups focus on this problem area as one of their primary areas of interest. It is further recommended that SAG members actively participate in, and provide enlightened input into any code revisions being considered in their respective states which are likely to have impact on the types of dispositions of cases involving juveniles who have committed a violent offense. Lastly, the OJJDP is urged to intensify the level of technical assistance being provided the states in this area.
- All references to violent juvenile offenders or delinquents in the recommendations of the NAC shall read, "the juvenile who has committed a violent offense."
- The NAC concurs with Paul Strasburg's recommendations for research in the treatment of juveniles who have committed a violent offense (as outlined in "Violent Delinquents: A Report to the Ford Foundation from the Vera Institute of Justice"). Specifically, research efforts are needed to:

- 1) determine the nature of treatment programs to offer
- 2) examine the issue of voluntariness in treatment programs
- 3) assess the feasibility of integrating rehabilitation and punishment objectives

- Treatment programs for juveniles who have committed a violent offense, funded by the Office of Juvenile Justice and Delinquency Prevention, should continue to contain, and make more extensive, evaluation components; in the alternative, OJJDP should award an independent evaluation contract to develop comparative data on program effectiveness.
- The Office of Juvenile Justice and Delinquency Prevention should develop training modules for line staff in community-based and institutional settings which are tested in geographically representative areas and the results of which are made available to the public.
- The Office of Juvenile Justice and Delinquency Prevention should develop some model training curricula and related materials for training line staff working in community-based and institutional settings with juveniles who have committed a violent offense.
- The Office of Juvenile Justice and Delinquency Prevention, in cooperation with HEW's Office of Child Development, should place a priority on research into the incidence and relationship between child abuse, family violence, and incest and violent offenses later in life.

- 2) In a roll call vote after debate and discussion, the Committee approved a motion to adopt a standard opposing the waiver of any person under the age of 18 to the jurisdiction of the adult court.<sup>9/</sup> Immediately thereafter, the Committee voted to reconsider the motion at its next meeting in Washington, D.C. and requested the Chair to assign the matter to a subcommittee for further study and preparation of written recommendations for the full Committee.
- 3) The Committee voted to recommend to the Office of Juvenile Justice and Delinquency Prevention that a priority be given to research into the impact of waiver to the adult court.
- 4) The Committee approved an \$140 million dollar level of appropriation for the Office of Juvenile Justice and Delinquency Prevention.

<sup>9/</sup> The members of the NAC approving the motion were: Mr. Belitsos, Ms. Chavira, Judge Driscoll, Mr. McClintock-Hernandez, Ms. Marion Mattingly, Mr. Stark, Ms. Sylvester, Mr. Tull and Mrs. Udall. Members disapproving the motion were: Mr. Goldfield, Mr. Schoen, Judge Samski and Rev. Smith. Ms. Pierce and Ms. Tamez abstained. The record reflects that Mr. Stark opposed the motion but voted in its favor for the purpose of moving for its reconsideration.

5) The Committee voted to recommend to the Office of Juvenile Justice and Delinquency Prevention that the areas of vocational training and work study for juveniles be addressed in the Special Emphasis program on Alternative Education.

6) The Committee approved the following Subcommittee recommendations:

Advisory Subcommittee to the Administrator on Standards for Juvenile Justice

- (1) The Subcommittee is authorized to make application for funding from OJJDP for additional staff support to complete the remaining Standards' commentaries and commentaries for the Prevention Strategies.

Advisory Subcommittee to the Administrator of OJJDP

- (1) That the Committee endorses the Administrator's appeal of the LEAA General Counsel's Legal Opinion 76-14 which prohibits programs originally funded by Crime Control Act monies from receiving Juvenile Justice Act monies.

Advisory Subcommittee on the Concentration of Federal Effort

- (1) That the National Advisory Committee authorizes and directs the Chair of the Subcommittee on the Concentration of Federal Effort to urge the Coordinating Council to abide by the mandate contained in Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974, as amended.
- (2) That the National Advisory Committee request technical assistance from OJJDP in the assessment of youth participation in the SAGs, specifically information concerning number and proportion of youth member slots filled in all SAGs, records of attendance of SAG members and analysis of attendance, analysis of youth attendance and participation in SAG-sponsored activities and names and addresses of all SAG youth members.

Agenda Participants

The following persons made presentations to the full Committee at the 13th meeting:

- 1) Ms. Sharon McGlothlin, Vice Chair, Arkansas State Advisory Group, reported on the status of Arkansas' compliance with the Juvenile Justice Act.
- 2) Ms. Jean Vidrine, member Louisiana State Advisory Group and Director, Youth Services Agency, Baton Rouge, reported on progress made in coordination of services to juveniles in Louisiana.
- 3) Mr. Farrell Lines, Chairman, New Mexico State Advisory Group, and practicing attorney reported on the success of the Advisory Group in the development of standards and goals and in the implementation of a revised juvenile code.

4) Judge Pat McLung, member, Texas State Advisory Group, and a Juvenile Court Judge in Dallas County reported that the state was still in a period of transition with respect to juvenile justice but expressed hope for the future.

5) Ms. Cheryl Boyer, Juvenile Justice Specialist, Oklahoma Crime Commission reported in place of Dr. Ted Baumberger, Department of Institutions, Social and Rehabilitative Services. Ms. Boyer said that Oklahoma was virtually on the threshold of participation in the Act.

6) Mr. John M. Rector, Administrator, Office of Juvenile Justice and Delinquency Prevention presented a status report on OJJDP activities since the previous Committee meeting.

7) Ms. Donna Hamparian, Dangerous Offender Project, Academy for Contemporary Problems, Columbus, Ohio participated in a panel discussion of the Violent Youthful Offender.

8) Judge Joseph B. Williams, J.S.C., Deputy New York City Administrative Judge, participated in a panel discussion of the Violent Youthful Offender.

9) Mr. Mike Perez, resident of the Texas Youth Council facility at Gatesville, participated in a panel discussion of the Violent Youthful Offender.

10) Mr. Steve Steinberg, Senior Producer and Writer, ABC-TV World News Tonight, participated in a panel discussion of the Violent Youthful Offender.

Public Commentary

The following persons in the audience made statements during the time provided for Public Commentary:

- 1) State Representative Mary Jane Brodie recommended that the Committee be vocal and concentrate on a public information effort.
- 2) Mr. Paul Alexander, American Justice Institute, Sacramento, California, described a study of the serious juvenile offender underway by the Institute's National Juvenile Justice System Assessment Center.

Special Meeting of the NAC at the First National  
Meeting of State Advisory Groups, Reston, Virginia

The National Advisory Committee met in a special session on March 3, 1978, following the National Meeting of State Juvenile Justice and Delinquency Prevention Advisory Groups. The primary purpose of the NAC meeting was to review the conference and to discuss outcomes and follow-up activities. Fifteen members of the NAC were in attendance; absent were Mr. Glen Bower, Mr. Allen Breed, Judge Margaret Driscoll, Mr. Michael Olson, Reverend George Walker Smith and Mr. Steven Stark.

At the Special Meeting, the Committee took the following substantive actions;<sup>10/</sup>

- 1) Anticipating the need for elected leadership during a possible interim period between the expiration of terms of one third of the membership and the appointment of replacements by the President, the members of the Committee approved a resolution creating the office of Vice Chair(person) and elected Barbara T. Sylvester to serve in that capacity until the first election held under Bylaws to be adopted by the Committee.
- 2) Directed the Vice Chair to send a letter to the President on behalf of the Committee, requesting that the four incumbents who had announced their interest in continuing to serve on the Committee be reappointed to new terms and that the remaining new appointments be made promptly.

<sup>10/</sup> Subsequently ratified at the next regularly scheduled meeting of the National Advisory Committee.

Meetings of the Executive Committee of the  
National Advisory Committee: October 1, 1977-  
September 30, 1978

The Executive Committee was formed soon after the establishment of the full Committee to provide leadership and to enable the Committee to carry on its activities between scheduled meetings. The Committee Bylaws, adopted at the 12th meeting, call for the continuing existence of the Executive Committee. The Executive Committee's mandated activities, described in the introduction to this report have primarily focused on the development of Committee procedures and agendas and review of Committee reports.

Executive Committee Meeting, October 31, 1977, Washington, D.C.

The Executive Committee met on October 31, 1977 at the Capitol Hilton Hotel, Washington D.C. All members of the Executive Committee were in attendance.

At the meeting, the Executive Committee took the following actions (in addition to agenda development) not already recorded in the report of the full Committee:

- 1) Approved retention of the firm of A. L. Nellum and Associates to provide professional, administrative, and technical support to the NAC.
- 2) Approved hosting a National Meeting of State Juvenile Justice and Delinquency Prevention advisory groups in light of furthering the Committee's adopted objective of developing effective working relationships with its counterparts at the State level.
- 3) Adopted policies developed by the Department of Justice regarding travel and conference attendance.<sup>11/</sup>

Executive Committee Meeting, November 30, 1977, Washington D.C.

The Executive Committee met on November 30, 1977 at the Hyatt Regency Hotel, Washington D.C. All members were in attendance with the exception of J.D. Anderson, NAC Chairman.

At the meeting, the Executive Committee took the following actions not already recorded in the report of the full Committee:

<sup>11/</sup> These procedures have been incorporated in the Committee's Policies and Procedures (Appendix D )

1) Appointed an ad hoc committee composed of Ms. Barbara Sylvester (Chair), Mr. John Florez and Mr. Timothy Davis to contact the President to urge prompt attention to the seven NAC appointments due March 18, 1978 and to raise the issue of Committee staffing needs.

2) Approved the following schedule of 1978 NAC meetings:

<u>Date</u>	<u>Type of Meeting</u>	<u>Place</u>
February 6-8	Full Committee	Sheraton National Arlington, Virginia
March 1-3	National Advisory Committee Meeting of State Juvenile Justice and Delinquency Prevention Advisory Groups	Sheraton International Reston, Virginia
May 17-19	Full Committee	Kansas City Region
August 16-18	Full Committee	Proposed Sites: Albuquerque, New Orleans, Santa Fe
November 29- December 1	Full Committee	Washington D.C.

Executive Committee Meeting, February 6, 1978, Arlington, Virginia

The Executive Committee met on February 6, 1978 at the Sheraton National Hotel, Arlington, Virginia. All Executive Committee members were in attendance.

At the meeting, the Executive Committee took the following actions not already recorded in the report of the full Committee:

- 1) Approved the printing of the Annual Report in its current version.
- 2) Approved the scheduling of a Special Meeting of the Committee on March 5, 1978 following the last session of the meeting of State Advisory Groups.
- 3) Assigned responsibility for identifying independent Committee staff to the Subcommittee on Concentration of Federal Effort.

Executive Committee Meeting, April 10, 1978, Washington D.C.

The Executive Committee met on April 10, 1978 in Executive Session at the Office of the Administrator of OJJDP. All Executive Committee members were in attendance <sup>12/</sup>

<sup>12/</sup>The Executive Committee was then composed of Barbara Sylvester, Vice Chair and two Subcommittee Chairs, Judge Lawrence Semski and Mrs. Bernadette Chavira.

as was Mr. George Belitsos. At the meeting, the Executive Committee and the Administrator agreed to postpone the Committee's regularly scheduled May meeting until the seven new members were appointed by the President.

Executive Committee Meeting, July 11, 1978, Kansas City, Missouri

The Executive Committee met on July 11, 1978 at the Hilton Plaza Hotel, Kansas City, Missouri. All Executive Committee members were in attendance, as was the newly appointed NAC Chair, Mr. C. Joseph Anderson.

The meeting was organizational in nature; no action was taken beyond the normal process of agenda review and development.

Executive Committee Meeting, August 16 and 18, 1979, San Antonio, Texas

The Executive Committee met on August 16, 1978 at the St. Anthony Hotel, San Antonio, Texas. All Executive Committee members were in attendance.

At the meeting, the Executive Committee took the following actions:

- 1) Approved the Chair's appointment of Ms. Diana Tamez to explore publication of a Committee newsletter and to serve as its editor. The newsletter is to be a Committee product designed to further the requirement of Section 208(b) of the Act.
- 2) Called for the development of a Committee workplan to be developed for review and approval at its next regularly scheduled meeting. (Appendix E)

The Executive Committee met in a second session on August 18, 1978 at the same location. All members were in attendance with the exception of Mr. Timothy Davis.

The Committee took the following action:

- 1) Selected these sites and dates for meetings in 1979:
 

-San Diego, California	February 22, 23 and 24
-Boston, Massachusetts	May (exact date to be determined)
-Minneapolis, Minnesota	August 2, 3, and 4
-Washington D.C.	November 29, December 1 and 2

Meetings of NAC Subcommittees  
October 1, 1977-September 30, 1978

As previously noted, because of the changes in Subcommittee leadership and membership and in addition, the transition in staffing responsibilities, reporting of Subcommittee meetings was not always comprehensive during the reporting year. Those agendas which were developed appear in Appendix F <sup>13/</sup> This section of the Annual Report records Subcommittee activities and those recommendations which do not appear in the full Committee report.

Advisory Subcommittee to the Administrator of OJJDP<sup>14/</sup>

The Chairman shall designate a Subcommittee of members of the Advisory Committee to advise the Associate Administrator on particular functions or aspects of the work of the Office.  
(Sec. 208(c))

- 1) Meeting on December 1, 1977 in conjunction with 10th meeting of NAC. The Subcommittee conducted an organizational meeting and focussed activities on carrying out the assignment to plan the National Meeting of State Advisory Groups.
- 2) Meeting on January 6, 1978. The Subcommittee, augmented by NAC members Sylvester, Wilson and Stokes, met to continue planning the National Meeting of State Advisory Groups. A preliminary agenda was reviewed and discussed and decisions were made concerning number and type of participants. Conference products were identified and assignments made for their development.
- 3) Meeting on February 5, 1977, in conjunction with 11th meeting of NAC. The Subcommittee, augmented by NAC members Davis, Sylvester, Wilson and Stokes, met to assess progress and to continue planning the National Meeting of State Advisory Groups. Reports were heard on agenda format, agenda participants, resource persons, conference products and schedule to accomplish remaining tasks.
- 4) Meeting on August 17, 1978, in conjunction with 13th meeting of NAC. In attendance were Ms. Bernadette Chavira, Chair, Ms. Laverne Pierce and Ms. Alice Udall; absent was Mr. Ron LeFlore. The Subcommittee took the following actions:

<sup>13/</sup> No Subcommittee meetings were held in conjunction with the 12th meeting of the NAC.

<sup>14/</sup> This Subcommittee was created by the 1977 Amendments to the Act. Its first meeting was held on December 1, 1977.

- Adopted a set of operating procedures and developed a workplan
- Requested that the Administrator of OJJDP provide a staff member as liaison to the Subcommittee
- Requested that the Administrator of OJJDP provide the Subcommittee with his views on issues and matters which are appropriately within the province of the Committee.

The Subcommittee made the following recommendations:

- 1) That one day or its equivalent in time be allocated to Subcommittee meetings during NAC quarterly meetings (approved by NAC).

Advisory Subcommittee on the Concentration of Federal Effort

The Advisory Subcommittee for the Concentration of Federal Effort makes recommendations for improving the coordination of Federal juvenile delinquency programs and provides advice to the Office on the preparation of the annual report, containing an analysis and evaluation of Federal juvenile delinquency programs and a comprehensive plan for implementing Federal policy on the prevention, treatment, and control of juvenile delinquency.<sup>15/</sup>

The Subcommittee on Concentration of Federal Effort was established by the National Advisory Committee Committee to carry out the activities described above.

It has, from time to time, received other assignments from the NAC Chair.

- 1) Meeting on December 1, 1977, in conjunction with 10th meeting of NAC. In attendance were Mr. John Florez, Chair, Mr. Timothy Davis, Mr. H.P. Goldfield, Reverend George Walker Smith and Mr. Steven Stark. The Subcommittee's recommendations are recorded in the full Committee report.
- 2) Meeting on February 7, 1978, in conjunction with 11th meeting of NAC. In attendance were Mr. John Florez, Chair, Mr. Timothy Davis, Mr. H.P. Goldfield, Reverend George Walker Smith and Mr. Steven Stark. The Subcommittee's recommendations are recorded in the full Committee report.
- 3) Meeting on August 17, 1978 in conjunction with 13th meeting of NAC. In attendance were Mr. David Tull, Chair, Mr. C. Joseph Anderson, Mr. Kenneth McClintock-Hernandez, Ms. Marion Mattingly, and Ms. Diana Tamez. The Subcommittee's recommendations are recorded in the full Committee report.

<sup>15/</sup> It appears that the Office did not submit an Analysis and Evaluation and Comprehensive Plan in 1977. The Committee determined not to make any recommendations with respect to the Comprehensive Plan and the Analysis and Evaluation to be Submitted in calendar year 1978 until the Subcommittee has an opportunity to confer with the staff of the Office and review its plans for those documents.

Advisory Subcommittee for the National Institute for Juvenile Justice and Delinquency Prevention (the Institute)

The Chairman shall designate a subcommittee of not less than five members of the Committee to serve, together with the Director of the National Institute of Corrections, as members of an Advisory Committee for the National Institute for Juvenile Justice and Delinquency Prevention to perform the functions set forth in Section 245 of this title. (Sec. 208(d))

The Advisory Committee shall advise, consult with, and make recommendations to the Associate Administrator concerning the overall policy and operations of the Institute. (42 U.S.C. 5655) (Sec. 245)

- 1) Meeting on December 1, 1977, in conjunction with 10th meeting of NAC. In attendance were Dr. Albert Reiss, Chairman, Ms. Flora Rothman, Ms. Barbara Sylvester, Ms. Diana Tamez, Ms. Genevieve Wilson. The Subcommittee's recommendations are recorded in the full Committee report.
- 2) Meeting on February 7, 1978, in conjunction with 11th meeting of NAC. In attendance were Dr. Albert Reiss, Chairman, Ms. Flora Rothman, Ms. Barbara Sylvester, Ms. Diana Tamez, Mr. Genevieve Wilson. The Subcommittee approved the following resolutions:
  - The Administrator of OJJDP is strongly urged to proceed with all vigor to fill all vacant positions on the Institute staff
  - Concern is expressed over the apparent inability of the Institute to implement its major objectives in light of current staffing difficulties
  - The Advisory Subcommittee plans to request a meeting with the Associate Administrator to discuss the role of the Institute in the overall program of the Office.
- 3) Meeting on August 17, 1978 in conjunction with 13th meeting of NAC. In attendance were Mr. George Belitsos, Chair, Mr. H.P. Goldfield, Mr. Kenneth Schoen, Reverend George Walker Smith and Ms. Barbara Sylvester. The Subcommittee held an organizational meeting and took the following action:
  - o Developed a preliminary version of a one-year plan which focuses on the provision of advice, counsel and recommendations to the Administrator. The major elements of the workplan are:
    - (1) to comment on the Institute's Annual Report and to make recommendations on the Institute's Program Workplan

- (2) to become familiar with the recommendations concerning the proposed National Institutes of Justice in the proposed Juvenile Justice Systems Improvement Act of 1979 and to frame policy recommendations for NAC approval
- (3) to assess and make recommendations concerning the clearinghouse and information-sharing functions and the training functions of the Institute.

Advisory Subcommittee to the Administrator on Standards for Juvenile Justice

The Chairman shall designate a Subcommittee of not less than five members of the Committee to serve as an Advisory Committee to the Associate Administrator on Standards for Juvenile Justice to perform the functions set forth in Section 247 of this title. (Sec. 208(e))

Sec. 247. (a) The National Institute for Juvenile Justice and Delinquency Prevention, under the supervision of the Advisory Committee, shall review existing reports, data, and standards, relating to the juvenile justice system in the United States.

(b) Not later than one year after the passage of this section, the Advisory Committee shall submit to the President and the Congress a report which, based on recommended standards for the administration of juvenile justice at the Federal, State, and local level --

- (1) recommends Federal action, including but not limited to administrative and legislative action, required to facilitate the adoption of these standards throughout the United States; and
- (2) recommends State and local action to facilitate the adoption of these standards for juvenile justice at the State and local level.

(c) Each department, agency, and instrumentality of the executive of the Government, including independent agencies, is authorized and directed to furnish to the Advisory Committee such information as the Committee deems necessary to carry out its functions under this section.

(d) Following the submission of its report under subsection (b) the Advisory Committee shall direct its efforts toward refinement of the recommended standards and may assist State and local governments and private agencies and organizations in the adoption of appropriate standards at State and local levels. The National Institute for Juvenile Justice and Delinquency Prevention is authorized to develop and support model State legislation consistent with the mandates of this Act and the standards developed by Advisory Committee. (42 U.S.C. 5657)

- 1) Meeting on December 1, 1977 in conjunction with 10th meeting of NAC. In attendance were Judge Lawrence Semski, Chair, Mr. George Belitsos, Mr. Glen Bower, Judge Margaret Driscoll, Ms. Marion Mattingly, Ms. Bruce Stokes. The Subcommittee approved commentaries for the following Standards:

- 0.111 Organization of the local juvenile justice system
- 0.112 Development of a local juvenile service plan
- 0.121 Organization of the State juvenile service system
- 0.122 Development of a State juvenile service plan
- 0.123 Development of State standards and guidelines
- 0.124 Provision of financial and technical resources
- 0.131 Organization and coordination of the Federal juvenile service system.
- 2.11 Intervention for commission of a delinquent act
- 2.12 Intervention for non-criminal misbehavior
- 2.13 Intervention to protect against harm
- 2.21 Authority to intervene (law enforcement agencies)
- 2.221 Criteria for referral to intake -- delinquency
- 2.222 Criteria for referral to intake -- non criminal misbehavior
- 2.223 Criteria for referral to intake -- neglect and abuse
- 2.31 Authority to intervene (non-law enforcement agencies)
- 2.321 Criteria for referral to intake -- non-criminal misbehavior
- 2.322 Criteria for referral to intake -- neglect and abuse
- 4.215 Training Schools - Individual and group counseling programs
- 4.2152 Training Schools - Semi-autonomous living units
- 4.216 Training Schools - Educational Services
- 4.2162 Training Schools - Vocational Education

- 2) Meeting on February 7, 1978 in conjunction with 11th meeting of NAC. In attendance were Judge Lawrence Semski, Chair, Mr. George Belitsos, Judge Margaret Driscoll and Ms. Marion Mattingly.

The Subcommittee approved a resolution recommending to the NAC that its action (the vote concerning jurisdiction of the Juvenile and Family Court over status offenders) be transmitted to the ABA and to the ABA/IJA Standards Commission, together with a summary of the discussion and a transcript, if available, of the total meeting.

The Subcommittee approved commentaries for the following Standards:

- 4.2161 Training Schools - Academic Education
- 4.2163 Training - Special Education
- 4.217 Health and Mental Health Services
- 4.2171 Training Schools - Initial Health Examination and Assessment
- 4.2172 Training Schools - Responsibility toward Patients
- 4.2173 Training Schools - Diets
- 4.219 Training Schools - Recreational Services
- 4.234 Form of Citation, Summons and Order to Take Into Custody
- 2.241 Procedures Following a Decision Not to Refer to Intake (Law Enforcement Agencies)

- 3) Meeting on August 17, 1978 in conjunction with 13th meeting of NAC. In attendance were Judge Lawrence Semski, Chair, Judge Margaret Driscoll, Mr. Timothy Davis and Mr. Steven Stark; absent was Mr. Glen Bower.

The Committee met and concluded that without the level of staff support previously supplied by OJJDP, it could not carry out its assignment (estimated at 270 man days to complete the commentaries for Standards and 60 man days to complete the commentaries for Prevention Strategies). A recommendation was made to the full Committee that funding be requested for such support (see record of full Committee meeting).

#### TESTIMONY

#### Oversight Hearing on the Juvenile Justice and Delinquency Prevention Act, June 27, 1978

Ms. Barbara Sylvester, Vice Chair, testified on behalf of the NAC before the House Subcommittee on Economic Opportunity of the Committee on Education and Labor at an Oversight Hearing on the Juvenile Justice Act, June 27, 1978. The testimony focussed on the problems encountered by the Committee in carrying out its mandate brought about by lack of staff and inaction by the Executive Branch in selecting new Committee members to replace those whose terms had expired.

The Committee's recommendations were as follows:

- 1) The NAC strongly recommends that a line item appropriation be made for the Committee.
- 2) The NAC recommends that appointees to the Committee be allowed to actively serve until their successors are named by the President.
- 3) The NAC pleads with the Congress to insist that the Coordinating Council meet and get on with the responsibilities charged to them in the Act.

#### COMMITTEE STAFFING

The Chairman, with the approval of the Committee, shall request of the Associate Administrator such staff and other support as may be necessary to carry out the duties of the Advisory Committee. Sec. 208(f)

The Associate Administrator shall provide such staff and other support as may be necessary to perform the duties of the Advisory Committee. (42 U.S.C. 5618) Sec. 208(g)

As previously noted, the Office of Juvenile Justice and Delinquency Prevention provided all of the substantive staff support to the Committee up through the 11th meeting of the NAC. Logistical and administrative support was provided by a contractor. Shortly after the National Meeting of State Advisory Groups in early March 1978, OJJDP withdrew all professional staff assistance to the Committee, with the exception of that provided by the Government Project Monitor. The contractor then assumed greater responsibilities and took on the role of independent staff to the Committee.

Staff support activities are described in Appendix G .

#### CONCLUSION

In the three and one half years since it was established, the National Advisory Committee has seen its membership and the personnel providing its staff support undergo a complete turnover. While this lack of continuity has brought about some obvious difficulties, nevertheless, the Committee has addressed major issues in the field of juvenile justice and delinquency prevention through the development of national standards for the administration of juvenile justice at all governmental levels and through the transmittal of recommendations on various policy issues to the President, the Congress and the Administrator of OJJDP. At the threshold of a new year, the National Advisory Committee is ready to move forward with energy and conviction to assist the federal government in providing leadership in the reduction of youth crime and the improvement of the nation's juvenile justice system.

LIST OF APENDICES

- A. Bylaws
- B. Subcommittee Assignments
- C. Procedures for Review, and  
Recommendation of Standards
- D. Policy and Procedures
- E. Workplan
- F. Full Committee and Subcommittee
- G. Staffing Activities
- H. Attendance Record for FY 1978
- I. Members and Terms of Appointment

**END**