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U.S. Department of Justice 2/95 Bureau of Justice Statistics

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Compendium of State Privacy and Security Legislation

1984 Edition: Overview

Privacy and Security of Criminal History Information

Bureau of Justice Statistics reports (revised July 1985)

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U.S. Department of Justice Bureau of Justice Statistics

Compendium of State Privacy and Security Legislation

1984 Edition: Overview

Privacy and Security of Criminal **History Information**

NCJ-98077 September 1985

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The Bureau of Justice Statistics has long been concerned with the need for current and accurate statistical and operational information about the criminal justice system, and has long supported the development of law and policy for the handling of criminal justice information.

In particular, BJS recognizes that laws and procedures must reflect the need to collect accurate and reliable information on crimes and criminals while still protecting the privacy interests of individuals and insuring that appropriate levels of protection are provided for security and privacy of data.

The development of today's criminal history record law and policy has its roots at the federal level. With the passage of the Omnibus Crime Control and Safe Streets Act of 1968, states were provided with the incentive to pass laws providing for the security and privacy of criminal history record information collected, stored or disseminated. Over the past ten years, almost all states have enacted their own criminal history standards, laws and regulations. Such laws and procedures have established the framework for the development of individual state operating policies and have been critical to the establishment of standards for data quality, dissemination, security, access by record subjects, and audits of criminal history record information.

Consideration of changing national legislative trends is especially significant at this time because of the impact of program or legislative initiatives on existing criminal justice information systems and policy. The increased need for interjurisdictional data exchange and new demands placed on the information capabilities of criminal justice agencies demonstrates the need for conscientious planning and analysis.

This is the fifth compendium of state privacy legislation issued by this office. It is anticipated that this single-volume reference work will serve as a valuable guide for those interested in state legislation and trends.

Steven R. Schlesinger Director Bureau of Justice Statistics

PREFACE

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INTRODUCTION

1

The Compendium Series

This compendium is the latest in a series of five Department of Justice publications that reference and analyze state laws and regulations relating to privacy and security of criminal history record information.¹ The compendia include: (1)compilations of state laws and administrative regulations, and (2) analyses of findings and trends reflected in that body of law and policy documents. The purpose of the compendia is to assist legislators, planners, administrators, legal analysts and other interested individuals in reviewing state statutes and regulations on the maintenance and use of criminal records and analyzing national trends in this important area. By contrasting and comparing the various approaches reflected in the many state laws and regulations collected in these documents, planners and administrators should be assisted in developing effective and fair policies for their jurisdictions. By facilitating such comparisons and by furthering research in this area, the compendia are intended to promote the evolution of enlightened privacy and information policy.

The first compendium was published by the Law Enforcement Assistance Administration (LEAA) in 1974 as part of its efforts connected with the promulgation of regulations covering the privacy and security of criminal history record information.² A second compendium was published in $1978,^3$ documenting the growth of state privacy and security laws subsequent to the earlier survey. At that time LEAA also published a companion document⁴ providing an overview of the significant changes in state laws that had occurred, largely as a result of the impact of the federal regulations, and analyzing policy issues in specific areas of privacy and security law. Updating supplements to those compendia were published in 1979⁵ and in 1981,⁶ covering state legislation and regulations up to July 1981.

Scope of this Compendium

This compendium is an up-to-date and complete document which replaces all of the earlier volumes in the series. It references all current state laws up to January 1984, as well as regulations, executive orders and attorney generals' opinions where applicable. It also includes a review and analysis section containing a general overview of state laws and regulations and a discussion of trends and conclusions concerning two especially important information policy issues: (1) requirements imposed on criminal justice agencies to maintain record quality, and (2) dissemination and use of criminal history information for noncriminal justice purposes.

Since this volume compiles the material from previous compendia as well as more recent enactments, the sheer bulk of this body of material precludes continuation of the practice of reproducing the complete text of the state laws and regulations. Copies of specific statutes or the complete set of statutes are available on microfiche from the National Criminal Justice Reference Service (NCJRS) in Rockville, Maryland. A full, hard copy library of these laws, regulations and other materials is maintained by SEARCH Group, Inc. at its offices in Sacramento. Copies of specific enactments may be ordered by mail or telephone.

This compendium contains four sections. Section 1 sets out an overview of state criminal history record laws and an analysis of state requirements relating to data quality and noncriminal justice access and use. Section 2 defines the 28 subjectmatter categories into which the laws and regulations are classified in the tables in the compendium. These categories are essentially the same as those used in previous volumes. Section 3 sets out summary tables showing trends and developments in criminal justice information law and policy by classification category. Section 4 includes summary tables by state, along with



a listing of the titles of the state codes (see page 59) from which the citations were extracted. All of the tables in Sections 3 and 4 set out complete citations to the official state codes or other state compilations where the full text of the laws and regulations may be found. These citations should be used in ordering copies of particular provisions from NCJRS or SEARCH.

بيديد الا

The methodology utilized in compiling the compendium included extensive library research in state codes and a survey of state officials concerned with criminal record programs and policy. The survey and research compiled the laws of 53 jurisdictions: the 50 States, the District of Columbia, Puerto Rico and the Virgin Islands. In the compendium, all of these jurisdictions are referred to as "states."

How to Use the Compendium

Because this volume is a complete compilation of all prior compendia and supplements, it will not be necessary to consult prior volumes.

To facilitate use of this volume, the laws and regulations have been classified into 28 subject-matter categories which are defined in Section 2. Numerous tables have been included in Sections 3 and 4 to assist in finding laws dealing with particular subjects or to determine which aspects of information policy have been addressed by particular states. The summary tables in Section 3 list citations to all state statutes and regulations under each of the 28 classification categories. For example, the table for the category "State Regulatory Authority" (p. 29) indicates which of the states have provisions establishing or designating an agency to promulgate statewide privacy and security regulations and provides the legal citations to the provisions. In addition to finding particular citations, the reader is able to quickly identify the concentration of states addressing a particular policy area.

Another view of state privacy and se-

curity trends is reflected in the table on p. 25, entitled "Survey Comparison of Changes in State Statutes and Regulations by Classification Category." At a glance, the table indicates the degree of attention that a particular area of information policy has received in the states over the past ten years, as reflected by surveys conducted in 1974, 1977, 1979, 1981 and 1984.

A summary table for each state is included in Section 4. These tables utilize the 28 classification categories referred to above and set out citations to all of the laws and regulations of particular states. If no entry appears under one or more classification categories for a particular state, it means that the state has no law or regulation addressing that policy area, or that research has failed to discover any.

It should be noted that the state summary tables presented in Section 4 include subdivisions of four classification categories. Category 3, "Regulation of Dissemination," has been subdivided to show whether the states permit or prohibit access by various types of groups or individuals (criminal justice agencies, governmental noncriminal justice agencies, and private agencies or individuals) to various types of information (conviction information, nonconviction information and arrest information). Category 4, "Right to Inspect," has been subdivided to show whether the states permit an individual to make notes or obtain a copy of information contained in his criminal record. Category 14, "Accuracy and Completeness," has been subdivided to permit statutes to be classified as relating to disposition reporting, audit, or other accuracy and completeness requirements. Finally, Category 22, "Security," has been subdivided to enable statutes to be classified as relating to physical security, administrative security or computer security. It is felt that these classification subcategories will present a more accurate and detailed view of state legislative and regulatory activity in these four important policy areas and will make the compendium a much more useful research tool.

A. OVERVIEW OF STATE LAWS AND POLICIES

This subsection reviews the status and direction of state law and policy relating to criminal history record information. It begins by reviewing the current status of state laws and policies concerning the collection, maintenance and dissemination of criminal history records. Secondly, it identifies controversial issues that need additional attention. Three of the key issues of controversy are discussed in detail in subsection B.

1. Current Status of the Law

Perhaps the most striking feature about current state law and policy is the considerable degree of national uniformity and consensus that has been achieved in a relatively short time. As the 1970's began, few states had adopted comprehensive criminal history record information statutes. Today almost half have done so. As the 1970's began, most states gave their police agencies broad discretion to release criminal history data inside or outside of the criminal justice system on a "need to know" basis. Today most states have strict limits on such releases to noncriminal justice agencies. And, as the 1970's began, only a few states required that the subject of a criminal history record be allowed to review that record, or that the information in the record be accurate or complete, or that the record be kept in a secure environment. Today almost all of the states have enacted laws or issued regulations providing for these basic privacy and security protections.

In the early 1970's, at a time when public concern about privacy, automation and mushrooming information systems was at its height, Congress considered several pieces of legislation that would have imposed a uniform nationwide information

Section 1

REVIEW AND ANALYSIS

management scheme for state and local handling of criminal history record information. Although Congress failed to adopt comprehensive legislation, it did adopt a one-paragraph amendment to the Omnibus Crime Control and Safe Streets Act of 1968 (now Section 812(b) of the Justice Assistance Act of 1984; P.L. 98-473) providing in general terms that all criminal history record information collected, maintained or disseminated by state and local criminal justice agencies with financial support from LEAA or its successor agencies must be kept complete and secure, must be made available for review and challenge by record subjects, and must be used only for law enforcement and other lawful purposes.

This amendment served as the basis for rather comprehensive information systems regulations issued by LEAA in 1975 applicable to all state and local criminal justice agencies which have utilized LEAA funding for the support of criminal history record systems. This includes virtually all statelevel criminal justice agencies and perhaps one-half of the local criminal justice agencies in the country, including most of the large local agencies. Thus, the regulations, usually referred to as the Department of Justice (DOJ) regulations, have encouraged the development of standards for the handling of criminal history record information. (Investigative and intelligence information is not covered. Wanted person information, original records of entry, court records, or traffic offense records are specifically exempted from coverage of the DOJ regulations.)

The DOJ regulations impose minimum general requirements in five areas of information management, leaving the development of specific programs and procedures to state legislation and policy-

making. The four areas are (1) data quality, (2) record-subject review and challenge, (3) system security, (4) dissemination and use, and (5) audit. As intended, the regulations were instrumental in stimulating many states to enact their own laws to comply with the requirements of the federal government. In addition, the regulations triggered a reassessment of existing state privacy and security laws that has gone beyond mere compliance, as evidenced by the fact that many states have enacted comprehensive criminal history laws that exceed the requirements of the regulations.

2. Issues in Controversy

While great strides have been made in achieving a coherent body of laws and policies governing criminal justice information in the states, real controversy remains concerning a number of fundamental issues that relate to the handling of criminal history record information.

Perhaps the first and most important of these issues is data quality. While 51 states have adopted standards for accuracy and completeness that reflect standards in the DOJ Regulations, it is clear that the quality of data in this nation falls short of satisfactory. It is fair to say that in practice many states have not made data quality a priority sufficient to comply with existing standards. Disposition reporting--or the lack of--remains the most serious deficiency, especially in terms of court disposition reporting. The issue is commitment: the states must be committed to put into place, and practice, procedures to collect and maintain complete and accurate data, and to scrupulously and regularly conduct systematic audits to ensure compliance with those procedures.

Following as a close second to data quality is the issue of the delineation and balancing of the interests that are to be served in framing policies for dissemination. What purposes are confidentiality protections intended to serve? Is it fairness to the alleged offender? Is it rehabili-

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tation of the offender? Or is it societal safety that is paramount? To what extent, for example, should dissemination policies work to protect the record subject's interest in his reputation, or his interest in privacy? Should such policies seek only to protect record subjects against disclosures which result in some tangible harm? Until policymakers determine the interests that dissemination policies are intended to serve, it will not be possible to set a coherent, comprehensive policy for the dissemination of criminal history record information.

Third, should dissemination policies be based upon fine-grained distinctions among types of offenders? To date, dissemination policies have been based on relatively gross characteristics: whether the individual was convicted or acquitted; whether the crime was a felony or a misdemeanor; whether the offender is an adult or a juvenile. However, the criminal justice system is capable of making far more sensitive and sophisticated distinctions that identify repeat offenders, violent offenders, drug offenders, and so forth. A very good case can be made that these distinctions ought to be reflected in dissemination policies. Perhaps, at some point, data about repeat offenders or dangerous offenders should be more publicly available than data about other offenders.

A fourth area of controversy involves the need to define, and refine, the nature of special access claims by noncriminal justice agencies. Which entities should be accorded special status in making requests for access to criminal history record information? Furthermore, where access is provided, how do we ensure that the recipients will handle the data responsibly and how do we hold them accountable?

A fifth unresolved issue is the extent to which juvenile and adult records should continue to be treated differently. At present, in virtually every state, juvenile justice information is not routinely combined with adult criminal history data to create a comprehensive record. Indeed, juvenile records may be sealed or destroy-

ed when the juvenile reaches the age of majority. Thus, offenders may have an opportunity for two criminal careers. The arguments in support of placing special confidentiality protections upon juvenile data are especially strong. Both fairness and rehabilitation concerns argue in favor of confidentiality. And yet, perceived increases in juvenile crime and the seeming failure of the juvenile system to rehabilitate its offenders appear to be driving a move toward relaxation of juvenile confidentiality standards. Another consideration is that recent research projects have concluded that information about juvenile crime and delinquency is valuable in identifying individuals who will be high-risk offenders as adults.

A sixth concern involves a principle, well enshrined in current law, that the more recent the criminal event the more public its treatment. Should this principle be preserved in the face of new information technologies, such as automated police blotters, automated newspaper morgues, and other automated information systems? By virtue of new information technologies, once information is put in the public domain, it may remain readily available to the public even after the information is no longer recent or relevant to the individual. Seventh, on what basis can an effective, satisfactory system for the interstate exchange of criminal history data be constructed? Traditionally there have been two philosophical obstacles to the creation of such a system: concerns about federalism and concerns about personal privacy.

B. ANALYSIS OF CRITICAL ISSUES

This subsection analyzes in greater detail three of the key "Issues in Controversy" briefly described in Section 1. It examines the trends and issues related to the statutes and policies in (1) data quality standards, (2) dissemination of criminal history record information, and (3) access to criminal history record data for noncriminal justice purposes.

However, in the absence of an effective interstate criminal history exchange system, the nation's ability to track and prosecute criminals and, in particular, to implement new crime fighting initiatives effectively is compromised. It may be that the Federal Bureau of Investigation's current experiment with what has come to be known as the "Triple I" system will provide an answer. That system, relying as it does on a federal index to state maintained and controlled records, allays many concerns about both federalism and, to some extent, individual privacy.

Eighth, there needs to be more thought given to the information implications of victim and witness assistance programs. How much information, and what kind of information, should be collected about victims? How should this data be stored? To what extent should it be commingled with data about the offender? And what should the policy be concerning dissemination of this information?

Ninth, and finally, to what extent does purging have a legitimate role in criminal history record policy? Should that policy instead emphasize effective sealing procedures? At present the notion of sealing has been muddied because in many jurisdictions sealing a record does not substantially restrict its subsequent availability. However, if effective sealing policies were implemented which prohibited access to the sealed record except on the basis of a court order and in certain extreme circumstances, it might substantially reduce pressures to adopt and apply purge policies.

1. Data Quality

Background

Data quality emerged as an important public policy issue in the late 1960s and early 1970s, at a time when automated criminal history record systems were rapidly developing. In 1967, the President's

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Commission on Law Enforcement and the Administration of Justice noted that disposition reporting levels were inadequate in the nation's criminal history data bases.7 During this period, several publications issued by SEARCH echoed this concern and stressed the need to improve accuracy, and particularly disposition reporting levels, in criminal history record systems.⁸ In 1973, another national commission, the National Advisory Commission on Criminal Justice Standards and Goals, called attention to the data quality problem and recommended stringent data quality standards.9 In that same year, the Comptroller General issued a report that was highly critical of disposition reporting in state criminal history record systems.¹⁰

In response to this mounting concern, the Congress in 1973 amended the Omnibus Crime Control and Safe Streets Act to impose a requirement that state and local criminal justice agencies using funds received from LEAA in support of their criminal history record systems must meet minimum data quality standards. The amendment provided in part that:

All criminal history information collected, stored, or disseminated through support under this title shall contain, to the maximum extent feasible, disposition as well as arrest data, where arrest data is included therein. The collection, storage and dissemination of such information shall take place under procedures reasonably designed to ensure that all such information is kept current therein; ...¹¹

Congress was, of course, aware that this vague standard could hardly resolve the difficult issues surrounding the data quality problem. Indeed, the Conference Report admitted as much and promised future definitive legislation on this and other problems related to the maintenance, dissemination and use of criminal justice information.¹² However, despite substantial efforts during the mid-70s to keep its promise to adopt comprehensive legislation,¹³ the Congress eventually proved unsuccessful.

As noted earlier, however, the broad language of the 1973 Congressional amendment provided the basis for comprehensive regulations issued by LEAA in 1975 covering all state and local criminal history record systems supported in whole or in part by federal funding.¹⁴ Among other things, the regulations require all covered agencies to implement operational procedures designed to ensure that criminal history record information is complete and accurate.¹⁵

The regulations state that to be complete a record of an arrest must contain information concerning any disposition occurring within the state within 90 days after the disposition has occurred. In order to promote the dissemination of complete criminal history records, the regulations require that state and local agencies establish procedures to query the central state repository prior to disseminating information unless the agency is assured that it is disseminating the most up-to-date disposition data or time is of the essence and the repository is technically incapable of responding within the necessary time period.¹⁶

The provisions of the regulations dealing with accuracy¹⁷ define accuracy literally to mean that, "no record containing criminal history record information shall contain erroneous information." In order to promote accuracy, two types of operational procedures are required: (1) a process of data collection, entry, storage and systematic audit that will minimize the possibility of recording and storing inaccurate information, and (2) procedures for sending notices of corrections to all criminal justice agencies known to have received inaccurate information of a material nature. As a practical matter, this provision requires agencies to create and maintain dissemination logs so that corrections can be sent to recipients of erroneous information.

Finally, the regulations require agen-

cies to give criminal record subjects an opportunity, upon request, to review their criminal history record information for purposes of ensuring accuracy and completeness.¹⁸

State Statutory Provisions

The regulations do not require the states to enact legislation dealing with accuracy and completeness. Effective operational procedures based upon statewide regulations or even upon agency policies will suffice. However, many states have chosen to deal with the problem by state law. In 1974, just prior to publication of the regulations, only 14 states had adopted statutory data quality safeguards. Bv 1978, two years after the adoption of the LEAA regulations, 41 states had added data quality provisions of one kind or another to their criminal history record statutes. That number increased to 45 states in 1979, to 49 states in 1981 and to 51 states in 1984.19

Although the regulations do not expressly require that the states establish central state criminal record repositories, the Commentary published with the regulations noted that the provisions on accuracy and completeness were written with central state repositories in mind. Indeed, the provisions of the regulations dealing with completeness state that complete records "should" be maintained in central state repositories.²⁰ Today, every state except Nevada has established a central state repository and most of them conform generally to the model described in the Commentary. In virtually all of those states, pursuant to statute, regulation or established practice, law enforcement agencies throughout the state report arrest data for all serious offenses (usually felonies and serious misdemeanors) to the state repositories. Forty-four states have statutory provisions expressly requiring the reporting of arrest data.²¹ In most of these, arrest data is required to be reported on arrest fingerprint cards, which include the subject's name and identification information,

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arrest event information (date, place, etc.), arrest charges and inked fingerprint impressions.

Forty-nine jurisdictions have adopted legislation which imposes some form of disposition reporting requirement on state and local agencies.²² Many of these statutes are quite specific as to the types of data to be reported, the responsible agency or official, time requirements and sanctions. Others, however, merely state a general reporting requirement with little or no detail as to how or by whom reporting is to be accomplished.

Even in the states with more detailed reporting laws, there are some significant shortcomings. Only 13 states specifically require prosecutors to report data to the central repository²³ and only in a couple of these states are prosecutors required to report all charges filed and other specific prosecutorial "dispositions" to the repository. Even more problematic, only 24 state statutes require the courts (customarily the court clerks) to report disposition information to the central repository.24 And only 30 states require correctional agencies to report correctional "disposition" information such as escape, release, parole or death.25

Other problems with many of the disposition reporting laws include the failure of states to impose time limits for the reporting of dispositon data and the lack of meaningful penalties for failure to comply. Only 30 states prescribe time limits for the reporting of disposition data,²⁶ and only 12 states have adopted provisions which expressly prescribe civil or criminal sanctions for violations of disposition reporting standards.²⁷ Moreover, research has failed to discover a single reported decision in which a criminal justice official has been penalized for failing to comply with disposition reporting requirements.²⁸

Statutes which impose transaction log requirements are the most common type of data quality provision after disposition reporting. Thirty states have adopted statutory provisions which require criminal justice agencies to maintain logs identifying

the recipients of criminal history record information and the dates of the disseminations.²⁹

Statutes in 24 states require the central repositories to conduct some type of audit.³⁰ Auditing is generally viewed as one of the most effective data quality procedures. Statutes in 13 of these states require the central repository to conduct an annual audit of a random sample of state and local systems which submit records to the repository.³¹ The scope of this kind of random audit usually includes: (1) adherence by the local agency to federal and state regulations: (2) completeness and accuracy of criminal history record information; (3) adherence to dissemination standards; (4) implementation of appropriate security safeguards; and (5) compliance with mandated subject access and review provisions. Eleven states require the repository to conduct an annual in-house audit of its own records.³² In general, the scope of these audits parallels the scope of the audit of local agency systems. However, statutes in some of these states expressly require that the in-house audit also attempt to identify dispositions which are likely to have occurred but which have not been reported. Statutes in ten of the states require both the in-house audit and an audit of a representative sample of contributing agencies.³³

Finally, statutory provisions adopted in a few states impose other kinds of data quality mechanisms. Statutes in twelve states require state and local criminal justice agencies to query the central repository prior to disseminating criminal history record information in order to assure that the most up-to-date disposition data is being used.³⁴ Twelve states have also added provisions to their statutes which require the repository to implement some kind of delinquent disposition monitoring system (e.g., a system designed to identify periodically arrest entries for which dispositions are probably available but not reported).³⁵ Four states have adopted statutory provisions that specifically impose training requirements on personnel involved in entering data into criminal history record systems.³⁶ Four states have adopted statutory provisions which address the use of automated programs to provide systematic editing procedures for the purpose of detecting missing or nonconforming data.³⁷ Three states have adopted statutory provisions which require the use of a "tracking number system" to link disposition information to charge information.³⁸

Of course, in almost every state the bulk of data quality requirements are expressed in regulations or administrative polices and procedures, rather than in legislation. However, the extent to which State legislation addresses data quality issues is a reflection of the state's concern about data quality.

2. Dissemination of CHRI

Background

A trend toward openness of records in state legislation on dissemination standards has been buttressed by numerous recent court decisions. Prior to 1976, a relatively robust body of case law held that dissemination of arrest record information to the public could violate a subject's constitutional right of privacy if the arrest ended in acquittal or dismissal of charges, or if there was no disposition. See, for example, Menard v. Mitchell, 430 F.2d 486 (D.C. Cir. 1970).

All that changed with the Supreme Court's decision in <u>Paul v. Davis</u>, 424 U.S. 693 (1976), which held that the action of a police department in distributing a flyer of "active shoplifters" which included the plaintiff's name and picture did not violate any right of privacy protected by the U.S. Constitution, despite the fact that the shoplifting charges against him had not been prosecuted. The Court concluded that arrests and other public criminal proceedings are not the kinds of private activities that are protected by the Constitution.

Court opinions since <u>Paul v.</u> Davis have followed and expanded on the decision.

Today, as the California Supreme Court has said, "there is apparently no right of privacy in arrest records under the Federal Constitution." Loder v. Municipal Court, 553 P.2d 624 (Cal. 1976).

This is not to say that the doctrine of the constitutional right of privacy has been banished fully from the criminal history record arena. Today, if a record subject can show (1) that his record is inaccurate or inappropriate (not just incomplete), and (2) that its maintenance or dissemination does him some tangible harm (not just harm to his reputation or to his privacy interest), then the record subject may be able to get a court to purge or seal his record, based on either the Constitution or the Court's inherent equity powers. See. District of Columbia v. Hudson, 404 A.2d 175 (D.C. 1979), and Pruett v. Levi, 622 F.2d 256 (6th Cir. 1980).

It is also important to note that the Court's retreat from a constitutional privacy standard does not mean that the Court has said that the Constitution now favors disclosure. Rather, the net effect of Paul v. Davis and related cases is to make the Constitution neutral. The Court has said that the Constitution, specifically the First Amendment, protects the right of the media and others to gather and use newsworthy information which is a matter of public record. Cox Broadcasting Co. v. Cohn, 420 U.S. 469 (1975). However, if a legislature or government agency chooses not to make criminal history record information a matter of public record, there is no First Amendment right of access or dissemination. In other words, from a constitutional standpoint, a state legislature, or a criminal justice agency, is free in most cases to withhold or to disclose criminal history record information, at its discretion.

In many respects the retreat of the courts from a policymaking role provides the criminal justice community with an opportunity. Information policy is now a matter of federal and state statutory law, supplemented by implementing regulations and agency discretion. Therefore, legislatures and policymakers in criminal justice agencies have an opportunity to fashion effective and comprehensive policies for the collection, maintenance and dissemination of criminal history record information.

Two critical subject areas in which dissemination standards are in transition are sealing and purging, and juvenile justice record information.

Sealing and Purging Affect Availability

Sealing or purging of criminal records has become an increasingly common remedy in cases involving compelling circumstances. One such situation is where a record subject can demonstrate to a court that he is factually innecent of the conduct for which he was arrested. For example, if an arrestee can demonstrate that the police arrested the wrong person, a purge or seal order is available in over 40 states. Many states will seal or purge conviction records of first offenders or minor drug offenders if the offenders successfully complete specified treatment or supervisory programs. In addition, in cases where the offender can demonstrate that he has been rehabilitated--by showing that he has been free of criminal involvement for a period of years (usually 7 to 10 years)--a purge or seal order is available in a substantial minority of the states.

Critics of this approach cite the unavailability of records as a significant problem. In most states the remedy is a purge (destruction) of the record. Thirtyfive states authorize the purging of criminal history records, compared to only 20 states that authorize the sealing of such records. The consequence of purging is that the record ceases to exist. Thus, regardless of whether the record subsequently is sought by a court, a prosecutor, a police agency or a private employer, and regardless of the reason for which the record is sought, it is unavailable. Critics contend that this unavailability can play havoc with repeat offender programs and other selective or special incapacitation programs, as well as with research programs.

Juvenile Justice Data More Available

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A perceived dramatic increase in juvenile crime (crimes by children 17 and younger now account for close to 40 percent of serious property crime and 20 percent of violent crime) and a perceived increase in the amount of juvenile recidivism appear to have fueled a trend toward the increased availability of juvenile justice data. This development threatens the survival of the oft-criticized two-track system of justice: one track for juvenile offenders and a second track for adult offenders. Indeed, seven states now make juvenile delinquency data available to the public. In many other states, juveniles are being prosecuted as adults at earlier ages or for a broader category of crimes. Invariably, if juveniles are prosecuted as adults the record of the arrest and prosecution is treated as an adult record.

In theory, juvenile data is already relatively freely available within the adult criminal justice system. However, as a practical matter, juvenile data is often unavailable because of the frequency of purge or seal orders, and because differences in personnel, geographic location, and administrative organization combine to establish barriers to the transfer of juvenile records to adult criminal justice authorities.

3. Access for Noncriminal Justice Purposes

Background

Reversing a trend that began after issuance of the LEAA regulations (subsequently called the DOJ regulations), criminal history record information is increasingly becoming available outside of the criminal justice system. Even nonconviction data is now being made more available to noncriminal justice agencies. Twenty-seven states have adopted open record or freedom of information statutes which cover some types of criminal history record data. This does not mean that criminal history data is publicly available in these states in all circumstances, but it does mean that the data is more available than it previously was.

As a part of this trend, a majority of the states now recognize claims by at least some types of noncriminal justice agencies and private entities for special access. rights. For example, special access rights are increasingly accorded to governmental agencies with national security missions and to licensing boards and some private employers screening applicants for sensitive positions, such as those involving public safety, supervision of children or custody of valuable property.

The Congressional efforts of the 1970's to enact federal legislation setting nationwide dissemination standards for state criminal history record systems failed. In addition, the LEAA Regulations on criminal history record systems issued in 1975 did not undertake to set a uniform policy on noncriminal justice access, but instead essentially left the matter up to the legislatures and governors of the individual states. Section 20.21(b)(2) of the regulations provides that noncriminal justice access and use is permitted if "authorized by statute, ordinance, executive order, or court rule, decision or order as construed by appropriate state or local officials or agencies."

This approach, though laudable from the standpoint of states' rights, has resulted in a great diversity of statutory schemes in the states. It has also resulted in a steadily increasing volume of authorized noncriminal justice use. Findings of a recent national survey demonstrate that the state criminal record repositories are now handling about 2,000,000 noncriminal justice access requests a year.³⁹ In several states, including California, Minnesota, Pennsylvania and South Carolina, noncriminal justice traffic is greater than total criminal justice use of the criminal record systems, and, in several other states, noncriminal justice use is 40 percent or more of total system use. In many of these states, every session of the legislature in recent years has resulted in new

statutory authority for noncriminal justice agencies and groups to obtain criminal record checks for such purposes as public and private employment, occupational licensing, and the issuance of various permits, certifications and clearances. As a result, it is probably safe to say that, in most states, present laws and policies on noncriminal justice access and use consist of a patchwork of statutory and regulatory provisions resulting from independent lobbying efforts by particular groups rather than from a comprehensive review of the issues and development of a consistent, balanced, statewide policy. It is literally true that no two state statutes on noncriminal justice access are identical. The following analysis of state statutory provisions will confirm these observations.

State Statutory Provisions

State statutes governing dissemination of criminal history records for noncriminal justice purposes are so varied as to defy classification. A few states, including Michigan, Mississippi and New Jersey, have no statutory provisions setting statewide policies on noncriminal justice access; in these states, the DOJ regulations control access and use. In a few other states, including South Carolina and Maryland, the statute does nothing more than delegate to designated officials the authority to issue rules and regulations on noncriminal justice dissemination. In states that do have laws dealing with the subject, the statutory approaches vary from those of Florida and Wisconsin, which are "open record" states where anyone can obtain access to criminal history records for any purpose, to that of Tennessee, which prohibits noncriminal justice access and use altogether and makes it a criminal offense to release criminal history records for such purposes. The other states fall somewhere in between, with statutory approaches that differ greatly as to what types of noncriminal justice agencies may have access to particular types of records for particular purposes.

There are, however, some patterns and similarities, due to the influence of the DOJ regulations. As pointed out earlier, the regulations do not place any restrictions on the dissemination of conviction records or open arrest records (arrest records with no recorded disposition) less than one year old. Nonconviction records (favorable dispositions, including decisions not to refer or prosecute charges and indefinite postponements, and open arrest records over a year old and not actively pending) may be disseminated for any purpose authorized by statute, ordinance, executive order or court ruling. Most of the states have followed this approach of treating conviction records differently from nonconviction records. Commonly, the states place few or no restrictions on the dissemination of conviction records and a number of states also do not restrict the dissemination of open arrest records less than a year old. Nonconviction records are restricted to a greater degree and in many states may not be disseminated at all for noncriminal justice purposes or may be disseminated only for particular purposes under specified circumstances.

Another similarity among many states is that the statutory provisions do not specifically identify particular noncriminal justice agencies or organizations that may obtain criminal history records. Instead, they define classes or types of agencies or organizations that may obtain certain types of records for certain designated purposes. Out-of-state agencies or federal agencies may be included in addition to instate agencies and private agencies as well as governmental agencies may be included. The statutes may define permitted purposes in specific terms or more general terms. For example, some states authorize the use of criminal history records for any occupational licensing or employment purpose, while others authorize such use only for screening applicants for high risk occupations, such as those involving the public safety, supervision of children, or custody of cash or valuable property or informa-tion.⁴⁰

Many of the laws also require that certain agencies or organizations must have separate legal authority to obtain criminal records or that the need for the record must be approved by a designated board, council or official. The statutory provisions that require separate legal authority for certain types of agencies vary considerably from state to state. The requirement may simply provide that the requestor must be "authorized by law" or must have "legal authority" or that the records must be necessary for a "lawful purpose."⁴¹ Such provisions are interpreted in some states as authorizing the dissemination of criminal records for employment and occupational licensing purposes where the law merely requires the employing or licensing agency to screen out applicants who are not of "good moral character." Other state statutes, however, authorize the release of records for noncriminal justice purposes only if the requesting agency is "expressly" authorized by statute to obtain criminal records for use in the course of official duties.⁴² This is a much stricter standard. Still stricter provisions authorize the release of criminal records only pursuant to statutory provisions that expressly refer to criminal conduct or to criminal records and contain requirements, exclusions or limitations based upon such conduct or records.⁴³

Where prior approval by a council, board or designated official is required for the release of criminal records for noncriminal justice purposes, the designated standard for approval varies among the states. For example, criminal record laws in New Hampshire and South Dakota delegate general discretion to the director of the criminal record repository to determine who may have access, while Massachusetts law provides that the Security and Privacy Council or the Criminal History Systems Board, or both, must find that the public interest in releasing criminal records to particular noncriminal justice requesters outweighs the security and privacy interests of the record subject.

Several states, including Iowa, New Mexico, Ohio and South Dakota, require that the record subject must consent in writing to any release of his criminal history record for noncriminal justice purposes.

State Dissemination Policies

As will be evident from the discussion above, in most states the criminal history record laws provide only the framework for the state's policies on dissemination. Specific legal authority for particular agencies or organizations to obtain criminal records may be set out in separate statutory provisions, executive orders, or even local ordinances. In addition, the actual policies and practices of particular states may be set out in regulations or may be based upon written or unwritten policies. These policies and practices are commonly more restrictive than the criminal record laws require them to be. That is, usually due to lack of staff and facilities, most state repositories do not provide records to all of the noncriminal justice agencies and organizations that are qualified under their laws. In addition, many states set out administrative requirements that may not be set out in their laws. For example, twelve states require that the subject's fingerprints be submitted with all requests for noncriminal justice access and that records may be released only upon positive verification, by fingerprint comparison, that the record released relates to the subject of the request."4 Twenty-three states charge fees ranging from \$3.00 to \$14.50 for processing noncriminal justice record searches.⁴⁵

Interstate Dissemination

Until the past few years, the great disparity among state dissemination laws was not perceived as a serious obstacle to the interstate dissemination of criminal records for noncriminal justice purposes, such as employment and occupational li-

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censing. This was due primarly to the fact that there was no effective system linking the state repositories together in such a way as to permit the exchange of records from state to state for noncriminal justice purposes. National criminal record checks for noncriminal justice purposes have been feasible in the past only through use of the criminal files maintained in the FBI's Identification Division, which contain arrest and disposition data submitted by criminal justice agencies throughout the country. As of July 31, 1984, these files contained over 83,000,000 criminal arrest fingerprint records on some 22,000,000 individuals. In fiscal 1983, the Identification Division processed approximately 3 million noncriminal justice applications for criminal record searches. Most of these were received from federal agencies for such purposes as civilian employment, security clearances, military recruitment, alien registration, visas and similar official purposes. However, this total also included approximately 260,000 criminal record checks performed for state and local governmental employment and licensing agencies with approved legal authority to request such searches, and 387,000 record checks for employment in federally chartered or insured banks and designated segments of the securities and commodities industries.

Although the criminal files of the Identification Division are made up primarily of arrest and disposition data submitted by state and local criminal justice agencies, these records are disseminated by the FBI pursuant to a standard established by federal law. Under this standard, federal agencies receive the entire record on subject individuals, including favorable dispositions and open arrest records without regard to the age of the record. Responses provided to banks, securities firms and state employment and licensing agencies include the entire record with the exception of open arrests over a year old and not still actively pending. Thus, it is possible for federal and state noncriminal justice agencies to obtain records from the FBI for

purposes for which they could not obtain the records directly from the states where the records originated.

This system of duplicate state and federal files is changing because of concern for the disparity among state dissemination laws and the expense of maintaining and updating records at both the state and federal levels. A system is emerging that replaces the "national repository" approach to implementing a system for the interstate exchange of criminal records in favor of an approach utilizing a national index to link together the state repositories. This is essentially the system concept now being tested, known as the Interstate Identification Index (usually referred to as "III" or "Triple I"). The concept contemplates that, when the system is fully operational nationwide, the Triple I index maintained at the national level will contain only personal identification data on individuals whose criminal records are maintained in state criminal record repositories (state offenders) and in the criminal files of the FBI (federal offenders). The index will serve as a "pointer" to refer inquiring criminal justice agencies to the state or federal files where complete criminal history records on inquired-upon individuals are maintained. The records will be exchanged directly between the states and between state and federal criminal justice agencies by means of telecommunications lines linking federal, state and local criminal justice agencies throughout the country. Dissemination and use of the records obtained from state repositories will be governed by the laws and policies of the individual states, rather than by the uniform dissemination policy now utilized by the FBI.

It should be apparent that the disparity and restrictiveness of state dissemination laws will present serious obstacles to implementation of this type of interstate system. First, programming the index to screen noncriminal justice requests on the basis of the wide variety of existing state laws and policies would be difficult and the inquiry procedures would be complex.

Secondly, the records that would be available to noncriminal justice agencies under this approach would be substantially less than are now available to them from the FBIs files. As pointed out earlier, the laws of a majority of the states are considerably more restrictive than the FBI standard. Some states will provide no records to federal agencies or to out-of-state agencies and others will provide only convictions (sometimes only certain convictions) and perhaps open arrest records that are less than a year old. It seems likely that this level of service would be viewed by these agencies (and by other policymakers) as insufficient to satisfy their needs.

See Appendix for brief descriptions of each state's laws and policies on noncriminal justice dissemination, including fingerprint and fee requirements.

Conclusion

The absence of federal legislation or regulations establishing a uniform nationwide dissemination policy for state criminal record systems has permitted the states to develop and implement their own

approaches to the release of criminal records for noncriminal justice purposes. This has had the laudable effect of leaving the states free to establish their own privacy and confidentiality laws and policies to strike a proper balance between the rights of record subjects and the public interest. However, this has also resulted in the evolution of widely varying state approaches, and in laws and policies in many states that are more restrictive than the federal standard that governs noncriminal justice use of the FBI's files of state-contributed criminal history records. These factors are emerging as serious obstacles to the implementation of an "index-pointer" system for the interstate exchange of criminal records; such as the Triple I system now being tested. The success of a national program for the interstate exchange of criminal history records for noncriminal justice purposes may depend upon the willingness of many of the states to loosen existing restrictions in their laws and policies in order to provide an acceptable level of service to federal agencies and other noncriminal justice agencies that are now authorized to obtain records from the FBI.

¹ The term "criminal history record information" is defined in the regulations issued by the Law Enforcement Assistance Administration in 1975 (28 CFR Part 20) to include "information collected by criminal justice agencies on individuals consisting of identifiable descriptions and notations of arrests, detentions, indictments, informations, or other formal criminal charges, and any disposition arising therefrom, sentencing, correctional supervision, and release."

- ² Compendium of State Laws Governing the Privacy and Security of Criminal Justice Information, 1974.
- ³ Privacy and Security of Criminal History Information, Compendium of State Legislation, 1978.
- ⁴ Privacy and Security of Criminal History Information, An Analysis of Privacy Issues, 1978.
- ⁵ Privacy and Security of Criminal History Information, Compendium of State Legislation, 1979 Supplement.
- ⁶ Privacy and Security of Criminal History Information, Compendium of State Legislation, 1981 Supplement.
- The President's Commission on Law Enforcement and the Administration of Justice, The Challenge of Crime in a Free Society, at 268 (1967).
- ⁸ Project SEARCH Technical Report No. 1, Standardized Data Elements for Criminal History Files (1970); Project SEARCH, Proceedings of the National Symposium on Criminal Justice Information and Statistical Systems, at 507 &511 (1970); Project SEARCH, Technical Report No. 2, Security and Privacy Considerations in Criminal History Record

FOOTNOTES

Information Systems, at 19, 20, and Appendix A (July 1970); Project SEARCH, Technical Memorandum No. 3, A Model State Act for Criminal Offender Record Information, at 19, 20 and 32, 33 (1971).

- Comptroller General, General Accounting Office, Development of the Computerized Criminal History Information System (1973).
- ¹⁰U.S. National Advisory Commission on Criminal Justice Standards and Goals, Report on the Criminal Justice System, at 114 (1973); and see, Madden & Lessin, "Privacy: A Case for Accurate and Complete Criminal History Records," Villanova L. Rev. 22:1191, 1198 (1976-1977).
- ¹¹Section 524(b) of the Crime Control Act of 1973, Pub. L. No. 93-83; now appears as Section 818(b) of the Justice System Improvement Act of 1979.
- ¹²"Joint Explanatory Statement of the Committee of Conference on the Crime Control Act of 1973" (H.R. 2152) at 32 (1973).
- ¹³See, "Criminal Justice Information and Protection of Privacy Act of 1975: Hearings on S. 2008, S. 1427, S. 1428," before the Subcommittee on Constitutional Rights of the Senate Committee on the Judiciary, 94th Cong., 1st Sess. (1975).

¹⁴"Criminal Justice Information Systems Regulations," 28 C.F.R. Part 20.

¹⁵28 C.F.R. § 20.21(a).

¹⁶28 C.F.R. § 20.21(a)(1).

¹⁷28 C.F.R. § 20.21(a)(2).

¹⁸28 C.F.R. § 20.21(g).

- ¹⁹See the table on p. 25. The term "state" includes the District of Columbia, Puerto Rico and the Virgin Islands.
- ²⁰28 C.F.R. § 20.21(a)(1).
- ²¹States which do not have express statutory provisions are: Alaska, Arizona, Colorado, Maryland, Nevada, Puerto Rico, South Carolina, Texas, and the Virgin Islands.
- ²²Jurisdictions without statutory disposition reporting requirements are: Alaska, Nevada, Texas and the Virgin Islands.
- ²³Alabama, Arkansas, Georgia, Illinois, Iowa, Kansas, Massachusetts, Michigan, New Jersey, Oregon, Vermont, Washington, West Virginia.
- ²⁴ Alabama, Arkansas, Arizona, California, Cc-necticut, Delaware, Georgia, Illinois, In ana, Iowa, Kentucky, Maryland, Mi iigan, Minnesota, Mississippi, Montana, New Jersey, Oregon, Pennsylvania, Utah, Vermont, Virginia, Washington, West Virginia.
- ²⁵ Alabama, Arkansas, California, Connecticut, Delaware, District of Columbia. Georgia, Hawaii, Illinois, Indiana, Iowa, Idaho, Kentucky, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, New Jersey, Oregon, Pennsylvania, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming.
- ²⁶ Alabama, Arizona, California, Delaware, Georgia, Illinois, Indiana, Iowa, Idaho, Kansas, Kentucky, Louisiana, Maryland, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Jersey, New York, North Carolina, Pennsylvania, Puerto Rico, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, Wisconsin.

- ²⁷Alabama, Connecticut, Kansas, Louisiana, Maine, Michigan, Minnesota, Montana, New York, Utah, Vermont, West Virginia.
- ²⁸See, SEARCH Group, Inc., Liability for Mishandling Criminal Records (published by Bureau of Justice Statistics, U.S. Dept. of Justice, April 1984). However, there are a couple of reported decisions penalizing officers for failing to file reports, and one decision penalizing an agency for failing to make a required entry in a dissemination log.
- ²⁹Twenty-two of these thirty states have specific and relatively detailed transaction log requirements: Alabama, Alaska, Connecticut, California, Forida. Georgia, Hawaii, Illinois, Kansas, Kentucky, Louisiana, Massachusetts, Montana, Nebraska, Nevada, New Hampshire, North Carolina, Pennsylvania, South Carolina, Vermont, Virginia, Washington.
- ³⁰ Alaska, Arizona, Arkansas, California, Florida, Georgia, Hawaii, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Missouri, Montana, Nebraska, Nevada, New Hampshire, North Carolina, Oregon, Pennsylvania, Puerto Rico, South Carolina, South Dakota, Virginia.
- ³¹Hawaii, Kentucky, Louisiana, Maryland, Missouri, New Hampshire, North Carolina, Oregon, Pennsylvania, Puerto Rico, South Carolina, South Dakota, Virginia.
- ³²California, Kentucky, Louisiana, Maryland, Missouri, New Hampshire, North Carolina, Oregon, Pennsylvania, South Carolina, South Dakota.
- ³³Kentucky, Louisiana, Maryland, Missouri, New Hampshire, North Carolina, Oregon, Pennsylvania, South Carolina and South Dakota.

- ³⁴ Alaska, Georgia, Hawaii, Louisiana, Missouri, Montana, Nevada, Oregon, Puerto Rico, South Carolina, Virginia, Washington.
- ³⁵Connecticut, Delaware, Georgia, Hawaii, Illinois, Iowa, Louisiana, Missouri, Montana, Nebraska, New Hampshire.
- ³⁶Alabama, Georgia, Kentucky and Louisi-
- ³⁷Kentucky, Nebraska, South Carolina and Virginia.

³⁸ Kentucky, Missouri and Pennsylvania.

³⁹"A Study to Identify Criminal Justice Information Law, Policy and Management Practices Needed to Accommodate Access to and Use of III for Noncriminal Justice Purposes," prepared for the Federal Bureau of Investigation, National Crime Information Center, by SEARCH Group, Inc., September 28, 1984, under

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Florida,

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Contract No. J-FBI-84-044.

⁴⁰ For example, Georgia and Washington.

⁴¹For example, Alaska, Delaware, Kansas, Montana, North Carolina and West Virginia.

⁴² For example, Arizona, Arkansas, Indiana, Maine and Massachusetts.

⁺³For example, Connecticut, Illinois, Pennsylvania and Virginia.

'Arizona, California, Georgia, Idaho, Illinois, Louisiana, New York, Ohio, South Dakota, Washington, West Virginia and Wyoming.

'Alabama, California, Colorado, Delaware, District of Columbia, Florida, Georgia, Indiana, Iowa, Kentucky, Maine, Montana, Nebraska, New Hampshire, New York, North Carolina, Ohio, Oregon, Pennsylvania, South Carolina, Virginia, Washington and West Virginia.

Section 2

CLASSIFICATION CATEGORIES

Following are definitions of the categories into which state laws and regulations have been classified for both the individual and summary state tables.

1. State Regulatory Authority.

A grant of power to a state agency to promulgate statewide security and privacy regulations for criminal justice information systems.

2. Privacy and Security Council.

A state board, committee, commission, or council whose primary statutory function is monitoring, evaluating, or supervising the confidentiality and security of criminal justice information.

3. Regulation of Dissemination.

Restrictions on dissemination of criminal history information.

4. Right to Inspect.

The right of an individual to examine his criminal history record.

5. Right to Challenge.

The right to an administrative proceeding in which an individual may contest the accuracy or completeness of his criminal history record.

6. Judicial Review of Challenged Information.

The right of an individual to appeal an adverse agency decision concerning challenged information to a state court.

7. Purging: Non-Conviction Information.

The destruction or return to the individual of criminal justice information where no conviction has resulted from the event triggering the collection of the information.

8. Purging: Conviction Information.

The destruction or return to an individual of criminal history information indicating a conviction.

9. Sealing: Non-Conviction Information.

The removal of criminal history information from active files where no conviction has resulted from the event triggering the collection of the information.

10. Sealing: Conviction Information.

The removal from active files of individual criminal history information indicating a conviction.

11. Removal of Disgualifications.

The restoration of rights and privileges such as public employment to persons who have had criminal history records purged or sealed.

12. <u>Right to State Non-Existence of a Rec-</u> ord.

The right to indicate in response to public or private inquiries the absence of criminal history in cases of arrest not leading to conviction or where an arrest or conviction record has been purged.

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13. Research Access.

The provision for and regulation of access to criminal justice information by outside researchers.

14. Accuracy and Completeness.

A requirement that agencies institute procedures to insure reasonably complete and accurate criminal history information, including the setting of deadlines for the reporting of prosecutorial and court dispositions.

15. Dedication.

The requirement that computer configurations be assigned exclusively to the criminal justice function.

16. Civil Remedies.

Statutory actions for damages or other relief resulting from violations of privacy and security laws.

17. Criminal Penalties.

Criminal sanctions for violations of privacy and security laws.

18. Public Records.

Requirements that official records maintained by public officials be open to the public.

19. Separation of Files.

Requirements that criminal history information be stored separate from investigative and intelligence information.

20. Regulation of Intelligence Collection.

Restrictions on the kind of intelligence information which may be collected and retained and/or prohibition on its storage in computerized systems.

21. <u>Regulation of Intelligence Dissemina-</u> tion.

Restrictions on dissemination of intelligence information.

22. Security.

Requirements that criminal justice agencies institute procedures to protect their information systems from unauthorized disclosure, sabotage, and accidents.

23. Transaction Logs.

Records which must be maintained by criminal justice agencies indicating when and to whom criminal justice information is disseminated.

24. Training of Employees.

Security and privacy instruction which must be provided to employees handling criminal justice information.

25. Listing of Information Systems.

A mandatory disclosure of the existence of all criminal justice information systems describing the information contained in such systems.

26. Freedom of Information (Including Criminal Justice Information).

Provisions for public access to government records that apply to criminal justice records.

27. <u>Freedom of Information (Excluding</u> Criminal Justice Information).

Provisions for public access to government records from which criminal justice records are specifically excluded.

(Excluding 28. Central State Repository.

Establishment of a bureau, agency or other entity to collect and maintain criminal history records or criminal identification data for all criminal justice agencies in the state.

Section 3

SUMMARY TABLES: CLASSIFICATION CATEGORIES

A. Survey Comparison of Changes in State Statutes/Regulations by Classification Category

The table on the following page graphically depicts comparative results of legislative survey findings for the years 1974, 1978, 1979, 1981 and 1984. The reader should note, however, that each survey year is included in the results of the succeeding survey, with the sum of the legislative activity reflected in the current survey year.

The 1984 survey shows an increase in the amount of both statutory and regulatory activity since the 1981 compendium was published. Although most increases reflect statutory additions or changes within particular categories, others indicate the increased passage of regulations. For example, since 1981 at least five states passed regulations to include "Training of Employees."

In four categories the cumulative number of state provisions for 1981 and 1984 is less than the number shown for 1979. This

reflects a more stringent review and classification of state laws in the recent surveys rather than repeal of laws by the states. For example, in counting the numbers of laws that regulate training of personnel, only laws specifically directed at training in some aspect of privacy and security were counted in both the 1981 and 1984 surveys. Previously, some broad police training provisions not specifically directed at privacy and security were counted. Similarly, laws referring to "administrative" review of challenged information were also included under the category of "judicial review" in the earlier surveys. Both the 1981 and 1984 surveys counted only laws which provide for a right of appeal to a state court upon adverse agency decision concerning challenged information, rather than including appeals to an administrative body.



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SURVEY COMPARISON OF CHANGES IN STATE STATUTES/REGULATIONS BY CLASSIFICATION CATEGORY

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1	blank	ILEW	STA 1974	1978	ATUT 1979	1981	3ULATI 1984
Ē	1.	State Regulatory Authority	7	38	42	46	48
Ì	2.	Privacy and Security Council	2	10	13	22	27
ŀ	3.	Regulation of Dissemination	24	40	44	51	52
ľ	4.	Right to Inspect	12	40	43	42	53
Ī	5.	Right to Challenge	10	30	36	36	41
	6.	Judicial Review of Challenged Information	10	20	22	17	20
25	7.	Purging Non-Conviction Information	20	23	28	35	38
	8.	Purging Conviction Information	7	13	19	24	26
	9.	Sealing Non-Conviction Information	8	15	16	20	21
	10.	Sealing Conviction Information	7	20	21	22	25
ľ	11.	Removal of Disqualifications	6	22	22	27	27
	12.	Right to State Non-Existence of a Record	6	13	17	22	24
	13.	Research Access	6	12	14	21	27
	14.	Accuracy and Completeness	14	41	45	49	51

ітвм	1974	1978	1979	1981	1984
15. Dedication	2	3	3	2	2
16. Civil Remedies	6	22	25	33	36
17. Criminal Penalties	18	35	39	39	43
18. Public Records	9	43	42	53	53
19. Separation of Files	5	10	10	6	7
20. Regulation of Intelligence Collection	3	10	10	12	16
21. Regulation of Intelligence Dissemination	7	24	25	18	25
22. Security	12	26	31	32	38
23. Transaction Logs	6	11	27	28	30
24. Training of Employees	4	18	23	15	22
25. Listing of Information Systems	1	8	8	7	6
26. F.O.I. Including CJ	**	**	18	27	28
27. F.O.I. Excluding CJ	**	**	19	22	23
28. Central State Repository	**	**	**	51	52

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*The figures presented are cumulative and may include statutes or regulations previously enacted but excluded from prior surveys. **DATA UNAVAILABLE FOR THESE YEARS.

B. Summary of State Statutes/Regulations by Classification Category

The tables on the following pages, entitled "Summary of State Statutes/Regulations by Classification Category," contain detailed matrixes summarizing state statutes and regulations through January 1984. For easy reference, the table for each classification category has been organized alphabetically by state, and the matrix references are keyed to section numbers of the state codes.

These summary tables, and all other

tables in this compendium, reflect the laws of 53 jurisdictions: The 50 states and the District of Columbia, Puerto Rico and the Virgin Islands. The citations are to official compilations of state laws and regulations. Only title and section numbers are set out in these summary tables. For the full titles of the compilations to which the citations refer, reference should be made to the individual state tables in Section 4.



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41-9-591; 41-9-594 AL AK 12.62.010 AZ 41-1750; 41-2203.A.3 5-1101; 51102.3; 5-1103 5-1117 - 5-1120 AR CA P.C. 11077 24-32-401; 24-72-301 СО СТ 54-142j DE 11-8501; 11-8601; 11-8606 DC FL 943.05(2) GA 35-3-31; 35-3-32; 35-3-33 н 846-2.5 ID 19-4812 IL 38-210-4; 38-210-7 IN · 10-1-2.5-1; 5-2-5-10 IA 690.1; 692.10 **KS** 22-4704 KY 17.147; 17.150(6)

SUMMARY OF STATE STATUTES/REGULATIONS BY CLASSIFICATION CATEGORY

1. State Regulatory Authority

LA	15:578A.(1) through (3)	OK	74-150.4,
MB	25-1541.4	OR	181:555; I
MD	27-746	PA	18-9152; 1
MA	6-168	PR	Act 1977, Act Sect.
MI	4.461; 4.462	RI	
MN	299C.01; 299C.03	SC	23-3-130
MS	45-27-7(1)(a)	SD	
MO	Exec. Order 5/6/75; Reg. 1.1.1; Reg. 1.1.2	TN	38-6-101
MT	44-5-105; 44-2-201	ТХ	TRCS Art
NB	29-3516	UT	77-26-6
NV	179A.080	VT	20-2051
NH	106-B:14	VI	
NJ	53:1-12; Exec. Order	VA	9-170; 9-1
NM	29-3-1	WA	10.97.090
NY	Ex. Law 837, Subd. 8; Corr. Law 29, Subd. 2; Pub. Off. Law 89, Subd. 1(b)	WV	15-2-25
NC	114-10.1(c)	WI	
ND	12-60-17	WY	9-1-622
OH	109.57; 109.57.1		
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Full titles of state code compilations are set out in individual state tables in Section 4.

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74-150.4, Subd. 4; 74-150.7, Subd. 2
181:555; Exec. Order 75-23
18-9152; 18-9161
Act 1977, No. 129, Sect. 1; Act Sect. 4(c)
23-3-130
38-6-101
TRCS Art. 4413(4)
77-26-6
20-2051
9-170; 9-188
10.97.090
15-2-25
9-1-622

2. Privacy and Security Council

	AL	41-9-594
	AK	12.62.010
	AZ	41-2203
	AR	5-1103
	CA	
	со	
i	СТ	
30	DE	11-8603
0	DC	
	FL	943.06-08; Reg. 11C-5
	GA	35-3-32
	ні	846-2.5
	ID	
	п	38-210-2; 38-210-7(e)
	IN	5-2-5-11
	A	692.19
	KS	
	KY	

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LA	15:577; Reg. LAC 1-18:1	OK	74-150.4
ME		OR	Exec. Order
MD	27-746	PA	
MA	6-170	PR	Act 1977, No Act Sect. 8;
MI		RI	
MN		SC	
MS	45-27-7(1) (f)	SD	
MO	Reg. 1.1.1	TN	
MT		ТХ	
NB	29-3505	. UT	
NV	179A.080	VT	Exec. Order
NH	Reg. Sect. 7.C, D	VI	
NJ	Exec. Order	VA	9-170
NM		WA	
NY	Pub. Off. Law 89, Subd. 2(a); Reg. NYCCR 6050.1(b)	WY	
NC		WI	
ND		WY	9-1-629
ОН			
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Full titles of state code compilations are set out in individual state tables in Section 4.

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74-150.4
Exec. Order 72-23, Sect. 10, 11
Act 1977, No. 129, Sect. 4(i); Act Sect. 8; Reg. Sect. 3
Exec. Order No. 31
9-170
9-1-629

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3. Regulation of Dissemination

AL	41-9-621; 41-9-639; 41-9-642; Reg. 003
AK	12.62.030(a); Reg. 6 AAC, 60.060; Reg. 6 AAC, 60.070(c)
AZ	4-202.E; 8-105; 28-414.E; 41-1750.B.5, .7, .8; 41-1750.G; 41-2204.6; Reg. 13-1-06, 07
AR	5-1102
CA	Ed. Code 45126, 88025; Fin. Code 777, 14409.2 5612.5; Lab. Code 432.7(f)(1); P.C. 11105,
CO	<u>11105.2, 13300</u> 24-72-305
СТ	29-16; 54-142K
DE	11-8513; 11-8514; 11-8516
DC	Duncan Ord. Sect. 2, 3, 4, 5
FL	943.053 Reg. 11C-6, 11C-7
GA	35-3-34; 35-3-35; 42-8-65; Reg. 140-201; Reg. 140-204
н	846-9
ID	19-4812
IL	38-206-3; 38-206-7; REGS-7,8,10
IN	5-2-5-4; 5-2-5-5; 10-1-1-21
IA	692.2
KS	22-4704; 22-4707; Reg. 10-11-2; Reg. 10-12-1; Reg. 10-12-2
KY	17.150; Reg. 502 KAR 30:060
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15:584; 15-587; 44:3; Reg. LAC 1-18:6	ОК	74-150.9
16-612, 3.A; 16-613, 1.; 16-613, 2.; 16-615	OR	181.540; 181 Reg. 257-10-
27-749; Reg. 12.06.08.10B, .10F	PA	18-9121(a), (
6-172; 128-9A; 234A-33; Reg. 803 CMR 3.02, 3.03; Reg. 803 CMR 5.02 through 5.04	PR	Act 1977, No Act Sect. 8(a
4.1801(3); 4.462	RI	12-1-4
13.81; 13.82; 299C.13; 364.04; Reg. 6 S.R. 269 through 272	sc	23-3-130; 23
45-27-7	SD	23-5-2; 23-6
610.120; Reg. 3.1.3; Reg. 3.2.1	TN	38-6-106; 40 Op. Atty. Ge
44-5-214; 44-5-301 through 303	ТХ	TRCS Art. 4 -17a; E.C. 2
29-210; 29-3520; 29-3523	UT	Ops. Atty. G 77-18-2; 77-
179A.100	VT	20-2053; Re
1.06-B:14; Reg. Sect. 3.A., 3.B.	VI	
53:1-16, 17; Exec. Order	VA	9-187; 19.2-
14-2-1; 28-2-3; 29-3-2; 29-10-4; 29-10-5; 29-10-7.B	WA	10.97.050(1) Reg. WAC 3
Pub. Off. Law 87; Soc. Serv. Law 378-a;	wv	15-2-24(c), (
Reg. NYCRR 6052 114-10.1; 114-19; Reg. NCAC 4C.0200;	WI	19.35(1); 165
Reg. NCAC 4C.0208 through .0210	WY	9-1-627; 33- Exec. Order
109.57(A)		
	16-612, $3.A$; $16-613$, $1.$; $16-613$, $2.$; $16-615$ $27-749$; Reg. $12.06.08.10B$, $.10F$ $6-172$; $128-9A$; $234A-33$; Reg. 803 CMR 3.02 , 3.03 ; Reg. 803 CMR 5.02 through 5.04 $4.1801(3)$; 4.462 13.81 ; 13.82 ; $299C.13$; 364.04 ; Reg. 6 S.R. 269 through 272 $45-27-7$ 610.120 ; Reg. $3.1.3$; Reg. $3.2.1$ $44-5-214$; $44-5-301$ through 303 $29-210$; $29-3520$; $29-3523$ $179A.100$ $106-B:14$; Reg. Sect. $3.A.$, $3.B.$ $53:1-16$, 17 ; Exec. Order $14-2-1$; $28-2-3$; $29-3-2$; $29-10-4$; $29-10-5$; $29-10-7.B$ CPL 160.30, 160.50, 160.55; Corr. Law 29 ; Pub. Off. Law 87 ; Soc. Serv. Law $378-a$; Reg. NYCRR 6052 $114-10.1$; $114-19$; Reg. NCAC $4C.0200$; Reg. NCAC $4C.0208$ through $.0210$	16-612, 3.A; 16-613, 1.; 16-613, 2.; 16-615 0R 27-749; Reg. 12.06.08.10B, .10F 6-172; 128-9A; 234A-33; Reg. 803 CMR 3.02, 3.03; Reg. 803 CMR 5.02 through 5.04 4.1801(3); 4.462 13.81; 13.82; 299C.13; 364.04; Reg. 6 S.R. 269 through 272 45-27-7 SD 610.120; Reg. 3.1.3; Reg. 3.2.1 44-5-214; 44-5-301 through 303 29-210; 29-3520; 29-3523 UT 106-B:14; Reg. Sect. 3.A., 3.B. VI 53:1-16, 17; Exec. Order VA 14-2-1; 28-2-3; 29-3-2; 29-10-4; 29-10-5; 29-10-7.B CPL 160.30, 160.50, 160.55; Corr. Law 29; Pub. Off. Law 87; Soc. Serv. Law 378-a; Reg. NCAC 4C.0208 through .0210 12-60-15

Full titles of state code compilations are set out in individual state tables in Section 4.

)K	74-150.9
DR	181.540; 181-555; 181-560; Reg. 257-10-025; Exec. Order 75-23
PA	18-9121(a), (b); 18-9124; 18-9125
PR	Act 1977, No. 129, Sect. 4; Act Sect. 8(a); Act Sect. 8(c)(1)
RI	12-1-4
SC	23-3-130; 23-3-140; Reg. 73-23
BD	23-5-2; 23-6-9; Reg. 2:02:03:06
rn -	38-6-106; 40-15-106; 40-32-101; Op. Atty. Gen. (Feb. 28, 1984)
ГX	TRCS Art. 4413(14); TRCS Art 6252-13c, -17a; E.C. 21-917; H.R.C. 111.058;
JT	Ops. Atty. Gen. No. 127, No. 144 77-18-2; 77-26-16
/Т	20-2053; Reg. 4.10(i); Reg. 6.30(a), (b)
л	
X	9-187; 19.2-389; Reg. 4.0
N'A	10.97.050(1) through (4); 43.43.015; Reg. WAC 365-50-270
VW	15-2-24(c), (d), (e)
WI	19.35(1); 165.83
NY	9-1-627; 33-24-122; 33-28-111; Exec. Order 1977-1

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4. Right to Inspect

	AL	41-9-621; 41-9-543
	AK	12.62.030(c); Reg. 6AAC, 60.080
	AZ	41-1750.B.9; Reg. 13-1-08
	AR	5-1102; Reg. Sect. 3
	CA	P.C. 13323; P.C. 11124
	со	24-72-301; 24-72-303; 24-72-306
	СТ	54-142K
32	DE	11-8513
	DC	1–1522; 4–135 Duncan Ord. Sect. 3,4,5
	FL	943.056; Reg. 11C-8
	GA	35-3-37; Reg. 140-210
	HI	846-14; 92E-7
	ID	19-4812
	IL	38-206-7
	IN	5-2-5-8
	IA	Reg. 680-11.5
	KS	22-4709; 22-4711; Reg. 10-13-2
	KY	17.150; 61-874; 61-884 ; Reg. 502 KAR 30:070

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LA	15:588; Reg. LAC 1-18:3, Subd. 9	ОК	51-24
ME	16-620.1	OR	181.555
ND	27.751; Reg. 12.06.08.05	PA	18-9151
MA	6-175; Reg. 803 CMR 4.01 through 4.06	PR	Act 197 Reg. Se
MI	4.1801(3)	RI	38-2-3
MN	13.04	SC	Reg. 73
MS	45-27-11	SD	23-6-11
MO	Reg. 6.1.1	TN	10-7-5
MT	44-5-214	TX	Reg. 27
NB	29-3520; 29-3525	UT	63-2-85
NV	179A.150	VT	Reg. 8.
NH	Reg. 3.B.9	VI	T.3-881
NJ	47:1A-2	VA	9-192;
NM	29-10-8	WA	10.97.0 Reg. W
NY	Reg. NYCRR 6050.1	WV	29B-1-3
NC	Reg. NCAC 4C.0204; Reg. NCAC 4C.0205	WI	19.35(1
ND	44-04-18	WY	16-4-20
ОН	2953.32(D)(2)		
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Full titles of state code compilations are set out in individual state tables in Section 4.

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OK	51-24
OR	181.555(2); Reg. 257-10-035
PA	18-9151; 18-9152; Reg. 195.4
PR	Act 1977, No. 129, Sect. 4(M); Reg. Sect. 9(a)
RI	38-2-3
SC	Reg. 73-25
SD	23-6-11; Reg. 2:02:03:01
TN	10-7-506, 507
ТX	Reg. 27.1
UT	63-2-85.4(5); 77-26-16(7)
чт	Reg. 8.10; Reg. 8.20
VI	T.3-881(b)
VA	9-192; 9-193; 19.2-389; Reg. 5.0
WA	10.97.080; 43.43.730 Reg. WAC 365-50-070
wv	29B-1-3
WI	19.35(1)
WY	16-4-201; 16-4-202

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5. Right to Challenge

	AL	41-9-645
	AK	12.62.030(c); Reg. 6 AAC, 60.080
	AZ	41-2203.A.5; Reg. 13-1-08D.
	AR	5-1102; Reg. Sect. 3,4,5,6
	CA	P.C. 13324, P.C. 11126
	со	24-72-307
	СТ	54-1421
33	DE	11-8506(e); Reg. 1.5
	DC	
	FL	943.056; Reg. 11C-8
	GA	35-3-37(b); Reg. 140-210
	HI	92E-8; 846-14
	ID	
	ГL	38-206-7; 38-210-7(h)
	IN	5-2-5-8(b)
	AI	692.5; Reg. 680-11.4
	KS	22-4709; 22-4711
	KY	Reg. 502 KAR 30:070

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LA	15:588; Reg. LAC 1-18:4
MB	16-620.2
MD	27-752; Reg. 12.06.08.07
MA	6-175; Reg. 803 CMR 4.07 through 4.10
MI	
MN	13.04
MS	45-27-11
MO	Reg. 6.2.1
MT	44-5-215
NB	29-3525; 29-3526
NV	179A.150
NH	Reg. Sect. 7
NJ	Exec. Order
NM	29-10-8
NY	Reg. NYCRR 6050.1
NC	Reg. NCAC 4C.0205
ND	
ОН	

OK	
OR	181.555(2); Reg. 257-10-035
PA	18-9151; 18-9152; Reg. 195.5
PR	Act 1977, No. 129, Sect. 4(o); Act Sect. 15 Reg. Sect. 9(b)
RI	
SC	Reg. 73-25
SD	Reg. 2:02:03:02
TN	
тх	Reg. 27.1
UT	63-2-85.4(6); 77-26-16(7)
VT	Reg. 8.30
VI	
VA	9-192; Reg. 6.0, 7.0, 8.0
WA	10.97.080; 43.43.730 Reg. WAC 365-50-210
WV	
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Full titles of state code compilations are set out in individual state tables in Section 4.

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6. Judicial Review of Challenged Information

		······································
	AL	41-9-645
	٨K	12.62.030(f)
	AZ	
	AR	
	CA	P.C. 11126
	со	24-72-307
	СТ	
34	DE	
	DC	
	FL	
	GA	35-3-37(c); Reg: 140-210
	HI	92E-11
	ID	
	IL	
	IN	
	IA	692.5; Reg. 680-11.6
	KS	
	KY	17.150(5); Reg. 502 KAR 30:070, Sec. 6

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	Judicial Review of Challenged Information
LA	Reg. LAC 1-18:4, Subd. 14
ME	16-620.4
MD	27-753(c)
MA	6-176
MI	
MN	13.04
MS	45-27-11
MO	
мт	
NB	
NV	
NH	
IJ	
NM	29-10-8
NY	
NC	
ND	
ОН	

OK	
OR	Reg. 257-10-035(5)
PA	18-9152(e)
PR	Act. 1977, No. 129, Sect. 16
RI	
SC	
SD	
TN	
тх	
UT	
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VI	
VA	9-192
WA	43.43.739
wv	
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Full titles of state code compilations are set out in individual state tables in Section 4.

7. Purging: Non-Conviction Information

AL	41-9-625
AK	12.62.040(3); Reg. 6 AAC, 60.100
AZ	
AR	5-1109
CA	P.C. 851.8; H.&S. Code 11361.5
со	
ст	54-142a
DE	
DC	
FL	943.058; Reg. 11C-7
GA	
ні	831-3.2; 853-1(e)
ID	19-4813
п	38-206-5; 38-1005-6-3.1(f); 127-55a
IN	35-38-5-1
AI	692.16; 692.17
KS	
KY	

LA	15:586; 44:9		ок	
MB			OR	
MD	27-736; 27-737		РА	1
MA	6-173		PR	1
MI	4.463`		RI	1
MN	152.18; 299C.11		SC	1
MS	45-27-9(2), (4)		SD	T
MO	610.100		TN	t
MT	44-5-212		тх	t
NB			UT	t
NV	179A.160		VТ	t
NH	Reg. Śect. 3.D		VI	t
NJ			VA	ſ
NM	30-31-28		WA	
NY	CPL 160.50		WV	ŀ
NC	15-224		WI	-
ND		ľ	WY	
он	2951.04.1; 2953.42	ľ		
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Full titles of state code compilations are set out in individual state tables in Section 4.

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	22-991C; 74-150.7
	181.555(3); Reg. 257-10-020
	18-9122
	12-1-12
	17-1-40; Reg. 73-27
	40-15-106; 40-32-101
	Crim. Proc. Art. 55.01
	77-18-2; 77-26-16(4)
	Reg. 10.10
	9–190
	10.97.060
	15-2-24(h)
	165.84(1)

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8. Purging: Conviction Information

AL	
AK	12.62.040(3)
AZ	8-247
AR	
CA	H.&S. Code 11361.5
co	24-72-308(8)
СТ	54-147a
DE	
DC	
FL	943.058; Reg. 11C-7
GA	
HI	
ID	
П	
IN	
IA	907.9
KS	
KY	

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LA	
MB	
MD	27-292
MA	6-175
MI	
MN	152.18; 364.04
MS	45-27-9(10); 45-27-11
мо	
MT	44-5-212
NB	
NV	179A.160
NH	Reg. Sect. 3.D
IJ	
NM	
NY	CPL 160.55
NC	15-223; 90-96
ND	
он	

Full titles of state code compilations are set out in individual state tables in Section 4.

OK	74-150.7; 63-2-410
OR	181.555(3); 430.505 Reg. 257-10-020
PA	18-9122
PR	Act. 1977, No. 129, Sect. 8
RI	12-1-13
SC	Reg. 73-27
SD	
TN	
TX	
UT	77-18-2
۷Т	Reg. 10.10
VI	
VA	9-190
WA	
WV	
WI	973.015
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9. Sealing: Non-Conviction Information

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	AL	
	AK	Reg. 6 AAC, 60.100
	AZ	
	AR	
	CA	P.C. 851.8
	со	24-72-308
	СТ	29-15; 54-142a
37	DE	11-4372
	DC	
	FL	943.058; Reg. 11C-7
	GA	42-8-65
	ні	831-3.2
	ID	
	ПL	
	IN	35-38-5-1
	IA	
	KS	
[KY	17.142

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MB	
MD	
MA	276-100A,B,C; Reg. 803 CMR 5.02, 5.03
MI	
MN	152.18; 299C.11
MS	
MO	610.100; 610.105
MT	44-5-202(8)
NB	
NV	179.255; 179.275
NH	
NJ	2C:52-6; 24:21-27
NM	30-31-28
NY	CPL 160.50, Subd. 1.(c); CPL 170.56; Pub. Off. Law 89, Subd. 1.(b)
NC	
ND	12-53-18
OH	

Full titles of state code compilations are set out in individual state tables in Section 4.

OR PA PR RI SC SD TN ТХ UT VT Reg VI **VA** 9-1 WA WV WI WY

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eg. 10.10
190; 19.2-392.2; Reg. 13.0 through 13.3

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10. Sealing: Conviction Information

	AL	
	AK	Reg. 6 AAC, 60.100
	AZ	13-907
	AR	43-1231
	CA	P.C. 1203.45
	со	24-72-308
	СТ	54-142a; 54-142b
38	DE	
	DC	
:	FL	943.058; Reg. 11C-7
	GA	
	HI	712-1256; 831-3.1
	ID	
	IL.	
	IN	35-38-5-5
	IA	907.9
	KS	21-4619
	KY	

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LA	
MB	
MD	
MA	276-100A,B,C; Reg. 803 CMR 5.02, 5.03
MI	14.15(7411)
MN	242.31; 364.04; 638.02
MS	
MO	610.106; 610.120
мт	
NB	
NV	179.245; 179.255; 179.275; 453.336
NH	651.5
NJ	2C:52-2 through 5
NM	
NY	CPL 160.55; Subd. 1.(c)
NC	· · · ·
ND	
ОН	2953.32

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OK	
OR	137.225
PA	
PR	
RI	12-1.3-2
SC	
SD	
TN	
тх	
UT	77-18-2
VТ	Reg. 10.10
VI	
VA	9-190; Reg. 13.0 through 13.3
WA	
wv	
WI	
WY	

Full titles of state code compilations are set out in individual state tables in Section 4.

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11. Removal of Disqualifications

	AL	
	AK	
	AZ	13-905 through 912
	AR	43-1231; 43-1233
	CA	P.C. 851.8; P.C. 1203.45
	со	24-72-308
	СТ	
39	DE	
	DC	
	FL	943.058
	GA	42-8-62
	HI	712-1255; 853-1
	ID	19-2604
	IL	38-1005-6-3.1(f)
	IN	
	A	907.9
	KS	21-4619; 22-3722
	KY	

44:9
27-292
276-100A,C
14.15(7411)
152.18; 242:31; 364.03
195.290
651.5
2C:52-27
30-31-28
CPL 160.60; CPL 170.56
90-96; 15-224
12-53-18
2953.33; 2953.43

Full titles of state code compilations are set out in individual state tables in Section 4.

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OK	63-2-410
OR	137.225
PA	
PR	
RI	12-1-13; 12-1.3-4
SC	
SD	
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UT	
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VI	
VA	
WA	
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WI	
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12. Right to State Non-Existence of a Record

	AL	
	AK	
	AZ	
	AR	
	CA	P.C. 851.8; P.C. 1203.45; Lab. Code 432.7
	со	24-72-308
	ст	54-142a
40	DE	11-4374e
	DC	
	FL	943.058
	GA	
	н	712-1256; 831-3.2
	ID	
	п	38-206-7
	IN	
	IA	
	KS	
	KY	

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12	12. Right to State Non-Existence of a Record				
LA					
MB	16-618				
MD	27-292; 27-740				
MA	94C-34; 276-100A,C				
MI					
MN	152.18				
MS					
MO	610.110				
MT					
NB					
NV					
NH	651.5				
IJ	2C:52-27				
NM	30-31-28				
NY	160.60				
NC	90-96; 15-224				
ND					
OH	2953.33; 2953.43				

OK	63-2-410
OR	137.225
PA	
PR	
RI	12-1.3-4
SC	
SD	
TN	
ТX	Crim. Proc
UT	77-18-2
۷Т	
VI	
VA	19.2-392.4
WA	
WV	
WI	
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Full titles of state code compilations are set out in individual state tables in Section 4.



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13. Research Access

	AL	Reg. 003
	AK	12.62.030(b); Reg. 6 AAC, 60.090
	AZ	
Ì	AR	
	CA	P.C. 13202
	со	
	СТ	54-142m
41	DE	11-8513; 11-8514; 11-8521
	DC	
	FL	943.057; Reg. 11C-6.05
	GA	Reg. 140-204(2)(f); 1975 Op. Atty. Gen. No. 75-110
	н	846-9(4)
ĺ	ĺD	
	IL.	
	IN	
	IA	692.4
ļ	KS	
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LA		OK	1
ME	16-613.4	OR	Exec. O
MD	27-749; Reg. 12.06.08.10F(7)	PA	1
MA	6-173; Reg. 803 CMR 6.00 through 6.03.	PR	Reg. See
MI		RI	
MN	13.03	SC	Reg. 73
MS		SD	
MO	610,110	TN	
MT	44-5-304	ТХ	
NB		UT	77-26-1
NV	179A.090, Subd. 5; 179A.100	VT	Reg. 8.9
NH	Reg. Sect. 3.B.7	VI	
NJ		VA	19.2-38
NM	29-10-6.B	WA	10.97.05
NY		WV	·
NC	114-10.1; Reg. NCAC 4C.0202	WI	19.35(1)
ND		WY	'
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Full titles of state code compilations are set out in individual state tables in Section 4.

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Exec. Order 75-23(3,6); Reg. 257-10-030
Reg. Sect. 8(c)(3)
Reg. 73-24D.
77-26-16(2)(e)
Reg. 8.90
19.2-389
10.97.050(6); Reg. WAC 446-20-190
19.35(1)

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14. Accuracy and Completeness

	AL	41-9-622; 41-9-648
	AK	12.62.040(2); Reg. 6 AAC, 60.020
	AZ	41-1751; 41-2205.A,B; Reg. 13-1-02 Reg. 13-1-04; Reg. 13-1-08E. through 6.
	AR	5-1107; 5-1112; 43-1236
	CA	P.C. 11079; 11107; 11115; 13100; 13125; 13127; 13150; 131.; 13152
	со	24-32-412(3); 24-72-307
	СТ	29-11 through 13; 54-142h(A) through (C); 54-142j
42	DE	11-8506 through 11-8512; 11-8525; 11-8607
	DC	4-131; 4-132; 4-134
	FL	943.052; 943.055; 943.056; Reg. 11C-4
	GA	35-3-33(4); 35-3-36; 35-3-37(c); Reg. 140-203
	HI	846-3 through 6; 846-13
	ID	19-4812; 19-4813
	L	38-206-2.1; REGS-32
	IN	4-1-6-2; 4-1-6-5; 5-2-5-3; 5-2-5-10; 10-1-2.5-4
690.4; 692.5; 692.13; 692.15;		690.4; 692.5; 692.13; 692.15; 692.19(6.); 692.21; Regs. 680-11.9, 11.10
	KS 21-2501; 22-4705(a); 22-4706(f); Reg. 10-10-1 through 4 KY 17.110; 17.150(1); 17.150(6) Reg. 502 KAR 30:020 through 30:040	

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LA	15:579; 15:580; 15:581; 15:584; Reg. LAC 1-18:2; Reg. LAC 1-18:5; Reg. LAC 1-18:7	
MB	25-1542.4; 25-1544	
ND	27-747, 748; Rule 1218; Reg. 12.06.08.08B Reg. 12.06.08.09, .10, .12	
MA	6-171; 6-175; 66A-2; 263-1A; 127-23; 127-27; Reg. 803 CMR 4.07, 4.11	
MI	4.463	
MN	299C.06; 299C.10 through .14; 299C.17; Reg. 6 S.R. 273 through 276	
MS	45-27-7(2)(c); 45-27-9	
MO	57:103; 57-105; Reg. 2.1.2, 2.1.3, 2.2.3, 2.2.4, 2.3.1, 2.3.2	
MT	44-5-202; 44-5-206; 44-5-213; 44-5-215	
Nß	29-209; 29-3515 through 3517; 29-3526	
NV	179A.080, Subd. 3; 179A.090; 179A.150	
NH	106-B:14; Reg. Sect. 4,5	
NJ	53:1-13, 14, 15, 18, 20.1, 20.2	
NM	29-3-1; 29-3-8	
NY	CPL 160.20; CPL 160.30; Exec. Law 837, Subd. 4; Exec. Law 837-a, 837-b, 837-c	
NC	15A-502; 15A-1382; 114-10; 114-17; Reg. NCAC 4C.0103, .0205(K), .0207	
ND	12-60-10; 12-60-11; 12-60-13	
он	109.57(A); 109.61; 109.62; 1347.05	
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Full titles of state code compilations are set out in individual state tables in Section 4.

U

OK	74-150.10; 74-150.12
OR	181.511; 181.521; 181.530; 181.555(3); Reg. 257-10-020, 030, 040; Exec. Order 75-23
PA	18-9111, 9112, 9113, 9114, 9141, 9142, 9161; 61-2173; 61-2174; Reg. 195.2
PR	Act 1977, No. 129, Sect. 1, 8, 12(d); Reg. Sect. 6, 7, 10
RI	12-1-7; 12-1-8; 12-1-9; 12-1-10; 12-1-11
SC	23-1-90; 23-3-40; 23-3-120; 23-3-130; Reg. 73-21, 22, 28
SD	23-5-4; 23-5-8; 23-6-16; Reg. 2:02:02:01, 02:03, 02:04, 02:05, 04:01
TN	38-6-103
тх	
UT	77-26-5, 8, 9, 10, 11
УT	20-2053(b); 20-2054; Reg. 3.20; Reg. 4.10; Reg. 11.10 through 11.40
VI	
VA	9-186; 9-191; 19.2-389D.; 19.2-390; Ræg. 3.0; Reg. 12.0
WA	10.97.040; 10.97.045; 10.97.090(3); 43.43.740
WV	15-2-24(f)(g)
WI	165.83; 165.84
WY	91-625

OK 74-150.10; 74-150.12

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15. Dedication

AL	
AK	12.62.040
AZ	
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СТ	· · · · · · · · · · · · · · · · · · ·
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GA	35-3-33(13)
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	15. Dedication
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Full titles of state code compilations are set out in individual state tables in Section 4.

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16. Civil Remedies

	AL				
	AK	12.62.060(a)			
	AZ	39-121.02; Reg. 13-1-05C.			
	AR	12-2806			
	CA	Civ. Code 1798.53; Lab. Code 432.7			
	со	24-72-305; 30-10-101			
	СТ	4-197			
44	DE	11-8514; 11-8523; 29-10005			
	DC	1-1527			
	FL	119.02			
	GA	35-3-39			
	HI				
	ID				
	п				
	IN				
	IA	68A.5; 692.6			
	KS	22-4707			
	KY	17.157; 61.882			

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LA	15:596
MB	25-1550
MD	76A-5; Reg. 12.06.08.10N
MA	6-177
MI	4.446
MN	13.08; 299C:21
MS	, , , , , , , , , , , , , , , , , , ,
MO	Reg. 1.4.3
MT	44-2-205; 44-5-205
NB	29-3528; 84-712.03, .07
NV	
ΝН	
ŊЈ	47:1A-4; 53:1-20
NM	
NY	Exec. Law 837-b, Subd. 3; Corr. Law 755
NC	15A-1383
ND	*******
он	149.99; 1347.10

Full titles of state code compilations are set out in individual state tables in Section 4.

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18-9181; 18-9183
23-1-90; 30-4-100
Reg. 2:02:04:03
63-2-88
1-319; 1-320; 20-2054(b); Reg. 7.50; Reg. 13.10 through 13.22
9-194; 2.1-346.1
10.97.110; 42.17.390
19.37
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OK 841.4

192.490; Reg. 257-10-040

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17. Criminal Penalties

	AL.	36-12-42; 41-9-600
	AK	12.62.060(b)
	۸Z	41-1750.D
	AR	5-1110; 5-1111; 12-2807; 43-1235
	CA	P.C. 502, 11127, 11141, 11142, 11143, 13302, 13303, 13304; Lab. Code 432.7; Gov. Code
	co	<u>6200, 6201</u> 24-72-309
	СТ	29–17; 54–142K(e)
45	DE	11-8514; 11-8523
	DC	
	FL	119.02; 119.10
	GA	35-3-38
	н	846-16
	ĺD	
	ռ	38-206-7
	IM	5-2-4-7; 5-2-5-5(b)
	IA	68A.6; 692.5; 692.7; 692.9
	KS	22-4707; 22-4710
	KY	17.157

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LA	15:596; 44:9D; Reg. LAC 1-18:1
MB	16-619
MD	76A-5; 76A-6; 27-739
MA	6-178
MI	4.446; 28.760
MN	13.09
MS	25-53-59; 48-27-13
MO	109.180; 610.115
MT	
NB	29-3527
NV	179A.170; 239.010
NH	106-B:14; 651.5x.
IJ	2C:52-30; 53:1-20
NM	14-2-3
NY	
NC	Reg. NCAC 4C.0207(f)
ND	
он	1347.99; 2953.35

Full titles of state code compilations are set out in individual state tables in Section 4.

OK	21-461; 841.4	
OR		
PA	61-2176	
P R	Act 1977, No. 129, Sect. 20	
RI		
sc	23-1-90; 30-4-100	
SD	23-6-18	
TN	10-7-505; 40-15-106(c); 40-32-101(c)	
ТХ	Crim. Proc. Art. 55.04	
UT	77-26-19; 77-26-20	
VT		
VI		
VA	9-195; 19.2-392.4.C; 52-8.3	
WA	10.97.120; 43.43.810; 43.43.856	
WV	29B-1-5; 15-2-24(j)	
WI	946.72(1)	
WY		
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18. Public Records

AL	36-12-40
AK	09.25.110; 09.25.120
AZ	39-121.01
AR	12-2801
CA	Gov. Code 6251 et seq.
со	24-72-201; 24-72-303; 30-10-101
СТ	1-15; 1-19
DE	29-6412
DC	1-1521
FL	119.01
GA	50-18-70 et seq.
ні	92-50
ID	9-301; 59-1009
IL.	116-43.4 et seq.
IN	4-1-6-1; 5-14-3-1
IA	68A.1; 692.18
KS	45-201
KY	61-870 et seq.

LA	44:1 et seq.		OK
MB	1-401		OR
MD	76A-1 et seq.		PA
MA	66-10; 66A-1 et seq.		PR
MI	4.1801; 28.760		RI
MN	13.01 et seq.		SC
MS	25-53-53; 25-59-19		SD
MO	109.180; 109.190		TN
MT	2-6-101		TX
NB	29-3520; 84-712 et seq.		UT
NV	239.010 et seq.		٧T
NH	7-A:1; 91-A:4	- -	VI
NJ	47:1A-1		VA
NM	14-3-1 et seq.		WA
NY	Pub. Off. Law 87 et seq.		wv
NC	132-1 et seq.		WI
ND	44-04-18		WY
он	149.43 et seg.		
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Full titles of state code compilations are set out in individual state tables in Section 4.

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92.410 et seq.; 192.001 et seq.
65-66.1 et seg.
32-1781
38-2-1 et seq.
30-4-10 et seg.
1-27-1 et seg.
10-7-504 et seg.
TRCS Art. 6252-17a, et seq.
63-2-59 et seg.; 78-26-1 et seg.
1-315 et seq.
T.3-881
 42.1-76 et seg.
42.17.250
 29B-1-1
19.35(1)
16-4-201 through 205

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19. Separation of Files

	AL	
	AK	Reg. 6 AAC, 60.030
	AZ	
	AR	
	CA	
	со	
	СТ	
47	DE	
	DC	
	FL	
	GA	35-3-32; Reg. 140-202
	ні	
	ID	
	LL	
	IN	5-2-4-2
	IA	692.8; 692.9
	KS	
	KY	

LA	Reg. LAC 1-18:9, Subd. 3
MB	
MD	
MA	
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MN	
MS	
мо	610.120
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NB	
NV	
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Full titles of state code compilations are set out in individual state tables in Section 4.

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20. Regulation of Intelligence Collection

	AL	41-9-639
	AK	12.62.010(b); 12.62.015; Reg. 6 AAC, 60.110
	AZ	
	AR	
	CA	Civ. Code 1798.14, 1798.15
	со	
	СТ	
48	DE	
	DC	
	FL	943.08
	GA	35-3-32; Reg. 140-202
	н	
	ID	
	IL	
	IN	5-2-4-3; 5-2-4-4
	IA	692.8
	KS	
	KY	

LA	
MB	
MD	
MA	
MI	
MN	13.05, Subd. 4; Reg. 6 S.R. 274
MS	25-53-53; 25-53-55
MO	
MT	
NB	
NV	179A.070, Subd. 2
NH	
NJ	53:6-4; 53:6-5
NM	
NY	
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ок **OR** 181 **PA** 18-PR RI SC SD TN тх UT **VT** 20-VI, VA WA 43.4 wv WI WY 9-

Full titles of state code compilations are set out in individual state tables in Section 4.

1.575; Exec. Order 75-23, Sect. 2
-9106
-1954
.43.854
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21. Regulation of Intelligence Dissemination

AL	41-9-639
AK	12.62.010(b); 12.62.015; Reg. 6 AAC, 60.110
AZ	
AR	
CA	Civ. Code 1798.18, 1798.24
co	24-72-305(5)
СТ	
DE	
DC	
FL	119.07(3); 119.012; 943.08
GA	35-3-32; Reg. 140-202
н	92E-3(1)(B)
ID	
IL	
IN	5-2-4-6
IA	692.8
KS	
KY	17.150(2)

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LA	Reg. LAC 1-18:9, Subd. 4
MB	16-614
MD	
MA	
MI	
MN	13.05, Subd. 4; Reg. 6 S.R. 271
MS	25-53-53; 25-53-55
MO	60.120
MT	44-5-404(2)
NB	
NV	179A.150, Subd. 1
ΝН	
NJ	53:6-5
NM	
NY	Pub. Off. Law 87, Subd. 2(e)
NC	
MD	
OH	

Full titles of state code compilations are set out in individual state tables in Section 4.

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18-9121(d)
40-15-106(b),(c)(1); 40-32-101(b),(c)(1)
77-26-13
20-1955
43.43.854; 43.43.856(2)
9-1-627

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22. Security

	41-9-594; 41-9-621(9); Reg. 004;					
AL	Reg. 005					
AK	12.62.030(d); 12.62.040; 12.62.050; Reg. 6 AAC, 60.030, .040, .070					
AZ						
AR	5-1103					
CA	P.C. 11077(a); Reg. Sect. 706, 707					
со						
СТ	54-142i-					
DE	11-8505; 11-8521; 11-8605; 11-8608					
DC						
FL	943.08; 119.031					
GA	35-3-33(13); Reg. 140-202, .08, .09, .11					
н	846-7					
ID						
L	REGS-18					
IN	4-1-6-2; 5-2-5-10(2); 5-14-3-7					
IA	692.12; 692.14					
KS	22-4704; Reg. 10-11-1					
KY	61.876(1); Reg. 502 KAR 30:050					
	AZ AR CA CO CT DE DC FL GA HI ID IL IN IA KS					

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LA	15:578(3); 15:580; Reg. LAC 1-18:8
MB	25-1541.4; 25-2904
MD	Reg. 12.06.08.11
MA	6-171; 6-174; 66A-2; Reg. 803 CMR 3.07; Reg. 803 CMR 5.05 through 5.08
MI	
MN	13.05, Subd. 5
MS	45-27-7(1)(f)
MO	Reg. 5.1.1; Reg. 5.3.1; Reg. 5.5.1
MT	44-5-401 through 405
NB	29-3518; 29-3519
NV	179A.080; Subd. 1 and Subd. 2
NH	Reg. 1, 2
NJ	
NM	4-25-7
NY	Exec. Law 837; Pub. Off. Law 87(a),(e)
NC	114-10(2); Reg. NCAC 4C.0101, .0104, .0105, .0106; Reg. NCAC 4C.0206
ND	
ЮН	1347.05

Full titles of state code compilations are set out in individual state tables in Section 4.

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OR	Exec. Order 75-23; Reg. 257-10-025
PA	18-9131; Reg. 195.6
PR	Act 1977, No. 129, Sect. 8; Reg. Sect. 14, 16, 17
RI	
SC	Reg. 73-21A.(3); Reg. 73-23F.; Reg. 73-26
SD	
TN	
TX	
UT	77-26-16(5), (6)
УТ	Reg. 6.70; Reg. 7.10 through 7.40
VI	
VA	9-191; Reg. 14.3 through 14-6
WA	10-97.090(1); 10.97.090(2)
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WI	
WY	9-1-627

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23. Transaction Logs

AL	419640
AK	12.62.030(d); Reg. 6 AAC, 60.070
AZ	
AR	Reg. 6, 7
CA	P.C. 11078; Reg. Sec. 703(c)
со	
СТ	54-142h(e) [.]
DE	11-8513(e); Keg. 1.5
DC	
FL	943.055
GA	35-3-33(2); Reg. 140-206
HI	846-6
ID	
IL	
IN	
IA	692.2; 692.3
KS	Reg. 10-14-1
KY	

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LA	Reg. LAC 1-18:6, Subd. 6; Reg. LAC 1-18:9, Subd. 2.C.	OK	
ME	16-620.5	OR	Reg. 25
MD	Reg. 12.06.08.106(2), 10H, I, K	PA	18-9121
MA	6-172; Reg. 803 CMR 2 06(1)	PR	Reg. Se
MI		RI	
MN		SC	Reg. 73
MS	47-27-7(2)(b)	SD	Reg. 2:0
MO	Reg. 2.3.2; Reg. 6.2.3	TN	
MT	44-5-215; 44-5-305; 44-5-404	ТХ	
NB	29-3517	UT	
NV	179A.130	VT	Reg. 6.
NH	Reg. Sect. 3.C.4	VI	
NJ		VA	9-192; I
NM		WA	10.97.05
NY		WV	
NC	Reg. NCAC 4C.0206	WI	
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Full titles of state code compilations are set out in individual state tables in Section 4.

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OK	
OR	Reg. 257-10-035
PA	18-9121(f)
PR	Reg. Sect. 9(e),(f); Reg. Sect. 10
RI	
SC	Reg. 73-23F.
SD	Reg. 2:02:02:05
TN	
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UT	
VT	Reg. 6.50; Reg. 14.10 through 14.30
IV	
٧A	9-192; Reg. 4.0
WA	10.97.050(7); Reg. WAC 365-50-320
WV	
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24. Training of Employees

	AL	
	AK	Reg. 6 AAC, 60.040(4)
	AZ	
	AR	5-1112
	CA	P.C. 11077(d); Reg. Sec. 710
	со	
	СТ	54-142i(d)
52	DE	11-8505
	DC	
	FL	943.08
	GA	35-3-33(6); Reg. 140-209(4)
	н	846-7(5)
	ID	19-4812
	ш	REGS-3; REGS-31
	IN	10-1-1-13
	IA	692.11
	KS	
	KY	17.147(4)

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LA	Reg. LAC 1-18:10, Subd. 1; Reg. LAC 1-18:10, Subd. 3
NB	
MD	
MA	6-171
MI	
MN	Reg. 6 S.R. 274
MS	25-53-51(c); 45-27-7(1)(b)
MO	Reg. 5.4.1
MT	44-2-202
NB	29-3518
NV	
NH	
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VI VA	Reg. 14.4C.
VТ	
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SD TN	e .
SC	Reg. 73-26D.
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OK OR	

Full titles of state code compilations are set out in individual state tables in Section 4.



SUMMARY	OF S	зта те	STATU	ITES/REGULATIONS
BY	CLAS	SSIFIC/	ATION	CATEGORY

AK AZ AR CA CO 24-30-607
AR CA
СА
CO 24-30-607
СТ
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DC
PL
GA
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	25. Listing of Information Systems
LA	
MB	
MD	
MA	
MI	
MN	Reg. 6 S.R. 276
MS	
мо	
MT	
NB	
NV	
NH	7-A:2
NJ	
NM	
NY	
NC	
ND	
ОН	1347.03

Full titles of state code compilations are set out in individual state tables in Section 4.

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26. F.O.I. (Including Criminal Justice Information)

	AL	
	AK	
	AZ	
	AR	12-2801
	CA	
	со	24-72-301; 24-72-303
	СТ	
54	DE	
	DC	1-1521
	FL	119.01
	GA	50-18-70
	HI	
	ID	9–301
	IL.	
	IN	5-14-3-2(6)
	IA	
	KS	45-201
	KY	61-878

LA 44:3(4) OK ME 1-401 OR MD 76A-1, 2 PA MA 66A-1 PR MI 4.1801 RI MN 13.03; 13.80 et seq. SC MS 25-59-19 SD MO TN TX NB 29-3520 UT NV VI VI NH VI VI NJ 47:1A-2 VA NM 14-2-1; 14-3-2 WA NY Pub. Off. Law 87, Subd. 2(e) WV ND 44-04-18 WY				
MD 76A-1, 2 PA MA 66A-1 PR MI 4.1801 RI MN 13.03; 13.80 et seq. SC MS 25-59-19 SD MO TN TX NB 29-3520 UT NV VT VT NH VI VI NJ 47:1A-2 WA NM 14-2-1; 14-3-2 WA NY Pub. Off. Law 87, Subd. 2(e) WV ND 44-04-18 WY	LA	44:3(4)	OK	
MA 66A-1 PR MI 4.1801 RI MN 13.03; 13.80 et seq. SC MS 25-59-19 SD MO TN TX ME 29-3520 UT NV VT VT NH V1 V1 NJ 47:1A-2 VA NM 14-2-1; 14-3-2 WA NY Pub. Off. Law 87, Subd. 2(e) WV NC WI WI ND 44-04-18 WY	ME	1-401	OR	
MI 4.1801 RI MN 13.03; 13.80 et seq. SC MS 25-59-19 SD MO TN MT TX NB 29-3520 UT NV VT NH VI NJ 47:1A-2 VA NM 14-2-1; 14-3-2 WA NY Pub. Off. Law 87, Subd. 2(e) WV NC WI WI ND 44-04-18 WY	MD	76A-1, 2	PA	Γ
MN 13.03; 13.80 et seq. SC MS 25-59-19 SD MO TN MT TX NB 29-3520 UT NV VT VT NH V1 V1 NJ 47:1A-2 VA NM 14-2-1; 14-3-2 WA NY Pub. Off. Law 87, Subd. 2(e) WV NC WI WI ND 44-04-18 WY	MA	66A-1	PR	
MS 25-59-19 SD MO TN MT TX NB 29-3520 UT NV VT NH V1 NJ 47:1A-2 NM 14-2-1; 14-3-2 NY Pub. Off. Law 87, Subd. 2(e) NC WI ND 44-04-18	MI	4.1801	RI	:
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NM 14-2-1; 14-3-2 WA NY Pub. Off. Law 87, Subd. 2(e) WV NC WI WI ND 44-04-18 WY	NH		VI	
NY Pub. Off. Law 87, Subd. 2(e) WV NC WI WI ND 44-04-18 WY	NJ	47:1A-2	VA	
NC WI ND 44-04-18 WY	NM	14-2-1; 14-3-2	WA	
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Full titles of state code compilations are set out in individual state tables in Section 4.

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OR	
PA	
PR	
RI	38-2-1
SC	
SD	1-27-1
TN	
TX	TRCS Art. 6252-17a; Sec. 3(a)(8)
UT	
VТ	1-317(b)(5)
VI	7.3-881(g)
VA	2.1-342(b)(1)
WA	
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WI	19.35(1)
WY	

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27. F.O.I. (Excluding Criminal Justice Information)

	AL	
ſ	AK	
	AZ	39-121.01
	AR	
[CA	Gov. Code 6254
	со	
	ст	4-190(i)
55	DE	29-10002(d) (4)
	DC	
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	A	692.18
	KS	
	KY	61-878

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LA	44:3(4)
MB	1-401; 25-1631
MD	
MA	
MI	
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MS	
MO	
MT	
NB	
NV	
NH	106-B:14; 91-A:5
NJ	
NM	29-10-4
NY	Pub. Off. Law 87, Subd. 2(e)
NC	
ND	
ОН	109.57(D); 1347.04

OK	
OR	181.540; 192.500
PA	
PR	
RI	38-2-1
SC	
SD	
TN	10-7-504; 40-15-106(b), (c)(1); 40-32-101(b), (c)(1)
тх	TRCS Art. 6252-17a, Sec. 3(a)(8)
UT	63-2-89
VT	1-317(b)(5); 20-2056
VI	
VA	2.1-342(b)(1); 2.1-384(3),(7)
WA	42.17.250; 43.43.710
WV	29B-1-4
WE	
WY	9-1-627; 16-4-201

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Full titles of state code compilations are set out in individual state tables in Section 4.

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28. Central State Repository

AL	41-9-591
AK	Reg. 6AAC 60.900(3)
AZ	41-1750.B.6; 41-2205
AR	5-1102
CA	P.C. 11105
со	24-32-401; 24-32-412
СТ	29-11
DE	11-8501(b)(1)
DC	4-132
FL	943.051
GA	35-3-31
HI	846-2, 2.5
ID	19-4812
IL.	38-206-8; 127-55A, Subd. 5; REGS-2
IN	5-2-5-2; 10-1-1-12; 10-1-2.5-1
IA	690.1
KS	24-4705
KY	17.140
	AK AZ CA CO CT DE DC FL GA HI ID IL IN IA KS

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LA	15:578(1)	OK	74-150.
ME	25-1541	OR	181:066
MD	27-747(b); Reg. 12.06.08.04	PA	18-910
MA	6-168	PR	Act 197
MI	4.461; 4.462	RI	12-1-7
MN	299C.05, .06, .09	SC	23-3-11
MS	45-27-7(1)(a)	S D	23-5-1,
MO	Reg. 1.1.2; Reg. 2.1.1	TN	38-6-10
MT	44-5-213	ТХ	TRCS
NB	29-209; 29-210	UT	77-26-3
NV	179A.090	VT	20-205
NH	106-B:14	VI	
NJ	53:1-13	VA	19.2-38
NM	29-3-1	WA	43.43.7
NY	Exec. Law 837, Subd. 6	WV	15-2-24
NC	114-10.1	WI	165.83
ND	12-60-01, 07, 10	WY	9-1-623
ОН	109.57(C)		

Full titles of state code compilations are set out in individual state tables in Section 4.

74-150.9
181:066
18-9101
Act 1977, No. 129, Sect. 1, 13; Reg. Sect. 6
12-1-7
23-3-110
23-5-1, 2; 23-6-1
38-6-101
TRCS Art. 4413(14)
77-26-3
20-2051; Reg. 3.10
19.2-388
43.43.700
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Section 4

SUMMARY TABLES: STATUTES AND REGULATIONS

57

This section of the Compendium sets forth a listing of the titles of the official compilations of state laws and regulations enacted or amended since 1981, the full titles for each classification category, and the citations indicating section numbers of the state codes.

It is the purpose of this collection to make available to the researcher the variety of approaches and alternatives taken by the states in regard to their criminal history information practices. However, please note that this effort is current through January 1984, and thus further review of a particular state's legislation may be appropriate to include the most recent enactments.

The reader is reminded here that the full text of the state laws cited herein is available free in microfiche from the National Criminal Justice Reference Service. A full, hard-copy library of the statutes is available from SEARCH Group, Inc. Alabama Code Alaska Code Arizona Revised Statutes A

Arkansas Statutes Annotate California (Codes listed on s Colorado Revised Statutes Connecticut General Statute (West)

Delaware Code Annotated District of Columbia Code Florida Statutes Annotated

Georgia Code Hawaii Revised Statutes Idaho Code

Illinois Annotated Statutes Indiana Code Annotated

Iowa Code Annotated (West

Kansas Statutes Annotated

Kentucky Revised Statutes Louisiana Revised Statutes (West)

Maine Revised Statutes Maryland Annotated Code of Massachusetts General Laws (West)

Michigan Compiled Laws An Minnesota Statutes Annotate Mississippi Code Annotated Missouri Annotated Statutes

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State Code Titles

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Annotated	Nevada Revised Statutes
ed	New Hampshire Revised Statutes Annotated
summary table)	New Jersey Statutes Annotated
	New Mexico Statutes Annotated
tes Annotated	New York
	North Carolina General Statutes
	North Dakota Century Code
	Ohio Revised Code Annotated (Page)
	Oklahoma Statutes Annotated
	Oregon Revised Statutes
	Pennsylvania Consolidated Statutes Annotated (Purdon)
	Puerto Rico Laws Annotated
	Rhode Island General Laws
t)	South Carolina Code
	South Dakota Codified Laws Annotated
Anotated	Tennessee Codes Annotated (Vernon)
Annotated	Texas Codes Annotated (Vernon)
	Utah Code Annotated
	Vermont Statutes Annotated
of 1957	Virgin Islands Code Annotated
vs Annotated	Virginia Code
nnotated	Washington Revised Code Annotated
ted	West Virginia Code
	Wisconsin Statutes Annotated (West)
s (Vernon's)	Wyoming Statutes Annotated

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		Category	Citation
1.	State	Regulatory Authority	41-9-591 41-9-594
2.	Privac	y and Security Council	41-9-594
3.	Dissen	nination Regulations	Reg. 003
		ation Information	41-9-639
	3.10	Authorizes to Criminal Justice Agencies	41-9-621(6)
	3.11	Authorizes to Govt. Non-Criminal Justice Agencies	41-9-642
	3.12	Authorizes to Private Sector	41-9-642
	3.13	Prohibits to Criminal Justice Agencies	
	3.14	Prohibits to Govt. Non-Criminal Justice Agencies	
	3.15	Prohibits to Private Sector	
	Non-C	onviction Information	
	3.20	Authorizes to Criminal Justice Agencies	41-9-621
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	3.22	Authorizes to Private Sector	
	3.23	Prohibits to Criminal Justice Agencies	
	3.24	Prohibits to Govt. Non-Criminal Justice Agencies	41-9-639
	3.25	Prohibits to Private Sector	41-9-639
	Arrest	t Information	
	3.30	Authorizes to Criminal Justice Agencies	41-9-621
	3.31	Authorizes to Govt. Non-Criminal Justice Agencies	41-9-642
	3.32	Authorizes to Private Sector	41-9-642
	3.33	Prohibits to Criminal Justice Agencies	
	3.34	Prohibits to Govt. Non-Criminal Justice Agencies	
	3.35	Prohibits to Private Sector	
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7.	Purgi	ng Non-Conviction Information	41-9-625
8.	. .	ng Conviction Information	

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Category 9. Sealing Non-Conviction Inf 10. Sealing Conviction Information 11. Removal of Disqualification 12. Right to State Non-Exister 13. Research Access 14. Accuracy and Completenes 14.1 Disposition Report 14.2 Auditing Requirem 14.3 Other Accuracy/Co Requirements 15. Dedication 16. Civil Remedies 17. Criminal Penalties 18. Public Records 19. Separation of Files 20. Regulation of Intelligence 21. Regulation of Intelligence 22. Security 22.1 Physical (Building) 22.2 Administrative Sec 22.3 Computer Security 23. Transaction Logs 24. Training Employees 25. Listing of Information Syst 26. FOIA (Including СЛ) 27. FOIA (Excluding СЛ) 28. Central State Repository

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	Reg. 003
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ting Requirements	41-9-622 41-9-648
ments	
Completeness	41-9-622
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	41-9-600 36-12-42
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e Collection	41-9-639
Dissemination	41-9-641
	41-9-594
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		Category	Citation
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3.12	Authorizes to Private Sector	
3.13	Prohibits to Criminal Justice Agencies	
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3.31	Authorizes to Govt. Non-Criminal Justice Agencies	Reg. 3.1.3
3.32	Authorizes to Private Sector	
3.33	Prohibits to Criminal Justice Agencies	
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28. Central State Repository	179.090	

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1.	State	Regulatory Authority	106-B:14
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	11 Authorizes to Govt. Non-Criminal		
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3	14 Prohibits to Govt. Non-Criminal Justice Agencies		
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14.3 Other Accuracy/Completeness Requirements	29-3-1
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2.	Privac	y and Security Council	Pub. Off. Law 89, Subd. 2.(a) Reg. NYCRR 6050.1(h)	
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	3.10	Authorizes to Criminal Justice Agencies	CPL 160.30	
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	3.11	Justice Agencies	Pub. Off. Law 87, Subd. 2.(e) Reg. NYCRR 6052.1	
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	3.13	Prohibits to Criminal Justice Agencies		
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	3.21	Authorizes to Govt. Non-Criminal Justice Agencies		
	3.22	Authorizes to Private Sector		
	3.23	Prohibits to Criminal Justice Agencies		
	3.24	Prohibits to Govt. Non-Criminal Justice Agencies	CPL 160.50, Subd. 1.(c) CPL 160.55, Subd. 1.(c)	
	3.25	Prohibits to Private Sector	CPL 160.50, Subd. 1.(c) CPL 160.55, Subd. 1.(c)	
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	3.30	Authorizes to Criminal Justice Agencies	Corr. Law 29 CPL 160.30	
	3.31	Authorizes to Govt. Non-Criminal Justice Agencies		
	3.32	Authorizes to Private Sector		
	3.33	Prohibits to Criminal Justice Agencies		
	3.34	Prohibits to Govt. Non-Criminal Justice Agencies	CPL 160.50, Subd. 1.(c) CPL 160.55, Subd. 1.(c)	
	3.35	Prohibits to Private Sector	CPL 160.50, Subd. 1.(c) CPL 160.55, Subd. 1.(c)	
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5. 6.	Judici	at review of charlenged intormation		
		ng Non-Conviction Information	CPL 160.50	

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9.	Sealing Non-Conviction Information	CPL 160.50, Subd. 1.(c) CPL 170.56; Pub. Off. Law 89, Subd. 1.(b)
10.	Sealing Conviction Information	CPL 160.55, Subd. 1.(c)
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14.	Accuracy and Completeness	
	14.1 Disposition Reporting Requirements	CPL 160.20; Exec. Law 837, Subd. 4. Exec. Law 837-b, 837-c
	14.2 Auditing Requirements	
	14.3 Other Accuracy/Completeness Requirements	Exec. Law 837-a CPL 160.30
15.	Dedication	
16.	Civil Remedies	Exec. Law 837-b, Subd. 3. Corr. Law 755
17.	Criminal Penalties	
18.	Public Records	Pub. Off. Law 87 et seq.
19.	Separation of Files	
20.	Regulation of Intelligence Collection	
21.	Regulation of Intelligence Dissemination	Pub. Off. Law 87, Subd. 2.(e)
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3	3.15	Prohibits to Private Sector	Reg. NCAC 4C.0200, .0208 through .0210	
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-	3.20	Authorizes to Criminal Justice Agencies	114-19 Reg. NCAC 4C.0200, .0208 through .0210	
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	3.22	Authorizes to Private Sector	114-10.1	
	3.23	Prohibits to Criminal Justice Agencies		
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	3.33	Prohibits to Criminal Justice Agencies		
	3.34	Prohibits to Govt. Non-Criminal Justice Agencies	Reg. NCAC 4C.0200, .0208 through .0210	
	3.35	Prohibits to Private Sector	Reg. NCAC 4C.0200, .0208 through .0210	
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5.	Right	to Challenge	Reg. NCAC 4C.0205	
		al Review of Challenged Information		
7.	Purgi	ng Non-Conviction Information	15-224	
		ng Conviction Information	15-223 90-96	

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9. Sealing Non-Conviction Information	
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11. Removal of Disqualifications	15-224 90-96
12. Right to State Non-Existence of Record	15-224 90-96
13. Research Access	114-10.1 Reg. NCAC 4C.0202
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STATE STATUTES ON ACCESS TO CRIMINAL HISTORY RECORD INFORMATION FOR NONCRIMINAL JUSTICE PURPOSES

Alabama

Alabama has two systems. The Alabama Criminal Justice Information Center runs the automated system. The Bureau of Investigation maintains a manual system.

Law. The ACJIC is governed by a law (Alabama Code \$\$41-9-590 through 648) that permits it to maintain only convictions and arrest records of persons currently in the criminal justice process (§41-9-639). Only convictions can be disseminated to out-of-state or federal agencies (\$41-9-641). Any person or agency may obtain conviction records by applying to the CJIC Commission and demonstrating a need and right to know (§41-9-642).

There is no law governing dissemination **Policy.** Since the ACJIC law is so

of records by the Bureau of Identification. restrictive, Alabama services most noncriminal justice requests through the Bureau of Identification. The policy is that requestors must have separate statutory authority approved by the Bureau of Identification and must submit a waiver signed by the record subject. Fingerprints are not required and there is a \$5.00 fee. Currently, only two state agencies (Alabama Power Co. and South Central Bell) and military recruiters are granted access. They receive all records. No out-of-state agencies or federal agencies (other than military recruiters) are serviced, although there is no law prohibiting dissemination of records to them.

The policy of the ACJIC is to provide conviction records to in-state, out-of-state or federal agencies that demonstrate a need-to-know and right-to-know and sign a user agreement. Fingerprints are required and there is a \$5.00 fee.

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APPENDIX

STATE STATUTES ON ACCESS TO CRIMINAL HISTORY RECORD INFORMATION FOR NONCRIMINAL JUSTICE PURPOSES

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Alaska

Law. Alaska Statutes Annotated, Sec. 12.62.030: "Criminal Justice information may be used only for law enforcement purposes or for those additional lawful purposes necessary to the proper enforcement or administration of other provisions of law as the commission may prescribe by regulations . . . "

Regulations. 6AAC 60.070(c): "When necessary for the administration or enforcement of state, municipal, or federal law, an individual, agency or other entity . . . may receive criminal history record information upon the approval of the commission . . . " [must sign user agreement before receiving any information.]

Policy. Non-criminal justice requestors are given conviction records only. Out-ofstate agencies and federal agencies are handled on same basis as state agencies. Fingerprints are not required and there is no fee. All requestors must sign a user agreement.

Arizona

Law. Ariz. Rev. Stat. Ann., Sec. 41-1750.B. "The criminal identification section shall:

7. "Provide criminal history record information to noncriminal justice agencies of the federal government, the state or its political subdivisions . . . for the purpose of evaluating the fitness of prospective employees of such agency."

8. "Provide criminal history record information to licensing and regulatory agencies of the federal government, the state or its political subdivisions . . . for the purpose of evaluating the fitness of

prospective licensees."

Sec. 41-1750.G. The above agencies "may receive criminal history record information . . . pursuant to specific authority granted to that agency by statute, ordinance or executive order which states the agency's authorization to receive [CHRI] for purposes of employment or licensing ...

Policy. Arizona's policy, according to the survey response, is to respond to requests from out-of-state non-criminal justice agencies through state repositories (if the repository states that the request is for an authorized purpose) but not to respond to federal agencies.

Non-criminal justice agencies may receive only conviction records and subjectin-process records (arrests less than a year old). Fingerprints are required. There is no fee.

Arkansas

Law. The Arkansas Crime Information Center is authorized to disseminate criminal records "only to criminal justice agencies. . ., to regulatory agencies with specific statutory authority of access, and to [record subjects for review and challenge]." (Ark. Stat. Ann. 5-1102)

Policy. Arkansas interprets this law as permitting dissemination to in-state agencies only. Handling out-of-state or federal requests would require a change in the law. Arkansas does not require fingerprints and there are no fees.

California

Law. California's statutory scheme is very detailed. The basic statutory authority is set out in Penal Code sections 11105 and 13300, which list the types of agencies and entities that may receive CHRI and the purposes for which the information may be used. These penal code provisions constitute the necessary authorization for certain types of agencies and organizations to obtain CHRI. Other designated types

(including all out-of-state and federal requestors) must have separate statutory authority.

There are two groups of categories in the statutes--those which "shall" receive CHRI and those that "may" receive CHRI. In practice, the two groups are treated the same, although the "may" categories theoretically could be denied access by policy of the Attorney General.

Policy. Based partly on law and partly on policy, employment applicants receive only convictions and active arrests under a year old, while other applicants (including those for licensing and certification purposes) receive the entire record.

Based on the law, out-of-state agencies and federal agencies may obtain CHRI If authorized by statute in their jurisdictions.

There is a \$14.50 fee and fingerprints are required.

Colorado

Law. Pursuant to state statute (Colo. Rev. Stat. Ann. §§24-72-304 & 305) any person may inspect and copy any criminal history record information maintained by criminal justice agencies in the state, unless contrary to other state law or court rule or order. But the following cannot be disseminated for non-criminal justice purposes:

(1) sealed data;

(2) favorable dispositions:

- (3) misdemeanor convictions after 5 years;
- (4) felony convictions after 7 years; and
- (5) arrests without dispositions after 2 years if no charges have been filed.

Policy. Any person or agency can get any records for any purpose (except the records noted above) by paying the \$10.00 fee. There is no fingerprint requirement.

Connecticut

Law. Conn. Gen. Stat. Ann. §54-142k provides that criminal history records, except nonconviction records (favorable dispositions or inactive arrests over 13 months old) shall be public, unless otherwise prescribed by law.

Section 54-142n provides that nonconviction information may be disclosed only to criminal justice agencies and agencies and persons who require such information to implement a statute or executive order that "expressly refers to criminal conduct."

Section 29-16 provides that records of the Bureau of Identification shall be considered privileged and shall not be disclosed for any personal reason. The state Attorney General has ruled that \$29-16 overrides \$54-142k, and thus no criminal records are required to be made public.

Policy. Convictions and pending arrests not over 13 months old may be released to non-criminal justice agencies (in-state, out-of-state or federal) if "particularly" authorized by statute or executive order. Non-conviction records are not released for non-criminal justice purposes.

Fingerprints are not required and there are no fees.

Delaware

Law. Del. Code Ann. §11-8513(b) provides that criminal history record information may be disseminated to:

- (1) individuals and public bodies for any purposes authorized by Delaware state statute, executive order or court rule or order.
- (5) individuals and agencies required to perform background checks for security clearances for matters of national security.

\$11-8513(c) authorizes dissemination of conviction data for the purposes of employment of the record subject.

The state Attorney General has ruled that \$11-8513(c) permits release only to the record subject.

Policy. Delaware state agencies authorized by statute or executive order may receive all records if a release is submitted signed by the record subject. Fingerprints are required. There is a \$10.00 fee for record checks by the record subject.

No records are released to out-of-state agencies or to federal agencies, except for military recruiting or national security matters. These receive all records. Military recruiting requests are handled by name check and there is no fee.

District of Columbia

Law. The Duncan Ordinance provides that only convictions within the past 10 years may be released for licensing and employment purposes if the record subject signs a waiver.

Policy. The information permitted by the ordinance may be given to local, outof-state or federal agencies or individuals, for licensing and employment, if a signed waiver is presented. Fingerprints are not required. There is a \$5.00 fee.

Florida

Law. The Florida Public Records Law (Fla. Stat. Ann. \$119.07) and the statute governing criminal records (§943.053) provide that any person or agency may obtain Florida criminal history records (except sealed records) for any purpose upon paying the appropriate fee.

Policy. Any person or agency, including in-state, out-of-state or federal, may obtain all unsealed Florida records for any purpose upon paying the \$5.00 fee. Fingerprints are not required.

Georgia

Law. Georgia Code 1981, §§35-3-34 and 35-3-35 authorize the Georgia Crime Information Center to release conviction

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records to in-state and federal governmental agencies and to private persons and businesses for employment and job assignment in certain positions that involve public safety or custody of cash or property.

Policy. Conviction records are released for employment purposes, as per the statute, only within the state of Georgia and to federal agencies for employment, security clearances and military recruiting. No records are released to out-of-state agencies. Fingerprints are required and there is a \$7.50 fee.

Hawaii

Law. Hawaii Rev. Stat. Ann. \$846-9 provides that conviction records may be disseminated without limitation. Nonconviction records (as defined in the Federal Regulations) may be disseminated only to:

- (5) individuals and agencies for any purpose authorized by statute, executive order, ordinance or court rule;
- (6) state or federal agencies authorized by statute or executive order for employment or security clearances.

Policy. No criminal records are released for any non-criminal justice purpose, except employment and security clearances at the Pearl Harbor Navy Base. This is due to lack of staff and facilities.

Idaho

Law. Idaho Code Ann. \$19-4812 authorizes the bureau of criminal identification to disseminate records for criminal justice purposes. It does not mention non-criminal justice purposes.

Sec. 67-2931 authorizes state, city and local governmental agencies which are required by law to fingerprint applicants or licensees to obtain criminal records from the bureau of criminal identification.

Policy. Due to staff limitations, criminal records are released only to two instate agencies (Dept. of Insurance and Dept. of Transportation); to individuals for clearances for employment or citizenship; to the military investigative services and to the U.S. Atomic Energy Commission for security clearances. No out-of-state agencies are serviced and no federal agencies except the two mentioned. Fingerprints are required. There is no fee.

Illinois

Law. Illinois Stat. Ann. \$38-206-7 provides that criminal history records may be released only if authorized by Illinois state law or when a governmental agency is required by state or federal law to consider criminal record information in the performance of its duties.

Policy. In-state agencies authorized by statute may receive conviction records. The statute is interpreted as not permitting records to be given to out-of-state or federal requestors, except to the U.S. State Department for purposes of visas and citizenship.

Illinois suspended all noncriminal justice responses in 1981. Will resume if pending fee legislation is enacted. When service was provided prior to 1981, there was a fingerprint requirement.

Indiana

Law. Indiana Stat. Ann. \$5-2-5-5 provides for the release of "limited criminal history" records to non-criminal justice organizations or individuals for employment or for licensing, if criminal history records are required by law to be released for such licensing purposes. Limited criminal histories are criminal records with any disposition and open arrests up to one year old.

Policy. All in-state, out-of-state or federal requestors are given limited criminal histories for licensing or employment (including military recruitment). Licensing agencies must submit statutory authorization. There is a \$7.00 fee. Fingerprints are not required.

Iowa

Law. Iowa Code Ann. §690.2 authorizes dissemination of criminal history records only to criminal justice agencies, the Iowa Department of Human Services (for child care facilities) or to such other <u>public</u> agencies as are authorized by the Iowa Confidential Records Council.

Policy. Authorized public agencies (including in-state, out-of-state or federal agencies) are given whatever records the Council authorizes. Some receive all records, some receive only convictions. Each application must include a release signed by the record subject. Fingerprints are not required. There is a fee of \$5.20.

Kansas

Law. Kansas Rev. Stat. §22-4707(b) provides that "noncriminal justice persons and agencies may receive criminal history record information for such purposes and under such conditions as may be authorized by law, including rules and regulations adopted pursuant to this act."

Regulations. The 1981 Rules and Regulations, \$10-12-1, provide that upon written request by any individual, any criminal justice agency may provide any conviction information in its possession.

Policy. The rules are interpreted to permit convictions and open arrests up to one year old to be released upon request and upon signing a non-disclosure agreement. Fingerprints are requested but not required. There are no fees.

Kentucky

Law. Ky. Rev. Stat. \$17.150 provides that centralized criminal history records are not open records and authorizes the Secretary of Justice to adopt rules to implement the criminal history record system.

Regulations. 502 KAR 30:060 governs dissemination of criminal history record information. The approach is identical to the federal regulations. Conviction records may be disseminated without limitation. Nonconviction records (as defined by the federal regulations) may be disseminated to individuals and agencies for any purpose authorized by statute, ordinance, executive order or court order.

Policy. In-state non-criminal justice agencies may receive nonconviction records if authorized by law. Out-of-state agencies and federal agencies may receive convictions only, except that all records are provided for federal security clearances. Fingerprints are not required. Fees are \$4.00 for a name search and \$6.50 for a fingerprint search.

Louisiana

Law. La. Rev. Stat. \$15-587 provides that records of the bureau of criminal identification may be made available only to criminal justice agencies and the Louisiana Department of Health and Human Resources, the State Racing Commission and the state legislature's Governmental Affairs Committee.

Policy. No records are released to outof-state agencies or federal agencies. As an exception (dating back to before the law was amended in 1981) conviction records are made available for federal agency employment. Fingerprints are required. There are no fees.

Maine

Law. Maine Rev. Stat. Ann. \$16-615 provides that conviction data may be disseminated to any person for any purpose.

\$16-613 provides that nonconviction data (as defined by the federal regulations) may be disseminated only to . . . persons for a purpose <u>expressly</u> authorized by statute, executive order or court rule or order. The statue must specifically speak of nonconviction data.

Policy. No restrictions on dissemination of conviction records. Agencies and persons in Maine must have statutory or

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other legal authority to get nonconviction data. Out-of-state agencies and federal agencies receive conviction data only. Fingerprints are not required. There is a \$3.00 fee.

Maryland

Law. Annotated Code of Maryland 1957 \$27-749 provides that criminal history record information may be disseminated only in accordance with "applicable federal law and regulations." \$27-546 authorizes the Secretary of Public Safety and the Chief Judge of the Court of Appeals to issue regulations governing the collection, reporting and dissemination of criminal history record information.

Regulations. The CHRI rules, \$12.06.08.10 provide that federal, state or local governmental personnel agencies may receive conviction and nonconviction records (as defined in the federal regulations) for employment and security clearances. Other governmental agencies may receive conviction and nonconviction records if expressly authorized by statute, ordinance, executive order or court rule or order. Private employers may receive conviction records if they can demonstrate to the Secretary that it would serve to protect the public safety or other interests of the public. They may receive nonconviction data only if expressly authorized by statute, executive order, ordinance or court order.

Policy. Governmental agencies (instate, federal or out-of-state) must apply to the Director of the Central Repository and demonstrate legal authority to receive CHRI. Nongovernmental requestors must apply to the Secretary of Public Safety and must provide legal authority. In-state and federal government agencies may receive all records, if authorized. Out-of-state governmental agencies and nongovernmental requestors receive only conviction records and open arrests up to one year old. Fingerprints are not required and there are no fees.

Massachusetts

Law. Mass. Gen. Laws Ann. §§6-167 and 168 provide that criminal offender record information is confidential and access may not be permitted unless certified by the Security and Privacy Council and/or the Criminal History Systems Board. Section 6-172 authorizes governmental and nongovernmental non-criminal justice agencies and individuals to have access to criminal history records if (1) authorized by statute or (2) the public interest in their need for the records outweighs security and privacy interests.

Policy. Non-criminal justice requestors certified by the Board or the Council are given convictions (or in some cases only certain convictions). Statutory language must specifically authorize dissemination. "Public interest" disseminations require a strong showing of jeopardy to specific groups of people or the public at large. Federal and out-of-state agencies and businesses may be granted access. Fingerprints are not required and there are no fees.

Michigan

Law. Michigan has no law covering non-criminal justice uses of criminal history records. Dissemination policy is guided by the federal regulations.

Policy. Conviction records only are given for non-criminal justice purposes. Out-of-state and federal requestors may obtain conviction records. Nongovernmental requestors must present a written waiver signed by the record subject. Governmental agencies must sign user agreements. Fingerprints are not required and there are no fees.

Minnesota

Law. Minnesota Stat. Ann. \$13.87 provides that criminal history data is classified as private data. Section 13.05 provides that private data may be disseminated only to individuals or agencies specifically authorized access by state, local or federal law. Section 364.04 provides that only conviction data may be disseminated to Minnesota governmental agencies for employment or licensing puposes.

Policy. Non-criminal justice requestors (in-state, out-of-state or federal) are given convictions and open arrests up to one-year old, if they present statutory authority and sign a user's agreement. Fingerprints are not required and there are no fees.

Mississippi

Law. The Mississippi Justice Information Center Act (Miss. Code Ann. 1972 \$45-27-1 through 45-27-17) does not cover non-criminal justice dissemination.

Policy. The unwritten policy of the Criminal Investigation Bureau is to provide CHRI for non-criminal justice purposes upon request providing the requestor shows a legitimate need and provides a written release signed by the record subject. Due to understaffing, records are provided at present only to military recruiters, which receive conviction records only. Fingerprints are not required. There are no fees.

Missouri

Law. Missouri Rev. Stat. §§610.120 provides that closed arrest records (favorable dispositions and arrests when no charges are filed within 30 days) shall be available only to law enforcement agencies and administrative agencies for purposes of prosecution, litigation, sentencing and parole consideration. An opinion by the state Attorney General states that the Missouri Real Estate Commission is an administrative agency within §610.120 because it uses arrest records to support its positions in litigation.

Policy. Conviction records (but not pending arrests) may be released to anyone for any purpose. Closed arrest records are released only to law enforcement agencies and to Missouri state agencies that have

been found to be administrative agencies under \$610.120. These include state agencies that use the records for employment and licensing purposes. Out-of-state and federal agencies are given conviction records only. Fingerprints are not required and there are no fees.

Montana

Law. Montana Code Ann. 1981, §§44-103(12) and 44-5-301 provide that conviction records are public records and may be disseminated without restriction. Section 44-5-302 provides that non-public criminal history records (favorable dispositions and open arrests) may be disseminated only if the individual consents in writing or the requestor is "authorized by law."

Policy. Only conviction records are given for non-criminal justice purposes. Fingerprints are not required. Fees are \$5.00 for a name search and \$8.00 for a fingerprint search.

Nebraska

Law. Nebraska Rev. Stat. \$29-3520 provides that "complete" criminal history record information shall be public record information available to any person. Section 29-3523 provides that arrests without dispositions (if older than one year and not actively pending) shall be available only to law enforcement agencies unless the record subject has made a notarized request for release to a specific person.

Policy. Upon paying the required \$5.00 fee, any person may receive any records with a disposition (favorable or unfavorable). Fingerprints are not required.

Nevada

Nevada has no central repository. Requestors must apply separately to local criminal justice agencies in the state. Dissemination policies vary considerably.

Legislation to establish a central repository will be introduced in 1985.

New Hampshire

Law. N.H. Rev. Stat. Ann. §106-B:14 provides that criminal history records shall be available to law enforcement agencies and to persons who are authorized by the director.

Regulations. SAF-P400 provides that nonconviction data may be disseminated to individuals and agencies for any purpose authorized by statute, ordinance, executive order or court order. Specific language is not required if authority to release can be construed from the general requirement of the law. Conviction records also require legal authority, except that the director has discretion to release conviction records to any person or business for employment in positions affecting the public safety or well-being.

Policy. Non-criminal justice requestors must apply to the director for authorization to receive criminal history records. Conviction records only are released. Fingerprints are not required. If a record is furnished, there is a fee of \$1.50 for the first page and \$1.00 per page for additional pages.

New Jersey

Law. New Jersey does not have a statute covering non-criminal justice dissemination. The state follows the federal regulations.

Policy. New Jersey discontinued processing non-criminal justice requests in October 1982 due to fiscal restraints. Prior to 1982, the policy was to provide convictions and open arrests up to one-year old to state and federal governmental agencies with approved legal authority. Private industry requests were not handled. Fingerprints were not required.

A fee bill is pending in the legislature now. If it passes, servicing of non-criminal justice applicants will be resumed, but policy will depend upon the wording of the bill.

New Mexico

Law. N.M. Stat. Ann. \$29-10-4 provides that arrest record information (negative dispositions or where charges are not brought or are indefinitely postponed) is confidential. Section 29-10-6 provides that arrest record information may be released to the record subject or his "authorized agent."

Policy. Anyone can obtain all records on an individual by presenting a notarized release signed by the record subject. Without such a release, no records (not even convictions) are given out. Fingerprints are not required. There are no fees.

New York

Law. The New York Executive Law \$837-8a authorizes the central repository to service non-criminal justice applications for employment or for licenses or permits, on a fee basis.

Policy. Due to staff limitations, criminal record checks are provided only to instate governmental non-criminal justice agencies which have statutory or other legal authority to obtain criminal records. No federal or out-of-state agencies are serviced. No private requestors are serviced.

Fingerprints are required and the fee is \$6.00 for a name search and \$12.00 for a fingerprint search.

North Carolina

North Carolina has two CHRI systems. The State Bureau of Investigation runs a manual system. The automated system is the Police Information Network (PIN). Both are within the Department of Justice under the authority of the Attorney General. The two systems have separate policies on access and dissemination.

Law. N.C.G.S. § 114-10.1(a) establishes PIN and delegates to the Attorney General general authority to issue regulations specifying who shall have access to information in the system.

N.C.G.S. § 114-19.1 authorizes the SBI to charge a fee for criminal records disseminated to "any person entitled by law to receive information . . . for any purpose other than the administration of criminal justice."

Regulations. PIN regulations (T12:04C.0200) permit criminal justice agencies to access the system for licensing and employment purposes if authorized by state statute or local ordinance, which must be reviewed and approved by the Director. For licensing and issuing permits, only active arrests (less than a year old) and convictions of certain crimes (specified in the ordinance or statute) may be obtained.

Policy. Both PIN and the SBI use a list of approved agencies (in North Carolina only) based on a review of local ordinances and state statutes by the Attorney General. All approved agencies execute user agreements. Both PIN and the SBI give only convictions and active arrests for noncriminal justice purposes. Fingerprints are not required. There is a fee of \$8.25.

Because of staff limitations, neither federal nor out-of-state agencies may obtain data from either system for noncriminal justice purposes.

North Dakota

Law. N.D. Century Code \$12-60-15 authorizes dissemination of criminal records to peace officers. It does not authorize or prohibit other disseminations.

Policy. Attorney General has interpreted the law as permitting only law enforcement use and dissemination of criminal history records. On an exception basis, records are provided to the military services for recruitment and security clearances. If they appear in person and show authority and need, they may obtain all records on individuals. Fingerprints are not required and there are no fees.

Ohio

Law. Ohio Rev. Code Ann. \$109.57 provides that the records of the bureau of criminal identification are not public records.

Policy. No records are released for non-criminal justice purposes without a written waiver signed by the record subject. If a signed waiver form is submitted, any person may obtain any records on the subject, including open arrests and favorable dispositions. Fingerprints are required and there is a \$3.00 fee.

Oklahoma

Law. Oklahoma Stat. Ann. §74-150.9 authorizes dissemination of criminal history records to law enforcement agencies. It does not mention non-criminal justice dissemination. An opinion by the state Attorney General states that criminal records are closed unless dissemination is authorized by Oklahoma statute.

Policy. Conviction records are provided only to in-state governmental agencies with Oklahoma statutory authority. An exception is made for military recruiters, who receive convictions if they present a release signed by the record subject. Fingerprints are not required and there are no fees.

Oregon

Law. Oregon Rev. Stat. \$181.560 provides that any non-criminal justice requestor can obtain convictions and arrests without dispositions up to one-year old. The repository must send notice to the record subject prior to release of the data.

Policy. In-state, out-of-state or federal requestors may obtain convictions and arrests less than a year old upon payment of

the applicable \$10.00 fee. Fingerprints are not required.

Pennsylvania

Law. Pa. Consolidated Stat. Ann. \$18-9121(b) provides that criminal history record information shall be disseminated to non-criminal justice agencies or individuals upon request, except that arrests without disposition cannot be disseminated after 3 years unless still actively pending. Section 18-9124 provides that Pennsylvania agencies may consider only certain pertinent convictions in issuing licenses, certifications, registrations or permits. Section 18-9125 provides that employers may consider only convictions that are pertinent to the applicant's suitability.

Policy. In-state, out-of-state and federal non-criminal justice applicants may receive convictions and arrests that are less than 3 years old (unless still actively pending). Fingerprints are not required. There is a \$10.00 fee.

Rhode Island

Law. Gen. Laws of Rhode Island, \$12-1-4 provides that criminal history records may be made available to law enforcement agencies and to officials of businesses required to conduct criminal background checks of prospective employees.

Policy. The Division of Criminal Identification considers the law to be flexible enough to permit dissemination of all records to in-state, federal or out-of-state non-criminal justice applicants. But staff limitations preclude non-criminal justice dissemination, other than on a limited "exception" basis. All records are provided to federal agencies for employment, military recruitment, security clearances and other official functions and to out-of-state banks.

Fingerprints are not required and there are no fees.

South Carolina

Law. South Carolina Code 1976, \$23-3-130 delegates unlimited authority to the South Carolina Law Enforcement Division (SLED) to set criminal history record dissemination policy by regulations.

Regulations. Section 72–23 of the SLED regulations on criminal history record information provides that non-criminal justice applicants (governmental or private) may obtain convictions and open arrests up to one-year old.

Policy. Any non-criminal justice applicant can obtain convictions and open arrest records less than one-year old upon paying the \$3.00 fee. Fingerprints are not required.

South Dakota

Law. S.D. Codified Laws Ann., \$23-6-14 provides that access to criminal history records may be given to "persons specific-ally authorized by the Director."

Policy. Any non-criminal justice applicant can obtain conviction records and open arrests up to one-year old upon submission of a written release signed by the record subject and the subject's fingerprints. There are no fees, although the statute authorizes the charging of fees.

Tennessee

Law. Tenn. Code Ann., §\$40-32-101 and 40-15-106 provide that release of confidential arrest histories other than to law enforcement agencies for law enforcement purposes is a misdemeanor. The State Attorney General has ruled that these sections preclude the release of any type of criminal history information to non-law enforcement agencies or persons.

Policy. Criminal history information is released only to law enforcement agencies for law enforcement purposes.

Texas

Law. Texas does not have a statute or regulations dealing specifically with dissemination of criminal history records. Court decisions (<u>Houston Chronicie</u> case) and opinions by the state attorney general have said that the state public records law does not require criminal history records to be made public. But the law does prohibit disclosure of such records.

Policy. DPS policy is to make CHRI available for non-criminal justice purposes (including employment, licensing and certification) only to public agencies in Texas that are authorized by Texas statute or court decision. Some receive all CHRI, some receive only Texas CHRI, some only convictions and some only designated convictions. Fingerprints are not required and there are no fees.

No records are released to federal or out-of-state requestors, except to the State Department for visa purposes.

Utah

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Law. Utah Code Ann. \$77-26-16 provides that criminal history record information may be made available for non-criminal justice purposes: (1) to agencies or individuals authorized by statute, ordinance, executive order or court rule or order, (2) to agencies or individuals for clearances for foreign travel or citizenship, and (3) other agencies or individuals authorized by the commissioner of public safety "as he deems necessary to the protection of life and property."

Policy. Non-criminal justice requestors must provide legal authority or a statement of need to protect life or property (strictly limited to employment or licensing in positions that affect children or similar situations). Authorized agencies and persons receive all records. Federal agencies and out-of-state agencies and individuals may be given access on the same basis. Fingerprints are not required and there are no fees.

Vermont

Law. Vermont Stat. Ann., §20-2053 authorizes dissemination of criminal records for law enforcement purposes, but does not authorize or prohibit non-criminal justice dissemination. Section 20-2054(a) gives authority to the Commissioner of Public Safety to issue regulations relating to the operation of the Criminal Information Center.

Regulations. The CIC rules and regulations authorize release of certain criminal history records to non-criminal justice requestors with legal authority. Section 4.10(i) authorizes public or private agencies to have access to all criminal history records (including nonconviction records) if necessary to implement a statute, ordinance, municipal charter or executive order that refers to criminal conduct and contains exclusions or requirements based on such conduct.

Policy. The Vermont CIC will provide all records to any agency or individual with legal authority that satisfies section 4.10(i) of the regulations. Federal agencies and out-of-state agencies may be authorized, but very few have applied. Fingerprints are not required and there are no fees.

Virginia

Law. Code of Virginia \$19.2-389.A provides that CHRI shall be disseminated . . . only to:

(i) [crim justice purposes];

(ii) "to implement a state or federal statute or executive order . . . that expressly refers to criminal conduct and contains requirements" etc. [but no yr. old open arrests];

(v) "agencies of state or federal government which are authorized by state or federal statute or executive order . . . to conduct investigations determining em-

ployment suitability or eligibility for security clearances . . . ;"

(vii) "agencies of any political subdivision of the state for the conduct of investigations of applicants for public employment, permit or license [if based on ordinance and it's necessary to consider past criminal conduct in the interest of public welfare or safety];

(vii)(a) [public or private agencies for screening foster or adoptive parents pursuant to federal or state law or interstate compact];

(viii) [public service companies for designated employment situations, to the extent authorized by federal law or regulation];

(ix) [passports, visas and international travel];

(x) [individual review];

(xi) "as otherwise provided by law."

Policy. In-state, out-of-state, and federal agencies are treated the same. The information available depends upon the legal authority of the agency or person making the request. Some requestors are given all CHRI (U.S. DOD, bar examiners, e.g.), others get only conviction records and open arrests (armed forces), still others get only convictions within the past seven years (most licensing and employment situations).

Fingerprints are required only if the authorizing statute requires submission of prints. There is a \$5.00 fee.

Washington

Law. Rev. Code of Wash. Ann., \$43.43.815 provides that the central repository shall furnish conviction records to employers on employees or prospective employees in positions of trust--that is, who have a bonding requirement or have access to information affecting national security, trade secrets, confidential or proprietary business information, money or other items of value. Section 43.43.760(2) authorizes the repository to provide conviction records to governmental agencies for licensing purposes where the law or a regulation of the agency requires the applicant to be of good moral character or not to have been convicted of a crime. Both sections require that fingerprints be submitted for positive identification purposes and the repository is authorized to charge a fee.

Policy. In-state, out-of-state or federal employers and government licensing agencies are furnished conviction records in accordance with the terms of the statute. The fee is \$10. Fingerprints are required.

West Virginia

Law. W. Va. Code Ann., \$15-2-24 provides that all records of the criminal identification bureau may be furnished to governmental agencies of West Virginia, other states or the federal government upon request stating that the information is necessary for official duties. Private agencies or persons may receive all records upon submission of a written release signed by the record subject.

Policy. Only adult convictions and arrests up to one year old are released for non-criminal justice purposes. Non-gov-ernmental requestors must provide written authorization from the record subject and pay a \$5.00 fee. A right thumb print is required.

Wisconsin

Lew. Wisconsin Stat. Ann. §19.35 permits access to criminal history record information by any person for any reason except where specifically exempted by state or federal law. The only records exempt are juvenile records.

Policy. Any requestor may obtain all adult records for any purpose. No fingerprints are required and no fees are charged.

Wyoming

Law. Wyoming Stat. Ann. §9-1-627 provides that access to criminal history records is available to law enforcement agencies only. Policy. Non-criminal justice access is permitted only if the requestor has separate statutory authority. The only agencies now authorized to obtain criminal records are the Pharmacy Board, the Real Estate Board and the Insurance Commission, all of which receive convictions only. U.S. Military recruiters receive felony convictions only. Fingerprints are required, except for military recruiting. There are no fees.

Bureau of Justice Statistics reports (revised July 1985)

Call toil-free 800-732-3277 (local 251-5500) to order BJS reports, to be added to one of the BJS mailing lists, or to speak to a reference specialist in statistics at the Justice Statistics Clearinghouse, National Criminal Justice Reference Service. Box 6000, Rockville, MD 20850, Single copies of reports are free; use NCJ number to order. Postage and handling are charged for bulk orders of single reports. For single copies of multiple titles, up to 10 titles are free; 11-40 titles \$10; more than 40, \$20; libraries call for special rates.

Public-use tapes of BJS data sets and other criminal justice data are available from the Criminal Justice Archive and Information Network, P.O. Box 1248, Ann Arbor, MI 48106 (313-764-5199).

National Crime Survey

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U.S. GOVERNMENT PRINTING OFFICE : 1985 0 - 483-130



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